

DOCUMENT RESUME

ED 360 474

CE 064 023

AUTHOR McCaslin, N. L.; Headley, W. Scot
 TITLE A National Study of Approved State Systems of Performance Measures and Standards for Vocational Education.
 INSTITUTION Ohio State Univ., Columbus. Graduate School.
 PUB DATE Jun 93
 NOTE 59p.
 PUB TYPE Reports - Research/Technical (143)

EDRS PRICE MF01/PC03 Plus Postage.
 DESCRIPTORS Accountability; Educational Legislation; Evaluation Criteria; Evaluation Methods; Federal Legislation; National Surveys; *Performance Tests; *Program Evaluation; Questionnaires; Secondary Education; *State Programs; *State Standards; *Student Evaluation; Tables (Data); Validated Programs; *Vocational Education

IDENTIFIERS Carl D Perkins Voc and Appl Techn Educ Act 1990; Job Training Partnership Act 1982; *Performance Monitoring

ABSTRACT

A national study examined the system of performance measures and standards that had been approved in each of the 50 states, the District of Columbia, Puerto Rico, Guam, and the Virgin Islands in response to the 1990 Perkins Act. Descriptive survey and content analysis research methods were used to develop summary sheets categorizing the types of performance measures approved by each state/territory and the methods adopted to assess performance. The numbers of performance measures approved for secondary and postsecondary vocational education averaged 10 and 8, respectively. Most states (30) had developed a single set of measures to assess both basic and advanced academic skills at the secondary level. Other areas in which performance measures had been approved included the following: competency attainment, work skill attainment, program completion, high school graduation, placement, percentage served, and gender mix. In nearly every state, systems of core standards and measures of performance for secondary and postsecondary education had been developed and implemented in line with the requirements of the 1990 Perkins Act; however, the standards, performance measures, and types of assessment techniques approved by each state varied greatly from state to state. (Contains 13 tables, 26 references.) (MN)

 * Reproductions supplied by EDRS are the best that can be made *
 * from the original document. *

ED 360 474



A National Study of Approved State Systems of Performance Measures And Standards for Vocational Education

N. L. McCaslin
W. Scot Headley

U.S. DEPARTMENT OF EDUCATION
Office of Educational Research and Improvement
EDUCATIONAL RESOURCES INFORMATION
CENTER (ERIC)

- This document has been reproduced as received from the person or organization originating it.
- Minor changes have been made to improve reproduction quality.
- Points of view or opinions stated in this document do not necessarily represent official OERI position or policy.

"PERMISSION TO REPRODUCE THIS MATERIAL HAS BEEN GRANTED BY

TO THE EDUCATIONAL RESOURCES INFORMATION CENTER (ERIC)"

Comprehensive Vocational Education Program
The Ohio State University
208 Agricultural Administration Building
2120 Fyffe Road
Columbus, Ohio 43210

June 1993

CF 064 023

FOREWORD

The Carl D. Perkins Vocational and Applied Technology Education Act Amendments of 1990 included a requirement that states develop a system of performance measures and standards for use in program evaluation and improvement. This type of requirement had previously been included in the Job Training Partnership Act. However, this was the first time it had been included in vocational education legislation.

Implementing a system of performance measures and standards is a large undertaking. Since this was the first time it had been included in vocational education, information is needed regarding the implementation process. This information could be used for improving vocational education programs and guiding future policy initiatives. As of December 1, 1992, no information was available concerning the actual systems of performance measures and standards that had been approved by each state.

The project staff is indebted to the State Directors of Vocational Education and their staff, who provided the information on the performance standards and measures systems. This study was sponsored by the Graduate School at The Ohio State University through a seed grant for the Comprehensive Vocational Education Program. Special appreciation is extended to Dr. Roy A. Koenigsknecht, Dean of the Graduate School for providing this funding. Additionally, the researchers are grateful to the following members of the Coordinating Council for the Comprehensive Vocational Education Program: Drs. Aaron J. Miller, Sharon V. Redick, and Michael Scott. The Comprehensive Vocational Education Program is an interdepartmental effort of three colleges. The colleges and the Deans include: Agriculture, Dr. Bobby D. Moser; Education, Dr. Nancy L. Zimpher; and Human Ecology, Dr. Jerelyn Schultz. Ms. Connie Myers provided secretarial services to the project.

R. Kirby Barrick
Professor and Chair
Coordinating Council for
Comprehensive Vocational Education

CONTENTS

FOREWORD . . . . .	.ii
LIST OF TABLES . . . . .	.iv
INTRODUCTION	1
VOCATIONAL EDUCATION'S INVOLVEMENT WITH ACCOUNTABILITY AND EVALUATION	2
THE JTPA INFLUENCE ON ACCOUNTABILITY AND EVALUATION EFFORTS IN VOCATIONAL EDUCATION	5
USING PERFORMANCE MEASURES AND STANDARDS	7
PROBLEM STATEMENT	9
PURPOSE AND OBJECTIVES	9
METHODOLOGY	10
FINDINGS . . . . .	.11
Approved Measures for Secondary Vocational Education. . . . .	.11
Approved Measures for Postsecondary Vocational Education. . . . .	.18
Types of Assessment Techniques for Academic and Other Performance . . . . .	.24
CONCLUSIONS. . . . .	.25
RECOMMENDATIONS. . . . .	.29
REFERENCES . . . . .	.31
APPENDIX A . . . . .	.33
APPENDIX B . . . . .	.37
APPENDIX C . . . . .	.43

LIST OF TABLES

TABLE	PAGE
1. Measures of Academic Performance for Secondary Vocational Education	12
2. Other Measures of Performance for Secondary Vocational Education	16
3. Measures of Academic Performance for Postsecondary Vocational Education	20
4. Other Measures of Performance for Postsecondary Vocational Education	22
5. Assessment Techniques for Basic and Advanced Academic Performance	26
6. Assessment Techniques for Competency and Workskill Attainment	27
7. Techniques for Assessing Reading Performance	45
8. Techniques for Assessing Language Performance.	46
9. Techniques for Assessing Math Performance.	47
10. Techniques for Assessing Science Performance	48
11. Techniques for Assessing Other Academic Performance.	48
12. Techniques for Assessing Competency Attainment	49
13. Techniques for Assessing Workskill Attainment.	50

INTRODUCTION

In the last decade there has been an increasing level of dissatisfaction with the quality of public education in the United States. The initial sound of alarm regarding the inadequacies of our education system began with the release of A Nation at Risk (National Commission on Excellence in Education, 1983). Since that time a number of other National reports have signaled similar concerns. Among these studies were: The Forgotten Half: Non College Youth in America (The William T. Grant Foundation Commission on Work, Family and Citizenship, 1988); America's Choice: High Skills or Low Wages! (Commission on Skills of the American Workforce, 1990); America 2000: An Education Strategy (U. S. Department of Education, 1991); What Work Requires of Schools: A SCANS Report for America 2000 (Secretary's Commission on Achieving Necessary Skills, 1991); Education Counts (Special Study Panel on Education Indicators, 1991); and Learning a Living: A Blueprint for High Performance (Secretary's Commission on Achieving Necessary Skills, 1992). Each of these studies called for major changes in the U.S. educational system by stressing the gap between the demands of the future and the present level of preparedness of America's youth to meet these requirements.

Accompanying the need for improved educational programs was a call for better evidence regarding the accountability of public education. Hill and Bonan (1991) defined accountability in the following manner:

Accountability is a relationship between two persons in which four conditions apply: first, one person expects the other to perform a service or accomplish a goal; second, the person performing the activity accepts the legitimacy of the other's expectation; third, the person performing the activity derives some benefits from the relationship; and fourth, the person for whom the activity is performed has some capacity to affect the other's benefits. (p. 35)

The acceptance of the concept of accountability in education has been widespread. In fact, as White (1990) explained:

Accountability has become a guiding principle in the way states have approached new ways to improve education. Thus, systems to measure accountability have become a major 'business' in The United States (Odden, 1990). Schools are expected to act like businesses, and account for their successes and failures; and though it has never been easy to apply quantitative measures to complex educational processes and outcomes, more and more school systems have been doing just that. (p. 1)

Accountability systems in education have traditionally relied on reviews of inputs and processes of the educational systems. However, the focus on accountability systems in education has been changing to one of assessing outcomes (McCaslin, 1990). The National Governors' Association has led a movement to reorient accountability to include outcomes (Henry, McTaggart, and McMillen, 1992). "Education 2000", the current statement of the national goals for U.S. education, also reflected an emphasis on accountability.

Accountability efforts can offer important information for improving the educational system. Apling (1989) stated:

To improve the education of America's children, educational programs at every level must set standards of excellence and hold students, teachers, and schools accountable for meeting those standards. (p. 4)

The movement toward more emphasis on accountability and evaluation has had an impact on vocational education. At the time of the hearings to reauthorize the Carl D. Perkins Vocational Education Act, the Office of Technology Assessment (1989) reported that, "there is now widespread consensus for including the vocational education system in the national debate over school reform and academic excellence" (p. 2). Later, Jennings (1991) remarked:

The newly reauthorized Carl D. Perkins Vocational and Applied Technology Act is a call from Congress to vocational educators. The message: It's time to get off the sidelines and get into the game. With dozens of reports indicating that a decade of state and local reform efforts have failed to improve U.S. students' performance, vocational education is being asked to play a leadership role. (p. 18)

Vocational education has considered accountability and evaluation essential activities for many years. The next section highlights these efforts.

VOCATIONAL EDUCATION'S INVOLVEMENT WITH ACCOUNTABILITY AND EVALUATION

The 1963 Vocational Education Act was one of the first examples of federal legislation requiring states to conduct evaluations of their programs. In response to this mandate, most vocational education programs conducted follow-up studies to determine the degree to which vocational education graduates found placements in jobs that were related to their training to meet this requirement. Additionally, states often used program reviews conducted by local education personnel and external evaluators to chart their future directions.

The 1968 Vocational Education Amendments continued to emphasize state evaluation activities. It expanded the concept by giving evaluation responsibilities to state advisory councils.

The Education Amendments of 1976 (P.L. 94-482) further expanded the responsibility for evaluation and had at least 28 references to different forms of evaluation (Wentling, 1980). These evaluation requirements were designed to increase the responsiveness of vocational education to changing labor markets and required states to evaluate programs every five years and to determine the extent to which programs completers and leavers: (1) found employment in occupations related to their training, and (2) were considered by their employers to be well-trained and prepared for employment.

Seven different groups were specifically charged with conducting vocational education evaluations in the 1976 Amendments: (1) the state boards of vocational education, (2) the state advisory councils for vocational education, (3) the National Advisory Council for Vocational Education, (4) the U.S. Office of Education's Bureau of Occupational and Adult Education, (5) the National Institute of Education, (6) The National Center for Education Statistics, and (7) the U.S. Office of Education's Office of Evaluation and Dissemination.

The Carl D. Perkins Vocational Education Act (P.L. 98-524), enacted in 1984, charged the states to:

develop measures for the effectiveness of vocational education programs including measurements such as--

(i) the occupations to be trained for reflect a realistic assessment of the labor market of the state,

(ii) the levels of skills to be achieved in particular occupations, which will reflect the hiring needs of employers; and

(iii) the basic employment competencies to be used in performance outcomes, which will reflect the hiring needs of employers; (p. 2447)

The Carl D. Perkins Vocational and Applied Technology Education Act of 1990 continued to include evaluation specifications. It required states to develop core standards and measures of performance for secondary and postsecondary vocational education programs. These performance measures were to include:

(1) measures of learning and competency gains, including student progress in the achievement of basic and more advanced academic skills;

(2) 1 or more measures of performance, which shall include only--

- (A) competency attainment;
- (B) job or work skill attainment or enhancement including student progress in achieving occupational skills necessary to obtain employment in the field for which the student has been prepared, including occupational skills in the industry the student is preparing to enter;
- (C) retention in school or completion of secondary school or its equivalent; and
- (D) placement into additional training or education, military service, or employment;

(3) incentives or adjustments that are--

- (A) designed to encourage service to targeted groups or special populations; and
- (b) for each student, consistent with the student's individualized education program developed under section 614(a)(5) of the Education of the Handicapped Act, where appropriate; and

(4) procedures for using existing resources and methods developed in other programs receiving Federal assistance.
(p.770-771)

The Carl D. Perkins Vocational and Applied Technology Act of 1990 was authorized during a time when "performance incentives and quality indicators were very much in vogue" (White 1990, p. 2). Congress had authorized the largest yearly outlay for vocational education ever (1.6 billion dollars) and wanted increased accountability. Therefore, Congress mandated that states "...set up extensive systems for evaluating programs and the effects of Perkins dollars" (Wilcox 1991, p. 16).

Although the concern for quality and accountability was a major reason for establishing statewide systems of performance measures and standards, several studies and groups also had recommended the use of performance measures and standards. The Office of Technology Assessment (1989) reported: "The education and business communities now increasingly support the view that more exacting measurement of the quality of high school vocational programs may be needed" (p. 1). The recommendation of The National Assessment of Vocational Education concerning accountability for vocational education was accepted by Congress when the reauthorization of Perkins was debated (Apling, 1989). Another important influence, as cited by White (1990), for the adoption of performance measures and standards was the National Association of State Directors of Vocational Education. This association had supported the adoption of an accountability system consisting of a system of performance measures and standards for local vocational

programs. National reports concerning accountability had not only directed attention to the quality of educational programs but "...also raised many questions about how effectiveness is to be defined and attained" (Ewell 1988, p. 53). Apling (1989) stated the reason for using performance standards:

Performance standards have been mandated for various social programs because of concern that these programs are not working as well as they could and that adopting principles of the marketplace will improve these programs. (p. 3)

Although the Carl D Perkins Vocational and Applied Technology Education Act Amendments of 1990 presented a specific requirement for a system of performance measures and standards, this was not its first appearance on the national policy scene. The Job Training Partnership Act (JTPA) had previously required a system of performance measures and standards.

THE JTPA INFLUENCE ON ACCOUNTABILITY AND EVALUATION EFFORTS IN VOCATIONAL EDUCATION

Performance standards were first adopted as an instrument of national human resource policy in the employment and training area with the passage of the Job Training Partnership Act of 1982 (P.L. 97-300). The measures that were developed for these programs included: placement and retention in unsubsidized employment, earnings, and reductions in public assistance. Performance standards had made a major impact on how these programs were conducted. Butler (1988) had made the following assessment of the use of performance measures in JTPA:

The most significant outcome-oriented practice has been the development of formal national, state, and locally-administered systems of outcomes measures, and standards for aggregated program achievement. This so called 'performance standard' system-driven by a nationally-derived set of outcome numbers against which the performance of local administrative entities, called Service Delivery Areas, or SDAs, (and in turn, states) are measured-has become the basis for judgement about the effectiveness of local programs, and when they are aggregated, about the system as a whole. This rigorously-applied set of measures and standards has the effect of turning the system on its head to comply. The measures have recently been expanded, and there have been annual adjustments in the standards, but in general there has been great consistency over the several years of JTPA, providing a good basis of experience with outcome measures for a national program. (p. 2)

For the federal government, priorities in implementing JTPA 1982 were to hold local providers responsible for the outcomes that were attained, to encourage efficient service, to create incentives for effective management of local programs, and to foster acceptance of the program by business and industry (Dickinson & West 1988). Though the record for JTPA was positive--especially compared to the Comprehensive Employment and Training Act (CETA), the federal training program that preceded JTPA--some concerns were raised. Among the concerns reported were: (a) inappropriate targeting of participants and services (Apling, 1989), (b) questionable performance measures (Frazier, 1991), (c) problems in defining services, outcomes, etc. (Frazier), and (d) inconsistent and incomplete data (Office of Technology Assessment, 1989). The influence of performance measures for program accountability can become so great, that it results in the unintended consequences such as reduced services to targeted groups. (Dickinson & West 1988)

Some problems were reported when agencies received incentives and adjustments for serving special populations. Apling (1989) reported that in JTPA programs where adjustments were in use, data was difficult to obtain and verify concerning the special conditions that warranted adjustments. When asked to justify funding for programs on the basis of performance standards, JTPA representatives at times found it difficult to produce hard data to support their claims. Further, there were questions about the programs becoming so outcomes driven, that the mission of the program became secondary to producing adequate "numbers." Butler (1988) suggested that:

There is an underlying policy question about the application of performance standards under JTPA. That is, do performance standards achieve the 'investment in human capital' agenda of the Act, or does the approach artificially force states and localities to opt for quick numbers which will yield only short-term results? Unfortunately there are no reliable data which will answer that most basic question...there is little systematic information on what services were actually provided and virtually none at all on who else might have been served had the programs been designed or supported differently--or even on who applied for services but was rejected on grounds that they might not succeed. Instead, we must rely on very partial official data on a few aggregate measures, and on the opinion and self-reporting by professionals involved in the program. (p. 7)

Regardless of the problems associated with performance measures and standards, there are advantages to their use. Butler (1988) stated:

JTPA has demonstrated that it is possible to establish a national program substantially driven by clearly-specified, measurable outcomes. Moreover, it is possible to tie those outcomes to funding, not only at the federal and state levels, but even down to the level of actual service delivery...As policies which underlie vocational education are developed, JTPA's experience should encourage planners that a focus on outcomes can be achieved. (p. 21).

The experience in evaluating local JTPA programs was judged to be of sufficient value by Congress that a similar system of performance standards and measures were included in The Carl D. Perkins Vocational and Applied Technology Education Act of 1990. As Apling (1989) reported to Congress:

The use of performance-based management principles in the public sector with an emphasis on program outcomes or the 'bottom line' reflects in part a belief that outcome testing will improve the accountability, management, cost effectiveness, and ultimate performance of public programs. (p. 4)

Since the passage of the Carl D. Perkins Vocational and Applied Technology Education Act of 1990, states have been revising and developing their systems of performance standards and measures. The next section presents information related to using performance measures and standards.

USING PERFORMANCE MEASURES AND STANDARDS

The impact of the 1990 Amendments will be felt in the amount of attention paid to the outcomes of programs. However, measures and standards must be carefully constructed so as not to hinder the process they seek to evaluate. States must make choices such as whether to emphasize the development of academic measures centered on benchmarking (meeting an outside accepted standard) or on value added. As Ewell (1988) stated:

From a policy perspective, however, the issue can be real and concrete: Are institutions and programs to be judged primarily in terms of the degree to which they 'develop talent' or in terms of the degree to which their ultimate products meet accepted standards? (p. 64)

Some have questioned the merits of these systems. Apling (1989), for example, reported that:

Unless carefully drawn and implemented, performance standards may not improve performance and might adversely influence performance; the diversity and complexity of vocational education in this country may make performance

standards even more difficult to develop and implement than they have been for other programs (p. 3)

To accept measures of outcomes alone as an evaluation scheme would not prove useful. McCaslin (1990) indicated:

...if information on student achievement in vocational and academic skills is all that is available, how can teachers and administrators know what worked and did not work? Upon what basis should decisions to add and drop programs be made? What should be changed in order for vocational students to achieve at higher levels? (p. 7)

White (1990) echoed this concern by citing Asche:

Outcome indicators do not provide information on how or why such outcomes are produced or what to do if results are judged unsatisfactory. (p. 31)

Others have expressed confidence in the use of a system of measures and standards. One example is the Oklahoma Department of Vocational and Technical Education (1992) who published the following:

We believe that the requirements set out in Carl Perkins support the delivery of high quality vocational programs. (p. 2.3)

When used within the context of a broader and more comprehensive system of evaluation, the use of performance measures can be helpful. If needs and processes are evaluated in addition to outcomes (McCaslin, 1990), a much more valuable picture of the status of the program can be determined. Systems of measures and standards can provide information for comparing outcomes across programs and states. When dealing with occupational training, there is an expectation in the workplace, that measures and standards can be used as benchmarks for performance. Measures and standards for vocational programs also can serve to provide the framework for assessing student progress against an accepted standard, and for identifying programs where outcomes are low, suggesting inadequacies in the system.

The use of systems of performance measures, though valued in the JTPA model, will undoubtedly bring a host of problems for vocational education. These problems include the questionable validity of information gathered on program participants (Office of Technology Assessment 1989), especially if the information is self reported; the difficulty in assessing the effects of a program in the development of academic skills (Office of Technology Assessment); the challenges in meeting a mixed set of standards (Apling, 1989); insufficient investment to insure high quality for

all the measures (White, 1990); and difficulty in achieving program improvement when evaluation focuses on outcomes (McCaslin, 1992).

It could well be that vocational educators, feeling similar pressure to perform as did JTPA professionals, could develop practices of screening potential students, collecting inadequate data, and even altering the types of courses offered in an attempt to make the data look good. Will it happen? Only thorough investigation over time will reveal the answer to that question.

PROBLEM STATEMENT

The move to implement a system of performance measures and standards in vocational education is a large undertaking. The states had until September 25, 1992 to implement the systems of standards and measures (Federal Register, August 14, 1992). Many of the states found it necessary to develop new evaluation procedures as a result of the mandates of the Carl D. Perkins Vocational and Applied Technology Education Act of 1990. Yet, relatively little information is available regarding this process. Hoachlander and Rahn (1992) gathered information in 1991 from the states in an effort to determine the expected makeup of the systems. However, as stated by Hoachlander and Rahn, "The systems actually implemented in fall 1992 may look substantially different, as states continue to develop performance measures and standards." (p. 2) By December 1, 1992, no information was available concerning the actual systems of core standards and performance measures that have been adopted by each state. This information would be useful in further developing and improving the system of performance measures and standards and in meeting the requirements of the Carl D. Perkins Vocational and Applied Technology Education Act of 1990.

PURPOSE AND OBJECTIVES

This study was sponsored by the Graduate School at The Ohio State University through a seed grant for the Comprehensive Vocational Education Program. The purpose of this study was to examine the system of performance measures and standards that had been approved in each state of the United States in response to the Carl D. Perkins Vocational and Applied Technology Act of 1990. The specific objectives were:

1. To determine what types of performance measures had been approved in each state.
2. To identify how states have decided to assess their performance.

METHODOLOGY

Descriptive-survey and content analysis research methods were used in this study. The names and addresses of the 54 state directors of vocational education were used to generate the population for this investigation. For the purposes of this study, a state was defined as including all 50 states in the United States and the District of Columbia, Puerto Rico, Guam, and The Virgin Islands.

An initial letter (see Appendix A) was sent to each state director on November 24, 1992 requesting documents describing the system of performance measures and standards that had been approved by their state board for vocational education. This strategy was used to minimize the amount of time and energy that would be required to provide the information. Approximately four weeks later, a followup letter, containing the original request, was again sent to the 19 state directors that had not responded. A third and final follow-up letter was sent on February 1, 1993 to the remaining 7 state directors that had not responded. On March 3, 1993 phone calls were made to the remaining 5 state directors from which no response had been received. As of April 15, 1992, 52 of the 54 states (96%) had responded with information concerning their approved systems of measures for secondary vocational education programs and 50 (93%) had responded with information concerning their approved systems of measures for postsecondary programs. Two states (Iowa and The Virgin Islands) indicated that their system of measures and standards had not been approved by their state boards. Additionally, Georgia and Arkansas did not report their system of postsecondary performance measures and standards.

Once the documents had been reviewed, a content analysis was conducted. The analysis resulted in a listing, by states, of the measures that the states had adopted, using the categories listed in section 115 of the Carl D. Perkins Vocational and Applied Technology Education Act of 1990. The following categories were established: (a) basic academic skill, (b) advanced academic skill, (c) competency attainment, (d) workskill attainment, (e) retention/completion, (f) placement, (g) service to special populations, and (h) other measures.

A summary sheet was developed for each state, categorizing the data on adopted measures. On March 12, 1993, the summary sheets were mailed to the state directors of vocational education (a copy of the summary sheet, instructions and the cover letter are contained in Appendix B). Personnel from each state were asked review, verify and amend the listing as necessary. When discrepancies occurred, a further review of the documents was carried out. If necessary, a followup call was made to the state director of vocational education's office for additional clarification.

FINDINGS

This section reports the measures that states have had approved in implementing their statewide system of core standards and measures of performance. First, the measures approved for secondary vocational education will be presented. These will be followed by the measures approved for postsecondary vocational education.

Approved Measures for Secondary Vocational Education

The vast majority of the measures reported by the states have been approved for implementation in 1993. However, several measures were reported that were approved for implementation in 1994 or later. As indicated previously, Iowa and the Virgin Islands had not yet approved standards for their system. Therefore, information from these areas was not included in this report. The average number of performance measures approved for secondary vocational education was 10.

Academic Skills

The information presented in Table 1 identifies the areas for which states have approved measures of learning and competency gains in academic skills. These academic skills include two types: basic and advanced. For purposes of this report the academic skills were classified as either reading, language, mathematics, science or "other". Thirty states were using the same set of measures for both basic and advanced academic skills. The remaining twenty two states were using different sets of measures for basic and advanced academic skills. At the secondary vocational education level, two of the reporting states did not indicate that they had approved any basic or advanced academic skill measures.

Basic Academic Skills. The area that states most often had approved as a measure of basic academic skills (see Table 1) was mathematics (85%). This was followed by reading (80%), language (77%) and science (35%). A total of 44% of the states indicated that they had approved an "other" measure of basic academic skills for their system of standards and measures of performance. Examples of "other" basic academic skills included measures in areas such as social studies, grade point averages, critical thinking, and problem solving.

Advanced Academic Skills. The areas in advanced academic skills (see Table 1) that were reported approved by each state followed a pattern similar to that reported for basic academic skills. More than three-fourths of the states reported a mathematics measure for advanced academic skills (76%). About two-thirds (65%) of the states reported using reading and language measures. Less than half of the states reported using measures in

Table 1
Measures of Academic Performance for Secondary Vocational Education by State

State	Basic Academic Skill				Advanced Academic Skill					
	Reading	Language	Math	Science	Other	Reading	Language	Math	Science	Other
AL	X	X	X	X		X	X	X	X	X
AK	X	X	X	X	X	X	X	X	X	X
AR		X	X	X	X	X	X	X	X	X
AZ*		X	X	X	X	X	X	X	X	X
CA*	X	X	X	X	X	X	X	X	X	X
CO*	X	X	X	X	X	X	X	X	X	X
CT	X	X	X	X	X	X	X	X	X	X
DE	X	X	X	X	X	X	X	X	X	X
FL	X	X	X	X	X	X	X	X	X	X
GA*	X	X	X	X	X	X	X	X	X	X
HI*	X	X	X	X	X	X	X	X	X	X
ID*	X	X	X	X	X	X	X	X	X	X
IL	X	X	X	X	X	X	X	X	X	X
IN*	X	X	X	X	X	X	X	X	X	X
IA										
KS*	X	X	X	X	X	X	X	X	X	X
KY*	X	X	X	X	X	X	X	X	X	X
LA*	X	X	X	X	X	X	X	X	X	X
ME*	X	X	X	X	X	X	X	X	X	X
MD	X	X	X	X	X	X	X	X	X	X
MA										
MI*	X	X	X	X	X	X	X	X	X	X
MN										
MS*										
MO*	X	X	X	X	X	X	X	X	X	X
MT	X	X	X	X	X	X	X	X	X	X
NE*	X	X	X	X	X	X	X	X	X	X

Note: * = The measure is the same for both basic and advanced academic skill.

(Table 1 continued)

State	Basic Academic Skill					Advanced Academic Skill				
	Reading	Language	Math	Science	Other	Reading	Language	Math	Science	Other
NV	X	X	X					X		
NH*	X	X	X				X	X		
NJ	X	X	X	X			X	X	X	
NM	X	X	X	X					X	X
NY	X	X	X	X			X	X	X	X
NC*	X	X	X	X			X	X	X	
ND*	X	X	X	X			X	X	X	X
OH*	X	X	X	X			X	X	X	X
OK	X	X	X	X			X	X	X	X
OR				X						X
PA	X		X				X	X		X
RI*	X	X	X				X	X		
SC*	X	X	X				X	X		
SD*	X	X	X	X			X	X	X	
TN*	X	X	X	X			X	X		X
TX	X	X	X							
UT	X	X	X				X	X		
VT*	X	X	X				X	X		
VA*	X	X	X				X	X		
WA	X	X	X							
WI*	X	X	X	X			X	X	X	
WV	X	X	X	X						
WY*	X	X	X	X			X	X	X	X
DC*	X	X	X	X			X	X	X	X
GM*	X						X			
PR*										
VI							X			
Total	43	40	46	19	24	35	35	41	22	23
Percent	80	77	85	35	44	65	65	76	41	43

the area of science (41%) of the states. In the area of "other" advanced academic skills, 43% of the states had approved measures such as critical thinking, problem solving, and social studies. Six of the states reporting did not include any approved measures of advanced academic skills.

Other Measures of Performance

Table 2 presents information on other measures of performance that have been approved by the states. Only two states had not yet approved any measures of performance for secondary vocational education programs. These areas are discussed below and include: competency attainment, work skill attainment, program completion, high school graduation, placement, percent served, and gender mix.

Competency Attainment. Competency attainment was generally defined by the states as basic employability skills. Approximately one-half of the states (44%) reported using competency attainment performance measures.

Work Skill Attainment. This area tended to be defined by the states as including measures of specific occupational skills attainment. About three-fourths of the states (72%) reported that their states had approved performance measures on work skill attainment.

Program Completion. States generally referred to program completion as the rate at which students fulfilled the requirements of their program. Almost one-half (46%) of the states reported having this type of performance measure approved.

High School Graduation. High school graduation referred to the rate of students who had successfully completed the requirements for graduation in their school or its equivalent (e.g., General Equivalency Diploma). One-half (50%) of the states reported using this as a performance measure.

Placement. This measure of program effectiveness has been used for some time in vocational education. Related placement refers to individuals who have obtained employment in an area closely related to their area of education and training. Any placement refers to obtaining any type of job after completing their program of studies. Approximately one-half (46%) of the states reporting using related placement as a performance measure. Whereas, sixty one percent of the states reported using any placement as a performance measure. Nine states reported using both types of placement as performance measures. A total of 92% of the states reported using some type of placement measure.

Percent Served. This performance measure referred to the percent of the high school aged special population students that were enrolled in vocational education programs. Slightly more than

one-half (52%) of the states reported that they were using this type of performance measure.

Gender Mix. Gender mix referred to the percentage of male and female students who were enrolled in vocational education programs. Approximately one-third (31%) of the states indicated that this type of measure was being used in their system.

Table 2
Other Measures of Performance for Secondary Vocational Education by State

State	Competency Attainment	Work Skill Attainment	Program Completion	High School Graduation	Placement Related	Any	Percent Served	Gender Mix
AL		X		X	X			
AK	X	X						
AR	X	X	X				X	X
AZ		X		X				
CA		X	X					
CO	X	X	X	X			X	X
CT	X				X		X	X
DE	X			X			X	
FL					X			
GA	X	X	X		X			
HI	X	X		X			X	X
ID		X			X			
IL	X	X	X	X			X	X
IN		X	X	X				
IA								
KS	X	X		X			X	X
KY		X	X	X			X	
LA		X	X	X				
ME	X	X	X	X				
MD	X	X	X		X			
MA								
MI	X	X	X	X			X	X
MN								
MS	X	X	X				X	X
MO					X			
MT	X		X	X			X	X
NE	X	X	X	X			X	X

Note: 1-Refers to a measure of service to special population students.

(Table 2 continued)

State	Competency Attainment	Work Skill Attainment	Program Completion	High School Graduation	Placement Related	Placement Any	Percent Served ¹	Gender Mix
NV		X		X		X		
NH		X	X			X	X	X
NJ		X	X		X	X	X	X
NM		X	X		X	X	X	X
NY			X			X		
NC	X	X			X		X	
ND	X	X			X			
OH	X	X		X	X	X	X	X
OK	X	X		X	X	X	X	X
OR			X			X		
PA		X		X		X		
RI		X	X	X	X	X	X	X
SC		X	X	X	X	X	X	X
SD	X	X		X		X		
TN		X	X		X			
TX	X	X	X		X		X	
UT	X	X	X		X		X	X
VT	X	X			X			
VA	X	X		X	X	X	X	
WA	X	X			X	X		
WI								
WV		X		X	X		X	X
WY		X	X	X	X		X	X
DC		X						
GM	X							
PR		X				X		
VI			X	X				
Total	24	39	25	27	25	33	28	17
Percent	44	72	46	50	46	61	52	31

Approved Measures for Postsecondary Vocational Education

Again, most of the measures reported by the states were approved for use in 1993. However, some of the measures were approved for use after 1993. Iowa, and the Virgin Islands reported that they had not yet approved standards for postsecondary vocational education programs. Information concerning postsecondary measures for Georgia and Arkansas was unavailable. Therefore, information from these areas was not included in this report. The average number of performance measures approved for postsecondary vocational education was 8. A total of four states did not report having any basic or applied academic skill measures approved for their postsecondary programs.

Academic Skills

The information presented in Table 3 identifies the areas for which states have approved measures of learning and competency gains in academic skills for postsecondary vocational education programs. These academic skills include two types: basic and advanced. For purposes of this report the academic skills were classified as either reading, language, mathematics, science or "other". Nineteen states were using the same set of measures for both basic and advanced academic skills. The remaining thirty-five states were using different sets of measures for basic and advanced academic skills.

Basic Academic Skills. The area that states most often had approved as a measure of basic academic skills (see Table 3) was math (56%). This was followed by language (54%), and reading (48%). Science was reported being used as measures by 15%. A total of 48% of the states indicated that they had approved an "other" measure of basic academic skills for their system of standards and measures of performance. Examples of "other" basic academic skills for postsecondary vocational education included the following: course completion, GPA, social studies, and thinking skills. One state did not report any approved basic academic skill measures.

Advanced Academic Skills. Table 3 also reports the areas in advanced academic skills that were reported approved for postsecondary vocational education in each state. In the advanced academic skills area, 48% of the states reported they were using performance measures related to mathematics and 44% reported using measures related to language. Approximately one-third (30%) of the states were using measures in the reading area. Only eight states (15%) were using performance measures related to science. Approximately 40% of the states reported using performance measures related to other advanced academic skill areas. This "other" category included measures such as: problem solving, higher order thinking, and interpersonal relations. Three states did not report

any approved advanced academic skill measures for their postsecondary vocational education programs.

Other Measures of Performance

The information in Table 4 presents information on other measures of performance that had been approved by the states for their postsecondary vocational education programs. At the postsecondary level, six states had not yet had any measures of performance approved. The other measures of performance were similar to those presented for secondary vocational education and included: competency attainment, work skill attainment, program completion, placement, percent served, and gender mix. These performance measures will be discussed below.

Competency Attainment. States tended to define competency attainment as the development of employability skills. Only one-third (33%) of the states reported that they had approved competency attainment performance measures for postsecondary vocational education programs.

Work Skill Attainment. This area was generally defined by the states as including measures of the extent to which students had developed specific occupational skills. Approximately two-thirds of the states (63%) reported that they had approved this type of a performance measure.

Program Completion. States tended to refer to program completion as a measure of the ratio of students who initially enrolled to those who met the requirements/outcomes of the program. Nearly three-fourths (70%) of the states reported having approved this type of performance measure.

Placement. Two types of placement rates were reported by the states: related placement and any placement. Related placement refers to individuals who have obtained employment in an area closely related to their area of education and training. Any placement refers to obtaining any type of job after completing their program of studies. Approximately one-half (48%) of the states reporting using related placement as a performance measure. Fifty six percent of the states reported using any placement as a performance measure. Ten states reported using both types of placement as performance measures. A total of 88% of the states reported using either related or any type of placement as an approved performance measure.

Percent Served. This performance measure referred to the percent of the special population students that were enrolled in postsecondary vocational education programs. Slightly more than one-half (56%) of the states reported that they were using this type of performance measure.

Table 3
Measures of Academic Performance for Postsecondary Vocational Education by State

State	Basic Academic Skill				Advanced Academic Skill			
	Reading	Language	Math	Other	Reading	Language	Math	Other
AL	X	X	X	X	X	X	X	X
AK		X			X	X		
AR								
AZ*				X				X
CA	X	X	X	X				X
CO*	X	X	X	X	X	X	X	X
CT				X	X	X	X	X
DE*		X	X					
FL	X	X	X	X				X
GA								
HI*		X	X	X				X
ID*	X	X	X	X	X	X	X	
IL	X	X	X	X	X	X	X	
IN	X	X	X	X				
IA								
KS	X	X	X	X				
KY	X	X	X	X				X
LA*	X	X	X	X	X	X	X	
ME*	X	X	X	X	X	X	X	
MD	X	X	X	X	X	X	X	X
MA								
MI	X		X	X	X	X	X	X
MN*		X						
MS*				X				
MO*	X	X	X	X	X	X	X	X
MT	X	X	X	X	X	X	X	
NE*		X	X	X	X	X	X	X

Note: * = The measure is the same for both basic and advanced academic skill.

(Table 3 continued)

State	Basic Academic Skill			Advanced Academic Skill		
	Reading	Language	Other	Reading	Language	Other
NV	X	X		X		
NH*			X			X
NJ	X	X	X			X
NM	X	X		X		X
NY			X			
NC			X			X
ND*			X			X
OH	X		X	X		X
OK*	X		X	X		X
OR		X	X	X	X	X
PA*			X			X
RI	X	X	X			
SC*	X	X	X	X	X	X
SD			X			
TN			X			
TX						
UT	X	X		X	X	
VT	X	X		X	X	
VA	X	X				X
WA				X		
WI*	X	X		X	X	X
WV*	X	X		X	X	
WY	X			X		X
DC						
GM	X					
PR*				X		
VI						X
Total	26	30	27	16	24	24
Percent	48	56	48	30	44	43
				8	15	8
				15	15	15

Table 4
Other Measures of Performance for Postsecondary Vocational Education by State

State	Competency Attainment	Work Skill Attainment	Program Completion	Placement Related	Placement Any	Percent Served	Gender Mix
AL		X	X	X	X	X	X
AK							
AR		X			X	X	
AZ		X	X		X		
CA							
CO	X	X	X		X	X	X
CT	X			X	X	X	X
DE	X		X				
FL			X	X		X	
GA							
HI	X		X	X		X	X
ID			X	X	X	X	X
IL		X	X		X	X	
IN		X		X		X	
IA							
KS	X	X			X	X	X
KY		X	X		X	X	X
LA		X	X		X		
ME	X	X	X	X			
MD		X		X	X		
MA			X	X	X		
MI		X	X			X	
MN		X	X	X		X	
MS		X	X	X		X	
MO		X			X	X	X
MT	X		X	X	X	X	X
NE	X	X	X	X	X	X	X

Note: 1-Refers to a measure of service to special population students.

(Table 4 continued)

State	Competency Attainment	Work Skill Attainment	Program Completion	Placement Related	Placement Any	Percent Served	Gender Mix
NV		X		X			
NH			X		X	X	X
NJ		X	X	X		X	X
NM		X	X		X	X	X
NY		X	X		X	X	
NC			X			X	
ND	X	X	X	X		X	
OH	X	X		X	X	X	X
OK	X	X		X	X	X	
OR	X		X		X	X	
PA							
RI		X	X	X	X	X	X
SC		X	X	X	X	X	
SD	X	X	X	X		X	X
TN		X	X		X		
TX			X	X		X	X
UT	X	X	X	X		X	X
VT	X	X	X	X		X	
VA		X	X	X		X	
WA	X	X	X	X	X	X	
WI	X		X		X	X	X
WV	X		X		X	X	
WY	X	X	X	X		X	
DC		X		X			
GM		X		X			
PR			X		X		
VI		X			X		
Total	18	34	38	26	30	30	17
Percent	33	63	70	48	56	56	31

Gender Mix. Gender mix referred to the percentage of male and female students who were enrolled in these postsecondary vocational education programs. Slightly less than one-third (31%) of the states indicated that their system was using this type of measure.

Types of Assessment Techniques for Academic and Other Performance

States reported using a wide variety of types of assessment instruments, procedures and processes for measuring academic and other types of performance. Four general categories were identified for academic performance, these included: state developed assessment techniques, locally developed or selected techniques, nationally recognized measures, and other assessment techniques. Five general categories of assessment techniques were identified for use with other performance. Types of measures used for other performance included: state developed, locally developed or selected, nationally recognized, occupational certification or licensure, and other assessment techniques.

Locally selected or developed assessment techniques included all those left to the discretion of the local education agency. In some states, the local agency develops the measuring instrument and submits it for state approval. In other states, the state publishes a list of suggested assessment instruments from which the local agency may select. In still other states, the local may choose from any available nationally recognized, state developed or locally developed assessment instrument with no state approval.

Nationally recognized instruments include standardized tests of academic or occupational performance. These may also include nationally recognized checklists and competency guides.

Occupational certification or licensure includes assessment procedures adopted by national or state occupational boards for certifying competency in specific occupations. Examples include nursing boards, cosmetology boards, and automotive certification agencies.

The other category includes instruments to measure student performance in coursework. These include successful completion of courses, grades, and the use of student portfolios.

The information presented in Table 5 identifies the number of states using the various assessment techniques used in measuring basic and advanced academic performance. The most frequently used techniques for assessing academic performance for secondary vocational education were state developed. More than one half of the states reporting the use of measures of reading, language and math used state developed assessment techniques, and about three-fourths of the states reporting the use of a science measure were using state developed techniques.

The most frequently used assessment techniques for assessing academic performance for postsecondary programs were locally selected or developed. About fifty percent of the states reporting using reading, language, and math as measures of academic performance were using locally developed or selected assessment techniques. Almost 90% of those reporting the use of a measure of science used locally developed measures for assessing performance.

Table 6 summarizes the assessment techniques used in measuring competency attainment and workskill attainment. The most popular method for assessing competency attainment in both secondary and postsecondary programs reported by the states were locally selected and developed assessment techniques. Approximately two-thirds of the states reporting the use of a competency attainment measure for both secondary and postsecondary programs were using locally selected or developed methods.

Most frequently used among the methods for assessing workskill attainment were locally selected or developed techniques. Among states reporting a measure of workskill attainment, about 70% were using locally selected methods. Slightly over half (55%) of the states reporting workskill attainment as a performance measure were using locally selected assessment techniques.

Information concerning the specific types of assessment instruments and procedures for measuring academic and other performance of secondary and postsecondary vocational programs is contained in Appendix C (Tables 7-13). State developed assessment techniques included statewide testing instruments, competency checklists, common curriculum requirements or high school proficiency exams used across the state to assess the academic or other performance of vocational students. Some of these instruments are used by the states in assessing the performance of all secondary students in the state, while others are intended for use with vocational students only.

CONCLUSIONS

Based on the findings presented in the previous section, a number of conclusions have been developed. These conclusions are presented in this section.

In nearly every state, systems of core standards and measures of performance for secondary and postsecondary education had been developed and implemented in line with the requirements of Section 115 of the Carl D. Perkins Vocational and Applied Technology Education Act of 1990. Only two states had not yet had their system approved and were unable to provide the researchers with their approved measures for secondary vocational education. At the postsecondary level, information was not available from 2 states.

Table 5

Assessment Techniques for Basic and Advanced Academic Performance

Assessment Technique	States Using			
	Secondary		Post-secondary	
	N	% ¹	N	% ¹
<u>Reading</u>				
State Developed	23	54	3	12
Locally Selected/Developed	12	28	15	57
Nationally Recognized	15	35	9	35
Other	15	35	12	46
<u>Language</u>				
State Developed	23	58	3	10
Locally Selected/Developed	13	33	14	48
Nationally Recognized	11	28	6	20
Other	12	30	15	52
<u>Math</u>				
State Developed	25	54	3	10
Locally Selected/Developed	14	30	15	50
Nationally Recognized	13	28	7	23
Other	14	30	14	47
<u>Science</u>				
State Developed	14	74	0	0
Locally Selected/Developed	10	53	7	88
Nationally Recognized	3	15	0	0
Other	7	37	4	50
<u>Other</u>				
State Developed	7	29	2	7
Locally Selected/Developed	4	17	8	30
Nationally Recognized	0	0	0	0
Other	3	13	9	33

Note: ¹Percent of the total number of states reporting a performance measure in this category.

Table 6

Assessment Techniques for Competency and Workskill Attainment

Assessment Technique	States Using			
	Secondary		Post-secondary	
	N	% ¹	N	% ¹
<u>Competency Attainment</u>				
State Developed	7	29	2	11
Local Selected/Developed	16	67	12	67
Nationally Recognized	5	21	5	28
Occupational Certification or Licensure	2	8	0	0
Other	7	29	7	39
<u>Workskill Attainment</u>				
State Developed	11	28	4	12
Local Selected/Developed	27	69	19	55
Nationally Recognized	2	51	1	3
Occupational Certification or Licensure	5	13	7	21
Other	8	20	8	24

Note: ¹Percent of the total number of states reporting a performance measure in this category.

State systems tended to have more measures approved for secondary vocational education than they did for postsecondary vocational education programs. The average number of performance standards that had been approved for secondary vocational education programs was 10. An average of 8 performance measures had been approved for postsecondary vocational education programs.

It appeared that performance measures listed in the Carl D. Perkins Vocational and Applied Technology Education Act of 1990 were generally accepted by the states. Of the measures of performance included in the Carl D. Perkins Vocational and Applied Technology Education Act of 1990, only competency attainment had been approved by less than 50% of the states.

States have taken the requirement that measures of academic skills be included in their systems seriously. Academic skill measures were approved more often for secondary vocational education programs than they were for postsecondary vocational education programs. Mathematics and reading were the most frequently approved basic and advanced academic skill measure for secondary vocational education programs, followed by language measures. Science measures were approved least often as secondary vocational education academic skill measures. For postsecondary vocational education, mathematics and language were the most frequently approved basic and advanced academic measures followed by reading measures. Science measures were also approved least often at the postsecondary education level.

States have also responded positively to the requirement that at least one or more measure of performance be included in their system of core standards and measures of performance. At the secondary vocational education level, work skill attainment measures were reported as being approved most often. The next most frequently approved measures dealt with placement of any type, followed by program completion, and high school graduation. For postsecondary vocational education, program completion measures were approved most often. The second and third most often approved measures were work skill attainment and placement of any type, respectively.

About one-half of the measures for both secondary and postsecondary vocational education explicitly addressed the extent to which they were serving special populations. In some cases, it was not obvious as to whether special population measures could be obtained from the state's records or not.

Specific measures related to the gender mix of individuals served by vocational education were not widely used by the states. Approximately one-third of the states had approved measures of gender mix for both secondary and postsecondary vocational education programs.

Attempts at standardizing performance standards and measures across the nation will prove challenging due to the diverse nature of the approved measures and standards currently in use in the states. Also, there is great variability among the types of assessment techniques being used. Finally, the states have left much of the authority for assessing performance to the local agency.

RECOMMENDATIONS

The requirement that states develop a system of standards and measures of performance for secondary and postsecondary programs is new in vocational education legislation. This initial experience should be monitored in order to see how future policy initiatives related to these measures and standards might be improved. The following specific recommendations are offered:

1. Information should be collected regarding the rationale states used in selecting their standards and measures.
2. The strengths and weaknesses of the various measures of performance should be assessed in order to determine their relevancy for future use. Additionally, the validity and reliability of these measures should be established.
3. States should critically review their approved system of standards and measures of performance in order to identify the major facilitators and barriers they have encountered in its development and implementation. Information also should be collected regarding how states offered incentives and made adjustments to encourage service to targeted populations.
4. Efforts should be made to determine how the state approved measures and standards compare with business and industry standards.
5. Further research on the state systems of measures and standards should be conducted. Specifically, additional analysis of the level and type of standards employed by the states would be useful.

Vocational education has been concerned with evaluation for many years. At the national level, vocational education legislation has included emphasis on evaluation since the passage of the Vocational Education Act of 1963. The inclusion of requirements for a state system of performance measures and standards in the Carl D. Perkins Vocational and Applied Technology Education Act of 1990 continued this emphasis. This study examined those systems in early 1993. These performance measures and standards should continue to be monitored as they are further refined and developed. This information is needed to provide information for improving vocational education programs and guide future policy initiatives.

REFERENCES

- Apling, R. N. (1989). Vocational education performance standards. Washington DC: Congressional Research Service.
- Butler, E. P. (1988). The search for the bottom line in vocational training: What lessons are offered by the job training partnership act? Washington DC: National Assessment of Vocational Education.
- Carl D. Perkins Vocational Education Act. Public Law 98-524 -October 13, 1984-98th Congress: An Act to Amend the Vocational Education Act of 1963. Washington, DC: U.S. Government Printing Office.
- Carl D. Perkins Vocational and Applied Technology Education Act Amendments of 1990 (Public Law 100-392) Section 115. (1990). Washington, D.C.: U.S. Congress.
- Commission on Skills of the American Workforce. (1990). America's choice: High skills or low wages! Rochester, NY: National Center for Education and the Economy.
- Dickinson, K. P. & West, R. W. (1988). Evaluation of the effects of JTPA performance standards on clients, services, and costs. Washington DC: National Commission for Employment Policy.
- Ewell, P.T. (1988). Outcomes, assessment, and academic improvement: in search of usable knowledge. In J.C. Smart (Ed.). Higher education: Handbook of theory and research: Vol. 1. New York: Agathon Press.
- Federal Register. (August 14, 1992). State vocational and applied technology programs and national discretionary programs of vocational education; final rule. (34 CFR Part 400, et al.) Washington DC: U.S. Department of Education.
- Frazier, F. (1991). Amending the job training partnership act: Inadequate oversight among issues that need to be addressed. Washington DC: Government Accounting Office.
- Henry, G.T., McTaggart, M.J., & McMillian, J.H. (1992). Establishing Benchmarks For Outcome Indicators. Evaluation Review. 16(2), 131-150.
- Hill, P. T. & Bonan, J. J. (1991). Decentralization and accountability in public education. Santa Monica, CA: RAND.
- Hoachlander, E. G. & Rahn, M. L. (1992). Performance measures and standards For vocational education: 1991 survey results. Berkeley: National Center for Research in Vocational Education.

- Jennings, J. F. (1991). Congressional intent. Vocational Education Journal. (Feb. 1991) 18-19.
- McCaslin, N. L. (1990). A Framework for evaluating local vocational education programs. (Information Series No. 344). Columbus: Eric Clearinghouse on Adult, Career, and Vocational Education. (ERIC Document Reproduction Service No. ED327738)
- McCaslin, N. L. (1992). Outcomes Assessment. In D.D. Bragg (Ed.). Alternative approaches to outcomes assessment. Berkeley: National Center for Research in Vocational Education.
- National Commission on Excellence in Education. (1983). A nation at risk. Washington, DC: U.S. Department of Education.
- Office of Technology Assessment. (1989). Performance standards for secondary school vocational education. Washington, DC: Author. (ERIC No. ED 313 591)
- Oklahoma Department of Vocational and Technical Education. (1992). Measuring learning and competency gains: The pretest/posttest approach. Stillwater, Ok: Author.
- Secretary's Commission on Achieving Necessary Skills. (1991). What work requires of schools: A SCANS report for America 2000. Washington, DC: U.S. Department of Labor.
- Secretary's Commission on Achieving Necessary Skills. (1992). Learning a living: A blueprint for high performance. Washington, DC: U.S. Department of Labor.
- Special Study Panel on Education Indicators. (1991). Education counts. Washington, DC: National Center for Education Statistics.
- United States Department of Education. (1991). America 2000: An education strategy. Washington, DC: Author.
- Wentling, T. L. (1980). Evaluating occupational education and training programs. Boston: Allyn and Bacon.
- White, B. (1990). Vocational education effectiveness indicators. Honolulu: University of Hawaii. (ERIC Document Reproduction Service No. ED 324 468)
- Wilcox, J. (1991). The Perkins act at a glance. Vocational Education Journal. (Feb. 1991) 16-17.
- William T. Grant Foundation Commission on Work, Family and Citizenship. (1988). The forgotten half: pathways to success for America's youth and young families. Washington, DC: Author.

APPENDIX A

33

45

November 25, 1992

1 ~

Dear 2 ~:

The implementation of the Carl D. Perkins Act of 1990 has required states to change how their students are being assessed and programs are being evaluated. The statewide system of performance measures and standards was to be established by September, 1992. Many states also have revised their procedures for assessing program quality. Information on these recently approved standards and measures and the criteria used to assess program quality have not been summarized on a national basis.

We are gathering this information from each state. We need your help in providing the following:

- A list of the performance standards and measures for secondary and postsecondary vocational education that have been approved by your state board (Section 115).
- The procedures you will use to make local modifications based on economic, geographic, or demographic factors, or the characteristics of the population to be served (Section 115).
- Manuals, procedures, and criteria used to assess local program quality (Section 116).
- The name of the individual(s) responsible for secondary and/or postsecondary vocational education evaluation in each state. A one-page form has been included to provide us with this information.

This information would be especially valuable in developing high quality vocational education programs and contributing to the study of vocational education's effectiveness. It would also be important in preparing new policies and legislation for vocational education.

We need to receive this information by December 1, 1992. Thank you for your assistance in providing us with this information. We will provide you with a summary of the information we collect.

Sincerely,

N. L. McCaslin
Associate Professor

William S. Headley
Graduate Research Associate

APPENDIX B

March 11, 1993

1

Dear 2

Thank you for sending us the information on the statewide system of measures and standards required by The Carl D. Perkins Act of 1990. In order to ensure the accuracy of the information we will be reporting, we are requesting that you review our findings for your state.

Please check the summary sheet for measures adopted for use in secondary and postsecondary programs. Feel free to make any necessary additions, deletions, or corrections. If the summary is correct, simply write "OK" on the summary sheet and return it to us. The enclosed instruction sheet will provide details to assist in the review of these materials. We would appreciate any comments concerning this summary. A stamped, addressed envelope is provided for your use in returning the summary forms.

The final summary of the findings for all the states will be published and made available to you as soon as we have received the returned and corrected summary sheets. Therefore, we need to have this information by March 29, 1993. Don't hesitate to call if you have any questions. Thank you for your assistance in reviewing these materials.

Sincerely,

N. L. McCaslin
Associate Professor

William S. Headley
Graduate Research Associate

Measures Adopted for Use with Secondary Programs

3-

Basic Academic Skill	Advanced Academic Skill
Reading Language Math Science Other	Reading Language Math Science Other

Other Academic Measures	
Determined by program	Personal Qualities
Social Studies	Problem Solving
Course Work	Critical Thinking

Competency	Work Skill Attainment	Retention/Completion	Placement Related	Any
------------	-----------------------	----------------------	-------------------	-----

Special Populations		Other
Enrollment Retention	Placement GPA Gender Mix	Enrollment Collaboration

Student Satisfaction	Career Plan	Guidance Services	Other	Program Features	Prior Information	Earnings
----------------------	-------------	-------------------	-------	------------------	-------------------	----------

Instruction Sheet

1. Read over the attached summary sheet. An "x" has been placed under the headings indicating your state has a measure in this area. Blank spaces indicate no measure in this area.
2. Please cross off any incorrect "x" and add any that should be present.
3. Some states are phasing in measures, the measure is listed on the summary sheet even if it is to be phased in at a later date.
4. The notes below will help in the interpretation of the headings.
 - a. If your state shows an * in the academic skill area, we interpreted your system as using the same set of measures for both basic and advanced academic skill.
 - b. Determined by program means that each vocational program area (e.g. agriculture, marketing, business) in the state will determine the specific academic measures to be used.
 - c. Social studies includes citizenship, American history, etc.
 - d. Under Placement, both Related and Any include military service and further training or education.
 - e. Under Special Populations and Other, Enrollment refers to measures of numbers of students in programs or ratios of students compared to other groups of students, etc.
 - f. Program Features refers to measures of curriculum, teacher, or other programmatic measures.
5. If the summary is correct, simply write "OK" on the summary sheet and return it to us.
6. Please return the summary forms in the enclosed stamped, addressed envelope.
7. Your comments are appreciated. If you need additional clarification or desire additional information, call Scot Headley at 614-292-6321.

APPENDIX C

Table 7

Techniques for Assessing Reading Performance

<u>Assessment Technique</u>	<u>States Using</u>	
	<u>Secondary</u>	<u>Post-secondary</u>
<u>State Developed</u>	<u>23</u>	<u>3</u>
State high school proficiency exam	10	
Other state developed assessment	13	3
<u>Local Selected or Developed</u>	<u>12</u>	<u>15</u>
<u>Nationally Recognized</u>	<u>15</u>	<u>9</u>
Iowa Test of Basic Skills	3	
Test of Adult Proficiency	3	
ASSET		1
Test of Adult Basic Education	2	6
California Test of Basic Skills	1	
California Achievement Test		1
Metropolitan Achievement Test	1	
Stanford Achievement Test	1	1
Stanford 8 3R battery	1	
ACT Work Keys	1	
Gates-MacGinite Reading Test	1	
VTECS item banks	1	
<u>Other</u>	<u>15</u>	<u>12</u>
Course completion	9	9
Portfolios	3	
Grade advancement	1	
GPA		2
GED criteria	2	1

Table 8

Techniques for Assessing Language Performance

<u>Assessment Technique</u>	<u>States Using</u>	
	<u>Secondary</u>	<u>Post-secondary</u>
<u>State Developed</u>	<u>23</u>	<u>3</u>
State high school proficiency exam	9	
Other state developed assessment	14	3
<u>Local Selected or Developed</u>	<u>13</u>	<u>14</u>
<u>Nationally Recognized</u>	<u>11</u>	<u>6</u>
Iowa Test of Basic Skills	2	
Test of Adult Proficiency	1	
ASSET		1
Test of Adult Basic Education	2	5
California Test of Basic Skills	1	
Metropolitan Achievement Test	1	
Stanford Achievement Test	1	
Stanford 8 3R battery	1	
ACT Work Keys	1	
VFECS item banks	1	
<u>Other</u>	<u>12</u>	<u>15</u>
GPA		1
Course completion	8	11
Portfolios	3	
Institutional requirements		1
GED criteria	1	1
Student opinion survey		1

Table 9

Techniques for Assessing Math Performance

<u>Assessment Technique</u>	<u>States Using</u>	
	<u>Secondary</u>	<u>Post- secondary</u>
<u>State Developed</u>	<u>25</u>	<u>3</u>
State high school proficiency exam	9	
State developed assessment	16	3
<u>Local Selected or developed</u>	<u>14</u>	<u>15</u>
<u>Nationally Recognized</u>	<u>13</u>	<u>7</u>
Iowa Test of Basic Skills	3	
Test of Adult Proficiency	2	
ASSET		1
Test of Adult Basic Education	2	5
California Test of Basic Skills	1	
Metropolitan Achievement Test	1	
Stanford Achievement Test	1	1
Stanford 8 3R battery	1	
ACT Work Keys	1	
VTECS item banks	1	
<u>Other</u>	<u>14</u>	<u>14</u>
Course completion	10	10
GED		1
Portfolios	3	
Institutional requirements		1
Grade advancement	1	
GPA	1	
Student opinion survey		1

Table 10
Techniques for Assessing Science Performance

<u>Assessment Technique</u>	<u>States Using</u>	
	<u>Secondary</u>	<u>Post-secondary</u>
<u>State Developed</u>	<u>14</u>	<u>0</u>
State high school proficiency exam	7	
State developed assessment	7	
<u>Local selected or developed</u>	<u>10</u>	<u>7</u>
<u>Nationally Recognized</u>	<u>3</u>	<u>0</u>
California Test of Basic Skills	1	
Stanford Achievement Test	1	
Iowa Test of Basic Skills	1	
<u>Other</u>	<u>7</u>	<u>4</u>
Course completion	6	2
GED criteria		1
Portfolios	1	
Institutional requirements		1

Table 11
Techniques for Assessing Other Academic Performance

<u>Assessment Technique</u>	<u>States Using</u>	
	<u>Secondary</u>	<u>Post-secondary</u>
<u>State Developed</u>	<u>7</u>	<u>2</u>
State high school proficiency exam	5	
State developed assessment	2	2
<u>Local Developed or Selected</u>	<u>4</u>	<u>8</u>
<u>Other</u>	<u>3</u>	<u>9</u>
Course completion	3	5
GED criteria		1
GPA		3

Table 12

Techniques for Assessing Competency Attainment

<u>Assessment Technique</u>	<u>States Using</u>	
	<u>Secondary</u>	<u>Post- secondary</u>
<u>State Developed</u>	7	2
<u>Local Developed or Selected</u>	16	12
<u>Nationally Recognized</u>	5	5
Jobs for American Graduates Test	1	1
Workplace Readiness Assessment	2	2
Work Keys ACT	1	1
Youthwork Instrument	1	1
<u>Occupational Licensure or Certification</u>	2	0
<u>Other</u>	7	7
Completion of vocational coursework	6	6
Portfolios	1	1

Table 13

Techniques for Assessing Workskill Attainment

<u>Assessment Technique</u>	<u>States Using</u>	
	<u>Secondary</u>	<u>Post-secondary</u>
<u>State Developed</u>	<u>11</u>	<u>4</u>
State developed tests	6	3
State developed checklist	5	1
<u>Local Developed or Selected</u>	<u>27</u>	<u>19</u>
<u>Nationally Recognized Measures</u>	<u>2</u>	<u>1</u>
VTECs materials	1	
NOCTI Exams	1	1
<u>Occupational Licensure and Certification</u>	<u>5</u>	<u>7</u>
<u>Other Measures</u>	<u>8</u>	<u>8</u>
Portfolios	2	
Degree		1
Completion of coursework/program	5	3
GPA in vocational courses	1	3
Student opinion survey		1

