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ABSTRACT

Federal regulations have set forth specific performance standards for the provision of services for children with disabilities in Head Start programs. These regulations provide state and local education agencies and Head Start grantees with unique opportunities to collaborate to provide comprehensive, family-centered, and appropriate services to young children with disabilities and their families. This manual was developed to assist state and local communities in adopting policies for providing collaboration between Head Start and the Individuals with Disabilities Education Act (IDEA) Part B programs for young children and their families. The manual contains a four-page "Fact Sheet" highlighting major provisions of the new regulations and a two-page "Questions and Answers" section, which can both be used as training handouts. It offers a set of over 20 training transparency masters. The Head Start regulations and IDEA Part B regulations are then compared side-by-side. Head Start performance standards related to regulations for children with disabilities are presented, with guidance for Head Start grantees and delegate agencies. The manual concludes with a list of regional Head Start offices, resource access projects, state directors of special education, and other organizational resources. (JDD)

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**NEW OPPORTUNITIES FOR COLLABORATION:  
A POLICY AND IMPLEMENTATION RESOURCE AND TRAINING  
MANUAL FOR THE HEAD START REGULATIONS  
FOR CHILDREN WITH DISABILITIES**

ED 375 563



Developed by the Division for Early Childhood of the  
Council for Exceptional Children (DEC/CEC),  
the National Head Start Association, and  
and the Mid South Regional Resource Center (MSRRC)

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## I. ACKNOWLEDGEMENTS

## ACKNOWLEDGEMENTS

This document was developed under the leadership of the Governmental Relations Committee of the Division for Early Childhood (DEC) of the Council for Exceptional Children. Soon after the Head Start Regulations for Children with Disabilities were published, this Committee convened a workgroup of representatives from a number of organizations to discuss their implications for young children with special needs and their families. As a result of these discussions, this resource packet has been developed. The workgroup included:

**Chris Hanson**  
**Roxanne Kaufman**  
**Linda Likins**  
**Luzanne Pierce**  
**Vickie Rab**  
**Beth Rous**  
**Peggy Stephens**  
**Sharon Walsh**  
**Deb Ziegler**

DEC extends special thanks to Sharon Walsh for chairing this effort and serving as the primary editor, to Peggy Stephens for handling final reviews and edits, to Tracey Johnson for her patience and expertise in typing the document, and to Joan Ramsey for her efforts in getting the document published.

Debbie Ziegler, President  
Division for Early Childhood

## II. INTRODUCTION



## INTRODUCTION

Head Start regulations governing the provision of services for children with disabilities in Head Start programs have been promulgated. The new regulation, 45 CFR Part 1308, was published in the Federal Register on January 21, 1993. The rule sets forth specific performance standards including eligibility criteria, and provides guidance to Head Start grantees and delegate agencies. The final rule also makes changes to Parts 1304 and 1305. The release of these new regulations provides state and local education agencies and Head Start grantees with unique opportunities to collaborate to provide comprehensive, family-centered, and appropriate services to young children with disabilities and their families.

New Opportunities for Collaboration: A Policy and Implementation Resource and Training Manual for the Head Start Regulations for Children with Disabilities has been developed to assist state and local communities in the adoption of policies for providing collaboration between Head Start and the Individuals With Disabilities Education Act (IDEA), Part B programs for young children and their families.

The users of this document are urged to use it in conjunction with the actual federal regulations as well as state rules and other program requirements. State rules and program requirements generally provide additional provisions and more direction related to implementation issues. In addition, the last section of this document lists a variety of policy, training, and technical assistance resources which the user can tap in seeking current policy interpretations and strategies for effective practice.

These regulations make an attempt to clarify the relationship between Head Start and IDEA Part B as it relates to young children with disabilities and their families. They prescribe a variety of steps that local Head Start programs must take related to collaboration with local education agencies (LEAs). Clearly, the overall intent of the regulations is to promote positive and collaborative relationships between Head Start programs and LEAs as they strive to provide quality services to children and their families. While this philosophy provides the impetus for collaboration among early childhood educators, there are many specific areas in the new regulations that will need further exploration and clarification. As has been learned from the implementation of IDEA, new regulations bring challenges and raise unanswered questions. As with any new requirements, change will take time and there will be many questions. We all need to work together to develop the best programs for the children we serve.

These regulations offer an exciting opportunity for programs to examine their policies and procedures, reach out to community agencies, and collaboratively design services that respond to the needs of children with disabilities and their families.

This manual contains a "**Questions and Answers**" section that can be used as a training handout; a "**Fact Sheet**" which can also be used as a handout; **Training Transparency Masters** that describe the Head Start regulations governing services for children with disabilities; a "**Side-By-Side**" comparison of Head Start and IDEA regulations and the Head Start Guidance Materials (the guidance materials make suggestions for implementation - they are not policy) and contains a column for your own implementation notes. Finally, this manual contains a copy of the **Head Start Regulations or Performance Standards** themselves and a **Resource Directory**.

**III. QUESTIONS AND ANSWERS**

## QUESTIONS AND ANSWERS SECTION

1. *When do the Head Start regulations go into effect?*

The regulations go into effect for the 1993-1994 program year.

2. *What should I do first?*

- Read the regulations and guidance carefully. There are many new requirements and practices for Head Start programs. The Head Start regulations are written to facilitate coordination with IDEA.

- Use the side-by-side analysis to help identify the similarities and differences between Head Start regulations and Part B of IDEA.

- Keep a list of any questions or concerns you have. Forward them to your regional Head Start office, Head Start Resource Access Project (RAP), or State Department of Education Special Education Preschool 619 Coordinator (See Resource Directory in this document).

- Think about the ways in which the regulations impact your responsibilities and current practices.

- Use the required Head Start disability plan specified in the regulations as a blueprint for action. It contains step-by-step instructions for the disability component.

- Contact your partners in Head Start, Special Education and other early childhood programs and service providers. Plan a local or state collaborative meeting to help develop joint Head Start, SEA/LEA strategies and future work plans.

3. *Will my program and practices change based on these regulations?*

The regulations reflect many existing "recommended practices" in early childhood. In some states, programs and agencies will have to make very few changes, while in others they will need to re-examine their current procedures and practices in order to comply with the regulations. There are specific requirements that will change existing practices (e.g., the 45-day screening time line, components of the disability plan, recruitment procedures, new eligibility criteria).

4. *How can I get help?*

The RAPs, Regional Resource Centers (RRCs), the National Early Childhood Technical Assistance System (NEC\*TAS), the Division for Early Childhood (DEC), the National Head Start Association and many others have available training, technical assistance and resource materials that will be available to you. A resource directory has been included in this packet for your convenience. Don't hesitate to call any of the listed resource groups.

5. *How have Head Start grantees and LEAs in other states worked together?*

Many states have developed State Department of Education and Head Start agreements. The content of these agreements ranges from personnel issues, assignment of financial responsibility, joint state-wide training initiatives, provision of services and compatible eligibility requirements. In addition, Head Start grantees and local education agencies have developed a number of working agreements that meet the needs of children and families in their communities. State agreements that allow flexibility and encourage local collaboration, promote smooth transitions, and promote more appropriate service options at the local level have also been developed in some areas. Examples of

these agreements or sample formats can be obtained through your RAP, NEC\*TAS or RRC.

6. *What do the regulations mean for personnel?*

Head Start grantees must assure that by the 1994-1995 program year, special education and related services are provided by or delivered under the supervision of personnel meeting state qualifications. Every State Department of Education has a comprehensive system of personnel development (CSPD) which provides personnel standards for individuals providing special education and related services. Head Start grantees should be aware of their state's CSPD plans and should be represented on state personnel committees. One possible area of collaborations between LEAs and Head Start would be personnel-sharing, using LEA special educators to supervise and support Head Start staff (especially in areas where there is a shortage of qualified personnel).

7. *What should I do if I have questions about some of the regulations?*

First, talk to your regional Head Start office, RAP, or State Department of Education Special Education Preschool 619 coordinator. For implementation ideas, talk with other agencies in your area to decide what will work in your community. Devise a solution that is consistent with the regulations, that meets the needs of the children and families you serve, and that works in your community.

8. *What do these regulations mean for the children and families we serve?*

These regulations are meant to ensure that Head Start programs provide services to children with disabilities and their families (at least 10% of the children served in Head Start must be children with disabilities). They also require collaboration with local education agencies which have a responsibility for making sure that all preschool children with disabilities have available a free appropriate public education (through the public school or through the school's arrangements with other agencies, e.g. Head Start, Child Care, etc.) The Head Start regulations include specific guidance for screening, evaluation, and intervention services to be provided by Head Start for children with disabilities and their families. Finally, the regulations recognize the primary role of families in making decisions about services for their children.

**IV. FACT SHEET**

## Fact Sheet

On January 21, 1993, Head Start regulations governing the provision of services for children with disabilities in Head Start programs were published in the Federal Register. The rule, 45 CFR Part 1308 sets forth specific performance standards, including eligibility criteria, and provides guidance to Head Start grantees and delegate agencies. The final rule also makes changes to Part 1304 (Head Start Performance Standards) and Part 1305 (Eligibility and Enrollment Standards). The federal government published a Notice of Proposed Rule Making (NPRM) in October of 1988 which contained a draft of the regulations for public comment. Over 2,000 comments were received.

These new regulations became effective February 22, 1993 and are the first regulations promulgated to set standards for children with disabilities in Head Start programs. Guidance for the provision of services for children with disabilities in Head Start had previously been provided through memoranda and other policy transmittals and not in regulations.

General guidance for the regulations is also offered in an appendix to Part 1308. The regulations and the guidance material reference the relevance and importance of requirements under Section 504 of the Rehabilitation Act and the Americans with Disabilities Act.

The following highlights major provisions of the new regulations. These are organized by the seven subparts listed below:

### **Subpart A - General**

- Purpose "ensure that children with disabilities enrolled in Head Start programs receive all the services to which they are entitled under the Head Start Program Performance Standards at 45 CFR Part 1304, as amended."
- Definitions are included for 14 terms: ACYF, children with disabilities, Commissioner, day, delegate agency, disabilities coordinator, eligibility criteria, grantee, individualized education program, least restrictive environment, Performance Standards, related services, assistive technology device, assistive technology service, responsible HHS official and special education.

### **Subpart B - Disabilities Service Plan**

The Disabilities Service Plan must include plans for the following:

- procedures for screening and evaluation
- procedures for special education, related services and transition
- accessibility assurances
- special furniture, equipment and materials
- designation of a coordinator of services for children with disabilities
- annual update
- service delivery options
- State standards for personnel
- interagency agreements
- fiscal management
- budget requests

- The Head Start grantee or delegate agency must "arrange or provide special education and related services necessary to foster the maximum development of each child's potential and to facilitate participation in the regular Head Start program unless the services are being provided by the LEA or other agency."

#### **Subpart C - Social Services Performance Standards**

- Outreach and recruitment activities must incorporate specific actions to actively locate and recruit children with disabilities.
- Grantees must not deny placement on the basis of a disability or its severity to any child when:
  1. The parents wish to enroll the child;
  2. The child meets the Head Start age and income eligibility criteria;
  3. Head Start is an appropriate placement according to the child's IEP; and
  4. The program has space to enroll more children, even though the program has made 10 percent of its enrollment opportunities available to children with disabilities."
- Further, a child with a disability for whom Head Start is an appropriate placement according to the IEP cannot be denied enrollment because of:
  1. Staff attitudes and/or apprehensions;
  2. Inaccessibility of facilities;
  3. Need to access additional resources to serve a specific child;
  4. Unfamiliarity with a disabling condition or special equipment, such as a prosthesis; or
  5. Need for personalized special services, such as feeding or suctioning, and assistance with toileting, including catheterization, diapering, and toilet training.

#### **Subpart D - Health Services Performance Standards**

Three steps are included in the assessment process:

1. Screening - to determine if a child needs further evaluation to determine if there is a disability. Beginning with the 1993-94 program year, screening must be provided to all children in Head Start by 45 days after the start of the Fall program;
  2. Developmental Assessment - to collect information on each child's functioning in gross and fine motor skills, perceptual discrimination, cognition, attention skills, self-help, social and receptive skills, and expressive language.
  3. Evaluation - to refer a child to the LEA for evaluation. If the LEA does not evaluate the child, Head Start is responsible for arranging or providing for an evaluation.
- Criteria for each of the eligibility criteria are included. Also included are procedures to be used when medication is to be administered.

### **Subpart E - Educational Services Performance Standards**

- Procedures and requirements are included for the development of an IEP for children determined eligible for special education. When the LEA develops the IEP a representative from Head Start must attempt to participate in the IEP meeting and placement decision. When Head Start develops the IEP, an LEA representative must be invited, in writing, if Head Start is initiating the request for the meeting.

### **Subpart F - Nutrition Performance Standards**

The disabilities coordinator must work with staff to ensure that provisions to meet the special needs of children are incorporated into the nutrition program including:

- Consultation with appropriate professionals with problems of chewing, swallowing and feeding
- Activities to help children participate in meal and snack times with classmates
- Prevention of disabilities with a nutrition basis

### **Subpart G - Parent Involvement Performance Standards**

This section describes ways Head Start programs must work parents of children with disabilities in addition to the references found in previous sections. Tasks include:

- supporting parents as their children transition into the program
- providing information on fostering development
- providing opportunities for parents to observe activities related to the IEP
- referring parents to support groups and other services and resources
- informing parents of their rights under IDEA
- identifying needs of siblings
- encouraging advocacy
- helping facilitate transition and assisting in notifying the school of the child's enrollment

### **Appendix to Part 1308 - Head Start Program Performance Standards on Services to Children with Disabilities**

This appendix sets forth guidance for the implementation of the requirements. This guidance provides explanatory material and includes recommendations and suggestions for meeting the requirements. This guidance is not binding on Head Start grantees or delegate agencies.

### **Part 1304 - Program Performance Standards For Operation of Head Start Programs By Grantees and Delegate Agencies**

The authority citation for part 1304 is revised as follows:

- Change term "OCD" to "ACYF"
- Change "Office of Child Development" to "Administration on Children, Youth and Families."
- Change in definitions of the terms  
- ACYF



- Commissioner
- "children with disabilities"
- Medical and dental history, screening and examinations must be provided by 45 days after the beginning of services to a child (effective 93-94 program year)

**Part 1305 - Eligibility Requirements and Limitations For Enrollment In Head Start**

The authority citation for part 1305 is revised as follows:

- Change in definition of the term "children with disabilities"

**V. SET OF TRAINING TRANSPARENCIES**

# **Head Start Program Performance Standards on Service for Children with Disabilities**

## **45 CFR Part 1308**

- **Published in Federal Register -  
January 21, 1993**
  
- **NPRM Published - October 19, 1988**
  - **500 letters and memoranda.**
  - **Contained 2,000 comments.**
  - **Comments from grantees, state agencies, professional associations, universities, public schools, advocacy groups, parents, and interested parties.**
  - **Majority of comments were in favor of aligning the regulation more closely with IDEA.**
  - **Effective date of rule - February 22, 1993.**

Overhead #1

# **Background Head Start Facts FY '93**

- **713,903 Head Start children enrolled**
- **1,395 Head Start grantees**
- **94,235 children (13.2%) had disabilities**
- **Approximately half or more of children with disabilities enrolled in Head Start receive services from more than one agency.**

Overhead #2

# Regulations Structure

- **Supplementary Information**
- **Subpart A - General**
- **Subpart B - Disabilities Service Plan**
- **Subpart C - Social Services Performance Standards**
- **Subpart D - Health Services Performance Standards**
- **Subpart E - Education Services Performance Standards**
- **Subpart F - Nutrition Performance Standards**
- **Subpart G - Parent Involvement Performance Standards**
- **Appendix to Part 1308 - Guidance**
- **Changes to Part 1304 - Head Start Performance Standards**
- **Changes to Part 1305 - Head Start Eligibility and Enrollment Standards**

Overhead #3

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# **Subpart A--General**

**1308.1 Purpose**

**1308.2 Scope**

**1308.3 Definitions**

Overhead #4

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# **Subpart B--Disabilities Service Plan**

## **1308.4 Purpose and scope of disabilities service plan**

Overhead #5

# **Subpart C--Social Services Performance Standards**

## **1308.5 Recruitment and enrollment of children with disabilities**

Overhead #6

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# **Subpart D--Health Services Performance Standards**

- 1308.6 Assessment of children**
- 1308.7 Eligibility criteria:  
Health impairment.**
- 1308.8 Eligibility criteria: Emotional  
behavioral disorders.**
- 1308.9 Eligibility criteria: Speech or  
language impairments.**
- 1308.10 Eligibility criteria:  
Mental retardation.**
- 1308.11 Eligibility criteria: Hearing  
impairment including  
deafness.**
- 1308.12 Eligibility criteria:  
Orthopedic impairment.**

Overhead #7a

**1308.13 Eligibility criteria: Visual  
impairment including  
blindness.**

**1308.14 Eligibility criteria: Learning  
disabilities.**

**1308.15 Eligibility criteria: Autism.**

**1308.16 Eligibility criteria:  
Traumatic brain injury.**

**1308.17 Eligibility criteria: Other  
impairments.**

**1308.18 Disabilities/health services  
coordination.**

Overhead #7b

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# **Subpart E--Education Services Performance Standards**

## **1308.19 Developing individualized education programs (IEPs).**

Overhead #8

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# Subpart F--Nutrition Performance Standards

## 1308.20 Nutrition services.

Overhead #9

28

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# **Subpart G--Parent Involvement Performance Standards**

**1308.21 Parent participation and transition of  
children into Head Start and from Head  
Start to public school.**

Overhead #10

# Appendix -- Guidance

- **provides explanatory material**
- **includes recommendations and suggestions**
- **not binding**
- **includes nine pages of guidance**

Overhead #11

# Subpart A - General

- **Purpose "ensure that children with disabilities enrolled in Head Start programs receive all the services to which they are entitled under the Head Start Program Performance Standards at 45 CFR Part 1304, as amended."**
- **Definitions are included for 14 terms: ACYF, children with disabilities, Commissioner, day, delegate agency, disabilities coordinator, eligibility criteria, grantee, individualized education program, least restrictive environment, Performance Standards, related services, assistive technology device, assistive technology service, responsible HHS official and special education.**

Overhead #12

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# **Subpart B - Disabilities Service Plan**

**The Disabilities Service Plan must include plans for the following:**

- **procedures for screening and evaluation**
- **procedures for special education, related services and transition**
- **accessibility assurances**
- **special furniture, equipment and materials**
- **designation of a coordinator of services for children with disabilities**
- **annual update**
- **service delivery options**
- **State standards for personnel**
- **interagency agreements**
- **fiscal management**
- **budget requests**
- **The Head Start grantee or delegate agency must "arrange or provide special education and related services necessary to foster the maximum development of each child's potential and to facilitate participation in the regular Head Start program unless the services are being provided by the LEA or other agency."**

Overhead #13



# **Subpart C - Social Services Performance Standards**

- **Outreach and recruitment activities must incorporate specific actions to actively locate and recruit children with disabilities.**
  
- **Grantees must not deny placement on the basis of a disability or its severity to any child when:**
  1. **The parents wish to enroll the child;**
  2. **The child meets the Head Start age and income eligibility criteria;**
  3. **Head Start is an appropriate placement according to the child's IEP; and**
  4. **The program has space to enroll more children, even though the program has made 10 percent of its enrollment opportunities available to children with disabilities."**

Overhead 14a

- **Further, a child with a disability for whom Head Start is an appropriate placement according to the IEP cannot be denied enrollment because of:**

- 1. Staff attitudes and/or apprehensions;**
- 2. Inaccessibility of facilities;**
- 3. Need to access additional resources to serve a specific child;**
- 4. Unfamiliarity with a disabling condition or special equipment, such as a prosthesis; or**
- 5. Need for personalized special services, such as feeding or suctioning, and assistance with toileting, including catheterization, diapering, and toilet training.**

Overhead #14b

# **Subpart D - Health Services Performance Standards**

**Three steps are included in the assessment process:**

- 1. Screening - to determine if a child needs further evaluation to determine if there is a disability. Beginning with the 1993-94 program year, screening must be provided to all children in Head Start by 45 days after the start of the Fall program;**
- 2. Developmental Assessment - to collect information on each child's functioning in gross and fine motor skills, perceptual discrimination, cognition, attention skills, self-help, social and receptive skills, and expressive language.**
- 3. Evaluation - to refer a child to the LEA for evaluation. If the LEA does not evaluate the child, Head Start is responsible for arranging or providing for an evaluation.**

**● Criteria for each of the eligibility criteria are included. Also included are procedures to be used when medication is to be administered.**

Overhead #15

## **Subpart E - Educational Services Performance Standards**

- **Procedures and requirements are included for the development of an IEP for children determined eligible for special education. When the LEA develops the IEP a representative from Head Start must attempt to participate in the IEP meeting and placement decision. When Head Start develops the IEP, an LEA representative must be invited, in writing, if Head Start is initiating the request for the meeting.**

Overhead #16

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# **Subpart F--Nutrition Performance Standards**

**Nutrition program components include:**

- **Consultation with appropriate professionals with problems of chewing, swallowing and feeding**
- **Activities to help children participate in meal and snack times with classmates**
- **Prevention of disabilities with a nutrition basis**

Overhead #17

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# Subpart G--Parent Involvement Performance Standards

Parent involvement requirements include:

- supporting parents as their children transition into the program
- providing information on fostering development
- providing opportunities for parents to observe activities related to the IEP
- referring parents to support groups and other services and resources
- informing parents of their rights under IDEA
- identifying needs of siblings
- encouraging advocacy
- helping facilitate transition and assisting in ratifying the school of the child's enrollment

Overhead #18

# Appendix to Part 1308 - Guidance

- **Guidance for implementation of requirements**
  - explanatory material
  - recommendations and suggestions
  
- **Guidance is not binding**

Overhead #19

# **Part 1304 - Program Performance Standards For Operation of Head Start Programs By Grantees and Delegate Agencies**

**The authority citation for part 1304 is revised as follows:**

- **Change term "OCD" to "ACYF"**
- **Change "Office of Child Development" to "Administration on Children, Youth and Families."**
- **Change in definitions of the terms**
  - **ACYF**
  - **Commissioner**
  - **"children with disabilities"**
- **Medical and dental history, screening and examinations must be provided by 45 days after beginning of services to child (effective 93-94 program year)**

Overhead #20

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# **Part 1305 - Eligibility Requirements and Limitations For Enrollment In Head Start**

**The authority citation for part 1305 is revised as follows:**

- **Change in definition of the term "children with disabilities"**

Overhead #21

**VI. Side by Side Comparison of IDEA Part B  
Regulations to the Head Start Regulations  
for Children with Disabilities**

**Subpart A--General**

**§1308.1 Purposes**

This rule sets forth the requirements for providing special services for 3-through 5-year-old children with disabilities enrolled in Head Start programs. These requirements are to be used in conjunction with the Head Start Program Performance Standards at 45 CFR part 1304. The purpose of this part is to ensure that children with disabilities enrolled in Head Start programs receive all the services to which they are entitled under the Head Start Program Performance Standards at 45 CFR part 1304, as amended.

**§1308.2 Scope.**

This rule applies to all Head Start grantees and delegate agencies.

**Subpart A--General**

**Purpose, Applicability, and Regulations That Apply to this Program**

**§300.1 Purpose.**

The purpose of this part is--

(a) to ensure that all children with disabilities have available to them a free appropriate public education that includes special education and related services to meet their unique needs;

(b) To ensure that the rights of children with disabilities and their parents are protected;

(c) To assist States and localities to provide for the education of all children with disabilities; and

(d) To assess and ensure the effectiveness of efforts to education those children

[Authority: 20 U.S.C. 1401 Note]

**§300.2 Applicability to State, local, and private agencies.**

(a) **States.** This part applies to each State that receives payments under Part B of the Act.

(b) **Public agencies within the State.** The State plan is submitted by the State educational agency on behalf of the State as a whole. Therefore, the provisions of this part apply to all political subdivisions of the State that are involved in the education of children with disabilities. These would include:

(1) The State educational agency;

(2) Local educational agencies and intermediate educational units;

(3) Other State agencies and schools (such as Departments of Mental Health and Welfare and State schools for students with deafness or students with blindness); and

(4) State correctional facilities

(c) **Private schools and facilities.** Each public agency in the State is responsible for ensuring that the rights and protections under this part are given to children referred to or

placed in private schools and facilities by that public agency. (See §§300.400-300.402)

[Authority: 20 U.S.C. 1412(1), (6); 1413(a); 1413(a)(4)(B)]

Note: The requirements of this part are binding on each public agency that has direct or delegated authority to provide special education and related services in a State that receives funds under Part B of the Act, regardless of whether that agency is receiving funds under Part B.

**§1308.3 Definitions.**

As used in this part:

(a) The term **ACYF** means the Administration on Children, Youth and Families, Administration for Children and Families, U.S. Department of Health and Human Services, and includes appropriate Regional Office staff.

(b) The term **children with disabilities** means children with mental retardation, hearing impairments including deafness, speech or language impairments, visual impairments including blindness, serious emotional disturbance, orthopedic impairments, autism, traumatic brain injury, other health impairments or specific learning disabilities; and who, by reason thereof, need special education and related services, the term **children with disabilities** for children aged 3 to 5, inclusive, may, at a State's discretion, include children experiencing developmental delays as defined by the State and as measured by appropriate diagnostic instruments and procedures, in one or more of the following areas: physical development, cognitive development, communication development, social or emotional development, or adaptive development; and who, by reason thereof, need special education and related services.

No corresponding provision.

**§300.7 Children with disabilities.**

(a)(1) As used in this part, the term "children with disabilities" means those children evaluated in accordance with §§300.530-300.534 as having mental retardation, hearing impairments including deafness, speech or language impairments, visual impairments including blindness, serious emotional disturbance, orthopedic impairments, autism, traumatic brain injury, other health impairments, specific learning disabilities, deaf-blindness, or multiple disabilities, and who because of those impairments need special education and related services.

(2) The term "children with disabilities" for children aged 3 through 5 may, at a State's discretion, include children--

(i) Who are experiencing developmental delays, as defined by the State and as measured by appropriate diagnostic instruments and procedures, in one or more of the following areas: physical development, communication development, social or emotional development, or

adaptive development; and  
(ii) Who, for that reason, need  
special education and related  
services.

(c) The term **Commissioner**  
means the Commissioner of the  
Administration on Children,  
Youth and Families.

(d) The term **day** means a  
calendar day.

(c) The term **delegate  
agency** means a public or  
private non-profit agency to  
which a grantee has delegated  
the responsibility for operating  
all or part of its Head Start  
program.

(f) The term **disabilities  
coordinator** means the person  
on the Head Start staff  
designated to manage on a full  
or part-time basis the services  
for children with disabilities part  
1308.

(g) The term **eligibility  
criteria** means the criteria for  
determining that a child enrolled  
in Head Start requires special  
education and related services  
because of a disability.

(h) The term **grantee** means  
the public or private non-profit  
agency which as been granted  
financial assistance by ACYF to  
administer a Head Start

No corresponding provision.

No corresponding provision;  
however, references in IDEA,  
Part B timelines are references  
to calendar days.

**§300.14 Public agency.**

As used in this part, the  
term "public agency" includes,  
the SEA, LEAs, IELs, and any  
other political subdivision of the  
State that are responsible for  
providing education to children  
with disabilities.

[Authority: 20 U.S.C.  
1412(2)(B); 1412(6); 1413(A)]

No corresponding provisions.

**No corresponding provision.  
§300.8 Free appropriate  
public education.**

As used in this part, the  
term "free appropriate public  
education" means special  
education and related services  
that--

(a) Are provided at public  
expense, under public  
supervision and direction, and  
without charge;

(b) Meet the standards of the  
SEA, including the requirements  
of this part;

(c) Include preschool,  
elementary school, or secondary  
education in the State involved;  
and

(d) Are provided in  
conformity with the IEP that  
meets the requirements of  
§§300.340-300.350.

[Authority: 20 U.S.C.  
1401(a)(18)]

No corresponding provision.

program.

(i) The term **individualized education program (IEP)** means a written statement for a child with disabilities, developed by the public agency responsible for providing free appropriate public education to a child, and contains the special education and related services to be provided to an individual child

(j) The term **least restrictive environment** means an environment in which services to children with disabilities are provided:

(1) to the maximum extent appropriate, with children who are not disabled and in which

(2) special classes or other removal of children with disabilities from the regular educational environment occurs only when the nature or severity of the disability is such that education in regular classes with the use of supplementary aids and services cannot be achieved satisfactorily

#### Individualized Education Programs

##### §300.340 Definitions.

(a) As used in this part, the term "individualized education program" means a written statement for a child with a disability that is developed and implemented in accordance with §§300.341-300.350.

#### Least Restrictive Environment

##### §300.550 General.

(a) Each SEA shall ensure that each public agency establishes and implements procedures that meet the requirements of §§ 300.550-300.556.

(b) Each public agency shall ensure--

(1) That to the maximum extent appropriate, children with disabilities, including children in public or private institutions or other care facilities, are educated with children who are nondisabled; and

(2) That special classes, separate schooling or other removal of children with disabilities from the regular educational environment occurs only when the nature or severity of the disability is such that education in regular classes with the use of supplementary aids and services cannot be achieved satisfactorily.

[Authority: 20 U.S.C. 1412(5)(B), 1414(a)(1)(C)(iv)]

##### §300.551 Continuum of alternative placements.

(a) Each public agency shall ensure that a continuum of alternative placements is available to meet the needs of children with disabilities for special education and related services

(b) The continuum required in paragraph (a) of this section must--

(1) Include the alternative placements listed in the definition of special education under §300.17 (instruction in regular classes, special classes, special schools, home instruction, and instruction in

hospitals and institutions); and

(2) Make provision for supplementary services (such as resource room or itinerant instruction to be provided in conjunction with regular class placement.

[Authority: 20 U.S.C. 1412(5)(B)]

**§300.552 Placements.**

Each public agency shall ensure that:

(a) The educational placement of each child with a disability--

(1) Is determined at least annually;

(2) Is based on his or her IEP; and

(3) Is as close as possible to the child's home.

(b) The various alternative placements included at §300.551 are available to the extent necessary to implement the IEP for each child with a disability.

(c) Unless the IEP of a child with a disability requires some other arrangement, the child is educated in the school that he or she would attend if nondisabled.

(d) In selecting the LRE, consideration is given to any potential harmful effect on the child or on the quality of services that he or she needs.

[Authority: 20 U.S.C. 1412(5)(B)]

Note: Section 300.552 includes some of the main factors that must be considered in determining the extent to which a child with a disability can be educated with children who are nondisabled. The overriding rule in this section is that placement decisions must be made on an individual basis. The section also requires each agency to have various alternative placements available in order to ensure that each child with a disability receives an education that is appropriate to his or her individual needs.

The requirements of §300.552 as well as the other requirements of §§300.550-300.556, apply to all preschool children with disabilities who are entitled to receive FAPI. Public agencies that provide preschool programs for nondisabled preschool children

must ensure that the requirements of §300.552(c) are met. Public agencies that do not operate programs for nondisabled preschool children are not required to initiate such programs solely to satisfy the requirements regarding placement in the LRE embodied in §§300.550-300.556. For these public agencies, some agencies, some alternative methods for meet the requirements of §§300.550-300.556 include--

(1) Providing opportunities for the participation (even part-time) of preschool children with disabilities in other preschool programs operated by public agencies (such as Head Start);

(2) Placing children with disabilities in private school programs for nondisabled preschool children or private school preschool programs that integrate children with disabilities and nondisabled children; and

(3) Locating classes for preschool children with disabilities in regular elementary schools.

In each case the public agency must ensure that each child's placement is in the LRE in which the unique needs of that child can be met, based upon the child's IEP, and meets all of the other requirements of §§300.340-300.350 and §§300.550-300.556.

The analysis of the regulations for Section 504 of the Rehabilitation Act of 1973 (34 CFR part 104--Appendix, Paragraph 24) includes several points regarding educational placements of children with disabilities that are pertinent to this section:

1. With respect to determining proper placements, the analysis states: "\*\*\*\*it should be stressed that, where a handicapped child is so disruptive in a regular classroom that the education of other students is significantly impaired, the needs of the handicapped child cannot be met in that environment. Therefore regular placement would not be appropriate to his or her



needs\*\*\* "

2. With respect to placing a child with a disability in an alternative setting, the analysis states that among the factors to be considered in placing a child is the need to place the child as close to home as possible. Recipients are required to take this factor into account in making placement decisions. The parent's right to challenge the placement of their child extends not only to placement in special classes or separate schools, but also to placement in a district school, particularly in a residential program. An equally appropriate education program may exist closer to home; and this issue may be raised by the parent under the due process provisions of this subpart.

**§300.553 Non academic settings.**

In providing or arranging for the provision of nonacademic and extracurricular services and activities, including meals, recess periods, and the services and activities set forth in §300.306 each public agency shall ensure that each child with a disability participates with nondisabled children in those services and activities to the maximum extent appropriate to the needs of that child.

[Authority: 20 U.S.C. 1412(5)(B)]

No corresponding provision.

**§300.12 Native Language.**

As used in this part, the term "native language" has the meaning given that term by section 703(a)(2) of the Bilingual Education Act, which provides as follows:

The term "native language," when used with reference to an individual of limited English proficiency, means the language normally used by that individual, or in the case of a child, the language normally used by the parents of the child.

[Authority: 20 U.S.C.

3283(a)(A)(2); 1401(a)(22)]

Note: Section 602(a)(22) of the Act states that the term "native language" has the same meaning as the definition from section 703(a)(2) of the Bilingual

Education Act. (The term is used in the prior notice and evaluation sections under §300.505(b)(2) and §300.532(a)(1). In using the term, the Act does not prevent the following means of communication:

(1) In all direct contract with a child (including evaluation of the child), communication would be in the language normally used by the child and not that of the parents, if there is a difference between the two.

(2) For individuals with deafness or blindness, or for individuals with no written language, the mode of communication would be that normally used by the individual (such as sign language, braille, or oral communication).

**§300.13 Parent**

As used in this part, the term "parent" means a parent, a guardian, a person acting as a parent of a child, or a surrogate parent who has been appointed in accordance with §300.514. The term does not include the State if the child is a ward of the State.

[Authority: 20 U.S.C. 1415]

Note: The term "parent" is defined to include persons acting in the place of a parent, such as a grandmother or stepparent with whom a child lives, as well as persons who are legally responsible for a child's welfare.

No corresponding provisions.

**§300.16 Related Services**

(a) As used in this part, the term "related services" means transportation and such developmental, corrective, and other supportive services as are required to assist a child with a disability to benefit from special education, and includes speech pathology and audiology, psychological services, physical

No corresponding provisions.

(k) The term **Performance Standards** means the Head Start program functions, activities and facilities required and necessary to meet the objectives and goals of the Head Start program as they relate directly to children and their families.

(l) The term **related services** means transportation and such developmental, corrective, and other supportive services as are required to assist a child with a disability to benefit from special education, and includes speech pathology and audiology, psychological services, physical and occupational therapy, recreation.

including therapeutic recreation, early identification and assessment of disabilities in children, counseling services, including rehabilitation counseling, and medical services for diagnostic or evaluation purposes. The term also includes school health services, social work services, and parent counseling and training. It includes other developmental, corrective or supportive services if they are required to assist a child with a disability to benefit from special education, including assistive technology services and devices.

(1) The term **assistive technology device** means any item, piece of equipment, or product system, whether acquired commercially off the shelf, modified, or customized, that is used to increase, maintain, or improve functional capabilities of individuals with disabilities.

(2) The term **assistive technology service** means any service that directly assists an individual with a disability in the selection, acquisition, or use of an assistive technology device. The term includes: the evaluation of the needs of an individual with a disability; purchasing, leasing, or otherwise providing for the acquisition of assistive technology devices by individuals with disabilities; selecting, designing, fitting, customizing, adapting, applying, maintaining, repairing, or replacing of assistive technology devices; coordinating and using other therapies, interventions, or services with assistive technology devices, such as those associated with existing education and rehabilitation plans and programs; training or technical assistance for an individual with disabilities, or, where appropriate, the family of an individual with disabilities; and training or technical assistance to professionals who employ or provide services involved in the major life

and occupational therapy, recreation, including therapeutic recreation, early identification and assessment of disabilities in children, counseling services, including rehabilitation counseling, and medical services for diagnostic or evaluation purposes. The term also includes school health services, social work services in schools, and parent counseling and training.

(b) [see next page]

**§300.5 Assistive technology device.**

As used in this part "assistive technology device" means any item, piece of equipment, or product system, whether acquired commercially off the shelf, modified, or customized, that is used to increase, maintain, or improve the functional capabilities of children with disabilities..

[Authority: 20 U.S.C.

1401(a)(25)]

**§300.6 Assistive technology service.**

As used in this part, "assistive technology service" means any service that directly assists a child with a disability in the selection, acquisition, or use of an assistive technology device.

The term includes--

(a) The evaluation of the needs of a child with a disability, including a functional evaluation of the child in the child's customary environment;

(b) Purchasing, leasing, or otherwise providing for the acquisition of assistive technology devices by children with disabilities;

(c) Selecting, designing, fitting, customizing, adapting, applying, retaining, repairing, or replacing assistive technology devices;

(d) Coordinating and using other therapies, interventions, or services with assistive technology devices, such as those associated with existing education and rehabilitation plans and programs,

functions of individuals with disabilities.

(c) Training or technical assistance for a child with a disability or, if appropriate, that child's family; and

(f) Training or technical assistance for professionals (including individuals providing education or rehabilitation services), employers, or other individuals who provide services to, employ, or are otherwise substantially involved in the major life functions of children with disabilities.

[Authority: 20 U.S.C. 1401(a)(26)]

**Note:** The definitions of "assistive technology device" and "assistive technology service" used in this part are taken directly from section 602(a)(25)--(26) of the Act, but in accordance with part B, the statutory reference to "individual with a disability" has been replaced with "child with a disability." The Act's definitions of "assistive technology service" incorporate verbatim the definitions of these terms used in the Technology-Related Assistance for Individuals with Disabilities Act of 1988.

(b) [continued from previous page] The terms used in this definition are defined as follows:

- (1) "Audiology" includes--
  - (i) Identification of children with hearing loss;
  - (ii) Determination of the range, nature, and degree of hearing loss, including referral for medical or other professional attention for the habilitation of hearing;
  - (iii) Provision of habilitative activities, such as language habilitation, auditory training, speech reading (lip-reading), hearing evaluation, and speech conservation;
  - (iv) Creation and administration of programs for prevention of hearing loss;
  - (v) Counseling and guidance of pupils, parents, and teachers regarding hearing loss; and
  - (vi) Determination of the child's need for group and individual amplification, selecting and fitting an appropriate aid, and evaluating

the effectiveness of amplification.

(2) "Counseling services" means services provided by qualified social workers, psychologists, guidance counselors, or other qualified personnel.

(3) "Early identification and assessment of disabilities in children" means the implementation of a formal plan for identifying a disability as early as possible in a child's life.

(4) "Medical services" means services provided by a licensed physician to determine a child's medically related disability that results in the child's need for special education and related services.

(5) "Occupational therapy" includes--

(i) Improving, developing or restoring functions impaired or lost through illness, injury, or deprivation;

(ii) Improving ability to perform tasks for independent functioning when functions are impaired or lost; and

(iii) Preventing, through early intervention, initial or further impairment or loss of function.

(6) "Parent counseling and training" means assisting parents in understanding the special needs of their child and providing parents with information about child development.

(7) "Physical therapy" means services provided by a qualified physical therapist.

(8) "Psychological services" includes--

(i) Administering psychological and educational tests, and other assessment procedures;

(ii) Interpreting assessment results;

(iii) Obtaining, integrating, and interpreting information about child behavior and conditions relating to learning

(iv) Consulting with other staff members in planning school programs to meet the special needs of children as indicated by psychological tests, interviews, and behavioral

evaluations; and

(v) Planning and managing a program of psychological services, including psychological counseling for children and parents.

(9) "Recreation" includes--

(i) Assessment of leisure function;

(ii) Therapeutic recreation services;

(iii) Recreation programs in schools and community agencies; and

(iv) Leisure education

(10) "Rehabilitation counseling services" means services provided by qualified personnel in individual or group sessions that focus specifically on career development, employment preparation, achieving independence, and integration in the workplace and community of a student with a disability. the term also includes vocational rehabilitation services provided to students with disability by vocational rehabilitation programs funded under the Rehabilitation Act of 1973, as amended.

(11) "School health services" means services provided by a qualified school nurse or other qualified person.

(12) "Social work services in schools" includes--

(i) Preparing a social or developmental history on a child with a disability;

(ii) Group and individual counseling with the child and family;

(iii) Working with those problems in a child's living situation (home, school, and community) that affect the child's adjustment in school; and

(iv) Mobilizing school and community resources to enable the child to learn as effectively as possible in his or her educational program

(13) "Speech pathology" includes--

(i) Identification of children with speech or language impairments.

(ii) Diagnosis and appraisal of specific speech or language impairments;

(iii) Referral for medical or

other professional attention necessary for the habilitation of speech or language impairments;

(iv) Provision of speech and language services for the habilitation or prevention of communicative impairments; and

(v) Counseling and guidance of parents, children and teachers regarding speech and language impairments.

(14) "Transportation" includes--

(i) Travel to and from school and between schools;

(ii) Travel in and around school buildings; and

(iii) Specialized equipment (such as special or adapted buses, lifts, and ramps), if required to provide special transportation for a child with a disability.

[Authority: 20 U.S.C. 1401(a)(7)]

**Note:** With respect to related services, the Senate Report states:

The Committee bill provides a definition of related services, making clear that all such related services may not be required for each individual child and that such term includes early identification and assessment of handicapping conditions and the provision of services to minimize the effects of such conditions.

(S. Rep. No. 94-168, p. 12 (1975))

The list of related services is not exhaustive and may include other developmental, corrective, or supportive services (such as artistic and cultural programs, and art, music, and dance therapy), if they are required to assist a child with a disability to benefit from special education.

There are certain kinds of services that might be provided by persons from varying professional backgrounds and with a variety of operational titles, depending upon requirements in individual States. For example, counseling services might be provided by social workers, psychologists, or guidance counselors, and psychological testing might be done by qualified psychological

(m) The term **responsible HHS official** means the official who is authorized to make the grant of assistance in question of his or her designee.

(n) the term **special education** means specially designed instruction, at no cost to parents or guardians, to meet the unique needs of a child with a disability. these services include classroom or home-based instructions, instruction in hospital and institutions, and specially designed physical education if necessary.

examiners, psychometrists, or psychologists, depending upon State standards.

Each related service defined under this part may include appropriate administrative and supervisory activities that are necessary for program planning, management, and evaluation. No corresponding provision.

**§300.17 Special education.**

(a)(1) As used in this part, the term "special education" means specifically designed instruction, at no cost to the parents, to meet the unique needs of a child with a disability, including--

(i) Instruction in physical examination.

(2) The term includes speech pathology, or any other related service, if the service consists of specially designed instruction, at no cost to the parents, to meet the unique needs of a child with a disability, and is considered special education rather than a related service under State standards.

(3) **Vocational education** means organized educational programs that are directly related to the preparation of individuals for the paid or unpaid employment, or for additional preparation for a career requiring other than a baccalaureate or advanced degree.

[Authority: 20 U.S.C. 1401(16)]

(b) The terms in this definition are defined as follows:

(1) "At no cost" means that all specially designed instruction is provided without charge, but does not preclude incidental fees that are normally charged to nondisabled students or their parents as a part of the regular education program.

(2) "Physical education" is defined as follows:

(i) The term means the development of--

(A) Physical and motor fitness;

(B) Fundamental motor



skills and patterns; and  
(C) Skills in aquatics, dance,  
and individual and group games  
and sports (including intramural  
and lifetime sports).

(ii) The term includes  
special physical education,  
adaptive physical education,  
movement education, and motor  
development.

[Authority: 20 U.S.C. 1401(16)]

**Note 1:** The definition of  
special education is a  
particularly important one under  
these regulations, since a child  
does not have a disability under  
this part unless he or she needs  
special education. (See the  
definition of children with  
disabilities in §300.7.) The  
definition of related services  
(§300.16) also depends on this  
definition, since related service  
must be necessary for a child to  
benefit from special education.  
Therefore, if a child does not  
need special education, there  
can be no related services, and  
the child is not a child with a  
disability and is therefore not  
covered under the Act.

**Note 2:** The above definition  
of vocational education is taken  
from the Vocational Education  
Act of 1963, as amended by  
Public Law 94-482. Under the  
Act, "vocational education"  
includes industrial arts and  
consumer and homemaking  
education programs.

**Subpart B--Disabilities Service  
Plan**

**§1308.4 Purpose and scope of  
disabilities service plan.**

(a) A Head Start grantee, or  
delegate agency, if appropriate,  
must develop a disabilities  
service plan providing strategies  
for meeting the special needs of  
children with disabilities and  
their parents. The purposes of  
this plan are to assure:

(1) That all components of  
Head Start are appropriately  
involved in the integration of  
children with disabilities and  
their parents; and

(2) That resources are used  
efficiently.

**State Plans-- General**

**§300.110 Condition of  
assistance.**

In order to receive funds  
under Part B of the Act for any  
fiscal year, a State must submit  
a State plan to the Secretary  
through its SEA, which plan  
shall be effective for a period of  
3 fiscal years.

[Authority: 20 U.S.C.  
1231g,1412,1413]

**§300.111 Contents of plan.**

Each State plan must  
contain the provisions required  
in §§300.121-300.154.

[Authority: 20 U.S.C.  
1412.1413]

**Local Educational Agency  
Applications--General**

**Section 1308.4 Purpose and  
scope of disabilities service  
plan**

**Guidance for Paragraph (a)**

In order to develop an  
effective disabilities service plan  
the responsible staff members  
need to understand the context  
in which a grantee operates. The  
Head Start program has  
operated under a Congressional  
mandate, since 1972, to make  
available, at a minimum, ten  
percent of its enrollment  
opportunities to children with  
disabilities. Head Start has  
exceeded this mandate and  
serves children in integrated,  
developmentally appropriate  
programs. The passage of the  
Individuals with Disabilities  
Education Act, formerly the  
Education of the Handicapped  
Act, and its amendments, affects

**§300.180 Submission of application.**

In order to receive payments under Part B of the Act for any fiscal year, an LEA must submit an application to the SEA.

Note from the authors of this analysis: The contents of the LEA Application are:

- 300.220 Child identification
- 300.221 Confidentiality of personally identifiable information
- 300.222 Full educational Opportunity goal-timetable
- 300.223 Facilities, personnel and services
- 300.224 Personnel development
- 300.225 Priorities
- 300.226 Parent involvement
- 300.227 Participation in regular education programs
- 300.229 Excess Cost
- 300.230 Nonsupplanting
- 300.231 Comparable services
- 300.235 Individualized Education Programs
- 300.237 Procedural safeguards
- 300.238 Use of Part B funds

Head Start, causing a shift in the nature of Head Starts responsibilities for providing services for children with disabilities relative to the responsibilities of State Education Agencies (SEA) and Local Education Agencies (LEA).

Grantees need to be aware that under the IDEA the State Education Agency has the responsibility for assuring the availability of a free appropriate public education for all children with disabilities within the legally required age range in the State. This responsibility includes general supervision of educational programs in all agencies, including monitoring and evaluating the special education and related services to insure that they meet State standards, developing a comprehensive State plan for services for children with disabilities (including a description of interagency coordination among these agencies), and providing a Comprehensive System for Personnel Development related to training needs of all special education and related service personnel involved in the education of children with disabilities served by these agencies, including Head Start programs.

Each State has in effect under IDEA a policy assuring all children with disabilities beginning at least at age three, including those in public or private institutions or other care facilities, the right to a free appropriate education and to an evaluation meeting established procedures. Head Start is either:

- The agency through which the Local Education Agency can meet its obligation to make a free appropriate public education available through a contract, State or local collaborative agreement, or other arrangement; or
- The agency in which the family chooses to have the child served rather than using LEA services.

Regardless of how a child is placed in Head Start, the LEA is

responsible for the identification, evaluation and provision of a free appropriate public education for a child found to be in need of special education and related services which are mandated in that these services are provided but not for providing them all. IDEA stresses the role of multiple agencies and requires their maintenance of effort. The Head Start responsibility is to make available directly or in cooperation with other agencies services in the least restrictive environment in accordance with an individualized education program (IEP) for at least ten percent of enrolled children who meet the disabilities eligibility criteria in addition, Head Start continues to provide or arrange for the full range of health, dental nutritional, developmental, parent involvement and social services provided to all enrolled children. Head Start has a mandate to recruit and enroll income-eligible children and children with disabilities who are most in need of services and to coordinate with the LEA and other groups to benefit children with disabilities and their families. Serving children with disabilities has strengthened Head Start's ability to individualize for all children. Head Start is fully committed to the maintenance of effort as required for all agencies by the IDEA and by the Head Start Act (Section 640(a)(2)(A)). Head Start is committed to fiscal support to assure that the services which children with disabilities need to meet their special needs will be provided in full, either directly or by a combination of head start funds and other resources.

These Head Start regulations facilitate coordination with the IDEA by utilizing identical terms for eligibility criteria for the most part. However, Head Start has elected to use the term "emotional/behavioral disorder" in lieu of "serious emotional disturbance," which is used in the IDEA, in response to comments and concerns of

(h) The plan must be updated annually.

(c) The plan must include provisions for children with disabilities to be included in the full range of activities and services normally provided to all Head Start children and provisions for any modifications necessary to meet the special needs of the children with disabilities.

(d) The Head Start grantee and delegate agency must use the disabilities service plan as a working document which guides all aspects of agency's effort to serve children with disabilities. This plan must take into account

**§300.305 Program options.**

Each public agency shall take steps to ensure that its children with disabilities have available to them the variety of educational programs and services available to nondisabled children in the area served by the agency, including art, music, industrial arts, consumer and homemaking education, and vocational education.

[Authority: 20 U.S.C. 1412(2)(A); 1414 (a)(1)(C)]

**Note:** The above list of program options is not exhaustive, and could include any program or activity in which nondisabled students participate.

parents and professionals. Children who meet State-developed criteria under IDEA will be eligible for services from Head Start in that State.

In order to organize activities and resources to help children with disabilities overcome or lessen their disabilities and develop their potential, it is essential to involve the education, health, social services, parent involvement, mental health and nutrition components of Head Start. Parents, staff and policy group members should discuss the various strategies for ensuring that the disabilities service plan integrates needs and activities which cut across the Head Start component areas before the plan is completed.

Advance planning and scheduling of arrangements with other agencies is a key factor in assuring timely, efficient services. Local level interagency agreements can greatly facilitate the difficult tasks of locating related service providers, for example, and joint community screening programs can reduce delays and costs to each of the participating agencies.

**Guidance for Paragraph (b)**

The plan and the annual updates need to be specific, but not lengthy. As changes occur in the community, the plan needs to reflect the changes which affect services.

**Guidance for Paragraph (c)**

Grantees should ensure that the practices they use to provide special services do not result in undue attention to a child with a disability. For example, providing names and schedules of special services for children with disabilities in the classroom is useful for staff or volunteers coming that classroom but posing them would publicize the disability of the individual children.

**Guidance for Paragraph (d)**

Staff should work for the children's greater independence by encouraging them to try new things and to meet appropriate goals by small steps. Grantees should help children with

the needs of the children for small group activities, for modifications of large group activities and for any individual special help.

disabilities develop initiative by including them in opportunities to explore, to create, and to ask rather than to answer questions. The children need opportunities to use a wide variety of materials including science tools, art media and costumes in order to develop skills, imagination and originality. They should be included on field trips, as their experiences may have been limited for example, by an orthopedic impairment.

Just as a program makes available pictures and books showing children and adults from representative cultural ethnic and occupational groups, it should provide pictures and books which show children and adults with disabilities, including those in active roles.

Staff should plan to answer questions children and adults may have about disabilities. This promotes acceptance of a child with disabilities for him or herself and leads to treating the child more normally. Effective curricula are available at low cost for helping children and adults understand disabilities and for improving attitudes and increasing knowledge about disabilities. Information on these and other materials can be obtained from resources access projects contractors, which offer training and technical assistance to Head Start Programs.

There are a number of useful guides for including children with disabilities in regular group activities while providing successful experiences for children who differ widely in developmental levels and skills. Some of these describe activities around a unit theme with suggestions for activities suitable for children with different skill levels. Staff need to help some children with disabilities move into developmentally appropriate play with other children.

Research has shown the effectiveness of work in small groups for appropriately selected children with disabilities. This plan allows for coordinating efforts to meet the needs of

(c) The grantee or delegate agency must designate a coordinator of services for children with disabilities (disabilities coordinator) and arrange for preparation of the disabilities service plan and of the grantee application budget line items for services for children with disabilities. The grantee or delegate must ensure that all relevant coordinators, other staff and parents are consulted.

(1) The disability service plan must contain:

(1) Procedures for timely screening;

(2) Procedures for making referrals to the IFA for evaluation to determine whether there is a need for special

**§300.306 Nonacademic services.**

(a) Each public agency shall take steps to provide nonacademic and extra-curricular services and activities in such manner as is necessary to afford children with disabilities an equal opportunity for participation in those services and activities.

(b) Nonacademic and extracurricular services and activities may include counseling services, athletics, transportation, health services, recreational activities, special interest groups or clubs sponsored by the public agency, referrals to agencies that provide assistance to individuals with disabilities, and employment of

education and related services for a child, as early as the child's third birthday;

(3) Assurances of all accessibility of facilities; and

(4) Plans to provide appropriate special furniture, equipment and materials if needed.

(g) The plan, when appropriate, must address strategies for the transition of children into Head Start from infant/toddler program (0-3 years), as well as the transition from Head Start into the next placement. The plan must include preparation of staff and parents for the entry of children with severe disabilities into the Head Start program.

(h) The grantee or delegate agency must arrange or provide special education and related services necessary to foster the maximum development of each child's potential and to facilitate participation in the regular Head Start program unless the services are being provided by the LEA or other agency. The plan must specify the services to be provided directly by Head Start and those provided by other agencies. The grantee or delegate agency must arrange for, provide, or procure services which may include, but are not limited to special education and these related services:

(1) Audiology services.

students, including both employment by the public agency and assistance in making outside employment available.

[Authority: 20 U.S.C. 1412(2)(A); 1414(a)(1)(C)]

**§300.154 Transition of individuals from Part H to Part B.**

Each State plan must set forth policies and procedures relating to the smooth transition for those individuals participating in the early intervention program under Part H of the Act who will participate in preschool programs assisted under this part, including a method of ensuring that when a child turns age 3 an IEP, or, if consistent with sections 614(a)(5) and 667(d) of the Act, an individualized family service plan, has been developed and implemented by the child's third birthday.

[Authority: 20 U.S.C. 1413(a)(15)]

**Note from the authors of this analysis:** The reader is referred also to IDEA, Part H (related to infants and toddlers with disabilities and their families) and implementing regulations under 34 CFR Part 303 for other transition requirements.

Reader is referred to the

individual children as listed in their IEPs and can help focus resources efficiently.

If a deaf child who uses or needs sign language or another communication mode is enrolled, a parent, volunteer or aide who can use that mode of communication should be provided to help the child benefit from the program.

In order to build the language and speech capabilities of many children with disabilities who have communication problems, it has been found helpful to enlist aides, volunteers, cooks, bus drivers and parents, showing them how to provide extra repetition and model gradually more advanced language as children improve in their ability to understand and use language. Small group activities for children improve in their ability to understand and use language. Small group activities for children with similar language development needs should be provided regularly as well as large group language and listening games and individual help. Helping children with intellectual delays or emotional problems or those whose experiences have been limited by other disabilities to express their own ideas and to communicate during play and throughout the daily activities is motivating and can contribute greatly to their progress.

**Guidance for Paragraph (h)**

The plan should specify:

- Overall goals of the disability effort.
- Specific objectives and activities of the disability effort.
- How and when specific activities will be carried out and goals attained.
- Who will be responsible for the conduct of each element of the plan.
- How individual activities will be evaluated.

The plan should address:

- Enrollment information, including numbers of children and types of disabilities known and estimated.
- Identification
- Screening.

including identification of children with hearing loss and referral for medical or other professional attention; provision of needed rehabilitative services such as speech and language therapy and auditory training to make best use of remaining hearing; speech conservation; lip reading; determination of need for hearing aids and fitting of appropriate aids; and programs for prevention of hearing loss:

(2) Physical therapy to facilitate gross motor development in activities such as walking prevent or slow orthopedic problems and improve posture and conditioning;

(3) Occupational therapy to improve, develop or restore fine motor functions in activities such as using a fork or knife:

(4) Speech or language services including therapy and use of assistive devices necessary for a child to develop or improve receptive or expressive means of communication:

(5) Psychological services such as evaluation of each child's functioning and interpreting the results to staff and parents; and counseling and guidance services for staff and parents regarding disabilities:

(6) Transportation for children with disabilities to and from the program and to special clinics or other service providers when the services cannot be provided on-site. Transportation includes adapted buses equipped to accommodate wheelchairs or other such devices if required; and

(7) Assistive technology services or devices necessary to enable a child to improve functions such as vision, mobility or communication to meet the objectives in the IEP.

**IDEA, Part B definition for this service which appears under the related services definition appearing earlier in this document.**

**Reader is referred to the IDEA, Part B definition for this service which appears under the related services definition appearing earlier in this document.**

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**§300.301 Free appropriate public education--methods and payments.**

(a) Each State may use whatever State, local, Federal, and private sources of support

- Developmental Assessment.
- Evaluation.
- The multi-disciplinary team and its work.
- The process for developing IEPs.
- The provisions of program services and related services.
- Recordkeeping and reporting.
- Confidentiality of information.
- Any special safety needs.
- Medications.
- Transportation.
- The process for identifying and meeting training and technical assistance needs.

- Special parent involvement needs.
- Planned actions to increase the ability of staff to serve children with more severe disabilities and the number of children with more severe disabilities.
- Transitioning of children in and out to the next program.
- Particular attention should be given to addressing ways to:

- Involve parents throughout the disability effort, and
- Work with other agencies in serving children with disabilities. It should be possible for a reader to visualize how and by whom services will be delivered. Coordination with other agencies should be described, as well as the process for developing local agreements with other agencies with other agencies. The RAPs can provide samples and models for the process of developing agreements with LEAs.

are available in the State to meet the requirements of this part. For example, when it is necessary to place a child with a disability in the residential facility, a State could use joint agreements between the agencies involved for sharing the cost of that placement.

(b) Nothing in this part, relieves an insurer or similar third party from an otherwise valid obligation to provide or to pay for services provided to a child with a disability.

[Authority: 20 U.S.C. 1401(18); 1412(2)(B)]

**§300.138 Other Federal programs.**

Each State plan must provide that programs and procedures are established to ensure that funds received by the State or any public agency in the State under any other Federal program, including subpart 2 or part D of chapter 1 of title I of the Elementary and Secondary Education Act of 1965, under which there is specific authority for assistance for the education of children with disabilities, are used by State, or any public agency in the State, only in a manner consistent with the goal of providing FAPF for all children with disabilities, except that nothing in this section limits the specific requirements of the laws governing those Federal Programs.

[Authority: 20 U.S.C. 1413(a)(2)]

**§300.150 State-level nonsupplanting.**

Each State plan must provide assurance satisfactory to the Secretary that funds provided under this part will be used so as to supplement and increase the level of Federal (other than funds available under this part), State, and local funds--including funds that are not under the direct control of SEA or LEAs -- expended for special education and related services provided to children with disabilities under this part and in no case to supplant those Federal (other than funds available under this part), State, and local funds unless a waiver



is granted in accordance with §300.589.

[Authority: 20 U.S.C. 1413(a)(9)]

**Note:** This requirement is distinct from the LEA nonsupplanting provision already contained in these regulations at §300.230. Under this State-level provision, the State must assure that Part B funds distributed to LEAs and IELs will be used to supplement and not supplant other Federal, State, and local funds (including funds not under the control of educational agencies) that would have been expended for special education and related services provided to children with disabilities in the absence of the Part B funds. The portion of Part B funds that are not distributed to LEAs and IELs under the statutory formula (20 U.S.C. 1411(d)) are not subject to this nonsupplanting provision. Sec 20 U.S.C. 1411(c)(3). States may not permit LEAs or IELs to use Part B funds to satisfy a financial commitment for services that would have been paid for by a health or other agency pursuant to policy or practice but for the fact that these services are now included in the IEPs of children with disabilities.

[H.R. Rep. No. 860, 99th cong., 21-22 (1986)]

**§300.230 Nonsupplanting.**

(a) Each application must provide assurance satisfactory to the SEA that the LEA uses funds provided under Part B of the Act to supplement and, to the extent practicable, increase the level of State and local funds expended for the education of children with disabilities, and in no case to supplant those State and local funds

(h) To meet the requirement in paragraph (a) of this section, the total amount or average per capita amount of State and local school funds budgeted by the LEA for expenditures in the current fiscal year for the education of children with disabilities must be at least equal to the total amount or average per capita amount of

State and local school funds actually expended for the education of children with disabilities in the most recent preceding fiscal year for which the information is available.

Allowance may be made for--

(1) Decreases in enrollment of children with disabilities; and

(2) Unusually large amounts of funds expended for such long-term purposes as the acquisition of equipment and the construction of school facilities.

[Authority: 20 U.S.C. 1414(a)(2)(B)]

(i) The disabilities service plan must include options to meet the needs and take into consideration the strengths of each child based upon the IEP so that a continuum of services available from various agencies is considered.

(j) The options may include:

(1) Joint placement of children with other agencies.

(2) Shared provision of services with other agencies:

(3) Shared personnel to supervise special education services, when necessary to meet State requirements on qualifications.

(4) Administrative accommodations such as having two children share one enrollment slot when each child's IEP calls for part-time service because of their individual needs; and

(5) Any other strategies to be used to insure that special needs are met, these may include:

(i) Increased staff

(ii) Use of volunteers, and

(iii) Use of supervised students in such fields as child development, special education, child psychology, various therapies and family services to assist the staff.

#### Guidance for Paragraph (j)

Children may spend part of the program hours in Head Start for a mainstreaming experience and part in a specialized program such as an Easter Seal Society or a local mental health center. The amount of time spent in either program should be flexible, according to the needs of the individual child. All services to be provided including those provided by collaborating agencies, should be described in the IEP. Staff of both programs should observe each other's work with the child who is enrolled and maintain good communication.

Individual services such as occupational, physical or speech therapy, staff training, transportation, services to families or counseling may be shared by Head Start and other agencies. For example, Head Start might provide equipment and transportation while a development center might provide a facility and physical therapy for a Head Start child. Some LEAs provide resource teachers while Head Start provides a developmentally appropriate program in an integrated setting. Hiring additional staff may be necessary to meet the needs of children with severe disabilities. Hiring an aide may be necessary.

(k) The grantee must ensure that the disabilities service plan addresses grantee efforts to meet State standards for personnel serving children with disabilities by the 1994-95 program year. Special education and related services must be provided by or under the supervision of personnel meeting State qualifications by the 1994-95 program year.

**§300.15 Qualified.**

As used in this part, the term "qualified" means that a person has met SEA approved or recognized certification, licensing, registration, or other comparable requirements that apply to the area in which he or she is providing special education or related services. [Authority: 20 U.S.C. 1417(b)]

on a full-time, part-time, temporary or as needed basis to assist with the increased demands of a child with a severe disability. However, aides should not be assigned the major responsibility for providing direct services. Aides and volunteers should be guided and supervised by the disabilities service coordinator or someone with special training. It is desirable to have the services of a nurse, physical therapist or licensed practical nurse available for children with severe health or physical disabilities.

Volunteers trained by professionals to work specifically with children with disabilities can provide valuable individualized support. For example, a volunteer might be trained by physical therapist to carry out specific follow-up activities with individual children.

**Guidance for Paragraph (k)**

State standards for qualifications of staff to provide special education and related services affect Head Start's acceptance as a placement site for children who have been evaluated by an LEA. Head Start grantees, like LEAs, are affected by shortages of staff meeting State qualifications and are to work toward the goal of meeting the highest State standards for personnel by developing plans to train current staff and to hire new staff so that eventually the staff will meet the qualifications. Grantees should discuss their needs for pre-service and in-service training with SEAs during annual updates of interagency agreements for use in the planning of joint State level conferences and for use in preparation of Comprehensive State Personnel Development plans. They should also discuss these needs with LEAs which provide in-service training.

The program should provide training for the regular teachers on how to modify large group, small group or individual activities to meet the needs of children with disabilities.

Specific training for staff should be provided when Head Start enrolls a child whose disability or condition requires a special skill or knowledge of special techniques or equipment. Examples are structuring a language activity, performing intermittent nonsterile catheterization, changing collection bags, suctioning, or operating leg braces. Joint training with other agencies is recommended to stretch resources and exchange expertise.

Staff should have access to regular ongoing training events which keep them abreast of new materials, equipment and practices related to serving children with disabilities and to preventing disabilities. Ongoing training and technical assistance in support of the disabilities effort should be planned to complement other training available to meet staff needs. Each grantee has the responsibility to identify or arrange the necessary support to carry out training for parents and staff.

The best use of training funds has resulted when programs carry out a staff training needs assessment and relate current year training plans to previous staff training with the goal of building core capability. Staff who receive special training should share new knowledge with the rest of the staff.

The core capability of the program is enhanced when speech, language and other therapy is provided in the regular site whenever possible. This allows for the specialist to demonstrate to regular staff and plan for their follow through. It also reduces costs and time spent transporting children to clinics and other settings. When university graduate students are utilized to provide special services as part of their training, it is helpful to arrange for their supervisors to monitor their work. Grantees arranging for such assistance are providing a valuable internship site and it is the university's advantage to

have their students become familiar with program on-site. Grantees should negotiate when developing interagency agreements to have services provided on-site to the greatest extent possible.

The Head Start Act, Section 648(42 U.S.C. 9843)(a)(2), calls for training and technical assistance to be offered to all Head Start programs with respect to services for children with disabilities without cost through resource access projects which serve each region of the country. The technical assistance contractors contact each grantee for a needs assessment and offer training. While their staffs are small and their budgets limited, they are experienced and committed to meeting as many needs as they can and welcome inquiries. A brochure with names and addresses of the technical assistance providers is available from ACYF/HS P.O. Box 1182, Washington, DC 20013.

The SEA is responsible for developing a Comprehensive System of Personnel Development. It is important that Head Start training needs be conveyed to this group for planning purposes so that all available resources can be brought to bear for staff training in Head Start. Grantees should take advantage of free or low-cost training provided by SEAs, LEAs, community colleges and other agencies to augment staff training.

Many agencies offer free training for staff and parents. An example is the Epilepsy Foundation of America with trained volunteers throughout the country. The Lighthouse of New York City has developed a training program on early childhood and vision which was field-tested in Head Start and is suitable for community agencies. Head Start and the American Optometric Association have signed a memorandum of understanding under which member optometrists offer eye health education and screening. State-funded adult education and

training programs or community colleges make available parenting, child development and other courses at low or no cost. Grantees should consider the need for training in working with parents, in developing working collaborative relationships and in networking when planning training.

The disabilities coordinator needs to work closely with the education and health coordinators to provide or arrange training for staff and parents early in each program year on the prevention of disabilities. This should include the importance of observing signs that some children may have mild or fluctuating hearing losses due to middle ear infections. Such losses are often undetected and can cause problems in learning speech and language. Many children with hearing losses benefit from amplification and auditory training in how to use their remaining hearing most efficiently.

The disabilities coordinator should also work with the education coordinator to provide timely staff training on recognizing signs that some children may be at high risk for later learning problems as well as emotional problems resulting from failure and frustrations. This training should address ways to help children develop the skills necessary for later academic learning, such as following directions calling for more than one action, sequencing, sustaining attention, and making auditory and visual discriminations.

**Guidance for Paragraph (1)**

The RAPs can provide information on agreements which have been developed between Head Start and SEAs and between Head Start and LEAs and other agencies. Such agreements offer possibilities to share training, equipment and other resources, smoothing the transition from Head Start to public or private school for children and their parents. Some of these agreements specify cost-and-resource-sharing

(1) The disabilities service plan must include commitment to specific efforts to develop interagency agreements with the LEAs and other agencies within the grantee's service area. If no agreement can be reached, the grantee must document its efforts and inform the Regional Office. The agreements must address:

(1) Head Start participation in the public agency's Child Find plan under Part B of IDEA;

- (2) Joint training of staff and parents;
- (3) Procedures for referral for evaluations, IEP meetings, and placement decisions;
- (4) Transition;
- (5) Resource sharing;

(6) Head Start commitment to provide the number of children receiving services under IEPs to the LEA for the LEA Child Count report by December 1 annually; and

§300.753 Annual report of children served--criteria for counting children.

(a) The SEA may include in its report children with disabilities who are enrolled in a school or program that is operated or supported by a public agency, and that either--

(1) Provides them with both special education and related services; or

(2) Provides them only with special education if they do not need related services to assist them in benefitting from that special education.

(b) The SEA may not include children with disabilities in its report who--

(a) Are not enrolled in a school or program operated or supported by a public agency;

(2) Are not provided special education that meets State standards;

(3) Are not provided with a related service that they need to assist them in benefitting from special education;

(4) Are counted by a State agency under subpart 2 or part D of chapter 1 of Title I of the Elementary and Secondary Education Act of 1965; or

(5) Are receiving special education funded solely by the Federal Government. However, the State may count children covered under §300.186(b).

[Authority: 20 U.S.C. 1411(a)(3); 1417(b)]

Note 1: Under paragraph (a) of this section, the State may count children with disabilities in a Head Start or other

practices. Tribal government Head Start programs should maximize use of Bureau of Indian Affairs. LEA and Head Start funds through cooperative agreements, Indian grantees should contact ACYF for referral to technical assistance in this regard. Grantees should bear in mind that migrant children are served in the majority of States and include consideration of their special needs, including the necessity for rapid provision of special education and related services, in agreements with LEAs and other agencies.

preschool program operated or supported by a public agency if those children are provided special education that meets State standards.

**Note 2:** Special education, by statutory definition, must be at no cost to parents. As of September 1, 1978, under FAPE requirement, both special education and related services must be at no cost to parents.

There may be some situations, however, where a child receives special education from a public source at no cost, but whose parents pay for the basic or regular education. This child may be counted. The Department expects that there would only be limited situations where special education would be clearly separate from regular education--generally, where speech services is the only special education required by the child. For example, the child's parents may have enrolled the child in a regular program in a private school, but the child might be receiving speech services in a program funded by the LEA. Allowing these children to be counted will provide incentives (in addition to complying with the legal requirement in section 613(a)(4)(A) of the Act regarding private schools) to public agencies to provide services to children enrolled by their parents in private schools, since funds are generated in part on the basis of the number of children provided special education and related services. Agencies should understand, however, that if a public agency places or refers a child with a disability to a public or private school for educational purposes, special education includes the entire educational program provided to the child. In that case, parents may not be charged for any part of the child's education.

A State may not count Indian children on military facilities if it provides them no special education. If an SEA or LEA is responsible for serving these children, and does provide them special education and



related services, they may be counted.

(7) Any other items agreed to by both parties. Grantees must make efforts to update the agreements annually.

(m) The disabilities coordinator must work with the director in planning and budgeting of grantee funds to assure that the special needs identified in the IEP are fully met; that children most in need of an integrated placement and of special assistance are served; and that the grantee maintains the level of fiscal support to children with disabilities consistent with the Congressional mandate to meet their special needs.

(n) The grant application budget form and supplement submitted with applications for funding must reflect requests for adequate resources to implement the objectives and activities in the disability services plan and fulfill the requirements of these Performance Standards:

(o) The budget request included with the application funding must address the implementation of the disabilities service plan. Allowable expenditures include:

(1) Salaries. Allowable expenditures include salaries of a full or part-time coordinator of services for children with

**Guidance for Paragraph (m)**

In developing the plan and the budget which is a part of the grant application process, it is important to budget adequately for the number of children with disabilities to be served and the types and severity of their disabilities. The budget should reflect resources available from other agencies as well as the special costs to be paid for from Head Start funds. The Head Start legislation requires Head Start to access resources to meet the needs of all the children enrolled, including those with disabilities.

An effective plan calls for the careful use of funds. The Disabilities Services Coordinator needs to keep current with the provision of Part B of the IDEA and the services which may be available for three through five year-old children under this Act. Coordinators also need to utilize the expanded services under the Early and Periodic Screening, Diagnosis and treatment (EPSDT) program and Supplemental Security Income program.

To assist in the development of the plan, it may be helpful to establish an advisory committee for the disability effort or to expand the scope of the health advisory committee.

disabilities (disabilities coordinator), who is essential to assure that programs have the core capability to recruit, enroll, arrange for the evaluation of children, provide or arrange for services to children with disabilities and work with Head Start coordinators and staff of other agencies which are working cooperatively with the grantee. Salaries of special education resource teachers who can augment the work of the regular teacher are an allowable expenditure.

(2) Evaluation of children. When warranted by screening or rescreening results, teacher observation or parent request, arrangements must be made for evaluation of the child's development and functioning. If, after referral for evaluation to the LEA, evaluations are not provided by the LEA, they are an allowable expenditure.

(3) Services. Program funds may be used to pay for services which include special education, related services, and summer services deemed necessary on an individual basis and to prepare for serving children with disabilities in advance of the program year.

(4) Making services accessible. Allowable costs include elimination of architectural barriers which affect the participation of children with disabilities, in conformance with 45 CFR part 84. Nondiscrimination on the Basis of Handicap in Program and Activities Receiving or Benefiting from Federal Financial Assistance and with the Americans with Disabilities Act of 1990 (42 U.S.C. 12101). The Americans with Disabilities Act requires that public accommodations including private schools and day care centers may not discriminate on the basis of disability. Physical barriers in existing facilities must be removed if removal is readily achievable (i.e., easily accomplishable and able to be carried out without much difficulty or expense) If not, alternative methods of providing the services must be offered, if

**§300.220 Child identification.**

Each application must include procedures that ensure that all children residing within the jurisdiction of the LEA who have disabilities, regardless of the severity of their disability, and who are in need of special education and related services, are identifiable, located, and evaluated, including a practical method for determining which children are currently receiving needed special education and related services and which children are not currently receiving needed special education and related services. [Authority: 20 U.S.C. 1414(a)(1)(A)]

Note: The LEA is responsible for ensuring that all children with disabilities within its jurisdiction are identified, located and evaluated, including children in all public and private agencies and institutions within that jurisdiction. Collection and use of data are subject to the confidentiality requirements of §§300.560-300.576.

**Guidance for Paragraph (o)**

Examples of evaluation costs which can be covered include professional assessment by the multidisciplinary evaluation team, instruments, professional observation and professional consultation. If consultation fees for multidisciplinary evaluation team members to participate in IEP meetings are not available from another source, they are allowable expenditures and need to be provided to meet the performance standards.

Many children with disabilities enrolled in Head Start already receive services from other agencies, and grantees should encourage these agencies to continue to provide services. Grantees should use other community agencies and resources to supplement services for children with disabilities and their families.

By planning ahead, grantees can pool resources to schedule the periodic use of experts and consultants. Grantees can timeshare, reducing travel charges and assuring the availability of scarce expertise. Some LEAs and other agencies have enabling legislation and funds to contract for education, health, and developmental services of the type Head Start can provide. Grantees can also help increase the amount of preschool funding available to their State under the Individuals with Disabilities Education Act. The amount of the allocation to each SEA and to the public schools is affected by the number of three through five year old children with IEPs in

those methods are readily achievable. Alterations must be accessible. When alterations to primary function areas are made, an accessible path of travel to the altered areas (and the bathrooms, telephones and drinking fountains serving that area) must be provided to the extent that the added accessibility costs are not disproportionate to the overall cost of the alterations. Program funds may be used for ramps, remodeling or modifications such as grab bars or railings. Grantees must meet requirements that are enacted.

(5) Transportation.

Transportation is a related service to be provided to children with disabilities. When transportation to the program site and to special services can be accessed from other agencies, it should be used. When it is not available, program funds are to be used to provide it. Special buses or use of taxis are allowable expenses if there are no alternatives available and they are necessary to enable the child to be served.

(6) Special Equipment and Materials. Purchase or lease of special equipment and material for use in the program and home is an allowable program expense. Grantees must make available assistive devices necessary to make it possible for a child to move, communicate, improve functioning or address objectives which are listed in the child's IEP.

(7) Training and Technical Assistance. Increasing the abilities of staff to meet the special needs of children with disabilities is an allowable expense. Appropriate expenditures may include but are not limited to:

(i) Travel and per diem expenses for disabilities coordinators, teachers, and parents to attend training and technical assistance events related to special services for children with disabilities;

(ii) The provision of substitute teaching staff to enable staff to attend training and technical assistance events

place by December 1 of each year. By establishing good working relationships with State Public Health personnel and including them on advisory committees, health resources can be more easily utilized.

It may be helpful to explore the possibility of a cooperative agreement with the public school system to provide transportation. If the lack of transportation would prevent a child with disabilities from participating in Head Start, program funds are to be used to provide this related service before a delay occurs which would have a negative effect on the child's progress. The major emphasis is on providing the needed special help so that the child can develop to the maximum during the brief time in Head Start.

The Americans with Disabilities Act of 1990 (42 U.S.C. 12101) requires that new buses (ordered after August 26, 1990) by public bus systems must be accessible to individuals with disabilities. New over-the-road buses ordered by privately operated bus and van companies (on or after July 26, 1996 or July 26, 1997 for small companies) must be accessible. Other new vehicles, such as vans, must be accessible, unless the transportation company provides service to individuals with disabilities that is equivalent to that operated for the general public. The Justice Department enforces these requirements.

Efforts should be made to obtain expensive items such as wheelchairs or audiometers through resources such as Title V (formerly Crippled Children's Services). Cooperative arrangements can be made with I.E.As and other agencies to share equipment such as tympanometers. Special equipment such as hearing aids may be obtained through EPSDT or from SSI funds for those children who have been found eligible. Some States have established libraries of assistive technology devices and rosters of expert consultants.

(iii) Fees for courses specifically related to the requirements of the disabilities service plan, a child's IEP or State certification to serve children with disabilities; and

(iv) Fees and expenses for training/technical assistance consultants if such help is not available from another provider at no cost.

**Subpart C--Social Services  
Performance Standards**

**§1308.5 Recruitment and  
enrollment of children with  
disabilities.**

(a) The grantee or delegate agency outreach and recruitment activities must incorporate specific actions to actively locate and recruit children with disabilities.

**§300.220 Child Identification.**

Each application must include procedures that ensure that all children residing within the jurisdiction of the LEA who have disabilities, regardless of the severity of their disability, and who are in need of special education and related services, are identified, located and evaluated, including a practical method for determining which children are currently receiving needed special education and related services and which children are to currently receiving needed special education and related services [Authority: 20 U.S.C. 1414(a)(1)(A)]

**Note:** The LEA is responsible for ensuring that all children with disabilities within its jurisdiction are identified, located, and evaluated, including children in all public and private agencies and institutions within that jurisdiction. Collection and use of data are subject to the confidentiality requirements of §§300.560-300.576.

**Section 1308.5 Recruitment  
and Enrollment of Children  
with Disabilities**

**Guidance for Paragraph (a)**

Head Start can play an important role in Child Find by helping to locate children in need and hardest to reach, such as immigrants and non-English speakers. In cooperation with other community groups and agencies serving children with disabilities, Head Start program should incorporate in their outreach and recruitment procedures efforts to identify and enroll children with disabilities who meet eligibility requirements and whose parents desire the child's participation.

Integrating children with severe disabilities for whom Head Start is an appropriate placement is a goal of ACYF. Grantees should bear in mind that 45 CFR part 84.

Nondiscrimination on the Basis of Handicap in Programs and Activities Receiving or Benefiting from Federal Financial Assistance or the Rehabilitative Act of 1973 (20 U.S.C. 794) states that any program receiving Federal funds may not deny admission to a child solely on the basis of the nature or extent of a disabling condition and shall take into account the needs of the child in determining the aid, benefits, or services to be provided. Many children who appear to have serious impairments are nevertheless able to make greater gains in an integrated setting than in a segregated classroom for children with disabilities.

The key factor in selecting an appropriate placement is the IEP. The need of the individual

child and the ability of the child to benefit are determining factors. Likewise, the amount of time per day or week to be spent in the regular setting and/or in other settings is determined by the IEP. The IEP of a child with a severe emotional/behavioral disorder, for example, might realistically call for less than a full day attendance or for dual placement. Another factor to consider is that according to the PIR, the majority of children with severe impairments are provided special services by both Head Start staff and staff of other agencies, sharing the responsibility. Many grantees have successfully served children with moderate and severe disabilities.

The disabilities coordinator's responsibility includes providing current names of appropriate specialized agencies serving young children with disabilities and the names of LEA Child Find contact persons to the director to facilitate joint identification of children with disabilities. It also includes learning what resources other agencies have available and the eligibility criteria for support from State agencies. Supplemental Security Income (SSI), Title V, Maternal and child Health Block Grants, Title XIX (EPSDT/Medicaid), Migrant Health Center, Developmental Disabilities programs, Bureau of Indian Affairs, third party payers such as insurance companies and other sources.

Grantees need to develop lists of appropriate referral sources. These include hospital child life programs, SSI, early intervention programs funded by Part H of the IDEA or other sources, EPSDT providers, infant stimulation programs, Easter Seal and United Cerebral Palsy agencies, mental health agencies, Association for Retarded Citizens chapters, Developmental Disabilities Planning Councils, Protection and Advocacy Systems, University Affiliated Programs, the LEA Child Find, and the

(b) A grantee must insure that staff engaged in recruitment and enrollment of children are knowledgeable about the provisions of 45 CFR part 84. Nondiscrimination on the Basis of Handicap Programs and Activities Receiving or Benefiting from Federal Financial Assistance, and of The Americans with Disabilities Act of 1990, (42 U.S.C. 12101).

(c) A grantee must not deny placement on the basis of a disability or its severity to any child when

- (1) The parents wish to enroll the child,
- (2) The child meets the Head Start age and income

medical community.

Head Start programs are encouraged to increase the visibility of the Head Start mainstreaming effort within the community by:

- Including community child service providers on policy council health and disability advisory boards and in other relevant Head Start activities.

- Making presentations on Head Start mainstreaming experiences at local, State and Regional meetings and conferences, such as the National Association for the Education of Young Children, The Council for Exceptional Children and the Association for the Care of Children's Health.

- Participating in interagency planning activities for preschool infant and toddler programs such as the State Interagency Coordinating Councils supported under the IDEA.

**Guidance for Paragraph (b)**

Grantees should maintain records of outreach, recruitment and service activities for children with disabilities and their families.

Each grantee should develop a policy on what types of information are to be included in a comprehensive file for each disabled child. The policy should outline the locations where a copy of each record will be sent. For example, while a comprehensive file will be maintained at the Head Start program central office (where the disability services coordinator and component coordinators may be based), a teacher must have access to a child's IEP and progress notes in order to plan effectively. Confidentiality needs to be maintained in a manner which allows for access to information by appropriate staff while meeting applicable Head Start and State requirements.

eligibility criteria.

(3) Head Start is an appropriate placement according to the child's IEP, and

(4) the program has space to enroll more children, even though the program has made ten percent of its enrollment opportunities available to children who have a disability and non-disabled children would compete for the available enrollment opportunities.

(d) The grantee must access resources and plan for placement options, such as dual placement, use of resources staff and training so that a child with a disability for whom Head Start is an appropriate placement according to the IEP is not denied enrollment because of

(1) Staff attitudes and/or apprehensions;

(2) Inaccessibility of facilities;

(3) Need to access additional resources to serve a specific child;

(4) Unfamiliarity with a disabling condition or special equipment, such as a prosthesis; and

(5) Need for personalized special services such as feeding suctioning, and assistance with toileting, including catheterization, diapering, and toilet training.

(e) The same policies governing Head Start program eligibility for other children, such as priority for those most in need of the services, apply to children with disabilities. Grantees also must take the following factors into account, when planning enrollment procedures

(1) The number of children with disabilities in the Head Start service area including types of disabilities and their severity.

(2) The service and resources provided by other

**Guidance for Paragraph (d)**

Staff should assist families who need help in obtaining immunizations before the program year begins, bearing in mind that a goal of parent involvement and social service activities is to encourage independence and develop skills in meeting timelines when seeking services for children. Care should be taken that children are not denied enrollment, but that their families receive the necessary assistance to meet entrance requirements. "Healthy Young Children: A Manual for Programs," (a cooperative effort of the Administration for Children, Youth and Families, The American Academy of Pediatrics, the division of Maternal and Child Health, U.S. Department of Health and Human Services, Georgetown University Child Development Center, Massachusetts Department of Public Health and the National Association for the Education of Young Children, 1988, copyright, NAEYC) contains best practice guidance.

agencies; and

(3) State laws regarding immunization of preschool children. Grantees must observe applicable State laws which usually require that children entering State preschool programs complete immunizations prior to or within thirty days after entering to reduce the spread of communicable diseases.

(f) The recruitment effort of a Head Start grantee must include recruiting children who have severe disabilities, including children who have been previously identified as having disabilities.

**Subpart D--Health Services  
Performance Standards**

**§1308.6 Assessment of  
children.**

(a) The disabilities coordinator must be involved with other program staff throughout the full process of assessment of children, which has three steps:

(1) All children enrolled in Head Start are screened as the first step in the assessment process:

(2) Staff also carry out ongoing developmental assessment for all enrolled children through the year to determine progress and to plan program activities:

(3) Only those children who need further specialized assessment to determine whether they have a disability and may require special education and related services proceed to the next step, evaluation. The disabilities coordinator has primary responsibility for this third step, evaluation, only.

(b) Screening, the first step in the assessment process, consists of standardized health screening which includes speech, hearing and vision. It is a brief process, which can be repeated, and is never used to determine that a child has a disability. It only indicates that a child may need further evaluation to determine whether the child has a disability. Rescreening must be provided as needed.

**Section 1308.6 Assessment of  
Children**

**Guidance for Paragraph (b)**

Early screening is essential because of the time required for the steps necessary before special services can begin. It has been very difficult for some grantees to complete health screenings in a timely manner for several reasons including the lack of resources, especially in rural areas; the need solely on donated services from agencies whose schedules have been especially overloaded during September and October after the start of the Head Start program year; lack of summer staff in most programs; and the difficulty in reaching some families. Lack of coordination responsibility for identifying children with disabilities has resulted in duplication and unacceptable delays in providing required services for many grantees. Other grantees, however, have demonstrated the ability to complete screening early in the program year without difficulty. Many programs already complete screening by 45 days after the first day of program operation. Some participate in spring or summer screening programs in their areas before the fall opening. Grantees are encouraged to schedule well in advance with clinics and with such providers as EPSDT and the Indian Health Service for



(1) Effective with the beginning of the 1993-94 program year, the grantees must provide for the health and developmental screening of all Head Start children by 45 calendar days after the start of the program. This does not preclude starting screening in the spring before program services begin in the fall.

(2) Grantees must make concerted efforts to reach and include the most in need and hardest to reach in the screening effort, providing assistance but urging parents to complete screening before the start of the program year.

(3) Developmental screening is a brief check to identify children who need further evaluation to determine whether they may have disabilities. It provides information in three major developmental areas: visual/motor, language and cognition, and gross motor/body awareness for use along with observation data, parent reports and home visit information. When appropriate standardized developmental screening instruments exist, they must be used. The disabilities coordinator must coordinate with the health coordinator and staff who have the responsibility for implementing health screening and with the education staff who have the responsibility for implementing developmental screening.

timely screening and any subsequent evaluations that may be needed.

Recently, a number of legislative and legal requirements have increased the resources available for the screening and evaluation of children. Title XIX, EPDST/Medicaid, has new requirements of screening and evaluation, as well as treatment; the Social Security Administration has modified eligibility requirements for children with disabilities so that more services will be available; and all States have assured that services will be provided from at least age three under IDEA so that LEAs in more States will be engaged in identifying and evaluating children from birth to age six.

In response to these changes, the Department of Health and Human Services and the Department of Education, through the Federal Interagency Coordinating Council, have developed a cooperative agreement for coordinated screening. Head Start is one of the participating agencies which will work together to plan and implement community screenings, assisting the LEAs which have the major responsibility for identifying every child with a disability under the IDEA. In addition, programs may elect to make some summer staff available for activities to close out program work in the spring and prepare for the fall.

These developments make timely screening feasible. They also make it possible to expedite immunizations. State-of-the-art coordinated screening programs make immunizations available.

This coordination can focus staff energy on assisting families to have their children immunized during the screening phase rather than making repeated follow-efforts after the program for children has begun. Coordinated screening also provides an excellent parent education opportunity. Information on child development, realistic

expectations for preschoolers and such services as WIC can be provided during the screening. Some communities have combined screening with well-received health fairs.

The staff should be involved in the planning of screening requirements that are selected or adapted with the specific Head Start population and goals of the screening process in mind. Instruments with age-appropriate norms should be used. Children should be screened in their native language. Universities, civic organizations or organizations to aid immigrants may be able to locate native speakers to assist. The RAPs can provide information on the characteristics of screening instruments.

Current best practice indicates that individual pure tone audiometry be used as the first part of a screening program with children as young as three. The purpose is to identify children with hearing impairments that interfere with, or have the potential to interfere with communication. The recommended procedure is audiometric screening at 20 db HL (re ANSI-1969) at the frequencies of 1000, 2000, and 4000 Hz. (and at 500Hz unless acoustic omittance audiometry is included as the second part of the screening program and if the noise level in the room permits testing at that frequency.) Acoustic omittance audiometry (or impedance audiometry is recommend as the second part of the program to identify children who have middle-ear disorders.

The audiometric screening program should be conducted or supervised by an audiologist. Nonprofessional support staff have successfully carried out audiometric screening with appropriate training and supervision.

When a child fails the initial screening, an audiometric rescreening should be administered the same day or no later than within 2 weeks. A child who fails the rescreening should be referred for an

(c) Staff must inform parents of the types and purposes of the screening well in advance of the screening, the results of these screenings and the purposes and results of any subsequent evaluations.

(d) Development assessment, the second step, is the collection of information on each child's functioning in these areas: gross and fine motor skills, perceptual discrimination, cognition, attention skills, self-help, social and receptive skills and expressive language. The disabilities coordinator must coordinate with the education coordinator in the on-going assessment of each Head Start child's functioning in all developmental areas by

evaluation by an audiologist.

Current best practice calls for annual hearing tests. Frequent rescreening is needed for children with recurrent ear infections. Grantees who contract or arrange for hearing testing should check to assure that the testing covers the three specific frequencies and that other quality features are present. Speech, hearing and language problems are the most widespread disabilities in preschool programs and quality testing is vital for early detection and remediation.

Playing listening games prior to testing and getting use to earphones can help children learn to respond to a tone and improve the quality of the testing.

Some grantees have found it strengthens the skills of their staff to have all members learn to do developmental screening. This can be a valuable in-service activity especially for teachers. State requirements for qualifications should be checked and nonprofessional screeners should be trained.

Some programs have involved trained students from schools of nursing, child development or special education graduate students, or medical students who must carry out screening work as part of their required experiences.

**Guidance for Paragraph (d)**

Parents should be provided assistance if necessary, so that they can participate in the developmental assessment.

Grantees should offer parents assistance in understand the implications of developmental assessments as well as medical, dental or other conditions which can affect their child's development and learning.

Development assessment is an ongoing process and

including this developmental information in later diagnostic and program planning activities for children with disabilities.

(e) The disabilities coordinator must arrange for further, formal, evaluation of a child who has been identified as possibly having a disability, the third step. (1) The disabilities coordinator must refer a child to LEA for evaluation as soon as the need is evident, starting as early as the child's third birthday.

(2) If the LEA does not evaluate the child, Head Start is responsible for arranging or providing for an evaluation, using its own resources and accessing others. In this case, the evaluation must meet the following requirements:

(i) Testing and evaluation procedures must be selected and administered so as not to be racially or culturally discriminatory, administered in the child's native language or mode of communication, unless it clearly is not feasible to do so.

(ii) Testing and evaluation procedures must be administered by trained (State certified or licensed) personnel

(iii) No single procedures may be the sole criterion for determining an appropriate educational program for a child.

(iv) The evaluation must be made by a multidisciplinary team or group of persons including at least one teacher or specialist with knowledge in the area of suspected disability.

(v) Evaluators must use only assessment materials which have been validated for the specific

#### §300.500

(b) "Evaluation" means procedures used in accordance with §§300.530-300.534 to determine whether a child has disability and the nature and extent of the special education and related services that the child needs. The term means procedures used selectively with an individual child and does not include basic tests administered to or procedures used with all children in a school, grade, or class.

#### Protection in Evaluation Procedures

##### §300.530 General.

(a) Each SEA shall ensure that each public agency establishes and implements procedures that meet the requirements of §§300.530-300.534.

(b) Testing and evaluation materials and procedures used for the purposes of evaluation and placement of children with disabilities must be selected and administered so as not to be racially or culturally discriminatory.

[Authority: 20 U.S.C. 1412(5)(C)]

##### §300.531 Preplacement evaluation.

Before any action is taken with respect to the initial placement of a child with a disability in a program providing special education and related services, a full and individual evaluation of the child's educational needs must

information from observation in the Head Start center and at home should be recorded periodically and updated in each developmental area in order to document progress and plan activities.

Disabilities coordinators, as well as education staff, need to be thoroughly familiar with developmental assessment activities such as objective observation, time sampling and obtaining parent information and the use of formal assessment instruments. Knowledge of normal child development and understanding of the culture of the child are also important. **Guidance for Paragraph (e)**

While the LEA is responsible for assuring that each child who is referred is evaluated in accordance with the provisions of IDEA and usually provides the evaluation, grantees may sometimes provide for the evaluation. In that event, grantees need to assure that evaluation specialists in appropriate areas such as psychology, special education, speech pathology and physical therapy coordinate their activities so that the child's total functioning is considered and the team's findings and recommendations are integrated.

Grantees should select members of the multidisciplinary evaluation team who are familiar with specific Head Start population, taking into account the age of the children and their cultural and ethnic background as they relate to the overall diagnostic process and the use of specific tests.

Grantees should be certain that team members understand that Head Start programs are funded to provide preschool development experiences of all eligible children, some of whom also need special education and related services. The intent of the evaluation procedures is to provide information to identify children who have disabling conditions so they can receive appropriate assistance. It is also the intent to avoid mislabeling children for whom basic Head

purpose for which they are used.

(vi) Tests used with children impaired sensory, manual or communication skills must be administered so that they reflect the children's aptitudes and achievement levels and not just the disabilities.

(vii) Tests and material must assess all areas related to the suspected disability.

(viii) In the case of a child whose primary disability appears to be a speech or language impairment, the team must assure that enough tests are used to determine that the impairment is not a symptom of another disability and a speech or language pathologist should be involved in the evaluation.

be conducted in accordance with the requirements of §300.532.

[Authority: 20 U.S.C. 1412(5)(C)]

**§300.532 Evaluation procedures.**

State educational agencies and LEAs shall ensure, at a minimum, that:

(a) Tests and other evaluation materials--

(1) Are provided and administered in the child's native language or other mode of communication, unless it is clearly not feasible to do so;

(2) Have been validated for the specific purpose for which they are used; and

(3) Are administered by trained personnel in conformance with the instructions provided by their producer.

(b) Tests and other evaluation materials include those tailored to assess specific areas of educational need and not merely those that are designed to provide a single general intelligence quotient.

(c) Tests are selected and administered so as best to ensure that when a test is administered to a child with impaired sensory, manual, or speaking skills, the test results accurately reflect the child's aptitude or achievement level or whatever other factors the test purports to measure, rather than reflecting the child's impaired sensory, manual, or speaking skills (except where those skills are the factors that the test purports to measure).

(d) No single procedure is used as the sole criterion for determining an appropriate educational program for a child.

(e) The evaluation is made by a multidisciplinary team or group of persons, including at least one teacher or other specialist with knowledge in the area of suspected disability.

(f) The child is assessed in all areas related to the suspected disability, including, if appropriate, health, vision, hearing, social and emotional status, general intelligence, academic performance, communicative status, and

Start programming is designed and who may show developmental delays which can be overcome by a regular comprehensive program meeting the Head Start Performance Standards.

When a grantee provides for the evaluation of a child, it is important that the Head Start eligibility criteria be explained to the evaluation team members and that they be informed as to how the results will be used.

Grantees should require specific findings in writing from the evaluation team, and recommendations for intervention when the team believes the child has a disability. The findings will be used in developing the child's IEP to ensure that parents, teachers and others can best work with the child. Some grantees have obtained useful functional information by asking team members to complete a brief form describing the child's strengths and weaknesses and the effects of the disability along with suggestions for special equipment, treatment or services. The evaluators should be asked in advance to provide their findings promptly in easily understood terms. They should provide separate findings and, when they agree, consensus professional opinions. When planning in advance for evaluation services from other agencies, grantees should try to obtain agreements on prompt timing for delivery of reports which are necessary to plan services.

To assist the evaluation team, Head Start should provide the child's screening results, pertinent observations, and the results of any developmental assessment information which may be available.

It is important that programs ensure that no individual child or family is labeled, mislabeled, or stigmatized with reference to a disabling condition. Head Start must exercise care to ensure that no child is misidentified because of economic circumstances, ethnic or cultural factors or developmental delays not caused

motor abilities.  
[Authority: 20 U.S.C.  
1412(5)(C)]

**Note:** Children who have a speech or language impairment as their primary disability may not need a complete battery of assessments (e.g., psychological, physical, or adaptive behavior). However, a qualified speech-language pathologist would: (1) Evaluate each child with a speech or language impairment using procedures that are appropriate for the diagnosis and appraisal of speech and language impairments, and (2) If necessary, make referrals for additional assessments needed to make an appropriate placement decision.

**§300.533 Placement procedures.**

(a) In interpreting evaluation data and in making placement decisions, each public agency shall--

(1) Draw upon information from a variety of sources, including aptitude and achievement test, teacher recommendations, physical condition, social or cultural background, and adaptive behavior;

(2) Ensure that information obtained from all of these sources is documented and carefully considered;

(3) Ensure that the placement decision is made by a group of persons, including persons knowledgeable about the child, the meaning of the evaluation data, and the placement options; and

(4) Ensure that the placement decision is made in conformity with the LRE rule in §§300.559-300.554.

(b) If a determination is made that a child has a disability and needs special education and related services, an IEP must be developed for the child in accordance with §§300.340-300.350.

[Authority: 20 U.S.C.  
1412(5)(C); 1414(a)(5)]

**Note:** (a)(1) of this section includes a list of examples of sources that may be used by a public agency in making placement decisions. The agency

by a disability, bilingual or dialectical differences, or because of being non-English speaking.

If Head Start is arranging for the evaluation, it is important to understand that a child whose problem has been corrected (e.g., a child wearing glasses whose vision is corrected and who does not need special education and related services) does not qualify as a child with a disability. A short-term medical problem such as post-operative recovery or a problem requiring only medical care and health monitoring when the evaluation specialists have not stated that special education and related services are needed does not qualify as a disability.

The evaluation team should include consideration of the way the disability affects the child's ability to function as well as the cause of the condition.

Some children may have a recent evaluation from a clinic, hospital or other agency (other than the LEAs) prior to enrolling in Head Start if that evaluation did not include needed functional information or a professional opinion as to whether the child meets one of the Head Start eligibility criteria, the grantee should contact the agency to try to obtain that information.

Some children, prior to enrolling in Head Start, already have been diagnosed as having severe disabilities and a serious need for services. Some of these children already may be receiving some special assistance from other agencies for their disabilities but lack developmental services in a setting with other children. Head Start programs may best meet their needs by serving them jointly, i.e., providing developmental services while disability services are provided from another source. It is important in such situations that regular communication take place between the two sites.

Beginning in 1990, State EPSDT/Medicaid programs must, by law, evaluate and

would not have to use all the sources in every instance. The point of the requirement is to ensure that more than one source is used in interpreting evaluation data and in making placement decisions. For example, while all of the named sources would have to be used for a child whose suspected disability is mental retardation, they would not be necessary for certain other children with disabilities, such as a child who has a severe articulation impairment as his primary disability. For such a child, the speech-language pathologist, in complying with the multiple source requirement, might use: (1) A standardized test of articulation, and (2) observation of the child's articulation behavior in conversational speech.

**Due Process for Parents and Children**

**§300.500 Definitions of "consent," "evaluation," and "personally identifiable."**

(a) As used in this part "Consent" means that--

(1) The parent has been fully informed of all information relevant to the activity for which consent is sought, in his or her native language, or other mode of communication;

(2) The parent understands and agrees in writing to the carrying out of the activity or which his or her consent is sought, and the consent describes that activity and lists the records (if any) that will be released and to whom; and

(3) The parental understands that the granting of consent is voluntary on the part of the parent and may be revoked at any time.

**§300.504 Prior notice; parent consent.**

(a) Notice. Written notice that meets the requirements of §300.505 must be given to the parents of a child with a disability a reasonable time before the public agency--

(1) proposes to initiate or change the identification, evaluation, or educational placement of the child or the provisions of FAPE to the child;

provide services for young children whose families meet eligibility criteria at 133 percent of the poverty levels. This is a resource for Head Start and it is important to become aware of EPSDT provisions.

(3) Parental consent in writing must be obtained before a child can have an initial evaluation to determine whether the child has a disability.

or

(2) Refuses to initiate or change the identification, evaluation, or educational placement of the child or the provision of FAPE to the child.

(b) **Consent; procedures if a parent refuses consent.**

(1) Parental consent must be obtained before--

(i) Conducting a preplacement evaluation; and

(ii) Initial placement of a child with a disability in a program providing special education and related services.

(2) If State law requires parental consent before a child with a disability is evaluated or initially provided special education and related services, State procedures govern the public agency in overriding a parent's refusal to consent.

(3) If there is no State law requiring consent before a child with a disability is evaluated or initially provided special education and related services, the public agency may use the hearing procedures in §§300.506-300.508 to determine if the child may be evaluated or initially provided special education and related services without parental consent. If it does so and the hearing officer upholds the agency, the agency may evaluate or initially provide special education and related services to the child without the parent's consent, subject to the parent's right under §§300.510-300.513.

(c) **Additional State consent requirements.** In addition to the parental consent requirements described in paragraph (b) of this section, a State may require parental consent for other services and activities under this part if it ensures that each public agency in the State establishes and implements effective procedures to ensure that a parent's refusal to consent does not result in a failure to provide the child with FAPE.

(d) **Limitation.** A public agency may not require parental consent as a condition of any benefit to the parent or the child except for the service or activity



for which consent is required under paragraph (b) or (c) of this section.

[Authority: 20 U.S.C. 1415(b)(1)(C), (d); 1412(2), (6)]

**Note 1:** Any changes in a child's special education program after the initial placement are not subject to the parental consent requirements in paragraph (b)(1) of this section, but are subject to the prior notice requirement in paragraph (a) of this section and the IEP requirements of §§300.340-300.350

**Note 2:** Paragraph (b)(2) of this section means that if State law requires parental consent before evaluation or before special education and related services are initially provided, and the parent refuses (or otherwise withholds) consent, State procedures, such as obtaining a court order authorizing the public agency to conduct the evaluation or provide the education and related services, must be followed.

If, however, there is no legal requirement for consent outside of these regulations, the public agency may use the due process procedures of §§300.506-300.508 to obtain a decision to allow the evaluation or services without parental consent. The agency must notify the parent of its actions, and the parent has appeal rights as well as rights at the hearing itself.

**Note 3:** If a State adopts a consent requirement in addition to those described in paragraph (b) of this section and consent is refused, paragraph (d) of this section requires that the public agency must nevertheless provide the services and activities that are not in dispute. For example, if a state requires parental consent to the provision of all services identified in an IEP and the parent refuses to consent to physical therapy services included in the IEP, the agency is not relieved of its obligation to implement those portions of the IEP to which the parent consents

If the parent refuses to consent and the public agency

determines that the services or activity in dispute is necessary to provide FAPE to the child, paragraph (c) of this section requires that the agency must implement its procedures to override the refusal. This section does not preclude the agency from reconsidering its proposal if it believes that circumstances warrant.

**§300.505 Content of notice.**

(a) The notice under §300.504 must include--

(1) A full explanation of all of the procedural safeguards available to the parents under §300.500, §§300.502-300.515, and §§300.562-3.0569;

(2) A description of the action proposed or refused by the agency, an explanation of why the agency proposes or refuses to take the action, and a description of any options the agency considered and the reasons why those options were rejected;

(3) A description of each evaluation procedure, test, record, or report the agency uses as a basis for the proposal or refusal; and

(4) A description of any other factors that are relevant to the agency's proposal or refusal.

(b) The notice must be--

(1) Written in language understandable to the general public; and

(2) Provided in the native language of the parent or other mode of communication used by the parent, unless it is clearly not feasible to do so.

(c) If the native language or other mode of communication of the parent is not a written language, the SEA or LEA shall take steps to ensure--

(1) That the notice is translated orally or by other means to the parent in his or her native language or other mode of communication;

(2) That the parent understands the content of the notice; and

(3) that there is written evidence that the requirements in paragraphs (c)(1) and (2) of this section have been met

[Authority: 20 U.S.C. 1415(b)(1)(D)]

**§300.506 Impartial due process hearing.**

(a) A parent or a public educational agency may initiate a hearing on any of the matters described in §300.504(a)(1) and (2).

(b) the hearing must be conducted by the SEA or the public agency directly responsible for the education of the child, as determined under State statute, State regulation, or a written policy of the SEA.

(c) The public agency shall inform the parent of any free or low-cost legal and other relevant services available in the area if--

(1) The parent requests the information; or

(2) The parent or the agency initiates a hearing under this section.

[Authority: 20 U.S.C. 1415(b)(2)]

Note: Many States have pointed to the success of using mediation as an intervening step prior to conducting a formal due process hearing. Although the process of mediation is not required by the statute or these regulations, an agency may wish to suggest mediation in disputes concerning the identification, evaluation, and educational placement of children with disabilities, and the provision of FAPE to those children. Mediations have been conducted by members of SEAs or LEA personnel who were not previously involved in the particular case. In any cases, mediation leads to resolution of differences between parents and agencies without the development of an adversarial relationship and with minimal emotional stress. However, mediation may not be used to deny or delay a parent's rights under §§300.500-300.515.

Note from the authors: 300.507-515 additional Part B due process requirements for which there are not comparable head start provisions.

**§300.500**

(c) "Personally identifiable" means that information includes--

(1) The name of the child, the child's parent, or other

(4) Confidentiality must be maintained in accordance with grantee and State requirements. Parents must be given opportunity to review their child's records in a timely

manner and they must be notified and give permission if additional evaluations are proposed. Grantees must explain the purpose and results of the evaluation and make concerted efforts to help the parents understand them.

family member;

(2) The address of the child'

(3) A personal identifier, such as the child's social security number or student number, or

(4) A list of personal characteristics or other information that would make it possible to identify the child with reasonable certainty.

[Authority: 20 U.S.C.

1415.1417(c)]

**§300.562 Opportunity to examine records.**

The parents of a child with a disability shall be afforded, in accordance with the procedures of §§300.562-300.569, an opportunity to inspect and review all education records with respect to--

(a) The identification evaluation, and educational placement of the child; and

(b) The provision of FAPE to the child.

[Authority: 20 U.S.C.

1415(b)(1)(A)]

**§300.562 Access Rights.**

(a) Each participating agency shall permit parents to inspect and review any education records relating to their children that are collected, maintained, or used by the agency under this part. The agency shall comply with a request without unnecessary delay and before any meeting regarding an IEP or any hearing relating to the identification, evaluation, or educational placement of the child, or the provision of FAPE to the child and in no case more than 45 days after the request has been made.

(b) The right to inspect and review education records under this section includes--

(1) The Right to a response from the participating agency to reasonable requests for explanations and interpretations of the records;

(2) The right to request that the agency provide copies of the records containing the information if failure to provide those copies would effectively prevent the parent from exercising the right to inspect and review the records; and

(5) The multidisciplinary team provides the results of the evaluation and its professional opinion that the child does or does not need special education and related services, to the disabilities coordinator. If it is their professional opinion that a child has a disability, the team is to state which of the eligibility criteria applies and provide recommendations for programming, along with their findings. Only children whom the evaluation team determines need special education and related services may be counted as children with disabilities.

**§1308.7 Eligibility Criteria: Health Impairment.**

(a) A child is classified as health impaired who has limited strength vitality or alertness due to a chronic or acute health problem which adversely affects learning.

(b) The health impairment classification may include, but is not limited to, cancer, some neurological disorders, rheumatic fever, severe asthma, uncontrolled seizure disorders, heart conditions, lead poisoning, diabetes, AIDS, blood disorders, including hemophilia, sickle cell anemia, cystic fibrosis, heart disease and attention deficit disorder.

(c) This category include medically fragile children such as ventilator dependent children who are in need of special education and related services.

(3) The right to have a representative of the parent inspect and review the records.

(c) An agency may presume that the parent has authority to inspect and review records relating to his or her child unless the agency has been advised that the parent does not have the authority under applicable State law governing such matters as guardianship, separation, and divorce.

[Authority: 20 U.S.C. 1412(2)(D); 1417(c)]

**Note from the authors:** 300.560-576 under Part B as well as the Family Education Rights and Privacy Act (P.L. 93-380) contain additional confidentiality provisions not found in the Head Start regulations.

(8) "Other health impairment" means having limited strength, vitality or alertness, due to chronic or acute health problems such as a heart condition, tuberculosis, rheumatic fever, nephritis, asthma, sickle cell anemia, hemophilia, epilepsy, lead poisoning, leukemia, or diabetes that adversely affects a child's educational performance.

**Section 1308.7 Eligibility Criteria: Health Impairment**

**Guidance for Paragraph (a)**

Many health impairments manifest themselves in other disabling conditions. Because of this, particular care should be taken when classifying a health impaired child.

**Guidance for Paragraph (b)**

Because AIDS is a health impairment, grantees will continue to enroll children with AIDS on an individual basis. Staff need to be familiar with the Head Start Information Memorandum on Enrollment in Head Start programs of Infants and Young Children with Human Immunodeficiency Virus (HIV), AIDS Related Complex (ARC, or Acquired Immunodeficiency Syndrome (AIDS) dated June 22, 1988. This guidance includes material from the Centers for Disease Control which stresses the need for a team, including a physician, to make informed decisions on enrollment on an individual basis. It provides guidance in the event that a child with disabilities presents a problem involving biting or bodily fluids. The guidance also discusses methods for control of all infectious diseases through

(d) A child may be classified as having an attention deficit disorder under this category who has chronic and pervasive developmentally inappropriate inattention, hyperactivity, or impulsivity. To be considered a disorder this behavior must affect the child's functioning severely. To avoid overuse of this category, grantees are cautioned to assure that only the enrolled children who most severely manifest this behavior must be classified in this category.

(1) The condition must severely affect the performance of a child who is trying to carry out a developmentally appropriate activity that requires orienting, focusing, or maintaining attention during classroom instructions and activities, planning and completing activities, following simple directions, organizing materials for play or other activities, or participating in group activities. It also may be manifested in overactivity or impulsive acts which appear to be or are interpreted as physical aggression. The disorder must manifest itself in at least two different settings, one of which must be the Head Start program site.

(2) Children must not be classified as having attention deficit disorders based on:

(i) Temporary problems in attention due to events such as divorce, death of a family member or post-traumatic stress reactions to events such as sexual abuse or violence in the neighborhood;

(ii) Problems in attention which occur suddenly and acutely with psychiatric disorders such as depression, anxiety and schizophrenia;

(iii) Behaviors which may be caused by frustration

stringent cleanliness, standards and includes lists of Federal, State, and national agencies and organizations that can provide additional information as more is learned. Staff should be aware that there is a high incidence of visual impairment among children with HIV and AIDS.

**Guidance for Paragraph (d)**

Teachers or others in the program setting are in the best position to note the following kinds of indications that a child may need to be evaluated to determine whether an attention deficit disorder exists:

(1) Inability of a child who is trying to participate in classroom activities to be able to orient attention, for example to choose an activity for free time or to attend to simple instructions;

(2) Inability to maintain attention, as in trying to complete a selected activity, to carry out simple requests or attend to telling of an interesting story; or

(3) Inability to focus attention on recent activities, for example on telling the teacher about a selected activity, inability to tell about simple requests after carrying them out, or inability to tell about a story after hearing it.

These indicators should only be used after the children have had sufficient time to become familiar with preschool procedures and after most of the children are able easily to carry out typical preschool activities.

Culturally competent staff recognize and appreciate cultural differences and this awareness needs to include understanding that some cultural groups may promote behavior that may be misinterpreted as inattention. Care must be taken that any deviations in attention behavior which are within the cultural norms of the child's group are not used as indicators of possible attention deficit disorder.

A period of careful observation over three months can assure that adequate documentation is available for the difficult task of evaluation.

stemming from inappropriate programming beyond the child's ability level or by developmentally inappropriate demands for long periods of inactive, passive activity;

iv) Intentional noncompliance or opposition to reasonable requests that are typical of good preschool programs; or

v) Inattention due to cultural or language differences

(3) An attention deficit disorder must have had its onset in early childhood and have persisted through the course of child development when children normally mature and become able to operate in a socialized preschool environment. Because many children younger than four have difficulty orienting, maintaining and focusing attention and are highly active, when Head Start is responsible for the evaluation, attention deficit disorder applies to four and five year old children in Head Start but not to three year olds.

(4) Assessment procedures must include teacher reports which document the frequency and nature of indications of possible attention deficit disorders and describe the specific situations and events occurring just before the problems manifested themselves. Reports must indicate how the child's functioning was impaired and must be confirmed by independent information from a second observer

It also provides opportunity to provide extra assistance to the child, perhaps through an aide or special education student under the teacher's direction, which might improve the child's functioning and eliminate the behavior taken as evidence of possible attention deficit disorder.

Attention deficit disorders are not the result of learning disabilities, emotional behavioral disabilities, autism or mental retardation. A comprehensive psychological evaluation may be carried out in some cases to rule out learning disability or mental retardation. It is possible, however, in some instances for this disability to coexist with another disability. Children who meet the criteria for multiple disabilities (e.g. attention deficient disorder and learning disability, or emotional/behavioral disorder or mental retardation) would be eligible for services as children with multiple disabilities or under their primary disability.

Teacher and parent reports have been found to provide the most useful information for assessment of children suspected of having attention deficit disorder. They are also useful in planning and providing special education intervention. The most successful approach may be a positive behavior modification program in the classroom, combined with a carryover program in the home. Prompt and clear response should be provided consistently. Positive reinforcement for appropriate behavior, based on rewards child has been found effective for children with this disorder, along with occasional withholding of rewards or postponing of desired activities in the face of inappropriate behavior. Effective programs suggest that positive interactions with the child after appropriate behavior are needed at least three times as often as any negative response interactions after inappropriate behavior. Consultants familiar with behavior modification should be used to assist teachers in

**§1308.8 Eligibility Criteria:  
Emotional/Behavioral  
Disorders.**

(a) An emotional/behavioral disorder is a condition in which a child's behavioral or emotional responses are so different from those of the generally accepted, age-appropriate norms of children with the same ethnic or cultural backgrounds as to result in significant impairment in social relationships, self-care, educational progress or classroom behavior. A child is classified as having an emotional/behavioral disorder who exhibits one or more of the following characteristics with such frequency, intensity, or duration as to require intervention:

(1) Seriously delayed social development including an inability to build or maintain satisfactory (age appropriate) interpersonal relationships with peers or adults (e.g., avoids playing with peers);

(2) Inappropriate behavior (e.g. dangerously aggressive

(9) "Serious emotional disturbance" is defined as follows:

(i) The term means a condition exhibiting one or more of the following characteristics over a long period of time and to a marked degree that adversely affects a child's educational performance-

(A) An inability to learn that cannot be explained by intellectual, sensory, or health factors;

(B) An inability to build or maintain satisfactory interpersonal relationships with peers and teachers;

(C) Inappropriate types of behavior or feelings under normal circumstances;

(D) A general pervasive mood unhappiness or depression; or

(E) A tendency to develop physical symptoms or fears associated with personal or school problems

(ii) the term includes schizophrenia. The term does not apply to children who are

planning and carrying out intervention which can maintain this positive to negative ratio while shaping behaviors. These behavior interventions can be provided in mainstream placements with sufficient personnel.

Suggested Primary Members of A Head Start Evaluation Team for Health Impaired Children:

Physician.  
Pediatrician.  
Psychologist  
Other specialists related to specific disabilities.

Possible Related Services:  
(Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting)

Family counseling.  
Genetic Counseling.  
Nutrition counseling.  
Recreational Therapy.  
Supervision of physical activities.

Transportation.  
Assistive technology devices or services.

**Section 1308.8 Eligibility  
Criteria: Emotional  
/Behavioral Disorders  
Guidance for Paragraph (a)**

Staff should insure that behavior which may be typical of some cultures or ethnic groups, such as not making eye contact with teachers or other adults or not volunteering comments or initiating conversations are not misinterpreted.

The disability, social service and parent involvement coordinators should consider providing extra attention to children at-risk for emotional/behavioral disorders and their parents to help prevent disability. Members of the Council of One Hundred, Kiwanis, Urban League, Jaycees, Rotary, Foster Grandparents, etc. may be able to provide mentoring and individual attention.

Suggested Primary Members of a Head Start Evaluation Team for Emotional/Behavioral Disorders;

Psychologist, psychiatrist or



towards others, self-destructive, severely withdrawn, non-communicative);

(3) A general pervasive mood of unhappiness or depression, or evidence of excessive anxiety or fears (e.g., frequent crying episodes, constant need for reassurance); or

(4) Has a professional diagnosis of serious emotional disturbance.

(b) The eligibility decision must be based on multiple sources of data, including assessment of the child's behavior or emotional functioning in multiple settings

(c) The evaluation process must include a review of the child's regular Head Start physical examination to eliminate the possibility of misdiagnosis due to an underlying physical condition

**§1308.9 Eligibility Criteria: Speech or Language Impairments.**

(a) A speech or language impairment means a communication disorder such as stuttering, impaired articulation, a language impairment, or a voice impairment, which adversely affects a child's learning.

(b) A child is classified as having a speech or language impairment whose speech is unintelligible much of the time, or who has been professionally diagnosed as having speech impairments which require intervention or who is professionally diagnosed as having a delay in developmental in his or her primary language which requires intervention.

(c) A language disorder may be receptive or expressive. A language disorder may be characterized by difficulty in understanding and producing language, including word meanings (semantics), the components of words (morphology), the components of sentences (syntax), or the conventions of conversations (pragmatics).

(d) A speech disorder occurs

socially maladjusted, unless it is determined that they have a serious emotional disturbance.

(11) "Speech or language impairment" means a communication disorder such as stuttering, impaired articulation, a language impairment, or a voice impairment that adversely affects a child's educational performance.

other clinically trained and State qualified mental health professionals.

- Pediatrician.
- Possible Related Services:  
(Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)
- Behavior management.
- Environmental adjustments.
- Family counseling.
- Psychotherapy.
- Transportation.
- Assistive technology.

**Section 1308.9 Eligibility Criteria: Speech or Language Impairment**

**Guidance for Paragraph (a)**

Staff familiar with the child should consider whether shyness, lack of familiarity with vocabulary which might be used by testers, unfamiliar settings, or linguistic or cultural factors are negatively influencing screening and assessment results. Whenever possible, consultants trained in assessing the speech and language skills of young children should be selected. The child's ability to communicate at home, on the playground and in the neighborhood should be determined for an accurate assessment. Review of the developmentally appropriate age ranges for the production of difficult speech sounds can also help reduce over-referral for evaluation.

**Suggested Primary Members of a Head Start Evaluation Team for Speech or Language Impairment:**

- Speech Pathologist.
- Audiologist.
- Otolaryngologist.
- Psychologist.
- Possible Related Services  
(Related services are

in the production of speech sounds (articulation), the loudness, pitch or quality of voice (voicing), or the rhythm of speech (fluency).

(e) A child should not be classified as having a speech or language impairment whose speech or language differences may be attributed to:

(1) Cultural, ethnic, bilingual, or dialectal differences or being non-English speaking; or

(2) Disorders of a temporary nature due to conditions such as a dental problem; or

(3) Delays in developing the ability to articulate only the most difficult consonants or blends of sounds within the broad general range for the child's age.

**§1308.10 Eligibility Criteria: Mental Retardation.**

(a) A child is classified as mentally retarded who exhibits significantly sub-average intellectual functioning and exhibits deficits in adaptive behavior which adversely affect learning. Adaptive behavior refers to age-appropriate coping with the demands on the environment through independent skills in self-care, communication and play.

(b) Measurement of adaptive behavior must reflect objective documentation through the use of an established scale and appropriate behavioral/anecdotal records. An assessment of the child's functioning must also be made in settings outside the classroom.

(c) Valid and reliable instruments appropriate to the age range must be used. If they do not exist for the language and cultural group to which the child belongs, observation and professional judgement are to be used instead.

(d) Determination that a child is mentally retarded is never to be made on the basis of any one test alone

(5) "Mental retardation" means significantly subaverage general intellectual functioning existing concurrently with deficits in adaptive behavior and manifested during the developmental period that adversely affects a child's education performance.

determined by individual need. These "possible related services" are merely examples and are not intended to be limiting)

Environmental adjustments.  
Family counseling,  
Language therapy.  
Speech therapy.  
Transportation.  
Assistive technology devices or services.

**Section 1308.10 Eligibility Criteria: Mental Retardation Guidance for Paragraph (a)**

Evaluation instruments with age-appropriate norms should be used. These should be administered and interpreted by professional sensitive to racial ethnic and linguistic differences. The diagnosticians must be aware of sensory or perceptual impairments that the child may have (e.g., a child who is visually impaired should not be tested with instruments that rely heavily on visual information as this could produce a depressed score from which erroneous diagnostic conclusions might be drawn).

Suggested primary members of a Head Start evaluation team for mental retardation:

Psychologist.  
Pediatrician.

Possible related services.

(Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting)

Environmental adjustments  
Family counseling.  
Genetic counseling  
Language therapy  
Recreational therapy  
Speech therapy  
Transportation  
Nutrition Counseling.

**§1308.11 Eligibility Criteria:  
Hearing Impairment Including  
Deafness.**

(a) A child is classified as deaf if a hearing impairment exists which is so severe that the child is impaired in processing linguistic information through hearing, with or without amplification, and learning is affected. A child is classified as hard of hearing who has a permanent or fluctuating hearing impairment which adversely affects learning; or

(c) Experiences recurrent temporary or fluctuating hearing loss caused by otitis media, allergies, or eardrum perforations and other outer or middle ear anomalies over a period of three months or more. Problems associated with temporary or fluctuating hearing loss can include impaired listening skills, delayed language development and articulation problems. Children meeting these criteria must be referred for medical care, have their hearing checked frequently, and receive speech, language or hearing services as indicated by the IEPs. As soon as special services are no longer needed, these children must no longer be classified as having a disability

**§1308.12 Eligibility Criteria:  
Orthopedic Impairment.**

(a) A child is classified as having an orthopedic impairment involves muscles, bones, or joints and is characterized by impaired ability to maneuver in educational or non-educational settings, to perform fine or gross motor activities, or to perform self-help skills and by adversely affected educational performance.

(b) An orthopedic impairment includes, but is not limited to spina bifida, cerebral palsy, loss of or deformed limbs, contractures caused by

(3) "Deafness" means a hearing impairment that is so severe that the child is impaired in processing linguistic information through hearing, with or without amplification, that adversely affects a child's educational performance.

(4) "Hearing impairment" means an impairment in hearing, whether permanent or fluctuating, that adversely affects a child's educational performance but that is not included under the definition of deafness in this section

(7) "Orthopedic impairment" means a severe orthopedic impairment that adversely affects a child's educational performance. The term includes impairments caused by congenital anomaly (e.g., clubfoot, absence of some member, etc.), impairments caused by disease (e.g., poliomyelitis, bone tuberculosis, etc.), and impairments from other causes (e.g., cerebral palsy, amputations, and fractures or burns that cause contractures)

**Section 1308.11 Eligibility  
Criteria; Hearing Impairment  
Including Deafness  
Guidance for Paragraph (a)**

An audiologist should evaluate a child who has failed rescreening or who does not respond to more than one effort to test the child's hearing. If the evaluation team determines that the child has a disability, the team should make recommendations to meet the child's needs for education and medical care or habilitation, including auditory training to learn to use hearing more effectively.

**Suggested Primary Members  
of a Head Start Evaluation  
Team for Hearing Impairment:**

Audiologist.

Otolaryngologist.

**Possible Related Services:**

(Related services are

determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Auditory training.

Aural habilitation.

Environmental adjustments.

Family counseling.

Genetic counseling.

Language therapy.

Medical treatment

Speech therapy.

Total communication,

speech, reading or manual communication.

Transportation.

Use of amplification.

Assistive Technology devices or services.

**Section 1308.12 Eligibility  
Criteria Orthopedic  
Impairment**

**Guidance for Paragraph (a)**

**Suggested Primary Members  
of a Head Start Evaluation  
Team for Orthopedic  
Impairment:**

Pediatrician.

Orthopedist.

Neurologist.

Occupational Therapist.

Physical Therapist.

Rehabilitation professional.

**Possible Related Services:**

Related services are

determined by individual need.

These "possible related services" are merely examples and are

burns, arthritis, or muscular dystrophy.

**§1308.13 Eligibility Criteria: Visual Impairment Including Blindness.**

(a) A child is classified as visually impaired when visual impairment, with correction, adversely affects a child's learning. The term includes both blind and partially seeing children. A child is visually impaired if:

(1) The vision loss means the definition of legal blindness in the State of residence, or

(2) Central acuity does not exceed 20/200 in the better eye with corrective lenses, or visual acuity is greater than 20/200, but is accompanied by a limitation in the field of vision such that the widest diameter of the visual field subtends an angle no greater than 20 degrees.

(b) A child is classified as having a visual impairment if central acuity with corrective lenses is between 20/70 and 20/200 in either eye, or if visual acuity is undetermined, but there is demonstrated loss of visual function that adversely affects the learning process, including faulty muscular action, limited field of vision, cataracts, etc.

**§1308.14 Eligibility Criteria: Learning Disabilities.**

(a) A child is classified as having a learning disability who has a disorder in one or more of the basic psychological process involved in understanding or in using language, spoken or written, which may manifest itself in imperfect ability to listen, think, speak, or for preschool age children, acquire the precursor skills for reading, writing, spelling or doing mathematical calculations. The

(13) "Visual impairment including blindness" means an impairment in vision that, even with correction, adversely affects a child's educational performance. The term includes both partial sight and blindness. [Authority 20 U.S.C. 1401(a)(1)]

(10) "Specific learning disability" means a disorder in one or more of the basic psychological processes involved in understanding or in using language, spoken or written that may manifest itself in an imperfect ability to listen, think, speak, read, write, spell or to do mathematical calculations. The term includes such conditions as perceptual disabilities, brain injury, minimal brain dysfunction, dyslexia and developmental

note intended to be limiting.)  
Environmental adjustments.  
Family counseling.  
Language therapy.  
Medical treatment.  
Occupational therapy.  
Physical therapy.  
Assistive technology.  
Recreational therapy.  
Speech therapy.  
Transportation.  
Nutrition counseling.

**Section 1308.13 Eligibility Criteria: Visual Impairment Including Blindness Guidance for Paragraph (a)**

Primary Members of an Evaluation Team for Visual Impairment including Blindness:

Ophthalmologist.  
Optometrist.

Possible Related Services:  
(Related services are

determined by individual need. These "possible related services" are merely examples and are not intended to limiting.)

Environmental adjustments.  
Family counseling.  
Occupational therapy.  
Orientation and mobility training.

Pre-Braille training.  
Recreational therapy.  
Sensory training.  
Transportation  
Functional vision assessment and therapy.

**Section 1308.14 Learning Disabilities Guidance for Paragraph (a)**

When a four or five-year-old child shows signs of possible learning disabilities, much thorough documentation should be gathered. For example, specific anecdotal information and samples of the child's drawings, if appropriate, should be included in the material given to the evaluation team

A Master's degree level professional with a background

term includes such conditions as perceptual disabilities, brain injury, and aphasia.

(b) An evaluation team may recommend that a child be classified as having a learning disability if:

(1) the child does not achieve commensurate with his or her age and ability levels in one or more of the areas listed in (a) above when provided with appropriate learning experiences for the age and ability; or

(2) The child has a severe discrepancy between achievement of developmental milestones and intellectual ability in one or more of these areas: oral expression, listening comprehension, pre-reading, pre-writing and pre-mathematics; or

(3) The child shows deficits in such abilities as memory, perceptual and perceptual-motor skills, thinking, language and non-verbal activities which are not due to visual, motor, hearing or emotional disabilities, mental retardation, cultural or language factors, or lack of experiences which would help develop these skills.

(c) This definition for learning disabilities applies to four and five year old children in Head Start. It may be used at a program's discretion for children younger than four or when a three year old child is referred with a professional diagnosis of learning disability. But because of the difficulty of diagnosing learning disabilities for three year olds, when Head Start is responsible for the evaluation it is not a requirement to use this category for three year olds.

(c) This definition for learning disabilities applies to four and five year old children in Head Start. It may be used at a program's discretion for

aphasia. The term does not apply to children who have learning problems that are primarily the result of visual hearing, or motor disabilities, or mental retardation, of emotional disturbance, or of environmental, cultural, or economic disadvantage.

**Additional Procedures for Evaluation Children with Special Learning Disabilities**

**§300.540 Additional Team Members.**

In evaluating a child suspect of having a specific learning disability, in addition to the requirements of §300.532, each public agency shall include on them multidisciplinary evaluation team--

(a)(1) The child's regular teacher; or

(2) If the child does not have a regular teacher, a regular classroom teacher qualified to teach a child of his or her age; or

(3) For a child of less than school age, an individual qualified by the SEA to teach a child of his or her age; and

(b) At least one person qualified to conduct individual diagnostic examinations of children, such as a school psychologist, speech-language pathologist, or remedial reading teacher  
[Authority: 20 U.S.C. 1411 note]

**§300.541 Criteria for determining the existence of a specific learning disability.**

(1) A Team may determine that a child has a specific learning disability if--

(1) The child does not achieve commensurate with his or her age and ability levels in one or more of the areas listed in paragraph (a)(2) of this section, when provided with learning experiences appropriate for the child's age and ability levels; and

(2) The team finds that a child has a severe discrepancy between achievement and intellectual ability in one or more of the following areas--

in learning disabilities should be a member of the evaluation team.

Possible Related Services:  
(Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

- Vision evaluation.
- Neurology.
- Psychology.
- Motor development.
- Hearing evaluation.
- Child Psychiatry.
- Pediatric evaluation.

children younger than four or when a three year old child is referred with a professional diagnosis of learning disability. But because of the difficulty of diagnosing learning disabilities for three year olds, when Head Start is responsible for the evaluation it is not a requirement to use this category for three year olds.

- (i) Oral expression;
- (ii) Listening comprehension;
- (iii) Written expression;
- (iv) Basic reading skill;
- (v) Reading comprehension;
- (vi) Mathematics calculation;

or

- (vii) Mathematics reasoning.
- (b) The team may not identify a child as having a specific learning disability if the severe discrepancy between ability and achievement is primarily the result of--

- (1) A visual, hearing, or motor impairment;
- (2) Mental retardation;
- (3) Emotional disturbance;

or

- (4) Environmental, cultural or economic disadvantage.

[Authority: 20 U.S.C. 1411 note]

**§300.542 Observation.**

(a) At least one team member other than the child's regular teacher shall observe the child's academic performance in the regular classroom setting.

(b) In the case of a child of less than school age or out of school, a team member shall observe the child in an environment appropriate for a child of that age.

[Authority: 20 U.S.C. 1411 note]

**§300.543 Written Report**

(a) The team shall prepare a written report of the results of the evaluation.

(b) The report must include a statement of--

- (1) Whether the child has a specific learning disability;
- (2) The basis for making the determination;
- (3) The relevant behavior noted during the observation of the child;
- (4) The relationship of that behavior to the child's academic functioning;
- (5) The educationally relevant medical findings, if any;
- (6) Whether there is a severe discrepancy between achievement and ability that is not correctable without special education and related services; and
- (7) The determination of the

team concerning the effects of environmental, cultural, or economic disadvantage.

(c) Each team member shall certify in writing whether the report reflects his or her conclusion. If the report reflects his or her conclusion, the team member must submit a separate statement presenting his or her conclusions.

[Authority: 20 U.S.C. 1411 note]

**§1308.15 Eligibility Criteria: Autism.**

A child is classified as having autism when the child has a developmental disability that significantly affects verbal and non-verbal communication and social interaction, that is generally evident before age three and that adversely affects educational performance.

(1) "Autism" means a developmental disability significantly affecting verbal and nonverbal communication and social interaction, generally evident before age 3, that adversely affects a child's educational performance. Other characteristics often associated with autism are engagement in repetitive activities and stereotyped movements, resistance to environmental change or change in daily routines, and unusual responses to sensory experiences. The term does not apply if a child's educational performance is adversely affected primarily because the child has a serious emotional disturbance, as defined in paragraph (b)(9) of this section.

**Note:** If a child manifests characteristics of the disability category "autism" after age 3, that child still could be diagnosed as having "autism" if the criteria in paragraph (b)(1) of this section are satisfied.

**§1308.16 Eligibility Criteria: Traumatic Brain Injury.**

A child is classified as having traumatic brain injury whose brain injuries are caused by an external physical force, or by an internal occurrence such as stroke or aneurysm, with resulting impairments that adversely affect educational performance. The term includes children with open or closed head injuries, but does not include children with brain injuries that are congenial or degenerative or caused by birth trauma.

(12) "Traumatic brain injury" means an acquired injury to the brain caused by an external physical force, resulting in total or partial functional disability or psychosocial impairment, or both, that adversely affects a child's educational performance. The term applies to open or closed head injuries resulting in impairments in one or more areas, such as cognition, language; memory; attention; reasoning; abstract thinking; judgment; problem-solving, sensory, perceptual and motor abilities; psychosocial behavior; physical functions; information

**Section 1308.15 Autism**

A child who manifests characteristics of the condition after age three can still be diagnosed as having autism.

Autism does not include children with characteristics of serious emotional disturbance.

Suggested possible members of a Head Start evaluation team:

- Psychologist.
- Pediatrician.
- Audiologist.
- Psychiatrist.
- Language pathologist.

Possible related services:

(Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

- Family support services.
- Language therapy.
- Transportation.

**Section 1308.16 Traumatic Brain Injury**

Traumatic brain injury does not include congenital brain injury.

Suggested possible members of an evaluation team included:

- Psychologist.
- Physical therapist.
- Speech or language pathologist.

Possible related services:

(Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

- Rehabilitation professional.
- Occupational therapy.

processing; and speech. The term does not apply to brain injuries that are congenital or degenerative, or brain injuries induced by birth trauma.

Speech or language therapy.  
Assistive technology.

**§1308.17 Eligibility Criteria: Other Impairments.**

(a) The purposes of this classification, "Other impairments" are:

(1) To further coordination with LEAs and reduce problems of recordkeeping;

(2) To assist parents in making the transition from Head Start to other placements; and

(3) To assure that no child enrolled in Head Start is denied services which would be available to other preschool children who are considered to have disabilities in their State.

(b) If the State Education Agency eligibility criteria for preschool children includes an additional category which is appropriate for a Head Start child/children meeting the criteria for that category must receive services a children with disabilities in Head Start programs. Examples are: "preschool disabled," "in need of special education," educationally handicapped," and "non-categorically handicapped."

(c) Children ages three to five, inclusive, who are experiencing developmental delays, as defined by their State and as measured by appropriate diagnostic instruments and procedures, in one or more of the following areas: physical development, cognitive development, communication development, social or emotional development, or adaptive development, and who by reason thereof need special education and related services may receive services as children with disabilities in Head Start programs.

(d) Children who are classified as deaf-blind, whose concomitant hearing and visual

**§300.7**

(2) The term "children with disabilities" for children aged 3 through 5 may, at a State's discretion, include children--

(i) Who are experiencing developmental delays, as defined by the State and as measured by appropriate diagnostic instruments and procedures, in one or more of the following areas: physical development, cognitive development, communication development, social or emotional development, or adaptive development and

(ii) Who, for that reason, need special education and related services

(2) "Deaf-blindness" means concomitant hearing and visual impairments, the combination of

**Section 1308.17 Other Impairments.**

This category was included to ensure that any Head Start Child who meets the State eligibility criteria as developmentally delayed or State-specific criteria for services to preschool children with disabilities is eligible for needed special services either within Head Start or the State program.

Suggested primary members of an evaluation team for other impairments meeting State eligibility criteria for services to preschool children with disabilities.

Pediatrician.

Psychologist.

Other specialists with expertise in the appropriate area(s)

Possible Related Services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Occupational Therapy.

Speech or language therapy.

Family Counseling.

Transportation.

**Deaf-Blindness**

Information on assistance or joint services for deaf-blind



impairments cause such severe communication and other developmental problems that they cannot be accommodated in special education program solely for deaf or blind children are eligible for services under this category.

(e) Children classified as having multiple disabilities whose concomitant impairments (such as mental retardation and blindness) in combination, cause such severe educational problems that they cannot be accommodated in special education program solely for one of the impairments are eligible for services under this category. The term does not include deaf-blind children, for recordkeeping purposes

**§1308.18 Disabilities/Health Services Coordination.**

(1) The grantee must ensure that the disabilities coordinator and the health coordinator work closely together in the assessment process and follow up to assure that the special needs of each child with disabilities are met.

which causes such severe communication and other developmental and educational problems that they cannot be accommodated in special education programs solely for children with deafness or children with blindness.

(6) "Multiple disabilities" means concomitant impairments (such as mental retardation-blindness, mental retardation-orthopedic impairment, etc.), the combination of which causes such severe educational problems that they cannot be accommodated in special education programs solely for one of the impairments. The term does not include deaf-blindness.

children can be obtained through SEAs.

**Multiple Disabilities**

A child who is deaf and has speech and language impairments would not be considered to have multiple disabilities, as it could be expected that these impairments were caused by the hearing loss.

Suggested primary members of a Head Start evaluation team:

Audiologists.

Special educators.

Speech, language or physical therapists.

Psychologists or psychiatrists.

Rehabilitation professional.

Possible related services:

(Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Speech, language occupational or physical therapists are needed.

Assistive technology devices or services.

Mental health services.

Transportation.

**Section 1308.18  
Disabilities/Health Services  
Coordination**

**Guidance for Paragraph (a)**

It is important for staff to maintain close communication concerning children with health impairments. Health and disability services coordinators need to schedule frequent retests of children with recurrent middle ear infections and to ensure that they receive ongoing medical treatment to prevent speech and language delay. They should ensure that audiometers are calibrated annually for accurate testing of hearing. Speech and hearing centers, the manufacturer, or public school education services districts should be able to perform this service in addition, a daily check when an audiometer is in use and a check

(b) The grantee must ensure coordination between the disabilities coordinator and the staff persons responsible for the mental health component to help teachers identify children who show signs of problems such as possible serious depression, withdrawal, anxiety or abuse.

(c) Each Head Start director or designee must supervise the administration of all medications, including prescription and over-the-counter drugs, to children with disabilities in accordance with state requirements.

of the acoustics in the testing site are needed for accurate testing.

Approximately 17 percent of Down Syndrome children have a condition of the spine (attain-exile instability) and should not engage in somersaults, trampoline exercises, or other activities which could lead to spinal injury without first having a cervical spine x-ray.

**Guidance for Paragraph (b)**

The disabilities service coordinator needs to assure that best use is made of mental health consultants when a child appears to have a problem which may be symptomatic of a disability in the social/emotional area. Teachers, aides and volunteers should keep anecdotal records of the child's activities, tantrums, the events which appear to precipitate the tantrums, language use, etc. These can provide valuable information to a mental health consultant, who should be used primarily to make specific recommendations and assist the staff rather than to document the problem.

The mental health coordinator can cooperate in setting up group meetings for parents of children with disabilities which provide needed support and a forum for taking over mutual concerns. Parents needing community mental health services may need direct assistance in accessing services, especially at first.

The disability services coordinator needs to work closely with staff across components to help parents of children who have disabilities become more understanding and knowledgeable about disabilities and ways to lessen their effects. This can help reduce the isolation which some families with children with disabilities experiences.

**Guidance for Paragraph (c) and (d)**

Arrangements should be made with the family and the physician to schedule the administration of medication during times when the child is most likely to be under parental

(d) The health coordinator under the supervision of the Head Start director or designee must:

(1) Obtain the doctor's instructions and parental consent before any medication is administered.

(2) Maintain an individual record of all medications dispensed and review the record regularly with the child's parents.

(3) Record changes in a child's behavior which have implications for drug dosage or type and share this information with the staff, parents and the physician.

(4) Assure that all medications, including those required by staff and volunteers, are adequately labelled, stored under lock and key and out of reach of children, and refrigerated, if necessary.

Subpart E--Education Services  
Performance Standards

§1308.19 Developing  
Individualized Education  
Programs (IEPs)

(a) When Head Start provides for the evaluation, the multidisciplinary evaluation team makes the determination whether the child meets the Head Start eligibility criteria. The multidisciplinary evaluation team must assure that the evaluation findings and recommendations, as well as information from developmental assessment, observations and parent reports, are considered in making the determination whether the child meets Head Start eligibility criteria.

(b) Every child receiving services in Head Start who has been evaluated and found to have a disability and in need of special education must have an IEP before special education and related services are provided to ensure that comprehensive information is used to develop the child's program

§300.341 State Educational  
Agency Responsibility.

(a) Public agencies. The SEA shall ensure that each public agency develops and implements an IEP for each of its children with disabilities.

(b) Private schools and facilities. The SEA shall ensure that an IEP is developed and implemented for each child with a disability who--

(1) Is placed in or referred to a private school or facility by a public agency; or

(2) Is enrolled in a parochial school or other private school and receives special education or related services from a public agency.

[Authority: 20 U.S.C. 1412(4), (6), 1413(a)(4)]

Note: This section applies to all public agencies, including other State agencies (e.g. departments of mental health and welfare) that provide special education to a child with a disability either directly, by contract or through other arrangements. Thus, if a State welfare agency contracts with a private school or facility to provide special education to a child with a disability, that agency would be responsible for ensuring that an IEP is

supervision.

Awareness of possible side effects is of particular importance when treatment for a disability requires administration of potentially harmful drugs (e.g. anticonvulsants, amphetamines).

Section 1308.19 Developing  
Individual Education  
Programs (IEPs)

Guidance for Paragraph (a)

The IEP determines the type of placement and the specific programming which are appropriate for a child. The least restrictive environment must be provided and staff need to understand that this means the most appropriate placement in a regular program to the maximum extent possible based on the IEP. Because it is individually determined, the least restrictive environment varies for difference children. Likewise, the least restrictive environment for a given child can vary over time as the disability is remediated or worsens. A mainstreamed placement, in a regular program with services delivered by regular or special staff, is one type of integrated placement on the continuum of possible options. It represents the least restrictive environment for many children.

Following screening, evaluation and the determination that a child meets the eligibility criteria and has a disability, a plan to meet the child's individual needs for special

developed for the child.

**§300.342 When Individualized Education Programs Must Be In Effect.**

(a) At the beginning of each school year, each public agency shall have in effect an IEP for every child with a disability who is receiving special education from that agency.

(b) an IEP must--

(1) Be in effect before special education and related services are provided to a child; and

(2) Be implemented as soon as possible following the meetings under §300.343.

[Authority: 20 U.S.C.

1412(2)(B), (4), (6); 1414(a)(5); Pub. L. 94-142, sec. 8(c) (1975)]

Note: Under paragraph (b)(2) of this section, it is expected that the IEP of a child with a disability will be implemented immediately following the meetings under §300.343. An exception to this would be (1) when the meetings occur during the summer or a vacation period, or (2) where there are circumstances that require a short delay (e.g., working out transportation arrangements). However, there can be no undue delay in providing special education and related services to the child.

education and related services is developed. In order to facilitate communication with other agencies which may cooperate in providing services and especially with LEAs or private schools which the children will eventually enter, it is recommended that programs become familiar with the format of the IEP used by the LEAs and use that format to foster coordination. However, the format of the IEP to be developed for children in Head Start can vary according to local option. It should be developed to serve as a working document for teachers and others providing services for a child.

It is recommended that the staff review the IEP of each child with a disability more frequently than the minimum once a year to keep the objectives and activities current.

It is ideal if a child can be mainstreamed in the full program with modifications of some of the small group, large group or individual program activities to meet his or her special needs and this should be the first option considered. However, this is not possible or realistic in some cases on a full-time basis. The IEP team needs to consider the findings and recommendations of the multi-disciplinary evaluation team, observation and developmental assessment information from the Head Start staff and parents, parental information and desires, and the IEP to plan for the best situation for each child. Periodic reviews can change the degree to which a child can be mainstreamed during the program year. For example, a child with autism whose IEP called for part-time services in Head Start in the fall might improve so that by spring the hours could be extended.

If Head Start is not an appropriate placement to meet the child's needs according to the IEP, referral should be made to another agency.

Helpful specific information based on experience in Head Start is provided in manuals and resource materials on serving

(c) When the LEA develops the IEP, a representative from Head Start must attempt to participate in the IEP meeting and placement decision for any child meeting Head Start eligibility requirements.

**§300.348 Private School Placements by Public Agencies.**

**(a) Developing individualized education programs.**

(1) Before a public agency places a child with a disability in, or refers a child to, a private school or facility, the agency shall initiate and conduct a meeting to develop an IEP for the child in accordance with §300.343.

(2) The agency shall ensure that a representative of the private school or facility attends the meeting. If there representative cannot attend, the agency shall use other methods to ensure participation by the private school or facility, including individual or conference telephone calls.

(3) [Reserved]

**(b) Reviewing and revising individualized education programs.**

(1) After a child with a disability enters a private school or facility, any meetings to review and revise the child's IEP may be initiated and conducted by the private school or facility, at the discretion of the public agency.

(2) If the private school or facility initiates and conducts these meetings, the public agency shall ensure that the parents and an agency representative

(i) Are involved in any decision about the child's IEP, and

(ii) Agree to any proposed changes in the program before those changes are implemented.

children with disabilities developed by ACYF and by technical assistance providers. They cover such aspects of developing and implementing the IEP as:

- Gathering data needed to develop the IEP;
- Preparing parents for IEP conference;
- Writing IEPs useful to teachers; and
- Developing appropriate curriculum activities and home follow-up activities.

(c) **Responsibility.** Even if a private school or facility implements a child's IEP, responsibility for compliance with this part remains with the public agency and the SEA.  
[Authority: 20 U.S.C. 1413(a)(4)(b)]  
**§300.349 Children with Disabilities in Parochial or Other Private Schools.**

If a child with a disability is enrolled in a parochial or other private school and receives special education or related services from a public agency, the public agency shall--

(a) Initiate and conduct meetings to develop, review, and revise an IEP for the child, in accordance with §300.343; and

(b) Ensure that a representative of the parochial or other private school attends each meeting. If the representative cannot attend, the agency shall use other methods to ensure participation by the private school, including individual or conference telephone calls.  
[Authority: 20 U.S.C. 1413a(4)(A)]

(d) If head Start develops the IEP, the IEP must take into account the child's unique needs, strengths, developmental potential and the family strengths and circumstances as well as the child's disabilities

(c) The IEP must include:

(1) A statement of the child's present level of functioning in the social-emotional, motor, communication, self-help, and cognitive areas of development, and the identification of needs in those areas requiring specific programming.

(2) A statement of annual goals, including short term objectives for meeting these goals.

(3) A statement of services to be provided by each Head Start component that are in addition to those services provided for all Head Start children including transition services.

(4) A statement of the

**§300.346 Content of individualized education program.**

(a) **General.** The IEP for each child must include--

(1) A statement of the child's present levels of educational performance;

(2) A statement of annual goals, including short-term instructional objectives;

(3) A statement of the specific special education and related services to be provided to the child and the extent that the child will be able to participate in regular educational programs;

(4) The projected dates for initiation of services and the anticipated duration of the

specific special education services to be provided to the child and those related services necessary for the child to participate in a Head Start program. This includes services provided by Head Start and services provided by other agencies and non-Head Start professionals.

(5) The identification of the personnel responsible for the planning and supervision of services and for the delivery of services.

(6) The projected dates for initiation of services and the anticipated duration of services.

(7) A statement of objective criteria and evaluation procedures for determining at least annually whether the short-term objectives are being achieved or need to be revised.

(8) Family goals and objectives related to the child's disabilities when they are essential to the child's progress.

(f) When Head Start develops the IEP, the team must include:

(1) The Head Start disabilities coordinator or a representative who is qualified to provide or supervise the provision of special education services;

(2) The child's teacher or home visitor;

(3) One or both of the child's parents or guardians, and

(4) At least one of the professional members of the multidisciplinary team which evaluated the child.

(g) An LEA representative must be invited in writing if Head Start is initiating the request for a meeting.

(h) The grantee may also invite other individual sat the request of the parents and other individuals at the discretion of the Head Start program, including those component staff particularly involved due to the nature of the child's disability.

services;

(5) Appropriate objective criteria and evaluation procedures and schedules for determining, on at least an annual basis, whether the short term instructional objectives are being achieved.

**§300.344 Participants in meetings.**

(a) **General.** The public agency shall ensure that each meeting includes the following participants:

(1) A representative of the public agency, other than the child's teacher, who is qualified to provide, or supervise the provision of, special education.

(2) The child's teacher.

(3) One or both of the child's parents, subject to §300.345.

(4) The child, if appropriate;

(5) Other individuals at the discretion of the parent or agency.

(b) **Evaluation personnel.** For a child with a disability who has been evaluated for the first time, the public agency shall ensure--

(1) That a member of the evaluation team participates in the meeting; or

(2) That the representative of the public agency, the child's teacher, or some other person is present at the meeting, who is knowledgeable about the evaluation procedures used with the child and is familiar with the results of the evaluation.

[Authority: 20 U.S.C.

1401(a)(19), (a)(20);  
1412(2)(B), (4), (6); 1414(a)(5)]

**Note 1:** In deciding which teacher will participate in meetings on a child's IEP, the agency may wish to consider the following possibilities:

(a) For a child with a disability who is receiving special education, the teacher could be the child's special education teacher. If the child's disability is a speech impairment, the teacher could be the speech-language pathologist.

(b) For a child with a disability who is being considered for placement in special education, the teacher could be the child's regular teacher, or a teacher qualified to provide education in the type of program in which the child may be placed, or both.

(c) If the child is not in school or has more than one teacher, the agency may designate which teacher will participate in the meeting.

Either the teacher or the agency representative should be qualified in the area of the child's suspected disability.

For a child whose primary disability is a speech or language impairment, the evaluation personnel participating under paragraph (b)(1) of this section would normally be the speech-language pathologist.

(i) A meeting must be held at a time convenient for the parents and staff to develop the IEP within 30 calendar days of the determination that the child needs special education and related services. Services must begin as soon as possible after the development of the IEP.

**§300.343 Meetings.**

(a) **General.** Each public agency is responsible for initiating and conducting meetings for the purpose of developing, reviewing, and revising the IEP of a child with a disability (or, if consistent with State policy and at the discretion of the LEA, and with the concurrence of the parents, an individualized family service plan described in section 677(d) of the Act for each child with a disability, aged 3 through 5).

(b) [Reserved]

(c) **Timeline.** A meeting to develop an IEP for a child must be held within 30 calendar days of the determination that the child needs special education and related services.



(d) **Review.** Each public agency shall initiate and conduct meetings to review each child's IEP periodically and, if appropriate, revise its provisions. A meeting must be held for this purpose at least once a year.

[Authority: 20 U.S.C. 1412(2)(B), (4), (6); 1414(a)(5)]

**Note:** The date on which agencies must have IEPs in effect is specified in §300.342 (the beginning of each school year). However, except for new children with disabilities (i.e., those evaluated and determined to need special education and related services for the first time), the timing of meetings to develop, review, and revise IEPs is left to the discretion of each agency.

In order to have IEPs in effect at the beginning of the school year, agencies could hold meetings either at the end of the preceding school year or during the summer prior to the next school year. Meetings may be held any time throughout the year, as long as IEPs are in effect at the beginning of each school year.

The statute requires agencies to hold a meeting at least once each year in order to review and, if appropriate, revise each child's IEP. The timing of those meetings could be on the anniversary date of the child's last IEP meeting, but this is left to the discretion of the agency.

(j) Grantees and their delegates must make vigorous efforts to involve parents in the IEP process. The grantee must:

(1) Notify parents in writing and, if necessary, also verbally or by other appropriate means of the purpose, attendees, time and location of the IEP meeting far enough in advance so that there is opportunity for them to participate.

(2) Make every effort to assure that the parents understand the purpose and proceedings and that they are encouraged to provide information about their child and their desires for the child's program.

**§300.345 Parent participation.**

(a) Each public agency shall take steps to ensure that one or both of the parents of the child with a disability are present at each meeting or are afforded the opportunity to participate, including--

(1) Notifying parents of the meeting early enough to ensure that they will have an opportunity to attend, and

(2) Scheduling the meeting at a mutually agreed on time and place

(b)(1) The notice under paragraph (a)(1) of this section must indicate the purpose, time and location of the meeting and who will be in attendance

**Guidance for Paragraph (j)**

Programs are encouraged to offer parents assistance in noting how their child functions at home and in the neighborhood. Parents should be encouraged to contribute this valuable information to the staff for use in ongoing planning. Care should be taken to put parents at ease and to eliminate or explain specialized terminology. Comfortable settings, familiar meeting rooms and ample preparation can help lessen anxiety. The main purpose is to involve parents actively, not just to obtain their signature on the IEP.

It is important to involve the

(3) Provide interpreters, if needed and offer the parents a copy of the IEP in the parents' language of understanding after it has been signed:

(4) Hold the meeting without the parents only if neither parent can attend, after repeated attempts to establish a date or facilitate their participation. In that case, document its efforts to secure the parents' participation, through records of phone calls, letters in the parents' native language or visits to the parents' homes or places of work, along with any responses or results; and arrange an opportunity to meet with the parents to review the results of the meeting and secure their input and signature.

(2) If a purpose of the meeting is the consideration of transition services for a student, the notice must also--

(i) Indicate this purpose;  
(ii) Indicate that the agency will invite the student; and  
(iii) Identify any other agency that will be invited to send a representative.

(c) If neither parent can attend, the public agency shall use other methods to ensure parent participation, including individual or conference telephone calls.

(d) A meeting may be conducted without a parent in attendance if the public agency is unable to convince the parents that they should attend. In this case the public agency must have a record of its attempts to arrange a mutually agreed on time and place such as--

(1) Detailed records of telephone calls made or attempted and the results of those calls;

(2) Copies of correspondence sent to the parents and any responses received; and

(3) Detailed records of visits made to the parent's home or place of employment and the results of those visits.

(e) The public agency shall take whatever action is necessary to ensure that the parent understands the proceedings at a meeting, including arranging for an interpreter for parents with deafness or whose native language is other than English.

(f) The public agency shall give the parent, on request, a copy of the IEP.

[Authority: 20 U.S.C. 1401(a)(20); 1412(2)(B), (4), (6); 1414(a)(5)]

**Note:** The notice in paragraph (a) of this section could also inform parents that they may bring other people to the meeting. As indicated in paragraph (c) of this section, the procedure used to notify parents (whether oral or written or both) is left to the discretion of the agency, but the agency must keep a record of its efforts to contact parents.

parents of children with disabilities in activities related to their child's unique needs, including the procurement and coordination of specialized services and follow-through on the child's treatment plan, to the extent possible. It is especially helpful for Head Start to assist parents in developing confidence, strategies and techniques to become effective advocates for their children and to negotiate complicated systems. Under IDEA, a federally-funded Parent Training and Information Program exists whereby parent training centers in each State provide information, support and assistance to parents enabling them to advocate for their child. Information regarding these centers should be given to parents of a child determined to have a disability. Because some parents will need to advocate for their children over a number of years, they need to gain the confidence and skills to access resources and negotiate systems with increasing independence.

Some parents of children with disabilities are also disabled. Staff may need to adjust procedures for assisting parents who have disabilities to participate in their children's programs. Materials to assist in this effort are available from technical assistance providers.

(1) Grantees must initiate the implementation of the IEP as soon as possible after the IEP meeting by modifying the child's program in accordance with the IEP and arranging for the provision of related services. If a child enters Head Start with an IEP completed within two months prior to entry, services must begin within the first two weeks of program attendance.

See §300.342

No corresponding provision.

**§300.350 Individualized Education Program--Accountability.**

Each public agency must provide special education and related services to a child with a disability in accordance with an IEP. However, Part B of the Act does not require that any agency, teacher, or other person be held accountable if a child does not achieve the growth projected in the annual goals and objectives.

[Authority: 20 U.S.C. 1412(2)(B); 1414(a)(5), (6). Cong. Rec. at 117152 (daily ed., July 21, 1975)]

Note: This section is intended to relieve concerns that the IEP constitutes a guarantee by the public agency and the teacher that a child will progress at a specified rate. However, this section does not relieve agencies and teachers from making good faith efforts to assist the child in achieving the goals and objectives listed in the IEP. Further, the section does not limit a parent's right to complain and ask for revisions of the child's program, or to invoke due process procedures, if the parent feels that these efforts are not being made.

**Subpart F--Nutrition Performance Standards**

**§1308.20 Nutrition Services.**

(a) The disabilities coordinator must work with staff to ensure that provisions to meeting special needs are incorporated into the nutrition program

(b) Appropriate professionals, such as physical therapists, speech therapists, occupational therapists.

**Section 1308.20 Nutrition Services**

**Guidance for Paragraph (a)**

Vocabulary and concept building, counting, learning place settings, social skills such as conversation and acceptable manners can be naturally developed at meal or snack time, thus enhancing children's skills. Children with disabilities often need planned attention to these areas.

The staff person who is

nutritionists or dieticians must be consulted on ways to assist Head Start staff and parents of children with severe disabilities with problems of chewing, swallowing and feeding themselves.

(c) The plan for services for children with disabilities must include activities to help children with disabilities participate in meal and snack times with classmates.

(d) The plan for services for children with disabilities must address prevention of disabilities with a nutrition basis.

responsible for nutrition and the disabilities services coordinator should work with the social services coordinator to help families access nutrition resources and services for children who are not able to learn or develop normally because of malnutrition.

The staff person who is responsible for nutrition and the disabilities services coordinator should alert staff to watch for practices leading to baby bottle caries. This is severe tooth decay caused by putting a baby or toddler to bed with a nursing bottle containing milk, juice or sugar water or letting the child carry around a bottle for long periods of time. The serious dental and speech problems this can cause are completely preventable.

In cases of severe allergies, staff should work closely with the child's physician or a medical consultant.

**Subpart G--Parent Involvement Performance Standards**

**§1308.21 Parent participation and transition of children into Head Start and from head Start to public school.**

(a) In addition to the many references to working with parents throughout these standards, the staff must carry out the following tasks:

- (1) Support parents of children with disabilities entering from infant/toddler programs.
- (2) Provide information to parents on how to foster the development of their child with disabilities.
- (3) Provide opportunities for parents to observe large group, small group and individual activities described in their child's IEP.
- (4) Provide follow-up assistance and activities to reinforce program activities at home.
- (5) Refer parents to groups of parents of children with similar disabilities who can provide helpful peer support.
- (6) Inform parents of their

**§300.16**

(6) "Parent counseling and training" means assisting parents in understanding the special need of their child and providing parents with information about child development.

(12) "Social work services in schools" includes--

- (i) Preparing a social or developmental history on a child with a disability;
- (ii) Group and individual counseling with the child and families;
- (iii) Working with those problems in a child's living situation (home, school, and community) that affect the child's adjustment in school; and
- (iv) Mobilizing school and community resources to enable the child to learn as effectively as possible in his or her educational program.

**§300.504 Prior Notice; Parent Consent.**

(a) *Notice.* Written notice that meets the requirements of §300.505 must be given to parents of a child with a disability a reasonable time

**Section 1308.21 Parent Participation and Transition of Children from Head Start to Public School**

**Guidance for Paragraph (a)**

Grantees should help parents understand the value of special early assistance for a child with a disability and reassure those parents who may fear that if their child receives special education services the child may always need them. This is not the experience in Head Start and most other preschool programs where the majority of children no longer receive special education after the preschool years. The disabilities coordinator needs to help parents understand that their active participation is of great importance in helping their children overcome or lessen the effects of disabilities and develop to their full potential.

The disabilities coordinator should help program staff deal realistically with parents of children who have unfamiliar disabilities by providing the needed information, training and contact with consultants or specialized agencies. The

rights under IDEA.

(7) Inform parents of resources which may be available to them from the Supplemental Security Income (SSI) Program, the Early and Periodic Screening Diagnosis Treatment (EPSDT) Program and other sources and assist them with initial efforts to access such resources.

(8) Identify needs (caused by the disability) of siblings and other family members.

(9) Provide information in order to prevent disabilities among younger siblings.

(10) Build parent confidence, skill and knowledge in accessing resources and advocating to meet the special needs of their children

(b) Grantees must plan to assist parents in the transition of children from head Start to public school or other placement, beginning early in the program year.

(c) Head Start grantees, in cooperation with the child's parents, must notify the school of the child's planned enrollment prior to the date of enrollment.

before the public agency--

(1) Proposes to initiate or change the identification, evaluation or educational placement of the child or the provision of FAPE to the child; or

(2) Refuses to initiate or change the identification, evaluation or educational placement of the child or the provisions of FAPE to the child.

(b) *Consent; procedures if a parent refuses consent.* (1) Parental consent must be obtained before--

(i) Conducting a preplacement evaluation; and

(ii) Initial placement of a child with a disability in a program providing special education and related services.

(2) If State law requires parental consent before a child with a disability is evaluated or initially provided special education and related services, State procedures govern the public agency in overriding a parent's refusal to consent.

(3) If there is no State law requiring consent before a child with a disability is evaluated or initially provided special education and related services, the public agency may use the hearing procedures in §§300.506-300.508 to determine if the child may be evaluated or initially provided special education and related services without parental consent. If it does so the hearing officer upholds the agency, the agency may evaluate or initially provide special education and related services to the child without the parent's consent, subject to the parent's rights under §§300.510-300.513.

(c) *Additional State consent requirements.* In addition to the parental consent requirements described in paragraph (b) of this section, a State may require parental consent for other services and activities under this part if it ensures that each public agency in the State establishes and implements effective procedure to ensure that a parent's refusal to consent does not result in a failure to provide the child with FAPE

coordinator should ensure that staff carrying out family needs assessment or home visits do not overlook possible disabilities among younger siblings who should be referred for early evaluation and prevention actions.

**Guidance for paragraph (b) and (c)**

As most Head Start children will move into the public school system, disabilities coordinators need to work with the Head Start staff for early and ongoing activities designed to minimize discontinuity and stress for children and families as they move into a difference system. As the ongoing advocates, parents will need to be informed and confident in communicating with school personnel and staff of social service and medical agencies. Disabilities coordinators need to ensure that the Head Start program:

- Provides information on services available for LEAs and other sources of services parents will have to access on their own, such as dental treatment;

- Informs parents of the differences between the two systems in role, staffing patterns, schedules, and focus;

- Provides opportunities for mutual visits by staff to one another's facilities to help plan appropriate placement;

- Familiarizes parents and staff of the receiving programs' characteristics and expectations;

- Provides early and mutually planned transfer of records with parent consent at times convenient for both systems;

- Provides information on services available under the Individuals With Disabilities Education Act, the federally-funded parent training centers and provisions for parent involvement and due process; and

- Provides opportunities for parents to confer with staff to express their ideas and it is strongly recommended that programs develop activities for smooth transition into Head Start from Part H infant/toddler programs funded under IDEA and from Head Start to

(d) *Limitation.* A public agency may not require parental consent as a condition of any benefit to the parent or the child except for the service or activity for which consent is required under paragraphs (b) or (c) of this section.

**Note from the authors:** IDEA, Part H and implementing regulations 34 CFR 303 address procedures for the transition of children with disabilities and their families from the Part H program for infants and toddlers and the Part B program through the LEA.

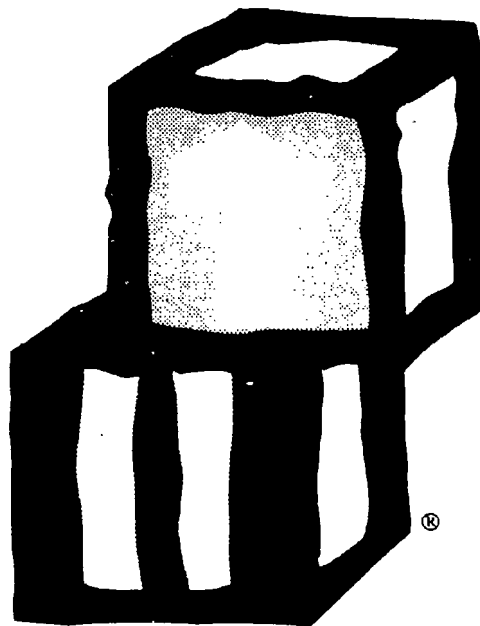
kindergarten or other placement. In order to be effective, such plans must be developed jointly. They are advantageous for the children, parents, Part H programs, Head Start and LEAs. ACYF has developed materials useful for transition. American Indian programs whose children move into several systems, such as Bureau of Indian Affairs schools and public schools, need to prepare children and families in advance for the new situation. Plans should be used as working documents and reviewed for annual update, so that the foundation laid in Head Start is maintained and strengthened.

**VII. Head Start Performance Standards related to  
Head Start Regulations for Children with Disabilities  
(The form in which the Head Start Regulations and  
regulation guidance are transmitted to Head Start  
grantees and delegate agencies.)**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  
Office of Human Development Services  
Administration for Children, Youth and Families  
Head Start Bureau



**Head Start  
Program Performance Standards on  
Services for Children with Disabilities  
(45-CFR 1308)**





# ACF

**Administration  
for Children  
and Families**

**U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  
Administration on Children, Youth and Families**

1. Log No. ACYF-IM-93-06 2. Issuance Date: 2/17/93

3. Originating Office: Head Start Bureau

4. Key Word: Disabilities

INFORMATION MEMORANDUM

**TO:** Head Start Grantees and Delegate Agencies

**SUBJECT:** Final Rule on Head Start Services for Children With Disabilities, 45 CFR Parts 1304, 1305, and 1308

**INFORMATION:** Attached is a copy of the Final Rule on Head Start Services for Children With Disabilities, 45 CFR Part 1308, as published in the Federal Register on January 21, 1993. In addition, minor technical and conforming changes were made to Parts 1304 and 1305 to comport with the definitions and requirement for timely screening in Part 1308.

This Final Rule consolidates, clarifies and updates existing policies regarding Head Start services to children with disabilities. It provides the first performance standards for services for children with disabilities and complements the Head Start Program Performance Standards governing services to all enrolled children. Specifically, these regulations require Head Start programs to:

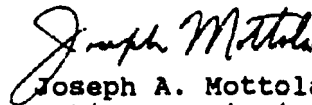
- design comprehensive services which meet program standards for locating and serving children with disabilities and their parents;
- develop an Individualized Education Program (IEP) to provide appropriate special services for each child who is determined to have a disability;
- screen children by 45 days after the start of Head Start program services in the Fall in order that needed services may be provided in a timely manner;
- use revised Head Start diagnostic criteria to determine a child's eligibility for special education and related services;

- designate a coordinator of services for children with disabilities with specific responsibilities; and
- operate in accordance with current guidance on the use of program funds for special services to children who have disabilities.

The revised eligibility criteria are consistent with the criteria of the Individuals With Disabilities Education Act (IDEA) in order to foster coordination and to facilitate the transition of children and families from Head Start to the public schools.

This Rule is effective February 21, 1993 (30 days from its date of publication in the Federal Register). The provisions of this Rule will be implemented so that there is no disruption of services to currently enrolled children and families. For example, any child who has been determined to be eligible for special services based upon previous guidance should continue to receive these special services for the remainder of the 1992-93 program year. However, grantees and delegate agencies should begin now to develop and implement disabilities service plans which will enable them to deliver disabilities services in the 1993-94 program year which meet all provisions of the Rule. Programs will be reviewed for compliance with all provisions of the Rule in the 1993-94 program year.

Questions about the Rule should be directed to your Regional Office or to the American Indian or Migrant Program Branches.



Joseph A. Mottola  
Acting Commissioner  
Administration on Children, Youth  
and Families

**ATTACHMENT:** Final Rule on Head Start Services for Children With Disabilities

## SERVICES FOR CHILDREN WITH DISABILITIES

### Subpart A - General

#### Sec. 1308.1

#### PURPOSE AND APPLICATION

This rule sets forth the requirements for providing special services for 3- through 5-year old children with disabilities enrolled in Head Start programs. These requirements are to be used in conjunction with the Head Start Program Performance Standards at 45 CFR part 1304. The purpose of this part is to ensure that children with disabilities enrolled in Head Start Programs receive all the services to which they are entitled under the Head Start Program Performance Standards at 45 CFR part 1304, as amended.

#### Sec. 1308.2

#### SCOPE

This rule applies to all Head Start grantees and delegate agencies.

#### Sec. 1308.3

#### DEFINITIONS

As used in this part:

- (a) The term ACYF means the Administration on Children, Youth and Families, Administration for Children and Families, Administration for Children and Families, U.S. Department of Health and Human Services, and includes appropriate Regional Office staff.
- (b) The term *children with disabilities* means children with mental retardation, hearing impairments including deafness, speech or language impairments, visual impairments including blindness, serious emotional disturbance, orthopedic impairments, autism, traumatic brain injury, other health impairments or specific learning disabilities; and who, by reason thereof, need special education and related services. The term *children with disabilities* for children aged 3 to 5, inclusive, may, at a State's discretion, include children experiencing developmental delays, as defined by the State and as measured by appropriate diagnostic instruments and procedures, in one or more of the following areas: physical development, cognitive development, communication development, social or emotional development, or adaptive development; and who, by reason thereof, need special education and related services.
- (c) The term *Commissioner* means the Commissioner of the Administration on Children, Youth and Families.
- (d) The term *day* means a calendar day.
- (e) The term *delegate agency* means a public or private non-profit agency to which a grantee has delegated the responsibility for operating all or part of its Head Start program.
- (f) The term *disabilities coordinator* means the person on the Head Start staff designated to manage on a full or part-time basis the services for children with disabilities described in part 1308.
- (g) The term *eligibility criteria* means the criteria for determining that a child enrolled in Head Start requires special education and related services because of a disability.
- (h) The term *grantee* means the public or private non-profit agency which has been granted financial assistance by ACYF to administer a Head Start program.
- (i) The term *individualized education program (IEP)* means a written statement for a child with disabilities, developed by the public agency responsible for providing free appropriate public education to a child, and contains the special education and related services to be provided to an individual child.

## SERVICES FOR CHILDREN WITH DISABILITIES

(j) The term *least restrictive environment* means an environment in which services to children with disabilities are provided:

- (1) to the maximum extent appropriate, with children who are not disabled and in which;
- (2) special classes or other removal of children with disabilities from the regular educational environment occurs only when the nature or severity of the disability is such that education in regular classes with the use of supplementary aids and services cannot be achieved satisfactorily.

(k) The term *Performance Standards* means the Head Start program functions, activities and facilities required and necessary to meet the objectives and goals of the Head Start program as they relate directly to children and their families.

(l) The term *related services* means transportation and such developmental, corrective and other supportive services as are required to assist a child with a disability to benefit from special education, and includes speech pathology and audiology, psychological services, physical and occupational therapy, recreation, including therapeutic recreation, early identification and assessment of disabilities in children, counseling services, including rehabilitation counseling, and medical services for diagnostic or evaluation purposes. The term also includes school health services, social work services, and parent counseling and training. It includes other developmental, corrective or supportive services if they are required to assist a child with a disability to benefit from special education, including assistive technology services and devices.

(1) The term *assistive technology device* means any item, piece of equipment, or product system, whether acquired commercially off the shelf, modified, or customized, that is used to increase, maintain, or improve functional capabilities of individuals with disabilities.

(2) The term *assistive technology service* means any service that directly assists an individual with a disability in the selection, acquisition, or use of an assistive technology device. The term includes: The evaluation of the needs of an individual with a disability; purchasing, leasing, or otherwise providing for the acquisition of assistive technology devices by individuals with disabilities; selecting, designing, fitting, customizing, adapting, applying, maintaining, repairing, or replacing of assistive technology devices; coordinating and using other therapies, interventions, or services with assistive technology devices, such as those associated with existing education and rehabilitation plans and programs; training or technical assistance for an individual with disabilities, or, where appropriate, the family of an individual with disabilities; and training or technical assistance to professionals who employ or provide services involved in the major life functions of individuals with disabilities.

(m) The term *responsible HHS official* means the official who is authorized to make the grant of assistance in question or his or her designee.

(n) The term *special education* means specially designed instruction, at no cost to parents or guardians, to meet the unique needs of a child with a disability. These services include classroom or home-based instruction, instruction in hospitals and institutions, and specially designed physical education if necessary.

# SERVICES FOR CHILDREN WITH DISABILITIES

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### Subpart B - Disabilities Service Plan

#### §1308.4 Purpose and scope of disabilities service plan.

**(a) A Head Start grantee, or delegate agency, if appropriate, must develop a disabilities service plan providing strategies for meeting the special needs of children with disabilities and their parents. The purposes of this plan are to assure:**

- (1) That all components of Head Start are appropriately involved in the integration of children with disabilities and their parents; and**
- (2) That resources are used efficiently.**

(a) In order to develop an effective disabilities service plan the responsible staff members need to understand the context in which a grantee operates. The Head Start program has operated under a Congressional mandate, since 1972, to make available, at a minimum, ten percent of its enrollment opportunities to children with disabilities. Head Start has exceeded this mandate and serves children in integrated, developmentally appropriate programs. The passage of the Individuals With Disabilities Education Act, formerly the Education of the Handicapped Act, and its amendments, affects Head Start, causing a shift in the nature of Head Start's responsibilities for providing services for children with disabilities relative to the responsibilities of State Education Agencies (SEA) and Local Education Agencies (LEA).

Grantees need to be aware that under the IDEA the State Education Agency has the responsibility for assuring the availability of a free appropriate public education for all children with disabilities within the legally required age range in the State. This responsibility includes general supervision of educational programs in all agencies, including monitoring and evaluating the special education and related services to insure that they meet State standards, developing a comprehensive State plan for services for children with disabilities (including a description of interagency coordination among these agencies), and providing a Comprehensive System for Personnel Development related to training needs of all special education and related service personnel involved in the education of children with disabilities served by these agencies, including Head Start programs.

Each State has in effect under IDEA a policy assuring all children with disabilities beginning at least at age three, including those in public or private institutions or other care facilities, the right to a free appropriate education and to an evaluation meeting established procedures. Head Start is either:

## SERVICES FOR CHILDREN WITH DISABILITIES

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- The agency through which the Local Education Agency can meet its obligation to make a free appropriate public education available through a contract, State or local collaborative agreement, or other arrangement; or
- The agency in which the family chooses to have the child served rather than using LEA services.

Regardless of how a child is placed in Head Start, the LEA is responsible for the identification, evaluation and provision of a free appropriate public education for a child found to be in need of special education and related services which are mandated in the State. The LEA is responsible for ensuring that these services are provided, but not for providing them all. IDEA stresses the role of multiple agencies and requires their maintenance of effort.

The Head Start responsibility is to make available directly or in cooperation with other agencies services in the least restrictive environment in accordance with an individualized education program (IEP) for at least ten percent of enrolled children who meet the disabilities eligibility criteria. In addition, Head Start continues to provide or arrange for the full range of health, dental, nutritional, developmental, parent involvement and social services provided to all enrolled children. Head Start has a mandate to recruit and enroll income-eligible children and children with disabilities who are most in need of services and to coordinate with the LEA and other groups to benefit children with disabilities and their families. Serving children with disabilities has strengthened Head Start's ability to individualize for all children. Head Start is fully committed to the maintenance of effort as required for all agencies by the IDEA and by the Head Start Act (Sec. 640(a)(2)(A)). Head Start is committed to fiscal support to assure that the services which children with disabilities need to meet their special needs will be provided in full, either directly or by a combination of Head Start funds and other resources.

These Head Start regulations facilitate coordination with the IDEA by utilizing identical terms for eligibility criteria for the most part. However,

## SERVICES FOR CHILDREN WITH DISABILITIES

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Head Start has elected to use the term "emotional/behavioral disorder" in lieu of "serious emotional disturbance," which is used in the IDEA, in response to comments and concerns of parents and professionals. Children who meet State-developed criteria under IDEA will be eligible for services from Head Start in that State.

In order to organize activities and resources to help children with disabilities overcome or lessen their disabilities and develop their potential, it is essential to involve the education, health, social services, parent involvement, mental health and nutrition components of Head Start. Parents, staff and policy group members should discuss the various strategies for ensuring that the disabilities service plan integrates needs and activities which cut across the Head Start component areas before the plan is completed.

Advance planning and scheduling of arrangements with other agencies is a key factor in assuring timely, efficient services. Local level interagency agreements can greatly facilitate the difficult tasks of locating related service providers, for example, and joint community screening programs can reduce delays and costs to each of the participating agencies.

**(b) The plan must be updated annually.**

(b) The plan and the annual updates need to be specific, but not lengthy. As changes occur in the community, the plan needs to reflect the changes which affect services.

**(c) The plan must include provisions for children with disabilities to be included in the full range of activities and services normally provided to all Head Start children and provisions for any modifications necessary to meet the special needs of the children with disabilities.**

(c) Grantees should ensure that the practices they use to provide special services do not result in undue attention to a child with a disability. For example, providing names and schedules of special services for children with disabilities in the classroom is useful for staff or volunteers coming into that classroom but posting them would publicize the disability of the individual children.

**(d) The Head Start grantee and delegate agency must use the disabilities service plan as a working document which guides all aspects of the agency's effort to serve children with disabilities. This plan must take into account the needs of the children for small group activities,**

(d) Staff should work for the children's greater independence by encouraging them to try new things and to meet appropriate goals by small steps. Grantees should help children with disabilities develop initiative by including them in opportunities to explore, to create, and to ask rather than to

## SERVICES FOR CHILDREN WITH DISABILITIES

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**for modifications of large group activities and for any individual special help.**

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answer questions. The children need opportunities to use a wide variety of materials including science tools, art media and costumes in order to develop skills, imagination and originality. They should be included on field trips, as their experience may have been limited, for example, by an orthopedic impairment.

Just as a program makes available pictures and books showing children and adults from representative cultural, ethnic and occupational groups, it should provide pictures and books which show children and adults with disabilities, including those in active roles.

Staff should plan to answer questions children and adults may have about disabilities. This promotes acceptance of a child with disabilities for him or herself and leads to treating the child more normally. Effective curricula are available at low cost for helping children and adults understand disabilities and for improving attitudes and increasing knowledge about disabilities. Information on these and other materials can be obtained from resource access projects contractors, which offer training and technical assistance to Head Start programs.

There are a number of useful guides for including children with disabilities in regular group activities while providing successful experiences for children who differ widely in developmental levels and skills. Some of these describe activities around a unit theme with suggestions for activities suitable for children with different skill levels. Staff need to help some children with disabilities move into developmentally appropriate play with other children.

Research has shown the effectiveness of work in small groups for appropriately selected children with disabilities. This plan allows for coordinating efforts to meet the needs of individual children as listed in their IEPs and can help focus resources efficiently.

If a deaf child who uses or needs sign language or another communication mode is enrolled, a parent, volunteer or aide who can use that mode of communication should be provided to help the child benefit from the program.



## SERVICES FOR CHILDREN WITH DISABILITIES

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In order to build the language and speech capabilities of many children with disabilities who have communication problems, it has been found helpful to enlist aides, volunteers, cooks, bus drivers and parents, showing them how to provide extra repetition and model gradually more advanced language as children improve in their ability to understand and use language. Small group activities for children with similar language development needs should be provided regularly as well as large group language and listening games and individual help. Helping children with intellectual delays or emotional problems or those whose experiences have been limited by other disabilities to express their own ideas and to communicate during play and throughout the daily activities is motivating and can contribute greatly to their progress.

(e) The grantee or delegate agency must designate a coordinator of services for children with disabilities (disabilities coordinator) and arrange for preparation of the disabilities service plan and of the grantee application budget line items for services for children with disabilities. The grantee or delegate must ensure that all relevant coordinators, other staff and parents are consulted.

(e) The Disabilities Service Coordinator should possess a basic understanding of the scope of the Head Start effort and skills adequate to manage the agency to serve children with disabilities including coordination with other program components and community agencies and work with parents.

(f) The disability service plan must contain:

(1) Procedures for timely screening;

(2) Procedures for making referrals to the LEA for evaluation to determine whether there is a need for special education and related services for a child, as early as the child's third birthday;

(3) Assurances of accessibility of facilities; and

(4) Plans to provide appropriate special furniture, equipment and materials if needed.

(f) For non-verbal children, communication boards, computers and other assistive technology devices may be helpful. Technical assistance providers have information on the Technology Related Assistance for Individuals with Disabilities Act of 1988, 29 U.S.C. 2201 *et seq.* States are funded through this legislation to plan Statewide assistive technology services, which should include services for young children. Parents should be helped to understand the necessity of including assistive technology services and devices in their child's IEP in order to obtain them.

The plan should include any renovation of space and facilities which may be necessary to ensure the safety of the children or promote learning. For example, rugs or other sound-absorbing surfaces make it easier for some children to hear stories or conversation. Different surfaces on floors and play areas affect some children's mobility.

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45 CFR Part 84, Nondiscrimination on the Basis of Disability in Programs and Activities Receiving or Benefiting from Federal Financial Assistance which implements the Rehabilitation Act of 1973 and the Americans with Disabilities Act require that all Federally assisted programs, including Head Start, be accessible to persons with disabilities including staff, parents and children. This does not mean that every building or part of a building must be physically accessible, but the program services as a whole must be accessible. Structural changes to make the program services available are required if alternatives such as reassignment of classes or moving to different rooms are not possible. Information on the accessibility standards is available from RAPs or the U.S. Department of Justice, Civil Rights Division, Coordination and Review Section, P.O. Box 66118, Washington, D.C. 20035-6115.

Staff should ensure that children with physical disabilities have chairs and other pieces of furniture of the correct size and type for their individual needs as they grow. Agencies such as United Cerebral Palsy, Easter Seal Societies or SEAs can provide consultation on adapting or purchasing the appropriate furniture. The correct positioning of certain children is essential and requires expert advice. As the children grow, the furniture and equipment should be checked by an expert, such as a physical therapist, because the wrong fit can be harmful. Efforts should be made to use furniture sized and shaped to place children at the same level as their classmates whenever possible.

**(g) The plan, when appropriate, must address strategies for the transition of children into Head Start from infant/toddler programs (0-3 years), as well as the transition from Head Start into the next placement. The plan must include preparation of staff and parents for the entry of children with severe disabilities into the Head Start program.**

**(h) The grantee or delegate agency must arrange or provide special education and related services necessary to foster the maximum development of each child's potential and to facilitate participation in the regular Head Start program unless the services are being provided by the LEA or other agency. The plan must specify the**

(h) The plan should specify:

- Overall goals of the disability effort.
- Specific objectives and activities of the disability effort.
- How and when specific activities will be carried out and goals attained.

# SERVICES FOR CHILDREN WITH DISABILITIES

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services to be provided directly by Head Start and those provided by other agencies. The grantee or delegate agency must arrange for, provide, or procure services which may include, but are not limited to special education and these related services:

(1) **Audiology services, including identification of children with hearing loss and referral for medical or other professional attention; provision of needed rehabilitative services such as speech and language therapy and auditory training to make best use of remaining hearing; speech conservation; lip reading; determination of need for hearing aids and fitting of appropriate aids; and programs for prevention of hearing loss;**

(2) **Physical therapy to facilitate gross motor development in activities such as walking prevent or slow orthopedic problems and improve posture and conditioning;**

(3) **Occupational therapy to improve, develop or restore fine motor functions in activities such as using a fork or knife;**

(4) **Speech or language services including therapy and use of assistive devices necessary for a child to develop or improve receptive or expressive means of communication;**

(5) **Psychological services such as evaluation of each child's functioning and interpreting the results to staff and parents; and counseling and guidance services for staff and parents regarding disabilities;**

(6) **Transportation for children with disabilities to and from the program and to special clinics or other service providers when the services cannot be provided on-site. Transportation includes adapted buses equipped to accommodate wheelchairs or other such devices if required; and**

(7) **Assistive technology services or devices necessary to enable a child to improve**

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- Who will be responsible for the conduct of each element of the plan.
- How individual activities will be evaluated.

The plan should address:

- Enrollment information, including numbers of children and types of disabilities, known and estimated.
- Identification and recruitment of children with disabilities. Participation in Child Find and list of major specialized agencies approached.
- Screening.
- Developmental Assessment.
- Evaluation.
- The multidisciplinary team and its work.
- The process for developing IEPs.
- The provision of program services and related services.
- Program accessibility.
- Recordkeeping and reporting.
- Confidentiality of information.
- Any special safety needs.
- Medications.
- Transportation.
- The process for identifying and meeting training and technical assistance needs.
- Special parent involvement needs.
- Planned actions to increase the ability of staff to serve children with more severe disabilities and the number of children with more severe disabilities served.
- Transitioning of children in and out to the next program.

Particular attention should be given to addressing ways to:

- Involve parents throughout the disability effort, and
- Work with other agencies in serving children with disabilities. It should be possible for a reader to visualize how and by whom services will be delivered. Coordination with other agencies should be described, as well as the process for developing local agreements with other agencies. The RAPs can provide samples and models for the

## SERVICES FOR CHILDREN WITH DISABILITIES

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functions such as vision, mobility or communication to meet the objectives in the IEP.

(i) The disabilities service plan must include options to meet the needs and take into consideration the strengths of each child based upon the IEP so that a continuum of services available from various agencies is considered.

(j) The options may include:

(1) Joint placement of children with other agencies;

(2) Shared provision of services with other agencies;

(3) Shared personnel to supervise special education services, when necessary to meet State requirements on qualifications;

(4) Administrative accommodations such as having two children share one enrollment slot when each child's IEP calls for part-time service because of their individual needs; and

(5) Any other strategies to be used to insure that special needs are met. These may include:

- (i) Increased staff;
- (ii) Use of volunteers; and
- (iii) Use of supervised students in such fields as child development, special education, child psychology, various therapies and family services to assist the staff.

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process of developing agreements with LEAs.

(j) Children may spend part of the program hours in Head Start for a mainstreaming experience and part in a specialized program such as an Easter Seal Society or a local mental health center. The amount of time spent in either program should be flexible, according to the needs of the individual child. All services to be provided, including those provided by collaborating agencies, should be described in the IEP. Staff of both programs should observe each other's work with the child who is enrolled and maintain good communication.

Individual services such as occupational, physical or speech therapy, staff training, transportation, services to families or counseling may be shared by Head Start and other agencies. For example, Head Start might provide equipment and transportation while a developmental center might provide a facility and physical therapy for a Head Start child. Some LEAs provide resource teachers while Head Start provides a developmentally appropriate program in an integrated setting.

Hiring additional staff may be necessary to meet the needs of children with severe disabilities. Hiring an aide may be necessary on a full-time, part-time, temporary or as needed basis to assist with the increased demands of a child with a severe disability. However, aides should not be assigned the major responsibility for providing direct services. Aides and volunteers should be guided and supervised by the disabilities service coordinator or someone with special training. It is desirable to have the services of a nurse, physical therapist or licensed practical nurse available for children with severe health or physical disabilities.

Volunteers trained by professionals to work specifically with children with disabilities can provide valuable individualized support. For example, a

## SERVICES FOR CHILDREN WITH DISABILITIES

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**(k) The grantee must ensure that the disabilities service plan addresses grantee efforts to meet State standards for personnel serving children with disabilities by the 1994-95 program year. Special education and related services must be provided by or under the supervision of personnel meeting State qualifications by the 1994-95 program year.**

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volunteer might be trained by a physical therapist to carry out specific follow-up activities with individual children.

(k) State standards for qualifications of staff to provide special education and related services affect Head Start's acceptance as a placement site for children who have been evaluated by an LEA. Head Start grantees, like LEAs, are affected by shortages of staff meeting State qualifications and are to work toward the goal of meeting the highest State standards for personnel by developing plans to train current staff and to hire new staff so that eventually the staff will meet the qualifications. Grantees should discuss their needs for pre-service and in-service training with SEAs during annual updates of interagency agreements for use in the planning of joint State level conferences and for use in preparation of Comprehensive State Personnel Development plans. They should also discuss these needs with LEAs which provide in-service training.

The program should provide training for the regular teachers on how to modify large group, small group or individual activities to meet the needs of children with disabilities. Specific training for staff should be provided when Head Start enrolls a child whose disability or condition requires a special skill or knowledge of special techniques or equipment. Examples are structuring a language activity, performing intermittent nonsterile catheterization, changing collection bags, suctioning, or operating leg braces. Joint training with other agencies is recommended to stretch resources and exchange expertise.

Staff should have access to regular ongoing training events which keep them abreast of new materials, equipment and practices related to serving children with disabilities and to preventing disabilities. Ongoing training and technical assistance in support of the disabilities effort should be planned to complement other training available to meet staff needs. Each grantee has the responsibility to identify or arrange the necessary support to carry out training for parents and staff.

The best use of training funds has resulted when programs carry out a staff training needs assessment and relate current year training plans to

## SERVICES FOR CHILDREN WITH DISABILITIES

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previous staff training with the goal of building core capability. Staff who receive special training should share new knowledge with the rest of the staff.

The core capability of the program is enhanced when speech, language and other therapy is provided in the regular site whenever possible. This allows for the specialist to demonstrate to regular staff and plan for their follow through. It also reduces costs and time spent transporting children to clinics and other settings. When university graduate students are utilized to provide special services as part of their training, it is helpful to arrange for their supervisors to monitor their work. Grantees arranging for such assistance are providing a valuable internship site and it is to the university's advantage to have their students become familiar with programs on-site. Grantees should negotiate when developing interagency agreements to have services provided on-site to the greatest extent possible.

The Head Start Act, Section 648 (42 U.S.C. 9843) (a)(2), calls for training and technical assistance to be offered to all Head Start programs with respect to services for children with disabilities without cost through resource access projects which serve each region of the country. The technical assistance contractors contact each grantee for a needs assessment and offer training. While their staffs are small and their budgets limited, they are experienced and committed to meeting as many needs as they can and welcome inquiries. A brochure with names and addresses of the technical assistance providers is available from ACYF/HS, P.O. Box 1182, Washington, D.C. 20013.

The SEA is responsible for developing a Comprehensive System of Personnel Development. It is important that Head Start training needs be conveyed to this group for planning purposes so that all available resources can be brought to bear for staff training in Head Start. Grantees should take advantage of free or low-cost training provided by SEAs, LEAs, community colleges and other agencies to augment staff training.

Many agencies offer free training for staff and parents. An example is the Epilepsy Foundation of America with trained volunteers throughout the

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country. The Lighthouse of New York City has developed a training program on early childhood and vision which was field-tested in Head Start and is suitable for community agencies. Head Start and the American Optometric Association have signed a memorandum of understanding under which member optometrists offer eye health education and screening. State-funded adult education and training programs or community colleges make available parenting, child development and other courses at low or no cost. Grantees should consider the need for training in working with parents, in developing working collaborative relationships and in networking when planning training.

The disabilities coordinator needs to work closely with the education and health coordinators to provide or arrange training for staff and parents early in each program year on the prevention of disabilities. This should include the importance of observing signs that some children may have mild or fluctuating hearing losses due to middle ear infections. Such losses are often undetected and can cause problems in learning speech and language. Many children with hearing losses benefit from amplification and auditory training in how to use their remaining hearing most efficiently.

The disabilities coordinator should also work with the education coordinator to provide timely staff training on recognizing signs that some children may be at high risk for later learning problems as well as emotional problems resulting from failure and frustration. This training should address ways to help children develop the skills necessary for later academic learning, such as following directions calling for more than one action, sequencing, sustaining attention, and making auditory and visual discriminations.

(l) The disabilities service plan must include commitment to specific efforts to develop interagency agreements with the LEAs and other agencies within the grantee's service area. If no agreement can be reached, the grantee must document its efforts and inform the Regional Office. The agreements must address:

(l) The RAPs can provide information on agreements which have been developed between Head Start and SEAs and between Head Start and LEAs and other agencies. Such agreements offer possibilities to share training, equipment and other resources, smoothing the transition from Head Start to public or private school for children and their parents. Some of these agreements specify cost- and resource-sharing practices. Tribal Government Head Start programs should maximize use of

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(1) Head Start participation in the public agency's Child Find plan under Part B of IDEA;

(2) Joint training of staff and parents;

(3) Procedures for referral for evaluations, IEP meetings and placement decisions;

(4) Transition;

(5) Resource sharing;

(6) Head Start commitment to provide the number of children receiving services under IEPs to the LEA for the LEA Child Count report by December 1 annually; and

(7) Any other items agreed to by both parties. Grantees must make efforts to update the agreements annually.

(m) The disabilities coordinator must work with the director in planning and budgeting of grantee funds to assure that the special needs identified in the IEP are fully met; that children most in need of an integrated placement and of special assistance are served; and that the grantee maintains the level of fiscal support to children with disabilities consistent with the Congressional mandate to meet their special needs:

(n) The grant application budget form and supplement submitted with applications for

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Bureau of Indian Affairs, LEA and Head Start funds through cooperative agreements. Indian grantees should contact ACYF for referral to technical assistance in this regard. Grantees should bear in mind that migrant children are served in the majority of States and include consideration of their special needs, including the necessity for rapid provision of special education and related services, in agreements with LEAs and other agencies.

(m) In developing the plan and the budget which is a part of the grant application process, it is important to budget adequately for the number of children with disabilities to be served and the types and severity of their disabilities. The budget should reflect resources available from other agencies as well as the special costs to be paid for from Head Start funds. The Head Start legislation requires Head Start to access resources to meet the needs of all the children enrolled, including those with disabilities:

An effective plan calls for the careful use of funds. The Disabilities Services Coordinator needs to keep current with the provisions of Part B of the IDEA and the services which may be available for three through five year-old children under this Act. Coordinators also need to utilize the expanded services under the Early and Periodic Screening, Diagnosis and Treatment (EPSDT) program and Supplemental Security Income program.

To assist in the development of the plan, it may be helpful to establish an advisory committee for the disability effort or to expand the scope of the health advisory committee.



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**Funding must reflect requests for adequate resources to implement the objectives and activities in the disability services plan and fulfill the requirements of these Performance Standards.**

**(o) The budget request included with the application for funding must address the implementation of the disabilities service plan. Allowable expenditures include:**

**(1) Salaries.** Allowable expenditures include salaries of a full or part-time coordinator of services for children with disabilities (disabilities coordinator), who is essential to assure that programs have the core capability to recruit, enroll, arrange for the evaluation of children, provide or arrange for services to children with disabilities and work with Head Start coordinators and staff of other agencies which are working cooperatively with the grantee. Salaries of special education resource teachers who can augment the work of the regular teacher are an allowable expenditure.

**(2) Evaluation of Children.** When warranted by screening or rescreening results, teacher observation or parent request, arrangements must be made for evaluation of the child's development and functioning. If, after referral for evaluation to the LEA, evaluations are not provided by the LEA, they are an allowable expenditure.

**(3) Services.** Program funds may be used to pay for services which include special education, related services, and summer services deemed necessary on an individual basis and to prepare for serving children with disabilities in advance of the program year.

**(4) Making Services Accessible.** Allowable costs include elimination of architectural barriers which affect the participation of children with disabilities, in conformance with 45 CFR Part 84, Nondiscrimination on the Basis of Disability in Program and Activities Receiving or Benefiting from Federal Financial Assistance and with the

(o) Examples of evaluation costs which can be covered include professional assessment by the multidisciplinary evaluation team, instruments, professional observation and professional consultation. If consultation fees for multidisciplinary evaluation team members to participate in IEP meetings are not available from another source, they are allowable expenditures and need to be provided to meet the performance standards.

Many children with disabilities enrolled in Head Start already receive services from other agencies, and grantees should encourage these agencies to continue to provide services. Grantees should use other community agencies and resources to supplement services for children with disabilities and their families.

By planning ahead, grantees can pool resources to schedule the periodic use of experts and consultants. Grantees can time-share, reducing travel charges and assuring the availability of scarce expertise. Some LEAs and other agencies have enabling legislation and funds to contract for education, health, and developmental services of the type Head Start can provide. Grantees can also help increase the amount of preschool funding available to their State under the Individuals With Disabilities Education Act. The amount of the allocation to each SEA and to the public schools is affected by the number of three through five year old children with IEPs in place by December 1 of each year. By establishing good working relationships with State Public Health personnel and including them on advisory committees, health resources can be more easily utilized.

It may be helpful to explore the possibility of a cooperative agreement with the public school system to provide transportation. If the lack of transportation would prevent a child with disabilities from participating in Head Start, program funds are to be used to provide this related service before a delay occurs which would have a negative effect on the

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Americans with Disabilities Act of 1990 (42 U.S.C. 12101). The Americans with Disabilities Act requires that public accommodations including private schools and day care centers may not discriminate on the basis of disability. Physical barriers in existing facilities must be removed if removal is readily achievable (i.e., easily accomplishable and able to be carried out without much difficulty or expense.) If not, alternative methods of providing the services must be offered, if those methods are readily achievable.

Alterations must be accessible. When alterations to primary function areas are made, an accessible path of travel to the altered areas (and the bathrooms, telephones and drinking fountains serving that area) must be provided to the extent that the added accessibility costs are not disproportionate to the overall cost of the alterations. Program funds may be used for ramps, remodeling or modifications such as grab bars or railings. Grantees must meet new statutory and regulatory requirements that are enacted.

(5) *Transportation.* Transportation is a related service to be provided to children with disabilities. When transportation to the program site and to special services can be accessed from other agencies, it should be used. When it is not available, program funds are to be used to provide it. Special buses or use of taxis are allowable expenses if there are no alternatives available and they are necessary to enable a child to be served.

(6) *Special Equipment and Materials.* Purchase or lease of special equipment and materials for use in the program and home is an allowable program expense. Grantees must make available assistive devices necessary to make it possible for a child to move, communicate, improve functioning or address objectives which are listed in the child's IEP.

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child's progress. The major emphasis is on providing the needed special help so that the child can develop to the maximum during the brief time in Head Start.

The Americans with Disabilities Act of 1990 (42 U.S.C. 12101) requires that new buses (ordered after August 26, 1990) by public bus systems must be accessible to individuals with disabilities. New over-the-road buses ordered by privately operated bus and van companies (on or after July 26, 1996 or July 26, 1997 for small companies) must be accessible. Other new vehicles, such as vans, must be accessible, unless the transportation company provides service to individuals with disabilities that is equivalent to that operated for the general public. The Justice Department enforces these requirements.

Efforts should be made to obtain expensive items such as wheelchairs or audiometers through resources such as Title V (formerly Crippled Children's Services). Cooperative arrangements can be made with LEAs and other agencies to share equipment such as tympanometers. Special equipment such as hearing aids may be obtained through EPSDT or from SSI funds for those children who have been found eligible. Some States have established libraries of assistive technology devices and rosters of expert consultants.

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**(7) *Training and Technical Assistance.*** Increasing the abilities of staff to meet the special needs of children with disabilities is an allowable expense. Appropriate expenditures may include but are not limited to:

(i) Travel and per diem expenses for disabilities coordinators, teachers and parents to attend training and technical assistance events related to special services for children with disabilities;

(ii) The provision of substitute teaching staff to enable staff to attend training and technical assistance events;

(iii) Fees for courses specifically related to the requirements of the disabilities service plan, a child's IEP or State certification to serve children with disabilities; and

(iv) Fees and expenses for training/technical assistance consultants if such help is not available from another provider at no cost.

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#### Subpart C - Social Services Performance Standards

#### **§1308.5 Recruitment and enrollment of children with disabilities.**

**(a) The grantee or delegate agency outreach and recruitment activities must incorporate specific actions to actively locate and recruit children with disabilities.**

(a) Head Start can play an important role in Child Find by helping to locate children most in need and hardest to reach, such as immigrants and non-English speakers. In cooperation with other community groups and agencies serving children with disabilities, Head Start programs should incorporate in their outreach and recruitment procedures efforts to identify and enroll children with disabilities who meet eligibility requirements and whose parents desire the child's participation.

Integrating children with severe disabilities for whom Head Start is an appropriate placement is a goal of ACYF. Grantees should bear in mind that 45 CFR Part 84, Nondiscrimination on the Basis of Disability in Programs and Activities Receiving or Benefiting from Federal Financial Assistance or the Rehabilitation Act of 1973 (20 U.S.C. 794) states that any program receiving Federal funds may not deny admission to a child solely on the basis of the nature or extent of a disabling condition and shall take into account the needs of the child in determining the aid, benefits, or services to be provided. Many children who appear to have serious impairments are nevertheless able to make greater gains in an integrated setting than in a segregated classroom for children with disabilities.

The key factor in selecting an appropriate placement is the IEP. The need of the individual child and the ability of the child to benefit are determining factors. Likewise, the amount of time per day or week to be spent in the regular setting and/or in other settings is determined by the IEP. The IEP of a child with a severe emotional/behavioral disorder, for example, might realistically call for less than full day attendance or for dual placement. Another factor to consider is that according to the PIR, the majority of children with severe impairments are provided special services by both Head Start staff and staff of other agencies, sharing the responsibility. Many grantees have successfully served children with moderate and severe disabilities.

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The disabilities coordinator's responsibility includes providing current names of appropriate specialized agencies serving young children with disabilities and the names of LEA Child Find contact persons to the director to facilitate joint identification of children with disabilities. It also includes learning what resources other agencies have available and the eligibility criteria for support from State agencies, Supplemental Security Income (SSI), Title V, Maternal and Child Health Block Grants, Title XIX (EPSDT/Medicaid), Migrant Health Centers, Developmental Disabilities programs, Bureau of Indian Affairs, third party payers such as insurance companies and other sources.

Grantees need to develop lists of appropriate referral sources. These include hospital child life programs, SSI, early intervention programs funded by Part H of the IDEA or other sources, EPSDT providers, infant stimulation programs, Easter Seal and United Cerebral Palsy agencies, mental health agencies, Association for Retarded Citizens chapters, Developmental Disabilities Planning Councils, Protection and Advocacy Systems, University Affiliated Programs, the LEA Child Find, and the medical community.

Head Start programs are encouraged to increase the visibility of the Head Start mainstreaming effort within the community by:

- Including community child service providers on policy council health and disability advisory boards and in other relevant Head Start activities.
- Making presentations on Head Start mainstreaming experiences at local, State and Regional meetings and conferences, such as the National Association for the Education of Young Children, Council for Exceptional Children, and the Association for the Care of Children's Health.
- Participating in interagency planning activities for preschool infant and toddler programs such as the State Interagency Coordinating Councils supported under the IDEA.

(b) A grantee must insure that staff engaged in recruitment and enrollment of children are

(b) Grantees should maintain records of outreach,

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knowledgeable about the provisions of 45 CFR Part 84, Nondiscrimination on the Basis of Disability in Programs and Activities Receiving or Benefiting from Federal Financial Assistance, and of the Americans with Disabilities Act of 1990, (42 U.S.C. 12101).

(c) A grantee must not deny placement on the basis of a disability or its severity to any child when:

- (1) The parents wish to enroll the child,
- (2) The child meets the Head Start age and income eligibility criteria,
- (3) Head Start is an appropriate placement according to the child's IEP, and
- (4) The program has space to enroll more children, even though the program has made ten percent of its enrollment opportunities available to children with disabilities. In that case children who have a disability and non-disabled children would compete for the available enrollment opportunities.

(d) The grantee must access resources and plan for placement options, such as dual placement, use of resource staff and training so that a child with a disability for whom Head Start is an appropriate placement according to the IEP is not denied enrollment because of:

- (1) Staff attitudes and/or apprehensions;
- (2) Inaccessibility of facilities;

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recruitment, and service activities for children with disabilities and their families.

Each grantee should develop a policy on what types of information are to be included in a comprehensive file for each disabled child. The policy should outline the locations where a copy of each record will be sent. For example, while a comprehensive file will be maintained at the Head Start program central office (where the disability services coordinator and component coordinators may be based), a teacher must have access to a child's IEP and progress notes in order to plan effectively. Confidentiality needs to be maintained in a manner which allows for access to information by appropriate staff while meeting applicable Head Start and State requirements.

(d) Staff should assist families who need help in obtaining immunizations before the program year begins, bearing in mind that a goal of parent involvement and social service activities is to encourage independence and develop skills in meeting timelines when seeking services for children. Care should be taken that children are not denied enrollment, but that their families receive the necessary assistance to meet entrance requirements. "Healthy Young Children: A Manual for Programs," (a cooperative effort of the Administration for Children, Youth and Families, the American

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- (3) Need to access additional resources to serve a specific child;
  - (4) Unfamiliarity with a disabling condition or special equipment, such as a prosthesis; and
  - (5) Need for personalized special services such as feeding, suctioning, and assistance with toileting, including catheterization, diapering, and toilet training.
- (e) The same policies governing Head Start program eligibility for other children, such as priority for those most in need of the services, apply to children with disabilities. Grantees also must take the following factors into account when planning enrollment procedures:
- (1) The number of children with disabilities in the Head Start service area including types of disabilities and their severity;
  - (2) The services and resources provided by other agencies; and
  - (3) State laws regarding immunization of preschool children. Grantees must observe applicable State laws which usually require that children entering State preschool programs complete immunizations prior to or within thirty days after entering to reduce the spread of communicable diseases.
- (f) The recruitment effort of a Head Start grantee must include recruiting children who have severe disabilities, including children who have been previously identified as having disabilities.

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Academy of Pediatrics; the Division of Maternal and Child Health, U.S. Department of Health and Human Services; Georgetown University Child Development Center; Massachusetts Department of Public Health, and the National Association for the Education of Young Children, 1988, copyright, NAEYC) contains best practice guidance.

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#### Subpart D - Health Services Performance Standards

##### §1308.6 Assessment of children.

(a) The disabilities coordinator must be involved with other program staff throughout the full process of assessment of children, which has three steps:

(1) All children enrolled in Head Start are screened as the first step in the assessment process;

(2) Staff also carry out on-going developmental assessment for all enrolled children throughout the year to determine progress and to plan program activities;

(3) Only those children who need further specialized assessment to determine whether they have a disability and may require special education and related services proceed to the next step, evaluation. The disabilities coordinator has primary responsibility for this third step, evaluation, only.

(b) *Screening, the first step in the assessment process, consists of standardized health screening and developmental screening which includes speech, hearing and vision. It is a brief process, which can be repeated, and is never used to determine that a child has a disability. It only indicates that a child may need further evaluation to determine whether the child has a disability. Rescreening must be provided as needed.*

(1) Effective with the beginning of the 1993-94 program year, grantees must provide for the health and developmental screening of all Head Start children by 45 calendar days after the start of program services in the fall, or for children who enroll after program services have begun by 45 calendar days after the child enters the program. This does not preclude starting screening in the spring before program services begin in the fall.

(b) Early screening is essential because of the time required for the steps necessary before special services can begin. It has been very difficult for some grantees to complete health screenings in a timely manner for several reasons including the lack of resources, especially in rural areas; the need to rely on donated services from agencies whose schedules have been especially overloaded during September and October after the start of the Head Start program year; lack of summer staff in most programs; and the difficulty in reaching some families. Lack of coordination among agencies with legislative responsibility for identifying children with disabilities has resulted in duplication and unacceptable delays in providing required services for many grantees. Other grantees, however, have demonstrated the ability to complete screenings early in the program year without difficulty. Many programs already complete screening by 45 days after the first day of program operation. Some participate in spring or summer screening programs in their areas before the fall opening. Grantees are encouraged to schedule well in advance with clinics



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(2) Grantees must make concerted efforts to reach and include the most in need and hardest to reach in the screening effort, providing assistance but urging parents to complete screening before the start of the program year.

(3) Developmental screening is a brief check to identify children who need further evaluation to determine whether they may have disabilities. It provides information in three major developmental areas: visual/motor, language and cognition, and gross motor/body awareness for use along with observation data, parent reports and home visit information. When appropriate standardized developmental screening instruments exist, they must be used. The disabilities coordinator must coordinate with the health coordinator and staff who have the responsibility for implementing health screening and with the education staff who have the responsibility for implementing developmental screening.

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and with such providers as EPSDT and the Indian Health Service for timely screening and any subsequent evaluations that may be needed.

Recently, a number of legislative and legal requirements have increased the resources available for the screening and evaluation of children. Title XIX, EPSDT/Medicaid, has new requirements for screening and evaluation, as well as treatment; the Social Security Administration has modified eligibility requirements for children with disabilities so that more services will be available; and all States have assured that services will be provided from at least age three under IDEA so that LEAs in more States will be engaged in identifying and evaluating children from birth to age six.

In response to these changes, the Department of Health and Human Services and the Department of Education, through the Federal Interagency Coordinating Council, have developed a cooperative agreement for coordinated screening. Head Start is one of the participating agencies which will work together to plan and implement community screenings, assisting the LEAs which have the major responsibility for identifying every child with a disability under the IDEA. In addition, programs may elect to make some summer staff available for activities to close out program work in the spring and prepare for the fall.

These developments make timely screening feasible. They also make it possible to expedite immunizations. State-of-the-art coordinated screening programs make immunizations available.

This coordination can focus staff energy on assisting families to have their children immunized during the screening phase rather than making repeated follow-up efforts after the program for children has begun. Coordinated screening also provides an excellent parent education opportunity. Information on child development, realistic expectations for preschoolers and such services as WIC can be provided during the screening. Some communities have combined screening with well-received health fairs.

The staff should be involved in the planning of screening to assure that screening requirements are

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selected or adapted with the specific Head Start population and goals of the screening process in mind. Instruments with age-appropriate norms should be used. Children should be screened in their native language. Universities, civic organizations or organizations to aid recent immigrants may be able to locate native speakers to assist. The RAPs can provide information on the characteristics of screening instruments.

Current best practice indicates that individual pure tone audiometry be used as the first part of a screening program with children as young as three. The purpose is to identify children with hearing impairments that interfere with, or have the potential to interfere with communication. The recommended procedure is audiometric screening at 20 dB HL (re ANSI-1969) at the frequencies of 1000, 2000, and 4000 Hz, (and at 500 Hz unless acoustic immittance audiometry is included as the second part of the screening program and if the noise level in the room permits testing at that frequency.) Acoustic immittance audiometry (or impedance audiometry) is recommended as the second part of the program to identify children who have middle-ear disorders.

The audiometric screening program should be conducted or supervised by an audiologist. Nonprofessional support staff have successfully carried out audiometric screening with appropriate training and supervision.

When a child fails the initial screening, an audiometric rescreening should be administered the same day or no later than within 2 weeks. A child who fails the rescreening should be referred for an evaluation by an audiologist.

Current best practice calls for annual hearing tests. Frequent rescreening is needed for children with recurrent ear infections. Grantees who contract or arrange for hearing testing should check to assure that the testing covers the three specified frequencies and that other quality features are present. Speech, hearing and language problems are the most widespread disabilities in preschool programs and quality testing is vital for early detection and remediation.

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Playing listening games prior to testing and getting use to earphones can help children learn to respond to a tone and improve the quality of the testing.

Some grantees have found it strengthens the skills of their staff to have all members learn to do developmental screening. This can be a valuable in-service activity especially for teachers. State requirements for qualifications should be checked and non-professional screeners should be trained. Some programs have involved trained students from schools of nursing, child development or special education graduate students, or medical students who must carry out screening work as part of their required experience.

(c) Staff must inform parents of the types and purposes of the screening well in advance of the screening, the results of these screenings and the purposes and results of any subsequent evaluations.

(d) *Developmental assessment, the second step*, is the collection of information on each child's functioning in these areas: gross and fine motor skills, perceptual discrimination, cognition, attention skills, self-help, social and receptive skills and expressive language. The disabilities coordinator must coordinate with the education coordinator in the on-going assessment of each Head Start child's functioning in all developmental areas by including this developmental information in later diagnostic and program planning activities for children with disabilities.

(e) *The disabilities coordinator must arrange for further, formal, evaluation of a child who has*

(d) Parents should be provided assistance if necessary, so that they can participate in the developmental assessment.

Grantees should offer parents assistance in understanding the implications of developmental assessments as well as medical, dental or other conditions which can affect their child's development and learning.

Developmental assessment is an ongoing process and information from observations in the Head Start center and at home should be recorded periodically and updated in each developmental area in order to document progress and plan activities.

Disabilities coordinators, as well as education staff, need to be thoroughly familiar with developmental assessment activities such as objective observation, time sampling and obtaining parent information and the use of formal assessment instruments. Knowledge of normal child development and understanding of the culture of the child are also important.

(e) While the LEA is responsible for assuring that each child who is referred is evaluated in

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*been identified as possibly having a disability, the third step.*

(1) The disabilities coordinator must refer a child to the LEA for evaluation as soon as the need is evident, starting as early as the child's third birthday.

(2) If the LEA does not evaluate the child, Head Start is responsible for arranging or providing for an evaluation, using its own resources and accessing others. In this case, the evaluation must meet the following requirements:

(i) Testing and evaluation procedures must be selected and administered so as not to be racially or culturally discriminatory, administered in the child's native language or mode of communication, unless it clearly is not feasible to do so.

(ii) Testing and evaluation procedures must be administered by trained (State certified or licensed) personnel.

(iii) No single procedure may be the sole criterion for determining an appropriate educational program for a child.

(iv) The evaluation must be made by a multidisciplinary team or group of persons including at least one teacher or specialist with knowledge in the area of suspected disability.

(v) Evaluators must use only assessment materials which have been validated for the specific purpose for which they are used.

(vi) Tests used with children with impaired sensory, manual or communication skills must be administered so that they reflect the children's aptitudes and achievement levels and not just the disabilities.

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accordance with the provisions of IDEA and usually provides the evaluation, grantees may sometimes provide for the evaluation. In that event, grantees need to assure that evaluation specialists in appropriate areas such as psychology, special education, speech pathology and physical therapy coordinate their activities so that the child's total functioning is considered and the team's findings and recommendations are integrated.

Grantees should select members of the multidisciplinary evaluation team who are familiar with the specific Head Start population, taking into account the age of the children and their cultural and ethnic background as they relate to the overall diagnostic process and the use of specific tests.

Grantees should be certain that team members understand that Head Start programs are funded to provide preschool developmental experiences for all eligible children, some of whom also need special education and related services. The intent of the evaluation procedures is to provide information to identify children who have disabling conditions so they can receive appropriate assistance. It is also the intent to avoid mislabeling children for whom basic Head Start programming is designed and who may show developmental delays which can be overcome by a regular comprehensive program meeting the Head Start Performance Standards.

When a grantee provides for the evaluation of a child, it is important that the Head Start eligibility criteria be explained to the evaluation team members and that they be informed as to how the results will be used.

Grantees should require specific findings in writing from the evaluation team, and recommendations for intervention when the team believes the child has a disability. The findings will be used in developing the child's IEP to ensure that parents, teachers and others can best work with the child. Some grantees have obtained useful functional information by asking team members to complete a brief form describing the child's strengths and weaknesses and the effects of the disability along with suggestions for special equipment, treatment or services. The evaluators should be asked in advance to provide their findings promptly

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(vii) Tests and materials must assess all areas related to the suspected disability.

(viii) In the case of a child whose primary disability appears to be a speech or language impairment, the team must assure that enough tests are used to determine that the impairment is not a symptom of another disability and a speech or language pathologist should be involved in the evaluation.

(3) Parental consent in writing must be obtained before a child can have an initial evaluation to determine whether the child has a disability.

(4) Confidentiality must be maintained in accordance with grantee and State requirements. Parents must be given the opportunity to review their child's records in a timely manner and they must be notified and give permission if additional evaluations are proposed. Grantees must explain the purpose and results of the evaluation and make concerted efforts to help the parents understand them.

(5) The multidisciplinary team provides the results of the evaluation, and its professional opinion that the child does or does not need special education and related services, to the disabilities coordinator. If it is their professional opinion that a child has a disability, the team is to state which of the eligibility criteria applies and provide recommendations for programming, along with their findings. Only children whom the evaluation team determines need special education and related services may be counted as children with disabilities.

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in easily understood terms. They should provide separate findings and, when they agree, consensus professional opinions. When planning in advance for evaluation services from other agencies, grantees should try to obtain agreements on prompt timing for delivery of reports which are necessary to plan services.

To assist the evaluation team, Head Start should provide the child's screening results, pertinent observations, and the results of any developmental assessment information which may be available.

It is important that programs ensure that no individual child or family is labeled, mislabeled, or stigmatized with reference to a disabling condition. Head Start must exercise care to ensure that no child is misidentified because of economic circumstances, ethnic or cultural factors or developmental lags not caused by a disability, bilingual or dialectical differences, or because of being non-English speaking.

If Head Start is arranging for the evaluation, it is important to understand that a child whose problem has been corrected (e.g., a child wearing glasses whose vision is corrected and who does not need special education and related services) does not qualify as a child with a disability. A short-term medical problem such as post-operative recovery or a problem requiring only medical care and health monitoring when the evaluation specialists have not stated that special education and related services are needed does not qualify as a disability.

The evaluation team should include consideration of the way the disability affects the child's ability to function as well as the cause of the condition.

Some children may have a recent evaluation from a clinic, hospital or other agency (other than the LEAs) prior to enrolling in Head Start. If that evaluation did not include needed functional information or a professional opinion as to whether the child meets one of the Head Start eligibility criteria, the grantee should contact the agency to try to obtain that information.

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Some children, prior to enrolling in Head Start, already have been diagnosed as having severe disabilities and a serious need for services. Some of these children already may be receiving some special assistance from other agencies for their disabilities but lack developmental services in a setting with other children. Head Start programs may best meet their needs by serving them jointly, i.e., providing developmental services while disability services are provided from another source. It is important in such situations that regular communication take place between the two sites.

Beginning in 1990, State EPSDT/Medicaid programs must, by law, evaluate and provide services for young children whose families meet eligibility criteria at 133 percent of the poverty levels. This is a resource for Head Start and it is important to become aware of EPSDT provisions.

#### §1308.7 Eligibility criteria: Health impairment.

(a) A child is classified as health impaired who has limited strength, vitality or alertness due to a chronic or acute health problem which adversely affects learning.

(b) The health impairment classification may include, but is not limited to, cancer, some neurological disorders, rheumatic fever, severe asthma, uncontrolled seizure disorders, heart conditions, lead poisoning, diabetes, AIDS, blood disorders, including hemophilia, sickle cell anemia, cystic fibrosis, heart disease and attention deficit disorder.

(a) Many health impairments manifest themselves in other disabling conditions. Because of this, particular care should be taken when classifying a health impaired child.

(b) Because AIDS is a health impairment, grantees will continue to enroll children with AIDS on an individual basis. Staff need to be familiar with the Head Start Information Memorandum on Enrollment in Head Start Programs of Infants and Young Children with Human Immunodeficiency Virus (HIV), AIDS Related Complex (ARC), or Acquired Immunodeficiency Syndrome (AIDS) dated June 22, 1988. This guidance includes material from the Centers for Disease Control which stresses the need for a team, including a physician, to make informed decisions on enrollment on an individual basis. It provides guidance in the event that a child with disabilities presents a problem involving biting or bodily fluids. The guidance also discusses methods for control of all infectious diseases through stringent cleanliness standards and includes lists of Federal, State and national agencies and organizations that can provide additional information as more is learned. Staff should be aware that there is a high incidence of visual impairment among children with HIV and AIDS.

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(c) This category includes medically fragile children such as ventilator dependent children who are in need of special education and related services.

(d) A child may be classified as having an attention deficit disorder under this category who has chronic and pervasive developmentally inappropriate inattention, hyperactivity, or impulsivity. To be considered a disorder, this behavior must affect the child's functioning severely. To avoid overuse of this category, grantees are cautioned to assure that only the enrolled children who most severely manifest this behavior must be classified in this category.

(1) The condition must severely affect the performance of a child who is trying to carry out a developmentally appropriate activity that requires orienting, focusing, or maintaining attention during classroom instructions and activities, planning and completing activities, following simple directions, organizing materials for play or other activities, or participating in group activities. It also may be manifested in overactivity or impulsive acts which appear to be or are interpreted as physical aggression. The disorder must manifest itself in at least two different settings, one of which must be the Head Start program site.

(2) Children must not be classified as having attention deficit disorders based on:

(i) Temporary problems in attending due to events such as a divorce, death of a family member or post-traumatic stress reactions to events such as sexual abuse or violence in the neighborhood;

(ii) Problems in attention which occur suddenly and acutely with psychiatric disorders such as depression, anxiety and schizophrenia;

(iii) Behaviors which may be caused by frustration stemming from inappropriate programming beyond the child's ability level or by developmentally inappropriate

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(d) Teachers or others in the program setting are in the best position to note the following kinds of indications that a child may need to be evaluated to determine whether an attention deficit disorder exists:

(1) Inability of a child who is trying to participate in classroom activities to be able to orient attention, for example to choose an activity for free time or to attend to simple instructions;

(2) Inability to maintain attention, as in trying to complete a selected activity, to carry out simple requests or attend to telling of an interesting story; or

(3) Inability to focus attention on recent activities, for example on telling the teacher about a selected activity, inability to tell about simple requests after carrying them out, or inability to tell about a story after hearing it.

These indicators should only be used after the children have had sufficient time to become familiar with preschool procedures and after most of the children are able easily to carry out typical preschool activities.

Culturally competent staff recognize and appreciate cultural differences, and this awareness needs to include understanding that some cultural groups may promote behavior that may be misinterpreted as inattention. Care must be taken that any deviations in attention behavior which are within the cultural norms of the child's group are not used as indicators of possible attention deficit disorder.

A period of careful observation over three months can assure that adequate documentation is available for the difficult task of evaluation. It also provides opportunity to provide extra assistance to the child, perhaps through an aide or special education student under the teacher's direction, which might improve the child's functioning and

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demands for long periods of inactive, passive activity;

(iv) Intentional noncompliance or opposition to reasonable requests that are typical of good preschool programs; or

(v) Inattention due to cultural or language differences.

(3) An attention deficit disorder must have had its onset in early childhood and have persisted through the course of child development when children normally mature and become able to operate in a socialized preschool environment. Because many children younger than four have difficulty orienting, maintaining and focussing attention and are highly active, when Head Start is responsible for the evaluation, attention deficit disorder applies to four and five year old children in Head Start but not to three year olds.

(4) Assessment procedures must include teacher reports which document the frequency and nature of indications of possible attention deficit disorders and describe the specific situations and events occurring just before the problems manifested themselves. Reports must indicate how the child's functioning was impaired and must be confirmed by independent information from a second observer.

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eliminate the behavior taken as evidence of possible attention deficit disorder.

Attention deficit disorders are not the result of learning disabilities, emotional/behavioral disabilities, autism or mental retardation. A comprehensive psychological evaluation may be carried out in some cases to rule out learning disability or mental retardation. It is possible, however, in some instances for this disability to coexist with another disability. Children who meet the criteria for multiple disabilities (e.g., attention deficient disorder and learning disability, or emotional/behavioral disorder, or mental retardation) would be eligible for services as children with multiple disabilities or under their primary disability.

Teacher and parent reports have been found to provide the most useful information for assessment of children suspected of having attention deficit disorder. They are also useful in planning and providing special education intervention. The most successful approach may be a positive behavior modification program in the classroom, combined with a carryover program in the home. Prompt and clear response should be provided consistently. Positive reinforcement for appropriate behavior, based on rewards such as stickers or small items desired by the child has been found effective for children with this disorder, along with occasional withholding of rewards or postponing of desired activities in the face of inappropriate behavior. Effective programs suggest that positive interactions with the child after appropriate behavior are needed at least three times as often as any negative response interactions after inappropriate behavior. Consultants familiar with behavior modification should be used to assist teachers in planning and carrying out intervention which can maintain this positive to negative ratio while shaping behaviors. These behavior interventions can be provided in mainstream placements with sufficient personnel.

Suggested primary members of a Head Start Evaluation Team for Health Impaired Children:

Physician.  
Pediatrician.  
Psychologist.  
Other specialists related to specific disabilities.



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Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Family counseling.  
Genetic counseling.  
Nutrition counseling.  
Recreational therapy.  
Supervision of physical activities.  
Transportation.  
Assistive technology devices or services.

#### §1308.8 Eligibility criteria: Emotional/behavioral disorders.

(a) An emotional/behavioral disorder is a condition in which a child's behavioral or emotional responses are so different from those of the generally accepted, age-appropriate norms of children with the same ethnic or cultural background as to result in significant impairment in social relationships, self-care, educational progress or classroom behavior. A child is classified as having an emotional/behavioral disorder who exhibits one or more of the following characteristics with such frequency, intensity, or duration as to require intervention:

(1) Seriously delayed social development including an inability to build or maintain satisfactory (age appropriate) interpersonal relationships with peers or adults (e.g., avoids playing with peers);

(2) Inappropriate behavior (e.g., dangerously aggressive towards others, self-destructive, severely withdrawn, non-communicative);

(3) A general pervasive mood of unhappiness or depression, or evidence of excessive anxiety or fears (e.g., frequent crying episodes, constant need for reassurance); or

(4) Has a professional diagnosis of serious emotional disturbance.

(a) Staff should insure that behavior which may be typical of some cultures or ethnic groups, such as not making eye contact with teachers or other adults or not volunteering comments or initiating conversations are not misinterpreted.

The disability, social service and parent involvement coordinators should consider providing extra attention to children at-risk for emotional/behavioral disorders and their parents to help prevent a disability. Members of the Council of One Hundred, Kiwanis, Urban League, Jaycees, Rotary, Foster Grandparents, etc. may be able to provide mentoring and individual attention.

Suggested primary members of a Head Start Evaluation Team for Emotional/behavioral Disorders:

Psychologist, psychiatrist or other clinically trained, and State qualified mental health professionals.  
Pediatrician.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Behavior management.  
Environmental adjustments.  
Family counseling.  
Psychotherapy.  
Transportation.  
Assistive technology.

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(b) The eligibility decision must be based on multiple sources of data, including assessment of the child's behavior or emotional functioning in multiple settings.

(c) The evaluation process must include a review of the child's regular Head Start physical examination to eliminate the possibility of misdiagnosis due to an underlying physical condition.

**§1308.9 Eligibility criteria: Speech or language impairments.**

(a) A speech or language impairment means a communication disorder such as stuttering, impaired articulation, a language impairment, or a voice impairment, which adversely affects a child's learning.

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(a) Staff familiar with the child should consider whether shyness, lack of familiarity with vocabulary which might be used by testers, unfamiliar settings, or linguistic or cultural factors are negatively influencing screening and assessment results. Whenever possible, consultants trained in assessing the speech and language skills of young children should be selected. The child's ability to communicate at home, on the playground and in the neighborhood should be determined for an accurate assessment. Review of the developmentally appropriate age ranges for the production of difficult speech sounds can also help reduce over-referral for evaluation.

Suggested primary members of a Head Start Evaluation Team for Speech or Language Impairment:

Speech Pathologist.  
Language Pathologist.  
Audiologist.  
Otolaryngologist.  
Psychologist.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Environmental adjustments.  
Family counseling.  
Language therapy.  
Speech therapy.  
Transportation.  
Assistive technology devices or services.

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(b) A child is classified as having a speech or language impairment whose speech is unintelligible much of the time, or who has been professionally diagnosed as having speech impairments which require intervention or who is professionally diagnosed as having a delay in development in his or her primary language which requires intervention.

(c) A language disorder may be receptive or expressive. A language disorder may be characterized by difficulty in understanding and producing language, including word meanings (semantics), the components of words (morphology), the components of sentences (syntax), or the conventions of conversation (pragmatics).

(d) A speech disorder occurs in the production of speech sounds (articulation), the loudness, pitch or quality of voice (voicing), or the rhythm of speech (fluency).

(e) A child should not be classified as having a speech or language impairment whose speech or language differences may be attributed to:

(1) Cultural, ethnic, bilingual, or dialectical differences or being non-English speaking;  
or

(2) Disorders of a temporary nature due to conditions such as a dental problem; or

(3) Delays in developing the ability to articulate only the most difficult consonants or blends of sounds within the broad general range for the child's age.

#### §1308.10 Eligibility criteria: Mental retardation.

(a) A child is classified as mentally retarded who exhibits significantly sub-average intellectual functioning and exhibits deficits in adaptive behavior which adversely affect learning. Adaptive behavior refers to age-appropriate coping with the demands of the environment through independent skills in self-care, communication and play.

(a) Evaluation instruments with age-appropriate norms should be used. These should be administered and interpreted by professionals sensitive to racial, ethnic and linguistic differences. The diagnosticians must be aware of sensory or perceptual impairments that the child may have (e.g., a child who is visually impaired should not be tested with instruments that rely heavily on visual information as this could produce a depressed score

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from which erroneous diagnostic conclusions might be drawn).

Suggested primary members of a Head Start Evaluation Team for Mental Retardation:

Psychologist.  
Pediatrician.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Environmental adjustments.  
Family counseling.  
Genetic counseling.  
Language therapy.  
Recreational therapy.  
Speech therapy.  
Transportation.  
Nutrition counseling.

(b) Measurement of adaptive behavior must reflect objective documentation through the use of an established scale and appropriate behavioral/anecdotal records. An assessment of the child's functioning must also be made in settings outside the classroom.

(c) Valid and reliable instruments appropriate to the age range must be used. If they do not exist for the language and cultural group to which the child belongs, observation and professional judgement are to be used instead.

(d) Determination that a child is mentally retarded is never to be made on the basis of any one test alone.

§1308.11 Eligibility criteria: Hearing impairment including deafness.

(a) A child is classified as deaf if a hearing impairment exists which is so severe that the child is impaired in processing linguistic information through hearing, with or without amplification, and learning is affected. A child is classified as hard of hearing who has a

(a) An audiologist should evaluate a child who has failed rescreening or who does not respond to more than one effort to test the child's hearing. If the evaluation team determines that the child has a disability, the team should make recommendations to meet the child's needs for education and medical

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permanent or fluctuating hearing impairment which adversely affects learning; or

(b) Meets the legal criteria for being hard of hearing established by the State of residence; or

(c) Experiences recurrent temporary or fluctuating hearing loss caused by otitis media, allergies, or eardrum perforations and other outer or middle ear anomalies over a period of three months or more. Problems associated with temporary or fluctuating hearing loss can include impaired listening skills, delayed language development, and articulation problems. Children meeting these criteria must be referred for medical care, have their hearing checked frequently, and receive speech, language or hearing services as indicated by their IEPs. As soon as special services are no longer needed, these children must no longer be classified as having a disability.

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care or habilitation, including auditory training to learn to use hearing more effectively.

Suggested primary members of a Head Start Evaluation Team for Hearing Impairment:

Audiologist.  
Otolaryngologist.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Auditory training.  
Aural habilitation.  
Environmental adjustments.  
Family counseling.  
Genetic counseling.  
Language therapy.  
Medical treatment.  
Speech therapy.  
Total communication, speechreading or manual communication.  
Transportation.  
Use of amplification.  
Assistive technology devices or services.

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#### §1308.12 Eligibility criteria: Orthopedic impairment.

(a) A child is classified as having an orthopedic impairment if the condition is severe enough to adversely affect a child's learning. An orthopedic impairment involves muscles, bones, or joints and is characterized by impaired ability to maneuver in educational or non-educational settings, to perform fine or gross motor activities, or to perform self-help skills and by adversely affected educational performance.

(b) An orthopedic impairment includes, but is not limited to, spina bifida, cerebral palsy, loss of or deformed limbs, contractures caused by burns, arthritis, or muscular dystrophy.

#### §1308.13 Eligibility criteria: Visual impairment including blindness.

(a) A child is classified as visually impaired when visual impairment, with correction, adversely affects a child's learning. The term includes both blind and partially seeing children. A child is visually impaired if:

(1) The vision loss meets the definition of legal blindness in the State of residence; or

(2) Central acuity does not exceed 20/200 in the better eye with corrective lenses, or visual acuity is greater than 20/200, but is

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(a) Suggested primary members of a Head Start Evaluation Team for Orthopedic Impairment:

Pediatrician.  
Orthopedist.  
Neurologist.  
Occupational Therapist.  
Physical Therapist.  
Rehabilitation professional.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Environmental adjustments.  
Family counseling.  
Language therapy.  
Medical treatment.  
Occupational therapy.  
Physical therapy.  
Assistive technology.  
Recreational therapy.  
Speech therapy.  
Transportation.  
Nutrition counseling.

(a) Primary members of an Evaluation Team for Visual Impairment including Blindness:

Ophthalmologist.  
Optometrist.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Environmental adjustments.

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accompanied by a limitation in the field of vision such that the widest diameter of the visual field subtends an angle no greater than 20 degrees.

(b) A child is classified as having a visual impairment if central acuity with corrective lenses is between 20/70 and 20/200 in either eye, or if visual acuity is undetermined, but there is demonstrated loss of visual function that adversely affects the learning process, including faulty muscular action, limited field of vision, cataracts, etc.

**§1308.14 Eligibility criteria: Learning disabilities.**

(a) A child is classified as having a learning disability who has a disorder in one or more of the basic psychological processes involved in understanding or in using language, spoken or written, which may manifest itself in imperfect ability to listen, think, speak or, for preschool age children, acquire the precursor skills for reading, writing, spelling or doing mathematical calculations. The term includes such conditions as perceptual disabilities, brain injury, and aphasia.

(b) An evaluation team may recommend that a child be classified as having a learning disability if:

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Family counseling.  
Occupational therapy.  
Orientation and mobility training.  
Pre-Braille training.  
Recreational therapy.  
Sensory training.  
Transportation.  
Functional vision assessment and therapy.

(a) When a four or five-year-old child shows signs of possible learning disabilities, thorough documentation should be gathered. For example, specific anecdotal information and samples of the child's drawings, if appropriate, should be included in the material given to the evaluation team.

A Master's degree level professional with a background in learning disabilities should be a member of the evaluation team.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Vision evaluation.  
Neurology.  
Psychology.  
Motor development.  
Hearing evaluation.  
Child psychiatry.  
Pediatric evaluation.

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(1) The child does not achieve commensurate with his or her age and ability levels in one or more of the areas listed in (a) above when provided with appropriate learning experiences for the age and ability; or

(2) The child has a severe discrepancy between achievement of developmental milestones and intellectual ability in one or more of these areas: oral expression, listening comprehension, pre-reading, pre-writing and pre-mathematics; or

(3) The child shows deficits in such abilities as memory, perceptual and perceptual-motor skills, thinking, language and non-verbal activities which are not due to visual, motor, hearing or emotional disabilities, mental retardation, cultural or language factors, or lack of experiences which would help develop these skills.

(c) This definition for learning disabilities applies to four and five year old children in Head Start. It may be used at a program's discretion for children younger than four or when a three year old child is referred with a professional diagnosis of learning disability. But because of the difficulty of diagnosing learning disabilities for three year olds, when Head Start is responsible for the evaluation it is not a requirement to use this category for three year olds.

#### §1308.15 Eligibility criteria: Autism.

A child is classified as having autism when the child has a developmental disability that significantly affects verbal and non-verbal communication and social interaction, that is generally evident before age three and that adversely affects educational performance.

A child who manifests characteristics of the condition after age three can still be diagnosed as having autism. Autism does not include children with characteristics of serious emotional disturbance.

Suggested possible members of a Head Start Evaluation Team:

Psychologist.  
Pediatrician.  
Audiologist.  
Psychiatrist.  
Language pathologist.



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#### **§1308.16 Eligibility criteria: Traumatic brain injury.**

A child is classified as having traumatic brain injury whose brain injuries are caused by an external physical force, or by an internal occurrence such as stroke or aneurysm, with resulting impairments that adversely affect educational performance. The term includes children with open or closed head injuries, but does not include children with brain injuries that are congenital or degenerative or caused by birth trauma.

#### **§1308.17 Eligibility criteria: Other impairments.**

(a) The purposes of this classification, "Other impairments," are:

- (1) To further coordination with LEAs and reduce problems of recordkeeping;
- (2) To assist parents in making the transition from Head Start to other placements; and
- (3) To assure that no child enrolled in Head Start is denied services which would be available to other preschool children who are considered to have disabilities in their State.

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Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Family support services.  
Language therapy.  
Transportation.

Traumatic brain injury does not include congenital brain injury.

Suggested possible members of an Evaluation Team include:

Psychologist.  
Physical therapist.  
Speech or language pathologist.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Rehabilitation professional.  
Occupational therapy.  
Speech or language therapy.  
Assistive technology.

(a) This category was included to ensure that any Head Start child who meets the State eligibility criteria as developmentally delayed or State-specific criteria for services to preschool children with disabilities is eligible for needed special services either within Head Start or the State program.

Suggested primary members of an Evaluation Team for Other Impairments meeting State eligibility criteria for services to preschool children with disabilities:

Pediatrician.  
Psychologist.  
Other specialists with expertise in the appropriate area(s).

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Possible related services: Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Occupational therapy.  
Speech or language therapy.  
Family Counseling.  
Transportation.

(b) If the State Education Agency eligibility criteria for preschool children include an additional category which is appropriate for a Head Start child, children meeting the criteria for that category must receive services as children with disabilities in Head Start programs. Examples are "preschool disabled," "in need of special education," "educationally disabled," and "non-categorically disabled."

(c) Children ages three to five, inclusive, who are experiencing developmental delays, as defined by their State and as measured by appropriate diagnostic instruments and procedures, in one or more of the following areas: physical development, cognitive development, communication development, social or emotional development, or adaptive development, and who by reason thereof need special education and related services may receive services as children with disabilities in Head Start programs.

(d) Children who are classified as deaf-blind, whose concomitant hearing and visual impairments cause such severe communication and other developmental problems that they cannot be accommodated in special education programs solely for deaf or blind children are eligible for services under this category.

(e) Children classified as having multiple disabilities whose concomitant impairments (such as mental retardation and blindness), in combination, cause such severe educational problems that they cannot be accommodated in special education programs solely for one of the impairments are eligible for services under this category. The term does not include deaf-blind children, for recordkeeping purposes.

(d) Information on assistance or joint services for deaf-blind children can be obtained through SEAs.

(e) A child who is deaf and has speech and language impairments would not be considered to have multiple disabilities, as it could be expected that these impairments were caused by the hearing loss.

Suggested primary members of a Head Start Evaluation Team:

Audiologists.

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Special educators.  
Speech, language or physical therapists.  
Psychologists or psychiatrists.  
Rehabilitation professional.

Possible related services: (Related services are determined by individual need. These "possible related services" are merely examples and are not intended to be limiting.)

Speech, language, occupational or physical therapist as needed.  
Assistive technology devices or services.  
Mental health services.  
Transportation.

#### **§1308.18 Disabilities/health services coordination.**

**(a) The grantee must ensure that the disabilities coordinator and the health coordinator work closely together in the assessment process and follow up to assure that the special needs of each child with disabilities are met.**

(a) It is important for staff to maintain close communication concerning children with health impairments. Health and disability services coordinators need to schedule frequent re-tests of children with recurrent middle ear infections and to ensure that they receive ongoing medical treatment to prevent speech and language delay. They should ensure that audiometers are calibrated annually for accurate testing of hearing. Speech and hearing centers, the manufacturer, or public school education services districts should be able to perform this service. In addition, a daily check when an audiometer is in use and a check of the acoustics in the testing site are needed for accurate testing.

**(b) The grantee must ensure coordination between the disabilities coordinator and the staff person responsible for the mental health component to help teachers identify children who show signs of problems such as possible serious depression, withdrawal, anxiety or abuse.**

Approximately 17 percent of Down Syndrome children have a condition of the spine (atlanto-axial instability) and should not engage in somersaults, trampoline exercises, or other activities which could lead to spinal injury without first having a cervical spine x-ray.

(b) The disabilities services coordinator needs to assure that best use is made of mental health consultants when a child appears to have a problem which may be symptomatic of a disability in the social/emotional area. Teachers, aides and volunteers should keep anecdotal records of the child's activities, tantrums, the events which appear to precipitate the tantrums, language use, etc. These can provide valuable information to a mental

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health consultant, who should be used primarily to make specific recommendations and assist the staff rather than to document the problem.

The mental health coordinator can cooperate in setting up group meetings for parents of children with disabilities which provide needed support and a forum for talking over mutual concerns. Parents needing community mental health services may need direct assistance in accessing services, especially at first.

The disability services coordinator needs to work closely with staff across components to help parents of children who do not have disabilities become more understanding and knowledgeable about disabilities and ways to lessen their effects. This can help reduce the isolation which some families with children with disabilities experience.

**(c) Each Head Start director or designee must supervise the administration of all medications, including prescription and over-the-counter drugs, to children with disabilities in accordance with State requirements.**

(c) (d) Arrangements should be made with the family and the physician to schedule the administration of medication during times when the child is most likely to be under parental supervision.

**(d) The health coordinator under the supervision of the Head Start director or designee must:**

Awareness of possible side effects is of particular importance when treatment for a disability requires administration of potentially harmful drugs (e.g., anti-convulsants, amphetamines).

**(1) Obtain the doctor's instructions and parental consent before any medication is administered.**

**(2) Maintain an individual record of all medications dispensed and review the record regularly with the child's parents.**

**(3) Record changes in a child's behavior which have implications for drug dosage or type and share this information with the staff, parents and the physician.**

**(4) Assure that all medications, including those required by staff and volunteers, are adequately labeled, stored under lock and key and out of reach of children, and refrigerated, if necessary.**

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#### Subpart E - Education Services Performance Standards

##### §1308.19 Developing individualized education programs (IEPs),

**(a) When Head Start provides for the evaluation, the multidisciplinary evaluation team makes the determination whether the child meets the Head Start eligibility criteria. The multidisciplinary evaluation team must assure that the evaluation findings and recommendations, as well as information from developmental assessment, observations and parent reports, are considered in making the determination whether the child meets Head Start eligibility criteria.**

(a) The IEP determines the type of placement and the specific programming which are appropriate for a child. The least restrictive environment must be provided and staff need to understand that this means the most appropriate placement in a regular program to the maximum extent possible based on the IEP. Because it is individually determined, the least restrictive environment varies for different children. Likewise, the least restrictive environment for a given child can vary over time as the disability is remediated or worsens. A mainstreamed placement, in a regular program with services delivered by regular or special staff, is one type of integrated placement on the continuum of possible options. It represents the least restrictive environment for many children.

Following screening, evaluation and the determination that a child meets the eligibility criteria and has a disability, a plan to meet the child's individual needs for special education and related services is developed. In order to facilitate communication with other agencies which may cooperate in providing services and especially with LEAs or private schools which the children will eventually enter, it is recommended that programs become familiar with the format of the IEP used by the LEAs and use that format to foster coordination. However, the format of the IEP to be developed for children in Head Start can vary according to local option. It should be developed to serve as a working document for teachers and others providing services for a child.

It is recommended that the staff review the IEP of each child with a disability more frequently than the minimum once a year to keep the objectives and activities current.

It is ideal if a child can be mainstreamed in the full program with modifications of some of the small group, large group or individual program activities to meet his or her special needs and this should be the first option considered. However, this is not possible or realistic in some cases on a full-time basis. The

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IEP team needs to consider the findings and recommendations of the multi-disciplinary evaluation team, observation and developmental assessment information from the Head Start staff and parents, parental information and desires, and the IEP to plan for the best situation for each child. Periodic reviews can change the degree to which a child can be mainstreamed during the program year. For example, a child with autism whose IEP called for part-time services in Head Start in the fall might improve so that by spring the hours could be extended.

If Head Start is not an appropriate placement to meet the child's needs according to the IEP, referral should be made to another agency.

Helpful specific information based on experience in Head Start is provided in manuals and resource materials on serving children with disabilities developed by ACYF and by technical assistance providers. They cover such aspects of developing and implementing the IEP as:

- Gathering data needed to develop the IEP;
- Preparing parents for the IEP conference;
- Writing IEPs useful to teachers; and
- Developing appropriate curriculum activities and home follow-up activities.

**(b) Every child receiving services in Head Start who has been evaluated and found to have a disability and in need of special education must have an IEP before special education and related services are provided to ensure that comprehensive information is used to develop the child's program.**

**(c) When the LEA develops the IEP, a representative from Head Start must attempt to participate in the IEP meeting and placement decision for any child meeting Head Start eligibility requirements.**

**(d) If Head Start develops the IEP, the IEP must take into account the child's unique needs, strengths, developmental potential and the family strengths and circumstances as well as the child's disabilities.**

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**(e) The IEP must include:**

**(1) A statement of the child's present level of functioning in the social-emotional, motor, communication, self-help, and cognitive areas of development, and the identification of needs in those areas requiring specific programming.**

**(2) A statement of annual goals, including short term objectives for meeting these goals.**

**(3) A statement of services to be provided by each Head Start component that are in addition to those services provided for all Head Start children, including transition services.**

**(4) A statement of the specific special education services to be provided to the child and those related services necessary for the child to participate in a Head Start program. This includes services provided by Head Start and services provided by other agencies and non-Head Start professionals.**

**(5) The identification of the personnel responsible for the planning and supervision of services and for the delivery of services.**

**(6) The projected dates for initiation of services and the anticipated duration of services.**

**(7) A statement of objective criteria and evaluation procedures for determining at least annually whether the short-term objectives are being achieved or need to be revised.**

**(8) Family goals and objectives related to the child's disabilities when they are essential to the child's progress.**

**(f) When Head Start develops the IEP, the team must include:**

**(1) The Head Start disabilities coordinator or a representative who is qualified to provide**

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or supervise the provision of special education services;

(2) The child's teacher or home visitor;

(3) One or both of the child's parents or guardians; and

(4) At least one of the professional members of the multidisciplinary team which evaluated the child.

(g) An LEA representative must be invited in writing if Head Start is initiating the request for a meeting.

(h) The grantee may also invite other individuals at the request of the parents and other individuals at the discretion of the Head Start program, including those component staff particularly involved due to the nature of the child's disability.

(i) A meeting must be held at a time convenient for the parents and staff to develop the IEP within 30 calendar days of a determination that the child needs special education and related services. Services must begin as soon as possible after the development of the IEP.

(j) Grantees and their delegates must make vigorous efforts to involve parents in the IEP process. The grantee must:

(1) Notify parents in writing and, if necessary, also verbally or by other appropriate means of the purpose, attendees, time and location of the IEP meeting far enough in advance so that there is opportunity for them to participate;

(2) Make every effort to assure that the parents understand the purpose and proceedings and that they are encouraged to provide information about their child and their desires for the child's program;

(3) Provide interpreters, if needed, and offer the parents a copy of the IEP in the parents'

(j) Programs are encouraged to offer parents assistance in noting how their child functions at home and in the neighborhood. Parents should be encouraged to contribute this valuable information to the staff for use in ongoing planning. Care should be taken to put parents at ease and to eliminate or explain specialized terminology. Comfortable settings, familiar meeting rooms and ample preparation can help lessen anxiety. The main purpose is to involve parents actively, not just to obtain their signature on the IEP.

It is important to involve the parents of children with disabilities in activities related to their child's unique needs, including the procurement and coordination of specialized services and follow-through on the child's treatment plan, to the extent possible. It is especially helpful for Head Start to assist parents in developing confidence, strategies and techniques to become effective



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language of understanding after it has been signed;

**(4) Hold the meeting without the parents only if neither parent can attend, after repeated attempts to establish a date or facilitate their participation. In that case, document its efforts to secure the parents' participation, through records of phone calls, letters in the parents' native language or visits to parents' homes or places of work, along with any responses or results; and arrange an opportunity to meet with the parents to review the results of the meeting and secure their input and signature.**

**(k) Grantees must initiate the implementation of the IEP as soon as possible after the IEP meeting by modifying the child's program in accordance with the IEP and arranging for the provision of related services. If a child enters Head Start with an IEP completed within two months prior to entry, services must begin within the first two weeks of program attendance.**

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advocates for their children and to negotiate complicated systems. Under IDEA, a federally-funded Parent Training and Information Program exists whereby parent training centers in each State provide information, support and assistance to parents enabling them to advocate for their child. Information regarding these centers should be given to parents of a child determined to have a disability. Because some parents will need to advocate for their children over a number of years, they need to gain the confidence and skills to access resources and negotiate systems with increasing independence.

Some parents of children with disabilities are also disabled. Staff may need to adjust procedures for assisting parents who have disabilities to participate in their children's programs. Materials to assist in this effort are available from technical assistance providers.

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#### Subpart F - Nutrition Performance Standards

##### §1308.20 Nutrition services.

(a) The disabilities coordinator must work with staff to ensure that provisions to meet special needs are incorporated into the nutrition program.

(a) Vocabulary and concept building, counting, learning place settings, social skills such as conversation and acceptable manners can be naturally developed at meal or snack time, thus enhancing children's skills. Children with disabilities often need planned attention to these areas.

The staff person who is responsible for nutrition and the disabilities services coordinator should work with the social services coordinator to help families access nutrition resources and services for children who are not able to learn or develop normally because of malnutrition.

The staff person who is responsible for nutrition and the disabilities services coordinator should alert staff to watch for practices leading to baby bottle caries. This is severe tooth decay caused by putting a baby or toddler to bed with a nursing bottle containing milk, juice or sugar water or letting the child carry around a bottle for long periods of time. The serious dental and speech problems this can cause are completely preventable.

In cases of severe allergies, staff should work closely with the child's physician or a medical consultant.

(b) Appropriate professionals, such as physical therapists, speech therapists, occupational therapists, nutritionists or dietitians must be consulted on ways to assist Head Start staff and parents of children with severe disabilities with problems of chewing, swallowing and feeding themselves.

(c) The plan for services for children with disabilities must include activities to help children with disabilities participate in meal and snack times with classmates.

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(d) The plan for services for children with disabilities must address prevention of disabilities with a nutrition basis.

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#### Subpart G - Parent Involvement Performance Standards

#### §1306.21 Parent participation and transition of children into Head Start and from Head Start to public school.

(a) In addition to the many references to working with parents throughout these standards, the staff must carry out the following tasks:

- (1) Support parents of children with disabilities entering from infant/toddler programs.
- (2) Provide information to parents on how to foster the development of their child with disabilities.
- (3) Provide opportunities for parents to observe large group, small group and individual activities described in their child's IEP.
- (4) Provide follow-up assistance and activities to reinforce program activities at home.
- (5) Refer parents to groups of parents of children with similar disabilities who can provide helpful peer support.
- (6) Inform parents of their rights under IDEA.
- (7) Inform parents of resources which may be available to them from the Supplemental Security Income (SSI) Program, the Early and Periodic Screening, Diagnosis and Treatment (EPSDT) Program and other sources and assist them with initial efforts to access such resources.
- (8) Identify needs (caused by the disability) of siblings and other family members.
- (9) Provide information in order to prevent disabilities among younger siblings.
- (10) Build parent confidence, skill and knowledge in accessing resources and

(a) Grantees should help parents understand the value of special early assistance for a child with a disability and reassure those parents who may fear that if their child receives special education services the child may always need them. This is not the experience in Head Start and most other preschool programs where the majority of children no longer receive special education after the preschool years. The disabilities coordinator needs to help parents understand that their active participation is of great importance in helping their children overcome or lessen the effects of disabilities and develop to their full potential.

The disabilities coordinator should help program staff deal realistically with parents of children who have unfamiliar disabilities by providing the needed information, training and contact with consultants or specialized agencies. The coordinator should ensure that staff carrying out family needs assessment or home visits do not overlook possible disabilities among younger siblings who should be referred for early evaluation and preventive actions.

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advocating to meet the special needs of their children.

(b) Grantees must plan to assist parents in the transition of children from Head Start to public school or other placement, beginning early in the program year.

(c) Head Start grantees, in cooperation with the child's parents, must notify the school of the child's planned enrollment prior to the date of enrollment.

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(b) (c) As most Head Start children will move into the public school system, disabilities coordinators need to work with the Head Start staff for early and ongoing activities designed to minimize discontinuity and stress for children and families as they move into a different system. As the ongoing advocates, parents will need to be informed and confident in communicating with school personnel and staff of social service and medical agencies. Disabilities coordinators need to ensure that the Head Start program:

- Provides information on services available from LEAs and other sources of services parents will have to access on their own, such as dental treatment;
- Informs parents of the differences between the two systems in role, staffing patterns, schedules, and focus;
- Provides opportunities for mutual visits by staff to one another's facilities to help plan appropriate placement;
- Familiarizes parents and staff of the receiving program's characteristics and expectations;
- Provides early and mutually planned transfer of records with parent consent at times convenient for both systems;
- Provides information on services available under the Individuals With Disabilities Education Act, the federally-funded parent training centers and provisions for parent involvement and due process; and
- Provides opportunities for parents to confer with staff to express their ideas and needs so they have experience in participating in IEP and other conferences in an active, confident manner. Role playing has been found helpful.

It is strongly recommended that programs develop activities for smooth transition into Head Start from Part H infant/toddler programs funded under IDEA and from Head Start to kindergarten or other placement. In order to be effective, such plans must be developed jointly. They are advantageous for the children, parents, Part H programs, Head

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Start and LEAs. ACYF has developed materials useful for transition. American Indian programs whose children move into several systems, such as Bureau of Indian Affairs schools and public schools, need to prepare children and families in advance for the new situation. Plans should be used as working documents and reviewed for annual update, so that the foundation laid in Head Start is maintained and strengthened.

**VIII. Resource Directories**

## RESOURCES FOR HEAD START POLICY

At the federal level contact:  
**Jim O'Brien, Program Specialist**  
Head Start Bureau  
P.O. Box 1182  
Washington, DC 20013  
202/205-8215

### REGIONAL HEAD START OFFICES

#### Region I

Administration for Children and Families  
Department of Health and Human Services  
Room 2025 Federal Building  
Government Center  
Boston, MA 02203  
617/ 565-1150  
(Connecticut, Maine, Massachusetts, New Hampshire,  
Rhode Island, Vermont)

#### Region II

Administration for Children and Families  
Department of Health and Human Services  
Room 1243 Federal Building  
26 Federal Plaza  
New York, NY 10278  
212/ 264-2974  
(New Jersey, New York, Puerto Rico, Virgin Islands)

#### Region III

Administration for Children and Families  
Department of Health and Human Services  
3535 Market Street  
P.O. Box 13716  
Philadelphia, PA 19101  
215/ 596-1224  
(Delaware, Maryland, Pennsylvania, Virginia,  
Washington, D.C., West Virginia)

#### Region IV

Administration for Children and Families  
Department of Health and Human Services  
101 Marietta Tower, Suite 903  
Atlanta, GA 30323  
404/ 331-2398  
(Alabama, Florida, Georgia, Kentucky, Mississippi,  
North Carolina, South Carolina, Tennessee)

#### Region V

Administration for Children and Families  
Department of Health and Human Services  
105 West Adams Street, 21st Floor  
Chicago, IL 60603  
312/ 353-8322  
(Illinois, Indiana, Michigan, Minnesota, Ohio,  
Wisconsin)

#### Region VI

Administration for Children and Families  
Department of Health and Human Services  
1200 Main tower building  
Dallas, TX 75202  
214/ 767-9648  
(Arkansas, Louisiana, New Mexico, Oklahoma,  
Texas)

#### Region VII

Administration for Children and Families  
Department of Health and Human Services  
601 E. 12th Street  
Room 384, Federal Building  
Kansas City, MO 64106  
816/ 426-5401  
(Iowa, Kansas, Missouri, Nebraska)

#### Region VIII

Administration for Children and Families  
Department of Health and Human Services  
1961 Stout Street, Room 1194  
Denver, CO 80294  
303/ 844-3106  
(Colorado, Montana, North Dakota, South Dakota,  
Utah, Wyoming)



**Region IX**

Administration for Children and Families  
Department of Health and Human Services  
50 United Nations Plaza, Room 487  
San Francisco, CA 94102  
415/ 556-1039  
(Arizona, California, Hawaii, Nevada, Pacific Insular  
Areas)

**Region X**

Administration for Children and Families  
Department of Health and Human Services  
Blanchard Plaza  
2201 Sixth Avenue, RX 32  
Seattle, WA 98121  
206/ 615-2557  
(Alaska, Idaho, Oregon, Washington)

**American Indian Program Branch**

Head Start Bureau  
Administration for Children and Families  
Department of Health and Human Services  
P.O. Box 1182  
Washington, D.C. 20013  
202/ 205-8437

**Migrant Program Branch**

Head Start Bureau  
Administration for Children and Families  
Department of Health and Human Services  
P.O. Box 1182  
Washington, D.C. 20013  
202/ 205-8455

**HEAD START**  
**Resource Access Projects (RAPs)**  
**9/17/93**

**Region I (Connecticut, Maine, Massachusetts, New Hampshire,  
Rhode Island, Vermont)**

Joanne Brady, Director  
Phillip Prinze, Project Coordinator  
New England RAP  
Education Development Center, Inc.  
55 Chapel Street  
Newton, MA 02160  
617/969-7100  
FAX: 617/244-3436

**Region II (New Jersey, New York, Puerto Rico, Virginia Islands)**

Dinah Heller, Director  
Barbara Schwartz, Coordinator  
New York University RAP  
Department of Human Services and Education, SCE  
48 Cooper Square, Room 103  
New York, NY 10003  
212/998-7205  
FAX: 212/995-5771

**Region III (Delaware, District of Columbia, Maryland,  
Pennsylvania, Virginia, West Virginia)**

Corinne Garland, Co-Director  
Lisa Huntington, Coordinator  
Region III RAP  
Child Development Resources, Inc.  
P.O. Box 299  
Lightfoot, VA 23090  
804/565-0303 or -1513  
FAX: 804/564-0144

Kris Hansen & Roxane Kaufmann, Co-Directors  
Region III RAP (Subcontract)  
Georgetown University Child Development Center  
2233 Wisconsin Ave., NW, Suite 215  
Washington, DC 20007  
202/338-1698  
SpecialNet: DC.GEORGETOWN.CDC  
FAX: 202/338-0860

Tawara Taylor, Training Consultant  
Kymberly Breene  
Georgetown University Child Development Center  
3800 Reservoir Road, NW  
Washington, DC 20007-2197  
202/ 687-8807  
338-1698 (Breene)  
SpecialNet: DC.GEORGETOWN.CDC  
FAX: 202/687-1954

**Region IV (Florida, Georgia, North Carolina, South Carolina)**

Brenda Bowen, Director  
Justine Strickland & Dot Hill, Coordinators  
Belinda Broughton, Special Projects Coord.  
Mike Mathers, Executive Director  
Region IV RAP  
Chapel Hill Training-Outreach Project  
800 Eastowne Drive, Suite 105  
Chapel Hill, NC 27514  
919/490-5577  
FAX: 919/490-4905

(Alabama, Kentucky, Mississippi, Tennessee)

Valerie R. Campbell, Coordinator  
Nita Norphlet-Thompson, Coordinator  
Region IV RAP  
141 Mayes Street  
Jackson, MS 39213  
601/362-9154

**Region V (Illinois, Indiana, Michigan, Minnesota, Ohio,  
Wisconsin)**

Vicki Stoecklin, Coordinator  
Jean Clarkshon, Resource Specialist  
Don Thomas and Linda Craine-Mitchell, Program Support Spec.  
Great Lakes RAP  
Colonel Wolfe School  
403 East Healey  
Champaign, IL 61820  
217/333-3876  
FAX 217/333-6555

Julia Herwig, Subcontract Manager  
Barbara Jurgenson, Coordinator  
Margaret Stine, Nola Larson, & Jean Johnson,  
Program Support Specialists  
Portage Subcontract - CESAS  
626 E. Slifer Street  
Portage, WI 53901  
608/742-8811  
FAX 608/742-2384

**Region VI (Arkansas, Louisiana, New Mexico, Oklahoma, Texas)**

Mary Tom Riley, Director  
James Mitchell, Coordinator  
Alfredo Flores, Migrant Specialist  
Antonio Salcedo & Synthia Porter, Training Specialists  
Texas Tech University RAP  
P.O. Box 4170  
Lubbock, TX 79402  
806/742-3296  
1-800-527-2802

**Region VII (Iowa, Kansas, Missouri, Nebraska)**

Dr. Richard Whelan, Director  
Barbara Lawrence, Co-Director  
Kathleen Victor, Training Coordinator  
Bethann Smith & Nora Buchmann, Coordinators  
Region VII Head Start RAP  
CRU G 001  
University of Kansas Medical Center  
3901 Rainbow Boulevard  
Kansas City, KS 66160-7339  
913/588-5961  
FAX: 913/588-5942

**Region VIII (Colorado, Montana, North Dakota, South Dakota,  
Utah, Wyoming)**

William Goodwin, Project Director  
Janet Speirer, Co-Director  
Susan Smith, Training Coordinator  
Jerri Pirc, Resource/Training Specialist  
Region VIII RAP  
University of Colorado at Denver, Campus Box 193  
P.O. box 173364  
Denver, CO 80217-3364  
303/893-0330  
FAX: 303/556-3377

**Region IX (American Samoa, Arizona, California, Guam, Hawaii,  
Nevada)**

Ginger Mach-Ward, Project Director  
Alan Taylor, Project Co-Director  
Anne Widerstrohm, Northern California Coordinator  
Michelle Gardner, Northern California Special Education Trainer  
Linda Radford, Southern California Coordinator  
Region IX RAP  
Southwest Human Development  
202 E. Earle Drive, Suite #140  
Phoenix, AZ 85012-2636  
602/266-5976 (Mach-Ward & Taylor)  
415/338-6226 (Widerstrohm)  
338-2306 (Gardner)  
714/624-7788 (Radford)  
FAX: 602/274-8952 (for Mach-Ward & Taylor)

**Region X (Alaska, Idaho, Oregon, Washington)**

Carillon J. Olmsted, Director of Training  
E.J. Ayers, Project Coordinator  
Linda Crum, Resource Specialist  
Steffen Saifer, Early Childhood Specialist  
Region X RAP  
School of Extended Services  
Portland State University  
P.O. box 1491  
Portland, OR 97207  
503/725-4815  
1-800-452-4909, Ext. 4815 (inside Oregon)  
1-800-547-8887, Ext. 4815 (outside Oregon)  
FAX: 503/725-4840

## DEPARTMENT OF EDUCATION CONTACTS

8/1/193

Secretary of Education: Richard M. Riley  
Asst. Secretary for OSERS: Judith Heumann 202/205-5465  
Deputy Asst. Secretary for OSERS: Howard Moses

### OFFICE OF SPECIAL EDUCATION PROGRAMS

Thomas Hehir, Director  
202/205-5507  
FAX: 202/205-9070

### DIVISION OF INNOVATION AND DEVELOPMENT

Doris Andres, Acting Director  
202/205-8106

### DIVISION OF PERSONNEL PREPARATION

Max Mueller, Director  
202/205-9554

### DIVISION OF EDUCATION SERVICES

Nancy Safer, Director  
202/205-8109

[Position Vacant], Deputy Director  
202/205-8161

### EARLY CHILDHOOD BRANCH

Jim Hamilton, Chief  
202/205-9084, Room 4611  
FAX: 202/205-8971

#### Part H Staff:

Peggy Cvach--NEC\*TAS COTR  
202/205-9807, Room 4609

Connie Garner--FICC Executive Director  
202/205-8124, Room 4613

Ray Miner  
202/205-9085, Room 4614

Marlene Simon  
202/205-9089, Room 4614

Bobbi Stettner-Eaton  
202/205-8828, Room 4618

Ellie Wagoner  
202/205-9762, Room 4609

#### Section 619 Staff:

Nancy Treusch  
202/205-9097, Room 4615

#### EEPCD Staff:

Martha Bryan (EEPCD)  
202/205-9093, Room 4618

Lec Coleman (EEPCD)  
202/205-9178, Room 4615

Gail Houle (EEPCD)  
202/205-9045, Room 4613

Office of Special Education Programs (OSEP)  
U.S. Department of Education  
400 Maryland Avenue, SW  
Mary Switzer Building  
Washington, DC 20202  
FAX: 202/205-8971 (EC Branch Project Officers)  
SPECIALNET: SEP

## NEC\*TAS AND ITS COLLABORATORS

(5/27/93)

### National Early Childhood Technical Assistance System (NEC\*TAS)

Pat Trohanis, Director  
Shelley Heckin, Preschool Section 619 Contact

CB# 8040, Suite 500 NCNB Plaza  
Chapel Hill, NC 27599-8040  
919/962-2001  
SpecialNet: FPGCENTER  
FAX: 919/966-7463

### Federation for children with Special Needs

Martha Ziegler, Subcontract Manager  
Evelyn Hausslein, Coordinator  
Ruth Ann Rasbold, Resource Specialist  
Janet Vohs, Resource Specialist  
Leslie Shea, Secretary

96 Berkley Street, Suite 104  
Boston, MA 02116  
SpecialNet: MA.FCSN  
FAX: 617/695-2939

### Georgetown University Child Development Center

Phyllis Magrab, Subcontract manager  
Roxane Kaufmann, Coordinator  
Nancy Striffler, Resource Specialist  
Donald Kates, Resource Specialist  
Deborah Perry, Resource Specialist  
Florence French, Secretary

3800 Reservoir Road, NW  
Washington, DC 20007  
202/687-8635  
687-8837 (Magrab)  
687-8784 (Striffler)  
FAX 202/687-1954

and

2233 Wisconsin Ave., NW, Suite 215  
Washington, DC 20007  
202/338-1698 (Kaufmann, Kates, & Perry)  
FAX 202/338-0860

### National Assoc. of State Directors of Special Education (NASDSE)

Luzanne Pierce, Subcontract Manager  
TBR, Resource Specialist  
Lynn Sweetapple, Secretary

1800 Diagonal Road, Suite 320  
King Street Station 1  
Alexandria, VA 22314  
703/519-3800 (voice)  
703/519-7008 (TDD)  
SpecialNet: NASDSE  
FAX: 703/519-3808  
SpecialNet: DC.GEORGETOWN.CDC  
SCAN: UAF.DC

### University of Hawaii at Manoa (Pacific Region)

Bob Stodden, Subcontract Manager  
Dotty Kelly, TA Coordinator  
(Position Vacant), Secretary

Hawaii University Affiliated Program University of Hawaii at  
Manoa  
1776 University Avenue, UA4-6  
Honolulu, HI 96822  
808/956-6449 or 956-5006  
SpecialNet: UHSPEd  
Cable Address: UNIHAW  
FAX: 808/956-4734

### ZERO TO THREE/National Center for Clinical Infant Programs (NCCIP)

Carol Berman, Subcontract Manager  
Joan Melner, Resource Specialist  
Regina Kincaid, Secretary

2000 14th Street, North, Suite 380  
Arlington, VA 22201-2500  
703/528-4300  
SpecialNet: DC.NCCIP  
FAX: 703/528-6848

## Regional Resource Centers (RRCs)

4/94

### Region 1

Edith E. Beatty, Director  
Karen Mikkelsen, EC Staff  
Starr Albright, Information Specialist  
Northeast RRC  
Trinity College Colchester Avenue  
Burlington, VT 05401  
802/658-5036  
SpecialNet: NERRC  
FAX: 802/658-7435  
(Connecticut, Maine, Massachusetts, New Hampshire, New Jersey,  
New York, Rhode Island, Vermont)

### Region 2

Robert Sterrett, Director  
Peggy Stephens, EC Staff  
Teresa Blythe, Data Coordinator  
Mid-South RRC  
University of Kentucky  
114 Mineral Industries Building  
Lexington, KY 40506-0051  
606/257-4921  
257-7937 (Sterrett)  
257-4359 (Blythe)  
SpecialNet: MSRRC  
FAX: 606/258-1901  
(Delaware, District of Columbia, Kentucky, Maryland, North  
Carolina, South Carolina, Tennessee, Virginia, West Virginia)

### Region 3

Timothy Kelly, Director  
Delia Cerpa, EC Staff  
South Atlantic RRC  
Florida Atlantic University  
1236 North University Drive  
Plantation, FL 33322  
305/473-6101 or 6166  
SpecialNet: SARRC  
FAX: 305/424-4309  
(Alabama, Arkansas, Florida, Georgia, Louisiana, Mississippi, New  
Mexico, Oklahoma, Puerto Rico, Texas, Virgin Islands)

### Region 4

Larry Magliocca, Director  
Rhonda Tyree, Program Manager  
Great Lakes Area RRC (GLARRC)  
Center for Special Needs Populations  
Ohio State University  
700 Ackerman Road, Suite 440  
Columbus, OH 43202  
614/447-0844  
SpecialNet: GLARRC  
FAX: 614/447-9043  
(Illinois, Indiana, Michigan, Minnesota, Ohio, Pennsylvania,  
Wisconsin)

### Region 5

Glenn Latham, Director  
Julia Burnham, Information Specialist  
Mountain Plains RRC  
1780 North Research Parkway, Suite 112  
Logan, UT 84321-9620  
801/752-0238  
SpecialNet: MPRRC  
FAX: 801/753-9750  
(Bureau of Indian Affairs, Colorado, Iowa, Kansas, Missouri,  
Montana, Nebraska, North Dakota, South Dakota, Utah, Wyoming)

### Region 6

Dick Zeller, Director\*  
Suzanne Carter, Information Specialist\*  
[main contact for publications dissemination]  
Wester RRC  
Clinical Services Building, Room 201  
University of Oregon  
Eugene, OR 97403  
SpecialNet: WRRRC  
FAX: 503/346-5639  
(Alaska, American Samoa, Arizona, California, Federated States of  
Micronesia, Guam, Hawaii, Idaho, Marshall Islands, Nevada,  
Northern Mariana Islands, Oregon, Palau, Washington)

### Federal RC

Carol Valdevieso  
Project Director  
Federal Resource Center  
Academy for Educational Development  
1233 23rd Street, NW, Suite 504  
Washington, DC 20036  
202/416-0300  
FAX: 202/862-8837

## ORGANIZATIONS

- **The Division for Early Childhood of The Council for Exceptional Children**

Barbara J. Smith  
Division for Early Childhood of the  
Council for Exceptional Children  
2500 Baldwick Road, Suite 15  
Pittsburgh, PA 15205  
412/937-5430  
FAX: 412/937-7960

- **National Association of State Directors of Special Education**

Luzanne Pierce  
National Association of State Directors  
of Special Education  
1800 Diagonal Road, Suite 320  
King Street Station 1  
Alexandria, VA 22314  
703/519-3800  
FAX: 703/519-3808

- **National Head Start Association**

Linda Likins  
National Head Start Association  
Government Affairs  
201 N. Union Street, Suite 320  
Alexandria, VA 22314  
703/739-0875  
FAX: 703/739-0878

## Preschool Program (Section 619) Lead Agency

(a.d.a. State Directors of Special Education)

11/11/93

William East, Assistant Director  
Division of Special Education Svcs.  
State Department of Education  
Gordon Persons Building  
50 N. Ripley Street  
Montgomery, AL 36130-3901  
205/242-8114  
SpecialNet: AL.SE  
FAX: 205/242-9192

Myra Howe, State Director  
Office of Special and Suppl. Services  
State Department of Education  
801 W. 10th Street, Suite 200  
Juneau, AK 99801-1894  
907/465-2971  
SpecialNet: AK.SE  
FAX: 907/465-3396

Jane French, Director\*  
Special Education  
Department of Education  
Box 434  
Pago Pago, Am. Samoa 96799  
011-684/633-1323  
FAX: 011-684/633-4240

Kathryn A. Lund, Deputy Assoc.  
Superintendent  
Special Education Section  
State Department of Education  
1535 West Jefferson  
Phoenix, AZ 85007-3280  
602/542-3084  
SpecialNet: AZ.SE  
FAX: 602/542-5404

Diane Sydorjak, Assoc. Director  
Special Education  
State Department of Education  
Education Building, Room 105-C  
#4 Capitol Mall  
Little Rock, AR 72201-1071  
501/682-4221  
SpecialNet: AR.SE  
FAX: 501/682-4313

Leo Sandoval, Director  
Special Education Division  
State Department of Education  
721 Capitol Mall  
Sacramento, CA 95814  
916/657-3567  
SpecialNet: CA.SE  
FAX: 916-657-4770

\*Indicates Part II or Section 619  
contact person, or ICC Chair

Fred Smokoski, Director  
Special Education Services Unit  
State Department of Education  
201 East Colfax Avenue  
Denver, CO 80203  
303/866-6695  
SpecialNet: CO.SE  
FAX: 303/830-0793

Tom Gillung, Bureau Chief  
Bureau of Special Education &  
Pupil Personnel Services  
State Dept. of Education  
25 Industrial Park Road  
Middletown, CT 06457  
203/638-4265  
SpecialNet: CT.SE  
FAX: 203/638-4231

Martha Brooks, Director  
Division for Exceptional Children  
Department of Public Instruction  
P.O. Box 1402  
Dover, DE 19903-1402  
302/739-5471  
SpecialNet: DE.SE  
FAX: 302/739-3092

Sharon Lynn, Acting Branch Chief  
Branch of Exceptional Education  
Bureau of Indian Affairs/DO/OIEP  
Mail Stop 3512/MIB Code 523  
1849 C Street, NW  
Washington, DC 20240-4000  
202/208-6675  
SpecialNet: BEE.BIA  
FAX: 202/208-2316

Lila Vanderhorst  
Acting Director of Special Education  
Office of Special Education  
Brown Administrative Unit  
26th Street & Benning Road, NE  
Washington, DC 20002  
202/724-4178  
SpecialNet: DC.SI  
FAX: 202/724-4750

Yosiro Suta, Federal Education  
Program Specialist\*  
National Government  
Federated States of Micronesia  
Kolonja, Pohnpei, FM 96941  
011-691/320-2302  
FAX: 011-691/320-5500

Betty Weir, Bureau Chief  
Bureau for Education of  
Exceptional Students  
Florida Education Center  
325 W. Gaines, Street, Suite 614  
Tallahassee, FL 32399-0400  
904/488-1570  
SpecialNet: FLORIDABEES  
FAX: 904/487-2194

Joan A. Jordan, Director  
Division for Exceptional Students  
State Department of Education  
1952 Twin Towers East  
205 Butler Street  
Atlanta, GA 39334-5040  
404/656-3963  
SpecialNet: GA.SE  
FAX: 404/651-6457

Steve L. Spencer, Associate Supt.  
Special Education Division Department  
of Education  
Government of Guam  
PO Box DE  
Agana, GU 96910  
011-671/646-1416  
SpecialNet: GUAM.SF  
FAX: 011-671/646-8052

Margaret Donovan, State Administrator  
Special Education Section  
State Department of Education  
3430 Leahi Avenue  
Honolulu, HI 96815  
808/737-3720  
SpecialNet: HI.SE  
FAX: 808/732-3701

Fred Baleom, Supervisor  
Special Education Division  
State Department of Education  
Len B. Jordan Building  
650 W. State Street  
Boise, ID 83720--3650  
202/334-3940  
SpecialNet: ID.SI  
FAX: 208/334-2228

Gail Lieberman, Asst. Supt.\*  
Dept. of Special Education  
State Board of Education  
Mail Code E-216  
100 N. First Street  
Springfield, IL 62777-0001  
217/782-6601  
SpecialNet: IL..SE  
FAX: 217/782-0372



## Preschool Program (Section 619) lead Agency (con't.)

Paul Ash, State Director  
Division of Special Education  
State Board of Education  
229 State House  
Indianapolis, IN 46204-2798  
317/232-0570  
SpecialNet: INDIANADSE  
FAX: 317/232-0589

J. Frank Vance, Chief  
Bureau of Special Education  
Dept. of Public Instruction  
Grimes State Office Building  
DES Moines, IA 50319-0146  
515/281-3176  
SpecialNet: IOWASE  
FAX: 515/242-6019

Betty Weithers, Team Leader  
Special Education Outcomes Team  
State Board of Education  
120 SE 10th Avenue  
Topeka, KS 66612-1182  
913/296-3869  
SpecialNet: KANSASSE  
FAX: 913/296-7933

Kenneth Warlick, Assoc. Commissioner  
Division of Exceptional Children  
Services  
State Department of Education  
500 Mero Street, Room 805  
Frankfort, KY 40601  
502/564-4970  
SpecialNet: KENTUCKYSE  
FAX: 502/564-6721

Leon Borne, Asst. Supt.  
Office of Special Education Services  
State Department of Education  
P.O. Box 94064, 9th Floor  
Baton Rouge, LA 70804-9064  
504/342-3633  
SpecialNet: LA.SE  
FAX: 504/342-5880

David N. Stockford, Director  
Division of Special Education  
Department of Education and  
Cultural Services  
State House, Station #23  
Augusta, ME 04333  
207/287-5950  
SpecialNet: MAINSE  
FAX: 207/287-5900

Kanchi Ilosia, Director  
Special Education  
Ministry of Education  
P.O. Box 3, Majuro  
Marshall Islands, MH 96960  
011-69992/625-3588  
FAX: 011-692/625-3685

Richard Steinke, Director  
Division of Special Education  
State Department of Education  
200 W. Baltimore Street  
Baltimore, MD 21201-2595  
410/333-2490  
SpecialNet: MARYLANDDSE  
FAX: 410/333-8165

Pamela Kaufmann, Administrator  
Program Quality Assurance  
State Department of Education  
350 Main Street  
Malden, MA 02148-5023  
617/338-3300  
SpecialNet: MASSACHUSETTSSEID.  
ext 507  
FAX: 617/338-3394

Richard Baldwin, State Director  
Special Education Services  
State Department of Education  
P.O. Box 30008  
Lansing, MI 48909-7508  
517/373-9433  
SpecialNet: MI.SE  
FAX: 517/373-7504

Wayne Erickson, manager  
Special Education Section  
State Department of Education  
812 Capitol Square Building  
550 Cedar Street  
St. Paul, MN 55101-2233  
612/296-1793  
SpecialNet: MN.SE  
FAX: 612/296-3272

Carolyn Black, Bureau Director  
Bureau of Special Services  
State Department of Education  
P.O. Box 771  
Jackson, MS 39205-0771  
601/359-3490  
SpecialNet: MS.SE  
FAX: 601/359-2326

John B. Keskett Coordinator  
Special Education Programs  
Dept. of Elementary & Secondary  
Education  
P.O. Box 480  
Jefferson City, MO 65102-0480  
314/751-2965  
SpecialNet: MO.SE  
FAX: 314/526-4404

Robert Runkel, Director  
Office Public Instruction  
Division of Special Education  
State Capitol, Room 106  
Helena, MT 59620  
406/444-4429  
SpecialNet: MT.SE  
FAX: 406/444-3924

Gary M. Sherman, Director  
Special Education Office State  
Department of Education  
301 Centennial Mall South  
P.O. Box 94987  
Lincoln, NE 68509-4987  
402/471-2471  
SpecialNet: NE.SE  
FAX: 402/471-0117

Gloria Dopf, Director  
Special Education Branch  
State Department of Education  
Capitol Complex  
440 W. King Street  
Carson City, NV 89710-0004  
702/687-3140  
SpecialNet: NV.SE  
FAX: 702/687-5660

Robert T. Kennedy, Director\*  
Bureau for Special Education Services  
State Department of Education  
101 Pleasant Street  
Concord, NH 03301-3860  
603/271-6051  
SpecialNet: NH.SE  
FAX: 603/2710-1953

Jeffrey V. Osowski, Director  
Division of Special Education  
State Department of Education  
225 West State Street  
P.O. Box CN 500  
Trenton, NJ 08625-0001  
609/633-6833  
SpecialNet: NJ SE  
FAX: 609/984-8422

## Preschool Program (Section 619) Lead Agency (con't)

Linda M. Wilson, Director  
Division of Special Education  
State Department of Education  
300 Don Gaspar Avenue  
Santa Fe, NM 87501-2786  
505/827-6541  
SpecialNet: NEWMEXICOSE  
FAX: 505/827-6696

Tom Neveldine, Asst. Commissioner  
Office for Special Education Services  
State Education Department  
Education Bldg. Annex, Room 1073  
Albany, NY 12234-0001  
518/474-5548  
FAX: 518/473-2917

E. Lowell Harris, Director  
Division for Exceptional Children's  
Services  
Department of Public Instruction  
education Building, #442  
301 N. Wilmington Street  
Raleigh, NC 27601-2825  
919/715-1565  
SpecialNet: NC.SE  
FAX: 919/715-1569

Gary Gronberg, Director  
Special Education Division  
Department of Public Instruction  
State Capitol, 10th Floor  
600 E. Boulevard  
Bismarck, ND 58505-0440  
701/224-2277  
SpecialNet: ND.SE  
FAX: 701/224-2461

Barbara T. Rudy, Coordinator  
Special Education Programs  
CNMI Public School System  
P.O. Box 1370  
Saipan, MP 96950  
011-670/322-9956  
SpecialNet: COM.SE  
FAX: 011-670/322-4056

John Herner, Director  
Division of Special Education  
State Department of Education  
933 High Street  
Worthington, OH 43085-4087  
614/466-2650  
SpecialNet: OHIODSE  
FAX: 614/436-9496

John Corpolongo, Exec. Director  
Special Education Section  
State Department of Education  
Oliver Hodge Mem. Bldg. Room 215  
2500 N. Lincoln Blvd.  
Oklahoma City, OK 73105-4599  
405/521-3351  
SpecialNet: OK.SE  
FAX: 405/521-6205

Karen Brazeau, Assoc. Supt.  
Special Education & Student  
Services Division  
State Department of Education  
700 Pringle Parkway, SE  
Salem, OR 97310-0290  
503/378-3598  
SpecialNet: OREGONSE  
FAX: 503/373-7968

Peter Elechhus, Coordinator\*  
Special Education  
Department of Education  
P.O. Box 278  
Republic of Palau  
Koror, Palau, PW 96940  
International Operator:  
011-680/488-2568  
FAX: 011-680/488-2830

Cheryl Keenan, Acting Director  
Bureau of Special Education  
State Department of Education  
333 Market Street  
Harrisburg, PA 17126-0333  
717/783-6913  
SpecialNet: PA.SE  
FAX: 717-783-6139

Adela Vazquez Costa, Asst. Secretary  
Special Education Program  
Department of Education  
P.O. Box 759  
San Juan, PR 00919-0759  
809/759-7228  
FAX: 809/754-1053

Robert M. Pryhoda, Coordinator  
Special Education Programs  
State Department of Education  
Roger Williams Bldg. #209  
22 Hayes Street  
Providence, RI 02908-5025  
401/277-3505  
SpecialNet: RI.SE  
FAX: 401/277-6178

Ora Spann, Director  
Office of Programs for  
Exceptional Children  
State Department of Education  
Rutledge Building, Room 505  
1429 Senate  
Columbia, SC 29201  
803/734-8353  
SpecialNet: SCAROLINAOPH  
FAX: 803/734-8624

Deborah Barnett, Director\*  
Office of Special Education  
State Department of Education  
and Cultural Affairs  
700 Governors Drive  
Pierre, SD 57501-2291  
605/773-3315  
SpecialNet: SDAKOTASSE  
FAX: 605/773-4855

Joseph Fischer, Assoc. Commissioner  
Special Education Programs  
State Department of Education  
8th Floor, Gateway Plaza  
710 James Robertson Parkway  
Nashville, TN 37243-0380  
615/741-2851  
SpecialNet: TN.SE  
FAX: 615/741-6139

Jill M. Gray, Senior Director  
Special Education Unit  
Texas Education Agency  
Willima B. Travis Bldg. Room 5-120  
1701 N. Congress Avenue  
Austin, TX 78701-2486  
512/463-9414  
SpecialNet: TX.SE  
FAX: 512/463-9838

Steve Kucic, Director  
At-Risk & Special Education Services  
Special Education Services Unit  
State Office of Education  
250 East 500 South  
Salt Lake City, UT 84111-3204  
801/538-7706  
SpecialNet: UT.SE  
FAX: 801/538-7991

## Preschool Program (Section 619) Lead Agency (con't)

Dennis Kane, Acting Director  
Division of Special Education  
State Department of Education  
State office Building  
120 State Street  
Montpelier, VT 05602-3403  
802/828-3141  
SpecialNet: VT.SE  
FAX: 802/828-3140

Priscilla L. Stridiron, Director  
Division of Special Education  
Department of Education  
P.O. Box 6640  
Charlotte Amalie  
St. Thomas, VI 00801  
809/776-5802  
FAX: 809/774-0817

Austin Tuning, Lead Specialist  
Special Educ. Division of Pre & Early  
Adolescent Education  
State Department of Education  
P.O. Box 6Q  
Richmond, VA 23216-2060  
804/225-2847  
SpecialNet: VA.SE  
FAX: 804/371-2456

Douglass Gill, Director  
Special Education Section  
Department of Public Instruction  
Old Capitol Building  
Olympia, WA 98504-0001  
206/753-6733  
SpecialNet: WA.SE  
FAX: 206/586-0247

Nancy Johnson, Director  
Office of Special Education  
State Department of Education  
Building 6, Room B-304  
Capitol Complex  
Charleston, WV 25305  
304/558-2696  
SpecialNet: WVIRGINIAOSE  
FAX: 304/558-0048

Juanita S. Pawlisch, Asst.  
Superintendent  
Division of Handicapped Children  
and Pupil Services  
Department of Public Instruction  
125 S. Webster  
P.O. Box 7841  
Madison, WI 53707-7841  
608/266-1649  
SpecialNet: WI.SE  
FAX: 608/267-1052

Margie Simineo, Director  
Special Education Unit  
State Department of Education  
Hathaway Building, 2nd Floor  
2300 Capitol Avenue  
Cheyenne, WY 82002-0050  
307/777-7417  
SpecialNet: WY.SE  
FAX: 307/777-6234

## Infant/Toddler (Part H) Lead Agency

3/2/93

Lamona Lucas, Director  
Division of Rehabilitative Services  
Department of Education  
2129 East South Boulevard  
Montgomery, AL 36111  
205/281-8780

Karen Pearson, Chief  
Section of Maternal, Child and  
Family Health  
Dept. of Health & Social Services  
1231 Gambell Street  
Anchorage, AK 99501  
907/274-7626

E'oiotamo Faleapaga, M.D., Director  
Department of Health  
Government of American Samoa  
Pago Pago, AS 96799  
011-684/633-4929 or 2697  
FAX: 011-684/633-1869 Code #3

Linda Moore-Cannon, Director  
Department of Economic Security  
1717 West Jefferson Street  
P.O. Box 6123  
Phoenix, AZ 85005  
602/542-5678

Mike McCreight, Director  
Division of DD Services  
Terry Yamauchi, Director  
Department of Human Services  
Donaghey Plaza South, Slot 329  
P.O. box 1437  
Little Rock, AR 72203-1437  
501/682-8662 (McCreight)  
501/682-8650 (Yamauchi)  
FAX: 501/682-6571

Dennis Amundson, Director  
Dept. of Developmental Services  
1600 9th Street  
Sacramento, CA 95814  
916/654-1897

Fred Smokoski, Director  
Special Education Services  
State Department of Education  
201 East Colfax Street  
Denver, CO 80203  
303/866-6694  
SpecialNet: CO.SE  
FAX: 303/830-0793

\*Indicates Part H or Section 619  
contact person, or ICC Chair

George Coleman  
Bureau Chief  
Bureau of Early Childhood Education  
and Social Services  
State Dept. of Education  
25 Industrial Park Road  
Middletown, CT 06457  
203/638-4204  
SpecialNet: CT.SE  
FAX: 203/638-4218

Linda Barnett, Deputy Director  
Bureau of Human Services Planning  
Division of Planning, Research, &  
Evaluation  
Dept. of Health & Social Services  
1901 N. Dupont Highway  
Newcastle, DE 19720  
302/577-4632  
FAX: 302/577-4510

Vincent Grey, Director  
Department of Human Services  
801 North Capitol Street, NE  
Suite 700  
Washington, DC 20002  
202/727-0310

Betty Castor, Commissioner  
State Department of Education  
Capitol Building, Room PL 116  
Tallahassee, FL 32399  
904/487-1785

James G. Ledbetter, Commissioner  
Dept. of Human Resources/Div. of  
Health  
47 Trinity Avenue, SW  
Atlanta, GA 30334-1202  
404/656-5680  
FAX: 404/651-8669

Rosa S. Paloma  
Director of Education  
Department of Education  
Box DE  
Agana, GU 96910  
011-671/472-8906

John C. Lewin, M.D., Director  
Department of Health  
P.O. Box 3378  
Honolulu, HI 96816  
808/548-6505  
FAX: 808/548-3263 Code #15

Richard P. Donovan, Director  
Dept. of Health and Welfare  
450 West State Street  
Boise, ID 83720  
208/334-5500

Robert Leininger  
Acting Superintendent  
State Board of Education  
100 North First Street  
Springfield, IL 62777  
217/782-2221

Jeff Richardson, Secretary  
Family and Social Serv. Administration  
402 West Washington Street  
P.O. Box 7083  
Indianapolis, IN 46207-7083  
317/233-4454  
FAX: 317/232-7948

William Lepley  
Director of Education  
State Dept. of Education  
Grimes State Office Building  
Des Moines, IA 50319-0146  
515/281-5294

Robert Harder, Secretary  
Kansas Dept. of Health & Environment  
Landon State Office Building  
900 S.W. Jackson, Suite 901  
Topeka, KS 66612-1290  
913/296-0461  
SpecialNet: KANSASSE  
FAX: 913/296-7119

Jim Henson, Part H Coordinator\*  
Infant/Toddler Program  
Division of Mental Retardation  
Department of MH/MR Services  
275 East Main Street  
Frankfort, KY 40621  
502/564-7700  
SpecialNet: MSRRRC (univ. of KY)  
FAX: 502/546-3844

Leonard Hayes, Acting Asst. Supt.  
Office of Special Educational Services  
State Department of Education  
P.O. Box 94064  
Baton Rouge, LA 70804-9064  
504/342-3633

## Infant/Toddler (Part H) Lead Agency (con't.)

Robert Glover, Commissioner  
Dept. of Mental Health/Mental  
Retardation  
State House Station #40  
Augusta, ME 04333  
207/287-4220

Nancy S. Grasmick  
Governor's Office for Children, Youth,  
and Families  
301 W. Preston, Room 1502  
Baltimore, MD 21201  
410/225-4160

David Mulligan, Commissioner  
State Department of Public Health  
150 Tremont Street  
Boston, MA 02111  
617/727-2700  
FAX: 617/727-6496

Robert Schiller, Supt. of Public  
Instruction  
State Department of Education  
P.O. Box 30008  
Lansing, MI 48909  
517/373-3354  
SpecialNet: MI.SI  
FAX: 517/373-2537

Jim Sauter, Deputy Commissioner  
State Department of Education  
712 Capitol Square building  
550 Cedar Street  
St. Paul, MN 55101  
612/296-2358

Alton B. Cobb, State Health Officer  
State Board of Health  
P.O. Box 1700  
Jackson, MS 39215-1700  
601/960-7634  
FAX: 601/960-7948

Robert E. Bartman, Commissioner  
Dept. of Elementary and Secondary  
Education  
P.O. Box 480  
Jefferson City, MO 65102  
314/751-4446

Mike Hanshew, Administrator  
Develop. Disabilities Division  
Dept. of Social & Rehab. Services  
P.O. Box 4210  
Helena, MT 59604  
406/444-2995

Joseph E. Lutjcharms  
Commissioner of Education  
State Department of Education  
P.O. Box 94987  
Lincoln, NE 68509  
402/471-2465

and

Mary Dean Harvey, Director  
Nebraska Dept. of Social Services  
P.O. Box 95026  
Lincoln, NE 68509-5026  
402/471-9105  
FAX: 402/471-9455

Jerome Griepentrog-Carlin, Director  
Department of Human Resources  
505 East King Street  
Carson City, NV 89710  
702/885-4400

Donald Shumway, Director  
part H Infant & Toddler Project  
Div. of Mental Health & Develop. Svs.  
State Dept. of Health & Human Services  
NH Hospital Administration Building  
105 Pleasant Street  
Concord, NH 03301  
603/271-5007

Jeffrey V. Osowski, Director  
Division of Special Education  
State Department of Education  
225 West State Street, CN 500  
Trenton, NJ 08625-0001  
609/633-6833  
SpecialNet: NJ.SE  
FAX: 609/984-8422

Mike Burkhart, Secretary  
Dept. of Health  
P.O. Box 968  
Santa Fe, NM 87504-0968  
505/827-2623  
FAX: 505/827-2530

Monica Meyers, Director  
Division of Family Health  
Department of Health  
Corning Tower, Room 890  
Empire State Plaza  
Albany, NY 12237  
518/474-2084

David T. Flaherty, Secretary  
Department of Human Resources  
325 North Salisbury Street  
Raleigh, NC 27611  
919/733-4534

Henry Wessman, Excc. Director  
Department of Human Services  
State Capitol  
Bismarck, ND 58505  
701/224-2310

Elizabeth Rechebei  
Commissioner of Education  
CNMI Public School System  
Saipan, MP 96950  
011-670/322-9817  
SpecialNet: COM.SE

Edward G. Kilroy, Director  
State Department of Health  
P.O. Box 118  
Columbus, OH 43266-0118  
614/466-2253

John Corpolongo, Director  
Special Education Section  
State Department of Education  
Oliver Hodge Memorial Bldg., Rm 215  
2500 North Lincoln Blvd.  
Oklahoma City, OK 73105-4599  
405/521-3552  
SpecialNet: OK.SE  
FAX: 405/521-6265

Norma Paulus, Supt of Public  
Instruction  
Oregon Department of Education  
700 Pringle Parkway, SE  
Salem, OR 97301  
503/378-3373  
FAX: 503/378-4772 or 503/378-8434

William Tabelual, Director  
Bureau of Education  
Department of Social Sciences  
Koror, Palau 96940  
International Operator: 952

## Infant/Toddler (Part H) Lead Agency (con't.)

Karen Snider, Secretary  
Department of Public Welfare  
Health & Welfare Bldg., Room 333  
Harrisburg, PA 17120  
717/787-2600  
FAX: 717/722-2062 or 717/787-1229

Miquel Valencia, M.D.\*  
Department of Health  
Maternal & Child Health Division  
Call Box 70184  
San Juan, PR 00936  
809/767-0870  
FAX: 809/766-2240

William Hollinshead, Commissioner  
Division of Family Health  
State Department of Health  
3 Capitol Hill, Room 302  
Providence, RI 02908-5097  
401/277-2313 or 2312  
FAX: 401/277-1442

Linda Price, Director - CRS  
Dept. of Health & Environment  
Conuol  
2600 Bull Street  
Columbia, SC 29201  
803/737-4050  
FAX: 803/737-4078

John A. Bonaiuto, Secretary  
Division of Education  
Department of Education and  
Cultural Affairs  
700 Governors Drive  
Pierre, SD 57501-3133  
605/773-3243

Charles E. Smith  
Commissioner of Education  
State Department of Education  
100 Cordell Hull Building  
Nashville, TN 37219  
615/741-2731

Patty Patterson, M.D., Chair  
Texas Interagency Council on ECI  
State Department of Health  
Division of Personal Health Svcs.  
110 West 49th Street  
Austin, TX 78756  
512/458-7111  
FAX: 512/458-70358

Mary Elder, Administrator\*  
Texas Early Childhood Intervention  
Program  
State Department of Health  
1100 West 49th Street  
Austin, TX 78756  
512/465-2671  
FAX: 512/458-7446

C. Michael Fitzgerald, Director  
Family Health Services division  
State Department of Health  
P.O. box 16650-20FHS  
Salt Lake City, UT 84116-0650  
801/538-6161

Richard Mills  
Commissioner of Education  
State Department of Education  
120 State Street  
Montpelier, VT 05602-2703  
802/828-3135  
FAX: 802/828-3140

Alfred O. Heath, Commissioner  
Department of Health  
St. Thomas Hospital  
48 Sugar Estate  
St. Thomas, VI 00802  
809/774-0117 or 774-8311

Howard M. Cullum, Commissioner  
Dept. of MH/MR/Substance Abuse Svcs.  
P.O. Box 1797  
Richmond, VA 23214  
804/786-3921  
FAX: 804/371-6984

Paul Trause, Secretary  
Dept. of Social & health Services  
12th & Franklin Streets  
MS: OB-44  
Olympia, WA 98504-0095  
206/753-3395  
FAX: 206/586-5874

David Weston, Acting Secretary  
Dept. of Health & Human Services  
Capitol Complex  
Building 6, Room 637  
1800 Washington Street, East  
Charleston, WV 25305  
304/558-2971

Gerald Whitburn, Secretary  
Dept. of Health & Social Services  
P.O. Box 7850  
Madison, WI 53707  
608/266-3681

Robert T. Clabby II, Administrator  
Div. of Developmental Disabilities  
Department of Health  
2020 Capitol Avenue  
Cheyenne, WY 82002  
307/777-7115  
FAX: 307/777-6047

## REGIONAL OFFICES

### **AMERICAN ASSOCIATION OF UNIVERSITY AFFILIATED PROGRAMS FOR PERSONS WITH DEVELOPMENTAL DISABILITIES**

The University Affiliated Program (UAP) is one of the four grant programs established through the Administration on Developmental Disabilities. Grants are made annually to provide interdisciplinary training, exemplary services, technical assistance, and information dissemination activities. three UAP's have been awarded grants to collaborate with head Start in serving children with severe disabilities.

#### **COLLABORATIVE TRAINING EFFORTS TO SUPPORT CHILDREN WITH SEVERE DISABILITIES IN HEAD START**

ADDRESS: University of Colorado Health Sciences Center  
John F. Kennedy Center for Developmental Disabilities  
4200 E. 9th Avenue  
Denver, Colorado 80262

PHONE: 302/270-8148

CONTACT: Sandra Peterson

DESCRIPTION: This project adapts the I.D.E.A.L. Child Care Training Program to meet the needs of Head Start in serving children with severe disabilities and special health care needs. The program involves eighty hours of training and weekly follow-up visits to support the inclusive classrooms.

#### **HEAD START INTEGRATION, TRAINING, AND SUPPORT SYSTEMS FOR CHILDREN WITH SEVERE DISABILITIES**

ADDRESS: Kansas University Affiliated Program  
Institute for Life Span Studies  
2601 Gabriel  
Parsons, Kansas 67357-0738

PHONE: 316/421-6550

CONTACT: David Lindeman

DESCRIPTION: This project provides on-site training, follow-up, and technical assistance to Head Start programs in southeast Kansas to support the integration of children with sever disabilities. The program emphasizes the use of existing agencies, best practices instructional procedures, and development of training materials.

#### **HEAD START-UAP COLLABORATIVE TRAINING PROJECT**

ADDRESS: Interdisciplinary Human Development Institute  
University of Kentucky  
114 Mineral Industries Building  
Lexington, KY 40506-0051

PHONE: 606/257-5534

CONTACT: Rena Hallam

DESCRIPTION: The program objectives of this project include provision of interdisciplinary training and technical assistance to Head Start staff and parents, development of regional interdisciplinary professional resource networks, and development of family intergenerational support networks. The focus is on targeting existing resources to empower Head Start to more effectively serve children with sever disabilities.