# 2011 State Teacher Policy Yearbook

Wisconsin

OVERALL GRADA



#### Acknowledgments

#### **STATES**

State education agencies remain our most important partners in this effort, and their gracious cooperation has helped to ensure the factual accuracy of the final product. Every state formally received a draft of the *Yearbook* in July 2011 for comment and correction; states also received a final draft of their reports a month prior to release. All but one state responded to our inquiries. While states do not always agree with the recommendations, their willingness to acknowledge the imperfections of their teacher policies is an important first step toward reform.

We also thank the many state pension boards that reviewed our drafts and responded to our inquiries.

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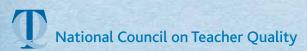
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### **Executive Summary**

For five years running, the National Council on Teacher Quality (NCTQ) has tracked states' teacher policies, preparing a detailed and thorough compendium of teacher policy in the United States on topics related to teacher preparation, licensure, evaluation, career advancement, tenure, compensation, pensions and dismissal.

The 2011 State Teacher Policy Yearbook includes NCTQ's biennial, full review of the state laws, rules and regulations that govern the teaching profession. This year's report measures state progress against a set of 36 policy goals focused on helping states put in place a comprehensive framework in support of preparing, retaining and rewarding effective teachers. For the first time, the Yearbook includes a progress rating for states on goals that have been measured over time. An overall progress ranking is also included, showing how states compare to each other in moving forward on their teacher policies.

## Wisconsin at a Glance Overall 2011 Yearbook Grade:



Overall 2009 Yearbook Grade: D

Area Grades	2011	2009
Area 1 Delivering Well Prepared Teachers	D	D-
Area 2 Expanding the Teaching Pool	F	D-
Area 3 Identifying Effective Teachers	D	D-
Area 4 Retaining Effective Teachers	C-	С
Area 5 Exiting Ineffective Teachers	F	D

### **Overall Progress**



### Highlights from recent progress in Wisconsin include:

■ State data system with the capacity to provide evidence of teacher effectiveness

### How is Wisconsin Faring?

### **Area 1** Delivering Well Prepared Teachers

### D

#### **Policy Strengths**

- Most teacher candidates are required to pass a basic skills test as a criterion for admission to teacher preparation programs.
- The state does not offer a K-12 special education certification.

#### **Policy Weaknesses**

- Elementary teachers are not adequately prepared to teach the rigorous content associated with the Common Core Standards.
- Teacher preparation programs are not required to address the science of reading, and candidates are not required to pass a test to ensure knowledge.
- Neither teacher preparation program nor licensure test requirements ensure that new elementary teachers are adequately prepared to teach mathematics.
- Middle school teachers are allowed to teach on a 1-8 generalist license.
- Although most secondary teachers must pass a content test to teach a core subject area, some secondary science and social studies teachers are not required to pass content tests for each discipline they intend to teach.
- A pedagogy test is not required as a condition of licensure.
- There are no requirements to ensure that student teachers are placed with cooperating teachers who were selected based on evidence of effectiveness.
- The teacher preparation program approval process does not hold programs accountable for the quality of the teachers they produce.

### **Area 2** Expanding the Pool of Teachers



#### **Policy Strengths**

#### **Policy Weaknesses**

- There are no admission requirements outlined for alternate route programs.
- Alternate route preparation is not streamlined or geared toward the immediate needs of new teachers.
- Usage of alternate routes is restricted, although there is a diversity of providers.
- The state does not offer a license with minimal requirements that would allow content experts to teach part time.
- Although out-of-state teachers are appropriately required to meet the state's testing requirements, there are additional obstacles that do not support licensure reciprocity.

### How is Wisconsin Faring?

### **Area 3** Identifying Effective Teachers



#### **Policy Strengths**

The state data system has the capacity to provide evidence of teacher effectiveness.

#### **Policy Weaknesses**

- Objective evidence of student learning is not the preponderant criterion of teacher evaluations.
- Annual evaluations for all teachers are not required.
- Tenure decisions are not connected to evidence of teacher effectiveness.
- Licensure advancement and renewal are not based on teacher effectiveness.
- Little school-level data are reported that can help support the equitable distribution of teacher talent.

### **Area 4** Retaining Effective Teachers



#### **Policy Strengths**

- All new teachers receive mentoring.
- Districts are given full authority for how teachers are paid, although they are not discouraged from basing salary schedules solely on years of experience and advanced degrees.
- Teachers can receive additional compensation for working in high-need schools.
- The pension system is well funded and does not require excessive contributions.
- Teachers have a choice of methods for calculating retirement benefits, one of which is neutral, meaning that pension wealth accumulates uniformly for each year a teacher works.

#### **Policy Weaknesses**

- Professional development is not aligned with findings from teachers' evaluations.
- The state does not support performance pay or additional compensation for relevant prior work experience or teaching in shortage subject areas.
- Teachers are only offered a defined benefit pension plan as their mandatory pension plan, and pension policies are not portable, flexible or fair to all teachers.

### **Area 5** Exiting Ineffective Teachers



#### **Policy Strengths**

#### **Policy Weaknesses**

- Teachers can teach for more than one year before having to pass required subject-matter tests.
- There is no assurance that tenured teachers who receive unsatisfactory evaluations will be placed on structured improvement plans or that they will be eligible for dismissal if they fail to improve.
- Ineffective classroom performance is not grounds for dismissal.
- Performance is not considered in determining which teachers to lay off during reductions in force.

### **Wisconsin Goal Summary**

Goal Breakdown				
★ Best Practice	1	Area 3: Identifying Effective Teachers		
Fully Meets	2	3-A: State Data Systems		
Nearly Meets	0	3-B: Evaluation of Effectiveness	<u></u>	
Partially Meets	10	3-C: Frequency of Evaluations	0	
Only Meets a Small Part	5			
O Does Not Meet	18	3-D: Tenure	0	
Progress on Goals Since 2009  1 0 1 0 27 Soal 7		3-E: Licensure Advancement	0	
I I V I V Z I GOAL I		3-F: Equitable Distribution	<u></u>	
Area 1: Delivering Well Prepared Teachers		Area 4: Retaining Effective Teachers		
1-A: Admission into Preparation Programs	0	4-A: Induction	0	
1-B: Elementary Teacher Preparation	0	4-B: Professional Development	0	
1-C: Teacher Preparation in Reading Instruction	0	4-C: Pay Scales	•	
1-D: Teacher Preparation in Mathematics	0	4-D: Compensation for Prior Work Experience	0	
1-E: Middle School Teacher Preparation	0	4-E: Differential Pay		
1-F: Secondary Teacher Preparation		4-F: Performance Pay	0	
1-G: Secondary Teacher Preparation in Science	0	4-G: Pension Flexibility	•	
1-H: Secondary Teacher Preparation in Social Studies	0	4-H: Pension Sustainability	*	
1-I: Special Education Teacher Preparation	•	4-I: Pension Neutrality		
1-J: Assessing Professional Knowledge	0	Area 5: Exiting Ineffective Teachers		
1-K: Student Teaching	0	5-A: Licensure Loopholes	0	
1-L: Teacher Preparation Program		5-B: Unsatisfactory Evaluations	0	
Accountability  Area 2: Expanding the Pool of Teachers	0	5-C: Dismissal for Poor Performance		
2-A: Alternate Route Eligibility	0	5-D: Reductions in Force	0	
2-B: Alternate Route Preparation	0			
2-C: Alternate Route Usage and Providers	0			
2-D: Part Time Teaching Licenses	0			
2-E: Licensure Reciprocity	•			

### About the Yearbook

The National Council on Teacher Quality (NCTQ) has long argued that no educational improvement strategies states take on are likely to have a greater impact than policies that seek to maximize teacher effectiveness. In this fifth edition of the State Teacher Policy Yearbook, NCTQ provides a detailed examination of state laws, rules and regulations that govern the teaching profession, covering the full breadth of policies including teacher preparation, licensure, evaluation, career advancement, tenure, compensation, pensions and dismissal.

The Yearbook is a 52-volume compendium of customized state reports for the 50 states and the District of Columbia, as well as a national summary overview, measuring state progress against a set of 36 specific policy goals. All of the reports are available from NCTQ's website at www.nctq.org/stpy.

The 36 Yearbook goals are focused on helping states put in place a comprehensive policy framework in support of preparing, retaining and rewarding effective teachers. The goals were developed based on input and ongoing feedback from state officials, practitioners, policy groups and other education organizations, as well as from NCTQ's own nationally respected advisory board. These goals meet five criteria for an effective reform framework:

- 1. They are supported by a strong rationale, grounded in the best research available. The rationale and research citations supporting each goal can be found at www.nctq.org/stpy.
- 2. They offer practical rather than pie-in-the-sky solutions for improving teacher quality.
- 3. They take on the teaching profession's most pressing needs, including making the profession more responsive to the current labor market.
- 4. They are, for the most part, relatively cost neutral.
- 5. They respect the legitimate constraints that some states face so that the goals can work in all 50 states.

The need to ensure that all children have effective teachers has captured the attention of the public and policymakers across the country like never before. The Yearbook offers state school chiefs, school boards, legislatures and the many advocates who press hard for reform a concrete set of recommendations as they work to maximize teacher quality for their students.

### How to Read the Yearbook

NCTQ rates state teacher policy in several ways.

For each of the 36 individual teacher policy goals, states receive two ratings. The first rating indicates whether, or to what extent, a state has met the goal. NCTQ uses these familiar graphics to indicate the extent to which each goal has been met:









A new feature of this year's *Yearbook* is a progress rating for each goal NCTQ has measured over time. These ratings are intended to give states a meaningful sense of the changes in teacher policy since the 2009 *Yearbook* was published. Using the symbols below, NCTQ determines whether each state has advanced on the goal, if the state policy has remained unchanged, or if the state has actually lost ground on that topic.





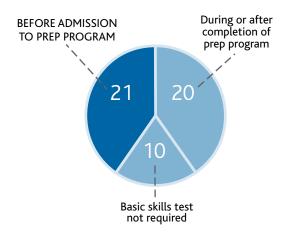


Some goals are marked with this symbol , which indicates that the bar has been raised for this goal since the 2009 *Yearbook*. With many states making considerable progress in advancing teacher effectiveness policy, NCTQ raised the standards for some goals where the bar had been quite low. As this may have a negative impact on some states' scores, those goals are always marked with the above symbol.

States receive grades in the five goal areas under which the 36 goals are organized: 1) delivering well prepared teachers; 2) expanding the pool of teachers; 3) identifying effective teachers; 4) retaining effective teachers and 5) exiting ineffective teachers. States also receive an overall grade that summarizes state performance across the five goal areas, giving an overall perspective on how states measure up against NCTQ benchmarks. New this year, states also receive an overall progress ranking, indicating how much progress each state has made compared to other states.

As always, the *Yearbook* provides a detailed narrative accounting of the policy strengths and weaknesses in each policy area for each state and for the nation as a whole. Best practices are highlighted. The reports are also chock full of reader-friendly charts and tables that provide a national perspective on each goal and serve as a quick reference on how states perform relative to one another, goal by goal.

Another new feature this year makes it easier to distinguish strong policies from weaker ones on our charts and tables. The policies NCTQ considers strong practices or the ideal policy positions for states are capitalized. This provides a quick thumbnail for readers to size up state policies against the policy option that aligns with NCTQ benchmarks for meeting each policy goal. For example, on the chart below, "BEFORE ADMISSION TO PREP PROGRAM" is capitalized, as that is the optimal timing for testing teacher candidates' academic proficiency.



#### Goals

#### AREA 1: DELIVERING WELL PREPARED TEACHERS

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#### 1-A: Admission into Preparation Programs

The state should require undergraduate teacher preparation programs to admit only candidates with good academic records.

#### 1-B: Elementary Teacher Preparation

The state should ensure that its teacher preparation programs provide elementary teachers with a broad liberal arts education, the necessary foundation for teaching to the Common Core Standards.

#### 1-C: Teacher Preparation in Reading Instruction

The state should ensure that new elementary teachers know the science of reading instruction.

#### 1-D: Teacher Preparation in Mathematics

The state should ensure that new elementary teachers have sufficient knowledge of the mathematics content taught in elementary grades.

#### 1-E: Middle School Teacher Preparation

The state should ensure that middle school teachers are sufficiently prepared to teach appropriate grade-level content.

#### 1-F: Secondary Teacher Preparation

The state should ensure that secondary teachers are sufficiently prepared to teach appropriate grade-level content.

#### 1-G: Secondary Teacher Preparation in Science

The state should ensure that science teachers know all the subject matter they are licensed to teach.

#### 1-H: Secondary Teacher Preparation in Social Studies

The state should ensure that social studies teachers know all the subject matter they are licensed to teach.

#### 1-I: Special Education Teacher Preparation

The state should ensure that special education teachers know the subject matter they will be required to teach.

#### 1-I: Assessing Professional Knowledge

The state should use a licensing test to verify that all new teachers meet its professional standards.

#### 1-K: Student Teaching

The state should ensure that teacher preparation programs provide teacher candidates with a high-quality clinical experience.

#### 1-L: Teacher Preparation Program Accountability

The state's approval process for teacher preparation programs should hold programs accountable for the quality of the teachers they produce.

#### AREA 2: EXPANDING THE POOL OF TEACHERS

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#### 2-A: Alternate Route Eligibility

The state should require alternate route programs to exceed the admission requirements of traditional preparation programs while also being flexible to the needs of nontraditional candidates.

#### 2-B: Alternate Route Preparation

The state should ensure that its alternate routes provide streamlined preparation that is relevant to the immediate needs of new teachers.

#### 2-C: Alternate Route Usage and Providers

The state should provide an alternate route that is free from regulatory obstacles that limit its usage and providers.

#### 2-D: Part Time Teaching Licenses

The state should offer a license with minimal requirements that allows content experts to teach part time.

#### 2-E: Licensure Reciprocity

The state should help to make licenses fully portable among states, with appropriate safeguards.

#### **AREA 3: IDENTIFYING EFFECTIVE TEACHERS**

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#### 3-A: State Data Systems

The state should have a data system that contributes some of the evidence needed to assess teacher effectiveness.

#### 3-B: Evaluation of Effectiveness

The state should require instructional effectiveness to be the preponderant criterion of any teacher evaluation.

#### 3-C: Frequency of Evaluations

The state should require annual evaluations of all teachers.

#### 3-D: Tenure

The state should require that tenure decisions are based on evidence of teacher effectiveness.

#### 3-E: Licensure Advancement

The state should base licensure advancement on evidence of teacher effectiveness.

#### 3-F: Equitable Distribution

The state should publicly report districts' distribution of teacher talent among schools to identify inequities in schools serving disadvantaged children.

#### **AREA 4: RETAINING EFFECTIVE TEACHERS**

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#### 4-A: Induction

The state should require effective induction for all new teachers, with special emphasis on teachers in high-need schools.

#### 4-B: Professional Development

The state should require professional development to be based on needs identified through teacher evaluations.

#### 4-C: Pay Scales

The state should give local districts authority over pay scales.

#### 4-D: Compensation for Prior Work Experience

The state should encourage districts to provide compensation for related prior subject-area work experience.

#### 4-E: Differential Pay

The state should support differential pay for effective teaching in shortage and high-need areas.

#### 4-F: Performance Pay

The state should support performance pay but in a manner that recognizes its appropriate uses and limitations.

#### 4-G: Pension Flexibility

The state should ensure that pension systems are portable, flexible and fair to all teachers.

#### 4-H: Pension Sustainability

The state should ensure that excessive resources are not committed to funding teachers' pension systems.

#### 4-I: Pension Neutrality

The state should ensure that pension systems are neutral, uniformly increasing pension wealth with each additional year of work.

#### **AREA 5: EXITING INEFFECTIVE TEACHERS**

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#### 5-A: Licensure Loopholes

The state should close loopholes that allow teachers who have not met licensure requirements to continue teaching.

#### 5-B: Unsatisfactory Evaluations

The state should articulate consequences for teachers with unsatisfactory evaluations, including specifying that teachers with multiple unsatisfactory evaluations should be eligible for dismissal.

#### 5-C: Dismissal for Poor Performance

The state should articulate that ineffective classroom performance is grounds for dismissal and ensure that the process for terminating ineffective teachers is expedient and fair to all parties.

#### 5-D: Reductions in Force

The state should require that its school districts consider classroom performance as a factor in determining which teachers are laid off when a reduction in force is necessary.

### **Area 1: Delivering Well-Prepared Teachers**

### Goal A – Admission into Preparation Programs

The state should require undergraduate teacher preparation programs to admit only candidates with good academic records.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs.
- 2. All preparation programs in a state should use a common admissions test to facilitate program comparison, and the test should allow comparison of applicants to the general college-going population and selection of applicants in the top half of that population.
- 3. Programs should have the option of exempting candidates from this test who submit comparable SAT or ACT scores at a level set by the state.



The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

#### **Background**

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



### Area 1: Goal A **Wisconsin** Analysis



State Meets a Small Part of Goal 🕟 Bar Raised for this Goal 🕒 Progress Since 2009





#### **ANALYSIS**

Wisconsin requires that approved undergraduate teacher preparation programs only accept teacher candidates who have passed a basic skills test, the Praxis I. Although the state sets the minimum score for this test, it is normed just to the prospective teacher population.

To promote diversity, Wisconsin allows programs to admit up to 10 percent of the total number of students admitted who have not passed the basic skills test.

The state does not allow teacher preparation programs to exempt candidates who demonstrate equivalent performance on a college entrance exam.

#### **Supporting Research**

Wisconsin Administrative Code PI 34.14

#### **RECOMMENDATION**

Require all teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs.

Even though the state's policy that permits programs to admit up to 10 percent of students who have not passed the basic skills test is part of a laudable goal to promote diversity, allowing this exemption is risky because of the low bar set by the Praxis I (see next recommendation).

Require preparation programs to use a common test normed to the general college-bound population.

The basic skills tests in use in most states largely assess middle school-level skills. To improve the selectivity of teacher candidates—a common characteristic in countries whose students consistently outperform ours in international comparisons—Wisconsin should require an assessment that demonstrates that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class, as well as facilitate program comparison.

Exempt candidates with comparable SAT or ACT scores.

Wisconsin should waive the basic skills test requirement for candidates whose SAT or ACT scores demonstrate that they are in the top half of their class.

#### WISCONSIN RESPONSE TO ANALYSIS

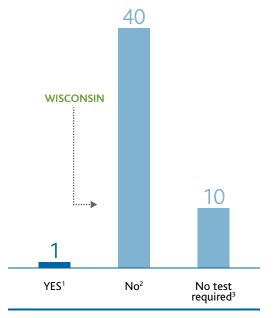
Wisconsin asserted that while educator preparation programs may use a 10 percent exemption for a combination of the basic skills test or the minimum admission GPA, the exemption applies to each admissions period. Programs that use an exemption policy must make the policy and procedures public to candidates. The state noted that most programs do not exercise the 10 percent option.



Although there are a number of states that require teacher candidates to pass a basic skills test as a criterion for admission to a preparation program, **Texas** is the only state that requires a test of academic proficiency normed to the general college bound population rather than just to prospective teachers. In addition, the state's minimum scores for admission appear to be relatively selective when compared to other tests used across the country.

Figure 2

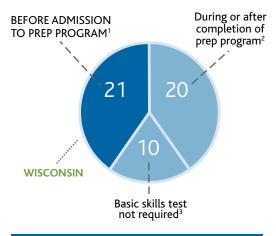
Do states require a test of academic proficiency that is normed to the general college-going population?



#### 1. Strong Practice: Texas

- 2. Alabama, Alaska, Arkansas, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Tennessee, Vermont, Virginia, Washington, West Virginia, Wisconsin
- 3. Arizona, Colorado, Idaho, Kansas, Kentucky, Montana, Ohio, South Dakota, Utah, Wyoming

Figure 3
When do states test teacher candidates' basic skills?



- Strong Practice: Arkansas, Connecticut, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Louisiana, Mississippi, Missouri, Nebraska, North Carolina, Rhode Island, South Carolina, Tennessee, Texas, Virginia, Washington, West Virginia, Wisconsin
- Alabama, Alaska, California, Delaware, District of Columbia, Maine, Maryland, Massachussets, Michigan, Minnesota, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Oklahoma, Oregon, Pennsylvania, Vermont
- 3. Arizona, Colorado, Idaho, Kansas, Kentucky, Montana, Ohio, South Dakota, Utah, Wyoming



Figure 5

Do states measure performance in reading, mathematics and writing?



- 1. Strong Practice: Alabama, Alaska, Arkansas, Connecticut, Delaware, Florida, Georgia, Illinois, Louisiana, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nebraska, Nevada, New Jersey, Oklahoma, Oregon, South Carolina, Tennessee, Texas, Washington, West Virginia, Wisconsin
- California<sup>4</sup>, District of Columbia<sup>4</sup>, Hawaii<sup>4</sup>, Indiana, Iowa, Maine<sup>4</sup>, Maryland, New Hampshire<sup>4</sup>, New Mexico, New York, North Carolina, North Dakota<sup>5</sup>, Pennsylvania<sup>4</sup>, Rhode Island<sup>4</sup>, Vermont, Virginia
- 3. Arizona, Colorado, Idaho, Kansas, Kentucky, Montana, Ohio, South Dakota, Utah, Wyoming
- 4. Minimum score must be met in each section.
- Composite score can only be used if passing score is met on two of three subtests.

### **Area 1: Delivering Well-Prepared Teachers**

### Goal B – Elementary Teacher Preparation

The state should ensure that its teacher preparation programs provide elementary teachers with a broad liberal arts education, the necessary foundation for teaching to the Common Core Standards.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that its approved teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework. An adequate curriculum is likely to require approximately 36 credit hours to ensure appropriate depth in the core subject areas of English, science, social studies and fine arts. (Mathematics preparation for elementary teachers is discussed in Goal 1-D.)
- 2. The state should require elementary teacher candidates to pass a subject-matter test designed to ensure sufficient content knowledge of all subjects.
- 3. The state should require elementary teacher candidates to complete a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement also ensures that prospective teachers have taken higher level academic coursework.
- 4. Arts and sciences faculty, rather than education faculty, should in most cases teach liberal arts coursework to teacher candidates.

#### **Background**

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



### Area 1: Goal B **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

#### **ANALYSIS**

Although Wisconsin has adopted the Common Core Standards, the state does not ensure that its elementary teacher candidates are adequately prepared to teach the rigorous content associated with these standards.

Wisconsin requires candidates to pass the Praxis II general elementary content test, which does not report teacher performance in each subject area, meaning that it is possible to pass the test and still fail some subject areas, especially given the state's low passing score. Further, based on available information on the Praxis II, there is no reason to expect the current version would be well aligned with the Common Core Standards.

Although the state does not require specific coursework for elementary teacher candidates, Wisconsin does require that all teacher candidates complete a general education program that includes written and oral communication, fine arts, social studies, biological and physical sciences, the humanities (including literature), and western and nonwestern history or contemporary culture. These are sensible indicators of important curricular areas, but there is no guarantee that the courses used to meet these requirements will be relevant to the PK-6 classroom.

In addition, Wisconsin has a set of standards that preparation programs must use to frame their instruction of elementary teacher candidates. However, these standards are far too broad and too focused on general statements about teacher competencies to provide sufficient guidance on subject-matter preparation.

Finally, there is no assurance that arts and sciences faculty will teach liberal arts classes to elementary teacher candidates.

#### **Supporting Research**

Wisconsin Administrative Code PI 34.02, .11, .15

Praxis II www.ets.org

#### **RECOMMENDATION**

#### Require a content test that ensures sufficient knowledge in all subjects.

Wisconsin should ensure that its subject-matter test for elementary teacher candidates is well aligned with the Common Core Standards, which represent an effort to significantly raise the standards for the knowledge and skills American students will need for college readiness and global competitiveness.

The state should also require separate passing scores for each content area on the test because without them it is impossible to measure knowledge of individual subjects. Further, to be meaningful, Wisconsin should ensure that these passing scores reflect high levels of performance.

#### Provide broad liberal arts coursework relevant to the elementary classroom.

Wisconsin should either articulate a more specific set of standards or establish more comprehensive coursework requirements that are specifically geared to the areas of knowledge needed by PK-6 teachers. Further, the state should align its requirements for elementary teacher candidates with the Common Core Standards to ensure that candidates will complete coursework relevant to the common topics in elementary grades. An adequate curriculum is likely to require approximately 36 credit hours in the core subject areas of English, science, social studies and fine arts.

#### Require at least an academic concentration.

An academic concentration, if not a full academic major, would not only enhance Wisconsin teachers' content knowledge, but it would also ensure that prospective teachers have taken higher-level academic coursework. Further, it would provide an option for teacher candidates unable to fulfill student teaching or other professional requirements to still earn a degree.

#### ■ Ensure arts and sciences faculty teach liberal arts coursework.

Although an education professor is best suited to teach effective methodologies in subject instruction, faculty from the university's college of arts and sciences should provide subject-matter foundation.

#### WISCONSIN RESPONSE TO ANALYSIS

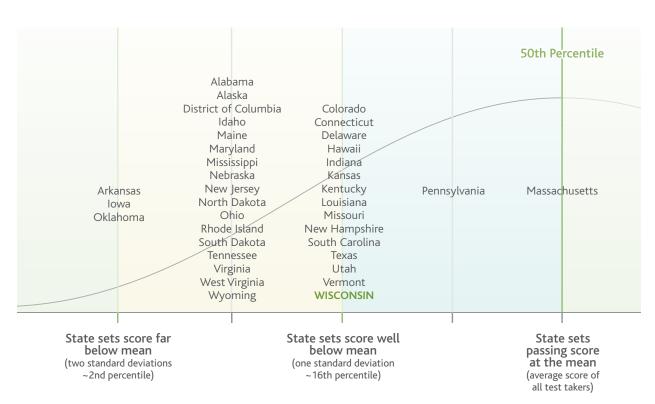
Wisconsin noted that it has adopted the Common Core State Standards (CCSSs) for English language arts and mathematics, and that efforts are underway to provide all stakeholders with resources and professional development to implement them. The state added that it will be revising its elementary content guidelines for preparation programs based on the new CCSSs and the new InTASC standards.

Further, Wisconsin pointed out that it will use these new content guidelines to determine whether the current content exam still meets the state's needs. The shelf-test elementary content exam that Wisconsin selected in 2001 was not available with separate subscores. However, the state recognizes that new testing options may be available for review, and it looks forward to moving ahead with this work.



Although no state meets this goal, three states have noteworthy policies. **Massachusetts's** testing requirements, which are based on the state's curriculum, ensure that elementary teachers are provided with a broad liberal arts education. **Indiana** and **Utah** are the first two states to adopt the new Praxis II "Elementary Education: Multiple Subjects" content test, which requires candidates to pass separately scored subtests in reading/language arts, mathematics, social studies and science.

Figure 7
Where do states set the passing score on elementary content licensure tests<sup>1</sup>?



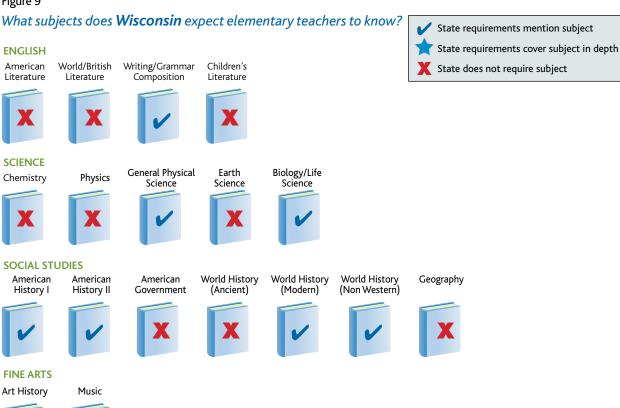
<sup>1</sup> Based on the most recent technical data that could be obtained; data not available for Arizona, California, Florida, Georgia, Illinois, Michigan, Minnesota, New Mexico, New York, North Carolina, Oregon and Washington. Montana and Nebraska do not require a content test. Colorado score is for Praxis II, not PLACE. Indiana, Maryland, Nevada, South Carolina and Utah now require new Praxis tests for which the technical data are not yet available; analysis is based on previously required test.

Figure 8 Have states adopted the K-12 Common Core State Standards?



<sup>1.</sup> Alaska, Minnesota, Nebraska, Texas, Virginia

Figure 9



<sup>2.</sup> Strong Practice: Alabama, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Missouri, Montana, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, Vermont, Washington, West Virginia, Wisconsin, Wyoming

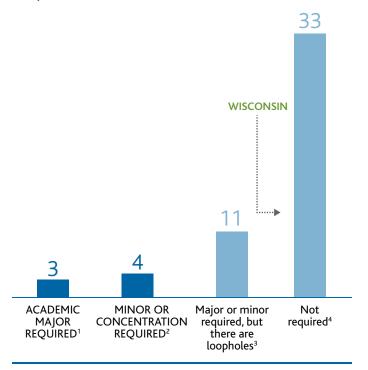
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West Virginia																		
WISCONSIN																		
Wyoming																		

Subject mentioned

★ Subject covered in depth

Figure 11

Do states expect elementary teachers to complete an academic concentration?



- 1. Strong Practice: Colorado, Massachusetts, New Mexico
- 2. Strong Practice: Indiana, Mississippi, New Hampshire, Oklahoma
- California, Connecticut, Iowa, Michigan, Missouri,
   New Jersey, New York, Tennessee, Texas, Vermont, Virginia
   These states require a major, minor or concentration but
   there is no assurance it will be in an academic subject area.
- 4. Alabama, Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Maryland, Minnesota, Montana, Nebraska, Nevada, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Utah, Washington, West Virginia, Wisconsin, Wyoming

### **Area 1: Delivering Well-Prepared Teachers**

### Goal C – Elementary Teacher Preparation in Reading Instruction

The state should ensure that new elementary teachers know the science of reading instruction.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- To ensure that teacher preparation programs adequately prepare candidates in the science of reading instruction, the state should require that these programs train teachers in the five instructional components shown by scientifically based reading research to be essential to teaching children to read.
- The state should require that new elementary teachers pass a rigorous test of reading instruction in order to attain licensure.
   The design of the test should ensure that prospective teachers cannot pass without knowing the science of reading instruction.

#### Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



### Area 1: Goal C **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin does not require that teacher preparation programs for elementary teacher candidates address the science of reading. The state has neither coursework requirements nor standards related to this critical area. Wisconsin also does not require teacher candidates to pass an assessment that measures knowledge of scientifically based reading instruction prior to certification or at any point thereafter.

#### **RECOMMENDATION**

■ Ensure that teacher preparation programs prepare elementary teaching candidates in the science of reading instruction.

Wisconsin should require that teacher preparation programs in the state train candidates in the five instructional components of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension.

Require teacher candidates to pass a rigorous assessment in the science of reading instruction.

Wisconsin should require a rigorous reading assessment tool to ensure that its elementary teacher candidates are adequately prepared in the science of reading instruction before entering the classroom. The assessment should clearly test knowledge and skills related to the science of reading, and if it is combined with an assessment that also tests general pedagogy or elementary content, it should report a subscore for the science of reading specifically. Elementary teachers who do not possess the minimum knowledge in this area should not be eligible for licensure.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin asserted that candidates must be able to demonstrate their knowledge and understanding of teaching reading and language arts using appropriate instructional methods, and that program providers are charged to provide evidence of such during the program approval process. The state also pointed out that in March 2011, Governor Walker issued an executive order to convene a Read-to-Lead task force, which has been meeting monthly to review the reading needs for Wisconsin students.

#### **Supporting Research**

Wisconsin Statutes 118.19 and PI 34.15(4)(f)

Task Force Information

http://www.wisgov.state.wi.us/journal\_media\_detail.asp?prid=5717&locid=177

#### **LAST WORD**

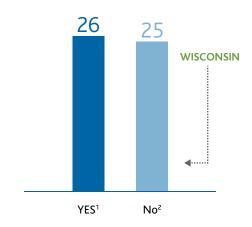
Requiring programs to address the teaching of reading in no way ensures that teacher candidates are being trained in scientifically based reading instruction. In numerous NCTQ studies, beginning with the national study "What Education Schools Aren't Teaching about Reading and What Elementary Teachers Aren't Learning," published in 2006, NCTQ has found that most preparation programs neglect the reading science.



#### **T** EXAMPLES OF BEST PRACTICE

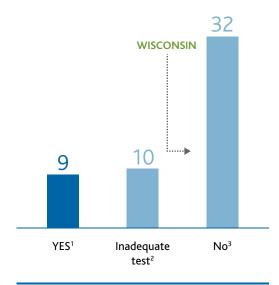
Eight states meet this goal by requiring that preparation programs for elementary teacher candidates address the science of reading and requiring that candidates pass comprehensive assessments that specifically test the five elements of instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Independent reviews of the assessments used by Connecticut, Massachusetts and Virginia confirm that these tests are rigorous measures of teacher candidates' knowledge of scientifically based reading instruction.

Figure 13 Do states require preparation for elementary teachers in the science of reading?



- 1. Strong Practice: Alabama, Arkansas, California, Colorado, Connecticut, Florida, Georgia, Idaho, Indiana, Louisiana, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Ohio, Oklahoma, Oregon, Pennsylvania, Tennessee, Texas, Vermont, Virginia, Washington, West Virginia
- 2. Alaska, Arizona, Delaware, District of Columbia, Hawaii, Illinois, Iowa, Kansas, Kentucky, Maine, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Rhode Island, South Carolina, South Dakota, Utah, Wisconsin, Wyoming

Figure 14 Do states measure new teachers' knowledge of the science of reading?



- 1. Strong Practice: Alabama, Connecticut, Massachusetts, Minnesota<sup>4</sup>, New Mexico<sup>5</sup>, Oklahoma, Pennsylvania<sup>5</sup>, Tennessee,
- 2. Arkansas, California, Florida, Georgia, Idaho, Indiana, Missouri, New York, Oregon, Texas
- 3. Alaska, Arizona, Colorado, Delaware, District of Columbia, Hawaii, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, North Carolina, North Dakota, Ohio, Rhode Island, South Carolina, South Dakota, Utah, Vermont, Washington, West Virginia, Wisconsin, Wyoming
- 4. Based on the limited information available about the test on the state's website.
- 5. Test is under development and not yet available for review.

Figure 15	DE	REPARATION QUIREMEN	/	TEST REQUIRE	
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	26	25	9	10	32

<sup>1.</sup> Based on the limited information available about the test on the state's website.

<sup>2.</sup> Test is under development and not yet available for review.

### **Area 1: Delivering Well-Prepared Teachers**

### Goal D – Elementary Teacher Preparation in Mathematics

The state should ensure that new elementary teachers have sufficient knowledge of the mathematics content taught in elementary grades.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require teacher preparation programs to deliver mathematics content of appropriate breadth and depth to elementary teacher candidates. This content should be specific to the needs of the elementary teacher (i.e., foundations, algebra and geometry with some statistics).
- 2. The state should require elementary teacher candidates to pass a rigorous test of mathematics content in order to attain licensure.
- Such test can also be used to test out of course requirements and should be designed to ensure that prospective teachers cannot pass without sufficient knowledge of mathematics.

#### **Background**

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



### Area 1: Goal D **Wisconsin** Analysis



State Does Not Meet Goal



**Progress Since 2009** 

#### **ANALYSIS**

Wisconsin relies on its coursework requirements as the basis for articulating its requirements for the mathematics content knowledge of elementary teacher candidates.

The state requires that all teacher candidates complete a general education program that includes mathematics; however, Wisconsin specifies neither the requisite content of these classes nor that they must meet the needs of elementary teachers. The state has also articulated broad teaching standards that its approved teacher preparation programs must use to frame instruction in elementary mathematics content, but these standards lack the specificity needed to ensure that teacher preparation programs deliver this mathematics content of appropriate breadth and depth to elementary teacher candidates.

Wisconsin requires that all new elementary teachers pass a general subject-matter test, the Praxis II. This commercial test lacks a specific mathematics subscore, so one can likely fail the mathematics portion and still pass the test. Further, while this test does cover important elementary school-level content, it barely evaluates candidates' knowledge beyond an elementary school level, does not challenge their understanding of underlying concepts and does not require candidates to apply knowledge in nonroutine, multistep procedures.

#### **Supporting Research**

Wisconsin Administrative Code, PI 34.15

www.ets.org/praxis

"No Common Denominator: The Preparation of Elementary Teachers in Mathematics by America's Education Schools," NCTQ, June 2008 http://www.nctq.org/p/publications/docs/nctq\_ttmath\_fullreport.pdf

#### **RECOMMENDATION**

■ Require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers.

Although Wisconsin requires some coursework in mathematics, the state should require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers. This includes specific coursework in foundations, algebra and geometry, with some statistics.

■ Require teacher candidates to pass a rigorous mathematics assessment.

Wisconsin should assess mathematics content with a rigorous assessment tool, such as the test required in Massachusetts, that evaluates mathematics knowledge beyond an elementary school level and challenges candidates' understanding of underlying mathematics concepts. Such a test could also be used to allow candidates to test out of coursework requirements. Teacher candidates who lack minimum mathematics knowledge should not be eligible for licensure.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin pointed out that it has adopted the Common Core State Standards (CCSS) for mathematics, and efforts are underway to provide all stakeholders with resources and professional development on implementing these standards. The state also noted that it will be revising its elementary content guidelines for preparation programs based on the new CCSS and InTASC standards. These new content guidelines will assist Wisconsin in reviewing its current content exam to determine if it still meets the state's needs.

Wisconsin added that up to this point, the shelf-test content exam it selected in 2001 for elementary candidates was not available with separate subscores. It now recognizes that some new testing options may be available for review, and it looks forward to moving ahead with this work.

#### **Supporting Research**

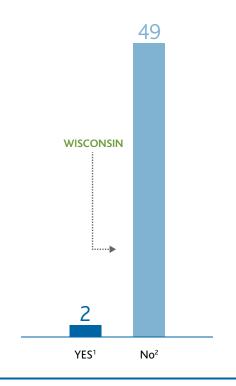
http://dpi.wi.gov/standards/index.html



**Massachusetts** is the only state that ensures that its elementary teachers have sufficient knowledge of mathematics content. As part of its general curriculum test, the state utilizes a separately scored mathematics subtest that covers topics specifically geared to the needs of elementary teachers.

Figure 17

Do states articulate appropriate mathematics preparation for elementary teachers?

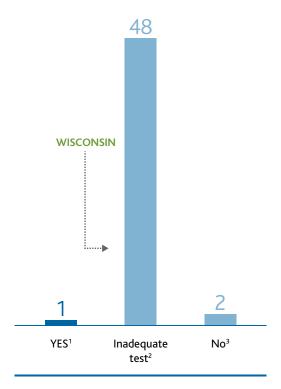


#### 1. Strong Practice: Indiana, Massachusetts

 Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

Figure 18

Do states measure new elementary teachers' knowledge of math?



#### 1. Strong Practice: Massachusetts

- Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Minnesota, Mississippi, Missouri, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Montana, Nebraska

### **Area 1: Delivering Well-Prepared Teachers**

### Goal E - Middle School Teacher Preparation

The state should ensure that middle school teachers are sufficiently prepared to teach appropriate grade-level content.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should encourage middle school candidates who intend to teach multiple subjects to earn minors in two core academic areas rather than earn a single major. Middle school candidates intending to teach a single subject area should earn a major in that area.
- The state should not permit middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers.
- 3. The state should require that new middle school teachers pass a licensing test in every core academic area they intend to teach.

#### Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



### Area 1: Goal E **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin requires a "middle childhood through early adolescence level" license for middle school teachers. According to the state's definition, this level applies to children ages 6 through 12 or 13, which, regrettably, means it is the equivalent of a generalist 1-8 license. Candidates are required to complete a minor in a content-related area.

All new middle school teachers in Wisconsin are also required to pass a Praxis II subject-matter test to attain licensure. However, candidates are only required to pass the general middle school content test; passing scores in each subject area are not required. Therefore, there is no assurance that these middle school teachers will have sufficient knowledge in each subject they teach.

#### **Supporting Research**

PI 34.28, PI 34.29

www.ets.org/praxis

#### RECOMMENDATION

#### ■ Eliminate 1-8 generalist license.

Wisconsin should not allow middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers. These teachers are less likely to be adequately prepared to teach core academic areas at the middle school level because their preparation requirements are not specific to the middle or secondary levels and they need not pass a subject-matter test in each subject they teach. Adopting middle school teacher preparation policies for all such teachers will help ensure that students in grades 7 and 8 have teachers who are appropriately prepared to teach grade level content, which is different and more advanced than what elementary teachers teach.

#### ■ Strengthen middle school teachers' subject-matter preparation.

Wisconsin should encourage middle school teachers who plan to teach multiple subjects to earn two minors in two core academic areas. Middle school candidates who intend to teach a single subject should earn a major in that area.

#### ■ Require subject-matter testing for middle school teacher candidates.

Wisconsin should require subject-matter testing for all middle school teacher candidates in every core academic area they intend to teach as a condition of initial licensure.

#### **WISCONSIN RESPONSE TO ANALYSIS**

Wisconsin noted that it has adopted the Common Core State Standards (CCSS) for English/language arts and mathematics, and efforts are underway to provide all stakeholders with resources and professional development on implementing these standards. The state will be revising its middle childhood-early adolescence content guidelines for preparation programs based on the new CCSS and InTASC standards. Further, these new content guidelines will assist Wisconsin in reviewing its current content exam to determine if it still meets the state's needs.

Wisconsin also pointed out that up to this point, the shelf-test content exam it selected in 2001 for MC-EA candidates was not available with separate subscores. The state recognizes that some new testing options may be available for review, and it looks forward to moving ahead with this work.

Further, the state agreed that middle school teachers would benefit from completing two minors in the MC-EA licensure area. However, Wisconsin is mindful of the tremendous requirements within this license for multiple subject depth of knowledge and the time-to-degree competing forces facing its educator preparation programs. In addition, the EA-A license requires a major in a subject area and a subject-specific content exam. These candidates can teach at the middle school and high school levels and are readily employed by Wisconsin schools to teach a single subject at the middle school level.

#### **Supporting Research**

http://dpi.wi.gov/standards/index.html



#### **EXAMPLES OF BEST PRACTICE**

Arkansas, Georgia and Pennsylvania ensure that all middle school teachers are sufficiently prepared to teach middle school-level content. Teachers are required to earn at least two content-area minors. Georgia and Pennsylvania also require passing scores on single-subject content tests, and Arkansas requires a subject-matter assessment with separate passing scores for each academic area.

Figure 20  Do states distinguish m	niddle "**  *********************************	K.8 license offered for	sw <sub>o</sub>
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West Virginia			
WISCONSIN			5
Wyoming			
	29	6	16

<sup>1.</sup> California offers a K-12 generalist license for self-contained classrooms.

<sup>2.</sup> Illinois offers K-9 license.

<sup>3.</sup> With the exception of mathematics.

<sup>4.</sup> Oregon offers 3-8 license.

<sup>5.</sup> Wisconsin offers 1-8 license.

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<sup>1.</sup> State does not explicitly require two minors, but it has equivalent requirements.

Pennsylvania has two options. One option requires a 30 credit concentration in one subject and nearly a minor (12 credits) in three additional subjects; the second option is 21 credits in two subject-area concentrations with 12 credits in two additional subjects.

### **Area 1: Delivering Well-Prepared Teachers**

### Goal F – Secondary Teacher Preparation

The state should ensure that secondary teachers are sufficiently prepared to teach appropriate grade-level content.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that secondary teachers pass a licensing test in every subject they intend to teach.
- 2. The state should require that secondary teachers pass a content test when adding subject-area endorsements to an existing license.

#### Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

### Figure 22 How States are Faring in Secondary Teacher Preparation **Best Practice States** Indiana, Tennessee 29 States Meet Goal Alabama, Arkansas, Connecticut, Delaware, Florida, Georgia, Idaho, Illinois, Kansas, Kentucky, Maine, Massachusetts, Michigan, Minnesota, New Jersey, New York, North Dakota, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, WISCONSIN States Nearly Meet Goal States Partly Meet Goal District of Columbia, Hawaii, Louisiana, Maryland, Mississippi, Missouri, Nevada, New Mexico States Meet a Small Part of Goal 12 States Do Not Meet Goal Alaska, Arizona, California, Colorado, Iowa, Montana, Nebraska, New Hampshire, North Carolina, Oregon, Rhode Island, Wyoming Progress on this Goal Since 2009: **New Goal**

### Area 1: Goal F **Wisconsin** Analysis



State Meets Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin requires that its secondary teacher candidates pass a Praxis II content test to teach any core secondary subjects. Unfortunately, Wisconsin permits a significant loophole to this important policy by allowing both general science and general social studies licenses, without requiring subject-matter testing for each subject area within these disciplines (see Goals 1-G and 1-H).

Further, to add an additional field to a secondary license, teachers must also pass a Praxis II content test. However, as stated above, Wisconsin cannot guarantee content knowledge in each specific subject for those secondary teachers who add general science or general social studies endorsements.

#### **Supporting Research**

Subject Assessment Test Guidelines

http://www.dpi.state.wi.us/tepdl/prax2subjguide.html

#### RECOMMENDATION

#### Require subject-matter testing for all secondary teacher candidates.

Wisconsin wisely requires subject-matter tests for most secondary teachers but should address any loopholes that undermine this policy (see Goals 1-G and 1-H). This applies to the addition of endorsements as well.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin asserted that in December 2010, new rule revisions went into effect allowing professional educators to add licenses in a related subject area by demonstrating content knowledge through a test. The state superintendent has selected subject-specific tests for each of these licenses, and information on the new exams will be available as soon as passing scores are set. Wisconsin anticipated posting this information in September 2011.

#### **Supporting Research**

http://dpi.wi.gov/tepdl/testing.html

Wisconsin Administrative Code PI 34.29(1)(e)

#### **LAST WORD**

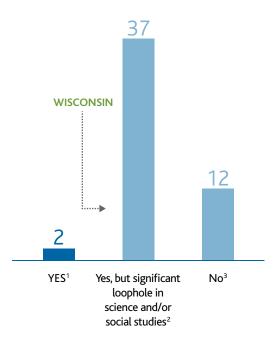
According to both the state's website and ETS, the testing requirements outlined in the analysis are still in effect.



## **T** EXAMPLES OF BEST PRACTICE

Not only do Indiana and Tennessee require that secondary teacher candidates pass a content test to teach any core secondary subjects, but these states also do not permit any significant loopholes to this important policy by allowing secondary general science or social studies licenses (see Goals 1-G and 1-H).

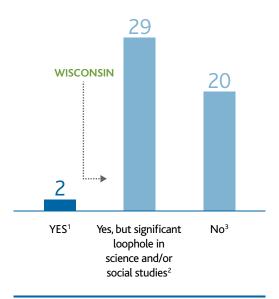
Figure 23 Do all secondary teachers have to pass a content test in every subject area for licensure?



### 1. Strong Practice: Indiana, Tennessee

- 2. Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nevada, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin. (For more on loopholes, see Goals 1-G and 1-H.)
- 3. Alaska, Arizona, California, Colorado, Iowa, Montana, Nebraska, New Hampshire, North Carolina, Oregon, Rhode Island, Wyoming

Figure 24 Do all secondary teachers have to pass a content test in every subject area to add an endorsement?



#### 1. Strong Practice: Indiana, Tennessee

- 2. Alabama, Arkansas, Connecticut, Delaware, Florida, Georgia, Idaho, Illinois, Kansas, Kentucky, Maine, Massachusetts, Michigan, Minnesota, New Jersey, New York, North Dakota, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin. (For more on loopholes, see Goals 1-G and 1-H.)
- 3. Alaska, Arizona, California, Colorado, District of Columbia, Hawaii, Iowa, Louisiana, Maryland, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, Oregon, Rhode Island, Wyoming

# **Area 1: Delivering Well-Prepared Teachers**

# Goal G – Secondary Teacher Preparation in Science

The state should ensure that science teachers know all the subject matter they are licensed to teach.

## **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should require secondary science teachers to pass a subject-matter test of each science discipline they intend to teach.
- 2. The state should require middle school science teachers to pass a subject-matter test designed to ensure that prospective teachers cannot pass without sufficient knowledge of science.

## **Background**



# Area 1: Goal G **Wisconsin** Analysis



State Meets a Small Part of Goal



Progress Since 2009

### **ANALYSIS**

Wisconsin offers a broad-field science license for secondary teachers. To qualify, candidates must complete a science program major or a major in physical science (combo of physics and chemistry), earth and space science, or life and environmental science (a combo of biology and environmental studies). The science program must include competencies in each of these subcategories with a concentration in at least one. Regardless of science license (broad field, biology, chemistry, earth and space science, life and environmental science, physics or physical science), the state only requires candidates to pass the Praxis II "General Science" content assessment. Teachers with this license are not limited to teaching general science but rather can teach any of the topical areas.

Although the state's secondary license applies to children ages 10-21, Wisconsin also offers a "middle childhood through early adolescence level (MC-EA)" license for middle school science teachers, which is the equivalent of a generalist 1-8 license. These candidates are required to complete a minor in a content-related area and pass the Praxis II "Middle School" content test, which combines all subject areas.

### Supporting Research

Wisconsin Administrative Code, PI 34.28, PI 34.29 (2)(c) **Praxis Testing Requirements** www.ets.org

### **RECOMMENDATION**

Require secondary science teachers to pass tests of content knowledge for each science discipline they intend to teach.

States that allow general science certifications—and only require a general knowledge science exam—are not ensuring that these secondary teachers possess adequate subject-specific content knowledge. Wisconsin's required general assessment combines subject areas (e.g., biology, chemistry, physics) and does not report separate scores for each subject area. Therefore, candidates could answer many—perhaps all—chemistry questions, for example, incorrectly, yet still be licensed to teach chemistry to high school students.ts.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin asserted that in December 2010, new rule revisions went into effect allowing professional educators to add licenses in a related subject area by demonstrating content knowledge through a test. The state superintendent has selected subject-specific tests for each of these licenses, and information on the new exams will be available as soon as passing scores are set. Wisconsin anticipated posting this information in September 2011.

Wisconsin also pointed out that it is a member of the Council of Chief State School Officers' State Collaborative on Assessment and Student Standards (SCASS) for science and will provide review and feedback of the next generation of science standards. The state anticipates following the same model for reviewing, adopting and implementing when these standards are available: "This will set into motion a review of our educator preparation program content guidelines and our content testing requirements for science licenses."

## **Supporting Research**

PI 34.29(1)(e)

http://dpi.wi.gov/tepdl/testing.html

http://dpi.wi.gov/standards/index.html

### **LAST WORD**

According to both the state's website and ETS, the testing requirements outlined in the analysis are still in effect.

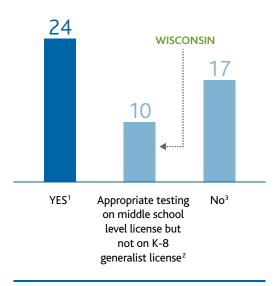
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## **T** EXAMPLES OF BEST PRACTICE

New Jersey does not offer certification in general science for secondary teachers. Although the state allows a combination physical science certificate, it ensure adequate content knowledge in both chemistry and physics by requiring teacher candidates to pass individual content tests in chemistry, physics and general science. Further, middle school science teachers must pass a science-specific content test.

Figure 27 Do states ensure that middle school teachers have adequate preparation to teach science?



- 1. Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Indiana, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Mississippi, Missouri, New Jersey, Ohio, Pennsylvania, South Carolina, South Dakota, Vermont, Virginia, West Virginia
- 2. Maine, Minnesota, Nevada, New Hampshire, New Mexico, North Dakota, Oklahoma, Utah, Washington, Wisconsin
- 3. Alaska, Arizona, California, Colorado, Idaho, Illinois, Iowa, Michigan, Montana, Nebraska, New York, North Carolina, Oregon, Rhode Island, Tennessee, Texas, Wyoming

# **Area 1: Delivering Well-Prepared Teachers**

# Goal H – Secondary Teacher Preparation in Social Studies

The state should ensure that social studies teachers know all the subject matter they are licensed to teach.

## **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require secondary social studies teachers to pass a subject-matter test of each social studies discipline they intend to teach.
- The state should require middle school social studies teachers to pass a subject-matter test designed to ensure that prospective teachers cannot pass without sufficient knowledge of social studies.

## Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

## Figure 28 How States are Faring in Preparation to Teach Social Studies **Best Practice State** Indiana States Meet Goal Georgia, South Dakota States Nearly Meet Goal Minnesota, Oklahoma 32 States Partly Meet Goal Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Hawaii, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Missouri, Nevada, New Hampshire, New Jersey, New Mexico, North Dakota, Ohio, Pennsylvania, South Carolina, Tennessee, Utah, Vermont Virginia, Washington, West Virginia, WISCONSIN, Wyoming State Meets a Small Part of Goal 13 States Do Not Meet Goal Alaska, Arizona, California, Colorado, Idaho, Iowa, Montana, Nebraska, New York, North Carolina, Oregon, Rhode Island, Texas Progress on this Goal Since 2009: **New Goal**

## Area 1: Goal H **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin offers a broad-field social studies license for secondary teachers. To qualify, candidates must complete a social studies program major or a major in one of the following subcategories: geography, history, political science and citizenship, economics, psychology or sociology. The state requires a concentration to teach upper-level courses in a specific subcategory. All candidates, regardless of whether they are applying for the broad-field license or a specific concentration, are only required to pass the Praxis II "Social Studies" content test.

Although the state's secondary license applies to children ages 10-21, Wisconsin also offers a "middle childhood through early adolescence level (MC-EA)" license for middle school social studies teachers, which is the equivalent of a generalist 1-8 license (see Goal 1-E). These candidates are required to complete a minor in a content-related area and pass the Praxis II "Middle School" content test, which combines all subject areas.

Supporting Research

Wisconsin Administrative Code, PI 34.28, PI 34.29 (2)(d) **Praxis Testing Requirements** www.ets.org

### **RECOMMENDATION**

Require secondary social studies teachers to pass tests of content knowledge for each social studies discipline they intend to teach.

States that allow general social studies certifications—and only require a general knowledge social studies exam—are not ensuring that their secondary teachers possess adequate subject-specific content knowledge. Wisconsin's required assessment combines all subject areas (e.g., history, geography, economics) and does not report separate scores for each subject area. Therefore, candidates could answer many—perhaps all—history questions, for example, incorrectly, yet still be licensed to teach history to high school students.

Wisconsin should also require specific content tests for its subject certifications, such as history and geography. The state's requirement of a general content test even for its subject-specific certifications undermines its apparent effort to ensure content knowledge in each area of social studies.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin asserted that in December 2010, new rule revisions went into effect allowing professional educators to add licenses in a related subject area by demonstrating content knowledge through a test. The state superintendent has selected subject-specific tests for each of these licenses, and information on the new exams will be available as soon as passing scores are set. Wisconsin anticipated posting this information in September 2011.

Wisconsin also pointed out that it is a member of the Council of Chief State School Officers' State Collaborative on Assessment and Student Standards (SCASS) for social studies assessment, curriculum and instruction. The state anticipates following the same model for reviewing, adopting and implementing when these standards are available, stating: "This will set into motion a review of our educator preparation program content guidelines and our content testing requirements for social studies licenses."

## **Supporting Research**

PI 34.29(1)(e)

http://dpi.wi.gov/tepdl/testing.html http://dpi.wi.gov/standards/index.html

## **LAST WORD**

According to both the state's website and ETS, the testing requirements outlined in the analysis are still in effect.

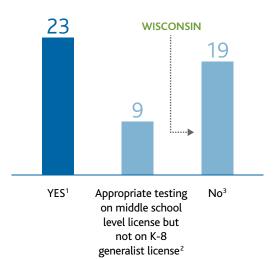
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## **TEXAMPLES OF BEST PRACTICE**

Not only does Indiana ensure that its secondary social studies teachers possess adequate content knowledge of all subjects they intend to teach through both coursework and content testingbut the state's policy also does not make it overly burdensome for social studies teachers to teach multiple subjects. Other notable states include Georgia and South Dakota, which also do not offer secondary general social studies certifications.

Figure 30 Do states ensure that middle school teachers have adequate preparation to teach social studies?



- 1. Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Indiana, Kansas, Kentucky, Louisiana, Maryland, Mississippi, Missouri, New Jersey, Ohio, Pennsylvania, South Carolina, South Dakota, Vermont, Virginia, West Virginia
- 2. Maine, Michigan, Minnesota, Nevada, New Hampshire, New Mexico, North Dakota, Oklahoma, Washington
- 3. Alaska, Arizona, California, Colorado, Idaho, Illinois, Iowa, Massachusetts, Montana, Nebraska, New York, North Carolina, Oregon, Rhode Island, Tennessee, Texas, Utah, Wisconsin, Wyoming

1. Massachusetts does not offer a general social studies license, but offers combination licenses.

# **Area 1: Delivering Well-Prepared Teachers**

# Goal I – Special Education Teacher Preparation

The state should ensure that special education teachers know the subject matter they will be required to teach.

## **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should not permit special education teachers to teach on a K-12 license that does not differentiate between the preparation of elementary teachers and that of secondary teachers.
- 2. All elementary special education candidates should have a broad liberal arts program of study that includes study in mathematics, science, English, social studies and fine arts and should be required to pass a subjectmatter test for licensure that is no less rigorous than what is required of general education candidates.
- 3. The state should require that teacher preparation programs graduate secondary special education teacher candidates who are highly qualified in at least two subjects. The state should also customize a "HOUSSE" route for new secondary special education teachers to help them achieve highly qualified status in all the subjects they teach.



The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

### **Background**



## Area 1: Goal I **Wisconsin** Analysis



State Partly Meets Goal



Bar Raised for this Goal (🔾



**Progress Since 2009** 

### **ANALYSIS**

Commendably, Wisconsin does not offer a K-12 special education certification.

Wisconsin also appropriately requires its elementary special education teacher candidates to pass the same subject-matter test as general education candidates. However, the state does not ensure that its elementary special education teacher candidates are provided with a broad liberal arts program of study relevant to the elementary classroom.

Further, Wisconsin fails to require that secondary special education teacher candidates are highly qualified in at least two subject areas, and it does not customize a HOUSSE route for new secondary special education teachers to help them achieve highly qualified status in all subjects they teach.

### Supporting Research

Wisconsin Administrative Code, PI 34.27, -.28, -.29 **Praxis Test Requirements** www.ets.org

#### **RECOMMENDATION**

Provide a broad liberal arts program of study to elementary special education candidates.

Wisconsin should ensure that special education teacher candidates who will teach elementary grades possess not only knowledge of effective learning strategies but also knowledge of the subject matter at hand. Although the state commendably requires the same content test as general education teachers, it should also require core-subject coursework relevant to the elementary classroom. Failure to ensure that teachers possess requisite content knowledge deprives special education students of the opportunity to reach their academic potential.

Ensure that secondary special education teacher candidates graduate with highly qualified status in at least two subjects, and customize a HOUSSE route so that they can achieve highly qualified status in all subjects they plan to teach.

To make secondary special education teacher candidates more flexible and better able to serve schools and students, Wisconsin should use a combination of coursework and testing to ensure that they graduate with highly qualified status in two core academic areas. A customized HOUSSE route can also help new secondary special education teacher candidates to become highly qualified in multiple subjects by offering efficient means by which they could gain broad overviews of specific areas of content knowledge, such as content-driven university courses. Such a route is specifically permitted in the 2004 reauthorization of the Individuals with Disabilities Education Act (IDEA).

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin asserted that it successfully demonstrated during federal USDE monitoring reviews that HQ requirements for special education teachers are being met in the state...

#### **LAST WORD**

To ensure that all special education students are being taught by teachers who have the requisite subjectmatter knowledge, passage of a content test should be a condition of initial licensure.





## **T** EXAMPLES OF BEST PRACTICE

Unfortunately, NCTQ cannot highlight any state's policy in this area. Preparation of special education teachers remains a topic in critical need of states' attention. However, it is worth noting that three states-Louisiana, Pennsylvania and Texas—will no longer issue K-12 special education certifications. Only grade-level specific options will be available to new teachers.

Figure 33 Do states require subject-matter testing for elementary special education licenses?



- 1. Strong Practice: Alabama, Arkansas, Iowa, Kansas, Louisiana, Massachusetts, Michigan, Nebraska, New Jersey, New York, North Dakota, Oregon<sup>4</sup>, Pennsylvania<sup>5</sup>, Rhode Island, Texas, West Virginia, Wisconsin
- 2. Alaska, Georgia, Hawaii, Indiana, Maine, Maryland, Minnesota, Mississippi, Missouri, New Hampshire, South Dakota, Tennessee, Vermont, Washington, Wyoming
- 3. Arizona, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Idaho, Illinois, Kentucky, Montana, Nevada, New Mexico, North Carolina, Ohio, Oklahoma, South Carolina, Utah, Virginia
- 4. Although Oregon requires testing, the state allows an "alternative assessment" option for candidates who fail the tests twice to still be considered for a license.
- 5. In Pennsylvania, a candidate who opts for dual certification in elementary special education and as a reading specialist does not have to take a content test.

Figure 32

1. Beginning January 1, 2013

# **Area 1: Delivering Well-Prepared Teachers**

# Goal J – Assessing Professional Knowledge

The state should use a licensing test to verify that all new teachers meet its professional standards.

## **Goal Components**

(The factors considered in determining the states' rating for the goal.)

 The state should assess new teachers' knowledge of teaching and learning by means of a pedagogy test aligned to the state's professional standards.

### **Background**



# Area 1: Goal J **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

### **ANALYSIS**

Wisconsin does not currently require new teachers to pass a pedagogy test.

Wisconsin is part of the Teacher Performance Assessment (TPA) Consortium and began a pilot program in Spring 2011.

## **Supporting Research**

http://www.ets.org/praxis/wi http://aacte.org/index.php?/Programs/

### **RECOMMENDATION**

Require that all new teachers pass a pedagogy test.

Wisconsin should verify that all new teachers meet professional standards through a test of professional standards.

Ensure that performance assessments provide a meaningful measure of new teachers' knowledge and skills.

While Wisconsin is commended for the use of a performance-based assessment, the state should proceed with caution until additional data are available on the Teacher Performance Assessment. Additional research is needed to determine how the TPA compares to other teacher tests as well as whether the test's scores are predictive of student achievement. The track record on similar assessments is mixed at best. The two states that currently require the Praxis III performance-based assessment report pass rates of about 99 percent. Given that it takes significant resources to administer a performance-based assessment, a test that nearly every teacher passes is of questionable value.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin noted that its preparation programs must be standards- and performance-based. A signature component of the program is the required portfolio of evidence for each candidate, and pedagogical knowledge and skills are inherent within the performance assessments and evidence documented in these portfolios. The clinical program evaluations required within pre-student and student teaching must also measure pedagogical skills. Wisconsin added that it is utilizing the data collected through the TPA pilot project to study the TPA.

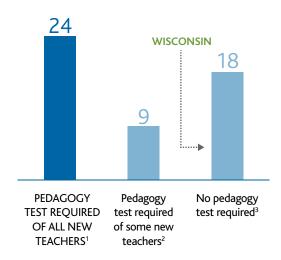
Supporting Research PI 34.15 (a), (b)



Twenty-three states meet this goal, and although NCTQ has not singled out one state's policies for "best practice" honors, it additionally commends the nine states (Arizona, California, Florida, Illinois, Minnesota, New Mexico, New York, Oklahoma, Texas) that utilize their own assessments to measure pedagogical knowledge and skills.

Figure 35

Do states measure new teachers' knowledge of teaching and learning?



- Strong Practice: Arizona, Arkansas, California, District of Columbia, Florida, Illinois, Kansas, Kentucky, Louisiana, Maine, Minnesota, Mississippi, Nevada, New Mexico, New York, North Dakota, Ohio, Oklahoma, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, West Virginia
- 2. Connecticut, Idaho, Indiana, Maryland, Missouri, North Carolina, Pennsylvania, Utah<sup>4</sup>, Wyoming
- 3. Alabama, Alaska, Colorado, Delaware, Georgia, Hawaii, Iowa, Massachusetts, Michigan, Montana, Nebraska, New Hampshire, New Jersey, Oregon, Vermont, Virginia, Washington, Wisconsin
- 4. Not required until teacher advances from a Level One to a Level Two license.

# **Area 1: Delivering Well-Prepared Teachers**

# Goal K - Student Teaching

The state should ensure that teacher preparation programs provide teacher candidates with a high-quality clinical experience.

## **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should require that student teachers only be placed with cooperating teachers for whom there is evidence of their effectiveness as measured by consistent gains in student learning.
- 2. The state should require that teacher candidates spend at least 10 weeks student teaching.

### **Background**



# Area 1: Goal K **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

### **ANALYSIS**

Wisconsin requires all teacher candidates to complete student teaching "consisting of full days for a full semester following the daily schedule and semester calendar of the cooperating school."

The only requirements for cooperating teachers specified by the state are 1) they must hold a valid license and have volunteered for the assignment, 2) they must have at least three years of experience with one year at the current assignment, and 3) they must have completed training.

### Supporting Research

Wisconsin Administrative Code, PI 34.15(5)(b), (6)

Wisconsin Statute 118.19(3)(a)

### **RECOMMENDATION**

Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.

In addition to the ability to mentor an adult, cooperating teachers should also be carefully screened for their capacity to further student achievement. Research indicates that the only aspect of a student teaching arrangement that has been shown to have an impact on student achievement is the positive effect of selection of the cooperating teacher by the preparation program, rather than the student teacher or school district staff.

 Explicitly require that student teaching be completed locally, thus prohibiting candidates from completing this requirement abroad.

Unless preparation programs can establish true satellite campuses to closely supervise student teaching arrangements, placement in foreign or otherwise novel locales should be supplementary to a standard student teaching arrangement. Outsourcing the arrangements for student teaching makes it impossible to ensure the selection of the best cooperating teacher and adequate supervision of the student teacher and may prevent training of the teacher on relevant state instructional frameworks.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin was helpful in providing NCTQ with the facts necessary for this analysis. The state added that a semester is the equivalent of 18 weeks.

Wisconsin also pointed out that it is currently building a teacher and principal evaluation system through the Educator Effectiveness Design Team. It will include evidence of student learning and will provide valuable data about teachers that can be utilized during the selection process of cooperating teachers. The state noted that it also has a growing list of National Board Certified teachers and master educators who are targeted by preparation programs as cooperating teachers.

### **Supporting Research**

http://dpi.wi.gov/tepdl/edueff.html http://dpi.wi.gov/tepdl/mastered.html

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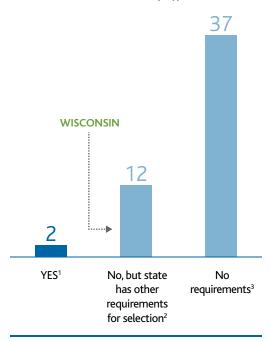
## **EXAMPLES OF BEST PRACTICE**

Although no state has been singled out for "best practice" honors, Florida and Tennessee require teacher candidates to complete at least 10 weeks of full-time student teaching, and they have taken steps toward ensuring that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.

<sup>1.</sup> Candidates can student teach for less than 12 weeks if determined to be proficient.

Figure 38

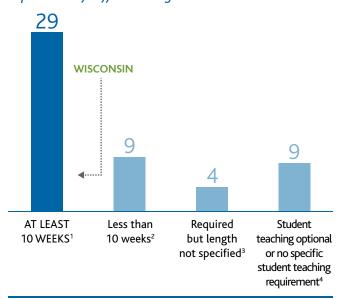
Is the selection of the cooperating teacher based on some measure of effectiveness?



### 1. Strong Practice: Florida, Tennessee

- Alabama, Connecticut, Indiana, Iowa, Kentucky, Nebraska, New Hampshire, New Jersey, North Dakota, Pennsylvania, Washington, Wisconsin
- 3. Alaska, Arizona, Arkansas, California, Colorado, Delaware, District of Columbia, Georgia, Hawaii, Idaho, Illinois, Kansas, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nevada, New Mexico, New York, North Carolina, Ohio, Oklahoma, Oregon, Rhode Island, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wyoming

Figure 39
Is the summative student teaching experience of sufficient length?



- Strong Practice: Alabama, Arkansas, Connecticut, Florida, Hawaii, Iowa, Kansas, Kentucky, Michigan, Minnesota, Mississippi, Nebraska, New Hampshire, New Jersey, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Vermont, Washington, West Virginia<sup>5</sup>, Wisconsin
- 2. Idaho, Indiana, Louisiana, Massachusetts, Missouri, Nevada, New York, Virginia, Wyoming
- 3. Illinois, Maine, New Mexico, Utah
- Alaska, Arizona, California, Colorado, Delaware, District of Columbia, Georgia, Maryland, Montana
- 5. Candidates can student teach for less than 12 weeks if determined to be proficient.

# **Area 1: Delivering Well-Prepared Teachers**

## Goal L – Teacher Preparation Program Accountability

The state's approval process for teacher preparation programs should hold programs accountable for the quality of the teachers they produce.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should collect value-added data that connects student achievement gains to teacher preparation programs.
- 2. The state should collect other meaningful data that reflects program performance, including some or all of the following:
  - a. Average raw scores of teacher candidates on licensing tests, including basic skills, subject matter and professional knowledge tests;
  - b. Number of times, on average, it takes teacher candidates to pass licensing tests;
  - c. Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison;
  - d. Evaluation results from the first and/or second year of teaching;
  - e. Five-year retention rates of graduates in the teaching profession.
- 3. The state should establish the minimum standard of performance for each category of data. Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval.
- 4. The state should produce and publish on its website an annual report card that shows all the data the state collects on individual teacher preparation programs.



The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

## Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

## Figure 40 How States are Faring in Teacher Preparation Program Accountability **Best Practice State** Florida State Meets Goal Louisiana States Nearly Meet Goal Alabama, Colorado 1, Georgia 1, Tennessee, Texas States Partly Meet Goal Kentucky, Michigan, Nevada, North Carolina, Rhode Island, South Carolina 16 States Meet a Small Part of Goal Arizona, Illinois , Iowa, Maryland, Massachusetts, Mississippi, Missouri, Montana, New Jersey, Ohio, Oklahoma, Pennsylvania, Vermont, Virginia, Washington, West Virginia 1 22 States Do Not Meet Goal Delaware, District of Columbia, Hawaii, Idaho, Indiana, Kansas, Maine, Minnesota, Nebraska, New Hampshire, New Mexico, New York, North Dakota, Oregon, South Dakota, Utah, WISCONSIN, Wyoming Progress on this Goal Since 2009: **1**:4 **+**: 44 **↓**:3

# Area 1: Goal L **Wisconsin** Analysis



State Does Not Meet Goal



Bar Raised for this Goal



**Progress Since 2009** 

#### **ANALYSIS**

Wisconsin's approval process for its traditional and alternate route teacher preparation programs does not hold programs accountable for the quality of the teachers they produce.

Most importantly, Wisconsin does not collect value-added data that connect student achievement gains to teacher preparation programs.

The state also fails to collect other objective, meaningful data to measure the performance of teacher preparation programs, and it does not apply any transparent, measurable criteria for conferring program approval. Wisconsin does require evidence that graduate follow-up studies have been conducted with both graduates and the employers of graduates, and that the data have been used to inform program changes. However, this language is too vague to ensure that objective, meaningful data will be collected.

Further, in the past three years, no programs in the state have been identified as low performing—an additional indicator that programs lack accountability.

Finally, Wisconsin's website does not include a report card that allows the public to review and compare program performance.

### Supporting Research

Wisconsin Administrative Code, PI 34.15 (8) Title II State Reports https://title2.ed.gov

### RECOMMENDATION

Collect data that connect student achievement gains to teacher preparation programs.

To ensure that programs are producing effective classroom teachers, Wisconsin should consider academic achievement gains of students taught by the programs' graduates, averaged over the first three years of teaching.

■ Gather other meaningful data that reflect program performance.

In addition to knowing whether programs are producing effective teachers, other objective, meaningful data can also indicate whether programs are appropriately screening applicants and if they are delivering essential academic and professional knowledge. Wisconsin should gather data such as the following: average raw scores of graduates on licensing tests, including basic skills, subject matter and professional knowledge tests; satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison; evaluation results from the first and/or second year of teaching; and five-year retention rates of graduates in the teaching profession.

**Establish the minimum standard of performance for each category of data.** 

Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval after appropriate due process.

Publish an annual report card on the state's website.

To inform the public with meaningful, readily understandable indicators of how well programs are doing, Wisconsin should present all the data it collects on individual teacher preparation programs.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin noted that it is currently developing a new online licensing system, the Educator Licensing Online (ELO) Initiative, which will connect to an agency data warehouse. The state added that it is also in the process expanding its Longitudinal Data System (LDS), which captures student data. Data will be shared between these two systems in the data warehouse. Value-added data will be matched to teachers and utilized within the Educator Effectiveness evaluation system, and as data for educator preparation programs.

Wisconsin added that program approval procedures require that a formal report be issued to each campus along with an approval decision by the state superintendent. The state acknowledged that it does not have any low-performing programs, but adds that it is proud of that fact. Candidates cannot complete a program and be endorsed for licensure until successfully posting a passing score on the state-approved content tests. Individual test score data are maintained by each IHE and are not collected by the state. Consequently, Wisconsin will show a 100 percent pass rate on federal and state reporting.

Wisconsin also contended that individual test score data, number of attempts and subscores are utilized by each IHE for program improvement, and graduate and employer follow-up surveys are required. These data are reviewed as part of the on-site review and are maintained at the IHE. Annually, each Wisconsin public school district must submit a staffing report indicating all staff employed in each school in their district. These data are then paired with licensing data to annually provide each IHE with a data set from the department that includes the names of each licensed teacher prepared at their IHE and their employment status within public schools in Wisconsin. Retention studies can then be conducted by IHE programs.

Finally, the state noted that currently, a work group comprised of representatives from six of its public universities, six of its private colleges/universities and the department of public instruction are developing the Continuous Review Process (CRP), which will rely heavily on outcome data. Efforts are underway to build the ELO and LDS along with the Educator Effectiveness evaluation system to provide even greater outcome data for use in the CRP process.

### Supporting Research

Educator Licensing Online (ELO) Initiative http://dpi.wi.gov/elo/index.html http://dpi.wi.gov/lds/overview.html http://dpi.wi.gov/tepdl/vprogprovider.html PI 34.01(15), 34.06(3), 34.15(8)

### **LAST WORD**

Wisconsin's pride in the fact that it has no low-performing programs is based on a low bar. Although the state may ensure that all programs report 100 percent pass rates on content tests, the cut scores for these tests are set quite low. For example, as noted in Goal 1-B, Wisconsin sets the cut score for elementary teachers on the content test a full standard deviation below the mean, or at about the 16th percentile.

Figure 41			ADITIONAL	/		RNATIVE
Do states hold teacl	ms OBJECTIVE PROGRAM	PRE	EPARATION  ADJUSTED ON WEST  AND STRAINED ON	N /		ARATION  ON TAILURE ON WATER O
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Reported institutional data do not distinguish between candidates in the traditional and alternate route programs.

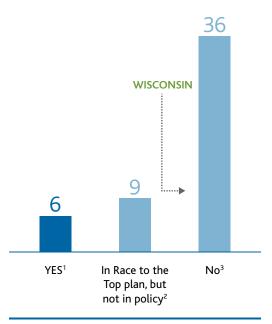
The posted data do not allow the public to review and compare program performance because data are not disaggregated by program provider.



## **T** EXAMPLES OF BEST PRACTICE

Florida connects student achievement gains to teacher preparation programs. The state also relies on other objective, meaningful data to measure the performance of teacher preparation programs, and it applies transparent, measurable criteria for conferring program approval. Florida also posts an annual report on its website.

Figure 42 Do states use student achievement data to hold teacher preparation programs accountable?



- 1. Strong Practice: Colorado, Florida, Georgia, Louisiana, Tennessee, Texas
- 2. Delaware, District of Columbia, Hawaii, Maryland, Massachusetts, New York, North Carolina, Ohio, Rhode Island
- 3. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

Figure 43

## Which states collect meaningful data?

#### **AVERAGE RAW SCORES ON LICENSING TESTS**

Alabama, Louisiana, Michigan, New Jersey, Tennessee, West Virginia

#### SATISFACTION RATINGS FROM SCHOOLS

Alabama, Arizona, Florida, Iowa, Kentucky, Maryland<sup>1</sup>, Michigan, Mississippi, Missouri, Nevada, New Jersey, Tennessee, Virginia, Washington<sup>1</sup>, West Virginia

### **EVALUATION RESULTS FOR PROGRAM GRADUATES**

Alabama, Arizona, Delaware<sup>1</sup>, Florida, Illiniois, Iowa, Pennsylvania, Rhode Island, South Carolina, Tennessee, Texas, Vermont

### STUDENT LEARNING GAINS

Colorado, Florida, Georgia, Louisiana, Tennessee, Texas

### **TEACHER RETENTION RATES**

Arizona, Colorado, Delaware<sup>1</sup>, Missouri, New Jersey

1. For alternate route only

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According to information posted on NCATE's website.

## **Area 2: Expanding the Pool of Teachers**

## Goal A – Alternate Route Eligibility

The state should require alternate route programs to exceed the admission requirements of traditional preparation programs while also being flexible to the needs of nontraditional candidates.

## **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. With some accommodation for work experience, alternate route programs should screen candidates for academic ability, such as requiring a minimum 2.75 overall college GPA
- 2. All alternate route candidates, including elementary candidates and those having a major in their intended subject area, should be required to pass the state's subject-matter licensing test.
- Alternate route candidates lacking a major in the intended subject area should be able to demonstrate subject-matter knowledge by passing a test of sufficient rigor.

## **Background**



# Area 2: Goal A **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

### **ANALYSIS**

Wisconsin does not set admission standards for its alternate routes. Alternate route programs must be approved by the state but the approval process is based on program requirements, not eligibility requirements.

### **Supporting Research**

PI 34.21

http://dpi.wi.gov/tepdl/vprogprovider.html

### **RECOMMENDATION**

## ■ Set minimum admission requirements for alternate route programs.

Wisconsin should establish minimum admission requirements for its alternate routes. The state is responsible for setting policy that ensures that nontraditional candidates have the academic ability and subject-matter knowledge required to teach. These standards should exceed those set for traditional preparation programs. Alternate route programs should feel encouraged to exceed these minimums, but without state guidelines there is no assurance that alternate route candidates will have demonstrated the necessary aptitude prior to entering the classroom.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin asserted that it does spell out requirements for the Alternative Route to Licensure Programs. The state contended that it clearly sets admission requirements, the passing of the state approved content tests and a process to substantiate that candidates have completed a major or the equivalent of a major upon admission to the program.

### **Supporting Research**

Wisconsin 115.28 (7)

PI 34.195 (1) (c) and (d)

Handbook and Appendix C at http://dpi.wi.gov/tepdl/vprogprovider.html

### **LAST WORD**

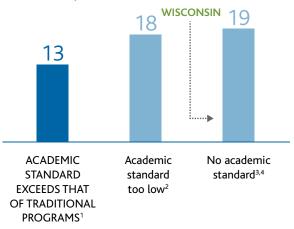
The policy that Wisconsin pointed to references "license based on equivalency and experience." This policy sets forth requirements under which an individual may obtain an alternate license, but not the admission requirements for the state-approved alternate route program that applicants are expected to have completed in order to obtain such a license.

62 : NCTQ STATE TEACHER POLICY YEARBOOK 2011 WISCONSIN



Figure 47

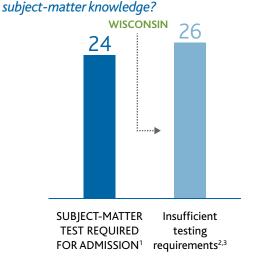
Do states require alternate routes to be selective?



- Strong Practice: Connecticut, District of Columbia, Illinois, Indiana, Iowa, Maryland, Michigan, Minnesota, New Jersey, New York, Pennsylvania, Rhode Island, Tennessee
- Alabama, Alaska, Arkansas, Florida, Kansas, Kentucky, Louisiana, Mississippi, Missouri, Nebraska, North Carolina, Ohio, Oklahoma, South Carolina, South Dakota, Texas, West Virginia, Wyoming
- 3. Arizona, California, Colorado, Delaware, Georgia, Hawaii, Idaho, Maine, Massachusetts, Montana, Nevada, New Hampshire, New Mexico, Oregon, Utah, Vermont, Virginia, Washington, Wisconsin
- 4. North Dakota does not have an alternate route to certification.

Figure 48

Do states ensure that alternate route teachers have



- Strong Practice: Alabama, Arizona, Arkansas, Connecticut<sup>4</sup>, District of Columbia, Florida, Illinois<sup>4</sup>, Kansas, Kentucky, Louisiana, Massachusetts, Michigan, Minnesota, Mississippi, New Jersey, New York, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Virginia, Washington, West Virginia
- 2. State does not require test at all, exempts some candidates or does not require passage until program completion. Alaska, California, Colorado, Delaware, Georgia, Hawaii, Idaho, Indiana, Iowa, Maine, Maryland, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, Oregon, Rhode Island, Tennessee, Texas, Utah, Vermont, Wisconsin, Wyoming
- 3. North Dakota does not have an alternate route to certification.
- 4. Required prior to entering the classroom.

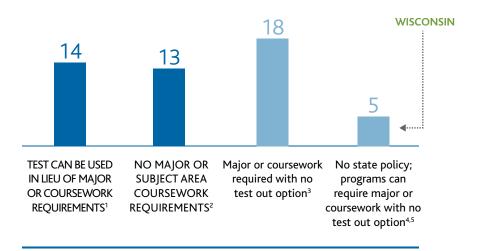
### Figure 46

1. North Dakota does not have an alternate route to certification.



The **District of Columbia** and **Michigan** require candidates to demonstrate above-average academic performance as conditions of admission to an alternate route program, with both requiring applicants to have a minimum 3.0 GPA. In addition, neither state requires a content-specific major; subject-area knowledge is demonstrated by passing a test, making their alternate routes flexible to the needs of nontraditional candidates.

Figure 49
Do states accommodate the nontraditional background of alternate route candidates?



- Strong Practice: Alabama, California, Colorado, Connecticut<sup>6</sup>, Florida, Georgia, Maine, Maryland, North Carolina, Oklahoma, Oregon, Rhode Island, Tennessee, Texas
- 2. Strong Practice: Arizona, Arkansas, District of Columbia, Illinois, Iowa, Louisiana, Massachusetts, Michigan, Minnesota, Mississippi, Ohio, Virginia, Washington
- 3. Alaska, Delaware, Indiana, Kansas, Kentucky, Missouri, Montana, Nebraska, New Hampshire, New Jersey, New York, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, West Virginia, Wyoming
- 4. Hawaii, Idaho, Nevada, New Mexico, Wisconsin
- 5. North Dakota does not have an alternate route to certification.
- 6. Test out option available to candidates in shortage areas only.

## **Area 2: Expanding the Pool of Teachers**

## Goal B – Alternate Route Preparation

The state should ensure that its alternate routes provide streamlined preparation that is relevant to the immediate needs of new teachers.

## **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should ensure that the amount of coursework it either requires or allows is manageable for a novice teacher. Anything exceeding 12 credit hours of coursework in the first year may be counterproductive, placing too great a burden on the teacher. This calculation is premised on no more than six credit hours in the summer, three in the fall and three in the spring.
- 2. The state should ensure that alternate route programs offer accelerated study not to exceed six (three credit) courses for secondary teachers and eight (three credit) courses for elementary teachers (exclusive of any credit for practice teaching or mentoring) over the duration of the program. Programs should be limited to two years, at which time the new teacher should be eligible for a standard certificate.
- All coursework requirements should target the immediate needs of the new teacher (e.g., seminars with other grade-level teachers, training in a particular curriculum, reading instruction and classroom management techniques).
- 4. The state should ensure that candidates have an opportunity to practice teach in a summer training program. Alternatively, the state can require an intensive mentoring experience, beginning with a trained mentor assigned full time to the new teacher for the first critical weeks of school and then gradually reduced. The state should support only induction strategies that can be effective even in a poorly managed school: intensive mentoring, seminars appropriate to grade level or subject area, a reduced teaching load and frequent release time to observe effective teachers.

### **Background**



# Area 2: Goal B **Wisconsin** Analysis



State Does Not Meet Goal



**Progress Since 2009** 

### **ANALYSIS**

Wisconsin does not ensure that its alternate route candidates will receive streamlined preparation that meets the immediate needs of new teachers.

Wisconsin provides no specific guidelines about the nature or quantity of coursework for either of its alternate routes. There is no limit on the amount of coursework that can be required overall, nor on the amount of coursework a candidate can be required to take while also teaching.

All new teachers receive a mentor.

Alternative Route candidates earn standard certification upon program completion.

### **Supporting Research**

http://dpi.wi.gov/tepdl/indexed.html

### RECOMMENDATION

## ■ Establish coursework guidelines for all alternate route preparation programs.

The state should articulate guidelines regarding the nature and amount of coursework required of candidates. Requirements should be manageable and contribute to the immediate needs of new teachers. Appropriate coursework should include grade-level or subject-level seminars, methodology in the content area, classroom management, assessment and scientifically based early reading instruction.

## Ensure program completion in less than two years.

Wisconsin should consider the length of time for an alternate route teacher to earn standard certification. The route should allow candidates to earn full certification no later than the end of the second year of teaching.

## ■ Ensure that new teachers are supported in the first year of teaching.

Wisconsin should provide more detailed induction guidelines to ensure that new teachers will receive the support they need to facilitate their success in the classroom. Effective strategies include practice teaching prior to teaching in the classroom, intensive mentoring with full classroom support in the first few weeks or months of school, a reduced teaching load and release time to allow new teachers to observe experienced teachers during each school day.

### **WISCONSIN RESPONSE TO ANALYSIS**

Wisconsin explained that the state superintendent sets requirements for the approval of teacher preparation programs and asserted that the Alternative Route to Licensure program requirements are spelled out in a program approval handbook. The state contended that this handbook "clearly show the need to have a standards and performance based instructional design and assessment system, and a clinical/residency component. During the residency a mentoring support system must be in place."

66: NCTQ STATE TEACHER POLICY YEARBOOK 2011 WISCONSIN

Further, Wisconsin stated that all districts are required to have an induction program for initial educators. The state pointed to guidance for school districts and "multiple examples of promising programs."

## **Supporting Research**

115.28 (7) http://dpi.wi.gov/tepdl/vprogprovider.html PI 34.195 (1) (c) and (d) PI 34.17 (2) http://dpi.wi.gov/tepdl/wimprograms.html http://dpi.wi.gov/tepdl/iess.html

### **LAST WORD**

NCTQ was unable to locate the documents referenced in Wisconsin's response, and the state did not respond to requests for further clarification.





## **TEXAMPLES OF BEST PRACTICE**

Connecticut ensures that its alternate route provides streamlined preparation that meets the immediate needs of new teachers. The state requires a manageable number of credit hours, relevant coursework, a field placement and intensive mentoring. Other notable states include Arkansas, Delaware, Georgia and New Jersey. These states provide streamlined, relevant coursework with intensive mentoring.

<sup>1.</sup> Florida requires practice teaching or intensive mentoring.

<sup>2</sup> North Dakota does not have an alternate route to certification.

Figure 52

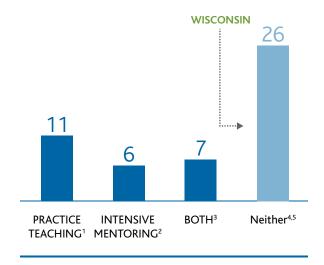
Do states curb excessive coursework requirements?



- Strong Practice: Alabama, Arkansas, Colorado, Connecticut, Delaware, Florida, Georgia, Maryland, Mississippi, New Jersey, Rhode Island, South Carolina, Virginia
- 2. Indiana, Nevada, Wyoming
- 3. Alaska, Arizona, California, District of Columbia, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Massachusetts, Michigan, Minnesota, Missouri, Montana, Nebraska, New Hampshire, New Mexico, New York, North Carolina, Ohio, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Texas, Utah, Vermont, Washington, West Virginia, Wisconsin
- 4. North Dakota does not have an alternate route to certification.

Figure 53

Do states require practice teaching or intensive mentoring?



- Strong Practice: Arizona, Indiana, Iowa, Louisiana, Michigan, Nebraska, New Mexico, Ohio, Rhode Island, Vermont, Virginia
- Strong Practice: Arkansas, Georgia, Kentucky, New Jersey, New York, West Virginia
- 3. Strong Practice: Alaska, Connecticut, Delaware, District of Columbia, Florida<sup>6</sup>, Maryland, Massachusetts
- Alabama, California, Colorado, Hawaii, Idaho, Illinois, Kansas, Maine, Minnesota, Mississippi, Missouri, Montana, Nevada, New Hampshire, North Carolina, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, Washington, Wisconsin, Wyoming
- $5.\ North$  Dakota does not have an alternate route to certification.
- 6. Candidates are required to have one or the other, not both.

# **Area 2: Expanding the Pool of Teachers**

# Goal C – Alternate Route Usage and Providers

The state should provide an alternate route that is free from regulatory obstacles that limit its usage and providers.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should not treat the alternate route as a program of last resort or restrict the availability of alternate routes to certain subjects, grades or geographic areas.
- The state should allow districts and nonprofit organizations other than institutions of higher education to operate alternate route programs.
- 3. The state should ensure that its alternate route has no requirements that would be difficult to meet for a provider that is not an institution of higher education (e.g., an approval process based on institutional accreditation).

### **Background**



# Area 2: Goal C **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

### **ANALYSIS**

Although Wisconsin does not place restrictions on providers, the state does limit the usage of its alternate routes.

Candidates may only apply to critical shortage content fields and difficult-to-staff geographic locations.

State regulations authorize colleges or universities, schools, school districts, Cooperative Education Service Agencies, consortia, technical colleges and/or private enterprises or agencies to provide alternate route programs.

# **Supporting Research**

PI 34.08 Experimental and innovative programs http://dpi.wi.gov/tepdl/doc/altprogindex.doc

### RECOMMENDATION

# ■ Broaden alternate route usage.

Wisconsin should reconsider subject-area and geographic restrictions on its alternate routes. The state should provide a true alternative path to certification and eliminate requirements that alternate route teachers can only be hired if traditionally certified teachers cannot be found. Alternate routes should not be programs of last resort for hard-to-staff subjects, grade levels or geographic areas but rather a way to expand the teacher pipeline throughout the state.

# WISCONSIN RESPONSE TO ANALYSIS

Wisconsin asserted that the Alternative Route to Licensure program approval handbook provides further details on the state's alternate route programs. The state also contended that alternate route programs prepare applicants for full licensure in an accelerated format. "Candidates are employed in the same way as any candidate being prepared at a traditional program." Wisconsin added that alternate route program providers fill a needed pipeline niche in the state, preparing candidates in an accelerated format for shortage areas.

# **Supporting Research**

http://dpi.wi.gov/tepdl/vprogprovider.html PI 34.195 (1) (c) and (d)

### **LAST WORD**

NCTQ was unable to locate the documents referenced in Wisconsin's response, and the state did not respond to requests for further clarification.





# **T** EXAMPLES OF BEST PRACTICE

Twenty-six states meet this goal, and although NCTQ has not singled out one state's policies for "best practice" honors, it commends all states that permit both broad usage and a diversity of providers for their alternate routes.

Figure 56 Can alternate route teachers teach any subject or grade anywhere in the state?

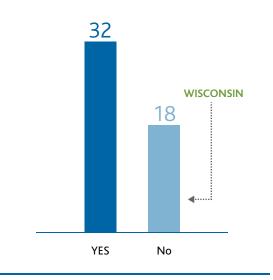
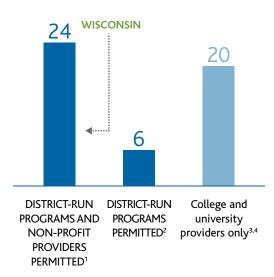


Figure 55 and 56

- 1. Alabama offers routes without restrictions for candidates with master's degrees. The route for candidates with bachelor's degrees is limited to
- 2. North Dakota does not have an alternate route to certification.

Figure 57

Do states permit providers other than colleges or universities?



- Strong Practice: Arizona, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Illinois, Kentucky, Louisiana, Maryland, Massachusetts, Michigan, Nevada, New Hampshire, New York, Ohio, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Texas, Virginia, Washington, Wisconsin
- 2. Strong Practice: California, Colorado, Georgia, North Carolina, Vermont<sup>5</sup>, West Virginia
- Alabama, Alaska, Hawaii, Idaho<sup>6</sup>, Indiana, Iowa, Kansas, Maine, Minnesota, Mississippi<sup>6</sup>, Missouri<sup>6</sup>, Montana, Nebraska, New Jersey<sup>7</sup>, New Mexico, Oregon, South Carolina<sup>6</sup>, South Dakota, Utah<sup>6</sup>, Wyoming
- 4. North Dakota does not have an alternate route to certification.
- 5. Districts can run Peer Review programs only.
- 6. ABCTE is also an approved provider.
- 7. Permits school districts to provide programs without university partnerships in some circumstances.

GENUINE OR NEARLY
GENUINE ALTERNATEROUTE Offered route is disingenuous Figure 58 Alternate oute that need significant improvements Do states provide real alternative pathways to certification? Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii Idaho Illinois П Indiana Iowa Kansas Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Mississippi Missouri Montana Nebraska Nevada New Hampshire New Jersey New Mexico New York North Carolina North Dakota<sup>1</sup> Ohio Oklahoma Oregon Pennsylvania Rhode Island South Carolina South Dakota Tennessee Texas Utah Vermont Virginia Washington West Virginia **WISCONSIN** Wyoming 7 25 18

Figure 58

1. North Dakota does not have an alternate route to certification.

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# **Area 2: Expanding the Pool of Teachers**

# Goal D – Part-Time Teaching Licenses

The state should offer a license with minimal requirements that allows content experts to teach part time.

# **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- Either through a discrete license or by waiving most licensure requirements, the state should authorize individuals with content expertise to teach as part-time instructors.
- All candidates for a part-time teaching license should be required to pass a subjectmatter test.
- 3. Other requirements for this license should be limited to those addressing public safety (e.g., background screening) and those of immediate use to the novice instructor (e.g., classroom management training).

# **Background**



# Area 2: Goal D **Wisconsin** Analysis



State Does Not Meet Goal Progress Since 2009



### **ANALYSIS**

Wisconsin does not offer a license with minimal requirements that would allow content experts to teach part time.

### RECOMMENDATION

Offer a license that allows content experts to serve as part-time instructors.

Wisconsin should permit individuals with deep subject-area knowledge to teach a limited number of courses without fulfilling a complete set of certification requirements. The state should verify content knowledge through a rigorous test and conduct background checks as appropriate, while waiving all other licensure requirements. Such a license would increase districts' flexibility to staff certain subjects, including many STEM areas, that are frequently hard to staff or may not have high enough enrollment to necessitate a full-time position.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin asserted that the Professional Teaching Permit allows a content expert to teach with minimal requirements.

**Supporting Research** 

Wisconsin PI 34.34 (11)

# **LAST WORD**

The Professional Teaching Permit does not meet the intent of this goal, which is to allow content experts to teach part time. This license is more in line with alternate routes that lead to full certification, as it requires that applicants complete 100 hours of an alternate route training program.

### Figure 61 Do states offer a license with minimal requirements that allows content experts to teach part-time? YES No Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maine Maryland Mass a chusettsMichigan Minnesota Mississippi Missouri Montana Nebraska Nevada New Hampshire New Jersey New Mexico New York 2 North Carolina North Dakota Ohio Oklahoma Oregon Pennsylvania Rhode Island South Carolina South Dakota Tennessee Texas Utah Vermont Virginia 2 Washington West Virginia **WISCONSIN** Wyoming 16 35



# **TEXAMPLES OF BEST PRACTICE**

Arkansas offers a license with minimal requirements that allows content experts to teach part time. Individuals seeking this license must pass a subject-matter test and are also required to complete specially-designed pedagogy training that is not overly burdensome.

<sup>1.</sup> License has restrictions.

<sup>2.</sup> It appears that the state has a license that may be used for this purpose; guidelines are vague.

# **Area 2: Expanding the Pool of Teachers**

# Goal E – Licensure Reciprocity

The state should help to make licenses fully portable among states, with appropriate safeguards.

# **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should offer a standard license to fully certified teachers moving from other states, without relying on transcript analysis or recency requirements as a means of judging eligibility. The state can and should require evidence of good standing in previous employment.
- 2. The state should uphold its standards for all teachers by insisting that certified teachers coming from other states meet the incoming state's testing requirements.
- 3. The state should accord the same license to teachers from other states who completed an approved alternate route program that it accords teachers prepared in a traditional preparation program.

# **Background**



# Area 2: Goal E **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

### **ANALYSIS**

Wisconsin does not support licensure reciprocity for certified teachers from other states.

Commendably, Wisconsin does not grant any waivers of its testing requirements. All out-of-state teachers, no matter how many years of experience they have, must meet Wisconsin's passing scores on licensing tests.

However, other aspects of the state's policy create obstacles for teachers from other states seeking licensure in Wisconsin. Teachers with valid out-of-state certificates are eligible for licensure in Wisconsin. Those with less than five years of experience are eligible for the initial educator license; those with five or more years may apply for the professional license.

Applicants must satisfy the state's recency requirement, meaning that out-of-state teachers not employed within the past five years prior to application must complete six semester hours of "refresher work." Transcripts are also required for all applicants; however, it is not clear whether the state analyzes transcripts to determine whether a teacher was prepared through a traditional or alternate route or whether additional coursework will be required.

In addition, Wisconsin requires all incoming teachers to complete courses in phonics, conflict resolution, minority group relations, Wisconsin American Indian Studies and environmental education. The state does not appear to offer test-out options for these courses.

Wisconsin is also a participant in the NASDTEC Interstate Agreement; however, the latest iteration of this agreement no longer purports to be a reciprocity agreement among states and thus is no longer included in this analysis.

# **Supporting Research**

Wisconsin Administrative Rules PI 34.15(4), .17, .18

### **RECOMMENDATION**

Offer a standard license to certified out-of-state teachers, absent unnecessary requirements.

Wisconsin should reconsider its recency requirement regarding experience, as it may deter talented teachers from applying for certification. In addition, transcript analysis is likely to result in additional coursework requirements, even for traditionally prepared teachers; alternate route teachers, on the other hand, may have to virtually begin anew, repeating some, most or all of a teacher preparation program in Wisconsin.

Wisconsin should also allow a test-out option for its lengthy coursework requirements.

Accord the same license to out-of-state alternate route teachers as would be accorded to traditionally prepared teachers.

Regardless of whether a teacher was prepared through a traditional or alternate route, all certified out-of-state teachers should receive equal treatment. State policies that discriminate against teachers who were prepared in an alternate route are not supported by evidence. In fact, a substantial body of research has failed to discern differences in effectiveness between alternate and traditional route teachers.

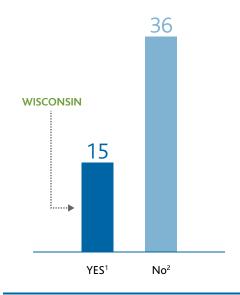
# **WISCONSIN RESPONSE TO ANALYSIS** Wisconsin noted that it is currently developing a program approval process based on equivalency or experience. The state added that, currently, institutions of higher education can conduct a comparable review against their approved programs for such candidates. Supporting Research http://dpi.wi.gov/tepdl/vprogprovider.html PI 34.195(1)(a), (b)



# EXAMPLES OF BEST PRACTICE

Alabama and Texas appropriately support licensure reciprocity by only requiring certified teachers from other states to meet each state's own testing requirements and by not specifying any additional coursework or recency requirements to determine eligibility for either traditional or alternate route teachers.

Figure 63 Do states require all out-of-state teachers to pass their licensure tests?



- 1. Strong Practice: Alabama, Alaska, Idaho, Illinois, Massachusetts, Minnesota, New York<sup>3</sup>, North Dakota, Ohio, Pennsylvania<sup>3</sup>, South Dakota, Texas, Utah, Washington<sup>3</sup>, Wisconsin
- 2. Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Mississippi, Missouri, Montana<sup>4</sup>, Nebraska<sup>4</sup>, Nevada, New Hampshire, New Jersey, New Mexico, North Carolina, Oklahoma, Oregon, Rhode Island, South Carolina, Tennessee, Vermont, Virginia, West Virginia, Wyoming
- 3. Exception for teachers with National Board Certification.
- 4. No subject-matter testing for any teacher certification.

Figure 64

- 1. For traditionally prepared teachers only.
- 2. Transcript review required for those with less than 3 years experience.



igure 65		State specifies different toute teachers for alternate	/ " %
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	6	6	39

# Goal A – State Data Systems

The state should have a data system that contributes some of the evidence needed to assess teacher effectiveness.

# **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should establish a longitudinal data system with at least the following key components:
  - a. A unique statewide student identifier number that connects student data across key databases across years;
  - b. A unique teacher identifier system that can match individual teacher records with individual student records; and
  - c. An assessment system that can match individual student test records from year to year in order to measure academic growth.
- 2. Value-added data provided through the state's longitudinal data system should be considered among the criteria used to determine teachers' effectiveness.
- 3. To ensure that data provided through the state data system is actionable and reliable, the state should have a clear definition of "teacher of record" and require its consistent use statewide.

# **Background**



# Area 3: Goal A **Wisconsin** Analysis



State Meets Goal



**Progress Since 2009** 

### **ANALYSIS**

Wisconsin has a data system with the capacity to provide evidence of teacher effectiveness.

Wisconsin has all three necessary elements of a student- and teacher-level longitudinal data system. The state has assigned unique student identifiers that connect student data across key databases across years and has assigned unique teacher identifiers that enable it to match individual teacher records with individual student records. It also has the capacity to match student test records from year to year in order to measure student academic growth.

# **Supporting Research**

Data Quality Campaign www.dataqualitycampaign.org

### **RECOMMENDATION**

■ Develop a clear definition of "teacher of record."

Wisconsin has not yet established a definition of teacher of record, which is essential in order to use the student-data link for the purpose of providing value-added evidence of teacher effectiveness. To ensure that data provided through the state data system are actionable and reliable, Wisconsin should articulate a definition of teacher of record and require its consistent use throughout the state.

# WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis. The state added that it is working to clearly define teacher of record for statewide application.





# **TEXAMPLES OF BEST PRACTICE**

Although NCTQ has not singled out one state's policies for "best practice" honors, it commends the 35 states that have a data system with the capacity to provide evidence of teacher effectiveness.

Key

indicates that the state assigns teacher identification numbers, but it cannot match individual teacher records with individual student records.

# Goal B – Evaluation of Effectiveness

The state should require instructional effectiveness to be the preponderant criterion of any teacher evaluation.

# **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should either require a common evaluation instrument in which evidence of student learning is the most significant criterion or specifically require that student learning be the preponderant criterion in local evaluation processes. Evaluation instruments, whether state or locally developed, should be structured to preclude a teacher from receiving a satisfactory rating if found ineffective in the classroom.
- 2. Evaluation instruments should require classroom observations that focus on and document the effectiveness of instruction.
- 3. Teacher evaluations should consider objective evidence of student learning, including not only standardized test scores but also classroom-based artifacts such as tests, quizzes and student work.
- 4. The state should require that evaluation instruments differentiate among various levels of teacher performance. A binary system that merely categorizes teachers as satisfactory or unsatisfactory is inadequate.



The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

# **Background**



# Area 3: Goal B **Wisconsin** Analysis



State Meets a Small Part of Goal



Bar Raised for this Goal



**Progress Since 2009** 

# **ANALYSIS**

Wisconsin does not require that objective evidence of student learning be the preponderant criterion of its teacher evaluations.

The state has repealed its data firewall and now allows the use of standardized testing results in teacher evaluations. Districts that use examination results as part of their teacher evaluations must develop a plan that includes a description of the process, multiple criteria in addition to testing results, the rationale for using results to evaluate teachers and an explanation of how it plans to use the evaluations to improve pupil academic achievement.

Further, Wisconsin requires that districts conduct classroom observations.

# Supporting Research

Wisconsin Administrative Code PI 8.01(2)(q)

S.B. 372

# **RECOMMENDATION**

Require instructional effectiveness to be the preponderant criterion of any teacher evaluation.

Although Wisconsin's new policy allowing student data to be a part of teacher evaluations is a step in the right direction, it falls short by failing to require that evidence of student learning be the most significant criterion. The state should either require a common evaluation instrument in which evidence of student learning is the most significant criterion, or it should specifically require that student learning be the preponderant criterion in local evaluation processes. This can be accomplished by requiring objective evidence to count for at least half of the evaluation score or through other scoring mechanisms, such as a matrix, that ensure that nothing affects the overall score more. Whether state or locally developed, a teacher should not be able to receive a satisfactory rating if found ineffective in the classroom.

■ Ensure that classroom observations specifically focus on and document the effectiveness of instruction.

Although Wisconsin commendably requires classroom observations as part of teacher evaluations, the state should articulate guidelines that focus classroom observations on the quality of instruction, as measured by student time on task, student grasp or mastery of the lesson objective and efficient use of class time.

Utilize rating categories that meaningfully differentiate among various levels of teacher performance.

To ensure that the evaluation instrument accurately differentiates among levels of teacher performance, Wisconsin should require districts to utilize multiple rating categories, such as highly effective, effective, needs improvement and ineffective. A binary system that merely categorizes teachers as satisfactory or unsatisfactory is inadequate.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis. The state added that in October 2010, the superintendent convened a Design Team on Educator Effectiveness. It was charged with developing key guiding principles of a high-quality educator effectiveness system, creating model performance-based evaluation systems for teachers and principals, building a regulatory framework for implementation that includes how student achievement data will be used in context, and making recommendations for methods to support educator improvement and to recognize performance.

"The ultimate goal of education is student learning. Effective educators are essential to achieving that goal for all students. We believe it is imperative that students have highly effective teams of educators to support them throughout their public education. We further believe that effective practice leading to better educational achievement requires continuous improvement and monitoring."

Wisconsin also noted that a strong evaluation system is designed to provide information that supports decisions intended to ensure continuous individual and system effectiveness. The system must be well-articulated, manageable, reliable and sustainable. "The goal of this system is to provide students with highly qualified and effective educators who focus on student learning."

Figure 69	REQUIRES THAT STUDENT THE PREPARANCE GOUSENT	Teacher evaluations are to be	Teacher evaluations must	_ /
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Vermont				
Virginia				
Washington				
West Virginia				
WISCONSIN				
Wyoming				
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# **T** EXAMPLES OF BEST PRACTICE

NCTQ has not singled out any one state for "best practice" honors. Many states have made significant strides in the area of teacher evaluation by requiring that objective evidence of student learning be the preponderant criterion. Because there are many different approaches that result in student learning being the preponderant criterion, all 10 states that meet this goal are commended for their efforts.

# Figure 70

Using state data in teacher evaluations

States with Requirements for Student Achievement Data but Lacking Data **System Capacity** 

Arizona, Colorado, Connecticut, Michigan, Nevada

States with Data System Capacity but No Student Achievement Requirements

Alabama, Hawaii, Iowa, Kansas, Kentucky, Mississippi, Missouri, Nebraska, New Hampshire, New Mexico, North Dakota, Pennsylvania, South Carolina, Washington, West Virginia, **WISCONSIN** 

Figure 69

<sup>1.</sup> District of Columbia Public Schools requires that student learning be the preponderant criterion of its teacher evaluations.

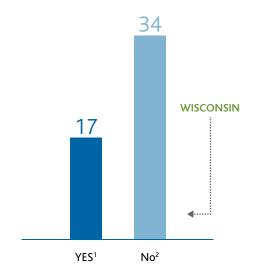
Figure 71
Sources of objective evidence of student learning

Many educators struggle to identify possible sources of objective student data. Here are some examples:

- Standardized test scores
- Periodic diagnostic assessments
- Benchmark assessments that show student growth
- Artifacts of student work connected to specific student learning standards that are randomly selected for review by the principal or senior faculty, scored using rubrics and descriptors
- Examples of typical assignments, assessed for their quality and rigor
- Periodic checks on progress with the curriculum coupled with evidence of student mastery of the curriculum from quizzes, tests and exams

Figure 72

Do states require more than two categories for teacher evaluation ratings?



- Strong Practice: Arkansas, Colorado, Delaware, Florida, Georgia, Illinois, Indiana, Maryland, Massachusetts, Michigan, Nevada, New York, Ohio, Oklahoma, Rhode Island, Tennessee, Washington
- Alabama, Alaska, Arizona, California, Connecticut, District of Columbia, Hawaii, Idaho, Iowa, Kansas, Kentucky, Louisiana, Maine, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Hampshire, New Jersey, New Mexico, North Carolina, North Dakota, Oregon, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin, Wyoming

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Nebraska			1			
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New Jersey						
New Mexico						
New York						
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	9	10	24	5	3	

<sup>1.</sup> State approval required.

<sup>2.</sup> The state model is presumptive; districts need state approval to opt out.

# Goal C – Frequency of Evaluations

The state should require annual evaluations of all teachers.

# **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that all teachers receive a formal evaluation rating each year.
- While all teachers should have multiple observations that contribute to their formal evaluation rating, the state should ensure that new teachers are observed and receive feedback early in the school year.

# Background



# Area 3: Goal C **Wisconsin** Analysis



State Does Not Meet Goal



**Progress Since 2009** 

### **ANALYSIS**

Regrettably, Wisconsin does not ensure that all teachers are evaluated annually.

Nonprobationary teachers must only be evaluated once every three years. New teachers in Wisconsin must be formally evaluated once during their first year of teaching and then every third year thereafter. The state's policy does not include any guidelines on when these evaluations should occur.

# **Supporting Research**

Wisconsin Administrative Code PI 8.01 2(q)

# **RECOMMENDATION**

Require annual formal evaluations for all teachers.

All teachers in Wisconsin should be evaluated annually. Rather than treated as mere formalities, these teacher evaluations should serve as important tools for rewarding good teachers, helping average teachers improve and holding weak teachers accountable for poor performance.

Base evaluations on multiple observations.

To guarantee that annual evaluations are based on an adequate collection of information, Wisconsin should require multiple observations for all teachers, even those who have nonprobationary status.

Ensure that new teachers are observed and receive feedback early in the school year.

It is critical that schools and districts closely monitor the performance of new teachers. Wisconsin should ensure that its new teachers get the support they need and that supervisors know early on which new teachers may be struggling or at risk for unacceptable levels of performance.

# WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis. The state added that in October 2010, the superintendent convened a Design Team on Educator Effectiveness. It was charged with developing key guiding principles of a high-quality educator effectiveness system, creating model performance-based evaluation systems for teachers and principals, building a regulatory framework for implementation that includes how student achievement data will be used in context and making recommendations for methods to support educator improvement and to recognize performance.

"The ultimate goal of education is student learning. Effective educators are essential to achieving that goal for all students. We believe it is imperative that students have highly effective teams of educators to support them throughout their public education. We further believe that effective practice leading to better educational achievement requires continuous improvement and monitoring."

Wisconsin also noted that a strong evaluation system is designed to provide information that supports decisions intended to ensure continuous individual and system effectiveness. The system must be well-articulated, manageable, reliable and sustainable. "The goal of this system is to provide students with highly qualified and effective educators who focus on student learning."

# **Supporting Research**

http://dpi.wi.gov/tepdl/edueff.html



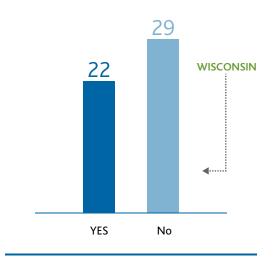


# **T** EXAMPLES OF BEST PRACTICE

Although not awarding "best practice" honors for frequency of evaluations, NCTQ commends all nine states that meet this goal not only by requiring annual evaluations for all teachers, but also for ensuring that new teachers are observed and receive feedback during the first half of the school year.

Figure 76

Do states require districts to evaluate all teachers each year?

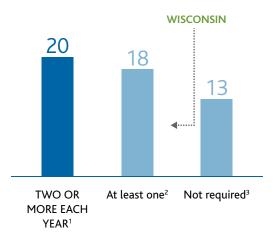


Figures 75 and 76

- Although highly effective teachers are only required to receive a summative evaluation once every two years, the student improvement component is evaluated annually.
- 2. All District of Columbia Public Schools teachers are evaluated at least annually.

Figure 77

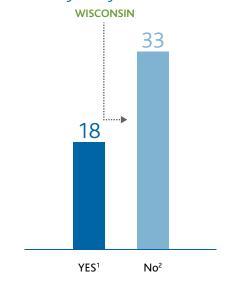
Do states require classroom observations?



- Strong Practice: Alabama, Alaska<sup>4</sup>, Arkansas, Colorado<sup>4</sup>, Delaware, Florida<sup>4</sup>, Georgia, Kentucky<sup>4</sup>, Maryland, Michigan, Missouri<sup>4</sup>, Nevada<sup>4</sup>, New York, North Carolina, Ohio, Oregon<sup>4</sup>, Rhode Island, Tennessee, Washington, West Virginia<sup>4</sup>
- Arizona, California, Connecticut, Hawaii, Idaho, Illinois, Indiana, Louisiana, Massachusetts, Mississippi, New Jersey, New Mexico, Oklahoma, Pennsylvania, South Carolina, Texas, Utah, Wisconsin
- 3. District of Columbia, Iowa, Kansas, Maine, Minnesota, Montana, Nebraska, New Hampshire, North Dakota, South Dakota, Vermont, Virginia, Wyoming
- 4. For new teachers.

Figure 78

Do states require that new teachers are observed early in the year?



- 1. Strong Practice: Alabama, Idaho, Indiana, Kansas, Kentucky, Maryland, Minnesota, Nebraska, Nevada, New Jersey, North Dakota, Ohio, Oklahoma, Rhode Island, South Carolina, Tennessee, Washington, West Virginia
- 2. Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Iowa, Louisiana, Maine, Massachusetts, Michigan, Mississippi, Missouri, Montana, New Hampshire, New Mexico, New York, North Carolina, Oregon, Pennsylvania, South Dakota, Texas, Utah, Vermont, Virginia, Wisconsin, Wyoming

# Goal D - Tenure

The state should require that tenure decisions are based on evidence of teacher effectiveness.

# **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- A teacher should be eligible for tenure after a certain number of years of service, but tenure should not be granted automatically at that juncture.
- 2. Evidence of effectiveness should be the preponderant criterion in tenure decisions.
- The state should articulate a process, such as a hearing, that local districts must administer in considering the evidence and deciding whether a teacher should receive tenure.
- 4. The minimum years of service needed to achieve tenure should allow sufficient data to be accumulated on which to base tenure decisions; five years is the ideal minimum.



The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

# Background



# Area 3: Goal D **Wisconsin** Analysis



State Does Not Meet Goal



Bar Raised for this Goal



Progress Since 2009

### **ANALYSIS**

Wisconsin does not connect tenure decisions to evidence of teacher effectiveness.

Teachers in Wisconsin are awarded tenure automatically after a three-year probationary period, absent an additional process that evaluates cumulative evidence of teacher effectiveness. (This only applies to teachers in populous counties: those with more than 500,000 residents.)

# Supporting Research

Wisconsin Code 118.23(2)

### RECOMMENDATION

End the automatic awarding of tenure.

The decision to grant tenure should be a deliberate one, based on consideration of a teacher's commitment and actual evidence of classroom effectiveness

- **Ensure** evidence of effectiveness is the preponderant criterion in tenure decisions.
  - Wisconsin should make evidence of effectiveness, rather than the number of years in the classroom, the most significant factor when determining this leap in professional standing.
- Articulate a process that local districts must administer when deciding which teachers get tenure.

Wisconsin should require a clear process, such as a hearing, to ensure that the local district reviews a teacher's performance before making a determination regarding tenure.

Require a longer probationary period.

Wisconsin should extend its probationary period, ideally to five years. This would allow for an adequate collection of sufficient data that reflect teacher performance.

# WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis. The state added that in October 2010, the superintendent convened a Design Team on Educator Effectiveness. It was charged with developing key guiding principles of a high-quality educator effectiveness system, creating model performance-based evaluation systems for teachers and principals, building a regulatory framework for implementation that includes how student achievement data will be used in context and making recommendations for methods to support educator improvement and to recognize performance.

"The ultimate goal of education is student learning. Effective educators are essential to achieving that goal for all students. We believe it is imperative that students have highly effective teams of educators to support them throughout their public education. We further believe that effective practice leading to better educational achievement requires continuous improvement and monitoring."

Wisconsin also noted that a strong evaluation system is designed to provide information that supports decisions intended to ensure continuous individual and system effectiveness. The system must be well articulated, manageable, reliable and sustainable. "The goal of this system is to provide students with highly qualified and effective educators who focus on student learning."

							STATE ONLY
	No policy	1 year	2 years	3 years	4 YEARS	5 YEARS	AWARDS ANNUAL CONTRACTS
Alabama							
Alaska							
Arizona							
Arkansas							
California							
Colorado							
Connecticut Delaware							
District of Columbia							
Florida							
Georgia							
Hawaii							
Idaho							
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New Hampshire							
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New York							
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North Dakota							
Ohio							
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Oregon							
Pennsylvania							
Rhode Island							2
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South Dakota							
Tennessee							
Texas							
Utah							
Vermont							
Virginia							
Washington							
West Virginia							
WISCONSIN							
Wyoming							

Teachers may also earn career status with an average rating of at least effective for a four-year period and a rating of at least effective for the last two years.

Teachers who receive two years of ineffective evaluations are dismissed.

Figure 81	<i>b</i>	8/ %	. /
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Washington			
West Virginia			
WISCONSIN			
Wyoming			
	8	4	39



# **\*\*** EXAMPLES OF BEST PRACTICE

Michigan has increased its probationary period to five years and requires that evidence of effectiveness be the primary criterion in awarding tenure.

Figure 82 How are tenure decisions made?

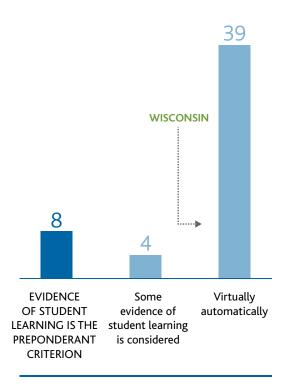


Figure 81

- 1. No state-level policy; however, the contract between DCPS and the teachers' union represents significant advancement in the area of
- 2. The state has created a loophole by essentially waiving student learning requirements and allowing the principal of a school to petition for career-teacher status.

# Goal E – Licensure Advancement

The state should base licensure advancement on evidence of teacher effectiveness.

# **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should base advancement from a probationary to a nonprobationary license on evidence of teacher effectiveness.
- 2. The state should not require teachers to fulfill generic, unspecified coursework requirements to advance from a probationary to a nonprobationary license.
- 3. The state should not require teachers to have an advanced degree as a condition of professional licensure.
- 4. Evidence of effectiveness should be a factor in the renewal of a professional license.



The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

# Background



# Area 3: Goal E **Wisconsin** Analysis



State Does Not Meet Goal



Bar Raised for this Goal



**Progress Since 2009** 

# **ANALYSIS**

Wisconsin's requirements for licensure advancement and renewal are not based on evidence of teacher effectiveness.

In Wisconsin, to advance from an Initial Educator license to a Professional Educator license, teachers are required to complete a professional development plan that includes activities and objectives related to professional development, district or performance goals; a timeline for achieving goals; evidence of peer collaboration; and an assessment plan specifying growth indicators. Acceptable documentation includes evidence of student performance measured by state assessments, mentor comments and lesson plans.

Wisconsin does not include evidence of effectiveness as a factor in the renewal of a professional license. Teachers must renew their licenses every five years by completing the professional growth requirement of six semester hours.

# **Supporting Research**

Wisconsin Administrative Rules PI 34.17(4) and PI 34.18 http://www.dpi.state.wi.us/tepdl/renewal.html

### **RECOMMENDATION**

- Require evidence of effectiveness as a part of teacher licensing policy.
  - Rather than accept documentation of student achievement as part of the teacher license renewal process, Wisconsin should require evidence of teacher effectiveness to be a factor in determining whether teachers can renew their licenses or advance to a higher-level license.
- Discontinue licensure requirements with no direct connection to classroom effectiveness.

While targeted requirements may potentially expand teacher knowledge and improve teacher practice, Wisconsin's general, nonspecific coursework requirements for license renewal merely call for teachers to complete a certain amount of seat time. These requirements do not correlate with teacher effectiveness.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis.

NCTQ STATE TEACHER POLICY YEARBOOK 2011: 101

Figure 84	OBJECTIVE EVIDENCE	_ /	Consideration Biven to teacher	ress Tess
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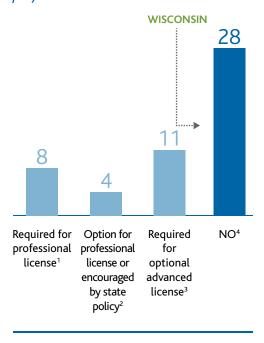


# **T** EXAMPLES OF BEST PRACTICE

Rhode Island is integrating certification, certification renewal and educator evaluation. Teachers who receive poor evaluations for five consecutive years are not eligible to renew their certification. In addition, teachers who consistently receive 'highly effective' ratings will be eligible for a special license designation.

Figure 85

Do states require teachers to earn advanced degrees before conferring professional licensure?

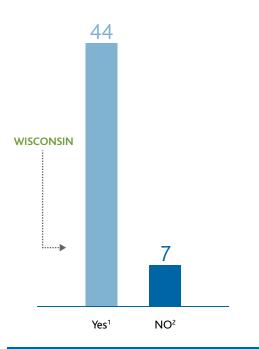


- 1. Connecticut, Kentucky, Maryland, Michigan, Mississippi, Montana, New York and Oregon all require a master's degree or coursework equivalent to a master's degree
- 2. Illinois, Massachusetts, Missouri, Tennessee
- 3. Alabama, Hawaii, Indiana, Iowa, Nebraska, New Mexico, Ohio, South Carolina, Utah, Virginia, West Virginia
- 4. Strong Practice: Alaska, Arizona, Arkansas, California, Colorado, Delaware, District of Columbia, Florida, Georgia, Idaho, Kansas, Louisiana, Maine, Minnesota, Nevada, New Hampshire, New Jersey, North Carolina, North Dakota, Oklahoma, Pennsylvania, Rhode Island, South Dakota, Texas, Vermont, Washington, Wisconsin, Wyoming

- 1. Illinois allows revocation of licenses based on ineffectiveness.
- 2. Maryland uses some objective evidence through their evaluation system for renewal, but advancement to professional license is still based on earning an advanced degree.

Figure 86

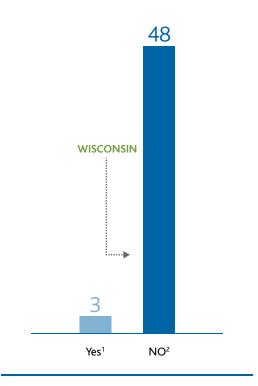
Do states require teachers to take additional, nonspecific coursework before conferring or renewing professional licenses?



- Alabama, Alaska, Arizona, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Florida, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 2. Strong Practice: California, Georgia, Hawaii, Louisiana, New Jersey, New Mexico, Rhode Island

Figure 87

Do states award lifetime professional licenses?



- 1. New Jersey, Pennsylvania, West Virginia
- 2. Strong Practice: Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, Wisconsin, Wyoming

# Goal F – Equitable Distribution

The state should publicly report districts' distribution of teacher talent among schools to identify inequities in schools serving disadvantaged children.

# **Goal Components**

(The factors considered in determining the states' rating for the goal.)

The state should make the following data publicly available:

- 1. An "Academic Quality" index for each school that includes factors research has found to be associated with teacher effectiveness, such as:
  - a. percentage of new teachers;
  - b. percentage of teachers failing basic skills licensure tests at least once;
  - c. percentage of teachers on emergency credentials;
  - d. average selectivity of teachers' undergraduate institutions; and
  - e. teachers' average ACT or SAT scores;
- The percentage of highly qualified teachers disaggregated by both individual school and by teaching area;
- The annual teacher absenteeism rate reported for the previous three years, disaggregated by individual school;
- 4. The average teacher turnover rate for the previous three years, disaggregated by individual school, by district and by reasons that teachers leave.

# **Background**



# Area 3: Goal F **Wisconsin** Analysis



State Meets a Small Part of Goal



**Progress Since 2009** 

### **ANALYSIS**

Providing comprehensive reporting may be the state's most important role for ensuring the equitable distribution of teachers among schools. Wisconsin reports little school-level data that can help support the equitable distribution of teacher talent.

Wisconsin does not collect or publicly report most of the data recommended by NCTQ. The state does not provide a school-level teacher quality index that demonstrates the academic backgrounds of a school's teachers. Wisconsin also does not report teacher absenteeism or turnover rates.

Wisconsin does report on the percentages of teachers on emergency credentials, teachers with less than five years of teaching experience and highly qualified teachers. Commendably, these data are reported for each school, rather than aggregated by district.

# **Supporting Research**

Wisconsin Teacher Qualifications http://dpi.wi.gov/sig/dm-stafftchr.html

### RECOMMENDATION

# Use a teacher quality index to report publicly about each school.

A teacher quality index, such as the one developed by the Illinois Education Research Council, with data including teachers' average SAT or ACT scores, the percentage of teachers failing basic skills licensure tests at least once, the selectivity of teachers' undergraduate colleges and the percentage of new teachers, can shine a light on how equitably teachers are distributed both across and within districts. Wisconsin should ensure that individual school report cards include such data in a manner that translates these factors into something easily understood by the public, such as a color-coded matrix indicating a school's high or low score.

### Publish other data that facilitate comparisons across schools.

Wisconsin should collect and report other school-level data that reflect the stability of a school's faculty, including the rates of teacher absenteeism and turnover.

# Provide comparative data based on school demographics.

Providing comparative data for schools with similar poverty and minority population would yield an even more comprehensive picture of gaps in the equitable distribution of teachers.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis.

Figure 89	AN MOR FOR EACH SOUCH	· /	PERCENTAGE OF AUT.	·s /	/	/	
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No state has an outstanding record when it comes to public reporting of teacher data that can help to ameliorate inequities in teacher quality. However, Connecticut, New Jersey, New York, North Carolina, Rhode Island and South Carolina report more school-level data than other states.

Ideally, percentage of new teachers and percentage of teachers on emergency credentials would be incorporated into a teacher quality index.

## Goal A - Induction

The state should require effective induction for all new teachers, with special emphasis on teachers in high-needs schools.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should ensure that new teachers receive mentoring of sufficient frequency and duration, especially in the first critical weeks of school.
- Mentors should be carefully selected based on evidence of their own classroom effectiveness and subject-matter expertise. Mentors should be trained, and their performance as mentors should be evaluated.
- Induction programs should include only strategies that can be successfully implemented, even in a poorly managed school. Such strategies include intensive mentoring, seminars appropriate to grade level or subject area, a reduced teaching load and frequent release time to observe effective teachers.

### Background



# Area 4: Goal A **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin requires that all new teachers receive mentoring. The local school district is required to provide mentors to all new teachers for a period of less than five years and to support seminars that "reflect the appropriate standards...and mission and goals of the school district." Mentors must hold professional or master education licenses and participate in training to provide support and assistance. Wisconsin does provide general induction guidelines for districts to follow.

### **Supporting Research**

Wisconsin Initial Educator Support System http://dpi.wi.gov/tepdl/iess.html Wisconsin Induction Guidelines http://dpi.wi.gov/tepdl/wimprograms.html

#### **RECOMMENDATION**

Set more specific parameters.

To ensure that all teachers receive high-quality mentoring, Wisconsin should specify how long the program lasts for a new teacher, who selects the mentors and a method of performance evaluation.

Require induction strategies that can be successfully implemented, even in poorly managed schools.

To ensure that the experience is meaningful, the state should guarantee that induction includes strategies such as intensive mentoring, seminars appropriate to grade level or subject area and a reduced teaching load and/or frequent release time to observe other teachers.

### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis.

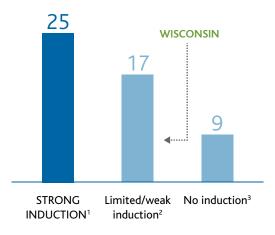
108 : NCTQ STATE TEACHER POLICY YEARBOOK 2011 WISCONSIN

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South Carolina requires that all new teachers, prior to the start of the school year, be assigned mentors for at least one year. Districts carefully select mentors based on experience and similar certifications and grade levels, and mentors undergo additional training. Adequate release time is mandated by the state so that mentors and new teachers may observe each other in the classroom, collaborate on effective teaching techniques and develop professional growth plans. Mentor evaluations are mandatory and stipends are recommended.

Figure 92
Do states have policies that articulate the elements of effective induction?



- Strong Practice: Alabama, Arkansas, California, Colorado, Connecticut, Delaware, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Michigan, Mississippi, Missouri, Nebraska, New Jersey, New York, North Carolina, Oklahoma, Rhode Island, South Carolina, Utah, Virginia, West Virginia
- Alaska, Arizona, Florida, Idaho, Illinois, Minnesota, Montana, New Mexico, North Dakota, Ohio, Oregon, Pennsylvania, South Dakota, Tennessee, Texas, Washington, Wisconsin
- 3. District of Columbia, Georgia, Hawaii, Indiana, Louisiana, Nevada, New Hampshire, Vermont, Wyoming

# Goal B - Professional Development

The state should require professional development to be based on needs identified through teacher evaluations.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that evaluation systems provide teachers with feedback about their performance.
- 2. The state should direct districts to align professional development activities with findings from teachers' evaluations.

### Background



# Area 4: Goal B **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin does not have state-level policy that connects professional development to teachers' evaluations.

#### **RECOMMENDATION**

- Require that evaluation systems provide teachers with feedback about their performance. In order to increase their effectiveness in the classroom, teachers need to receive feedback on strengths and areas that need improvement identified in their evaluations. As such, Wisconsin should require that evaluation systems provide teachers with feedback about their classroom performance.
- Ensure that professional development is aligned with findings from teachers' evaluations. Professional development that is not informed by evaluation results may be of little value to teachers' professional growth and aim of increasing their effectiveness in the classroom. Wisconsin should ensure that districts utilize teacher evaluation results in determining professional development needs and activities.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis. The state also noted that the State Superintendent convened a Design Team on Educator Effectiveness in 2010, which is charged with developing an evaluation framework that delivers information for informing professional development.

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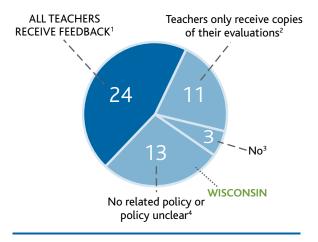


#### **EXAMPLES OF BEST PRACTICE**

Ten states meet this goal, and although NCTQ has not singled out one state's policies for "best practice" honors, **Louisiana** is commended for clearly articulating that the feedback provided to a teacher in a post-observation conference must include a discussion of a teacher's strengths and weaknesses.

Figure 94

Do teachers receive feedback on their evaluations?

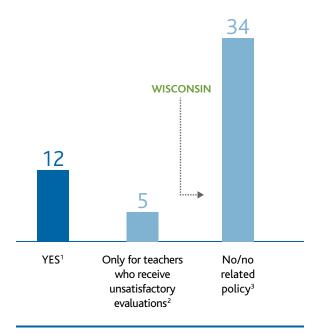


- Strong Practice: Arkansas, Connecticut, Delaware, Georgia, Hawaii, Illinois, Kentucky, Louisiana, Massachusetts, Michigan, Mississippi, Missouri, New Jersey, New Mexico, New York, North Carolina, Oregon, Rhode Island, South Carolina, Tennessee, Texas, Washington, West Virginia, Wyoming
- Alaska, Arizona, California, Colorado, Florida, Indiana, Kansas, Maryland, Nevada, Ohio, Oklahoma
- 3. Minnesota, Pennsylvania, Utah
- 4. Alabama, District of Columbia, Idaho, Iowa, Maine, Montana, Nebraska, New Hampshire, North Dakota, South Dakota, Vermont, Virginia, Wisconsin



Figure 96

Do states require that teacher evaluations inform professional development?



- Strong Practice: Arkansas, Connecticut, Delaware, Florida, Louisiana, Michigan, Minnesota, Missouri, North Carolina, Rhode Island, South Carolina, Wyoming
- 2. Colorado, Georgia, Illinois, Indiana, Texas
- 3. Alabama, Alaska, Arizona, California, District of Columbia, Hawaii, Idaho, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Mississippi<sup>4</sup>, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Utah, Vermont, Viiginia, Washington, West Viiginia, Wisconsin
- 4. Mississippi requires professional development based on evaluation results only for teachers in need of improvement in school identified as at-risk.

# Goal C – Pay Scales

The state should give local districts authority over pay scales.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- While the state may find it appropriate to articulate teachers' starting salaries, it should not require districts to adhere to a state-dictated salary schedule that defines steps and lanes and sets minimum pay at each level.
- 2. The state should discourage districts from tying additional compensation to advanced degrees. The state should eliminate salary schedules that establish higher minimum salaries or other requirements to pay more to teachers with advanced degrees.
- 3. The state should discourage salary schedules that imply that teachers with the most experience are the most effective. The state should eliminate salary schedules that require that the highest steps on the pay scale be determined solely be seniority.

### **Background**



# Area 4: Goal C **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin gives local districts the authority for pay scales, eliminating barriers such as state salary schedules and other regulations that control how districts pay teachers. The state mandates that salary schedules be established annually by local boards.

### **Supporting Research**

Wisconsin Revised Statutes 119.40

#### **RECOMMENDATION**

■ Discourage districts from tying compensation to advanced degrees.

While still leaving districts the flexibility to establish their own pay scale, Wisconsin should articulate policies that definitively discourage districts from tying compensation to advanced degrees, in light of the extensive research showing that such degrees do not have an impact on teacher effectiveness.

Discourage salary schedules that imply that teachers with the most experience are the most effective.

Similarly, Wisconsin should articulate policies that discourage districts from determining the highest steps on the pay scale solely by seniority.

#### **WISCONSIN RESPONSE TO ANALYSIS**

Wisconsin recognized the factual accuracy of this analysis.

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### **TEXAMPLES OF BEST PRACTICE**

Florida and Indiana allow local districts to develop their own salary schedules while preventing districts from focusing on elements not associated with teacher effectiveness. In Florida, local salary schedules must ensure that the most effective teachers receive salary increases greater than the highest annual salary adjustment available. Indiana requires local salary scales to be based on a combination of factors and limits the years of teacher experience and content-area degrees to account for no more than one-third of this calculation.

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<sup>1.</sup> Colorado gives districts the option of a salary schedule, a performance pay policy or a combination of both.

 $<sup>{\</sup>bf 2}.$  Rhode Island requires that local district salary schedules are based on years of service, experience and training.

Figure 99	<b>%</b>	; ≥ /	1 6
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<sup>1.</sup> Rhode Island requires local district salary schedules to include teacher "training".

<sup>2.</sup> Texas has a minimum salary schedule based on years of experience. Compensation for advanced degrees is left to district discretion.

# Goal D - Compensation for Prior Work Experience

The state should encourage districts to provide compensation for related prior subject-area work experience.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

1. The state should encourage districts to compensate new teachers with relevant prior work experience through mechanisms such as starting these teachers at an advanced step on the pay scale. Further, the state should not have regulatory language that blocks such strategies.

### Background



# Area 4: Goal D **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

### **ANALYSIS**

Wisconsin does not encourage local districts to provide compensation for related prior subject-area work experience. However, the state does not seem to have regulatory language blocking such strategies.

#### **RECOMMENDATION**

■ Encourage local districts to compensate new teachers with relevant prior work experience.

While still leaving districts with the flexibility to determine their own pay scales, Wisconsin should encourage districts to incorporate mechanisms such as starting these teachers at a higher salary than other new teachers. Such policies would be attractive to career changers with related work experience, such as in the STEM subjects.

### WISCONSIN RESPONSE TO ANALYSIS

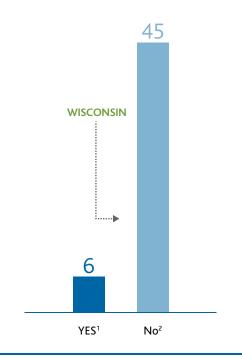
Wisconsin recognized the factual accuracy of this analysis.



**North Carolina** compensates new teachers with relevant prior-work experience by awarding them one year of experience credit for every year of full-time work after earning a bachelor's degree that is related to their area of licensure and work assignment. One year of credit is awarded for every two years of work experience completed prior to earning a bachelor's degree.

Figure 101

Do states direct districts to compensate teachers for related prior work experience?



- 1. Strong Practice: California, Delaware, Georgia, North Carolina, Texas, Washington
- Alabama, Alaska, Arizona, Arkansas, Colorado, Connecticut, District of Columbia, Florida, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, Vermont, Virginia, West Virginia, Wisconsin, Wyoming

# Goal E - Differential Pay

The state should support differential pay for effective teaching in shortage and high-need areas.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should support differential pay for effective teaching in shortage subject areas.
- 2. The state should support differential pay for effective teaching in high-need schools.
- 3. The state should not have regulatory language that would block differential pay.

### Background



# Area 4: Goal E **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin does not support differential pay by which a teacher can earn additional compensation by teaching certain subjects. However, the state has no regulatory language that would directly block districts from providing differential pay.

A teacher can earn additional pay by working in schools classified as high-needs. Teachers who are National Board Certified are eligible to receive \$2,000 in the first year of certification and a \$2,500 annual supplement for the remaining nine years of certification. Those teachers who are teaching in schools where at least 60 percent of the students are eligible for free or reduced-price lunches may receive an additional \$2,500 per year.

### **Supporting Research**

Wisconsin Statutes 115.42

#### **RECOMMENDATION**

■ Support differential pay initiatives for effective teachers in subject shortage areas.

Wisconsin should encourage districts to link compensation to district needs. Such policies can help districts achieve a more equitable distribution of teachers.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis.

Figure 103		HIGH NEED SCHOOLS		SHORTAGE SUBJECT	
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Vermont Vermont					
Virginia			4		
Washington					
West Virginia					
WISCONSIN					
Wyoming					
	21	7	17	11	17

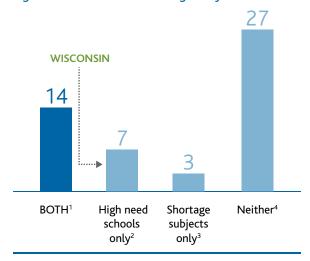
- Connecticut offers mortgage assistance and incentives to retired teachers working in shortage subject areas.
- Maryland offers tuition reimbursement for teacher retraining in specified shortage subject areas and offers a stipend for alternate route candidates teaching in shortage subject areas.
- 3. South Dakota offers signing bonuses and scholarships to fill shortages in high-need schools.
- Shortage subject area differential pay is limited to the Middle School Teacher Corps program.



**Georgia** supports differential pay by which teachers can earn additional compensation by teaching certain subjects. The state is especially commended for its new compensation strategy for math and science teachers, which moves teachers along the salary schedule rather than just providing a bonus or stipend. The state also supports differential pay initiatives to link compensation more closely with district needs and to achieve a more equitable distribution of teachers. Georgia's efforts to provide incentives for National Board Certification teachers to work in high-need schools are also noteworthy.

Figure 104

Do states support differential pay for teaching in high need schools and shortage subjects?



- Strong Practice: Arkansas, California, Florida, Georgia, Kentucky, Louisiana, Massachusetts, Nevada, New York, Ohio, Oklahoma, Tennessee, Texas, Virginia
- 2. Colorado, Hawaii, Maryland, North Carolina, Washington, Wisconsin, Wyoming
- 3. Idaho, Pennsylvania, Utah
- Alabama, Alaska, Arizona, Connecticut, Delaware, District of Columbia, Illinois, Indiana, Iowa, Kansas, Maine, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Hampshire, New Jersey, New Mexico, North Dakota, Oregon, Rhode Island, South Carolina, South Dakota, Vermont, West Virginia

# Goal F – Performance Pay

The state should support performance pay but in a manner that recognizes its appropriate uses and limitations.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should support performance pay efforts, rewarding teachers for their effectiveness in the classroom.
- 2. The state should allow districts flexibility to define the criteria for performance pay provided that such criteria connect to evidence of student achievement.
- 3. Any performance pay plan should allow for the participation of all teachers, not just those in tested subjects and grades.

### **Background**



# Area 4: Goal F **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin does not support performance pay. The state does not have any policies in place that offer teachers additional compensation based on evidence of effectiveness. However, the state has language that prevents collective bargaining with respect to performance pay.

### **Supporting Research**

2011 Wisconsin Act 10 Section 245; Section 314

#### **RECOMMENDATION**

■ Support a performance pay plan that recognizes teachers for their effectiveness.

Whether it implements the plan at the state or local level, Wisconsin should ensure that performance pay structures thoughtfully measure classroom performance and connect student achievement to teacher effectiveness. The plan must be developed with careful consideration of available data and subsequent issues of fairness.

Consider piloting performance pay in a select number of school districts.

This would provide an opportunity to discover and correct any limitations in available data or methodology before implementing the plan on a wider scale.

#### **WISCONSIN RESPONSE TO ANALYSIS**

Wisconsin referred to its response to Goal 3-B, describing the Design Team on Educator Effectiveness.

# **\*\*** EXAMPLES OF BEST PRACTICE

An increasing number of states are supporting performance pay initiatives. **Florida** and **Indiana** are particularly noteworthy for their efforts to build performance into the salary schedule. Rather than award bonuses, teachers' salaries will be based in part on their performance in the classroom.

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Wyoming						
	3	4	12	5	27	

<sup>1.</sup> Nebraska's initiative does not go into effect until 2016.

# Goal G – Pension Flexibility

The state should ensure that pension systems are portable, flexible and fair to all teachers.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. Participants in the state's pension system should have the option of a fully portable pension system as their primary pension plan by means of a defined contribution plan or a defined benefit plan that is formatted similar to a cash balance plan.
- 2. Participants in the state's pension system should be vested no later than the third year of employment.
- 3. Defined benefit plans should offer teachers the option of a lump-sum rollover to a personal retirement account upon termination of employment that includes, at minimum, the teacher's contributions and accrued interest at a fair interest rate. In addition, withdrawal options from either defined benefit or defined contribution plans should include funds contributed by the employer.
- 4. Defined benefit plans should allow teachers to purchase time for unlimited previous teaching experience at the time of employment. Teachers should also be allowed to purchase time for all official leaves of absence, such as maternity or paternity leave.

### Background



# Area 4: Goal G **Wisconsin** Analysis



State Meets a Small Part of Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin only offers a defined benefit pension plan to its teachers as their mandatory pension plan. This plan is not fully portable, does not vest until year five and does not provide any employer contribution for teachers who choose to withdraw their account balances when leaving the system. It also limits flexibility by restricting the ability to purchase years of service. However, the state is commended for offering a fully portable supplemental savings plan.

Teachers in Wisconsin also participate in Social Security, so they must contribute to the state's defined benefit plan in addition to Social Security. Although retirement savings in addition to Social Security are good and necessary for most individuals, the state's policy results in mandated contributions to two inflexible plans, rather than permitting teachers options for their state-provided savings plans.

Vesting in a defined benefit plan guarantees a teacher's eligibility to receive lifetime monthly benefit payments at retirement age. Nonvested teachers do not have a right to later retirement benefits; they may only withdraw the portion of their funds allowed by the plan. Wisconsin teachers who first entered the pension system on or after July 1, 2011, vest at five years of service, which limits the options of teachers who leave the system prior to this point. Teachers who entered the system prior to this date vest immediately, which is more flexible and fair.

Teachers in Wisconsin who choose to withdraw their contributions upon leaving before retirement age only receive a portion of their own employee contributions plus interest. In addition to the the 5 percent contribution that is credited to their accounts, teachers must contribute 1.2 percent, known as the "Benefit Adjustment Contribution," which is not refundable. This means that those who withdraw their funds accrue fewer benefits than what they might have earned had they simply put their contributions in basic savings accounts. Further, teachers who remain in the field of education but enter another pension plan (such as in another state) will find it difficult to purchase the time equivalent to their prior employment in the new system because they are not entitled to any employer contribution.

Wisconsin limits teachers' flexibility to purchase years of service. The ability to purchase time is important because defined benefit plans' retirement eligibility and benefit payments are often tied to the number of years a teacher has worked. Wisconsin's plan allows teachers with three years of Wisconsin service to purchase time for previous teaching experience, up to the amount of their Wisconsin service. While better than not allowing any purchase at all, this provision disadvantages teachers who move to Wisconsin with a significant amount of teaching experience.

In addition, the purchased out-of-state service may not be used to establish vesting or to qualify for health insurance at retirement. In addition, because purchased service may not exceed Wisconsin service, teachers either have to purchase years one at a time or wait to purchase a lump sum, which makes the cost much more expensive than if they were allowed to purchase all years at the start of service in Wisconsin. The state's plan does not allow for the purchase of maternity or paternity leaves, which is a severe disadvantage to any teacher who needs to take leave for parental care or for other personal reasons.

Wisconsin is commended for offering teachers the option to make supplemental contributions to their Wisconsin Retirement System employee accounts. Voluntary contributions are made after taxes. While not a fully separate savings plan, this allows teachers to save additional funds.

### **Supporting Research**

Wisconsin Department of Employee Trust Funds, Your Benefit Handbook, Revised 2/2010 http://etf.wi.gov/publications/et2119.pdf

#### RECOMMENDATION

Offer teachers a pension plan that is fully portable, flexible and fair.

Wisconsin should offer teachers for their mandatory pension plan the option of either a defined contribution plan or a fully portable defined benefit plan, such as a cash balance plan. A well-structured defined benefit plan could be a suitable option among multiple plans. However, as the sole option, defined benefit plans severely disadvantage mobile teachers and those who enter the profession later in life. Because teachers in Wisconsin participate in Social Security, they are required to contribute to two defined benefit-style plans.

Increase the portability of its defined benefit plan.

If Wisconsin maintains its defined benefit plan, it should allow teachers that leave the system to withdraw employer contributions. The state should also allow teachers to purchase their full amount of previous teaching experience upon the first day of employment, allow the purchase of parental leaves and decrease the vesting requirement to year three. A lack of portability is a disincentive to an increasingly mobile teaching force.

Offer an employer contribution to the supplemental retirement savings plan.

While Wisconsin at least offers teachers the option of a supplemental defined contribution savings, this option would be more meaningful if the state required employers also to contribute.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis.

**Accrued Liability:** The value of a pension plan's promised benefits calculated by an actuary (actuarial valuation), taking into account a set of investment and benefit assumptions to a certain date.

**Actuarial Valuation:** In a pension plan, this is the total amount needed to meet promised benefits. A set of mathematical procedures is used to calculate the value of benefits to be paid, the funds available and the annual contribution required.

**Amortization Period:** The gradual elimination of a liability, such as a mortgage, in regular payments over a specified period of time.

**Benefit Formula:** Formula used to calculate the amount teachers will receive each month after retirement. The most common formula used is (years of service x final average salary x benefit multiplier). This amount is divided by 12 to calculate monthly benefits.

**Benefit Multiplier:** Multiplier used in the benefit formula. It, along with years of service, determines the total percentage of final average salary that a teacher will receive in retirement benefits. In some plans, the multiplier is not constant, but changes depending upon retirement age and/or years of service.

**Defined Benefit Plan:** Pension plan that promises to pay a specified amount to each person who retires after a set number of years of service. Employees contribute to them in some cases; in others, all contributions are made by the employer.

**Defined Contribution Plan:** Pension plan in which the level of contributions is fixed at a certain level, while benefits vary depending on the return from investments. Employees make contributions into a tax-deferred account, and employers may or may not make contributions. Defined contribution pension plans, unlike defined benefit pension plans, give the employee options of where to invest the account, usually among stock, bond and money market accounts.

**Lump-sum Withdrawal:** Large payment of money received at one time instead of in periodic payments. Teachers leaving a pension plan may receive a lump-sum distribution of the value of their pension.

**Normal Cost:** The amount necessary to fund retirement benefits for one plan year for an individual or a whole pension plan.

**Pension Wealth:** The net present value of a teacher's expected lifetime retirement benefits.

**Purchasing Time:** A teacher may make additional contributions to a pension system to increase service credit. Time may be purchased for a number of reasons, such as professional development leave, previous out-of-state teaching experience, medical leaves of absence or military service.

**Service Credit/Years of Service:** Accumulated period of time in years or partial years for which a teacher earned compensation subject to contributions.

**Supplemental Retirement Plan:** An optional plan to which teachers may voluntarily make tax-deferred contributions in addition to their mandatory pension plans. Employees are usually able to choose their rate of contribution up to a maximum set by the IRS; some employers also make contributions. These plans are generally in the form of 457 or 403(b) programs.

**Vesting:** Right an employee gradually acquires by length of service to receive employer-contributed benefits, such as payments from a pension fund.

Sources: Barron's Dictionary of Finance and Investment Terms, Seventh Edition; California State Teachers' Retirement System http://www.calstrs.com/Members/Defined%20Benefit%20Program/glossary.aspx; Economic Research Institute, http://www.eridlc.com/resources/index.cfm?fuseaction=resource.glossary

Figure 109		Defined benefit plan with	hed /	CHOIC OF DEFINED RE.	§ /	_
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Vermont						
Virginia						
Washington <sup>8</sup>						
West Virginia						
WISCONSIN						
Wyoming						



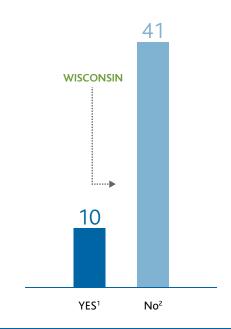
### TEXAMPLES OF BEST PRACTICE

Alaska provides a fair and flexible defined contribution pension plan for all teachers. This plan is also highly portable, as teachers are entitled to 100 percent of employer contributions after five years of service. South Dakota's defined benefit plan has some creative provisions, which makes it more like a defined contribution plan. Most notably, teachers are able to withdraw 85 percent of their employer contributions after three years of service. In addition, Florida, Ohio, South Carolina and Utah are noteworthy for offering teachers a choice between a defined benefit or hybrid plan and a defined contribution plan.

- 1. A hybrid plan has components of both a defined benefit plan and a defined contribution plan.
- 2. California offers a small cash balance component but ended most of the funding to this portion as of January 1, 2011.
- 3. Indiana also offers a supplemental defined contribution plan.
- 4. Ohio also offers the option of a hybrid plan and offers a supplemental defined contribution plan.
- 5. Oregon also offers a supplemental defined contribution plan.
- 6. South Carolina also offers a supplemental defined contribution plan.
- 7. Utah offers a choice between a defined contribution or a
- 8. Washington offers a choice between a defined benefit or a hybrid plan.

Figure 110

Do states offer teachers an option other than a nonportable defined benefit plan?



- 1. Strong Practice: Alaska, Florida, Indiana, Michigan, Ohio, Oregon, South Carolina, South Dakota, Utah, Washington
- Alabama, Arizona, Arkansas, California, Colorado<sup>3</sup>, Connecticut, Delaware, District of Columbia, Georgia, Hawaii<sup>3</sup>, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Texas, Vermont, Virginia, West Virginia, Wisconsin, Wyoming
- 3. Although not fully portable, the state's defined benefit plan has some notable portability provisions.

Figure 111

- 1. For teachers who join the system on or after January 1, 2012.
- 2. Florida's defined benefit plan does not vest until year eight; teachers vest in the state's defined contribution plan after one year.
- 3. For teachers who join the system on or after July 1, 2012.
- 4. Ohio's defined benefit plan does not vest until year five; teachers vest in the state's defined contribution plan after one year.
- Oregon offers a hybrid plan in which teachers vest immediately in the defined contribution component and vest in the defined benefit component after five years.
- 6. South Carolina's defined benefit plan does not vest until year five; teachers vest immediately in the state's defined contribution plan.
- 7. Based on Washington's Plan 2. The state also offers a hybrid plan in which teachers vest immediately in the defined contribution component and vest in the defined benefit component after 10 years.

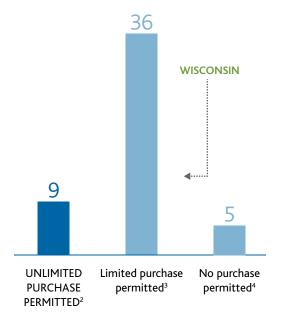
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Figure 112		Only their own	s /	Their own contribution	TER OWN CONTRIENT	 §
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Vermont						
Virginia						
Washington <sup>11</sup>						
West Virginia						
WISCONSIN						
Wyoming						
	4	5	34	6	1	

- States' withdrawal policies may vary depending on a teacher's years of service. Year five is used as a common point of comparision.
- As of July 1, 2006, Alaska only offers a defined contribution plan to new members, which allows teachers leaving the system after five years to withdraw 100 percent of the employer contribution.
- 3. California has a defined benefit plan with a small cash balance component, which allows exiting teachers to withdraw their contributions and any employer contributions plus earnings from their cash balance component, regardless of their actions regarding their defined benefit account.
- 4. Once vested, lowa teachers may withdraw an employer match equal to one-thirtieth of their years of service. Effective July 1, 2012 teachers vest at seven years of service, so a teacher leaving at year five would not be entitled to any employer contribution.
- 5. Michigan only offers a hybrid plan. Exiting teachers may withdraw their own contributions and accrued earnings immediately and the employer contributions to the defined contribution component once vested at year four. Michigan teachers may withdraw their own contributions and accrued interest from the defined benefit component but may not withdraw the employer contribution.
- 6. Most teachers in Nevada fund the system by salary reductions or forgoing pay raises and thus do not have direct contributions to withdraw. The small mintority that are in a contributory system may withdraw their contributions plus interest.
- 7. Ohio has two other pension plans. Ohio's defined contribution plan allows teachers with at least one year of service who are leaving the system to withdraw 100 percent of the employer contribution. Exiting teachers with at least five years of experience in Ohio's combination plan may withdraw their employee-funded defined contribution component and the present value of the benefits offered in the defined benefit component.
- 8. Oregon only has a hybrid retirement plan, which allows exiting teachers to withdraw their contributions plus earnings from their defined contribution component; they still receive the employer-funded defined benefit payments at retirement age.
- South Carolina also has a defined contribution plan, which allows exiting teachers to withdraw 100 percent of their contributions and employer contributions, plus earnings.
- 10. Utah offers a hybrid pension plan, which only has employee contributions when the costs exceed the guaranteed employer contribution. When costs are less than the employer contribution, the excess is contributed to the employee account and refundable after vesting.
- 11. Washington also has a hybrid plan, which allows exiting teachers to withdraw their contributions plus earnings from their defined contribution component; they still receive the employer-funded defined benefit payments at retirement age.

Figure 113

Do states permit teachers to purchase time for previous teaching experience?<sup>1</sup>



- Purchasing time does not apply to defined contribution plans. In states that offer multiple plans or a hybrid plan, the graph refers to the state's defined benefit plan or the defined benefit component of its hybrid plan. Alaska only offers a defined contribution plan and is not included.
- Strong Practice: California, Iowa, Kansas, Louisiana, New Hampshire, North Dakota, South Carolina, South Dakota, Utah
- Alabama, Arizona, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Illinois, Indiana, Kentucky, Maine, Maryland, Massachusetts, Mississippi, Missouri, Montana, Nebraska, Nevada, New Jersey, New Mexico, North Carolina, Ohio, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Texas, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- ${\it 4.\ Hawaii,\ Michigan,\ Minnesota,\ New\ York,\ Oregon}$

Figure 114

Do states permit teachers to purchase time for leaves of absence?<sup>1</sup>



- Purchasing time does not apply to defined contribution plans. In states that offer multiple plans or a hybrid plan, the graph refers to the state's defined benefit plan or the defined benefit component of its hybrid plan. Alaska only offers a defined contribution plan and is not included.
- 2. Strong Practice: Alabama, California, Delaware, Illinois, Iowa, Maryland, Minnesota, Missouri, Nebraska, North Dakota, Ohio, South Carolina, South Dakota
- 3. Arizona, Connecticut, District of Columbia, Florida, Idaho, Indiana, Kentucky, Louisiana, Massachusetts, Montana, New Jersey, North Carolina, Oklahoma, Rhode Island, Vermont, Virginia, Washington, Wyoming
- Arkansas, Colorado, Georgia, Hawaii, Kansas, Maine, Michigan, Mississippi, Nevada, New Hampshire, New Mexico, New York, Oregon, Pennsylvania, Tennessee, Texas, Utah, West Virginia, Wisconsin

# Goal H – Pension Sustainability

The state should ensure that excessive resources are not committed to funding teachers' pension systems.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should ensure that its pension system is financially sustainable, without excessive unfunded liabilities or an inappropriately long amortization period.
- Mandatory employer and employee contribution rates should not be unreasonably high, as they reduce teachers' paychecks and commit district resources that could otherwise be spent on salaries or incentives.

### **Background**



# Area 4: Goal H **Wisconsin** Analysis



**Practice** State



**Progress Since 2009** 

#### **ANALYSIS**

As of December 31, 2010, the most recent date for which an actuarial valuation is available, Wisconsin's teacher pension system is 99.8 percent funded and has a 19-year amortization period. This means that if the plan earns its assumed rate of return and maintains current contribution rates, it would take the state 19 years to pay off its unfunded liabilities. Both levels are better than regulatory recommendations, and Wisconsin's system is financially sustainable, according to actuarial benchmarks.

Wisconsin does not commit excessive resources toward its teachers' retirement system. The mandatory employee contribution rate to the defined benefit plan is 6.2 percent, and the current employer contribution rate is 4.8 percent. Both of these rates are reasonable considering the fact that districts and teachers are also contributing to Social Security. Employer contribution rates are actuarially determined.

### **Supporting Research**

State of Wisconsin, Department of Employee Trust Funds, Comprehensive Annual Financial Report, 2010 http://etf.wi.gov/about/2010\_cafr.pdf

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis and was helpful in providing NCTQ with facts that enhanced it.

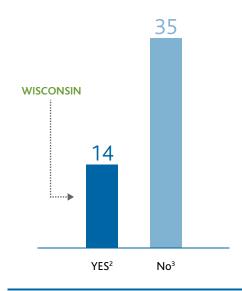
Figure 116	_	. / 40
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WISCONSIN		
Wyoming		
	16	26
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### TEXAMPLES OF BEST PRACTICE

South Dakota, Tennessee and Wisconsin provide financially sustainable pension systems without committing excessive resources. The systems in these states are fully funded without requiring excessive contributions from teachers or school districts.

Figure 117 Are state pension systems financially sustainable?1



- 1. Cannot be determined for Michigan or Utah, which recently opened new systems.
- 2. Strong Practice: Alaska, Delaware, District of Columbia, Florida, Georgia, Indiana<sup>4</sup>, Nebraska, New York, North Carolina, Oregon, South Dakota, Tennessee, Washington, Wisconsin
- 3. Alabama, Arizona, Arkansas, California, Colorado, Connecticut, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Missouri, Montana, Nevada, New Hampshire, New Jersey, New Mexico, North Dakota, Ohio, Oklahoma, Pennsylvania, Rhode Island, South Carolina, Texas, Vermont, Virginia, West Virginia, Wyoming
- 4. Based on Indiana's current plan only.

Figure 116

- 1. The amortization period is set to be under 30 years; however, the amortization period is not determined because the state is not meeting its annual required contribution.
- 2. Michigan opened a new system in July 2010.
- 3. Utah opened a new system in July 2011.

Figure 118

Real Rate of Return

The pension system funding levels reported here are based on each state's individual actuarial valuation, which use a series of varying assumptions. One of these assumptions concerns rate of return, which greatly affects a system's funding level. If investment returns fall short of assumptions, the fund will have a deficit; if returns are greater than expected, the fund will have a surplus. Higher assumed rates involve more risk, while rates closer to inflation (typically in the 3-5 percent range) are safer.

Most state pension funds assume a rate between 7.5 percent and 8.25 percent. A state using a 7.5 percent rate will report a lower funding level than if it had used 8.25 percent, even though its liabilities remain the same. Many states report that they do meet or exceed an eight percent rate of return over the life of the plan.

However, some economists argue that states' assumed rates of return are too high, and should instead be closer to four percent. They caution that the risk associated with states' higher rates is borne by taxpayers, with the result that tax rates rise to fund pension deficits. A rate closer to four percent would make the vast majority of the nation's pension systems less than 50 percent funded. In light of the current market situation, the debate over the rate of return is particularly timely. With no current consensus by experts or policymakers, NCTQ used states' self-reported numbers rather than recalculate all funding levels based on a standard rate of return. Considering how many states' systems NCTQ found in questionable financial health without using the lower rates some economists prefer, it is clear this is an issue that demands policymakers' attention.

Figure 119

Figure 119

How well funded are state pension systems?

	Funding Level
Alaska <sup>1</sup>	N/A
District of Columbia	118.3%
Washington	116%
New York	103.2%
WISCONSIN	99.8%
South Dakota	96.3%
Delaware	96%
North Carolina	95.9%
Indiana <sup>2</sup>	94.7%
Tennessee	90.6%
Wyoming	87.5%
Georgia	87.2%
Florida	86.6%
Utah	85.7%
Oregon	83.2%
Texas	82.9%
Nebraska	82.4%
lowa	80.8%
Virginia	80.2%
Arizona	79%
Idaho	78.9%
Michigan	78.9%
Minnesota	78.5%
California	78%
Missouri	77.7%
Pennsylvania	75.1%
Alabama	74.7%
Arkansas	73.8%
Nevada	71.2%
North Dakota	69.8%
South Carolina	67.8%
Vermont	66.5%
Maine	65.9%
New Mexico	65.7%
Maryland	65.4%
Montana	65.4%
Colorado	64.8%
Mississippi	64.2%
Massachusetts	63%
Connecticut	61.4%
Hawaii	61.4%
	61%
Kentucky	59.1%
Ohio	
New Hampshire	58.5%
New Jersey	57.6%
Oklahoma	56.7%
Kansas	56%
Louisiana	54.4%
Illimois	48.4%
Illinois	40.40/
Rhode Island West Virginia	48.4% 46.5%

<sup>1.</sup> Alaska has only a defined contribution pension system.

Indiana's current plan is 94.7 percent funded. However, when the current plan is combined with its closed plan, the funding level drops to 44.3 percent.

Figure 120
What is a reasonable rate for pension contributions?

- 4-7 percent each for teachers and districts in states participating in Social Security
- 10-13 percent each for teachers and districts in states not participating in Social Security

Analysts generally agree that workers in their 20's with no previous retirement savings should save, in addition to Social Security contributions, about 10-15 percent of their gross income in order to be able to live during retirement on 80 percent of the salary they were earning when they retired. While the recommended savings rate varies with age and existing retirement savings, NCTQ has used this 10-15 percent benchmark as a reasonable rate for its analyses. To achieve a total savings of 10-15 percent, teacher and employer contributions should each be in the range of 4-7 percent. In states where teachers do not participate in Social Security, the total recommended retirement savings (teacher plus employer contributions) is about 12 percent higher to compensate for the fact that these teachers will not have Social Security income when they retire. In order to achieve the appropriate level of total savings, teacher and employer contributions in these states should each be in the range of 10-13 percent.

#### Sources:

http://www.schwab.com/public/schwab/resource\_center/expert\_insight/retirement\_strategies/planning/how\_much\_should\_you\_save\_for\_retirement\_play\_the\_percentages.html
https://personal.vanguard.com/us/insights/retirement/saving/set-retirement-goals

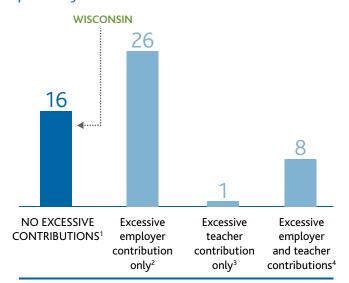
Figure 121

- The employer contribution rate includes the contributions of both school districts and state governments, where appropriate.
- The contribution rate is set to increase in future years. Some school districts in Georgia do not contribute to Social Security.
- 3. The contribution rate is set to increase in future years.
- 4. Michigan opened a new system in July 2010 and employer contributions are not yet reported.
- New Jersey reports its contributions as a flat dollar amount, and a percentage could not be calculated.
- The contribution rate is set to increase in future years. Most, but not all, school districts in Rhode Island contribute to Social Security.
- 7. The contribution rate is set to decrease in 2012.



Figure 122

Do states require excessive contributions to their pension systems?



- Strong Practice: Alaska, California, Colorado, District of Columbia, Florida, Illinois, Indiana, Minnesota, Nevada, New Jersey<sup>5</sup>, South Dakota, Tennessee, Texas, Vermont, Wisconsin, Wyoming
- Alabama, Arkansas, Connecticut, Delaware, Georgia, Idaho, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Montana, New Hampshire, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, South Carolina, Utah, Virginia, Washington, West Virginia
- 3. Michigan<sup>6</sup>
- 4. Arizona, Hawaii, Mississippi, Missouri, Nebraska, New Mexico, Pennsylvania, Rhode Island
- While not excessive, the employer and state contribution are quite low. The most recent total employer contribution was only 5.4 percent of the actuarially-determined annual required contribution.
- Employer contribution rates to Michigan's new system have not yet been reported.

Figure 123

- 1. The contribution rate is set to increase in future years.
- Teachers contribute 9.4 percent to the defined benefit component and are automatically enrolled to contribute 2 percent to the defined contribution component; teachers may change the latter rate.
- 3. The contribution rate is set to increase in 2012 and decrease in 2014.
- 4. Teachers share in the employer contribution through salary reductions or foregoing equivalent pay raises.
- 5. For teachers hired after July 1, 2011, the contribution ranges from 7.5-12.3 based on a variety of factors.
- 6. Teachers in the hybrid plan must make a mandatory contribution if the employer contribution does not cover system costs.
- 7. For the defined benefit plan; the rate varies for the defined contribution plan from a minimum of 5 percent.



# **Area 4: Delivering Well-Prepared Teachers**

# Goal I – Pension Neutrality

The state should ensure that pension systems are neutral, uniformly increasing pension wealth with each additional year of work.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The formula that determines pension benefits should be neutral to the number of years worked. It should not have a multiplier that increases with years of service or longevity bonuses.
- The formula for determining benefits should preserve incentives for teachers to continue working until conventional retirement ages. Eligibility for retirement benefits should be based on age and not years of service.

### **Background**

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



# Area 4: Goal I **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin's pension system offers two ways to calculate benefits; a traditional formula system and a money purchase method. While the money purchase method is neutral, the traditional formula is not, meaning that each year of work does not accrue pension wealth in a uniform way until teachers reach conventional retirement age, such as that associated with Social Security.

When teachers in Wisconsin retire, their benefits are calculated using both the traditional formula and the money purchase method, and they are entitled to receive whichever calculation is higher. The money purchase method doubles the total refundable contributions teachers have made on their own behalf plus earnings. The money purchase method is a neutral formula because each year of work accrues wealth in a uniform way.

Teachers' retirement wealth under the traditional formula is determined by their monthly payments and the length of time they expect to receive those payments. Monthly payments are usually calculated as final average salary multiplied by years of service multiplied by a set multiplier (such as 1.5). Higher salary, more years of service or a greater multiplier increases monthly payments and results in greater pension wealth. Earlier retirement eligibility with unreduced benefits also increases pension wealth, because more payments will be received.

To qualify as neutral, a pension formula must utilize a constant benefit multiplier and an eligibility timetable based solely on age, rather than years of service. Basing eligibility for retirement on years of service creates unnecessary and often unfair peaks in pension wealth, while allowing unreduced retirement at a young age creates incentives to retire early. Plans that change their multipliers for various years of service do not value each year of teaching equally. Therefore, plans with a constant multiplier and that base retirement on an age in line with Social Security are likely to create the most uniform accrual of wealth.

Within its traditional formula, Wisconsin's pension plan is commended for utilizing a constant benefit multiplier of 1.6 percent for years of service from 2000 on, and 1.765 percent for years of service prior to 2000. However, teachers may retire before standard retirement age based on years of service without a reduction in benefits. Those with 30 years of service may retire at age 57, while other vested teachers may not retire with unreduced benefits until age 65. Therefore, teachers who begin their careers at age 27 can reach 30 years of service by age 57, entitling them to eight additional years of unreduced retirement benefits beyond what other teachers would receive who may not retire until age 65. Also, all teachers may retire with reduced benefits at age 55, but the reduction in benefits for early retirement differs based on years of service. These provisions may encourage effective teachers to retire earlier than they may otherwise, and they fail to treat equally those teachers who enter the system at a later age and give the same amount of service.

Although the same eligibility timetable is in use that allows teachers to retire early with unreduced benefits based on years of service, teachers' pension wealth does not decline after they reach eligibility because their pension wealth is tied directly to the balance of their personal accounts, rather than calculated by a traditional formula. Teachers must be 55 years old to calculate their benefits according to

the money purchase method. Similar to a defined contribution plan, teachers' contributions fund their own individual accounts, and their contribution and the employer match remain constant for each year of service.

### **Supporting Research**

Wisconsin Department of Employee Trust Funds, Your Benefit Handbook, Revised 2/2010 http://etf.wi.gov/publications/et2119.pdf

#### **RECOMMENDATION**

End retirement eligibility based on years of service.

Wisconsin should change its practice of allowing teachers with 30 years of service to retire at age 57 with full benefits. If retirement at an earlier age is offered to some teachers, benefits should be reduced accordingly to compensate for the longer duration they will be awarded.

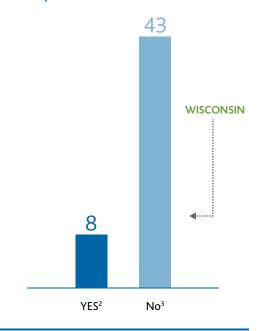
Align eligibility for retirement with unreduced benefits with Social Security retirement age. Wisconsin allows all teachers to retire before conventional retirement age, some as young as 57 without reduced benefits. As life expectancies continue to increase, teachers may draw out of the system for many more years than they contributed. This is not compatible with a financially sustainable system (see Goal 4-H).

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis.

Figure 125

Do states base retirement eligibility on age, which is fair to all teachers?<sup>1</sup>



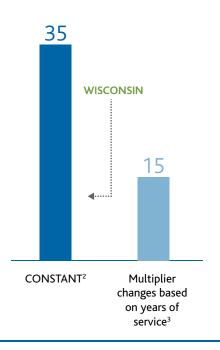
- 1. This only refers to determining retirement eligibility, not retirement benefits.
- 2. Strong Practice: Alaska, Illinois, Louisiana, Maine, Michigan, Minnesota, New Hampshire, New Jersey
- Alabama, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Indiana, Iowa, Kansas, Kentucky, Maryland, Massachusetts, Mississippi, Missouri, Montana, Nebraska, Nevada, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, West Virginia, Washington, Wisconsin, Wyoming

#### Figure 126

- 1. All calculations are based on a teacher who starts teaching at age 22, earns a starting salary of \$35,000 that increases 3 percent per year, and retires at the age s/he is first eligible for unreduced benefits. The calculations use states' current benefit formulas and do not include cost of living increases. The final average salary was calculated as the average of the highest three years of salary, even though a few states may vary from that standard. Age 65 was used as a point of comparision because it is the miminum eligibility for unreduced Social Security benefits.
- 2. Does not apply to Alaska's defined contribution plan.
- 3. Minnesota provides unreduced retirement benefits at the age of full Social Security benefits or age 66, whichever comes first.
- California's formula has many options for retirement. A teacher with 40 years of experience at age 62 would reach Califorina's maximum allowable multiplier of 2.4 percent.
- 5. Age 60 is the earlier teachers hired on or after July 1, 2012 may retire. Teachers hired prior to this point may retire at age 55.
- Massachusetts's formula has many options for retirement. A teacher with 35 years
  of experience at age 57 would reach Massachusetts's maximum allowable benefit
  of 80 percent.

Figure 126  How much do states pay for each teacher that retires with unreduced benefits at	Total amount in benefits Per teacher from the time ettlement until age 65 me of	Earliess retirement at teaching at teaching at age that receive unreduced brues.
an early age?¹		, e 3) , e 3)
Alaska²		
Illinois	\$0	67
Maine	\$0	65
Minnesota <sup>3</sup>	\$0	66
New Hampshire	\$0	65
New Jersey	\$0	65
Washington	\$0	65
Tennessee	\$238,654	52
Michigan	\$289,187	60
California⁴	\$310,028	62
Indiana	\$317,728	55
Hawaii <sup>5</sup>	\$337,385	60
Kansas	\$337,385	60
Oregon	\$361,536	58
North Dakota	\$385,583	60
Oklahoma	\$385,583	60
Maryland	\$413,808	56
WISCONSIN	\$416,007	57
Rhode Island	\$430,013	59
New York	\$440,819	57
Texas	\$443,421	60
South Dakota	\$447,707	55
Virginia	\$468,982	56
Louisiana	\$481,979	60
Florida	\$485,257	55
Vermont	\$486,832	56
Montana	\$518,228	47
Connecticut	\$520,009	57
Utah	\$520,009	57
lowa	\$551,428	55
Idaho	\$551,743	56
North Carolina	\$568,555	52
South Carolina	\$577,142	50
Nebraska	\$577,687	55
West Virginia	\$577,687	55
Delaware	\$577,927	52
District of Columbia	\$585,737	52
Massachusetts <sup>6</sup>	\$594,296	57
Georgia	\$624,786	52
Mississippi	\$624,786	52
Alabama		
Colorado	\$625,747	47
	\$650,011	57
Pennsylvania	\$650,011	57
Wyoming	\$655,506	54
Arizona	\$664,340	55
Arkansas	\$681,789	50
Ohio New Marrian	\$687,265	52
New Mexico	\$734,124	52
Nevada	\$780,983	52
Missouri	\$789,343	51
Kentucky	\$791,679	49

Figure 127
What kind of multiplier do states use to calculate retirement benefits?<sup>1</sup>



- 1. Alaska has a defined contribution plan, which does not have a benefit multiplier.
- 2. Strong Practice: Alabama, Arkansas, Colorado, Delaware, District of Columbia, Georgia, Hawaii, Idaho, Illinois, Indiana, Kansas, Louisiana, Maine, Maryland, Michigan, Minnesota, Montana, Nebraska, Nevada, New Jersey, New Mexico, North Carolina, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, Virginia, Washington, West Virginia, Wisconsin
- 3. Arizona, California, Connecticut, Florida, Iowa, Kentucky, Massachusetts, Mississippi, Missouri, New Hampshire, New York, Ohio, Rhode Island, Vermont, Wyoming



## TEXAMPLES OF BEST PRACTICE

Alaska offers a defined contribution pension plan that is neutral, with pension wealth accumulating in an equal way for all teachers for each year of work. In addition, Illinois, Minnesota and New Jersey offer a defined benefit plan with a formula multiplier that does not change relative to years of service and does not allow unreduced benefits for retirees below age 65. Illinois and New Jersey are further commended for ending their previous practices of allowing teachers to retire well before Social Security age without a reduction in benefits.

#### Figure 128

# Double-Dipping: Cure the Disease, Not the Symptom

Benefit recipients in teacher pension plans have recently been under scrutiny for "double-dipping," when individuals receive a pension and salary at the same time. This can occur when teachers reach retirement eligibility, yet wish to keep working without losing pension wealth. Teachers can retire, start receiving their monthly benefits and then return to teaching. The restrictions on a teacher's ability to return to work vary from state to state. Policies can include waiting periods, limitations on earnings or restrictions to working in difficult-to-fill positions.

Some descriptions portray teachers working while collecting their pensions as greedy or somehow taking advantage, when in fact they are just following the system that is in place. When a teacher reaches retirement eligibility in a defined benefit system, her pension wealth peaks and, after that, wealth accrual slows or even decreases because every year a teacher delays retirement, she loses a year of pension benefits. For example, if a teacher could retire with 60 percent of her salary at age 56, then every year she teaches past that point she is, in effect, working for only 40 percent of her pay because she is not receiving her pension. This puts relatively young teachers and the districts who wish to retain them in a difficult position. Districts want to keep effective teachers in schools, but the financial reality for teachers is hard to pass up.

Retirees returning to work are also an issue for defined benefit pension system funding because contributions are not being made to the system that would be made if those positions were held by non-retirees. This adds to the funding imbalances that many states' defined benefit systems face.

Some states have created Deferred Retirement Option Plans (DROP) in which retirees can have their benefits placed in a savings account while they return to work and, once they retire again, they can receive the lump sum in their DROP accounts and resume their monthly benefits.

Returning to work would not be a large policy issue if systems did not allow teachers to retire with unreduced benefits at such relatively young ages and if pension wealth accrual were more neutral. An effective teacher should be able to keep teaching and at the same time know that her pension wealth will not erode. More systemic fixes—like the ones outlined in the *Yearbook*—are needed. Calls to prohibit double-dipping are not addressing the real problem.

148 : NCTQ STATE TEACHER POLICY YEARBOOK 2011
WISCONSIN

# **Area 5: Exiting Ineffective Teachers**

# Goal A – Licensure Loopholes

The state should close loopholes that allow teachers who have not met licensure requirements to continue teaching.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- Under no circumstances should a state award a standard license to a teacher who has not passed all required subject-matter licensing tests.
- 2. If a state finds it necessary to confer conditional or provisional licenses under limited and exceptional circumstances to teachers who have not passed the required tests, the state should ensure that requirements are met within one year.

### **Background**

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



# Area 5: Goal A **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

#### **ANALYSIS**

Wisconsin allows teachers who have not passed required licensing tests to teach for more than one year under an emergency license or permit. Both are allowed only when no licensed teacher is available, and renewal is contingent on successful completion of at least six credits toward the completion of an approved program.

#### **Supporting Research**

Wisconsin Administrative Code PI 34.21 http://www.dpi.wi.gov/tepdl/emerg.html Emergency Educator Licenses and Permits http://legis.wisconsin.gov/rsb/code/pi/pi034.pdf

#### **RECOMMENDATION**

■ Ensure that all teachers pass required subject-matter licensing tests before they enter the classroom.

All students are entitled to teachers who know the subject matter they are teaching. Permitting individuals who have not yet passed state licensing tests to teach neglects the needs of students, instead extending personal consideration to adults who may not be able to meet minimal state standards. Wisconsin should ensure that all teachers have passed their licensing tests—an important minimum benchmark for entering the profession—prior to entering the classroom.

Limit exceptions to one year.

There might be limited and exceptional circumstances under which conditional or emergency licenses need to be granted. In these instances, it is reasonable for a state to give teachers up to one year to pass required licensure tests. However, Wisconsin's current policy puts students at risk by allowing teachers to teach on emergency certificates for more than one year without passing required subject-matter tests.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin had no comment on this goal.

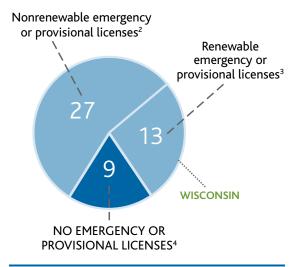
150 : NCTQ STATE TEACHER POLICY YEARBOOK 2011 WISCONSIN



### EXAMPLES OF BEST PRACTICE

Colorado, Illinois, Mississippi, and New Jersey require all new teachers to pass all required subject-matter tests as a condition of initial licensure.

Figure 130 Do states still award emergency licenses?1



- 1. Not applicable to Montana and Nebraska, which do not require subject matter testing.
- 2. Alabama, Alaska, Arkansas, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Iowa, Kansas, Kentucky, Maryland, Massachusetts, New Hampshire, New York, North Carolina, North Dakota<sup>5</sup>, Ohio<sup>5</sup>, Oklahoma, Oregon, Rhode Island, Vermont, Washington, West Virginia, Wyoming
- 3. Arizona, Hawaii, Indiana, Louisiana, Maine, Michigan, Minnesota, Missouri, Pennsylvania, South Dakota, Tennessee, Texas, Wisconsin
- 4. Strong Practice: Colorado, Illinois, Mississippi, Nevada, New Jersey, New Mexico, South Carolina, Utah, Virginia
- 5. License is renewable, but only if licensure tests are passed.

Figure 131

- 1. Iowa only requires subject-matter testing for elementary teachers.
- 2. Montana does not require subject-matter testing.
- 3. Nebraska does not require subject-matter testing.
- 4. There is a potential loophole in Utah, as alternate route teachers appear able to delay passage of subject-matter tests.
- 5. Wyoming only requires subject-matter testing for elementary and social studies teachers.

How long can new tea				
practice without passi	ng	/	/	Jyears or more (or unspecified)
licensing tests?	NO DEFERRAL	Up to 1 year	$\Box \cup \cup_{b \in \mathcal{L}_{k \in h_S}}$	, mo, lified,
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Utah <sup>4</sup>				
Vermont				
Virginia				
Washington				
West Virginia				
WISCONSIN				
Wyoming⁵				
	9	14	8	18

# **Area 5: Exiting Ineffective Teachers**

# Goal B – Unsatisfactory Evaluations

The state should articulate consequences for teachers with unsatisfactory evaluations, including specifying that teachers with multiple unsatisfactory evaluations should be eligible for dismissal.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should require that all teachers who receive a single unsatisfactory evaluation be placed on an improvement plan, whether or not they have tenure.
- The state should require that all teachers who receive two consecutive unsatisfactory evaluations or two unsatisfactory evaluations within five years be formally eligible for dismissal, whether or not they have tenure.

### Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



# Area 5: Goal B **Wisconsin** Analysis



State Does Not Meet Goal



**Progress Since 2009** 

#### **ANALYSIS**

Wisconsin does not have a policy regarding teachers who receive unsatisfactory evaluations.

A new bill passed in December 2011 allows districts to connect consequences to teacher evaluations under certain circumstances, but does not require or encourage districts to do so.

### **Supporting Research**

Senate Bill 95

#### **RECOMMENDATION**

Require that all teachers who receive unsatisfactory evaluations be placed on improvement plans.

Wisconsin should adopt a policy requiring that teachers who receive even one unsatisfactory evaluation be placed on structured improvement plans. These plans should focus on performance areas that directly connect to student learning and should list noted deficiencies, define specific action steps necessary to address these deficiencies and describe how and when progress will be measured.

Make eligibility for dismissal a consequence of unsatisfactory evaluations.

Teachers who receive two consecutive unsatisfactory evaluations or have two unsatisfactory evaluations within five years should be formally eligible for dismissal, regardless of whether they have tenure. Wisconsin should adopt a policy that ensures that teachers who receive such unsatisfactory evaluations are eligible for dismissal.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis. The state also noted that the State Superintendent convened a Design Team on Educator Effectiveness in 2010, which is charged with developing an evaluation framework that supports a full range of human resource decisions.

Figure 133	MPROVENENT PLAN AFTER	EUGIBLE FOR DISMISSALAFTER	ž /	No articulated consequences
What are the	VAFI		ð /	,euce
consequences for	P. 187.	Ishis	Other consequences	bəs <sub>u</sub>
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Washington				
West Virginia				
WISCONSIN				
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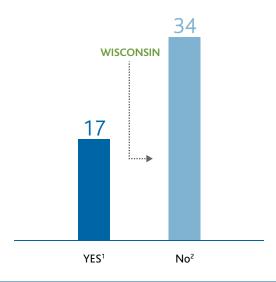
- Teachers could face nonrenewal based on evaluation results, but it is not clear that a teacher is eligible for dismissal after multiple unsatisfactory evaluations.
- While results of evaluations may be used in dismissal decisions, there are no specific criteria for a teacher's eligibility for dismissal.
- 3. Improvement plans are only used for teachers in identified "Schools At Risk." Those same teachers are also eligible for dismissal for multiple unsatisfactory evaluations.
- A teacher reverts to probationary status after two consecutive years of unsatisfactory evaluations, but it is not clear that a teacher is eligible for dismissal.
- 5. Teachers in low performing schools can be dismissed after one negative rating.
- 6. Local school boards must include procedures for using evaluation results for the removal of poorly performing teachers.

# **\*** EXAMPLES OF BEST PRACTICE

Illinois and Oklahoma both require that teachers who receive unsatisfactory evaluations be placed on improvement plans. Teachers in Illinois are then evaluated three times during a 90-day remediation period and are eligible for dismissal if performance remains unsatisfactory. In addition, new legislation in Illinois allows districts to dismiss a teacher without going through the remediation process if that teacher has already completed a remediation plan but then receives an unsatisfactory rating within the next three years. Oklahoma's improvement plan may not exceed two months, and if performance does not improve during that time, teachers are eligible for dismissal.

Figure 134

Do states specify that all teachers with multiple unsatisfactory evaluations are eligible for dismissal?



- Strong Practice: Alaska, Arkansas, Colorado, Delaware, Florida, Hawaii, Illinois, Indiana, Louisiana, Michigan, New Mexico, New York, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Washington
- 2. Alabama, Arizona, California, Connecticut, District of Columbia, Georgia, Idaho<sup>3</sup>, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada<sup>4</sup>, New Hampshire, New Jersey, North Carolina, North Dakota, Ohio, Oregon, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin, Wyoming
- 3. Teachers could face nonrenewal based on evaluation results, but it is not clear that a teacher is eligible for dismissal after multiple unsatisfactory evaluations.
- 4. A teacher reverts to probationary status after two consecutive years of unsatisfactory evaluations, but it is not clear that a teacher is eligible for dismissal.

# **Area 5: Exiting Ineffective Teachers**

# Goal C – Dismissal for Poor Performance

The state should articulate that ineffective classroom performance is grounds for dismissal and ensure that the process for terminating ineffective teachers is expedient and fair to all parties.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should articulate that teachers may be dismissed for ineffective classroom performance.
- 2. A teacher who is terminated for poor performance should have an opportunity to appeal. In the interest of both the teacher and the school district, the state should ensure that this appeal occurs within a reasonable time frame.
- 3. There should be a clear distinction between the process and accompanying due process rights for teachers dismissed for classroom ineffectiveness and the process and accompanying due process rights for teachers dismissed or facing license revocation for felony or morality violations or dereliction of duties.

### Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



# Area 5: Goal C **Wisconsin** Analysis



State Partly Meets Goal



Progress Since 2009

#### **ANALYSIS**

In Wisconsin, tenured teachers who are terminated have one opportunity to appeal. After receiving written notice of dismissal, the teacher may request a hearing with the governing body of the school system, which must occur within 30 days. The decision of this appeal is final.

Wisconsin does not explicitly make teacher ineffectiveness grounds for dismissal, nor does the state distinguish the due process rights of teachers dismissed for ineffective performance from those facing other charges commonly associated with license revocation, such as a felony and/or morality violations. The process is the same regardless of the grounds for cancellation, which include "inefficiency or immorality, for willful and persistent violation of reasonable regulations of the governing body of the school system or school or for other good cause."

#### **Supporting Research**

Wisconsin Statute 118.23(3)

#### **RECOMMENDATION**

Specify that classroom ineffectiveness is grounds for dismissal.

Euphemistic terms such as "inefficiency" are ambiguous at best and may be interpreted as concerning dereliction of duty rather than ineffectiveness. Wisconsin should explicitly make teacher ineffectiveness grounds for dismissal so that districts do not feel they lack the legal basis for terminating consistently poor performers.

Distinguish the process and accompanying due process rights between dismissal for classroom ineffectiveness and dismissal for morality violations, felonies or dereliction of duty.

The state is commended for permitting only a single appeal and for ensuring that a conclusion is reached within a reasonable time frame. However, Wisconsin should differentiate between loss of employment and issues with far-reaching consequences that could permanently impact a teacher's right to practice. In addition, the state should ensure that appeals related to classroom effectiveness are only decided by those with educational expertise

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis. The state also noted that the State Superintendent convened a Design Team on Educator Effectiveness in 2010, which is charged with developing an evaluation framework that supports a full range of human resource decisions.

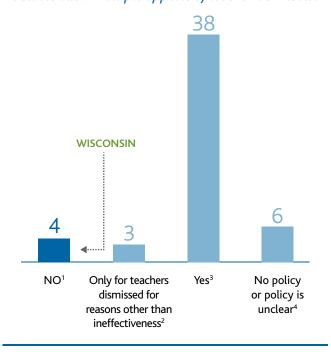




## TEXAMPLES OF BEST PRACTICE

Oklahoma clearly articulates that teacher ineffectiveness in the classroom is grounds for dismissal and has taken steps to ensure that the dismissal process for teachers deemed to be ineffective is expedited. Teachers facing dismissal have only one opportunity to appeal.

Figure 137 Do states allow multiple appeals of teacher dismissals?



- 1. Strong Practice: Florida, Louisiana, Oklahoma, Wisconsin
- 2. Teachers in these states revert to probationary status following ineffective evaluation ratings, meaning that they no longer have the due process right to multiple appeals: Colorado, Indiana, Tennessee
- 3. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, Georgia, Hawaii, Idaho, Illinois<sup>5</sup>, Iowa, Kansas, Kentucky, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Texas, Virginia, Washington, West Virginia, Wyoming
- 4. District of Columbia, Maine, Nebraska, Nevada<sup>6</sup>, Utah, Vermont
- 5. The teacher is responsible for the cost of the second appeal.
- 6. Though a teacher returns to probationary status after two consecutive unsatisfactory ratings, the state does not articulate clear policy about its appeals process.

- 1. It is left to districts to define "inadequacy of classroom performance."
- 2. A teacher reverts to probationary status after two consecutive years of unsatisfactory evaluations, but it is not articulated that ineffectiveness is grounds for dismissal.
- 3. Dismissal policy includes dismissal for unsatisfactory evaluations, but the state's evaluation system does not measure teacher effectiveness (see Goal 3-B).

# **Area 5: Exiting Ineffective Teachers**

# Goal D – Reductions in Force

The state should require that its school districts consider classroom performance as a factor in determining which teachers are laid off when a reduction in force is necessary.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

1. The state should require that districts consider classroom performance and ensure that seniority is not the only factor used to determine which teachers are laid off.

# **Background**

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



# Area 5: Goal D **Wisconsin** Analysis



State Does Not Meet Goal



Progress Since 2009

#### **ANALYSIS**

In Wisconsin, seniority is the sole factor used to determine which teachers are laid off during a reduction in force. Teachers are laid off "only in the inverse order of the appointment of such teachers." This policy applies to school districts located in counties with populations of 500,000 or more, and it appears that this policy only applies to teachers hired before 1995. It is unclear that the state has policy related to layoffs for its school districts located in smaller counties or for its teachers hired after 1995.

Supporting Research 118.23(4)

#### **RECOMMENDATION**

Require that districts consider classroom performance as a factor in determining which teachers are laid off during reductions in force.

Wisconsin should give districts the flexibility to determine their own layoff policies, but it should do so within a framework that ensures that classroom performance is considered.

■ Ensure that seniority is not the only factor used to determine which teachers are laid off. Although it may be useful to consider seniority among other criteria, Wisconsin's current policy puts adult interests before student needs.

#### WISCONSIN RESPONSE TO ANALYSIS

Wisconsin recognized the factual accuracy of this analysis. The state also noted that the State Superintendent convened a Design Team on Educator Effectiveness in 2010, which is charged with developing an evaluation framework that supports a full range of human resource decisions.

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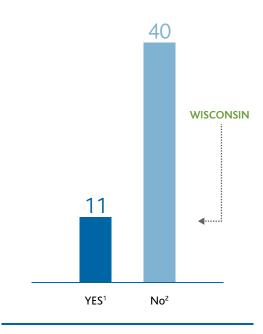
Figure 139		/
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### **TEXAMPLES OF BEST PRACTICE**

Colorado, Florida and Indiana all specify that in determining which teachers to lay off during a reduction in force, classroom performance is the top criterion. These states also articulate that seniority can only be considered after a teacher's performance is taken into account.

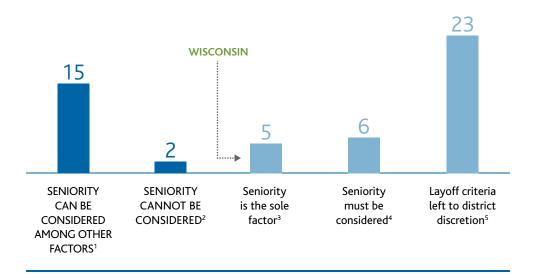
Figure 140 Do districts have to consider performance in determining which teachers are laid off?



- 1. Strong Practice: Colorado, Florida, Illinois, Indiana, Michigan, Missouri, Oklahoma, Rhode Island, Tennessee, Texas, Utah
- 2. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, District of Columbia, Georgia, Hawaii, Idaho, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio<sup>3</sup>, Oregon, Pennsylvania, South Carolina, South Dakota, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Tenure is considered first.

Figure 141

Do states prevent districts from overemphasizing seniority in layoff decisions?



- 1. Strong Practice: Arizona, Colorado, Florida, Illinois, Indiana, Maine, Michigan, Missouri<sup>6</sup>, Nevada, New Hampshire, Ohio<sup>6</sup>, Oklahoma, Rhode Island, Tennessee, Texas
- 2. Strong Practice: Idaho, Utah
- 3. Hawaii, New York, Pennsylvania, West Virginia, Wisconsin<sup>7</sup>
- 4. California, Kentucky, Louisiana, Minnesota, New Jersey, Oregon
- 5. Alabama, Alaska<sup>6</sup>, Arkansas, Connecticut, Delaware, District of Columbia, Georgia<sup>6</sup>, Iowa, Kansas, Maryland, Massachusetts<sup>6</sup>, Mississippi, Montana, Nebraska<sup>6</sup>, New Mexico, North Carolina, North Dakota, South Carolina, South Dakota, Vermont, Virginia, Washington, Wyoming
- 6. Nontenured teachers are laid off first.
- $7. \ \ Only \ for \ counties \ with \ populations \ of \ 500,000 \ or \ more \ and \ for \ teachers \ hired \ before \ 1995.$

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