

# Work-Family Curriculum Guide

#### Module 4: Work-Family Policy in the United States

# A Teaching Module Developed by the Curriculum Task Force of the Sloan Work and Family Research Network www.bc.edu/wfnetwork

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# Workplace Flexibility 2010

# Module 4: Work-Family Policy in the United States

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**Note:** This module should be used in conjunction with:

1) Overview of Work-Family Policies in the United States (PowerPoint), 2) Exercise: Talking with your Senator (PowerPoint), 3) State Policy Making (PowerPoint), 4) Examples of State Policies (PowerPoint), 5) Exercise: Identifying State and Federal Bills and Statutes (PowerPoint), 6) Finding Legislation: Using State Capitol Software (PowerPoint), and 7) State Capitol Software Instructions (MS Word)

#### Module 4: Overview of Work-Family Issues in the United States

Section I: Goals and Learning Objectives

#### Goals and Focus

Public policy affects the experiences of workers and their families, both directly and indirectly. For example, employment-focused statutes such as the Fair Labor Standards Act (FLSA), the Employment Retirement and Income Security Act, the Occupational Health and Safety Act, and the Age Discrimination in Employment Act establish frameworks for employer-employee relationships and clarify the types of protections mandated for specific groups of employees. Other legislation, principally the Pregnancy Discrimination Act and Family and Medical Leave Act, address some of the priorities of employees who have specific types of family responsibilities.

This module provides students with a conceptual framework for understanding the relevance of public policies to work-family issues and introduces the students to selected public policies.

The module's contents address the following topics:

- An overview of public policy in the United States
- Work-family policy in the United States at the state level
- Work-family policy in the United States at the federal level

The contents of the module are appropriate for 3-4 sessions of a wide range of courses that might examine work and/or family policy, such as a family policy course or a human resource course in a school of management.



Although the contents of this module have been developed with an "intellectually sophisticated and academically talented undergraduate student" in mind, the module could be adapted for a graduate course.

As prepared, the content of this module could be covered in a three, one-hour class sessions or two 90-minute class sessions. The assignments could be completed at any time.

# **Student Learning Objectives**

#### Students will:

- Understand the relevance of public policy to a range of work-family issues experienced by employers and employees.
- ▶ Be familiar with some of the significant U.S. employment and work-family policies.
- ▶ Be able to use databases to identify work-family bills and statutes at the federal and state levels.

# Module 4: Work-Family Policy in the United States

Section II: Class Sessions

#### Introduction

The content of this module has been divided into three class sessions.

The first class session introduces the students to:

- 1. Public policies as factors that affect the resources/demands placed on working families and the choices/constraints of employers.
- 2. Characteristics of "work-family policies."
- 3. U.S. public policy promulgated at the federal, state and municipal levels within each branch of government.
- 4. Roles that the governments can assume with regard to work-family policy.

The second class session focuses on state policy-making.

The third class session explores federal policy-making.

#### Class 1: Overview of Work-Family Public Policies in the United States



# Class Lecture Topics

The topics covered in Class 1 address four basic questions:

- 1. How does public policy affect work-family issues?
- 2. What are the key characteristics of work-family policies?
- 3. What types of policies are promulgated by federal, state, and municipal governments? What are the decision-making responsibilities of the legislative, executive, and judicial branches of government?
- 4. What types of roles can the government/governmental leaders assume with regard to work-family issues?

#### 

Three key concepts are introduced in this class:

- 1. Public policies as the context for work-family experiences, at work and at home
- 2. Work-family policy
- 3. Perspectives about the roles of government relative to work-family experiences

#### ▲ Teaching Notes

**Note:** The content of the lectures outlined below correspond to PowerPoint slides: **Overview of Work-Family Policies in the United States** 

# How does public policy affect work-family issues?

Key Points	Suggestions for Faculty
<ul> <li>Systems theories provide one way to understand</li> </ul>	Faculty might introduce students to some of
how working families and employers respond to	the basic tenets of systems theory including
work-family issues. Systems theory suggests	the propositions that social systems:
that public policies are part of the "environment"	
within which both families and workplaces	✓ Serve social purposes (or have goals),
function.	which can be either explicit or tacit.
<ul> <li>One of the challenges confronting working</li> </ul>	✓ Are comprised of interdependent
families is to identify strategies and tactics for	components. Change in one part of the
managing two sets of responsibilities:	system may affect (directly or indirectly)



#### **Key Points**

responsibilities associated with taking care of families and responsibilities at work. The "person-in-environment" perspective suggests that families adapt to these demands by using the resources in the environment – formal and informal resources that might be present at home, in the community or at work. Public policies are one of the factors that influence the "demands" of the workplace and the "resources" available to working families.

- In a similar way, employers that want to respond to the work-family priorities of their employees find that public policies affect the choices that employers may have and also affect the resources available to them.
- Therefore, public policies which can be viewed as important factors in the environments in which families and workplaces function – can act as either facilitators or constraints with regard to the options and the resources that can be accessed by working families and/or by their employers.

#### **Suggestions for Faculty**

the other components.

- Respond to internal and external pressures.
- ✓ Adapt to their environments.
- Draw resources from their environments.
- ✓ Have an impact on their environments.
- ✓ Adapt so that they system achieves an overall state of equilibrium over time (even when that state is different from a previous state).

Many social science texts include information about systems theories. See also: Klir, G. (1989). General systems theory. In A. Kuper & J. Kuper (Eds.), *The social science encyclopedia* (pp. 329-331). New York, NY: Routledge.

The person-in-environment perspective posits that the experiences, decisions, and behaviors of individuals can be understood if the circumstances of individuals are placed into the context of the demands and resources of their social and physical environments.

Pitt-Catsouphes, M. & Swanberg,J. (2006). Connecting social work perspectives to work-family research and practice. In M. Pitt-Catsouphes, E. E. Kossek, & S. Sweet (Eds.), *The work and family handbook: Multi-disciplinary perspectives, methods and approaches* (pp. 327-359). Mahwah, N.J.: Lawrence Erlbaum Associates,



	Key Points	Suggestions for Faculty
	-	Publishers.
•	Throughout the 20th century, there has been recognition that public policy does/could have an impact on the well-being of working families. For instance, support for legislation such as increases in minimum wage/establishment of living wage is often	
	framed from a perspective of the well-being of working families.	
•	As discussed by Pitt-Catsouphes & Shulkin (2006), there are several reasons for examining work-family issues from a public policy perspective:	Pitt-Catsouphes, M. & Shulkin, S. (In progress). <i>The state of the states: trends in policies for working families.</i>
	First, a number of existing public policies have already established the parameters of certain responses to work-family issues. For example, specific tax regulations and laws such, as the Family and Medical Leave Act, the Fair Labor Standards Act, and the Age Discrimination in Employment Act frame some of the decisions made by employers and working families.	
	Secondly, the demands on working families (particularly families with either excessive dependent care responsibilities or those with limited resources) often exceed their abilities to ensure the quality of life of all family members. There are a number of precedents in the United States where the government either provides supplemental resources or helps families (and/or employers) to retain and use some of their own resources so that they can meet the needs of family members.	
	Third, many of the work-family supports available to working families are provided on a voluntary basis by employers at the workplace. However, since a minority of business	



Key Points	Suggestions for Faculty
establishments has developed robust and	
comprehensive work-family policies and	
programs, these workplace-based supports are	
available to a small percentage of employees.	
Government policies could increase the	
equitable access of working families to	
important choices and programs.	
Fourth, using the power of "carrots" and	
"sticks," the government can be a catalyst for	
change by stimulating increased	
responsiveness of the private and voluntary	
sectors to the needs and priorities of working	
families with incentives and mandates.	
What are the purposes of work-family policy?	
Recognizing that demands on working families	
might exceed the resources they can access,	
one of the purposes of public policies for	
working families is to increase their access to	
critical resources, such as: tangible services	
and supports, monetary resources, and non-	
work time that is aligned with family needs	
without jeopardizing job security. In addition,	
work-family policy could also focus on building	
the capacity of decision-makers in all three	
sectors (public, private for profit, and nonprofit)	
to respond to the priority needs of working	
families.	

# What are the key characteristics of work-family policies?

	Key Points	Suggestions for Faculty
•	The first step in the examination of work-	Definition of Employer of Choice: "Any
	family policy in the United States is to gain a	employer of any size in the public, private,
	basic understanding about U.S. approaches to	or not-for-profit sector that attracts,
	"family policy" and "employment/work policy."	optimizes, and holds top talent for long
		tenure because the employees choose to
	Family Policy	be there." (pp. xi)



# **Key Points Suggestions for Faculty** There has been a tradition in the United States Herman, R.E. & Gioia, J.L. (2000). How to that the well-being of families is both a private become an employer of choice. Naperville, and a public interest. IL: Oak Hill Publishing Company. On the one hand, the U.S. culture of "rugged individualism" supports the ideology that, in general, families are expected to take care of a broad range of family members' needs, including providing for their economic, physical, and emotional needs. In part, this "private" perspective reflects a philosophy that families may be in "the best position" to understand the priorities and needs of their own family members, within the context of the values adopted by the family and the available resources. This private perspective of family issues reflects values that prioritize the importance of family privacy. On the other hand, there are different ideological perspectives acknowledging that the well-being of families is in the "common good" of society; that is, society benefits when the well-being of families is enhanced and society is "weakened" when the well-being of families is decreased. This public perspective of family well-being suggests that public policy could be used as a way to promote healthy families and/or to intervene in those situations where the well-being of families is either at risk or has been compromised. In the United States, three sectors share the Kettl, D.F. (2000). The transformation of "public" responsibilities for families: nonprofit governance: Globalization, devolution, and organizations, employers, and the government. the role of government. Public This 3-pronged strategy makes it complicated Administration Review, 60(6): 488-497. to map the family policy landscape. Nonprofit social service organizations provide a range of programs and supports to families,



Key Points	Suggestions for Faculty
including health/mental health, education,	
recreation, cultural, and caregiving programs.	
Although many nonprofits focus on families	
determined to be "most in need" (oftentimes	
defined as those families unable to purchase	
needed services in the private market), this is,	
by no means, always the case. Some nonprofits	
receive financial support from the public sector	
and/or the private sector, in addition to other	
sources (such as donations and fees for	
services).	
<ul> <li>Employers are mandated to provide some</li> </ul>	
minimum benefits that support the well-being	
of workers and working families, such as	
employer contributions to unemployment	
insurance, workers compensation, and social	
security. There are normative expectations that	
"employers of choice" will also provide supports	
that are important to the well-being of families,	
such as access to health insurance – although	
these benefits may not be mandated. The	
government can offer incentives as well as	
impose penalties in an effort to promote	
employers' responsiveness to the needs of their	
employees.	
<ul> <li>It has often been observed that the United</li> </ul>	
States is the only industrialized country without	
an explicit national family policy. Despite the	
lack of coherent family policy, policies that	
affect families have been enacted by the	
federal, state, and municipal governments. As	
discussed below, in the United States, the	
government has assumed a variety of different	
roles related to family policy. Some policies,	
such as tax policies, are designed to enable	
families to retain access to additional financial	
resources. Other policies create programs,	
such as Headstart, that support the well-being	
of family members.	



	Key Points	Suggestions for Faculty
	Employment and Labor Policy	
•	Employment policies in the United States are established by the government as well as by individual employers.	
-	Employment and labor policies established by the government include laws that prohibit discrimination, establish protections for certain groups of workers, set standards for safety at the workplace, and require minimum compensation levels. The government also provides supports for the training and retraining of some labor force participants, typically focusing on individuals who face challenges securing employment.  Employer-sponsored policies are policies other than those mandated by the government. Employer-sponsored policies range from flexible work options (such as reduced hours work schedules), leaves of absence that are not mandated by law or regulation (such as paid time off for either vacation or sick days), and on-the-job training.	
Wo	rk-Family Policy	
•	The operationalization of "work-family policy" requires the definition of "family," "work," as well as "work-family."	Ask the student:  -How do they define "family?"  -How do they define "work?"  - Is there a difference between a
-	As discussed in Module 1, each of these terms has been (and continue to be) socially constructed. As a consequence, different public policies have adopted different definitions of families.	"work-family policy," an "employment policy" and a "family" policy?"
•	Given the diversity of family composition and family roles, it is possible for work-family	



	Key Points	Suggestions for Faculty
	policy to address families without any	-
	dependents; however, in practice most family-	
	oriented public policies focus on families with	
	caregiving responsibilities (including the care of	
	dependent elders, and adults with disabilities	
	as well as children). The underlying ideology	
	for this focus is the expectation that promoting	
	the well-being of dependents is in the common	
	good (even though prevailing norms expect	
	families to assume some or most of the	
	responsibility for those dependents).	
	As discussed in Module 1, the definition of	
	"work" is often interpreted to refer to paid	
	employment. However, some definitions of	
	work include unpaid work (particularly the	
	giving of care to dependents). In practice, most	
	of the public policy discourse in the U.S. has	
	focused on adults who are either in the labor	Faculty might want to explore with the class
	force or want to enter (re-enter) the labor force.	how different public policies have
		interpreted the definition of "family."
•	"Work-family policies" or "policies for working	Students could discuss the implications of
	families" acknowledge (at least implicitly) that	the definition of families in situations such
	the experiences of working families could be	as: adoptive families where the birth
	different from other types of families	parent(s) and the adoptive parents are
	(presumably "non-working" families). Similarly,	engaged in the lives of dependent children;
	work-family policies would imply that the	grandparents seeking to gain custody of
	experiences of employees who assume family	grandchildren because the grandparents
	roles and responsibilities could be different	question the parenting competencies of the
	from employees who do have those roles and	grandchildren's parent(s); or surrogate
	responsibilities.	mothers who are paid to carry a pregnancy
		but who decide they want to claim parental
•	Therefore, it could be proposed that, work-	rights for the baby.
	family policies are likely to be those that focus	
	on the experiences and needs of families that	
	meet three criteria: 1) families with some	
	responsibilities for a dependent (whether or not	
	that dependent resides in the same household	
	with the adult); 2) families where each of the	
	adults in the family (whether one or more) has	
	at least some labor force attachment (at least at	



Key Points	Suggestions for Faculty
some point in their adult years); and 3) none of	
the non-dependent family member adults are	
at home on a full-time basis (for the duration	
of the adults years).	
<ul> <li>Unfortunately, these criteria do not eliminate all</li> </ul>	
ambiguities. For example, would policies which	
address families where an adult has exited the	
labor force in order to be at home on a full-	
time basis to meet the family's caregiving	
demands (at least for some period of time) be	
considered to be work-family policies since	
there is at least one adult at home (and,	
therefore, not in the labor force)? These	
families, which have used labor force entries	
and exits as a strategy for managing work-	
family responsibilities, are often overlooked in	
the work-family literature in part because these	
families seem to assume the structure and	
functions which reflect the single earner/two-	
adult families that were the modal married	
couple family in the mid-20th century (at least	
during intense caregiving episodes).	

What are the decision-making responsibilities of the legislative, executive, and judicial branches of government? What types of policies are promulgated by federal, state, and municipal governments?

	Key Points	Suggestions for Faculty
-	The role of the public sector in promoting the well-being of families varies significantly depending on the level of government (municipal/county, state, or federal). Similarly, the three branches of government (the executive branch, the legislative branch, and the judicial branch) each have different sets of roles and responsibilities assigned to them.	Stein, T.J. (2001). Social policy and policymaking by the branches of government and the public-at-large. New York: Columbia University Press.
•	The responsibilities of each branch of government (executive, legislative, judicial) are	



Key Points	Suggestions for Faculty
outlined in the U.S. Constitution and in state	
constitutions.	
The executive branch has the responsibility for	
implementing legislation (ordinances at the	
municipal/county levels). The executive branch	
structures a portion of its activities in various	
agencies and departments, some of which have	
responsibilities either for employment/work	
(such as the Department of Labor at the federal	
level) or for specific aspects of family well-	
being (such as the National Institute for Child	
Health and Human Development at the federal	
level). As a result of its responsibilities for	
implementing legislative decisions, one of the	
powers delegated to executive agencies are	
specific rules and regulations related to the	
implementation of laws. These rules, such as	
IRS codes, are a form of policy-making that can	
significantly affect working families. Executive	
agencies also engage in policy-making when	
they translate legislative budgets into	
programmatic and service-oriented budgets.	
The executive branch can introduce proposals	
to the legislative branch.	
<ul> <li>The legislative branch focuses its policy</li> </ul>	
attention on the consideration of bills and	
making decisions about enacting laws. The	
processes for considering bills reflect legislative	
committee structures. Legislative committee	
structures are silo-ed (based on jurisdiction),	
making it difficult to deal with issues that are	
cross-disciplinary. Work-family issues involve	
economic, labor, and employment law as well	
as issues in childcare, taxes, benefits, and	
technology. Because the legislative process is	
structured principally around committee	
activity, five or six committees may have	
jurisdiction over work-family issues. Given that	
each committee has its own Chair, priorities,	



	Key Points	Suggestions for Faculty
	and agenda, it is difficult for legislatures to	
	come up with a comprehensive or unified	
	approach to work-family issues. The presence	
	of a work-family committee might alleviate this	
	cross-disciplinary challenge.	
	The <b>judicial branch</b> of the government makes	
	policy through its interpretation of existing	
	laws as a result of cases brought to court. The	
	impact of this type of policy-making is very	
	salient to executives and managers at the	
	workplace who have responsibilities for	
	ensuring that their organizations are in	
	compliance with court interpretation of relevant	
	employment laws.	
١.	In an effort to establish some equity in the	
	country – regardless of the location of a	
	particular workplace - the <b>federal government</b>	
	sets minimum standards with regard to labor	
	relations and employment. (Selected federal	
	labor and employment laws are discussed in	
	the outline for Class Session 3 below.)	
	Although the United States has not adopted a	
	single explicit family policy, <i>per se</i> , family	
	policies are embedded in budgetary allocations	
	for programs that provide services to families,	
	many of which support low-income families or	
	families with extraordinary care-taking	
	responsibilities. These programs include	
	Transitional Assistance for Needy Families,	
	Women-Infants-and Children, Food Stamps,	
	and Fuel Assistance. As a result of the	
	devolution of federal government which began	
	during the Nixon years, many federal programs	
	are implemented at the state level.	
	•	
•	In turn, the state governments have the option	
	to provide supplementary funds for family	
	programs (such as health care for children), as	
	well as to implement programs using state tax	



Key Points	Suggestions for Faculty
dollars. State governments typically assume	
responsibilities for establishing the	
programmatic standards and	
credentialing/certification for programs that	
serve families and their dependents, such as	
afterschool programs.	
The roles and responsibilities delegated to	
county and municipal governments vary	
significantly from state to state and from local	
government to local government. Whereas	
some counties and cities/towns have specific	
departments established that might help	Zimmerman, S.L. (2001). Family policy:
residents to register for employment-related	Constructed solutions to family problems.
training or to locate programs and services for	Thousand Oaks, CA: Sage Publications.
family members, other local governments do	
not. The first innovators of publicly supported	
assistance were municipalities – a reflection of	
the emphasis placed on local responsibility for	
individualistic problems. Municipalities were	
responsible for housing, assisting the poor,	
orphans, elderly, and tired travelers.	
Eventually, the state governments assumed	
more of a lead, and by the end of the 20th	
century, state control prevailed.	

# What types of roles can the government/public sector leaders assume with regard to work-family issues?

	Key Points	Suggestions for Faculty
•	As a result of the authority given to the	
	government to raise taxes, approve budgets,	
	pass & interpret laws, administer programs, and	
	convene pubic forums, governments at the	
	federal, state and municipal levels can assume a	
	number of different roles to promote the well-	
	being of working families. These roles include	
	raising awareness/educating; expanding the	
	access that working families have to quality	
	resources; mandating/encouraging employer	
	responsiveness to the needs and priorities of	



Key Points	Suggestions for Faculty
working families; supporting research; and	
modeling employer polices and practices that	
respond to the priorities needs of working	
families.	
Raising awareness/educating: As part of their	
public discourse, governmental leaders express	
their own opinions and convene forums where	
the views of others are voiced. One	
consequence (intended or not) of public	
conversation can be the raising of awareness	
about issues, such as the needs and priorities of	
working families and/or the experiences of	
employers who might have an interest in work-	
family experiences (particularly as they relate to	
the workplace). Government agencies and	
organizations may also provide information to	
stakeholder groups with an interest in work-	Information about NACCRRA can be found
family issues. These stakeholder groups include	at: www.naccrra.net.
working families, employers and employer	
associations, as well as community-based	To locate the State Networks Brochure,
organizations. For example, some states	please visit:
provide information about child care (e.g.,	http://www.naccrra.net/docs/About_State_
options for child care, selecting child care,	Networks_Brochure.pdf
availability of child care slots, etc.) to working	
families with preschool children. The National	
Association of Child Care Resource and Referral	
Agencies reports that:	
<ul> <li>While 6 states have no network of child</li> </ul>	
care resource and referral services,	
<ul> <li>8 states have a single statewide program</li> </ul>	
(usually for states with smaller populations	
or geographic areas),	
<ul> <li>13 states have a voluntary network</li> </ul>	
(generally with no state funding),	
fourteen states have coordinating networks	
(i.e., offers services, conducts research,	
manages grants), and	
10 states have a managing network (same	
as coordinator <i>plus</i> manages funding for	



Key Points	Suggestions for Faculty
state child care administrators, tracks performance through evaluation, and determines range of services to be offered).  Working families might also look to municipal and county governments for information about a range of family support programs such as elder care services, summer camps, summer internships and employment for high school students, and nursing homes.	See: http://www.dol.gov/wb/childcare/child3.pdf
The government might also provide information to employers interested in establishing/expanding the types of work/life policies and programs offered at the workplace. This type of information is offered by the Women's Bureau in the Department of Labor. (Redmond, WA is one municipal government that has developed resources for employers in that municipality.) In 2004, the Women's Bureau released a report, Win-win workplace practices: Improved organizational results and improved quality of life, which seeks to illustrate how employers can meet their goals (the bottom line) and the goals of their employees (quality of life) concurrently.	To view the report, Win-win workplace practices: Improved organizational results and improved quality of life, please click: http://www.choose2lead.org/Publications/Study% 20on%20Win-Win%20Workplace%20Practices.pdf
• Expanding Resources, Improving Quality, and Increasing Programs & Services: Governments can increase the access that working families have to quality resources either by: 1) enabling them to gain additional financial resources to purchase needed services (for example, either by tax credits or by subsidies), 2) setting standards that improve the quality of care provided to dependents, or 3) delivering programs (for example, direct services such as before school breakfast programs or indirect services through training for home day care providers).	



	Key Points	Suggestions for Faculty
•	Mandating/Encouraging Employer	3
	Responsiveness: The government attempts to	
	support employees' quality of life either by	
	requiring or incenting employers to respond to	
	employees' work-family experiences. Mandates	
	require that employers "follow rules," such as	
	contributing to Social Security. Governments	
	may also encourage employers to respond to	
	specific work-family issues, oftentimes by	
	offering reductions in the taxes assessed. The	
	federal government, for example, allows	
	employers to slightly reduce their contributions	
	to only mandated taxes (such as FICA) if they	
	allow employees to use Dependent Care Account	
	Programs as a result of the recalculation of the	
	level of employees' pre-tax earnings.	
	Municipal governments have offered different	
	types of incentives to employers, such as	
	approval of building plans if they include an	
	onsite child care center. Government agencies,	
	such as the Women's Bureau, have also used	
	awards and recognition to encourage employers	
	to respond to their employees' work-family	
	priorities.	
	Supporting Research: Governments can support	
	research which provides evidence of the	
	outcomes of work-family interventions at the	
	workplace. In 2005, the National Institute of	
	Child Health and Human Development	
	collaborated with other federal agencies to fund	
	work-family intervention research.	
	Modeling "Good Employer" Policy and Practices:	
•	Governments at all levels often employ	
	. 3	
	significant numbers of employees. As a	
	consequence, when governments demonstrate	
	the effectiveness of progressive policies and	
	programs designed to address employees'	
	work-family concerns, these best practices can	Pardach E (2000) A practical avida for
	encourage employers in the private and non-	Bardach, E. (2000). A practical guide for



	Key Points	Suggestions for Faculty
	profit sectors to do the same. In the early	policy analysis: the eightfold path to more
	1980s, for example, the federal government was	effective problem solving. New York, NY:
	an early adopter of flextime policies which	Seven Bridges Press.
	eventually cascaded to the private sector.	
•	In his book, "A Practical Guide for Policy	
	Analysis: The Eightfold to More Effective	
	Problem Solving," Eugene Bardach identifies	
	eleven "Things Governments Do." These	
	include: taxes, regulation, subsidies and grants,	
	services, budgets, information, modification of	
	structure or private rights, modification of	
	framework of economic activity, education and	
	consultation, financing and contracting, and	
	bureaucratic and political reforms.	

#### **→ Suggestions for Reading Assignments**

For supplemental readings, faculty and students can search the online database of Work-Family Literature created and maintained by the Sloan Work and Family Research Network: <a href="http://libtest.bc.edu/F?func=find-b-0&local\_base=BCL\_WF">http://libtest.bc.edu/F?func=find-b-0&local\_base=BCL\_WF</a>.

As of April 2006, there were citations and annotations entered for more than 7,100 scholarly work-family publications.

Faculty may be interested in the video *2001 Barnard Summit on the Future of the Family*. Available online at:

http://www.barnard.columbia.edu/newnews/news031703.html

# **Selected Classic Publications**

Bogenschneider, K. (2002). Family policy matters: How policymaking affects families and what professionals can do. Mahwah, NJ: Lawrence Erlbaum.

Dunn, W.N. (1994). *Public policy analysis: An introduction*. Englewood Cliffs, NJ: Prentice-Hall.

Kingdon, J.W. (1995). *Agendas, alternatives, and public policies.* NY, NY: HarperCollins College Publishers.

Zimmerman, S.L. (1995). *Understanding family policy: Theories and applications* (2<sup>nd</sup> ed.). Thousand Oaks, CA: Sage Publications.



#### Selected Publications Suggested for Undergraduate & Graduate Students

- Family Friendly Workplace Tool Kit. (1996). Redmond, WA: City of Redmond.
- Bardach, E. (2000). *A practical guide for policy analysis: The eightfold path to more effective problem solving.* New York, NY: Seven Bridges Press.
- Bogenschneider, K. (2002). Family policy matters: How policymaking affects families and what professionals can do. Mahwah, NJ: Lawrence Erlbaum.
- City of Redmond. (1996). Family friendly workplace tool kit. Redmond, WA: City of Redmond.
- DiNitto, D.M. (2005) *Social welfare: Politics and public policy.* 6th ed. Needham: Allyn and Bacon.
- Feldblum, C.R. & Appleberry, R. (2006). Legislatures, agencies, courts and advocates: How laws are made, interpreted, and modified. In M. Pitt-Catsouphes, E. E. Kossek, & S. Sweet (Eds.), *The work and family handbook: Multi-disciplinary perspectives, methods and approaches* (pp. 627-650). Mahwah, N.J.: Lawrence Erlbaum Associates, Publishers.
- Halpern, D. (2004). *Public policy, work, and families: The report of the APA Presidential Initiative on Work and Families.* Washington, DC: American Psychological Association. Retrieved April 19, 2006, from <a href="http://www.apa.org/work-family">http://www.apa.org/work-family</a>.
- Jansson, B. (2003). *Becoming an effective policy advocate* (4<sup>th</sup> ed.). Belmont, CA: Brooks/Cole.
- Lightfoot, E. (2003). The policy transfer model: A tool to help social workers engage in successful policy making. *The Social Policy Journal*, *2*(1), 21–33.
- Ortiz, L.P., Wirz, C., Semion, K., & Rodriguez, C.D. (2004). Legislative casework: Where policy and practice intersect. *Journal of Sociology and Social Welfare, 31*(2), 49–69.
- Pitt-Catsouphes, M. & Swanberg, J. (2006). Connecting social work perspectives to work-family research and practice. In M. Pitt-Catsouphes, E. E. Kossek, & S. Sweet (Eds.), *The work and family handbook: Multi-disciplinary perspectives, methods and approaches* (pp. 327-359). Mahwah, N.J.: Lawrence Erlbaum Associates, Publishers.
- Pitt-Catsouphes, M. & Shulkin, S. (2006). *The State of the States: Trends in Policies for Working Families (Panel Presentation)*. Boston, MA: Social Inequalities in a New Century.



Zimmerman, S. (2001). *Family policy: Constructed solutions to family problems.* Thousand Oaks, CA: Sage Publications.

#### Selected Publications Suggested for Graduate Students

- Lobel, O. (2004). The renew deal: The fall of regulation and the rise of governance in contemporary legal thought. *Minnesota Law Review, 89,* 342-470.
- Mercer, K. L. (1998). A content analysis of judicial decision–making: How judges use the primary caretaker standard to make a custody determination. *William & Mary Journal of Women and Law, 5,* 1–150.
- Williams, M.S. (2004). Policy component analysis: A method for identifying problems in policy implementation. *Journal of Social Service Research*, *30*(4), 1-18.

#### Websites

Corporate Voices for Working Families: "Corporate Voices For Working Families is a non-partisan, non-profit corporate membership organization created to bring the private sector voice into the public dialogue on issues affecting working families." <a href="http://www.cvworkingfamilies.org/">http://www.cvworkingfamilies.org/</a>

Department of Labor: "The Department of Labor fosters and promotes the welfare of the job seekers, wage earners, and retirees of the United States by improving their working conditions, advancing their opportunities for profitable employment, protecting their retirement and health care benefits, helping employers find workers, strengthening free collective bargaining, and tracking changes in employment, prices, and other national economic measurements. In carrying out this mission, the Department administers a variety of Federal labor laws including those that guarantee workers' rights to safe and healthful working conditions; a minimum hourly wage and overtime pay; freedom from employment discrimination; unemployment insurance; and other income support." <a href="http://www.dol.gov/">http://www.dol.gov/</a>

Women's Bureau: "To promote the well being of wage-earning women, improve their working conditions, increase their efficiency, and advance their opportunities for profitable employment." <a href="http://www.dol.gov/wb/">http://www.dol.gov/wb/</a>

Labor Project for Working Families: "Since 1992, the Labor Project for Working Families has worked with unions, union members, community groups, organizations and other activists on work and family issues across the country." <a href="http://www.laborproject.org/">http://www.laborproject.org/</a>



National Council on Family Relations: "The National Council on Family Relations (NCFR) provides a forum for family researchers, educators, and practitioners to share in the development and dissemination of knowledge about families and family relationships, establishes professional standards, and works to promote family well-being." <a href="http://www.ncfr.org/">http://www.ncfr.org/</a>

Public Policy: "NCFR's family policy activities provide non-partisan research and educational information to policy makers or to those working with them. NCFR also works with other organizations and coalitions to formulate family-friendly policies." http://www.ncfr.org/about\_us/a\_p\_p\_public\_policy.asp

National Partnership for Women & Families: "The National Partnership for Women & Families is a nonprofit, nonpartisan organization that uses public education and advocacy to promote fairness in the workplace, quality health care, and policies that help women and men meet the dual demands of work and family." <a href="http://www.nationalpartnership.org/">http://www.nationalpartnership.org/</a>

Workplace Flexibility 2010: "Workplace Flexibility 2010 is a campaign to support the development of a comprehensive national policy on workplace flexibility at the federal, state and local levels. The vision of Workplace Flexibility 2010 is an American workplace where viable flexibility options, benefiting employers and employees alike, are the standard." <a href="https://www.workplaceflexibility2010.org">www.workplaceflexibility2010.org</a>

#### Suggestions for Class Activities and Assignments

Optional In-Class Discussion: The in-class discussion outlined in the PowerPoint slides encourages students to think about the challenges of establishing public policies that respond to the diverse situations of working families.

**Note:** The steps below correspond to PowerPoint Slides: **Exercise: Talking with your Senator** 

- **Step 1:** Elicit students' points of view about the role of public policy-making vis a vis working families.
- **Step 2:** Talk to them about the value that legislators (particularly state legislators) often place on their communications with constituents.
- Step 3: Assign a scenario to small groups of students (with three or four students per group).
- **Step 4:** Give each group ten minutes to prepare a short outline of the conversation with the legislator.



**Step 5:** Have each group first report their policy recommendation. Ask the rest of the class to "guess" the characteristics of different groups of working families that might benefit from the suggested policy change.

#### Class 2: Work-Family Policies at the State Level

#### Class Lecture Topics

Class 2 addresses the following questions:

- 1. Why are state policies important?
- 2. What factors influence state policy making?
- 3. What are some examples of work-family state policy-making?
- 4. How can you get information about the "state of your state" with regard to workfamily issues?

#### 

Two key concepts are explored during Class 2.

- 1. Innovation in public policy-making
- 2. State policy influencers

#### ▲ Teaching Notes

Note: The content of the lectures outlined below correspond to PowerPoint slides: 1) State Policy Making, 2) Examples of State Policies, 3) Finding Legislation: Using State Capitol Software (PowerPoint), and MS Word document: State Capitol Software Instructions (MS Word)

# Why are state policies important?

Key Points	Suggestions for Faculty
<ul> <li>Several characteristics of state policy-making make the states unique forums.</li> </ul>	
In contrast to elected officials at the  federal level, state leaders are eften.	
federal level, state leaders are often	



considered to be "closer" and more accessible to their constituents, which may mean that they have different opportunities to develop policies that reflect their constituents' needs and preferences.  2. Innovation in policy-making often emerges at the state level (sometimes, being later considered at the federal level). For example, two important federal work-family laws—the Pregnancy Discrimination Act and the Family and Medical Leave Act—both had their origins in state laws.  3. States have the option of exceeding minimum standards detailed in federal laws. The higher standards adopted by states can have the effect of "raising the bar."	Key Points	Suggestions for Faculty
	considered to be "closer" and more accessible to their constituents, which may mean that they have different opportunities to develop policies that reflect their constituents' needs and preferences.  2. Innovation in policy-making often emerges at the state level (sometimes, being later considered at the federal level). For example, two important federal work-family laws—the Pregnancy Discrimination Act and the Family and Medical Leave Act—both had their origins in state laws.  3. States have the option of exceeding minimum standards detailed in federal laws. The higher standards adopted by states can have the effect of "raising the	Kochan, T.A. (2005) <i>Restoring the American</i> dream: A working families' agenda for

# What factors influence state policy making?

	Key Points	Suggestions for Faculty
•	A number of models have been proposed to explain variations in policy making, in general, and state policy-making, specifically. Kaskie et al. (2001) outline three different models.  1. Iron Triangle: According to this model, policy making is an "open system," and three groups have the most influence on the outcomes of policy making: efficacy of the activities of interest groups, the expertise of government agents/officials; and the number of supportive elected representatives.  2. Structure of the Policy System: This model views the policy making system as a system in the environment. According to the Policy System Model, the rules (and structures), competencies of	Kaskie, B., Knight, B., & Liebig, P. (2001). State legislation concerning individuals with dementia: An evaluation of three theoretical models of policy formation. <i>The Gerontologist</i> , 41, 383-393.



		Key Points	Suggestions for Faculty
		legislators/staffs, and the ideology of	<u></u>
		state governments are among the most	
		powerful factors that explain variation in	
		policy-making output. Key	
		environmental factors, such as resources	
		in the state and characteristics of the	
		population (e.g., % of dual earner couples	
		among all married couple households),	
		also have an impact on the Policy System.	
	3.	Integrated Model of Policy Formation:	
		This model recognizes the importance of	
		leadership within the policy system -	
		leaders who operate within the structures	
		associated with policy-making, leaders	
		who are aware of trends in policy-	Students interested in articles about factors
		making, and leaders who are affected by	that influence state policymakers might be
		"pressures" from the environments.	interested in reading:
	Infor	mation: Academics have devoted a	Jackson-Elmoore, C. (2005). Informing state
	signi	ficant amount of attention to identifying	policymakers: Opportunities for social
	the t	ypes of information and the sources of	workers. <i>Social Work, 50</i> (3), 251-261.
		mation that are used by and influence state	
		y makers (Jackson-Elmoore, 2005;	Bogenschieder, K., Olson, J., Linney, K., &
	_	nschneider, 2000; Nelson et al., 1987;	Mills, J. (2000). Connecting research and
		on, 1997; Webber, 1987). In general, these	policy making: Implications for theory and
		es have concluded that legislators value	practice from the Family Impact Seminars.
		mation that is evidence-based, and	Family Relations, 49(3), 327-339).
	•	ented in a short and concise format.	Nology C.F. Doborto I. Mandarer C.
		nermore, legislators appear to pay particular	Nelson, C.E., Roberts, J., Maederer, C.,
		ition to information provided to them igh: trusted organizations (such as the	Wertheimer, B., & Johnson, B. (1987). The utilization of social science information by
		onal Conference of State Legislators of the	policy makers. American Behavioral
		ly Impact Seminar Series); informed	Scientist, 30(6), 569-577.
		cates and lobbyists; the media;	30(0), 307-377.
		tituents; as well as from academics. These	Gutson, D.H., Jones, M., & Branscomb, L.M.
		hts suggest that academics who are	(Fall 1997). The demand for and supply of
	_	npting to gain the attention of state policy	technical information and analysis in state
		ers might consider partnering with other	legislatures. <i>Policy Studies Journal, 25</i> (3),
		nizations that have already established	451-469.
	•	ionships with elected officials. For	
1			

Webber, D. (1987). Legislators' Use of Policy

example, in 2005 the Sloan Work and Family

Key Points	Suggestions for Faculty
Research Network partnered with the National	Information. American Behavioral Scientists,
Conference of State Legislators to publish and	<i>30</i> (6), 612-631.
disseminate information about the importance	
of work-family issues for state policy makers.	
http://wfnetwork.bc.edu/pdfs/policy_makers.pdf	
Benchmarking with other states: There are	
indications that some policy-making at the state	
level proceeds without a significant amount of	
environmental scanning undertaken to find out	
what other states might be doing with regard to	
specific issues. However, state elected officials	
often turn to their professional associations,	
such as the National Governors Association, the	
National Conference of State Legislators, the	
Center for Policy Alternatives, and the American	
Legislative Exchange Council, for summaries of	
policy-making activities in other states. In	
some situations, this benchmarking could have	
an impact on the perspectives adopted by	
elected officials in other states.	

# What are some examples of work-family state policy-making?

	Key Points	Suggestions for Faculty
•	In 2005, the Sloan Work and Family Research	
	Network began to identify bills and statutes that	
	could be considered as being relevant to work-	A component of the website of the Sloan
	family policy making. The searches focused on	Work and Family Research Network is
	bills and statutes that might directly or	dedicated to work-family policy.
	indirectly affect the resources available to	
	working families, including the resources of	To view the research on these bills, statutes,
	time, services, and money. As of spring 2006,	policy briefs, etc., go to:
	the topics searched by the Network included:	http://wfnetwork.bc.edu/policy.php
	flexible work schedules, phased retirement,	
	telework, part-time work, afterschool care, shift	
	work, and family leave.	
•	Flexible work schedules:	
	29 Bills and 40 Statutes	



Key Points	Suggestions for Faculty
Flexible work schedule bills were rela	
state employees, tax incentives, envi	ronmental
factors, recruitment, and employee p	rotection.
Phased retirement:	
17 Bills and 15 Statutes	
Phased retirement bills specified reti	rement
plans for educators, state employees	s, and early
retirement incentives.	
Telework:	
31 Bills and 38 Statutes	
Telework bills were related to several	themes,
including: the environment, financial	benefits to
employers, financial benefits to empl	oyees,
state employees, traffic, and government	nent
structure (i.e., commissions).	
Part-time work:	
9 Bills and 109 Statutes	
Part-time bills were related to: collec	tive
bargaining, death benefits, disability	benefits,
health benefits and insurance, retirer	nent
benefits, state employment, taxes, te	acher
retirement, and unemployment.	
Afterschool care:	
42 Bills and 115 Statutes	
Afterschool bills followed themes such	ch as: the
creation of task forces and committe	es,
appropriations, promoting afterschool	ol care
programs, and call centers for resour	rces and
referral.	
■ Shift work:	
10 Bills and 36 Statutes	
Shift work bills had themes such as: I	nealth care
workers, employee protection and	
compensation, and definitions of shift	t work.
Family leave:	



Key Points	Suggestions for Faculty
52 Bills and 134 Statutes	
Family leave bills specified: state alterations to	
the Family and Medical Leave Act, employee	
protections and use of benefits, employer	
incentives, using leave for	
personal/family/school purposes, and tax	
credits.	

How can you get information about the "state of your state" with regard to work-family issues?

Key Points	Suggestions for Faculty
<ul> <li>Universities often have access to databases that make it possible to search for bills and statutes at the state, as well as the federal, level. These databases include State Capitol/LexisNexis and Westlaw.</li> <li>Each of these databases has unique fields and search processes. In general, however, students can use the following process to identify bills and statutes:         <ul> <li>Step 1: Identify topic</li> <li>Step 2: Create search terms</li> <li>Step 3: Enter search terms in database</li> <li>Step 4: Print out text of bills and statutes</li> <li>Step 5: Summarize the output</li> <li>Step 6: Prepare a summary sheet</li> </ul> </li> </ul>	See assignment option for Class 2 below and PowerPoint slides, Exercise: Identifying State and Federal Bills and Statutes.

# **→ Suggestions for Reading Assignments**

Academic literature in the work-family area of study is both rich and expansive. The authors of this module have selected just a few publications for this class session.

For supplemental readings, faculty and students can search the online database of Work-Family Literature created and maintained by the Sloan Work & Family Research Network: <a href="http://libtest.bc.edu/F?func=find-b-0&local\_base=BCL\_WF">http://libtest.bc.edu/F?func=find-b-0&local\_base=BCL\_WF</a>.

As of the April 2006, there are citations and annotations entered for more than 7,100 scholarly work-family publications.



#### Reference Resources

For legislative referencing, faculty and students can search the online database of Work-Family bills and statutes created and maintained by the Sloan Work & Family Research Network: <a href="http://wfnetwork.bc.edu/bills.php?area=policy">http://wfnetwork.bc.edu/bills.php?area=policy</a>.

#### Selected Publications Suggested for Undergraduate & Graduate Students

- Caiazza, A., Shaw, A., & Werschkul, M. (2004). *Women's economic status in the states: Wide disparities by race, ethnicity, and region.* Washington, DC: Institute for Women's Policy Research. Retrieved April 19, 2006, from <a href="http://www.iwpr.org">http://www.iwpr.org</a>.
- Lovell, V. (2006). *Paid sick days improve public health by reducing the spread of disease.*Washington, DC: Institute for Women's Policy Research. Retrieved April 19, 2006, from <a href="http://www.iwpr.org">http://www.iwpr.org</a>.
- Fogg, N., Harrington, P., & Kochan, T.A. (2004). *The state of working families in Massachusetts*. Cambrige, MA: MIT Workplace Center. Retrieved April 19, 2006, from <a href="http://web.mit.edu/workplacecenter/">http://web.mit.edu/workplacecenter/</a>.
- Hoefer, R. (2005). Altering state policy: Interest group effectiveness among state-level advocacy groups. *Social Work, 50*(3), 219-227.
- Jackson-Elmoore, C. (2005). Informing state policymakers: Opportunities for social workers. *Social Work, 50*(3), 251-261.
- Schneider, R. (2002). Influencing "state" policy: Social work arena for the 21st century. *Social Policy Journal*, 1(1), 113-116.
- Phillips, K.R. (2004). State policies that affect working families. *Discussion papers:* Assessing the New Federalism. Washington, DC: The Urban Institute.
- Pitt-Catsouphes, M. & Shulkin, S. (2006). *Policy Leadership Series: Part-time work*. Boston College: Sloan Work and Family Research Network. Retrieved April 23, 2006, from <a href="http://wfnetwork.bc.edu/pdfs/policy\_makers4.pdf">http://wfnetwork.bc.edu/pdfs/policy\_makers4.pdf</a>.
- Pitt-Catsouphes, M. & Shulkin, S. (2006). *Policy Leadership Series: Afterschool care*. Boston College: Sloan Work and Family Research Network. Retrieved April 23, 2006, from <a href="http://wfnetwork.bc.edu/pdfs/policy\_makers5.pdf">http://wfnetwork.bc.edu/pdfs/policy\_makers5.pdf</a>.



- Pitt-Catsouphes, M. & Shulkin, S. (2005). *Policy Leadership Series: Flexible work schedules*. Boston College: Sloan Work and Family Research Network. Retrieved April 23, 2006, from <a href="http://wfnetwork.bc.edu/pdfs/policy\_makers1.pdf">http://wfnetwork.bc.edu/pdfs/policy\_makers1.pdf</a>.
- Pitt-Catsouphes, M. & Shulkin, S. (2005). *Policy Leadership Series: Phased retirement*. Boston College: Sloan Work and Family Research Network. Retrieved April 23, 2006, from http://wfnetwork.bc.edu/pdfs/policy\_makers2.pdf.
- Pitt-Catsouphes, M. & Shulkin, S. (2005). *Policy Leadership Series: Telecommuting*. Boston College: Sloan Work and Family Research Network. Retrieved April 23, 2006, from http://wfnetwork.bc.edu/pdfs/policy\_makers3.pdf.

#### Selected Publications Suggested for Graduate Students

- Feinberg, L., & Newman, S. (2004). A study of 10 states since passage of the National Family Caregiver Support Program: Policies, perceptions, and program development. *The Gerontologist*, *66*(4), 760-769.
- Kaskie, B., Knight, B., & Liebig, P. (2001). State legislation concerning individuals with dementia: An evaluation of three theoretical models of policy formation. *The Gerontologist*, *41*, 383-393.
- Kochan, T.A. (2005) *Restoring the American Dream: A Working Families' Agenda for America.* Cambridge, MA: The MIT Press.
- Meyers, M., Gornick, J., & Peck, L. (2001). Packaging support for low-income families: Policy variation across the United States. *Journal of Policy Analysis and Management, 20*(3), 457-483.

#### Websites

American Legislative Exchange Council: "More than a quarter century ago, a small group of state legislators and conservative policy advocates met in Chicago to implement a vision: A bipartisan membership association for conservative state lawmakers who shared a common belief in limited government, free markets, federalism, and individual liberty." www.alec.org

The Center for Policy Alternatives: "The Center for Policy Alternatives (CPA) empowers state legislators by simultaneously working at three levels: providing values-based leadership development programs to make legislators into more effective advocates for progressive policy; developing user-friendly policy tools on a wide variety of issues, making it easy for legislators to introduce and argue for progressive legislation; and building a strong,



coordinated network of legislators across the states, enabling them to support one another as they take on the often-scary and sometimes-lonely job of leading the fight for progressive change." <a href="https://www.cfpa.org">www.cfpa.org</a>

The Policy Institute for Family Impact Seminars: "Because ideas are powerful political tools and because research produces policy-relevant ideas, the Policy Institute for Family Impact Seminars aims to strengthen connections between research and state policymaking. The Institute has assumed the mission of the Family Impact Seminar founded in 1976 to build capacity for family-centered policymaking. The Institute has resources for researchers, policymakers, practitioners, and those who work to connect research and policymaking." http://familyimpactseminars.org/

Institute for Women's Policy Research: "IWPR focuses on issues of poverty and welfare, employment and earnings, work and family issues, health and safety, and women's civic and political participation. The Institute works with policymakers, scholars, and public interest groups around the country to design, execute, and disseminate research that illuminates economics and social policy issues affecting women and families, and to build a network of individuals and organizations that conduct and use women-oriented policy research." <a href="https://www.iwpr.org">www.iwpr.org</a>

The National Conference of State Legislatures: "The National Conference of State Legislatures was founded in 1975 with the conviction that legislative service is one of democracy's worthiest pursuits. NCSL is a bipartisan organization that serves the legislators and staffs of the nation's 50 states, its commonwealths and territories. NCSL provides research, technical assistance and opportunities for policymakers to exchange ideas on the most pressing state issues. NCSL is an effective and respected advocate for the interests of state governments before Congress and federal agencies." <a href="https://www.ncsl.org">www.ncsl.org</a>

National Governors Association: "The National Governors Association (NGA) is the collective voice of the nation's governors and one of Washington, D.C.'s, most respected public policy organizations. NGA provides governors and their senior staff members with services that range from representing states on Capitol Hill and before the Administration on key federal issues to developing policy reports on innovative state programs and hosting networking seminars for state government executive branch officials." www.nga.org

The Working Families Party: "The WFP is a grassroots, community and labor based political party with chapters throughout New York State. The goal of the Working Families Party is to more forcefully inject the issues of working-class, middle-class, and poor people—like jobs, health care, education, and housing—into the public debate, and hold candidates and elected officials accountable on those issues." http://www.workingfamiliesparty.org



#### Suggestions for Class Activities and Assignments

#### **Identifying State Bills and Statutes**

This assignment asks students to use a database to identify work-family bills and statutes.

Note: The steps below correspond to PowerPoint Slides: Exercise: Identifying State and Federal Bills and Statutes.

- **Step 1:** Identify a relevant work-family topic.
- **Step 2:** Make a list of possible search terms, including synonyms.
- **Step 3:** Select a database of state bills and statutes. Enter the search terms according to the directions for that database.
- Step 4: Print out the text of bills and statutes.
- **Step 5:** Summarize the output. How many states have considered bills related to your topic? How many statutes related to your topic have been passed? Are there any themes or trends in the bills and statutes?
- **Step 6:** Prepare a summary sheet for elected officials in your state. What are the important points you would want to make? What policy action would you recommend? (Issues of the Policy Leadership Series prepared by the Sloan Work and Family Research Network can be used as a model.)

#### Class 3: Policy Making at the Federal Level

#### Class Lecture Topics

Class 3 addresses the following questions:

- 1. Why are federal policies important?
- 2. What factors influence federal policy making?
- 3. What are some examples of work-family federal policy-making?
- 4. How can you get information about federal work-family policies?

#### Key Concepts

The key concepts explored during Class 3 include:

- What does federal work-family policy look like?
- Civil rights and employment
- Labor law



# ▲ Teaching Notes

	Key Points	Suggestions for Faculty
	Rey i offits	Juggestions for Faculty
•	The federal government has responsibilities for minimum labor standards as well as the protection of civil rights, including civil rights at the workplace.	
•	The Department of Labor has additional responsibilities to lawmakers at both the court and legislative levels.	The Department of Labor administers and enforces over 180 federal laws. To view
•	Since the induction of the Constitution, the Federal Government has provided regulations and parameters for the nation's citizens.	information on these laws, go to: <a href="http://www.dol.gov/opa/aboutdol/lawsprog">http://www.dol.gov/opa/aboutdol/lawsprog</a> <a href="http://www.dol.gov/opa/aboutdol/lawsprog">httm</a>
-	The Federal Government has established several bodies of law that focus on the needs of working individuals and families.	
-	Elaine L. Chao, Secretary of Labor at the Department of Labor states that, "workers are best protected when employers, employees, and the government work together to protect wages, benefits, pensions, safety, and health."	
•	Working families could benefit from a cultural shift that supports their ability to care for their family. Federal legislation is an indicator of movements in support of working families.	
-	Of course, there are many relevant federal laws which address work-family issues. For the purposes of this module, we have selected four major acts of federal legislation for discussion. This is not to suggest that the ADA, Title VII, NLRA, COBRA, ERISA, and other federal rules are not relevant; rather, that the four discussed	For more detail on federal work-family
	below provide a foundation for most federal	policy, please go to:
	policy conversations.	www.workplaceflexibility2010.org



Key Points	Suggestions for Faculty

Key Points	Suggestions for Faculty
Fair Labor Standards Act (FLSA)	
·	
The FLSA of 1938 provides a basic framework of	
federal law governing the payment of minimum	
wage, the establishment of a standard work week,	
the permissible forms of compensation for	
overtime, and the minimum age requirement for	
work.	
As noted by Nowicki (2002):	
The Fair Labor Standards Act of 1938, as amended,	
("FLSA"), is a federal statute that mandates the	
payment of a national minimum wage, as set by	
Congress, and states the requirement for payment	
of overtime wages of time and a half, after forty	
hours of work per week. Additionally, the FLSA sets	
minimum age standards for workers, limits the type	
of work those between the ages of 14 and 18 can	
perform and specifically prohibits anyone under the	
age of 18 from working in hazardous jobs.	
The FLSA is administered by the United States	
Department of Labor ("DOL"). The statute can be	
found at 29 U.S.C. Sections 201-260 www.dol.gov).	
Accompanying regulations can be found at 29 CFR	
et. seq. The statute has threshold financial and	
jurisdictional requirements that must be met before	
employees at a workplace are covered by the	
statute. There are extensive DOL regulations that	
must be consulted in deciding whether employees	
are covered by the provisions of the FLSA.	
Employees who are determined to be executive,	
administrative, or professional employees are	
exempt from the overtime requirement. The	
question of whether an employee actually is exempt	
under the statute turns on the actual work	
performed by the employee and the authority of	



Key Points	Suggestions for Faculty
that employee, and not simply the title given to the	
employee. Recent cases have involved questions of	
whether workers such as computer programmers,	
as well as those designated as managers at certain	
fast food restaurants are exempt or covered	
employees.	
Some states have state statutes which require a higher minimum wage than the federal minimum wage and states may mandate overtime after eight hours of work a day, rather than after forty hours of work a week. In these instances, the state law rather than the federal FLSA must be followed in those individual states. (Nowicki, 2002).  Expectations for employers include:  • payment of the minimum wage  • overtime pay for time worked over 40 hours in a workweek  • restrictions on the employment of children  • recordkeeping	Nowicki, C. (2002). Fair Labor Standards Act. In M. Pitt-Catsouphes, E. Kossek, & P. Raskin (Eds.), <i>Sloan Work and Family Encyclopedia</i> . Chestnut Hill, MA: Sloan Work and Family Research Network. Retrieved April 19, 2006, from <a href="http://wfnetwork.bc.edu/encyclopedia_entry.php?id=230&amp;area=academics">http://wfnetwork.bc.edu/encyclopedia_entry.php?id=230&amp;area=academics</a> .
Examples of case law include:	
Garcia v. San Antonio Metropolitan Transit	
Authority, 469 US 528 (1985)	
Mortensen v. County of Sacramento, 368	
F.3d 1082 (9th Cir. 2004)	
Christensen v. Harris County, 120 S.Ct.	
1655 (2000)	
Beck v. City of Cleveland, Ohio, 390 F.3d     912 (6 <sup>th</sup> Cir. 2004)	

Key Points	Suggestions for Faculty
Pregnancy Discrimination Act (PDA)	
The PDA of 1978 is an amendment to the 1964 Civil	
Rights Act. Discrimination against women on the	
basis of pregnancy, childbirth, or related medical	
conditions constitutes unlawful sex discrimination.	



Key Points	Suggestions for Faculty
As described by Thornton (2005):	
Title VII of the 1964 Civil Rights Act outlawed discrimination based on sex in all terms and conditions of employment (not solely in compensation, as in the 1963 Equal Pay Act). The term "sex" was added to the list of prohibited bases for discrimination shortly before the bill's passageThe EEOC's first official statement on the legality of pregnancy discrimination under Title VII was made in 1966. In a ruling on the legality of differential treatment of pregnancy-related medical disabilities from other non-work-related medical disabilities, the EEOC's General Counsel opined that it would be legal under Title VII to treat pregnant workers differently (and less favorably) than other workers	
[I]n Title 29, Code of Federal Regulations, Section 1604.10, the EEOC reversed its previous position and classified pregnancy discrimination as illegal sex discrimination under Title VII (Williams, 1993) in 1978 Congress overrode the Supreme Court's decision in the Gilbert case by adopting the Pregnancy Discrimination Act, as an amendment to Title VII of the 1964 Civil Rights Act.	
The PDA expands the definition of "sex" in Title VII as follows:	
"The terms 'because of sex' or 'on the basis of sex' include but are not limited to, 'because of' or 'on the basis of pregnancy, childbirth, or related medical conditions'; and women affected by pregnancy, childbirth, or related medical conditions shall be treated the same for all employment related purposes, including the receipt of benefits under fringe benefit programs, as other persons not so affected but similar in their ability or inability to work."	



Key Points	Suggestions for Faculty
,	, <u>,</u>
The language of the PDA clarifies that pregnancy-	
related employment discrimination is one type of	
illegal sex discrimination. It prohibits discrimination	
in all terms and conditions of employment,	
including, hiring, discharge, pay, and fringe	
benefits. When the PDA became effective, in 1979,	
for the first time in U.S. history, discrimination	
against women employees based on pregnancy	
became illegal throughout the U.S.	
Although there are areas of overlap between the	
PDA and the 1993 Family and Medical Leave Act	
(FMLA), the PDA was not a precursor to the FMLA.	
Statutes prohibiting discrimination based on a	
specific characteristic (i.e., civil rights laws) and	
statutes mandating specific entitlements can be	
viewed as representing different types of laws	
(Williams, 1993). The PDA was a reaction to a	
specific Supreme Court ruling that curtailed the civil	
rights of women who became (or might become)	
pregnant. As civil rights law, the PDA merely	
circumscribes the behavior of employers towards	
their female employees affected by pregnancy	
<ul> <li>prohibiting those behaviors that are designated as</li> </ul>	
discriminatory. But, the PDA does not mandate that	
employers take any specific positive actions in the	
treatment of those employees.	
In contrast, the FMLA was passed, in part, to	
provide minimal maternity leave rights not	
guaranteed by Title VII as amended by the PDA.	
Unlike the PDA, the FMLA does mandate positive	
action in the form of a very specific entitlement for	
both men and women working for employers	
covered by the law, to unpaid, job-protected leave	
for qualifying reasons that include birth or adoption	
of a child, and serious health condition of the	
employee, and of the employee's parent, spouse, or	
child Thornton (2005).	Thornton, S. (2005). Pregnancy
	Discrimination Act. In M. Pitt-Catsouphes, E.



Key Points	Suggestions for Faculty
Expectations for employers include	Kossek, & P. Raskin (Eds.), Sloan Work and
employees must be covered if there are	Family Encyclopedia. Chestnut Hill, MA:
>15 employees	Sloan Work and Family Research Network.
cannot refuse to hire pregnant women as	Retrieved April 19, 2006, from
long as they can perform their jobs	http://wfnetwork.bc.edu/encyclopedia_entr
	y.php?id=272&area=academics
Intended benefits for workers include:	
The PDA is intended to decrease gender	
discrimination against women as child bearers.	

Key Points	Suggestions for Faculty
Family and Medical Leave Act (FMLA)	
BASICS:	
The FMLA provides covered employees with access	
to 12 weeks of unpaid, job-protected, benefit-	
given leave in a year.	
Nowicki offers the following summary of the FMLA:	
The Family and Medical Leave Act ("FMLA") of 1993	
(29 U.S.C. section 2601 et. seq.) guarantees eligible	
employees who work for covered employers, 12	
weeks of unpaid leave in a 12-month period: (1) for	
the birth of a child or the placement of a child with	
the employee for adoption or foster care; (2) if the	
employee is needed to care for a spouse, child, or	
parent with a serious health condition; (3) if the	
employee's own serious health condition renders	
the employee unable to do his/her job. During the	
mandatory 12 week period, the employer must	
maintain the employee's group health coverage. If	
requested in the case of the illness of an employee	
or a family member of an employee, the employer	
must grant eligible employees leave on an	
intermittent or part-time basis. Intermittent leave	
may be taken in the smallest interval of time an	
employer uses in its payroll system to track	
absences or leaves. Upon the employee's timely	
return, the employer must reinstate the employee	



Key Points	Suggestions for Faculty
to his or her former position or an equivalent.	
Employers who interfere with the exercise of an	
eligible employee's rights under the FMLA are liable	
for monetary damages and equitable relief.	
Regulations implementing the FMLA are found at 29	
CFR 825 et. seq. The federal statute is enforced by	
the U.S. Department of Labor. Many states have	
leave laws that provide more generous benefits	
than those afforded under the federal FMLA and/or	
cover employees who are not covered under the	
federal FMLA. In such instances, the employee is	
entitled to the more generous rights afforded under	
the respective statute.	
Covered employers are local, state and federal	
agencies, local education agencies such as schools,	
and private employers who: (1) employ 50 or more	
employees in the United States or its territories, (2)	
at a single worksite or within a 75-mile radius (3)	
for each working day in 20 or more calendar weeks	
of the current or preceding calendar year. The 20	
calendar weeks do not have to be successive. The	
week must be counted if the employee's name	
appears on the payroll. Weeks are not carried over	
from year to year, but are counted anew with the	
beginning of the calendar year	
Eligible employees are those who have worked for a	
covered employer for a total of 12 months, have	
worked at least 1,250 hours (which excludes other	
paid or unpaid leave, such as sick leave or	
vacation), during the previous 12 months.	
In the event of (1) the birth of a child, (2) placement	
of a child with an employee for adoption or foster	
care or (3) for care of that child after placement, or	
to (4) care for an employee's parent with a serious	
health condition, if a husband and wife who are	
eligible for FMLA, both work for the same covered	
employer, the employer may limit the employees to	
a combined total of 12 weeks of leave during a 12	
month period (29 CFR 825.202). However, where	



Key Points	Suggestions for Faculty
both husband and wife each use a part of the 12	
week FMLA leave for one of the above purposes,	
each employee would be entitled to the difference	
between the amount that specific employee has	
taken and the balance remaining of the 12 weeks	
FMLA leave. As explained in 29 CFR 825.202(c), if	
each spouse took 6 weeks of leave to care for a	
newborn, each employee could use an additional 6	
weeks to care for their own serious health condition	
or a child's serious health condition. As in all cases,	
involving the FMLA, state statutes should be	
consulted, as some states do provide for paid	
disability leave before and after the birth of the	
child.	
Entitlement for the 12 week leave expires 12	
months after the birth of the child. The 12 week	
leave may be taken intermittently only with the	
permission of the employer.	
position on the empirey or	
Serious health condition can mean a physical or	
mental condition that involves incapacity requiring	
inpatient care, or involves an absence from work of	
more than three days, incapacity due to pregnancy	
or prenatal care, incapacity due to a chronic illness	
such as diabetes, incapacity that is permanent or	
long-term for which treatment may not be effective,	
such as Alzheimer's and any absences to receive	
multiple treatments (and the subsequent recovery	
time) from a health care provider that likely would	
result in incapacity of more than three consecutive	
days if left untreated, such as physical therapy.	
Leave may be taken for a few hours, such as to take	
a parent for medical treatment, or in any event	
when medically necessary, in the smallest	
increment that the employer's payroll system allows	
(29 CFR 825.203).	
Medical certification may be requested of an	
employee only in the following circumstances: when	
the employee seeks leave for their own serious	



Key Points	Suggestions for Faculty
health condition or the serious health condition of	
an immediate family member. The employer may	
require and the employee must provide a second	
medical opinion from a doctor selected and paid for	
by the employer	
Notice: The statute requires that when the need for	
leave is foreseeable, employees must give 30 days	
notice to employers of the intent to take FMLA	
leave. If the need is not foreseeable, employees are	
expected to give reasonable notice. If the leave is	
foreseeable and 30 days notice is not given,	
employers may delay the start of the FMLA leave for	
30 days from the day the employee gives notice of	
the intent to take FMLA leave.	
Parents of an employee include the biological	
parent of an employee or an individual who stood in	
loco parentis to an employee when the employee	
was a son or daughter as defined in the FMLA.	
Those who are "in loco parentis" to an employee are	
those who acted as parents when the employee Has	
a son or daughter	
Nowicki (2003).	Nowicki, C. (2002). Fair Labor Standards Act.
	In M. Pitt-Catsouphes, E. Kossek, & P.
Expectations for employers include:	Raskin (Eds.), Sloan Work and Family
post FMLA poster	Encyclopedia. Chestnut Hill, MA: Sloan Work
revise employee handbook	and Family Research Network. Retrieved
update collective bargaining agreement	April 19, 2006, from
notify employee of eligibility	http://wfnetwork.bc.edu/encyclopedia_entr
provide written notice when employee	y.php?id=230&area=academics.
requests leave	
notify employees of changes to law	
maintain health benefits during leave	
protect and restore job positions	
<ul> <li>recordkeeping</li> <li>Intended Benefits for Workers include:</li> </ul>	
intended benefits for workers include:	
The FMLA is intended to help employees balance	
their work and family responsibilities. By using the	
leave, employees of both genders can attend to	



Key Points	Suggestions for Faculty
family and medical needs in the allotted time-	
period.	

Key Points	Suggestions for Faculty
Age Discrimination in Employment Act (ADEA)	For more information on federal equal
	employment opportunity laws, see:
BASICS:	www.eeoc.gov/
The ADEA of 1975 prohibits employment	
discrimination against people over 40 years old in	
terms of hiring, firing, promotion, layoff,	
compensation, benefits, job assignments, and	
training. The ADEA protections apply to both	
employees and job applicants.	
As stated by Workplace Flexibility 2010, The Age	
Discrimination in Employment Act ("ADEA")	
prohibits employers with more than 20 employees	
from discriminating against any worker with respect	
to compensation or the terms, conditions, or	
privileges of employment because he or she is age	
40 or over.	
The ADEA is primarily a civil rights law, but it was	
amended by the Older Workers Benefit Protection	
Act of 1990 specifically to prohibit employers from	
denying benefits to older workers. The ADEA does	
not require employers to provide workers with	
benefits, but benefit plans may not discriminate on	
the basis of age. In limited circumstances, an	
employer may be permitted to reduce benefits	
based on age, as long as the cost of providing the	
reduced benefits to older workers is the same as	
the cost of providing benefits to younger workers.	
As stated by AARP, The Age Discrimination in	
Employment Act (ADEA) is an individual's first	
defense against age discrimination. There has to be	
a lawful reason - not connected to age - for almost	



Key Points	Suggestions for Faculty
all employment decisions.	
Who Is Covered by the ADEA?	
Wild is covered by the ADLA:	
The law covers workers and job applicants	
age 40 and over.	
<ul> <li>The ADEA applies to employers with 20 or</li> </ul>	
more employees. This includes local and	
state governments and the federal	
government. It also includes employment	
agencies and labor unions.	
The ADEA does not apply to independent	
contractors or elected officials. It does not	
usually cover police and fire workers,	
certain federal employees in air traffic	
control or law enforcement, or certain	
highly paid executives. While persons in	
these positions could be retired on a	
mandatory basis, they cannot be denied a	
promotion or training base on age.	
There are exceptions to the ADEA when age	
is a necessary part of a job. For example,	
an employer can hire a young person to	
play the role of a 12-year-old in a play.	
<ul> <li>Most states have anti-age discrimination</li> </ul>	
laws that apply to employers with fewer	
than 20 employees.	
What does the ADEA forbid?	
Job ads or recruitment materials cannot	
mention age or say that a certain age is	
preferred.	
Programs cannot set age limits for their	
trainees.	
Age can not be a factor in making any	
decisions about workers. This includes	
decisions about hiring, pay, promotions, or	
layoffs.	
Employers cannot take action against	
workers who file a charge of age	



Key Points	Suggestions for Faculty
discrimination or who participate in any	
ADEA process.	
With a few exceptions, employers cannot	
force employees to retire at a certain age.	
Employers may offer voluntary early retirement	
without violating the ADEA. However, these offers	
often require employees to give up their right to	
make a claim under the ADEA. That requirement	
may be legal, but only if it follows strict rules.	
Expectations for employers include	
- do not indicate age preference or	
limitations on hiring materials	
- maintain older workers' benefits (see Older	
Workers Benefit Protection Act of 1990	
which amended the ADEA)	
- must set out explicit details if the employer	
is requesting a waiver of ADEA rights from	
an employee	

## → Suggestions for Reading Assignments

Academic literature in the work-family area of study is both rich and expansive. The authors of this module have selected just a few publications for this class session.

For supplemental readings, faculty and students can search the online database of Work-Family Literature created and maintained by the Sloan Work & Family Research Network. <a href="http://libtest.bc.edu/F?func=find-b-0&local\_base=BCL\_WF">http://libtest.bc.edu/F?func=find-b-0&local\_base=BCL\_WF</a>.

As of the April 2006, there are citations and annotations entered for more than 7,100 scholarly work-family publications.

### Selected Publications Suggested for Undergraduate & Graduate Students

Aitchison, W. (2003). *The FMLA: Understanding the Family and Medical Leave Act*. Portland, OR: Labor Relations Information Systems.



- Barnes, N.M. & Good, J.A. (2005). The three headed monster: ADA, FMLA, and workers' compensation: how employers can ensure compliance. *Employee Relations Law Journal*, *31*(3), 48-55.
- Crampton, S.M., Hodge, J.W., & Mishra, J.M. (2003). The FLSA and overtime pay. *Public Personnel Management*, *32*(3), 331–354.
- Decker, K. H. (2000). Family and medical leave in a nutshell. St. Paul, Minn.: West Group.
- Hofferth, S.L. & Curtin, S.C. (2006). Parental leave statutes and maternal return to work after childbirth in the United States. *Work and Occupations 33*(1,: 73-105.
- Kochan, T.A. (2005) *Restoring the American dream: A working families' agenda for America.* Cambridge, MA: The MIT Press.
- Lenhoff, D. & Bell, L. (n.d.) Government support for working families and communities: Family and Medical Leave as a case study. Retrieved April 19, 2006, from <a href="http://www.johnsonfdn.org/images/work\_family\_democracy.pdf">http://www.johnsonfdn.org/images/work\_family\_democracy.pdf</a>
- Nowicki, C. (2002). Fair Labor Standards Act. In M. Pitt-Catsouphes, E. Kossek, & P. Raskin (Eds.), *Sloan Work and Family Encyclopedia*. Chestnut Hill, MA: Sloan Work and Family Research Network. Retrieved April 19, 2006, from <a href="http://wfnetwork.bc.edu/encyclopedia\_entry.php?id=230&area=academics.">http://wfnetwork.bc.edu/encyclopedia\_entry.php?id=230&area=academics.</a>
- Nowicki, C. (2003). Family and Medical Leave Act. In M. Pitt-Catsouphes, E. Kossek, & P. Raskin (Eds.), *Sloan Work and Family Encyclopedia*. Chestnut Hill, MA: Sloan Work and Family Research Network. Retrieved April 19, 2006, from <a href="http://wfnetwork.bc.edu/encyclopedia\_entry.php?id=234&area=academics">http://wfnetwork.bc.edu/encyclopedia\_entry.php?id=234&area=academics</a>.
- Rudd, E. (2004). Family leave: A policy concept made in America. In M. Pitt-Catsouphes, E. Kossek, & P. Raskin (Eds.), *Sloan Work and Family Encyclopedia*. Chestnut Hill, MA: Sloan Work and Family Research Network. Retrieved April 19, 2006, from <a href="http://wfnetwork.bc.edu/encyclopedia\_entry.php?id=233&area=academics">http://wfnetwork.bc.edu/encyclopedia\_entry.php?id=233&area=academics</a>
- Thornton, S. (2005). Pregnancy Discrimination Act. In M. Pitt-Catsouphes, E. Kossek, & P. Raskin (Eds.), *Sloan Work and Family Encyclopedia*. Chestnut Hill, MA: Sloan Work and Family Research Network. Retrieved April 19, 2006, from <a href="http://wfnetwork.bc.edu/encyclopedia\_entry.php?id=272&area=academics">http://wfnetwork.bc.edu/encyclopedia\_entry.php?id=272&area=academics</a>
- Wisensale, S. (2001). Family Leave Policy: The political economy of work and family in America. Armonk, NY: M.E. Sharpe.



- Weisendale, S. (2001). Two steps forward, one step back: the Family and Medical Leave Act as retrenchment policy. *Review of Policy Research*, *20*(1), 135-151.
- Wisensale, Steven K. (1997). The White House and Congress on child care and family leave policy: from Carter to Clinton. *Policy Studies Journal*, *25*(1), 75-87.

### **Selected Publications Suggested for Graduate Students**

- Baird, C.L. & Reynolds, J.R. (2004). Employee awareness of family leave benefits: The effects of family, work, and gender. *The Sociological Quarterly, 45*(2), 325–353.
- Budd, J.W. & Brey, A.M. (2003). Unions and Family Leave: Early experience under the Family and Medical Leave Act. *Labor Studies Journal*, *28*(3), 85-105.
- Campion, W.J. & Dill, J.C. (2000) An investigation of the impact on higher education of the Family and Medical Leave Act of 1993. *Public Personnel Management, 29*(1), 147-56
- Dorman, P. (2002). FMLA, PDA and maternity leave in Idaho: a comparison study of survey data 1992-1993 and 1998. *The Social Science Journal*, *39*(3): 451-464.
- Gerstel, N. & McGonagle, K. (1999). Job leaves and the limits of the Family and Medical Leave Act: The effects of gender, race, and family. *Work and Occupations*, *26*(4), 510-534.
- Hedge, J.W., Borman, W.C., & Lammlein, S.E. (2006). Age stereotyping and age discrimination. In Hedge, J.W., Borman, W.C., & Lammlein, S.E. (Eds.), *The aging workforce: Realities, myths, and implications for organizations* (pp. 27-48). Washington, DC: American Psychological Association.
- Kelly, E. & Dobbin, F. (1999). Civil rights law at work: Sex discrimination and the rise of maternity leave policies. *American Journal of Sociology*, *105*(2), 455-492.
- Mutari, E. (2004). Brothers and breadwinners: Legislating living wages in the Fair Labor Standards Act of 1938. *Review of Social Economy*, *62*(2): 129-148.
- Waldfogel, J. (2001). Family and medical leave: Evidence from the 2000 surveys. *Monthly Labor Review*, *124*(9), 17-23.

#### → Suggestions for Class Activities and Assignments

### **Assignment Options**



### Option 1: Getting the Legislators' Attention

This assignment will be to create an influential written product for state legislators on a family policy topic of your choosing, related to your field placement. Policymakers are strapped for time and resources; how can the class, as experts and advocates, assist policymakers and their staff in receiving critical research and information?

## This product may include:

- a brief history of the issue/problem
- · research and statistics regarding the effect on constituents
- summary of the relevant legislation
- global indicators or implications
- resources
- other materials that may be of interest to your target policymaker.

Keep in mind how you will send this information, to whom, when, and in what format. Thoroughly develop a plan for distribution of the product, and prepare to select who to send it to. You will be asked to distribute at least one copy of your product.

#### Option 2: A Policy Defense

This assignment will be to defend both a "yea" and a "nay" position on a family policy of your choice. Through the course you will research the alternative positions, and prepare an issue brief containing both positions. The page limit for each position is 7 pages. References must be included.

At the end of the semester, you will be asked to present in defense of one of the positions in a ten minute oral argument. You will not know beforehand which position you will be defending, rather, one of the positions will be chosen for you on the day of your presentation. Your classmates will evaluate your oral presentation based on its persuasiveness, relevance, and style. The paper is due one week after your defense.



### Module 4: Work-Family Policy in the United States

Section III: Module Summary

This module has introduced students to:

- Characteristics of "work-family policies,"
- Work-family policy on the state-level, and
- Work-family policy on the federal-level.

Faculty and students interested in exploring these and other work-family issues in more depth might consider other teaching modules prepared by the Curriculum Task Force of the Sloan Work and Family Research Network.

## Module 4: Work-Family Policy in the United States

**Section IV: Suggested Resources** 

#### Online References

There are several online resources that could be of assistance. As appropriate, each of the Work-Family Curriculum Modules suggests specific online resources. In addition, we recommend that you consider using the resources posted on the website of the Sloan Work and Family Research Network (www.bc.edu/wfnetwork).

- Database of academic work-family literature. Citations for over 7,000 work-family publications are in this database. You (and your students) can get access to full-text articles published in some of the journals that often publish work-family manuscripts. (Contact the Sloan Network at <a href="wfnet@bc.edu">wfnet@bc.edu</a> for a password to access full texts of articles). The Network's database of work-family literature can be accessed at: <a href="http://libtest.bc.edu/F?func=find-b-0&local\_base=BCL\_WF">http://libtest.bc.edu/F?func=find-b-0&local\_base=BCL\_WF</a>.
- Class activities. Academics around the country have developed a wide variety of teaching activities and assignments that you can use. The list of these activities is available at: http://wfnetwork.bc.edu/activities.php.



- Work-Family Encyclopedia. Scholars from around the world have written nearly 60 articles which have been accepted to the peer-reviewed Work-Family Encyclopedia. The entries present overviews for a wide range of topics. The contents of the Encyclopedia can be accessed at: <a href="http://wfnetwork.bc.edu/encyclopedia.php?mode=nav">http://wfnetwork.bc.edu/encyclopedia.php?mode=nav</a>.
- **Sample course syllabi**. A number of faculty members have kindly shared their course syllabi. These can be accessed at: http://wfnetwork.bc.edu/template.php?name=syllabi.

#### **Publications**

In addition to the publications suggested in the Work-Family Curriculum Modules, the following publications can be used as teaching reference materials.

- **Teaching Reference Publications.** The following work-family references that are particularly appropriate for teaching are available in hard-copy.
  - Friedman, S., DeGroot, J., & Christensen, P. (Eds.). (1998). Integrating work and life.
     The Wharton Resource Guide. San Francisco, CA: Jossey-Bass/Pfeiffer. [The Wharton
     Resource Guide contains information appropriate for a range of work-family topics.
     Ideas for exercises are included.]
  - 2. Pitt-Catsouphes, M., Kossek, E., & Sweet, S. (Eds.). (2006). Work and family handbook: Multi-disciplinary perspectives and approaches. Mahwah, NJ: Erlbaum Publishers. [This handbook provides an overview of different disciplinary perspectives about work and family issues, includes chapters on a range of methodological approaches to the study of work and family experiences, and considers the implications of linking scholarship, practice, and policy.]
  - 3. Stebbins, L.F. (2001). Work and family in America. Santa Barbara, CA: ABC-CLIO, Inc. [As noted by the publishers, "... Work and Family in America examines the changing cultures of the workplace, family, and home. This extensive overview of this burgeoning field includes everything from a detailed history and statistics comparing trends in the United States and abroad to key legislation and legal cases."]