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ABSTRACT

The Program for International Student Assessment (PISA) is a new system of international assessments that focus on 15-year-olds' capabilities in reading literacy, mathematics literacy, and science literacy. PISA, which is sponsored by the Organization for Economic Cooperation and Development (OECD), also measures general or cross-curricular competencies such as learning strategies. PISA will be implemented on a 3-year cycle that began in 2000. In the first cycle, PISA 2000, reading literacy was the major focus, with less attention given to science and mathematics literacy. In 2003, PISA will focus on mathematics literacy, and in 2006, the focus will be on science literacy. This brochure, based on the report "Outcomes of Learning: Results from the 2000 Program for International Student Assessment," presents highlights of the U.S. results from PISA 2000. On the combined reading literacy scale, students in Canada, Finland, and New Zealand outperformed U.S. students, but U.S. students performed at about the same level as students in 19 other participating countries. For each of the three specific reading process subscales, U.S. scores did not differ from OECD averages. About one third of U.S. students performed at the two highest levels on the combined reading literacy scale. In both mathematics and science literacy, the U.S. average did not differ from the OECD average. Some information is also given about the attitudes of students toward reading and learning strategies. (SLD)



HIGHLIGHTS

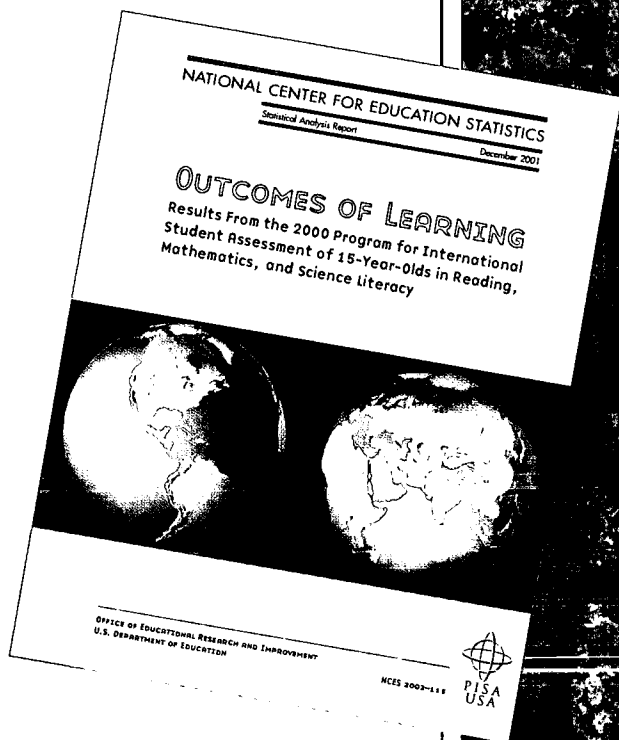
Highlights From the 2000 Program for International Student Assessment (PISA)

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The Program for International Student Assessment (PISA) is a new system of international assessments that focus on 15-year-olds' capabilities in reading literacy, mathematics literacy, and science literacy. PISA also measures general or cross-curricular competencies such as learning strategies.

PISA will be implemented on a 3-year cycle that began in 2000. Each PISA assessment cycle focuses on one particular subject, although all three are assessed in each cycle. In this first cycle, PISA 2000, reading literacy is the major focus, occupying roughly two-thirds of assessment time. In 2003, PISA will focus on mathematics literacy, and in 2006, on science literacy (figure 1).

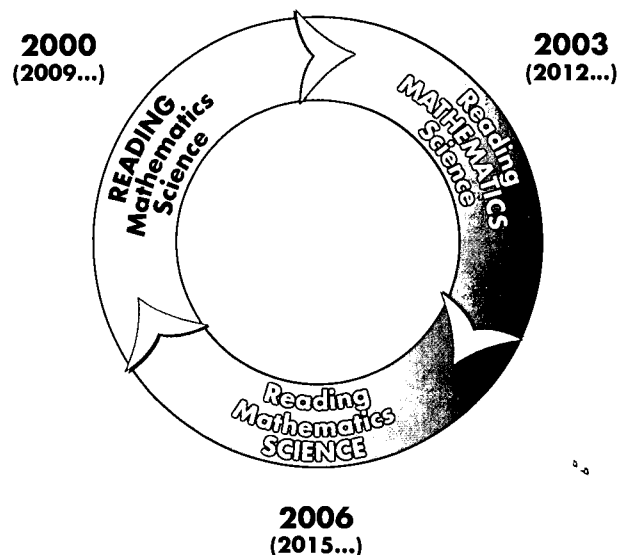


PISA will report on performance in reading literacy, mathematics literacy, and science literacy every 3 years, and provide a more detailed look at each domain in the years when it is the major focus. For instance, average scores for specific reading processes, such as retrieving information, interpreting texts, and reflecting on texts, as well as a combined reading literacy average score are available for PISA 2000. Only single measures of mathematics and science literacy are available in PISA 2000, with more specific information to be provided for these domains in subsequent cycles. These cycles will allow countries to compare changes in trends for each of the three content areas over time. Future cycles will also include further development of the assessment of cross-curricular competencies, such as problem solving in 2003 and use of information and communications technology in 2006.

PISA is sponsored by the Organization for Economic Cooperation and Development (OECD), an intergovernmental organization of 30 industrialized nations. In 2000, 32 countries participated in PISA, including 28 OECD countries and 4 non-OECD countries (figure 2).

PISA's purpose is to represent the overall *yield* of learning for 15-year-olds. PISA assumes that by the age of 15, young people have had a series of learning experiences, both in and out of school, that allow them to perform at particular levels in reading, mathematics, and science literacy. Other national and international studies have a strong link to curriculum frameworks and seek to measure students' mastery of specific knowledge, skills, and concepts. PISA is designed to measure "literacy" more broadly. The unique contribution of PISA lies in its focus on assessing students' knowledge and skills in reading, mathematics, and science in the context of everyday situations.

FIGURE 1.—
Program for International Student Assessment (PISA) assessment cycle



NOTE: The subject in all capital letters in each assessment cycle is the major domain for that cycle.

SOURCE: U.S. Department of Education, National Center for Education Statistics. *Outcomes of Learning: Results From the 2000 Program for International Student Assessment of 15-Year-Olds in Reading, Mathematics, and Science Literacy*, NCES 2002-115. Figure 1. Washington, DC: 2001.

As 15-year-olds begin to make the transition to adult life, they not only need to know how to read, or understand particular mathematical formulas or scientific concepts, but they also need to be able to apply knowledge and skills in all of the different situations they will encounter in their lives. By focusing on the age of 15, PISA allows countries to compare outcomes of learning that reflect both societal and educational system influences, and students' preparedness for adult life as they near the end of compulsory schooling.

The United States has been actively involved in the development of PISA since its inception, believing that PISA's differences from other studies allow it to complement the picture of U.S. performance obtained from other studies and provide a new perspective on U.S. education in an international context.

This brochure presents highlights of the U.S. results from PISA 2000 that are based on data from the report *Outcomes of Learning: Results From the 2000 Program for International Student Assessment of 15-Year-Olds in Reading, Mathematics, and Science Literacy* (U.S. Department of Education 2001).

FIGURE 2.—

Participating countries in the Program for International Student Assessment (PISA) 2000

OECD countries	
Australia	Japan
Austria	Korea, Republic of
Belgium	Luxembourg
Canada	Mexico
Czech Republic	Netherlands
Denmark	New Zealand
Finland	Norway
France	Poland
Germany	Portugal
Greece	Spain
Hungary	Sweden
Iceland	Switzerland
Ireland	United Kingdom
Italy	United States
Non-OECD countries	
Brazil	Liechtenstein
Latvia	Russian Federation

NOTE: Although the Netherlands participated in the Program for International Student Assessment (PISA) in 2000, technical problems with its sample prevent its results from being discussed here. For information on the results for the Netherlands, see *Knowledge and Skills for Life—First Results from the OECD Programme for International Student Assessment*.

SOURCE: U.S. Department of Education, National Center for Education Statistics. *Outcomes of Learning: Results From the 2000 Program for International Student Assessment of 15-Year-Olds in Reading, Mathematics, and Science Literacy*, NCES 2002-115. Figure 2. Washington, DC: 2001.

READING LITERACY

PISA measures how well 15-year-olds are able to apply different reading processes to a wide range of reading materials, such as the kinds of forms they receive from their governments, the kinds of articles they read in their local newspapers, the kinds of manuals they read for work or school, or the kinds of books or magazines they read for entertainment.

PISA scores are reported on a scale of 0 to 1,000, with a mean of 500 and a standard deviation of 100. Most scores fall between 200 and 800. The three specific reading processes on which PISA 2000 reports are:

- *Retrieving information* — the ability to locate one or more pieces of information in a text.



- *Interpreting texts* — the ability to construct meaning and draw inferences from one or more parts of a text.
- *Reflecting on texts* — the ability to relate a text to one's own experience, knowledge, and ideas.

Average subscale scores are reported for each of these three reading processes. Together, these three subscale scores make up the combined reading literacy score.

NATIONAL AVERAGES

- On the combined reading literacy scale for PISA 2000, U.S. 15-year-olds perform about as well on average as 15-year-olds in most of the 27 participating OECD countries. Students in Canada, Finland, and New Zealand outperform U.S. students. U.S. students perform at the same level as students in 19 other participating OECD countries and Liechtenstein. U.S. students perform better on average than students from the OECD nations of Greece, Luxembourg, Mexico, and Portugal (figure 3).
- For each of the three specific reading process subscales, *retrieving information*, *interpreting texts*, and *reflecting on texts*, U.S. scores are not different from the OECD averages. Canada and Finland outscore the United States on each of the three reading process subscales, and the United States outscores at least seven other nations on each measure.
- There are clear consistencies across the three reading process subscales of *retrieving information*, *interpreting texts*, and *reflecting on texts*, which carry through to the combined reading literacy score.
- Fifteen countries, or about half of the countries participating in PISA 2000, show less variation in student performance than the United States. The remaining countries show similar variation in student performance to the United States, and U.S. variation is similar to the OECD average.
- The top 10 percent of OECD students score 623 or higher on the combined reading literacy scale. In the United States, 13 percent of students achieve this score or better, a percentage not different from the OECD top 10 percent benchmark. Three countries (Canada, Finland, and New Zealand) have a higher percentage of students score in the top 10 percent, while 14 countries have a lower percentage.



Combined reading literacy score

Country	Average
Finland	546
Canada	534
New Zealand	529
Australia	528
Ireland	527
Korea, Republic of	525
United Kingdom	523
Japan	522
Sweden	516
Austria	507
Belgium	507
Iceland	507
Norway	505
France	505
United States	504
Denmark	497
Switzerland	494
Spain	493
Czech Republic	492
Italy	487
Germany	484
Hungary	480
Poland	479
Greece	474
Portugal	470
Luxembourg	441
Mexico	422
OECD average	500
Non-OECD countries	
Liechtenstein	483
Russian Federation	462
Latvia	458
Brazil	396

FIGURE 3.—
**Combined reading literacy average scores and
 average subscale scores of 15-year-olds, by country: 2000**

READING SUBSCALES

Retrieving information		Interpreting texts		Reflecting on texts	
Country	Average	Country	Average	Country	Average
Finland	536	Finland	535	Canada	542
Australia	536	Canada	532	United Kingdom	539
New Zealand	535	Australia	527	Ireland	533
Canada	530	Ireland	526	Finland	533
Korea, Republic of	530	New Zealand	526	Japan	530
Japan	526	Korea, Republic of	525	New Zealand	529
Ireland	524	Sweden	522	Australia	526
United Kingdom	523	Japan	518	Korea, Republic of	526
Sweden	516	Iceland	514	Austria	512
France	515	United Kingdom	514	Sweden	510
Belgium	515	Belgium	512	United States	507
Norway	505	Austria	508	Norway	506
Austria	502	France	506	Spain	506
Iceland	500	Norway	505	Iceland	501
United States	499	United States	505	Denmark	500
Switzerland	498	Czech Republic	500	Belgium	497
Denmark	498	Switzerland	496	France	496
Italy	488	Denmark	494	Greece	495
Spain	483	Spain	491	Switzerland	488
Germany	483	Italy	489	Czech Republic	485
Czech Republic	481	Germany	488	Italy	483
Hungary	478	Poland	482	Hungary	481
Poland	475	Hungary	480	Portugal	480
Portugal	455	Greece	475	Germany	478
Greece	450	Portugal	473	Poland	477
Luxembourg	433	Luxembourg	446	Mexico	446
Mexico	402	Mexico	419	Luxembourg	442
OECD average	498	OECD average	501	OECD average	502
Non-OECD countries		Non-OECD countries		Non-OECD countries	
Liechtenstein	492	Liechtenstein	484	Liechtenstein	468
Latvia	451	Russian Federation	468	Latvia	458
Russian Federation	451	Latvia	459	Russian Federation	455
Brazil	365	Brazil	400	Brazil	417

- Average is significantly higher than the U.S. average
- Average is not significantly different from the U.S. average
- Average is significantly lower than the U.S. average

NOTE: Although the Netherlands participated in the Program for International Student Assessment (PISA) in 2000, technical problems with its sample prevent its results from being discussed here. For information on the results for the Netherlands, see *Knowledge and Skills for Life—First Results from the OECD Programme for International Student Assessment*. The OECD average is the average of the national averages of 27 OECD countries. Because PISA is principally an OECD study, the results for non-OECD countries are displayed separately from those of the OECD countries and not included in the OECD average.

SOURCE: U.S. Department of Education, National Center for Education Statistics. *Outcomes of Learning: Results From the 2000 Program for International Student Assessment of 15-Year-Olds in Reading, Mathematics, and Science Literacy*, NCES 2002-115. Figure 3. Washington, DC: 2001.

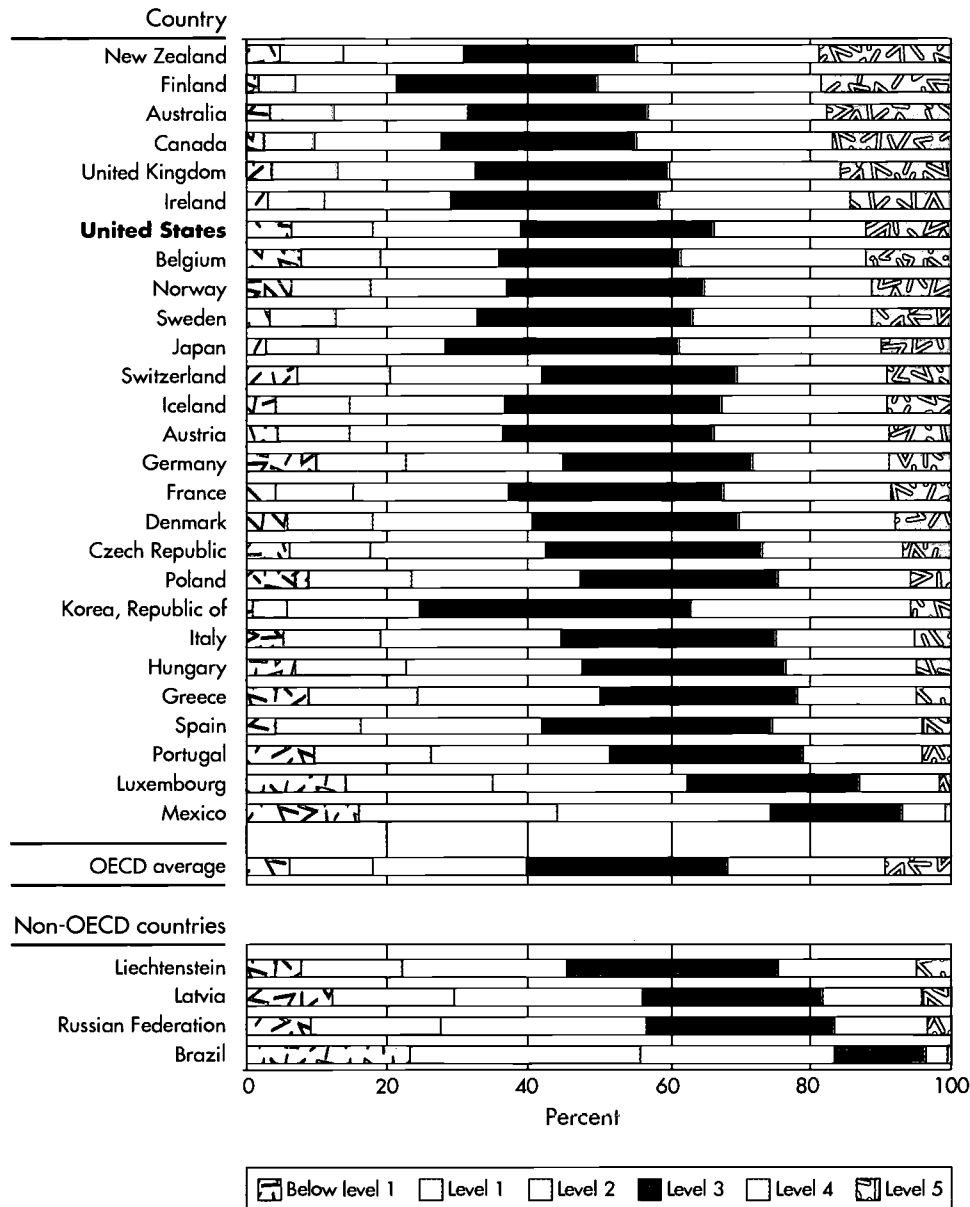
READING LITERACY LEVELS

PISA uses five levels to describe student performance in reading literacy. In order to reach a particular level, a student must be able to answer correctly a majority of items at that level. The percentage of 15-year-olds at each level of reading literacy for participating countries is shown in figure 4.

- Percentages of U.S. students across the literacy levels are similar to the OECD average percentages, except at level 5. In the United States, 12 percent of 15-year-olds read at level 5, the highest proficiency level, a percentage higher than the OECD average. Level 1 encompasses 12 percent of students, and 6 percent of U.S. 15-year-olds are below level 1.
- Percentages of U.S. 15-year-olds across the levels for the three reading process subscales are consistent with the percentages for the combined reading literacy scale. That is, about 12 percent of U.S. 15-year-olds are at level 5 for *retrieving information*, *interpreting texts*, *reflecting on texts*, and for the combined reading literacy scale; about 21 percent are at level 4 for these three subscales and the combined reading literacy scale, and so on.
- Looking at the cumulative percentages of students from level to level on the combined reading literacy scale, about one-third of U.S. students perform at the two highest levels, level 4 and level 5. About 60 percent of students in the United States perform at level 3 or above, and over 80 percent at level 2 or above.

FIGURE 4.—

Percentage distribution of 15-year-olds by combined reading literacy scores, by level and by country: 2000



NOTE: The Program for International Student Assessment (PISA) uses five levels of performance to describe student performance. In order to reach a particular level, a student must be able to correctly answer a majority of items at that level. Students were classified into reading levels according to their scores. Although the Netherlands participated in PISA in 2000, technical problems with its sample prevent its results from being discussed here. For information on the results for the Netherlands, see *Knowledge and Skills for Life—First Results from the OECD Programme for International Student Assessment*. The OECD average is the average of the national averages of 27 OECD countries. Because PISA is principally an OECD study, the results for non-OECD countries are displayed separately from those of the OECD countries and not included in the OECD average.

SOURCE: U.S. Department of Education, National Center for Education Statistics. *Outcomes of Learning: Results From the 2000 Program for International Student Assessment of 15-Year-Olds in Reading, Mathematics, and Science Literacy*, NCES 2002-115. Figure 8. Washington, DC: 2001.

MATHEMATICS AND SCIENCE LITERACY

PISA's mathematics and science literacy assessments focus on 15-year-olds' abilities to apply mathematical and scientific principles and thinking in a wide variety of situations. Figure 5 displays national averages in mathematics and science literacy.

- In both mathematics and science literacy, the U.S. average does not differ from the OECD average. Eight countries outperform the United States in mathematics literacy, and seven have higher average scores for science literacy. The United States has higher average scores than seven countries for mathematics literacy and seven for science literacy.
 - The top 10 percent of students in OECD countries score 625 or higher in mathematics literacy. In the United States, 9 percent of students achieve this score or better, a percentage not different from the OECD top 10 percent benchmark. In eight countries, a greater proportion of students score in the top 10 percent, while six countries have a smaller proportion.
 - For science literacy, the top 10 percent of all students score 627 or higher. In the United States, 10 percent of students achieve this score or better. Four countries have a higher percentage of students score in the top 10 percent, while seven countries have a lower percentage.

FIGURE 5.—

Mathematics and science literacy average scores of 15-year-olds, by country: 2000

Mathematics literacy		Science literacy	
Country	Average	Country	Average
Japan	557	Korea, Republic of	552
Korea, Republic of	547	Japan	550
New Zealand	537	Finland	538
Finland	536	United Kingdom	532
Australia	533	Canada	529
Canada	533	New Zealand	528
Switzerland	529	Australia	528
United Kingdom	529	Austria	519
Belgium	520	Ireland	513
France	517	Sweden	512
Austria	515	Czech Republic	511
Denmark	514	France	500
Iceland	514	Norway	500
Sweden	510	United States	499
Ireland	503	Hungary	496
Norway	499	Iceland	496
Czech Republic	498	Belgium	496
United States	493	Switzerland	496
Germany	490	Spain	491
Hungary	488	Germany	487
Spain	476	Poland	483
Poland	470	Denmark	481
Italy	457	Italy	478
Portugal	454	Greece	461
Greece	447	Portugal	459
Luxembourg	446	Luxembourg	443
Mexico	387	Mexico	422
OECD average	500	OECD average	500
Non-OECD countries		Non-OECD countries	
Liechtenstein	514	Liechtenstein	476
Russian Federation	478	Russian Federation	460
Latvia	463	Latvia	460
Brazil	334	Brazil	375

- Average is significantly higher than the U.S. average
- Average is not significantly different from the U.S. average
- Average is significantly lower than the U.S. average

NOTE: Although the Netherlands participated in the Program for International Student Assessment (PISA) in 2000, technical problems with its sample prevent its results from being discussed here. For information on the results for the Netherlands, see *Knowledge and Skills for Life—First Results from the OECD Programme for International Student Assessment*. The OECD average is the average of the national averages of 27 OECD countries. Because PISA is principally an OECD study, the results for non-OECD countries are displayed separately from those of the OECD countries and not included in the OECD average.

SOURCE: U.S. Department of Education, National Center for Education Statistics. *Outcomes of Learning: Results From the 2000 Program for International Student Assessment of 15-Year-Olds in Reading, Mathematics, and Science Literacy*, NCES 2002-115. Figure 10. Washington, DC: 2001.

DEMOGRAPHIC PROFILES OF READING, MATHEMATICS, AND SCIENCE LITERACY

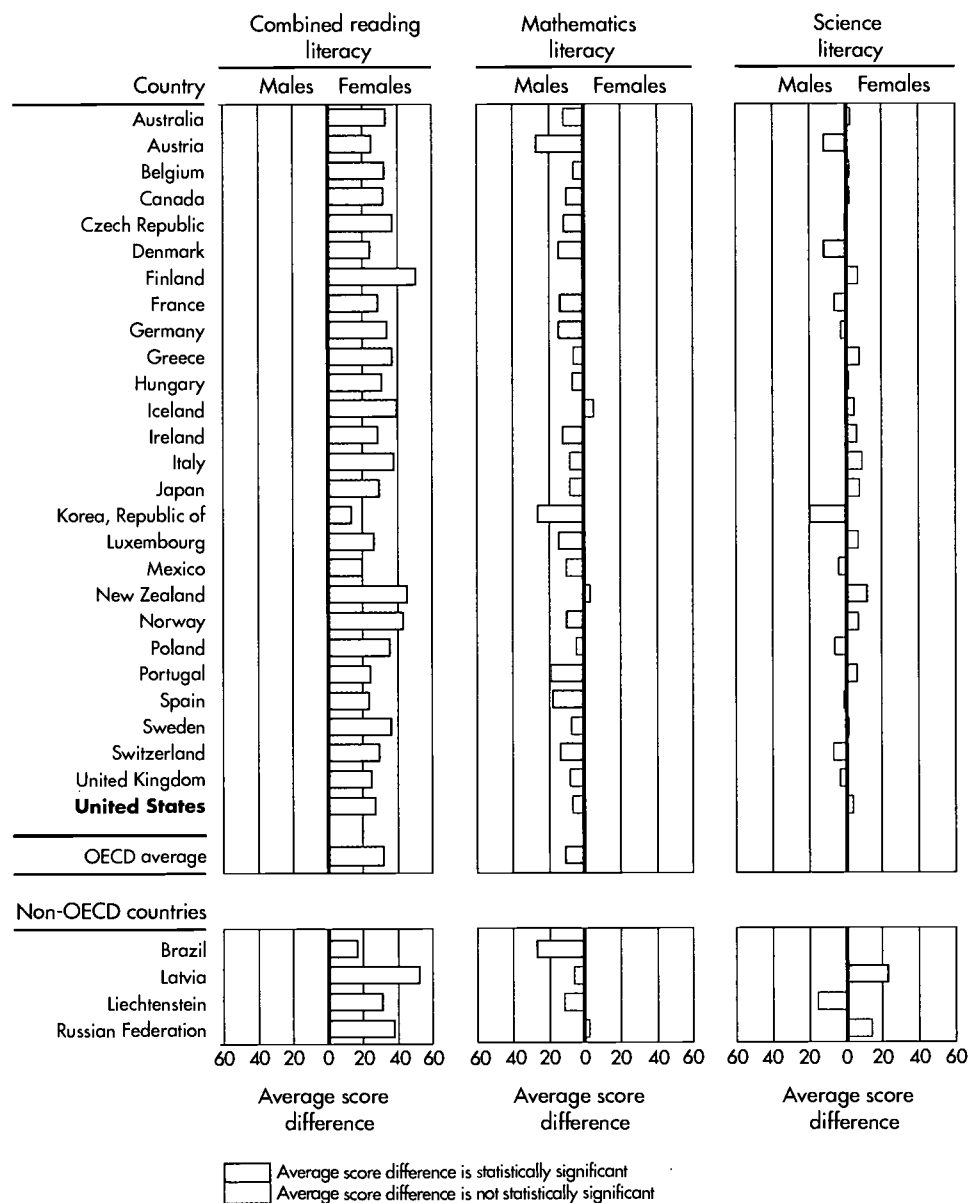
In the United States and many other countries, policymakers are not only interested in overall achievement but also in achievement by specific population groups.

- On the combined reading literacy scale, female 15-year-olds outperform male 15-year-olds in every country. On the PISA 2000 mathematics literacy assessment, performance of males and females in the United States is similar, as it is in 16 other countries; 14 countries show higher performance for males than females for mathematics literacy. For most countries (26 out of 31 countries), including the United States, males and females perform similarly on the science literacy assessment (figure 6).
- In the United States, parents' education is strongly linked to differences in student performance in reading, mathematics, and science literacy.
- In the United States, the relationship of socioeconomic status to literacy levels is about the same for each subject. Increases in socioeconomic status are associated with increases in scores for reading literacy, mathematics literacy, and science literacy. Most participating countries do not differ significantly from the United States in terms of the strength of the relationship between socioeconomic status and literacy in any subject.
- In the United States, parents' national origin is linked to performance in reading literacy and mathematics literacy only for those students with two foreign-born parents compared with students with two native-born parents. There is no difference in science literacy achievement between students with native- and foreign-born parents.
- In the United States, 89 percent of students report that they speak the language of the assessment (English) at home most of the time. In the United States and most other countries, the reading literacy achievement of students who speak the test language at home is higher than that of students not speaking this language at home. The United States and most other countries also show advantages for test-language speakers in mathematics and science literacy.
- The pattern of between-group differences for racial and ethnic groups in the United States is identical across the three literacy areas. In reading, mathematics, and science, the average literacy scores for Whites and other¹ students are higher than for Hispanic and Black students.

¹ The other group comprises students identifying themselves as American Indian/Alaska Native, Asian, Native Hawaiian/Pacific Islander, or multiracial.

FIGURE 6.—

Differences in average scores in reading, mathematics, and science literacy of 15-year-olds by gender, by country: 2000



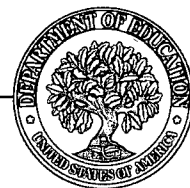
NOTE: Each bar above represents the average score difference between males and females on combined reading, mathematics, or science literacy. Some of these differences are statistically significant and indicated by darker bars. For instance, the United States has a 29 point score difference favoring females in combined reading literacy, which is statistically significant. The score differences between U.S. males and females in mathematics and science literacy are 7 points and 5 points, respectively, but neither is a statistically significant difference. Average score difference is calculated by subtracting scores of males from scores of females. Detail may not sum to totals due to rounding. Although the Netherlands participated in the Program for International Student Assessment (PISA) in 2000, technical problems with its sample prevent its results from being discussed here. For information on the results for the Netherlands, see *Knowledge and Skills for Life—First Results from the OECD Programme for International Student Assessment*. The OECD average is the average of the national averages of 27 OECD countries. Because PISA is principally an OECD study, the results for non-OECD countries are displayed separately from those of the OECD countries and not included in the OECD average.

SOURCE: U.S. Department of Education, National Center for Education Statistics. *Outcomes of Learning: Results From the 2000 Program for International Student Assessment of 15-Year-Olds in Reading, Mathematics, and Science Literacy*, NCES 2002-115. Figure 15. Washington, DC: 2001.

A FIRST STEP IN CROSS-CURRICULAR COMPETENCIES

One of PISA's main objectives is to measure student performance on general or nonacademic learning outcomes in addition to outcomes for reading, mathematics, and science literacy. As a first step toward the measurement of cross-curricular competencies, in PISA 2000, student questionnaire items sought information in two major areas, student attitudes toward reading and learning strategies.

- Thirty percent of U.S. 15-year-olds agree or strongly agree that reading is a favorite hobby, a lower percentage than the OECD average. Percentages range from 62 percent of students agreeing that reading is a favorite hobby in Mexico to 24 percent in Norway.
- In every country, females agree more frequently than males that reading is a favorite hobby. Thirty-seven percent of females in the United States agree that reading is a favorite hobby, compared to 22 percent of males.
- About half of U.S. 15-year-olds report trying to memorize as much as possible often or always when studying. The U.S. percentage in this case is higher than the OECD average, suggesting that a greater proportion of U.S. students often use memorization as a learning strategy than the average proportion of OECD country students.
- The percentages of students who respond that they often or always try to relate new material to things they have already learned range from 15 percent in Italy to 90 percent in Hungary. Fifty-nine percent of U.S. students report using this strategy frequently, a higher percentage than the OECD average.



SOURCE: U.S. Department of Education, National Center for Education Statistics. *Outcomes of Learning: Results From the 2000 Program for International Student Assessment of 15-Year-Olds in Reading, Mathematics, and Science Literacy*, NCES 2002-115, by M. Lemke, C. Calsyn, L. Lippman, L. Jocelyn, D. Kastberg, Y. Liu, S. Roey, T. Williams, T. Kruger, and G. Bairu. Washington, DC: 2001.

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