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## ABSTRACT

This document reports on the funding history of City University of New York (CUNY) from the 1991 fiscal year to the 2002 fiscal year. The report focuses on three main sources of university funding: tuition and fees, state aid, and local city support. Key findings include: (1) funding from local city support has dropped since 1991; (2) state aid has dropped since 1991 but still is the main financial supporter, while tuition and fees have more than doubled from 1991 to 2002; (3) the 2002 CUNY budget totals \$1 billion, which represents a \$243 million increase and a 21% rise since 1991; (4) state aid represents 53% of the total budget, with tuition and fees and city support making up 37% and 10%, respectively; (5) state aid rose \$3.3 million dollars but dropped from 64% to 53% of the overall CUNY budget; (6) since 1991, tuition revenue more than doubled, rising 110% from \$247 million to \$519 million; (7) increased funding has come from \$275 million in increased tuition revenue and state aid; and (8) city support declined \$32 million and dropped from 14% to 10% of the CUNY funding budget. The report provides 12 charts and seven tables. (MKF)

# THE CITY UNIVERSITY OF NEW YORK

## Funding History for the City University of New York Fiscal Year 1991 to Fiscal Year 2002



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UNIVERSITY BUDGET OFFICE  
January 28, 2002

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## Introduction

Enclosed is a funding history for the City University of New York from fiscal year 1991 to fiscal year 2002. This report focuses on the three main sources of University funding, tuition and fees, State aid, and City support.

Over the past decade, there have been significant shifts in the proportion of total University funding comprised by each of these sources. In current dollars, funding erosion has occurred specifically in City support at both the senior and community colleges. During this same period, State aid remained largely stable in current dollars, in part because of the per FTE funding formula at the community colleges. The vast bulk of new revenue has come from a 110% increase in tuition and fees since 1991, providing the University with a 21% total funding increase in current dollars.

After inflation<sup>1</sup> is taken into consideration, however, total University funding from these three major sources has actually declined by more than 16%. State aid, University-wide, has fallen by nearly one third. City support has dropped by close to one-half. Inflation has also seriously reduced the purchasing power of increased tuition revenues during this period. This has left the University with significantly fewer total resources in real dollars even as the cost of education for students has risen dramatically.

The analysis is divided in three parts: University-wide funding, senior college funding, and community college funding. Each section includes revenue data by funding source in current and inflation-adjusted dollars; bar charts comparing funding by source for the base year and current year; and line charts detailing funding by source for each of the twelve years under examination.

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<sup>1</sup> This report employs inflation adjustments based on the Higher Education Price Index (HEPI). The HEPI measures "the average relative level in the prices of a fixed market basket of goods and services purchased by colleges and universities through current fund educational and general expenditures excluding expenditures for research." Examples include wages, salaries, fringe benefits, supplies, materials, utilities and library acquisitions. The HEPI is made available by Research Associates of Washington.

## The City University of New York

### University-Wide Funding by Revenue Source 1991-2002

- The FY2002 University budget totals \$1.4 billion. It is funded by tuition revenue (\$518.7 million); State aid (\$742.6 million) and City support (\$133.4 million).
- Since 1991 overall University-wide funding has increased \$243.4 million (21.1%) in current dollars. The increased funding has come from \$275.1 million in increased tuition revenue and State aid, offset by \$31.7 million in reduced City support. *When adjusted for inflation, however, University-wide funding declined \$273.2 million (-16.4%).*
  - University-wide State aid rose \$3.3 million (0.4%) in current dollars, but declined \$328.4 million (-30.7%) after inflation.
  - City support *declined* \$31.7 million (-19.2%) in current dollars and \$105.8 million (-44.2%) after inflation.
  - Tuition revenue more than *doubled* during this period, rising 110% from \$247 million to \$519 million.
- During this period, the percentage of funding by source has shifted sharply from public support to student tuition payments. In 1991, the City and State's contribution represented 78.5% of the costs of operating the colleges. Today, this share of funding is 62.8%. Tuition payments comprised 21.4% of funding in 1991; today tuition accounts for 37.2% of the budget.

**Table 1:**  
University-Wide Funding by Source 1991 – 2002  
(Current Dollars - millions)

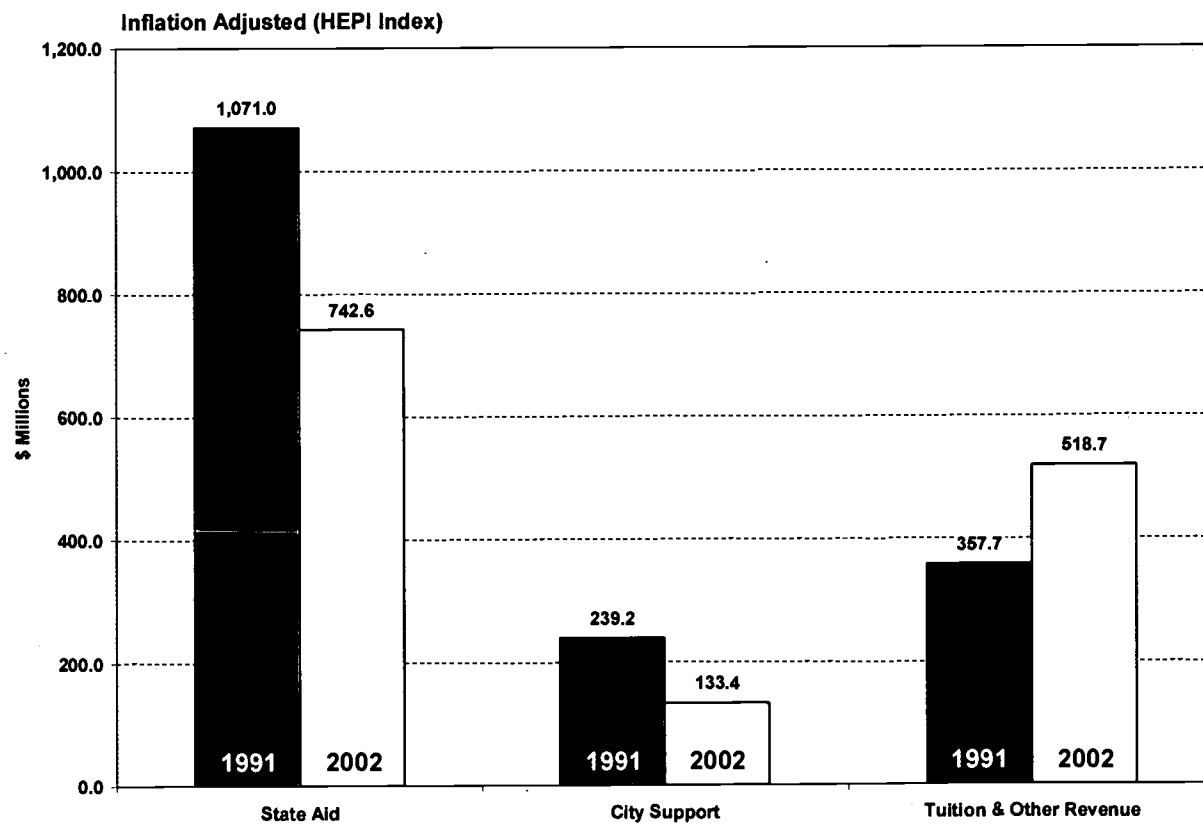
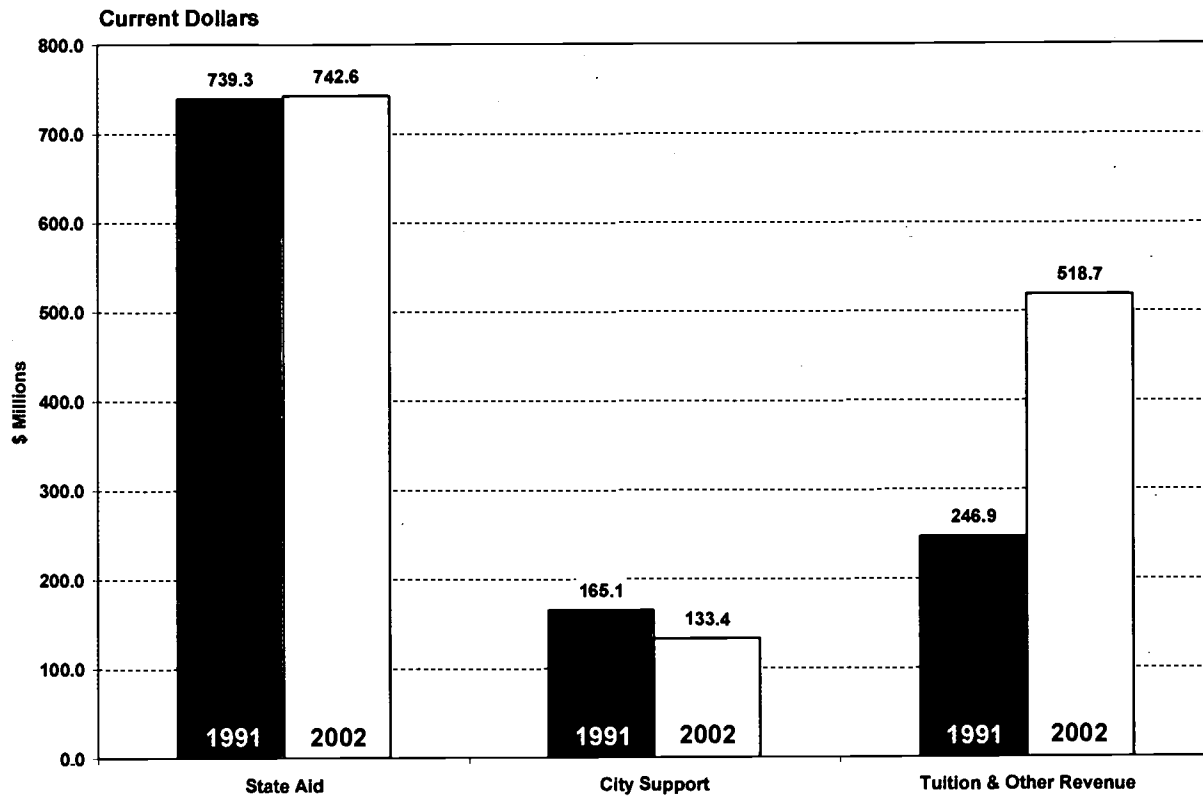
	1991	Percent	2002	Percent	Change 1991-2002	% Change 1991-2002
State Aid	739.3	64.2%	742.6	53.2%	3.3	0.4%
City Support	165.1	14.3%	133.4	9.6%	-31.7	-19.2%
Tuition and Other Revenue	246.9	21.4%	518.7	37.2%	271.8	110.1%
<b>Total</b>	<b>1,151.3</b>	<b>100.0%</b>	<b>1,394.7</b>	<b>100.0%</b>	<b>243.4</b>	<b>21.1%</b>

**Table 2**  
University-Wide Funding by Source 1991 – 2002  
(Inflation Adjusted Dollars (HEPI Index) - millions)

	1991	Percent	2002	Percent	Change 1991-2002	% Change 1991-2002
State Aid	1,071.0	64.2%	742.6	53.2%	-328.4	-30.7%
City Support	239.2	14.3%	133.4	9.6%	-105.8	-44.2%
Tuition and Other Revenue	357.7	21.4%	518.7	37.2%	161.0	45.0%
<b>Total</b>	<b>1,667.9</b>	<b>100.0%</b>	<b>1,394.7</b>	<b>100.0%</b>	<b>-273.2</b>	<b>-16.4%</b>

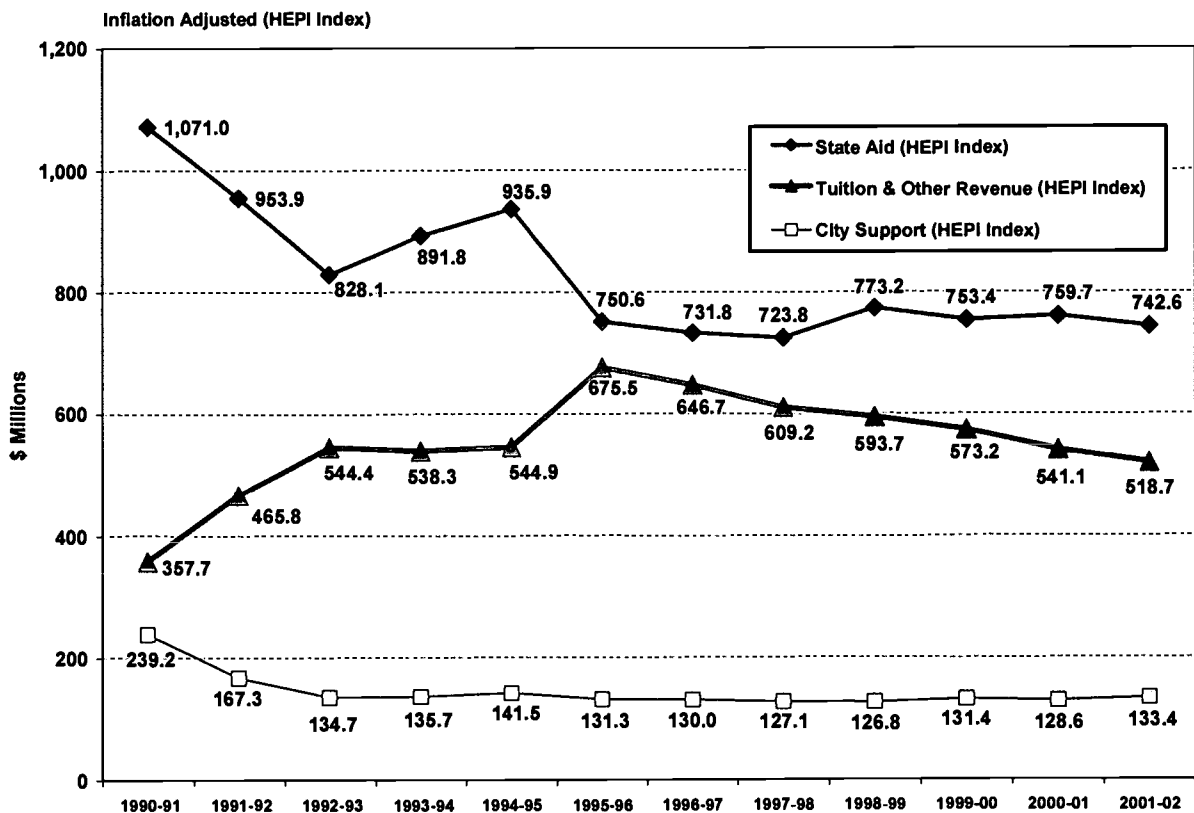
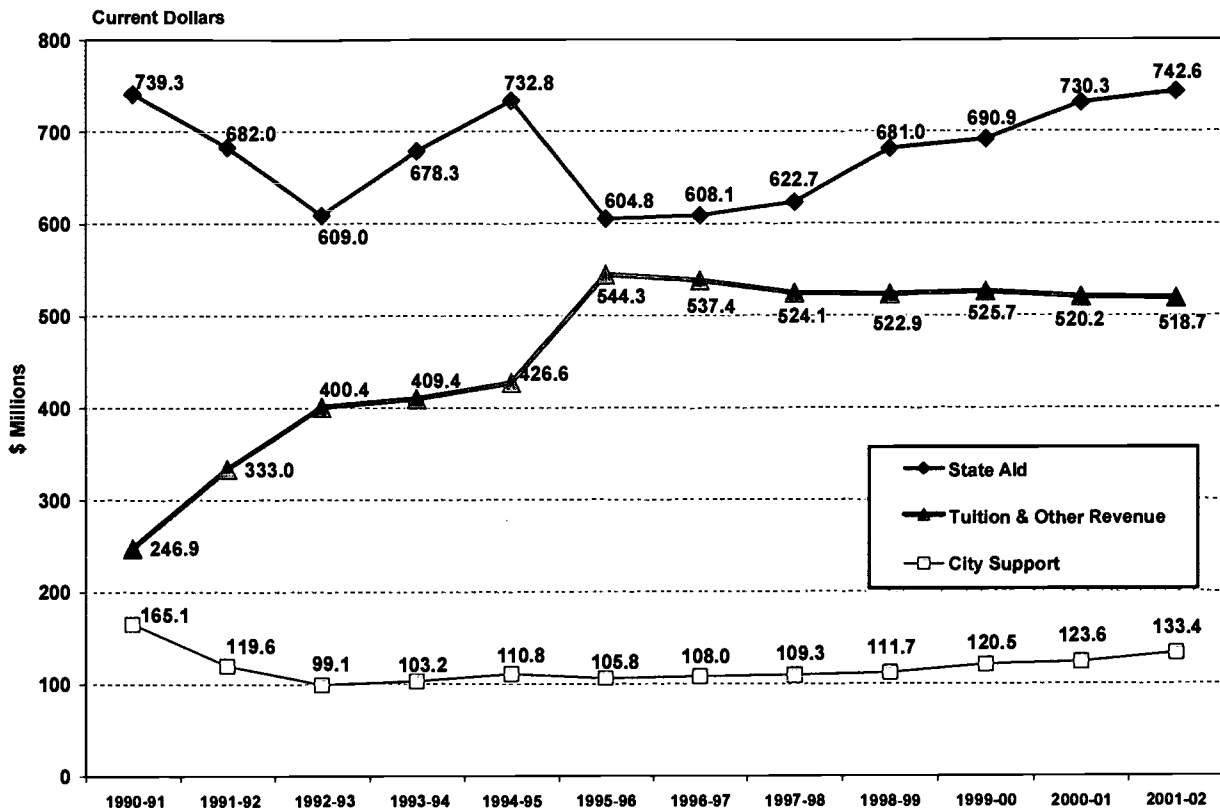
# The City University of New York

## University-Wide Funding by Source -- 1991 to 2002



# The City University of New York

## University-Wide Funding by Source -- 1991 through 2002



## The City University of New York

### Senior College Funding by Revenue Source 1991-2002

- The FY2002 senior college budget totals \$1.03 billion. It is funded by tuition revenue (\$383.2 million); State aid (\$618 million) and City support (\$32.3 million).
- Since 1991 overall senior college funding has increased \$167.8 million (19.4%) in current dollars. The increased funding has come from \$197.8 million in increased tuition revenue, offset by \$30 million in reduced State and City support. *When adjusted for inflation, however, senior college funding declined \$220.7 million (-17.6%).*
  - State aid to the senior colleges declined by \$18.4 million (-2.9%) in current dollars, and declined \$304 million (-32.9%) after inflation.
  - City support *declined* \$11.6 million (-26.4%) in current dollars and declined \$31.3 million (-49.2%) after inflation.
  - Tuition revenue more than *doubled* during this period, rising 106.7% from \$185.4 million to \$383.2 million.
- During this period, the percentage of funding by source has shifted sharply from State and City support to student tuition payments. In 1991, the State and City contribution represented 78.6% of the costs of operating the colleges. Today, the City and State share of funding is 62.9%. Tuition payments comprised 21.4% of funding in 1991; today tuition accounts for 37.1% of the budget.

**Table 1:**  
Senior College Funding by Source 1991 – 2002  
(Current Dollars - millions)

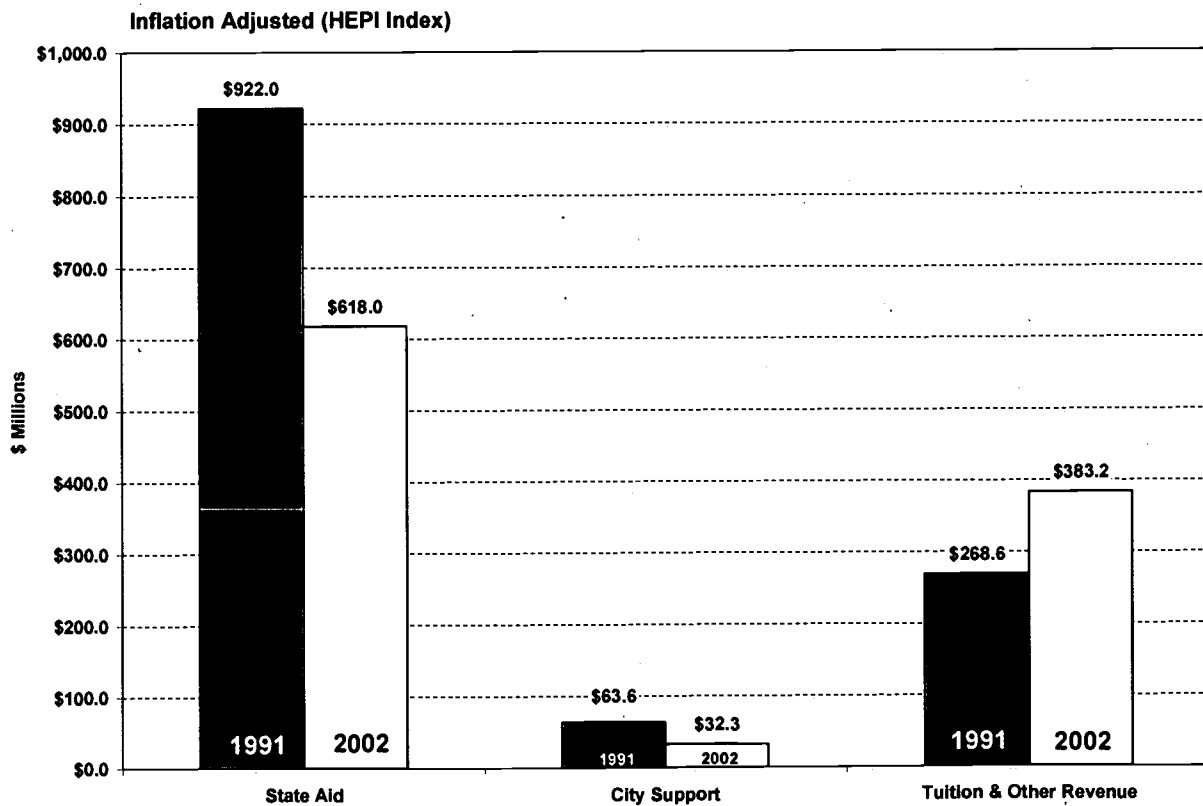
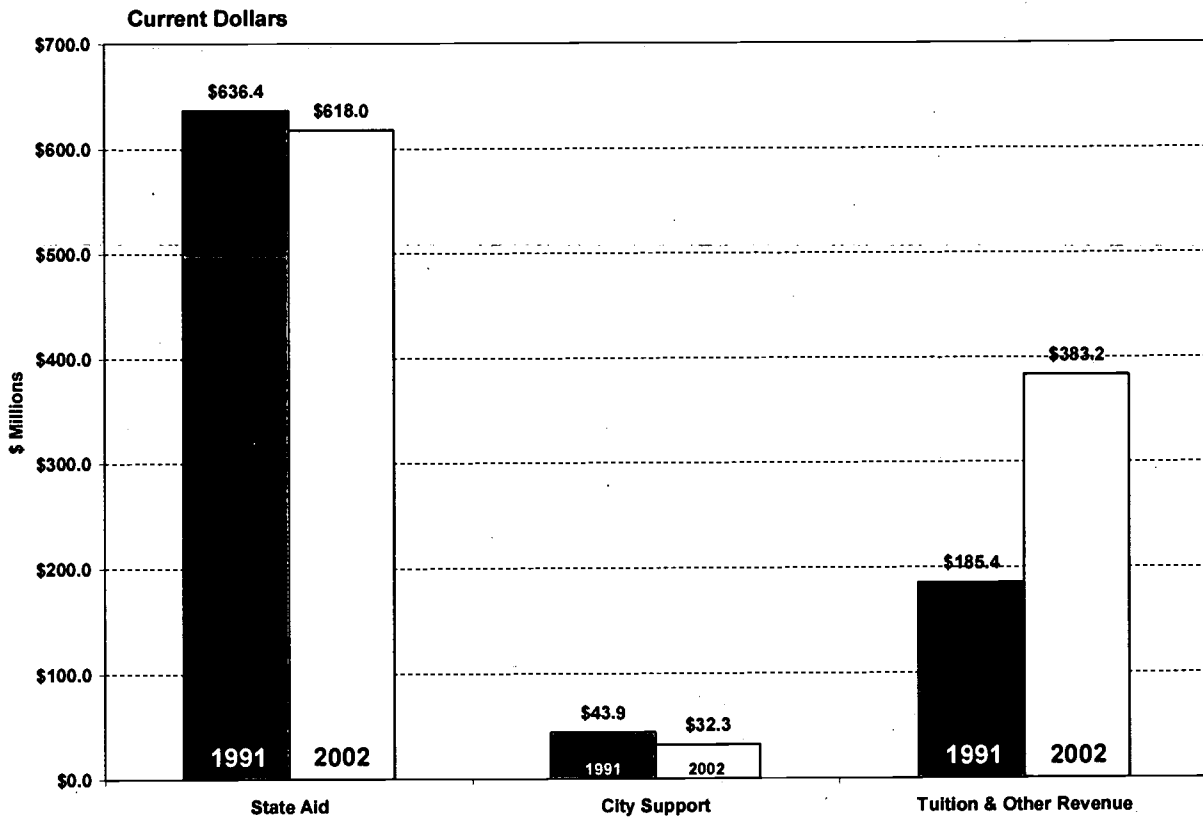
	1991	Percent	2002	Percent	Change 1991-2002	% Change 1991-2002
State Aid	636.4	73.5%	618.0	59.8%	-18.4	-2.9%
City Support	43.9	5.1%	32.3	3.1%	-11.6	-26.4%
Tuition and Other Revenue	185.4	21.4%	383.2	37.1%	197.8	106.7%
<b>Total</b>	<b>865.7</b>	<b>100.0%</b>	<b>1,033.5</b>	<b>100.0%</b>	<b>167.8</b>	<b>19.4%</b>

**Table 2**  
Senior College Funding by Source 1991 – 2002  
(Inflation Adjusted Dollars (HEPI Index) - millions)

	1991	Percent	2002	Percent	Change 1991-2002	% Change 1991-2002
State Aid	922.0	73.5%	618.0	59.8%	-304.0	-32.9%
City Support	63.6	5.1%	32.3	3.1%	-31.3	-49.2%
Tuition and Other Revenue	268.6	21.4%	383.2	37.1%	114.6	42.7%
<b>Total</b>	<b>1,254.2</b>	<b>100.0%</b>	<b>1,033.5</b>	<b>100.0%</b>	<b>-220.7</b>	<b>-17.6%</b>

# The City University of New York

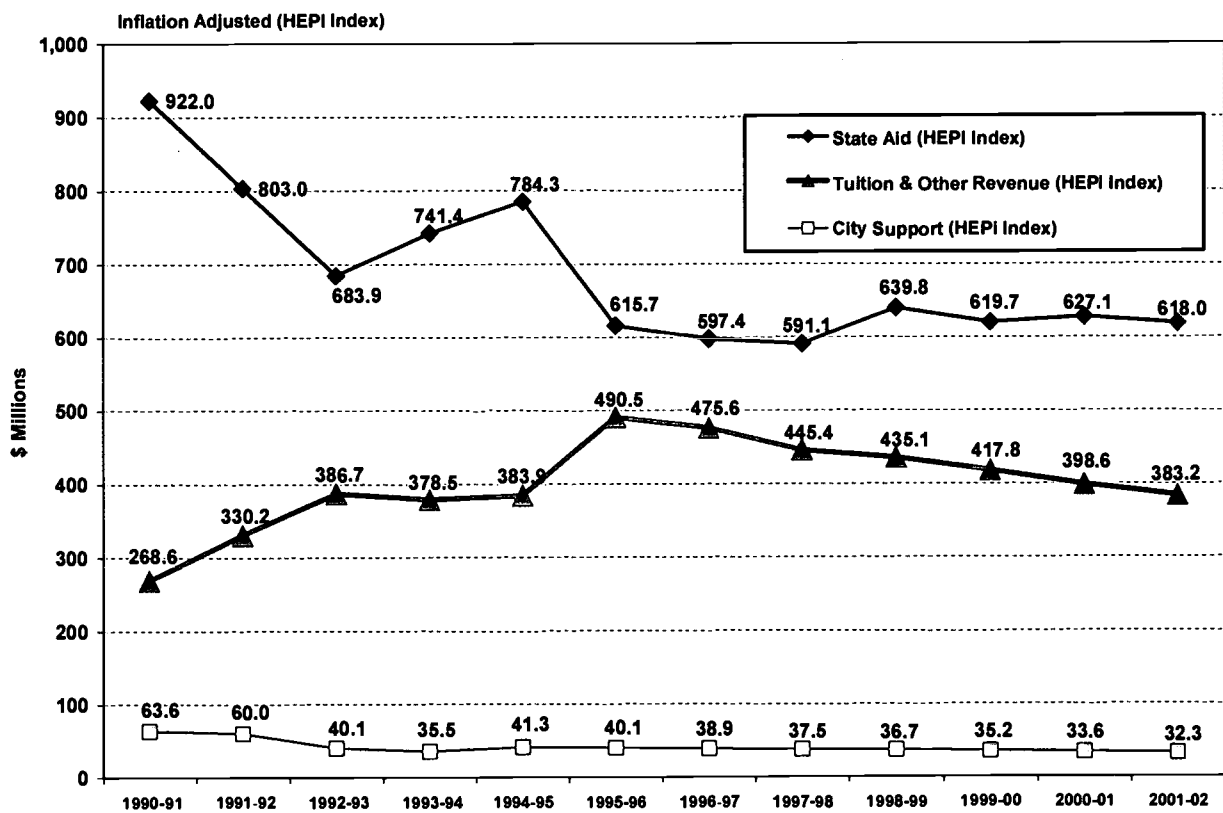
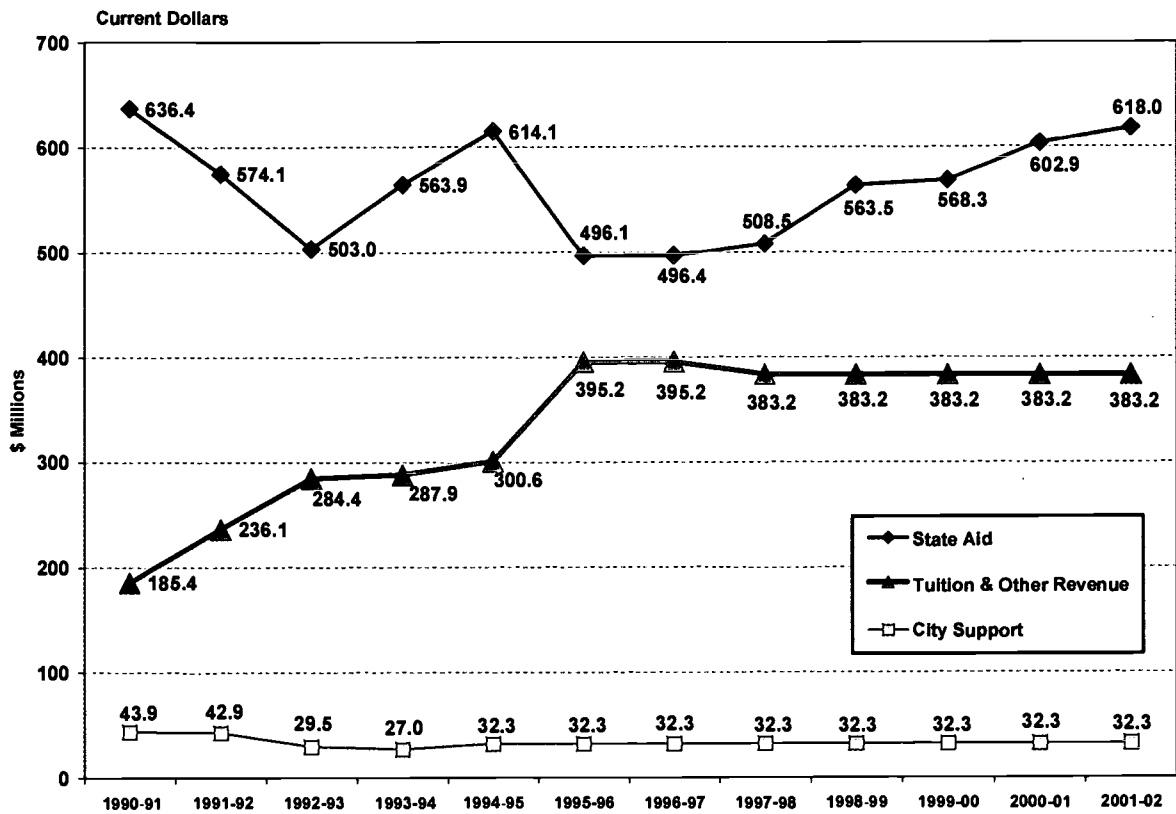
## Senior College Funding by Source -- 1991 to 2002





# The City University of New York

## Senior College Funding by Source -- 1991 through 2002



## The City University of New York

### Community College Funding by Revenue Source 1991-2002

- The FY2002 community college budget totals \$361.1 million. It is funded by tuition revenue (\$135.5 million); State aid (\$124.5 million) and City support (\$101.1 million).
- Since 1991 overall community college funding has increased \$75.5 million (26.4%) in current dollars. The increased funding has come from \$95.6 million in increased tuition revenue and State aid, offset by \$20.1 million in reduced City support. *When adjusted for inflation, however, community college funding declined \$52.7 million (-12.7%).*
  - State aid to the community colleges rose \$21.6 million (21.1%) in current dollars, but declined \$24.6 million (-16.4%) after inflation.
  - City support *declined* \$20.1 million (-16.6%) in current dollars and \$74.5 million (-42.4%) after inflation.
  - Tuition revenue more than *doubled* during this period, rising 120% from \$61.5 million to \$135.5 million.
- During this period, the percentage of funding by source has shifted sharply between City support and student tuition payments. In 1991, the City's contribution represented 42.4% of the costs of operating the colleges. Today, the City's share of funding is 28%. Tuition payments comprised 21.6% of funding in 1991; today tuition accounts for 37.5% of the budget. The State share of funding has remained relatively stable during this period, declining slightly from 36% to 34.5%.

**Table 1:**  
Community College Funding by Source 1991 – 2002  
(Current Dollars - millions)

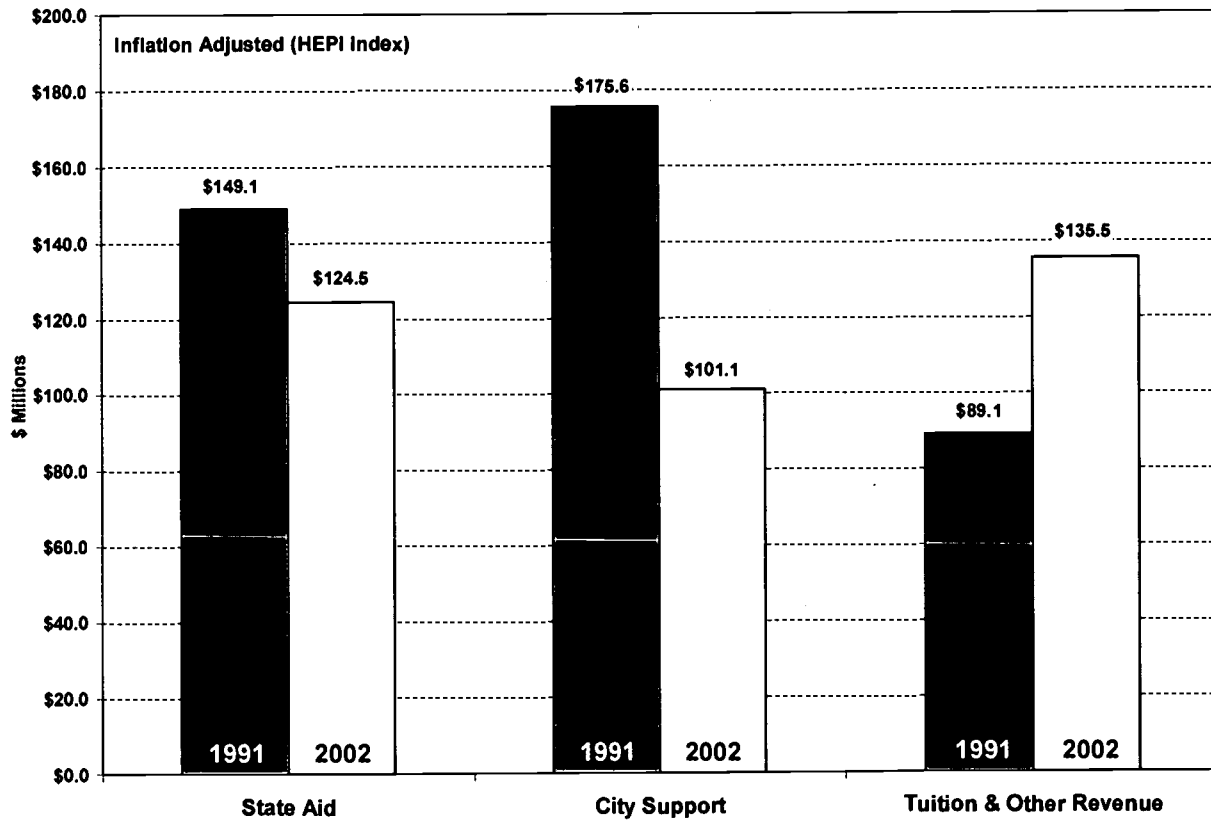
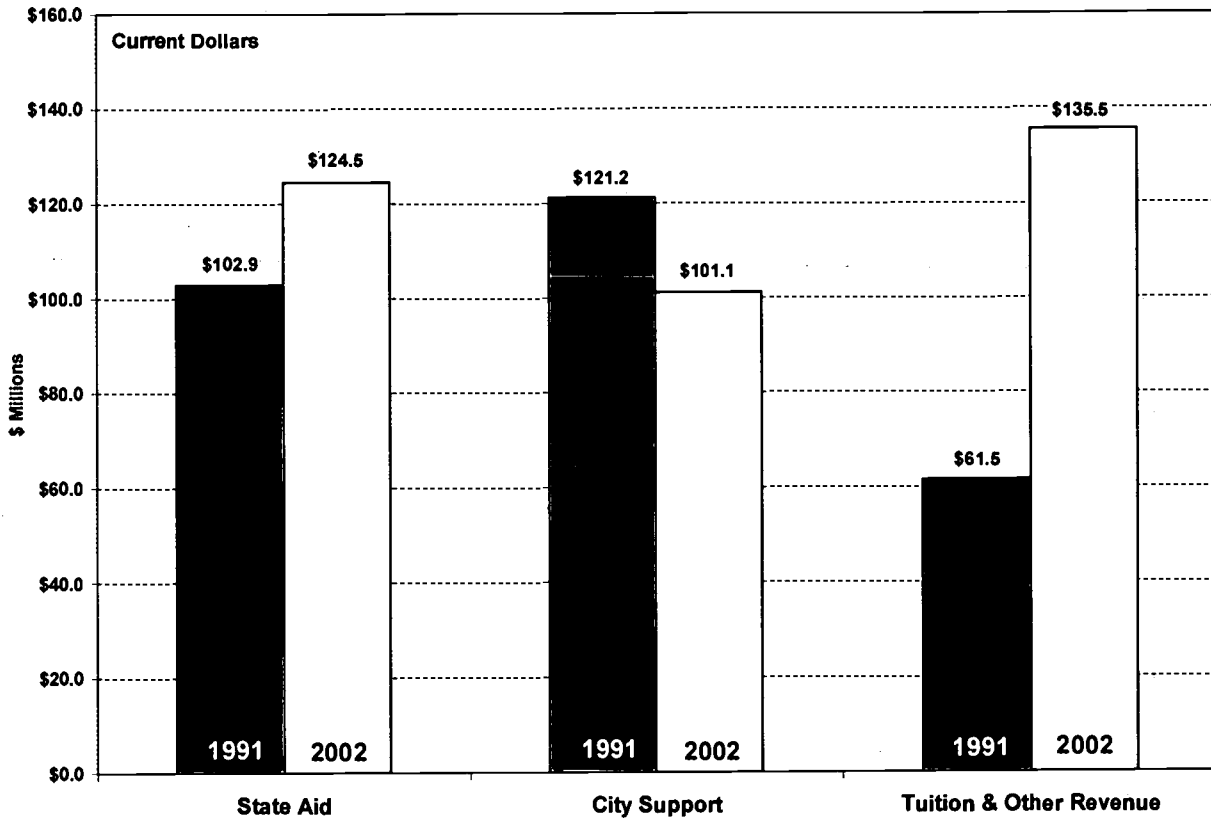
	1991	Percent	2002	Percent	Change 1991-2002	% Change 1991-2002
State Aid	102.9	36.0%	124.5	34.5%	21.6	21.1%
City Support	121.2	42.4%	101.1	28.0%	-20.1	-16.6%
Tuition and Other Revenue	61.5	21.6%	135.5	37.5%	74.0	120.3%
<b>Total</b>	<b>285.6</b>	<b>100.0%</b>	<b>361.1</b>	<b>100.0%</b>	<b>75.5</b>	<b>26.4%</b>

**Table 2**  
Community College Funding by Source 1991 – 2002  
(Inflation Adjusted Dollars (HEPI Index) - millions)

	1991	Percent	2002	Percent	Change 1991-2002	% Change 1991-2002
State Aid	149.1	36.0%	124.5	34.5%	-24.6	-16.4%
City Support	175.6	42.4%	101.1	28.0%	-74.5	-42.4%
Tuition and Other Revenue	89.1	21.6%	135.5	37.5%	46.4	52.1%
<b>Total</b>	<b>413.8</b>	<b>100.0%</b>	<b>361.1</b>	<b>100.0%</b>	<b>-52.7</b>	<b>-12.7%</b>

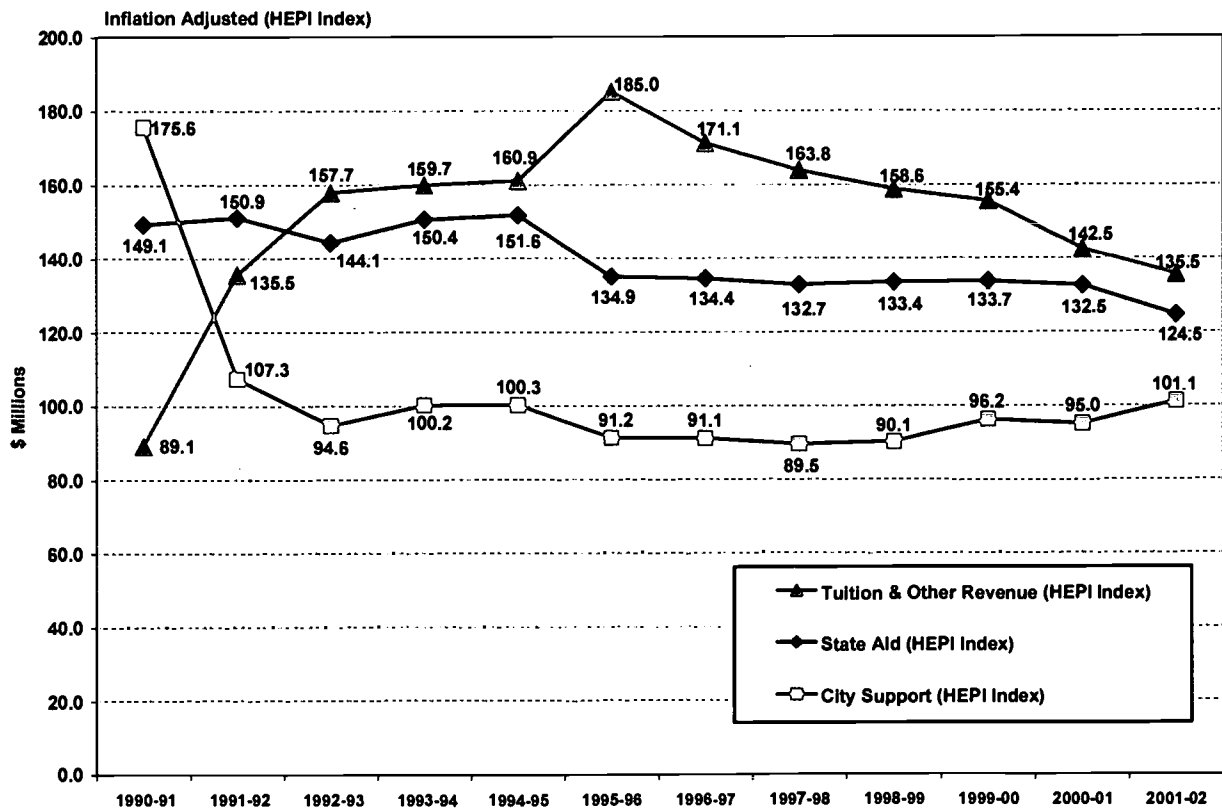
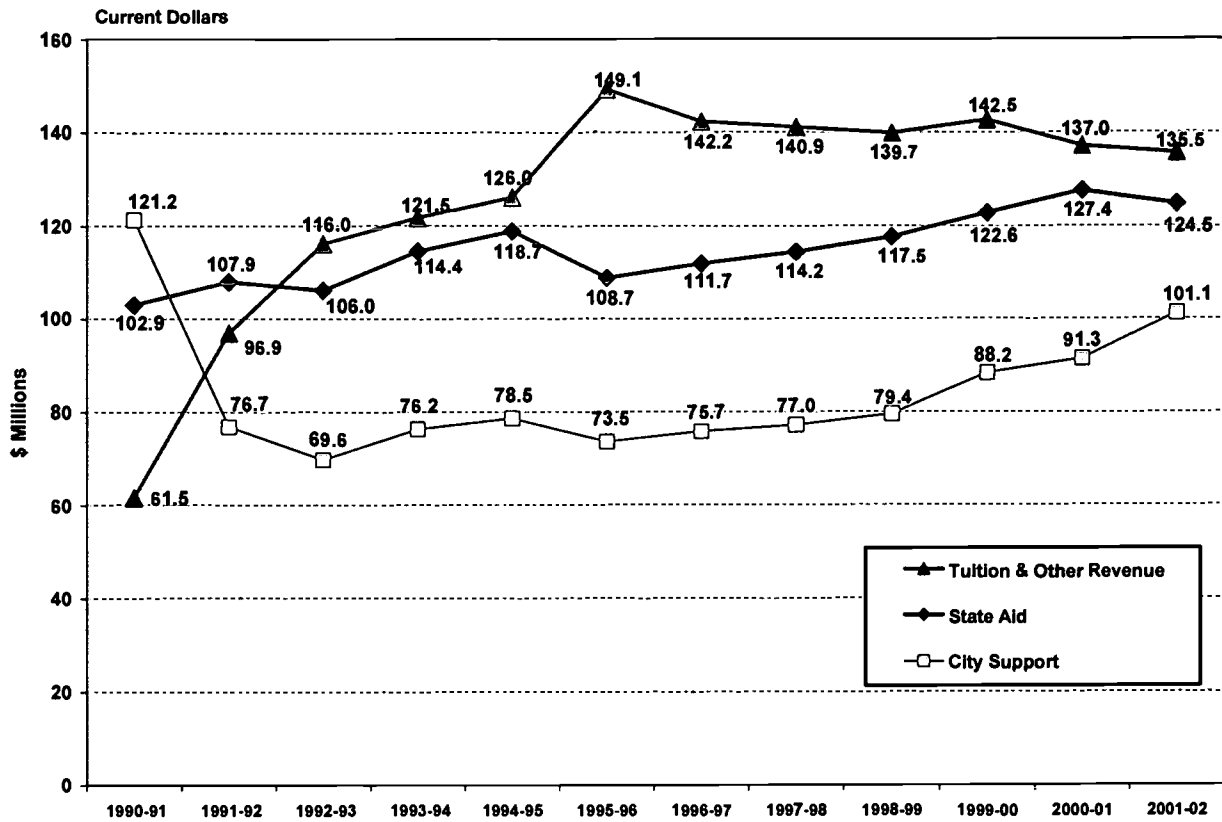
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## Community College Funding by Source -- 1991 to 2002



# The City University of New York

## Community College Funding by Source -- 1991 through 2002



The City University Of New York  
 Historical Operating Budget Funding (millions of \$)  
 Nominal Vs. 2002 Inflation Adjusted Dollars

	1990-91	1991-92	1992-93	1993-94	1994-95	1995-96	1995-97	1997-98	1998-99	1999-00	2000-01	2001-02
Higher Ed Price Index	148.2	153.5	157.9	163.3	168.1	173.0	178.4	184.7	189.1	196.9	206.4	214.7
Higher Ed Price Deflator, 2002 = 100	1.449	1.399	1.360	1.315	1.277	1.241	1.203	1.162	1.135	1.090	1.040	1.000
<b>Funding</b>	<b>1990-91</b>	<b>1991-92</b>	<b>1992-93</b>	<b>1993-94</b>	<b>1994-95*</b>	<b>1995-96</b>	<b>1995-97</b>	<b>1997-98</b>	<b>1998-99</b>	<b>1999-00</b>	<b>2000-01</b>	<b>2001-02</b>
Senior Colleges												
State Aid	636.4	574.1	503.0	563.9	614.1	496.1	496.4	508.5	563.5	568.3	602.9	618.0
State Aid (HEPI Index)	922.0	803.0	683.9	741.4	784.3	615.7	597.4	591.1	639.8	619.7	627.1	618.0
City Support	43.9	42.9	29.5	27.0	32.3	32.3	32.3	32.3	32.3	32.3	32.3	32.3
City Support (HEPI Index)	63.6	60.0	40.1	35.5	41.3	40.1	38.9	37.5	36.7	35.2	33.6	32.3
Tuition & Other Revenue	185.4	236.1	284.4	287.9	300.6	395.2	395.2	383.2	383.2	383.2	383.2	383.2
Tuition & Other Revenue (HEPI Index)	268.6	330.2	386.7	378.5	383.9	490.5	475.6	445.4	435.1	417.8	398.6	383.2
Total Senior Colleges	865.7	853.1	816.9	878.8	947.0	923.6	923.9	924.0	979.0	983.8	1,018.4	1,033.5
Inflation Adjusted Total Senior Colleges	1,254.2	1,193.2	1,110.8	1,155.4	1,209.5	1,146.2	1,111.9	1,074.1	1,111.5	1,072.7	1,059.4	1,033.5
Community Colleges												
State Aid	102.9	107.9	106.0	114.4	118.7	108.7	111.7	114.2	117.5	122.6	127.4	124.5
State Aid (HEPI Index)	149.1	150.9	144.1	150.4	151.6	134.9	134.4	132.7	133.4	133.7	132.5	124.5
City Support	121.2	76.7	69.6	76.2	78.5	73.5	75.7	77.0	79.4	88.2	91.3	101.1
City Support (HEPI Index)	175.6	107.3	94.6	100.2	100.3	91.2	91.1	89.5	90.1	96.2	95.0	101.1
Tuition & Other Revenue	61.5	96.9	116.0	121.5	126.0	149.1	142.2	140.9	139.7	142.5	137.0	135.5
Tuition & Other Revenue (HEPI Index)	89.1	135.5	157.7	159.7	160.9	185.0	171.1	163.8	158.6	155.4	142.5	135.5
Total Community Colleges	285.6	281.5	291.6	312.1	323.2	331.3	329.6	332.1	336.6	353.3	355.7	361.1
Inflation Adjusted Total Community Colleges	413.8	393.7	396.5	410.3	412.8	411.2	396.7	386.0	382.2	385.2	370.0	361.1
University-wide												
State Aid	739.3	682.0	609.0	678.3	732.8	604.8	608.1	622.7	681.0	690.9	730.3	742.5
State Aid (HEPI Index)	1,071.0	953.9	828.1	891.8	935.9	750.6	731.8	723.8	773.2	753.4	759.7	742.5
City Support	165.1	119.6	99.1	103.2	110.8	105.8	108.0	109.3	111.7	120.5	123.6	133.4
City Support (HEPI Index)	239.2	167.3	134.7	135.7	141.5	131.3	130.0	127.1	126.8	131.4	128.6	133.4
Tuition & Other Revenue	246.9	333.0	400.4	409.4	426.6	544.3	537.4	524.1	522.9	525.7	520.2	518.7
Tuition & Other Revenue (HEPI Index)	357.7	465.8	544.4	538.3	544.9	675.5	646.7	609.2	593.7	573.2	541.1	518.7
Total University	1,151.3	1,134.6	1,108.5	1,190.9	1,270.2	1,254.9	1,253.5	1,256.1	1,315.6	1,337.1	1,374.1	1,394.6
Inflation Adjusted Total University	1,667.9	1,587.0	1,507.3	1,555.7	1,622.3	1,557.4	1,508.6	1,460.1	1,493.7	1,458.0	1,429.4	1,394.6
All Public Funds	904.4	801.6	708.1	781.5	843.6	710.6	716.1	732.0	792.7	811.4	853.9	875.9
Inflation Adjusted All Public Funds	1,310.2	1,121.2	962.8	1,027.5	1,077.5	881.9	861.8	850.9	900.0	884.8	888.2	875.9

\* Medgar Evers became a senior college in 1994-95



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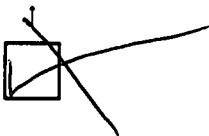
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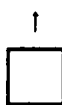
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