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ABSTRACT

The South Carolina State Library presents its long-term plans for using federal funds received under the Library Services and Construction Act (LSCA). Titles 4 through 8 of the act are administered directly by the U.S. Department of Education. This document shows how South Carolina plans to use funds from Title 1, Library Services; Title 2, Public Library Construction; and Title 3, Interlibrary Cooperation and Resource Sharing. In addition to meeting the planning requirements of the act, this document serves as a basic summary of the objectives, policies, and procedures for improvement of library services in South Carolina. It is also a guide for libraries wishing to participate in the LSCA program. Chapters review the following: (1) a description of the long-range program; (2) "The Library Public"; (3) "South Carolina's Libraries and Their Needs"; (4) "Criteria, Priorities, and Procedures"; and (5) "Goals, Objectives, and Implementation." Two tables list the public libraries of South Carolina and summarize library statistics. (SLD)

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**THE SOUTH CAROLINA PROGRAM  
FOR  
LIBRARY DEVELOPMENT**

**1992 - 1995**

**under the**

**LIBRARY SERVICES AND CONSTRUCTION ACT  
(P.L. 101-254, FY 1992)**



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**1993**

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## I. INTRODUCTION

### PURPOSE

It is the purpose of the Library Services and Construction Act to assist in the extension and improvement of public library services to areas and populations which are without such services or to which such services are inadequate and to assist Indian tribes in planning and developing library services to meet their needs. It is the further purpose of this Act to assist with (1) public library construction and renovation; (2) improving State and local public library services for older Americans, and for handicapped, institutionalized, and other disadvantaged individuals; (3) strengthening State library administrative agencies; (4) promoting interlibrary cooperation and resource sharing among all types of libraries; (5) strengthening major urban resource libraries; and (6) increasing the capacity of libraries to keep up with rapidly changing information technology.

The South Carolina State Library has prepared this document as a requirement of the Library Services and Construction Act, as amended.

The LSCA Amendments of 1990 has eight titles. They are:

- |            |   |
|------------|---|
| Title I    | - Library Services                              |
| Title II   | - Public Library Construction                   |
| Title III  | - Interlibrary Cooperation and Resource Sharing |
| Title IV   | - Library Services for Indian Tribes            |
| Title V    | - Foreign Language Materials Acquisition        |
| Title VI   | - Library Literacy Programs                     |
| Title VII  | - Evaluation and Assessment                     |
| Title VIII | - Library Learning Center Programs              |

Titles IV, V, VI, VII, and VIII are directly administered by the U.S. Department of Education. Therefore, they will not be discussed in this plan or in the Annual Program, except as a reference to other programs. Use of funds for Titles I, II, and III are described below:

LSCA Title I (Library Services) funds are to be used for:

- (1) the extension of public library services to areas and populations without such services and the improvement of such services to areas and populations to ensure that such services are adequate to meet user needs and to make library services accessible to individuals who, by reason of distance, residence, handicap, age, literacy level, or other disadvantage, are unable to receive the benefits of public library services regularly made available to the public;
- (2) adapting public library services to meet particular needs of individuals within the States;
- (3) assisting libraries to serve as community information referral centers;
- (4) assisting libraries in providing literacy programs for adults and school dropouts in cooperation with other agencies and organizations, if appropriate;
- (5) strengthening State library administrative agencies; and
- (6) strengthening major urban resource libraries.



Other Title I priorities such as Service to Limited English-Speaking Populations, Strengthening Metropolitan Public Libraries, Intergenerational Programming, Library Literacy Centers, Service to the Handicapped, and Drug Abuse Prevention have not been addressed because at this time they are not considered statewide priorities, as reflected by the chart below. However, a public library may choose to apply for a grant which addresses these priorities under the Library Development Project or another applicable project.

#### **LSCA Title I Priorities**

1. Areas Without Services	N/A
2. Inadequate Services	Project I-B, III-A, III-B, III-E, III-F, III-H, III-J
3. Disadvantaged	Project III-D, can be funded under Project III-E
4. Physically Handicapped	Project IV
5. Institutions	Project V
6. Strengthening the State Library	Project II-A, II-B
7. Major Urban Resource Library	N/A
8. Strengthening Metropolitan Public Library	No specific project, can be funded under Project III-E
9. Limited English-Speaking Proficiency	No specific project, can be funded under Project III-D, III-E, or III-I
10. Service to the Elderly	No specific project, can be funded under Project III-E or III-J
11. Community Information & Referral Centers	No specific project, can be funded under Project III-D, III-E, III-H, or III-J
12. Literacy Programs	Project III-I
13. Handicapped	No specific project, can be funded under Project III-E, III-F, or III-J
14. Administration	Project I-A
15. Intergenerational Programs	No specific project, can be funded under Project III-F
16. Child Care Centers	No specific project, can be funded under Project III-E or III-F
17. Library Literacy Centers	No specific project, can be funded under Project III-I
18. Drug Abuse Prevention	No specific project, can be funded under Project III-E

LSCA Title II (Public Library Construction) funds are to be used for the construction of new buildings and acquisition, expansion, remodeling, and alteration of existing buildings, and initial equipment of any such buildings, or any combination of such activities (including architects' fees and the cost of acquisition of land). Such term includes remodeling to meet standards under the Act of August 12, 1968, commonly known as the 'Architectural Barriers Act of 1968', remodeling designed to conserve energy, renovation or remodeling to accommodate new technologies, remodeling to conform to the Americans With Disabilities Act Accessibility Requirements, and the purchase of existing historic buildings for conversion to public libraries.

LSCA Title III (Interlibrary Cooperation and Resource Sharing) funds are to be used for:

- (1) planning for, and taking other steps leading to the development of, cooperative library networks; and
- (2) establishing, expanding, and operating local, regional, and interstate cooperative networks of libraries, which provide for the systematic and effective coordination of the resources of school, public, academic, and special libraries and information centers for improved supplementary services for the special clientele served by each type of library or center.

(3) working with libraries and other organizations which are involved with preservation efforts in the state.

In addition to meeting the requirements of Public Law 101-254, this document serves as a basic statement summarizing the objectives, policies, and procedures undertaken for the improvement of library services in South Carolina, particularly for those assisted by the Library Services and Construction Act, and provides a guide for libraries wishing to participate in the LSCA program. In planning for statewide library development federally funded and state funded activities are closely related since both are directed toward the improvement of library services. Therefore this document also serves as a general state planning document for library development in South Carolina.

### EVOLUTION OF THE LONG-RANGE PROGRAM

The South Carolina Program for Library Development has evolved to meet the changing priorities of the Library Services and Construction Act and the needs of the people of South Carolina. While many of the earlier goals, such as countywide library service in all forty-six counties, have been met, much remains to be done. Deficiencies in basics such as collections, buildings, and personnel are still with us. It is the challenge of all libraries to plan programs to meet the needs of their patrons.

This document, the Annual Program, and subsequent plans will seek to secure for libraries a place in the Learning Society envisioned by Alliance for Excellence, which stated:

**Without question, librarians - those in public libraries, large and small, those at colleges and universities, those in schools, those in fast-growing facilities in business, industry, and the professions - must now take the initiative. They must reach more vigorously for their fair share of public attention and support; they must shake off invisibility and neutrality; they must be far more dynamic than is their custom. They must become stronger leaders.**

Libraries in South Carolina are striving to emphasize the link between libraries and learning, particularly in those areas outlined by the National Goals for Education, which were adopted by the President and the Governors at the 1989 education summit.

The LSCA Advisory Council meets bi-annually to discuss priorities and how current projects are meeting them. Comments are compiled and considered in the development of the Long-Range Plan and the Annual Program. Prior to the submission of the Long-Range Plan the Advisory Council has the opportunity to make additional comments.

The State Library Board meets six times per year. Copies of all LSCA documents are distributed to Board members. The State Library Director keeps the Board informed of developments in the LSCA program. Project reports are made at Board meetings when appropriate. A member of the Board serves ex-officio on the LSCA Advisory Council.

The Association of Public Library Administrators is an organization composed of directors of the state's public libraries. At their quarterly meetings the State Library reports on LSCA activities and solicits comments about the future direction of LSCA planning. As appropriate APLA will be asked to appoint ad hoc committees to work with State Library staff in planning activities.

## DISSEMINATION OF INFORMATION

Library Services and Construction Act documents are published and distributed according to LSCA guidelines and EDGAR (Education Department General Administrative Regulations).

### 1. Long-Range Plan and Annual Program

Discussions of the proposed program are held with the State Library Board, the LSCA Advisory Council, and the Association of Public Library Administrators.

Copies of the long-range plan and annual program are distributed to each public library system in the state, to major academic libraries, to State Documents Depository Libraries, to members of the LSCA Advisory Council, to members of the State Library Board, and to selected state officials. A recorded version is available from the Library for the Blind and Physically Handicapped.

Announcements of the documents' availability are made in News for South Carolina Libraries and the Electronic Bulletin Board of the South Carolina Library Network.

Copies of the program are sent to selected state library agencies and library schools and to others by request. The document is supplied to the Educational Research Information Center (ERIC) for reproduction on microfiche.

### 2. Evaluation

A narrative summary of LSCA funded activities is distributed to all agencies and individuals receiving the long-range plan and annual program. Project evaluations and the evaluation prepared for the U.S. Department of Education are available for inspection at the State Library.

## COORDINATION OF PROGRAMS

The Governor's Grants Services Division forwards to the State Library for comment applications for federal assistance for library programs by the academic and school libraries in the state.

## II. THE LIBRARY PUBLIC

According to the 1990 census, South Carolina's population has increased 11.6% over the past decade. Population growth has surpassed 30% along the coast, with Dorchester and Horry counties experiencing over 40% growth since 1980.

Regardless of the size of the growth rate in each county, the public library must address the needs of all citizens. The use of PLA's planning process can be a vital tool as libraries begin to plan for the next decade. Three libraries implemented the planning process in FY 92, and it is expected that more and more libraries will utilize this process during the next few years.

The 1990 census figures indicate that the racial makeup of South Carolinians has changed significantly since 1980. In 1980, 43.2% of the State's population was black, as compared with 29.8% in 1990, with other minority groups still constituting less than 2% of the population. The reasons for this change are not entirely clear, but the large number of retirees moving into South Carolina has certainly been a contributing factor. There has been a 38% increase in the State's elderly population since 1980, with 11.4% of the population now over 65 and 19.7% over 55. The State Library will analyze this trend in order to determine how this population shift should influence programs and services in South Carolina.

A significant factor to consider when determining a community's library needs is the educational level of its citizens. There has been a gradual increase in the educational attainment of South Carolinians in recent years. In 1970 the median years of school completed was 10.5 years. By 1980 this total had risen to 12.1 years, and once complete 1990 census figures are available it is expected that this figure will increase again. In June 1984 the General Assembly passed and the Governor signed the South Carolina Education Improvement Act of 1984 (EIA). A one-cent sales tax was authorized to fund elementary and secondary educational improvements. The act provides new standards that are comprehensive in scope, and test scores continue to rise. However, the erosion of state funding, as evidenced by shortages of school buses and textbooks, is beginning to have a detrimental effect. Education in South Carolina will continue to improve, but improvement may proceed at a slower pace than expected.

In FY 91 over 637,703 children were enrolled in 1,100 public schools, while another 44,016 children attended 493 private schools. There are 64 institutions of higher education in South Carolina. The public sector includes two comprehensive universities, a medical university, ten senior colleges (including four University of South Carolina branches), five two-year University branches, and 16 two-year technical colleges. The private sector includes 20 senior colleges, a theological seminary, and 10 junior colleges. Total degree-credit enrollment in all of these institutions in FY 91 was 168,789; of these 141,150 (84%) were enrolled in public institutions.

South Carolina has identified the provision of quality day care for children as one of its priority needs. The state has the second highest percentage in the nation of mothers with preschool children working outside the home -- 58%. Over one-half of mothers with infants under one year old work outside the home and there are over 15,000 single mothers in the labor force. Yet, there is space for only one out of four preschool children in licensed day care facilities. With these facts comes the realization of the need for libraries to initiate and continue outreach services to day care centers and to play a major role in providing information to staff about child development issues and the programs and curricula that are necessary if young children are to mature and develop. The State Library's Early Childhood Media Collection provides some of this information. The need for child care facilities is also reflected in the number of libraries reporting that families are using the library as a place to leave their children after school. Public libraries should address staff and programming changes that may be necessary to serve family patterns of the 1990's.

The 3.4 million residents of South Carolina have a variety of library needs. Access to information and ideas is important to all, whether adult or child, businessman or student, government worker or unemployed. Within the population there are large numbers of individuals who can and do use libraries for information, education, research, cultural, and recreational purposes. Nationally, about 58% of the population visit libraries in a year. 39% of South Carolina's population have a library card. But there are other groups and individuals who are prevented from using library services as they are traditionally delivered because of such things as architectural barriers, low income, lack of transportation, or educational limitations. These individuals have the same informational needs as the general population but need help in overcoming the physical, geographical, economic, or ethnic barriers that deny them the knowledge, pleasure, and experiences available through a library.

The ultimate goal of the South Carolina Library Program is to provide adequate library service for all, and the basic approach is to strengthen the resources and services of public and institutional libraries across the state. The State Library has identified six user groups which require special services or special delivery systems to assure equal opportunity of access to the resources available to other South Carolinians.

## THE DISADVANTAGED

Economically disadvantaged South Carolinians are located throughout the state. Two of the primary indicators of economic activity are total personal income and per capita personal income. South Carolina's average personal income in 1990 was \$15,099 per capita - 80.8% of the national average. The 1990 census indicated that 517,793 persons, 15% of South Carolina's population was living in poverty. Of 928,206 families, 111,173 or 11.9% had incomes below the poverty level.

- (1) In FY 91 the Department of Social Services reported an average 41,668 cases per month under Aid to Families with Dependent Children. This figure included 118,253 persons.
- (2) The Department of Social Services reported an average 109,880 households per month receiving food stamps (261,899 individuals) in FY 91. In FY 91 South Carolina also ranked sixteenth nationally in the percentage of the population receiving food stamps.
- (3) In FY 90 51% of public school lunches served were free or reduced in price; 86% of all breakfasts were also free or reduced in price.

The State Library traditionally has defined disadvantaged in relationship to income (see above). Income usually is a deciding factor in determining disadvantaged status. A broader view of the disadvantaged community is envisioned in this plan.

LSCA Regulations define disadvantaged persons as those "whose socio-economic or educational deprivation or whose cultural isolation from the general community may preclude them from benefitting from public library services to the same extent as the general community benefits from these services.

Section 101(1) of P.L. 98-480 broadens the definition of disadvantaged further by stating Title I grants may be used **"for the extension of public library services to areas and populations without such services and the improvement of such services to areas and populations to ensure that such services are adequate to meet user needs and to make library services accessible to individuals who, by reason of distance, residence, handicap, age, literacy level, or other disadvantage, are unable to receive the benefits of public library services regularly made available to the public."**

(emphasis added)

The South Carolina State Library believes that basic library service needs -- information, education, and recreation -- are the same for all groups, but the methods of delivering these services must be tailored to meet the special needs of each group. Since libraries have to identify and locate the disadvantaged and then develop programs to meet their needs, the costs to serve the disadvantaged will generally be higher than serving the general public.

For those who are economically disadvantaged public libraries must attempt to:

- (1) Extend library service to that segment of the urban and rural population which because of economic, cultural, social, and educational handicaps are not users of the public library. Special priority must be given to areas with high concentrations of low-income families.
- (2) Inform library trustees, staff, and funding authorities of the special needs of the disadvantaged population.
- (3) Make service to the disadvantaged an integral part of public library service.



To this end the library must be concerned with making library services accessible, providing materials in appropriate formats, and conducting public awareness programs to interpret the benefits of good library service. It has been demonstrated that the geographically isolated, the educationally and culturally deprived, and the financially disadvantaged do not make full use of library service. Particular needs are in the areas of vocational training, improving job skills, and general educational improvement, especially in literacy training.

In an effort to reach those who are rurally isolated and disadvantaged the State Library will continue its successful program of assisting libraries in the replacement of worn bookmobiles as needed with LSCA funding. A requirement of libraries to receive State Aid is "... an accepted plan (bookmobile, branches, stations, etc.) for the distribution and use of books throughout the service area." This requirement assures access to those rurally isolated from population centers who cannot be forgotten.

Libraries have used many innovative ways of identifying and serving the disadvantaged, including outreach services to nursing homes, senior citizen centers, day care programs, and local correctional facilities, among others. By sharing information about successes and/or failures in these areas, libraries will be able to decide which segments of their population to target. The State Library functions as a clearinghouse for this information. Coordination of services with other service providers is essential.

A long-term goal is to increase library usage among the disadvantaged to the state average of 39%. This will be a slow process with progress being measured a few percentage points at a time. No statistics are kept on disadvantaged users, but it is estimated that less than 10% of their number are public library users.

### THE ILLITERATE

Although a single definition of literacy does not exist, functional literacy is generally understood to be the ability to read, write, speak, listen, compute and solve problems in situations that confront adults in everyday life. The literacy skills necessary to function today are considerably higher than those needed only ten years ago. This need for greater literacy skills will likely accelerate, leaving those without essential skills even further behind. Loss of productivity and limited job mobility are often direct results of illiteracy. Those who do not complete high school earn about two-thirds the salary of those who do. Those who do not complete grade school earn even less - about half as much as those completing high school.

Illiterate and functionally illiterate South Carolinians are located throughout the state. Using indicators such as the number of persons 18 years and over with less than a 5th grade education (102,350) and the number of persons 25 years and over with 8 years or less education (140,481), populations are targeted for library service programs to address the literacy needs of the family, of young adults, of rural residents, and of people with limited English-speaking ability.

Each year the number of illiterates grows as immigrants, refugees, school dropouts and pushouts join the ranks of the illiterate. In 1989-90, 5,768 school age dropouts occurred in South Carolina.

The South Carolina State Library believes that basic library service needs -- information, education, and recreation -- are the same for all groups, but the methods of delivering these services must be tailored to meet the special needs of each group.

For those who are illiterate and functionally illiterate public libraries must attempt to:

- (1) Extend library service to that segment of the urban and rural population which because of economic, cultural, social, and educational handicaps are not users of the public library. Special priority must be given to areas with high concentrations of illiterate and functionally illiterate families.

- (2) Inform library trustees, staff, and funding authorities of the special service needs of the illiterate and functionally illiterate
- (3) Make service to the illiterate and functionally illiterate an integral part of public library service, by working toward establishment and support of model library literacy centers, to reduce the number of functionally illiterate individuals and to help them reach full employment.

To this end the library must be concerned with making library services accessible, providing materials in appropriate formats, and conducting public awareness programs to interpret the benefits of good library service. It has been demonstrated that the geographically isolated, the educationally and culturally deprived, and the financially disadvantaged do not make full use of library service. Particular needs are in the areas of vocational training, improving job skills, and general education improvement.

Public libraries because they are non-threatening agencies provide ideal outlets for serving the illiterate and functionally illiterate. These services involve the identification of appropriate literacy materials, the development of computer assisted literacy services, the provision of space for one-to-one tutoring, the promotion of the awareness of the special needs of the illiterate and functionally illiterate as well as the services provided by various community organizations.

By sharing information about successes and/or failures, libraries will be able to decide which segments of their population to target. The State Library functions as a clearinghouse for this information. Coordination of services with other service providers is essential.

A long-term goal is to increase usage among the illiterate and functionally illiterate to the state average of 39%. This will be a slow process with progress being measured a few percentage points at a time. No statistics are kept on illiterate and functionally illiterate users, but it is estimated that less than 5% of their number are public library users.

#### **THE BLIND AND PHYSICALLY HANDICAPPED**

The Library of Congress National Library Service for the Blind and Physically Handicapped (NLS) estimates that 1.4% of each state's population is eligible for library services to the print handicapped; an estimated 48,813 South Carolinians are eligible. These persons are scattered throughout the state. Some 8,774 South Carolinians received service from the South Carolina State Library, Department for the Blind and Physically Handicapped in FY 92. At the end of the year 17.9% of those potentially eligible were registered. This percentage is one of the highest in the NLSBPH programs even though in South Carolina the goal is to reach 39% of those eligible. The NLS feels that readership in this service nationwide may be leveling off. Readership trends will be monitored to determine if that is true in South Carolina.

The public is generally unaware of this program even though it is over sixty years old. The Library of Congress has produced several series of public service announcements for radio and television which have been used quite successfully in the past in South Carolina. Public relations was emphasized in FY 92 with use of new NLS PSA's; exhibits; television appearances; and presentations to groups both within and without the library's facilities. This will continue and should increase in FY 93 with plans to participate in the NLS "Take a Talking Book" campaign. The State Library has a very active outreach program.

Located in a totally accessible area of 26,686 square feet, the library has acquired a special sound booth and commercial quality recording equipment. The Volunteer Coordinator position enables DBPH to continue to expand its program for recording local materials as well as other needed projects. The number of volunteers and the hours contributed toward the program have increased even though the volunteer program is attempting to expand slowly in order to establish a sound base. During the upcoming three year period additional volunteers will be recruited.

Public library service to the handicapped is uneven. All public libraries comply with Section 504 of the Rehabilitation Act of 1973. Use of Title II Construction grants have increased the number of libraries that are barrier free. Five county libraries have small recorded book collections on loan from DBPH with four libraries offering TDD service for the deaf. This number will no doubt increase as libraries comply with the provisions of the Americans With Disabilities Act. Large print collections are found in most libraries but the DBPH large print collection is not loaned to libraries.

### **PERSONS WITH LIMITED ENGLISH SPEAKING ABILITY**

The 1990 census established that only 37,806 persons of limited English-speaking ability counted in the entire state. Europe is the homeland of most foreign born residents, but the percentage of Asians is increasing.

Because of the small number of languages involved, the relatively small number of persons speaking each, the geographical spread of these people, and the fact that many are bilingual, the State Library has chosen not to treat service to those with limited English-speaking ability as a state priority. A central collection of materials is maintained by the Charleston County Library and is available on interlibrary loan. Although there is no separate LSCA project devoted to this purpose, public libraries can apply for funding to address this priority under the Library Development Project, the Service to the Disadvantaged Project, or the Literacy Project.

### **THE ELDERLY**

There were 287,328 South Carolinians who were 65 years of age or older in 1980, 9.2% of the population. By 1990 this number had increased to 396,935, or 11.4% of the population. The over 55 age group totals 689,717 persons or 19.8%. This rate will continue to increase as birth rates decline and medical advances increase our longevity.

One of the major problems affecting the elderly is income. Most people in this age group are living on a fixed income. Inflation in recent years has increased at a faster rate than pension income. The fact that 69,735 or 24.2% of South Carolinians over 65 were living below the poverty level in 1980 attests to this. The majority of older South Carolinians are living in a family setting. However, this number is declining. In 1990 66.1% were living with family members compared to 67.4% in 1980 and 71.3% in 1970. The number of elderly people living alone increased to 109,012. It is expected that the 1990s will show a continuation of this trend.

Although older citizens do not fit any stereotypical image, many do have special problems caused by physical conditions, generally lower educational attainment, decreased mobility, or economic restraints. Yet the older person's need for information and recreation remain. Libraries in South Carolina have experimented with new methods to reach this group. Using innovative techniques and programs along with traditional library materials and services should enable libraries to meet the varied informational needs of this growing population. Libraries need to work with area agencies on aging to coordinate programs to provide maximum benefit for available dollars.

Retired persons in ever growing numbers are choosing South Carolina as a place to spend their leisure years. *Modern Maturity* magazine has ranked South Carolina as the third most desirable state for retirement because of the mild climate and low cost of living.

### **THE INSTITUTIONALIZED**

There are approximately 23,000 South Carolinians residing in state-supported institutions. Included in this number are adult and juvenile prisoners, the mentally ill, the mentally retarded, the physically handicapped, blind and deaf students, and those addicted to alcohol and drugs. For varying reasons this segment of the population requires special care, education, and treatment in an institutionalized setting. Despite all attempts to mainstream



residents of institutions, the population still grows. In 1970 there were 18,000 living in a residential setting. Mental health and mental retardation institutions have made great strides to reduce their populations, but South Carolina leads the nation in rate of incarceration in prisons. Longer sentences and a court order on overcrowding have increased the numbers in adult correctional institutions, which also results in additional prisons being built.

Since the institutional library is the only library available to residents, it must serve as school, public, and special library to its clientele. The library may be the only place where residents feel free of restraint, a sort of "neutral ground", where they have perhaps the last freedom left to them - the right to read a book of their choice, to listen to a favorite recording, to maintain some contact with the outside world.

However, the primary function of any institutional library is to support the institution's total program of rehabilitation and therapy. Education and recreation are significant therapeutic and rehabilitative activities. In the provision of materials and guidance in their use, institutional libraries and librarians contribute to the individual's welfare within the framework of the institution's program.

### III. SOUTH CAROLINA'S LIBRARIES AND THEIR NEEDS

Since the South Carolina State Program for Library Development was first issued in 1972, the state's libraries - collectively and individually - have recorded notable growth in resources, services, and funding. Many of the objectives projected then have been achieved or surpassed. Yet technological, educational, and social changes have been more rapid than library progress. Greater public expectations and higher performance standards require libraries to strive ever harder to meet service goals. The greatly increased volume of published materials and the proliferation of media forms have added substantially to the number of titles and formats each library must purchase or have access to in order to meet the needs of its users. Advances in computer technology and automation offer opportunities to improve services by application to library operations while creating problems relating to funding, cooperation, and privacy rights. Inflation, the expansion of government services and costs, and the increased competition for fewer dollars have put libraries under increasing economic pressures. Within the context of these common problems, each type of library has its own difficulties and needs.

#### THE SOUTH CAROLINA STATE LIBRARY

The South Carolina State Library is an independent agency which is governed by a board of directors consisting of seven members, one from each congressional district and one from the state-at-large. Board members are appointed by the Governor for terms of five years. The State Library was created by Legislative Act No. 464, 1969. This act provided for the reestablishment of the former South Carolina State Library Board as the new State Library and expanded its responsibilities to include all the duties of a general state library. Code of Laws of South Carolina, 1976, Title 60 was revised in 1985 to bring all existing state library authorizations together.

The South Carolina State Library is charged with the development and extension of library services throughout the state. The State Library is responsible for executing the library policy for the state and shall: (a) provide leadership and guidance for the planning and coordinated development of adequate library service for the people of the state; (b) maintain appropriate collections of library materials in any format considered necessary to supplement the collections of other libraries in the state and to meet the research and informational needs of the General Assembly, state officers and agencies, and state government employees; (c) increase the proficiency of library personnel through provision of in-service and continuing education programs for library personnel employed in the state; (d) provide for the citizens of the state specialized library services and materials not generally appropriate, economical, or available in other libraries of the state; (e) organize a system of depository libraries for state

publications to ensure that the publications are readily accessible to the citizens of the state; (f) serve as a depository for federal publications and coordinate a state plan for federal documents depository libraries; (g) collect, compile, and publish statistics and information concerning the operation of libraries in the state and maintain a clearinghouse of information, data, and materials in the field of library and information science; (h) coordinate library services of the state with other educational agencies and services to increase effectiveness and reduce duplication; and (i) carry out other activities authorized by state or federal law for the development of library and information services.

In order to meet its statutory obligations the State Library has adopted the following mission statement and goals (revised March 1990).

### South Carolina State Library

#### Mission Statement

**The mission of the South Carolina State Library is to serve the educational, informational, cultural and recreational needs of the people of South Carolina. It strives to improve library services throughout the state and to ensure that all citizens have access to libraries and information resources adequate to meet their individual needs.**

To carry out its mission, the State Library studies the information needs of the people of the state; establishes policies and standards for library services; develops plans for the continued improvement of services; assists libraries in implementing services and programs to meet user needs; and provides specialized library services and materials not generally appropriate, economical, or available in other libraries. The State Library is an advocate for all types of libraries, working for state and federal legislation favorable to library development and for local, state, and federal funding for libraries.

The State Library is charged with administering and implementing the library programs authorized in the South Carolina Code of Laws (Title 60, Chapter 1) and in the federal Library Services and Construction Act (P.L. 84-597 as amended). To meet the needs of the people of the state and to carry out its responsibilities under state and federal law, the State Library Board has established the ten basic, continuing goals stated below. The goals are supplemented by specific objectives developed annually by each department of the library.

#### Goals

In March 1990 the State Library Board adopted the following strategic goals:

1. The South Carolina State Library will serve as the advocate for libraries in South Carolina.
2. The South Carolina State Library will promote library services and reading throughout the state as an integral component of the educational process and as a contributor to the economic development of the state.
3. The South Carolina State Library will encourage cooperation among libraries of all types.
4. The South Carolina State Library will provide collections and services to meet the informational needs of the people of South Carolina.
5. The South Carolina State Library will coordinate a comprehensive continuing education program to meet the needs of libraries.

The State Library has a full-time staff of fifty-three, including twenty-four professional librarians. The budget of the State Library includes state funds and LSCA funds. The decade of the '80's was a time of uncertainty. Will LSCA be funded? If so, at what level? The State

has experienced shortfalls in revenue necessitating little real growth. Federal mandates to improve conditions in corrections and mental health institutions have required major financial commitments in those areas. State priorities in education have required major financial support. These and other major programs leave little funding for smaller agencies. The State Library has been fairly successful in recent years in conveying its needs to the General Assembly in these lean times. Increases have been received in State Aid, the book budget, network services, and in service for the blind and physically handicapped. Often these increases were lessened by mid-year reductions, as they were in FY 92. Mid-year reductions are expected again in FY 93.

## PUBLIC LIBRARIES

**"The General Assembly finds that county public libraries make a substantial contribution to the education and recreation of the residents of the State and merit the continued interest and support of State and local government."**

**Act 564, 1978**

By Act 564 the South Carolina General Assembly mandated countywide public library service. Passed as an amendment to the Home Rule Act, Act 564 replaced the individual enabling acts by which all county libraries had been established previously. Provisions of this legislation required county councils to provide public library service on a uniform basis. The forty-sixth county had established its public library one year prior to the enactment of Act 564. Where the county is so small that adequate library service would be difficult to achieve, Act 564 allows for regional systems to be established. Four such multi-county systems are in existence with eleven members. Thirty-five counties operate as single county libraries. Public library service is provided by:

46 main libraries  
128 branch libraries/stations  
38 bookmobiles

Public libraries report 1,357,819 as registered library users in FY 91, almost 40% of the state's population. It has been said that public libraries provide more direct service than any other government agency. It is essential that funding be adequate if public libraries are to meet the diverse needs of our citizens. Funding comes primarily from tax sources. In FY 91 local funds accounted for 88% of public library expenditures, while State Aid and federal aid were 9.5% and 1.7% respectively. Except for capital expenditures, such as new construction, most public libraries receive little gift money. Friends groups are developing new programs for contributions. It is expected that gross dollars from donations will increase in the future, but the percentage will not significantly increase. Possible changes in local taxing structures (the rollback of property taxes and the beginning of local option sales tax) may impact library support.

In FY 91, total public library income exceeded \$34 million; approximately \$9.84 per capita. The range for local support was from \$14.49 in Richland to \$1.81 in Williamsburg County. Greenville with \$12.80, Spartanburg with \$11.97, and Charleston with \$11.38 were the only other libraries breaking the \$10.00 mark. Local support averaged \$8.18 per capita.

Nearly two decades ago the National Commission on Libraries and Information Service issued a report entitled National Inventory on Library Needs, 1975. At that time it was assumed that to provide adequate public library service the following levels of support were needed:

\$9 per capita for up to 150,000 population  
\$10 per capita for libraries serving between 150,000 and 500,000  
\$11 per capita for libraries serving over 500,000

Only eight South Carolina libraries meet these levels. It must be remembered that these are not current standards, but standards over 17 years old. Such standards are arbitrary and do not reflect local conditions, such as economies of countywide services vs. numerous municipal libraries. For most libraries a realistic goal to reach by FY 94 would be \$9 per capita. Some counties' local support is so low such a goal cannot be set. All that can be hoped for is steady improvement. LSCA incentive grants will continue to be used to encourage increases in local support in these counties.

Ever since 1943 the State Library has provided State Aid to public libraries that qualified. It began with each county library receiving the same amount. In FY 68 the formula was changed to per capita. The long-range goal of raising State Aid to 25% of public library financing remains. The objective for FY 94 is to increase State Aid to \$1.25 per capita with a minimum grant of \$15,000.

State Aid  
FY 43 - FY 91

<u>Years</u>	<u>Basis</u>	<u>Total Allocation</u>
1942 - 1943	\$200 per county	\$ 8,100
1943 - 1948	\$300 per county	\$ 13,800
1948 - 1952	\$1,000 per county	\$ 46,000
1952 - 1967	\$1,500 per county	\$ 69,000
1967 - 1972	20 cents per capita	\$ 518,103
1972 - 1973	25 cents per capita	\$ 647,629
1973 - 1978	35 cents per capita	\$ 906,681
1979 - 1980	50 cents per capita	\$1,295,258
1980 - 1981	75 cents per capita* (1970 Census)	\$1,942,887
1981 - 1982	73.3 cents per capita* (1980 Census)	\$2,288,173
1982 - 1983	71 cents per capita	\$2,214,637
1983 - 1984	75 cents per capita	\$2,339,406
1984 - 1985	\$1.00 per capita	\$3,121,820
1985 - 1986	97.5 cents per capita**	\$3,059,384
1986 - 1987	96.1 cents per capita**	\$3,001,246
1987 - 1988	95.1 cents per capita**	\$2,969,475
1988 - 1989	\$1.00 per capita with minimum \$10,000 per county	\$3,124,024
1989 - 1990	.05 cents per capita one-time funding \$1.05 per capita with minimum \$15,000 per county	\$ 160,000 \$3,290,673
1990 - 1991	\$1.04 per capita with minimum \$15,000 per county**	\$3,271,180
1991-1992	\$.98 per capita with minimum \$15,000 per county** (1990 census)	\$3,432,066
1992-1993	\$.935 per capita with minimum \$15,000 per county * *	\$3,334,574

\*Midyear budget cuts due to the statewide recession reduced State Aid for 1981-82 and 1982-83 below the appropriated 75 cents per capita level.

\*\*Budget cuts reduced State Aid for 1985-86, 1986-87, 1987-88, 1990-91, 1991-92, and 1992-1993 below the appropriated per capita level.

Two of the most pressing needs of all public libraries are additional staff and materials. For some libraries a third need is space. Each of these concerns will be discussed.

(1) Personnel

While expenditures for personal service account for nearly 61% of public library budgets, inadequate financial support prevents libraries from developing staff levels needed to provide adequate service. Some libraries have had no increase in staff size in years. Despite overall significant increases in recent years, South Carolina's public libraries do not measure well by national standards of one professional staff member for every 6,000 people served. Using this standard South Carolina's public libraries should have 581 professional librarians. Currently 211 professional librarians are employed in South



Carolina public libraries. This puts them below state standards which call for 297 professionals. A total of 29 pre-professionals are employed. The state standard is 1 FTE per every 3,500 persons in the service area. Only 8 libraries meet this standard. The median is .84 FTE. The interim goal will be to add five professionals, matched by an equal number of support staff, each year. Low salary levels are also a problem in recruiting and retaining staff. Recent increases in school library salaries are causing some staff members to leave public libraries for school positions.

It is also important to upgrade the skills of current staff if they are to perform efficiently and effectively. This is doubly important in light of the changes automation is making in libraries. Continuing education opportunities, at all levels, must be made available as often as possible. A continuing education coordinator was appointed during FY 92 to determine statewide continuing education needs and to develop a comprehensive plan to meet those needs. The State Library will incorporate its ongoing program of workshops, institutes, and training sessions into this plan, which will be developed in consultation with the Association of Public Library Administrators and the University of South Carolina College of Library and Information Science.

(2) Library Materials

The cost of library materials continues to increase; materials budgets are not keeping pace. In FY 91 public libraries owned 1.5 books per capita. The State Library has established a state goal of two books per capita. Only eight libraries have attained this level.

As libraries automate they are inventorying their collections and weeding worn and outdated materials. Libraries are also weeding when receiving LSCA collection development grants. At the end of FY 91 public libraries would need to add 1,569,017 books to reach the state goal. It would take an additional 3,486,703 to reach the national goal of three books per capita. Two counties own less than one book per capita. The median amount spent for books in FY 91 was an appallingly low \$1.52 per capita.

Periodical collections have increased in size in recent years due in part to LSCA grants. Price increases, if unchecked, will see periodicals consuming a larger percentage of materials budgets. According to the U.S. Bowker Annual Library and Book Trade Almanac for 1992, the average price of a periodical in 1991 was \$104.36, an increase of 11.6% over the average price in 1990. In FY 91 the U.S. Periodical Index nearly quadrupled the rise in the Consumer Price Index.

A need exists to increase the size of newspaper, audiovisual, recordings, and other media collections, which are generally inadequate.

While libraries still strive to meet the interim goal of two books per capita and basic collections of other media, the achievement of national standards in the foreseeable future seems unrealistic. Therefore, it is imperative that the State Library's interlibrary loan collection be expanded and that intertype library networks be strengthened. The State Library will also need to increase its audiovisual collections to support local programming.

(3) Public Library Construction

The State Library surveyed public libraries in May 1988 to determine current space needs. Nearly every library expressed a need for additional space. Since that date, five headquarters libraries and seven new branches have been constructed. This 178,000 square feet represents only 17% of the one million total square footage needs which were identified in the 1988 survey. The most critical need is in the area of branches. There is an immediate need for thirty new branches and ten enlarged branches.

## INSTITUTIONAL LIBRARIES

Prior to passage of Title IV-A of the Library Services and Construction Act in 1966, only four state institutions had established programs of library service for their residents. With the federal mandate and LSCA funds, the South Carolina State Library encouraged support of institutional libraries. Grants were made on an incentive basis, with institutions required to meet certain minimums of staffing, space, and funding in order to participate. Nine institutions received grants in the first year. State funds were provided by the institutions to hire staff, to develop collections, and to purchase equipment, supplies, and furnishings. In institutions without libraries, space was found or created for the library. In FY 92 there were libraries in 36 state-supported residential institutions serving approximately 23,000 residents.

A great deal of progress has been made in the delivery of library service to institutional residents since 1968, but not one institutional library is able to meet national library standards for its type of institution. However, the lack of staff and funds for materials has not prevented libraries in institutional settings from offering quality programming. Institutional librarians, working with other institutional staff and the institutional consultant of the State Library, have emphasized programming.

While each institution is different, it does share some similarities with sister institutions.

- (1) Insufficient or inadequately trained personnel. No South Carolina institutional library is adequately staffed. Several libraries are staffed by only one person. Adult correctional and mental health libraries have made tremendous progress in hiring trained staff (many with the MLS). If institutional librarians are to provide the programs needed to support the educational and therapeutic programs of the institution, it is essential that they have assistance. Continuing education is also a need. Institutional budgets often do not provide adequate funding for this.
- (2) Inadequate materials collections. Print and non-print materials collections are inadequate, both in terms of quantity and quality. Weeding needs to be undertaken in all institutional libraries. With the recent changes in the composition of the populations in several institutions, selection policies need to be rethought. Several institutions have revised their selection policies which has resulted in increased weeding to provide more appropriate collections.
- (3) Inadequate or indefinite budgets. Not only is the level of funding for institutional libraries low, it is uncertain, sometimes hidden in appropriations for recreation, or education, or contingency. Only one institutional library has a line item in the institutional budget. The ingenuity or persuasiveness of the librarian and/or his or her immediate supervisor often determines the level of expenditure. The availability of LSCA funds has, in many cases, kept institutions from decreasing library support.

Beyond these common problems, some institutional libraries have a unique difficulty which underlies the others.

- (4) Non-recognition or non-support by institutional administrators. All too often institutional administrators fail to recognize the potential for education and rehabilitation offered by libraries. For many they are regarded as recreational facilities. Generally they are given a low priority in institutional planning as well as budgeting. In addition, a climate of suspicion or a custody-conscious philosophy on the part of administrators or security personnel often make it difficult for residents to use what library service is available. Several libraries failed to receive LSCA grants in recent years due to lack of support from administrators. The settlement of a law suit against the Department of Corrections has resulted in increased recognition of libraries for adult correctional facilities.

Since the inception of the institutional library program these four factors have contributed to the relatively low profile libraries have in institutions. If libraries are to play an important role in the future of institutions then institutional librarians will have to be more

forceful in stating their needs. No longer is it sufficient to say a library is needed. The institutional librarian must be able to document what will happen to the educational and therapeutic programs without library service. Institutions are in a state of transition. It is imperative that libraries be recognized in any reorganization that may take place.

Standards listed in Section IV of this document are useful in some cases, but relatively meaningless in others. Analysis of existing conditions reveal the following:

When assessed by the new national standards for mental health facilities, none of South Carolina's five mental hospitals meet those standards for number of volumes, magazines and newspapers. Other media are available from the State Library. Major deficiencies occur in staffing with none of the hospitals approaching staff standards.

South Carolina has four residential facilities for the mentally retarded. None of the four meet ALA standards for print media. It has been our experience with the level of clientele in these centers that toys, games, realia, etc. are much more effective in this area than printed materials. That has been the thrust in collection building in recent years. Again staff sizes are below recommended levels.

The South Carolina School for the Deaf appears to meet minimum standards, which are very vague. Schools for youthful (juvenile) offenders have ALA standards and State Department of Education Standards. Neither school meets national standards for materials or staff. In fact, they do not approach them. They both meet state standards which are substantially lower.

Library service in the Department of Corrections is provided through a centralized library system. The system will soon meet ALA Standards for collection size, now that the new minimum standards require 5,000 books per library instead of the 12,000 previously required. Where a library exists there is a trained librarian and a security officer, but there is too heavy a reliance on inmate assistants. Only 77% of the inmate population has direct access to a library. Four facilities have bookmobile service. Populations of these range from 166 - 461, or 9% of total population. Two facilities have other delivery service (2%). Inmates in work-release situations do not have library service (7%).

#### ACADEMIC LIBRARIES

There are 64 institutions of higher education in South Carolina. The public sector includes two comprehensive universities, a medical university, nine senior colleges (including three University of South Carolina campuses), five two-year University branches, and 16 technical colleges. The private sector includes 20 senior colleges, one theological seminary, and 10 junior colleges. Total degree-credit enrollment in all of these institutions in fall, 1991, was 168,789 students; of these, 141,150 (83%) were enrolled in public institutions. The total degrees awarded in all of these institutions in 1990-91 were 5,000 associate degrees; 13,959 bachelor's degrees; 4,228 master's and first professional degrees; and 363 doctor's degrees.

In 1979 the Commission on Higher Education published the South Carolina Master Plan for Higher Education. The section of the Master Plan concerning libraries states, "The goal of each library in the state - whether academic, public, school, private - is to assure that library and information services to its clients and patrons are of the highest caliber.... The basic function of an academic library is to make available the materials and services needed to support the curriculum and the appropriate research activities of the institution of which it is a part." In the Master Plan specific recommendations for the development of public colleges' and universities' libraries were made, and are regularly reviewed by the institutions and the Commission.

In 1988 the South Carolina Legislature passed Act 629 commonly referred to as The Cutting Edge. The major purpose of this legislation is to strengthen the quality of higher education in the state and to provide a continuous cycle of improvement in public colleges and universities. One provision, Section 59-104-640 states that "each institution of higher learning



is responsible for maintaining a system to measure institutional effectiveness in accord with provisions, procedures, and requirements developed by the Commission on Higher Education."

In 1989 the Commission adopted guidelines for institutional effectiveness to assist and provide direction to the colleges and universities in their implementation of Act 629. One specific guideline refers to library services and resources and reads as follows:

Assessment of Library Usage and Collection Development Procedures -- Access to and usage of library materials is a critical part of the learning process. Student inquiry fosters intellectual growth and the excitement of discovery. Each institution will ensure that students have access to necessary library materials through the regular assessment of library collections and usage.

In 1991-92 institutions will begin responding to this guideline.

According to the South Carolina State Library's annual survey the senior college and university libraries in 1990-91 reported total collections of 7,659,530 volumes; 1,836,549 government documents; 8,912,302 microforms; and 168,724 audiovisual titles. The two-year technical college, university branch libraries, and junior colleges reported 745,123 volumes; 5,504 government documents; 313,190 microforms; and 44,649 audiovisual titles.

Strides have been made in the areas of cooperation, coordination, and resource sharing. Representatives of the major academic libraries are members of the Task Force on Library Automation and Networking appointed by the State Library. In order to accelerate the retrospective conversion of records the State Library in the past has made grants under LSCA Title III to the University of South Carolina, Clemson University, College of Charleston, Winthrop College, the USC Processing Center, and South Carolina State College.

Library automation programs are currently in place in all public senior colleges and technical colleges. While recognizing the institutional support function of all academic libraries, the Commission also believes that "Each academic library is an integral part of the state network of libraries, and each also bears the responsibility of sharing resources with other libraries and other clients or patrons." Efforts to expand and coordinate the library automation activities at the public institutions and to build with the State Library a statewide network are currently being planned.

### **TECHNICAL COLLEGE LEARNING RESOURCE CENTERS**

In 1961, South Carolina enacted legislation to establish a statewide technical training system designed to stimulate the industrial expansion of South Carolina and to provide specialized training for its citizens. Over the years the SBTCE has matured to become a comprehensive system of postsecondary education with sixteen two-year, state supported campuses.

In the fall of 1991 the technical colleges enrolled 50,172 degree-credit students, or 29.7% of the total undergraduate enrollment in the public colleges and universities. During the 1990-91 year the technical colleges granted 3,810 associate degrees.

There are nineteen technical college libraries (two colleges are multi-campus) to support the various degree and continuing education programs offered by the technical college. The majority of the libraries, which have adapted themselves to a multi-media approach, are now organized as Learning Resource Centers or LRC's. In addition to standard library services, the LRC's provide services which usually are not found in traditional libraries. These include the production and processing of photographs, slides, audio tapes, transparencies, and other audiovisual services. All of the LRC's provide their schools and communities with educational television services through the closed circuit South Carolina Educational Television System.

In November 1989, the Commission authorized the remaining nine technical colleges who did not already have such authorization to offer the college parallel associate in arts and

associate in science degree programs. This substantive amendment to the mission of the technical colleges will allow the nine institutions to expand their academic coursework to include traditional, undergraduate, lower-division, general education courses. These academic changes have also required significant library development activities, especially in acquisitions and interlibrary cooperation, to support the offering of the new programs.

Technical college libraries are taking advantage of automation development in the library field. To date, ten TEC libraries have joined SOLINET, all sixteen have received training in the use of the South Carolina Library Network, and eight have purchased microbased integrated library systems. As part of its higher education initiatives for research and academic excellence, entitled The Cutting Edge, the Commission provided special funding to the technical education system to assist libraries in the conversion of shelf records to machine-readable data. These funds were also used during FY 1990-91 to purchase hardware and software necessary to support automated activities and membership in SOLINET.

### SCHOOL LIBRARY MEDIA CENTERS

A 1986 report released by Secretary of Education William Bennett, "First Lessons: A Report on Elementary Education", recommends that "Every school should have a library, and every child should have and use a public library card." The report went on to say that "The librarian should be an integral part of the instructional staff." A new document that supports this concept is Information Power: Guidelines for School Library Media Programs developed by the American Association of School Librarians and the Association for Educational Communications and Technology and published in 1988. The next few years will see the media specialists of the state becoming familiar with the new role of the specialist. The State Department of Education will focus on educating school administrators and the general public about the implications of Information Power, the first such guidelines published since 1975.

The State Superintendent of Education appointed a Task Force on Reading Improvement in FY 86. The Director of the State Library, both Library/Media Consultants with the State Department of Education, a library school faculty member, and a middle school librarian were on this panel. "A Report on Improving Reading Achievement in South Carolina" was released in September 1986. The Task Force was created in response to the fact that reading test scores have not kept pace with improvement in science and mathematics achievement test performance. The role of the library/media center in fostering improved reading was examined.

Among the recommendations were calls for increased state funds for books and personnel, strengthening of standards for school libraries/media centers, employment of district coordinators, and development of publicity campaigns to promote public involvement in support of reading and libraries. These recommendations were comprehensive and, if implemented, would greatly improve library service in public schools. Work continues in efforts to address these concerns.

South Carolina supports 1,100 public schools with an enrollment of 637,703 students. Some 44,016 children attend 493 private schools. All but one of the public schools have library media centers. There are an additional twenty-one special schools which only have classroom collections, while only one of the fifty-two area vocational schools has a media center. Approximately one-half of the private schools have media centers.

By the end of FY 92, the State Library will be serving 10% of the state's high schools through its interlibrary loan network. This figure is expected to increase in the following years. A budget request in FY 93, if funded, would enable the State Library to expand this service to 100% of the state's high schools. Therefore, it is imperative that the State Library's interlibrary loan collection be expanded and the interlibrary loan network strengthened to meet this projected need.

Media specialists examining South Carolina's school library media services in preparation for the Governor's Conference on Library and Information Services in 1979 identified four areas of critical concern. Improvements have been made, but concern still exists

in all areas as plans are being made for the 1991 White House Conference on Library and Information Services.

(1) Standards

School library media centers are evaluated according to guidelines issued by the State Department of Education, Defined Minimum Program for South Carolina School Districts, 1986. These standards address qualifications of the media specialist, number and types of materials to be available and appropriation needed to maintain the library collection. They are substantially lower than the minimum standards set by the American Library Association. Improvement has been made. A school library media specialist was involved in the development of the current standards. A major weakness of the standards is that no mention is made of the program to be offered by the media center.

In 1988 the American Association of School Libraries and the Association for Educational Communications and Technology published Information Power, a set of joint guidelines for school media specialists and school media programs. Compliance with these national guidelines is being emphasized at the state and local levels.

Progress has been made in the area of facilities. The media consultant reviews building plans for new or remodeled media centers using the revised South Carolina Facilities Planning Construction Guide.

(2) Staffing

A total of 1,082 media specialists are serving in the public schools in South Carolina, 759 in 790 elementary schools and 322 in 253 secondary schools.

Twenty-five elementary media specialists and five secondary media specialists serve more than one school. There are twenty-three uncertified elementary and eight secondary media specialists. A total of 652 media aides are employed. Only sixteen of the ninety-two public school districts employ district media coordinators, nine full-time and seven part-time.

(3) Resources and Funding

Statewide holdings of print materials in South Carolina schools have increased, with elementary schools reporting 6,492,500 (or 15.98 books per student) and secondary schools reporting 2,575,598 (or 13.17 books per student). Secondary schools report spending \$2,344,151 for library materials. (No expenditure figures are presently available for elementary schools.)

State standards are ten books per student for elementary schools and six books per student for secondary schools. There are no state accreditation standards for audiovisual materials, and no statistics are available for A-V collections.

(4) Awareness

School administrators, teachers, and the general public lack awareness of the role school media centers play in the teaching and learning process. This lack of awareness is demonstrated by the use of many media centers to provide release time for teachers thus limiting the services the center can provide. The exclusion of media specialists and consultants from involvement in long range planning and curriculum development is further evidence of failure to understand the library media center's potential. There is some evidence that more districts are implementing flexible scheduling; three on a district wide basis.

## SPECIAL LIBRARIES

The Special Libraries Association (SLA) defines a special library as one maintained by an individual corporation, association, government agency or other group for the purpose of collection, organization, and dissemination of information, and devoted primarily to a special subject with provision for specialized service to a specialized clientele. Due to differing definitions of the term special library it is hard to determine the number of special libraries in South Carolina. The 1986 edition of the American Library Directory lists sixty-two special libraries in the state. In 1986 the South Carolina Provisional Chapter of Special Libraries Association and the Special Libraries Section of the South Carolina Library Association surveyed the state and listed seventy-nine libraries in Special Libraries Directory of South Carolina. The greatest number of special libraries in South Carolina are clustered around the three large metropolitan areas: Charleston, Columbia, and Greenville/Spartanburg.

In the past, special libraries have tended to be somewhat isolated from other South Carolina libraries and cooperative activities. This results primarily from the fact that the special libraries are dependent units, for the most part, subject to a parent organization, agency, or business. There is no regulating agency to which these libraries report; and, at the present time, no statistics on holdings, personnel, or financial support are available. The Special Library Section of the South Carolina Library Association, which constitutes a loose confederation of special libraries, has shown some activity. This group is now working toward more cooperation and some sharing of resources, although policies of the parent organization frequently restrict the use and lending practices of the libraries. The South Carolina Chapter of the Special Libraries Association achieved permanent status during FY 87 with over fifty members on its roster. Communication between special librarians has increased due to publication of a quarterly SC-SLA Bulletin and quarterly program meetings. There are also local special interest groups, such as the Columbia Area Medical Librarians Association.

## LIBRARY EDUCATION

Several South Carolina institutions of higher education offer library education courses. The number of schools offering library science as a major program has declined. Some schools offer undergraduate level courses which enable graduates to meet certification requirements of school media specialists.

Two schools provide graduate level programs for those who wish to work in public, academic, or special library situations as well as school library media centers.

The following colleges and universities offer various programs in library science:

At the undergraduate level:

- \*The Citadel, Charleston. 21 semester hours (minor in library science)
- \*South Carolina State College, Orangeburg. 32 semester hours (major in library science being phased out)
- \*Meets state certification requirements for school media specialists.

At the graduate level:

University of South Carolina, Columbia

The College of Library and Information Science offers 150 semester hours in library and information science at the graduate level. Course work may be taken to meet the state's certification requirements as a public or school librarian as well as specialization in academic or special library services. The College is one of sixty colleges and universities in the nation whose master's degree program is accredited by the American Library Association.

South Carolina had no graduate library science program prior to 1972 when the College of Library and Information Science opened. Most of the students come from South Carolina (80%) and most stay in South Carolina to work (80%). One area of librarianship that has benefitted greatly because of the College is school librarianship. In 1972 only 12% of South Carolina's school librarians had a master's degree. Today approximately 60% of school librarians hold a master's degree. The flexibility of the program encourages part-time students. Currently 60% of those enrolled are in a part-time status. In Fall of 1991 enrollment was 243 (head count); of these 93 were full-time students. The College graduates approximately 130 master's students per calendar year.

As the only program in the state offering a MLS the College has provided methods for satisfying part of the degree requirements off-campus. One method is via two-way television courses available at any of the USC regional campuses and at other sites across the state. A second method is course work held at various sites around the state taught by College staff. Over a three year cycle about two-thirds of the course work towards a degree can be earned. The final one-third must be taken in Columbia. Courses have already been held in Greenville, Rock Hill, Charleston, Aiken, Conway, and Spartanburg.

Continuing education has long been a concern of South Carolina library directors. In its brief history the College has attempted to satisfy this need in various ways. CE is a responsibility of the Assistant Dean. Cooperation with the State Library and SCLA will continue in order to prevent duplication in program offerings.

#### Winthrop College, Rock Hill

Through the Department of Reading and Library Science, Winthrop offers courses which lead to a Master's of Education in School Librarianship which meet the requirements of the state for school media specialist certification.



SOUTH CAROLINA PUBLIC LIBRARIES: ALPHABETICAL LIST, FY 91

	1990 Population	Total Circ.	Total FTE Staff	Total Vols. (1) Added	Vols. With- Drawn (1)	Total Operating Income (2)	Local Tax Operating Revenue (3)	Percent Local Tax Revenue (4)
1 ABBE	176,510	521,523	39.70	182,143	12,844	1,056,273.00	795,506.00	75.31
2 ABBEVILLE-GREENWOOD	83,429	289,179	23.53	140,055	4,798	688,713.34	561,600.00	81.54
3 AHJ	45,400	107,766	10.86	52,830	3,971	250,550.51	158,858.00	63.40
4 ANDERSON	145,196	470,752	39.59	228,837	13,651	1,508,431.04	1,301,530.00	86.28
5 BEAUFORT	86,425	219,876	21.18	109,944	10,329	660,046.55	536,230.16	81.24
6 BERKELEY	128,776	323,385	24.70	102,794	7,533	602,588.72	483,773.07	80.28
7 CALHOUN	12,753	36,980	3.59	29,778	980	118,446.12	93,497.74	78.94
8 CHARLESTON	295,039	851,765	129.80	504,403	51,831	3,874,339.00	3,356,981.00	86.65
9 CHEROKEE	44,506	166,334	11.13	86,304	5,506	320,802.62	248,000.00	77.31
10 CHESTER	32,170	131,789	11.10	50,683	2,873	331,712.69	270,450.00	81.53
11 CHESTERFIELD	38,577	94,768	8.11	58,180	2,002	199,858.59	149,623.00	74.86
12 CLARNDON	28,450	44,901	4.81	30,658	1,615	185,922.18	135,500.00	72.88
13 COLLETON	34,377	98,281	10.32	70,147	4,649	304,025.97	236,175.13	77.60
14 DARLINGTON	61,851	147,645	13.47	85,299	5,240	405,825.39	324,000.00	79.84
15 DILLON	29,114	78,221	7.00	74,109	2,717	171,628.15	139,187.00	81.10
16 DORCHESTER	83,060	275,380	20.00	82,904	5,601	548,057.44	432,675.04	78.95
17 FAIRFIELD	22,295	89,838	5.80	52,610	NR	222,077.80	186,800.04	84.11
18 FLORENCE	114,344	299,898	26.70	168,101	8,444	823,508.39	686,710.72	83.39
19 GEORGETOWN	46,302	134,151	16.25	70,030	7,040	560,548.25	405,288.70	72.30
20 GREENVILLE	320,167	1,493,077	133.27	683,866	54,351	4,819,475.13	4,097,907.00	85.03
21 Horry (5)	144,053	545,273	38.75	201,728	7,912	1,440,959.42	1,176,387.00	81.64
22 KERSHAW	43,599	187,978	12.32	88,773	5,604	392,505.13	335,556.00	85.49
23 LANCASTER	54,516	180,089	11.23	76,360	4,008	354,736.57	257,937.00	72.71
24 LAURENS	58,092	145,740	14.50	110,824	5,183	432,218.28	327,925.76	75.87
25 LEE	18,437	41,760	3.54	28,467	1,649	105,756.49	81,579.35	77.14
26 LEXINGTON	167,611	609,214	39.63	211,649	11,533	1,300,646.69	1,073,178.40	82.51
27 MARION	33,899	83,743	9.30	70,398	2,665	247,738.97	191,714.96	77.39
28 MARLBORO	29,361	65,517	7.00	31,282	2,490	178,059.11	135,075.59	75.86
29 MCCORMICK	8,868	11,365	1.34	14,426	1,074	73,134.74	39,736.91	54.33
30 NEWBERRY-SALUDA	49,529	103,666	7.00	82,213	4,855	241,683.82	185,909.60	76.92
31 OCONEE	57,494	302,927	20.00	106,620	5,984	623,501.02	551,191.00	88.40
32 ORANGEBURG	84,803	244,305	19.00	90,552	7,353	649,882.91	449,770.02	69.21
33 PICKENS	93,894	216,631	22.53	86,248	4,986	586,579.88	489,704.28	83.48
34 RICHLAND	285,720	1,819,517	136.43	615,704	68,009	4,723,554.84	4,138,806.00	87.62
35 SPARTANBURG	226,800	963,765	75.10	383,410	41,933	3,121,206.00	2,715,196.00	84.99
36 SUMTER	102,637	211,239	19.03	111,442	6,577	568,262.58	418,790.00	73.70
37 UNION	30,337	50,990	4.90	42,834	2,484	137,663.92	98,430.02	71.50
38 WILLIAMSBURG	36,815	35,591	5.80	38,015	414	109,114.41	66,508.30	60.95
39 YORK	131,497	564,769	33.83	160,745	15,055	1,359,577.04	1,192,129.00	87.68
MEDIAN	57,494	180,089	14.50	86,248	5,601	432,218.28	335,556.00	78.95
STATE	3,486,703	12,339,588	1042.14	5,415,365	406,563	34,299,612.70	28,525,817.79	83.16

(1) BOOKS ONLY.  
 (2) ALL SOURCES, EXCLUDES INCOME FOR CAPITAL IMPROVEMENTS.  
 (3) COUNTY TAX/APPROPRIATION, MUNICIPAL TAX APPROPRIATION AND OTHER (IN-KIND TAX SOURCES) FOR OPERATIONS.  
 (4) LOCAL OPERATING TAX REVENUE AS A PERCENTAGE OF OPERATING INCOME.  
 (5) STATISTICS INCLUDE THE Horry COUNTY MEMORIAL LIBRARY AND THE CHAPIN MEMORIAL LIBRARY.

CHAPIN MEMORIAL LIBRARY



SOUTH CAROLINA PUBLIC LIBRARIES: ALPHABETICAL LIST, FY 91

	1990	Circ. Per Capita	FTE Staff Per 3,500 Population	Volumes Per Capita	Titles Per Capita	Salary/Wages & Total Expenditure	Materials & Total Expenditure	Operating Income Per Cap.	Local Tax Revenue Per Cap.
1 ABBE	176,510	2.95	0.79	1.03	0.37	75.70%	16.88%	5.98	4.51
2 ABBEVILLE-GREENWOOD	83,429	3.46	0.99	1.68	0.91	62.22%	19.66%	8.25	6.73
3 AHJ	45,400	2.37	0.84	1.16	0.46	56.22%	14.86%	5.52	3.50
4 ANDERSON	145,196	3.24	0.95	1.58	0.80	53.67%	25.46%	10.39	8.96
5 BEAUFORT	86,425	2.54	0.86	1.27	0.95	71.64%	17.23%	7.64	6.20
6 BERKELEY	128,776	2.51	0.67	0.80	0.49	65.30%	18.45%	4.68	3.76
7 CALHOUN	12,753	2.90	0.99	2.33	NR	54.12%	24.97%	9.29	7.33
8 CHARLMESTON	295,039	2.89	1.54	1.71	0.60	60.00%	24.74%	13.13	11.38
9 CHEROKEE	44,506	3.74	0.88	1.94	1.66	52.64%	26.93%	7.21	5.57
10 CHESTER	32,170	4.10	1.21	1.58	1.00	71.43%	14.76%	10.31	8.41
11 CHESTERFIELD	38,577	2.46	0.74	1.51	0.78	68.33%	18.54%	5.18	3.88
12 CLARENDON	28,450	1.58	0.59	1.08	0.91	55.81%	18.91%	4.76	3.88
13 COLLETON	34,377	2.86	1.05	2.04	1.84	61.15%	18.96%	8.84	6.87
14 DARLINGTON	61,851	2.39	0.76	1.38	0.69	62.08%	20.88%	8.12	6.80
15 DILLON	29,114	2.69	0.84	2.55	1.01	68.57%	21.71%	5.90	4.78
16 DORCHESTER	83,060	3.32	0.84	1.00	0.70	60.95%	19.61%	6.60	5.21
17 FAIRFIELD	22,295	4.03	0.91	2.36	2.14	51.85%	26.92%	9.96	8.38
18 FLORENCE	114,344	2.62	0.82	1.47	1.06	68.77%	19.27%	7.20	6.01
19 GEORGETOWN	46,302	2.90	1.22	1.51	NR	61.57%	22.61%	11.13	8.75
20 GREENVILLE	320,167	4.66	1.46	2.14	0.89	61.13%	17.61%	15.05	12.80
21 Horry (4)	144,053	3.78	0.94	1.40	0.55	53.49%	17.74%	10.00	8.16
22 KERSHAW	43,599	4.31	0.98	2.04	1.77	58.63%	18.36%	9.00	7.70
23 LANCASTER	54,516	3.30	0.72	1.40	NR	60.61%	22.94%	6.51	4.73
24 LAURENS	58,092	2.51	0.87	1.91	1.09	58.14%	21.86%	7.44	5.64
25 LEE	18,437	2.28	0.68	1.55	1.19	55.04%	28.44%	5.76	4.45
26 LEXINGTON	167,611	3.63	0.83	1.26	0.47	70.03%	16.89%	7.76	6.40
27 MARION	33,899	2.47	0.96	2.08	1.06	60.35%	22.08%	7.31	5.66
28 MARLBORO	29,361	2.23	0.83	1.07	0.65	66.93%	18.75%	6.06	4.60
29 MCCORMICK	8,868	1.28	0.53	1.63	1.57	43.45%	32.64%	8.25	4.48
30 NEWBERRY-SALUDA	49,529	2.09	0.49	1.66	1.56	57.17%	16.49%	4.88	3.75
31 OCONEE	57,494	5.27	1.22	1.85	1.26	57.10%	16.64%	10.84	9.59
32 ORANGEBURG	84,803	2.88	0.78	1.07	0.85	63.70%	17.01%	7.66	5.30
33 PICKENS	93,894	2.31	0.84	0.92	0.74	70.55%	17.53%	6.25	5.22
34 RICHLAND	285,720	6.37	1.67	2.15	0.81	60.13%	22.62%	16.53	14.49
35 SPARTANBURG	226,800	4.25	1.16	1.69	0.86	60.90%	16.77%	14.09	11.97
36 SUETER	102,637	2.06	0.65	1.09	0.87	58.33%	17.16%	5.54	4.08
37 UNION	30,337	1.68	0.57	1.41	1.38	61.24%	19.56%	4.54	3.24
38 WILLIAMSBURG	36,815	0.97	0.55	1.03	0.86	67.42%	21.72%	2.96	1.81
39 YORK	131,497	4.29	0.90	1.22	0.67	59.33%	19.20%	10.34	9.07
MEDIAN	57,494	2.88	0.84	1.51	0.89	60.90	19.20	7.64	5.66
STATE	3,486,703	3.54	1.04	1.55	0.78	61.59	20.40	9.84	8.18

(1) BOOKS ONLY.  
 (2) ALL SOURCES: EXCLUDES INCOME FOR CAPITAL IMPROVEMENTS.  
 (3) COUNTY TAX/APPROPRIATION. MUNICIPAL TAX/APPROPRIATION, OTHER (IN-KIND TAX SOURCES) AND REVENUE SHARING FOR OPERATIONS.  
 (4) STATISTICS INCLUDE THE Horry COUNTY MEMORIAL LIBRARY AND THE CHAPIN MEMORIAL LIBRARY.  
 CHAPIN STATISTICS 24,848 6.36 1.55 2.41 47.29% 44.96% 18.16 12.97  
 NA-NOT APPLICABLE. NR-NOT REPORTED.

SOUTH CAROLINA PUBLIC LIBRARIES: ALPHABETICAL LIST, FY 91

	1990 Population	Reg. Boor.	Reg. Boor.	Pop. Boor.	Circ. Per	Turnover (3)	FTE Staff Per Hr.	Circ. Per Hr.	HQ Lib. Circ.	Br./Sta. Circ.	Bkm. Circ.	In-Lib. Use	Ref. Tran.	Attend. Per Cap.
1	ABBE	176,510	74,485	42,204	7.00	2.86	13,137	27.54	29.75	27.54	42.24	0.98	0.29	2.12
2	ABBEVILLE-GREENWOOD	83,429	37,430	44,844	7.73	2.06	12,290	13.72	56.82	13.72	103.22	0.35	0.32	1.07
3	AHU	45,400	7,042	15,514	15.30	2.04	9,923	10.23	14.63	10.23	2.32	0.04	2.47	1.30
4	ANDERSON	145,196	33,994	23,414	13.85	2.06	11,891	14.13	72.19	14.13	39.86	0.06	0.07	1.45
5	BEAUFORT	86,425	27,770	32,134	7.92	2.00	10,381	37.83	31.80	37.83	16.30	0.33	0.33	2.60
6	BERKELEY	128,776	24,553	19,074	13.17	3.15	13,093	28.14	43.00	28.14	40.60	0.40	0.10	1.57
7	CAHOON	12,753	1,871	14,674	19.76	1.24	10,301	4.47	14.95	4.47	20.33	NR	0.12	1.22
8	CHARLESTON	295,039	133,600	45,284	6.38	1.69	6,562	29.42	90.98	29.42	46.88	0.97	0.96	2.77
9	CHEMOKEE	44,506	25,459	57,204	3.73	1.93	14,945	10.08	57.15	10.08	39.55	0.86	0.71	1.98
10	CHESTER	32,170	13,747	42,734	9.59	2.60	11,873	24.00	21.83	24.00	39.97	0.62	0.29	2.75
11	CHESTERFIELD	38,577	19,701	51,074	4.81	1.63	11,685	10.54	12.09	10.54	32.70	0.03	0.13	1.45
12	CLARENDON	28,450	12,157	42,734	3.69	1.46	9,335	16.95	16.95	NA	16.99	0.03	0.10	0.21
13	COLLETON	34,377	11,639	33,864	8.44	1.40	9,523	5.77	28.98	5.77	23.40	0.05	0.11	NR
14	DARLINGTON	61,851	32,191	52,054	4.59	1.73	10,961	18.79	19.86	18.79	19.08	0.69	0.08	2.16
15	DILLON	29,114	10,189	35,004	7.68	1.06	11,174	9.94	9.94	9.68	32.75	NR	0.09	NR
16	DORCHESTER	83,060	52,752	63,514	5.22	3.32	13,769	86.66	15.33	86.66	24.94	1.27	0.58	0.82
17	FAIRFIELD	22,295	3,604	16,174	24.93	1.71	15,489	11.10	24.88	11.10	42.38	1.88	0.13	1.44
18	FLORENCE	114,344	22,000	19,244	13.63	1.78	11,232	8.72	66.71	8.72	34.42	0.34	0.41	1.55
19	GEORGETOWN	46,302	15,029	32,464	8.93	1.92	8,255	29.60	29.60	11.20	1.57	0.21	0.01	NR
20	GREENVILLE	320,167	153,663	47,994	9.72	2.18	11,203	32.68	171.14	32.68	19.12	1.65	1.42	1.65
21	HORRY (3)	144,053	50,891	35,334	10.71	2.20	14,071	24.56	45.80	24.56	56.38	2.50	0.18	NR
22	KERSHAW	43,599	21,232	48,704	8.85	2.12	15,258	7.37	51.81	7.37	36.67	0.60	0.15	1.14
23	LANCASTER	54,516	26,868	49,284	6.70	2.36	16,036	46.72	46.72	19.57	24.14	0.73	0.22	1.28
24	LAURENS	58,092	17,000	29,264	8.57	1.32	10,051	17.29	28.92	17.29	17.72	NR	0.10	NR
25	LEE	18,437	7,099	38,694	5.88	1.47	11,797	14.68	14.68	NA	90.19	0.03	0.10	0.07
26	LEXINGTON	167,611	111,349	66,434	5.47	2.88	15,373	40.76	40.76	24.39	130.12	0.23	NR	0.84
27	MARION	33,899	6,514	19,224	12.86	1.19	9,005	10.39	22.36	10.39	7.38	0.91	0.19	1.38
28	MARLBORO	29,361	4,015	13,674	16.32	2.09	9,360	22.91	22.91	NA	27.77	0.10	0.20	0.90
29	MCCORMICK	8,868	3,490	39,354	3.28	0.79	8,481	4.23	4.23	NA	59.83	0.26	0.19	1.57
30	NEWMERRY-SALUDA	49,529	10,122	20,444	10.24	1.26	14,809	23.09	23.09	9.74	61.14	0.04	0.02	0.09
31	OCONEE	57,494	24,486	42,594	31.40	2.84	15,146	28.87	35.71	28.87	70.20	NR	NR	NR
32	ORANGEBURG	84,803	13,913	16,414	17.56	2.70	12,858	65.36	65.36	12.80	37.29	NR	0.33	NR
33	PICKENS	93,894	53,759	57,254	4.03	2.51	9,615	39.46	39.46	17.56	8.70	0.08	0.19	1.65
34	RICHLAND	285,720	108,526	37,984	16.77	2.96	13,337	139.87	139.87	63.98	36.24	5.42	0.19	4.13
35	SPARTANBURG	226,800	98,873	43,594	9.75	2.51	12,833	119.41	119.41	27.02	24.12	2.11	0.57	3.10
36	SUMTER	102,637	26,670	25,984	7.92	1.90	11,100	55.96	55.96	NA	24.96	0.80	0.29	NR
37	UNION	30,337	7,941	26,184	6.42	1.19	10,406	11.07	19.90	NA	11.07	NR	0.20	NR
38	WILLIAMSBURG	36,815	9,868	26,804	3.61	0.94	6,136	7.90	10.45	7.90	12.28	NR	0.04	NR
39	YORK	131,497	42,327	32,194	13.34	3.51	16,694	92.19	92.19	23.08	25.70	1.14	0.54	2.63
MEDIAN		57,494	22,000	35,333	8.57	2.00	11,685	17.29	29.75	17.29	32.75	0.60	0.19	1.45
STATE		3,486,703	1,357,819	38,944	9.09	2.78	11,841	26.78	47.59	26.78	24.24	1.06	0.71	1.79

(1) TOTAL CIRC OF PRINT MATERIALS DIVIDED BY TOTAL NUMBER OF BOOKS (VOLS.)  
 (2) PER HOUR CALCULATIONS ARE BASED ON 50 WEEKS OF SERVICE.  
 (3) STATISTICS INCLUDE THE HORRY COUNTY MEMORIAL LIBRARY AND THE CHAPIN MEMORIAL LIBRARY.  
 CHAPIN STATISTICS: 24,848 7,000 28.17 22.61 2.64 14,389 60.30 NA NA 0.41 NR  
 NA = NOT APPLICABLE. NR = NOT REPORTED.



SOUTH CAROLINA PUBLIC LIBRARIES: ALPHABETICAL LIST, FY 91

County	CIRCULATION		Registration Juvenile	Preschool		Ages 3-12		Ages 13-18		Adult		Children Registered Sum. Read.
	Juvenile Print	Juvenile Non-Print		Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	
1 ABBE	204,004	0	N/A	371	7,850	255	10,401	0	0	55	1,133	1,520
2 ABBEVILLE-GREENWOOD	110,839	2,481	14,098	118	2,992	39	1,476	0	0	0	0	1,166
3 ABB	69,473	0	2,634	106	2,282	41	2,996	0	0	110	1,661	633
4 ANDERSON	189,411	18,636	8,499	93	1,144	77	1,696	0	0	26	609	1,061
5 BEAUFORT	46,881	1,256	7,027	90	1,169	17	389	2	42	14	262	283
6 BERNLIE	153,082	0	7,295	19	2,102	33	1,180	0	0	0	0	1,371
7 CALHOUN	297,820	589	731	5	30	1	40	0	0	0	0	84
8 CHARLESTON	297,820	N/A	27,397	0	0	657	18,009	44	563	171	1,491	572
9 CHEROKEE	51,652	3,065	N/A	87	3,119	48	2,412	0	0	15	520	359
10 CHESTER	42,356	1,995	5,856	154	3,125	41	995	8	77	6	80	213
11 CHESTERFIELD	36,907	100	N/A	5	5,280	5	1,410	0	0	0	0	225
12 CLARENDON	15,358	114	4,438	12	76	12	494	0	0	0	0	136
13 COLLIER	43,143	342	2,507	98	1,695	65	707	9	137	21	691	798
14 DARLINGTON	52,619	3,316	12,192	52	1,971	51	1,307	5	92	10	130	656
15 DILLON	30,522	0	4,989	0	0	86	1,259	0	0	0	0	321
16 DORCHESTER	1,188,981	0	196,639	157	3,593	56	2,287	0	0	0	0	786
17 FAIRFIELD	26,556	3,123	1,510	2	22	39	1,004	0	0	12	138	226
18 FLORENCE	108,753	1,401	N/A	162	5,149	76	3,131	25	253	8	202	700
19 GEORGETOWN	31,850	7,728	N/A	97	1,196	67	1,219	0	0	47	825	535
20 GREENVILLE *	163,894	0	24,940	100	1,492	359	9,384	0	0	81	5,461	1,978
21 HORRY (1)	109,532	0	N/A	314	5,269	175	3,701	14	719	71	1,030	1,581
22 KERNAN	52,765	6,081	6,152	49	933	55	1,078	8	114	18	203	692
23 LANCASTER	52,508	400	10,149	98	1,147	12	725	0	0	5	100	282
24 LAURENS	46,319	838	N/A	60	820	75	2,250	6	175	16	482	487
25 LEE	16,843	129	2,234	55	600	16	180	0	0	0	0	174
26 LEXINGTON	284,179	901	51,410	195	6,508	630	17,123	35	666	61	742	4,512
27 MARION	26,562	380	2,621	286	4,593	35	1,048	0	0	5	75	0
28 MARLBORO	26,044	0	1,007	115	3,463	54	2,384	0	0	7	143	195
29 MCCORMICK	4,396	51	1,220	36	1,270	11	431	0	0	0	0	85
30 NEWBERRY-BALUDA	51,527	210	4,940	69	990	112	2,381	5	33	37	569	402
31 OCEANA	84,358	6,741	1,489	42	649	47	2,331	0	0	2	33	634
32 ORANGEBURG	89,488	0	2,681	403	5,148	51	2,436	5	140	2	19	713
33 PICKENS	75,628	0	1,314	118	3,965	67	2,600	0	0	0	0	970
34 RICHLAND	618,488	0	29,082	371	4,915	270	4,848	9	439	160	1,847	6,100
35 SPALATBURG	366,231	19,276	N/A	687	9,772	161	4,738	4	70	43	957	3,535
36 SUMNER	70,907	2,258	9,431	216	2,492	21	1,615	0	0	25	764	357
37 UNION	18,756	114	3,084	18	746	48	2,130	5	19	9	105	528
38 WILLIAMSBURG	7,224	0	325	5	60	12	395	1	25	1	40	157
39 YORK	237,635	684	12,152	292	5,139	159	5,552	0	0	33	864	1,584
MEDIAN	52,619		660,223	5,157	102,966	4,036	119,718	185	3,584	1,071	21,176	36,631
STATE	5,117,724	82,609										

(1) STATISTICS INCLUDE THE HORRY COUNTY MEMORIAL LIBRARY AND THE CHAPIN MEMORIAL LIBRARY.

NA - NOT APPLICABLE NR - NOT REPORTED

\*GREENVILLE REPORTS MAIN CHILDREN'S ROOM ONLY.

SOUTH CAROLINA PUBLIC LIBRARIES: ALPHABETICAL LIST, FY 91

	OUTREACH PROGRAMS										GROUP VISITS TO LIBRARY																				
	Ages 3-5					Ages 13-18					Adult					Ages 5-12					Ages 13-18					Adult					
	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	Number	Attendance	
1	0	0	50	1,286	0	0	0	446	9	178	105	2,253	0	0	0	0	0	0	0	0	0	0	11	152							
2	54	188	55	182	0	0	0	217	130	960	152	1,289	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
3	100	2,825	5	143	0	0	0	996	0	0	2	48	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
4	94	2,227	23	1,505	0	0	0	0	7	249	11	146	3	52	3	11	13	146	1	11	3	52	0	0	0	0	0	0	0		
5	13	398	11	452	1	43	544	36	3	34	25	504	1	10	5	10	0	504	1	10	0	0	0	0	0	0	0	0	0		
6	48	1,509	3	235	1	53	28	2	8	168	42	810	1	10	1	10	0	810	1	10	0	0	0	0	0	0	0	0	0	0	
7	9	54	0	0	0	0	0	0	6	240	9	360	2	60	2	60	0	360	2	60	0	0	0	0	0	0	0	0	0	0	
8	0	0	0	0	0	0	18,476	170	4	0	0	0	0	0	0	0	0	0	0	0	0	293	1,704								
9	0	0	4	928	0	0	60	4	38	1,675	95	3,730	12	114	14	502	0	0	0	0	0	14	502								
10	62	2,967	7	4,276	1	17	540	0	0	0	0	0	0	4	100	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
11	0	0	1	180	0	0	0	0	0	0	5	140	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
12	0	0	0	0	0	0	515	0	16	186	42	952	30	220	5	20	0	0	0	0	0	5	20	0	0	0	0	0	0	0	
13	10	170	1	66	0	0	0	0	4	77	6	198	21	405	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
14	1	75	10	180	0	0	21	0	26	473	28	540	5	20	1	20	0	0	0	0	0	1	20	0	0	0	0	0	0	0	
15	33	975	0	0	0	0	0	0	0	0	7	240	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
16	0	0	0	0	0	0	230	11	3	41	27	939	1	9	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
17	83	1,145	27	435	0	0	793	47	6	50	2	39	3	37	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
18	21	681	0	0	0	0	0	0	6	45	136	2,520	0	0	8	120	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
19	0	0	0	0	1	15	0	0	0	0	11	220	0	0	0	0	0	0	0	0	0	984	29,520								
20	19	2,162	241	7,797	0	0	0	0	25	505	182	3,509	4	80	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
21	667	15,321	47	1,578	33	219	7,827	432	116	2,117	71	1,139	16	291	0	0	0	0	0	0	0	9	140								
22	6	115	6	326	0	0	236	20	164	2,661	170	3,933	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
23	161	4,613	2	78	0	0	266	10	1	85	11	550	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
24	25	320	20	325	3	75	1,308	47	5	115	5	125	2	40	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
25	132	1,500	153	2,000	3	40	60	3	137	4,998	368	12,603	46	757	0	0	0	0	0	0	0	160	1,735								
26	14	683	66	6,993	7	159	8,003	293	0	0	12	335	1	28	0	0	0	0	0	0	0	1	28								
27	0	0	2	65	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
28	7	126	90	1,746	0	0	125	4	4	67	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
29	0	0	1	31	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
30	7	121	118	2,552	1	7	0	0	4	0	8	146	0	0	0	0	0	0	0	0	0	104	121,404								
31	8	917	6	115	0	6	87	1	14	356	13	281	6	141	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
32	4	51	6	253	0	0	0	5	7	180	18	573	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
33	26	1,233	18	4,961	0	0	0	0	0	0	5	18	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
34	120	2,273	55	5,535	4	125	731	50	190	3,344	71	1,100	2	33	0	0	0	0	0	0	0	58	536								
35	645	9,201	306	20,966	85	2,490	2,161	40	128	2,463	171	3,633	11	188	0	0	0	0	0	0	0	16	219								
36	0	0	16	410	3	115	672	10	4	92	14	320	62	1,550	0	0	0	0	0	0	0	33	251								
37	13	692	3	547	0	0	31	83	2	83	22	625	0	0	0	0	0	0	0	0	0	1	7								
38	3	225	6	450	5	150	200	8	2	100	20	500	2	33	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
39	244	3,579	18	4,307	0	0	732	34	298	6,274	66	1,178	13	230	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
2,629	56,256	1,377	70,395	148	3,508	1,427	45,827	1,386	28,216	1,947	45,952	254	4,613	1,709	162,514																
0	0	0	6	126	0	0	0	23	256	32	606	0	214	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	



**AGREEMENT BETWEEN THE SOUTH CAROLINA  
STATE LIBRARY AND PUBLIC LIBRARY SYSTEMS  
OF SOUTH CAROLINA**



The South Carolina State Library, having secured an appropriation for State Aid to county and regional libraries, invites the \_\_\_\_\_ Library to participate and offers the following aid:

- I. The services of a staff of trained librarians to confer with the local library board and librarian on matters of policy, procedure and practice.
- II. A grant of \_\_\_\_\_ per capita based on the population of the county or counties as reported in the latest Federal decennial census.

**PROVIDED:**

- I. That library income from local tax sources in 19\_\_ - 19\_\_ (\$ \_\_\_\_\_) is not less than the income received from the same sources in 19\_\_ - 19\_\_ (\$ \_\_\_\_\_). That in no case shall the State's participation exceed 40% of the total income.
- II. That the \_\_\_\_\_ Library is administered by a legally appointed board which meets at least four times each year and that the Board agrees to the following:
  - A. To work toward the establishment of library systems adequate in size and support to provide a good level of service either through the consolidation of all public libraries in a county to form a strong county system or through the establishment of regional library systems in cooperation with neighboring counties.
  - B. To work for adequate tax support of the library.
  - C. To adopt a budget with correct proportions between salaries, books and maintenance.
  - D. To employ as soon as possible in professional and pre-professional positions librarians meeting the certification requirements established by the State Library.
  - E. To the systematic purchase of books from standard library lists.
  - F. To maintain or contract for service from a central library from which the system is administered which must:
    - 1. Be open to the public at least 66 hours a week (population over 100,000); 54 hours a week (population 50,000-100,000); 44 hours a week (population 25,000-50,000); 34 hours a week (population under 25,000).
    - 2. Provide adequate space for reading, reference, and technical services.
    - 3. Provide sufficient equipment and supplies.
    - 4. Maintain a reference collection and a representative collection of books and periodicals.
    - 5. Provide circulation and reference service.
  - G. To develop and maintain an accepted plan (bookmobiles, branches, stations, etc.) for the distribution and use of books throughout the service area.
  - H. To supply the State Library with such statistics and information as it may request and to invite a librarian from the staff of the State Library to attend one meeting of the Board annually.
  - I. To have the financial records of the library audited annually by a certified public accountant and to furnish the State Library with a copy of the audit report.

\_\_\_\_\_  
Chairperson

\_\_\_\_\_  
Director, South Carolina State Library

\_\_\_\_\_  
County Library Board

\_\_\_\_\_  
Date

\_\_\_\_\_  
Date

**THIS AGREEMENT TO BE SIGNED AND RETURNED TOGETHER WITH THE PROPOSED LIBRARY BUDGET FOR \_\_\_\_\_ TO SOUTH CAROLINA STATE LIBRARY, 1500 SENATE STREET, P.O. BOX 11469, COLUMBIA 29211.**

### III. South Carolina State Institutional Libraries Library Statistics, 1990-91 Fiscal Year

Institution	Residence	OPERATING EXPENSES				TOTAL INCOME				RESOURCES				Non-Professional
		Total	Salaries	Books and Other Materials	Other Operating Expenses	Total	State Library Grants	Other Funds	Library Grants	Total	Volume Added	Periodicals	Reserve	
<b>ADULT CORRECTIONAL INSTITUTIONS -</b>														
S.C. DEPARTMENT OF CORRECTIONS	14,025	579,300.00	511,868.00	49,408.00	0.00	579,308.00	587,218.00	18,079.00	81,239	4,773	371	105	11	8
Adrian Correctional Institute*														
Central Correctional Institute*														
Clinton Correctional Institute*														
Durham Correctional Institute*														
Greenville Correctional Institute*														
Hampton Correctional Institute*														
Lowndes Correctional Institute*														
Marion Correctional Institute*														
Mecklenburg Correctional Institute*														
North Carolina Correctional Institute*														
Orangeburg Correctional Institute*														
Richland Correctional Institute*														
Sumter Correctional Institute*														
Union Correctional Institute*														
York Correctional Institute*														
<b>ADULT CORRECTIONAL INSTITUTIONS -</b>														
Adrian Correctional Institute*	427	46,827.08	40,761.35	5,488.00	183.80	222.80	43,805.35	3,000.00	4,277	424	8	3	1	0
Clinton Correctional Institute*	425	46,828.37	42,820.14	5,508.33	488.20	0.00	46,820.14	3,000.00	6,421	278	0	1	0	0
Durham Correctional Institute*	186	46,848.00	43,168.00	3,500.00	0.00	0.00	41,888.00	5,000.00	2,897	287	23	4	0	0
<b>ADULT CORRECTIONAL INSTITUTIONS -</b>														
Clinton Correctional Institute*	380	11,579.00	9,500.00	1,879.00	300.00	300.00	11,579.00	0.00	2,128	18	0	0	0	0
Clinton Correctional Institute*	30	0.00	0.00	0.00	0.00	0.00	0.00	0.00	2,448	100	0	0	0	0
Clinton Correctional Institute*	430	21,470.00	21,470.00	0.00	0.00	0.00	21,470.00	0.00	300	0	25	0	0	0
Clinton Correctional Institute*	897	53,172.00	48,574.00	793.00	865.00	4,880.00	53,172.00	0.00	4,888	12	13	4	1	1
<b>ADULT CORRECTIONAL INSTITUTIONS -</b>														
Clinton Correctional Institute*	430	62,783.00	61,264.17	5,222.00	178.84	6,117.89	62,003.00	4,000.00	8,711	208	28	14	1	1
Clinton Correctional Institute*	178	16,132.00	0.00	11,608.00	4,322.00	0.00	16,132.00	0.00	1,883	0	32	3	0	0
Clinton Correctional Institute*	210	32,343.43	29,430.91	3,898.19	368.33	885.89	31,345.43	2,000.00	3,368	373	28	16	0	0
Clinton Correctional Institute*	36	63,828.00	63,263.00	4,565.00	0.00	1,278.43	64,541.43	1,500.00	3,656	875	12	8	1	0
Clinton Correctional Institute*	498	63,828.00	63,263.00	4,565.00	0.00	3,438.00	63,263.00	4,000.00	3,881	300	40	42	1	1
<b>ADULT CORRECTIONAL INSTITUTIONS -</b>														
Clinton Correctional Institute*	386	138,584.00	98,588.00	11,564.00	828.00	7,178.00	138,584.00	3,000.00	8,749	323	128	11	2	1
Clinton Correctional Institute*	46	1,480.00	0.00	1,500.00	0.00	280.00	1,480.00	750.00	1,790	633	13	0	0	0
<b>ADULT CORRECTIONAL INSTITUTIONS -</b>														
Clinton Correctional Institute*	113	53,796.00	41,316.00	2,980.00	136.00	8,740.00	53,796.00	1,500.00	7,154	288	28	2	1	0
Clinton Correctional Institute*	25	750.00	0.00	750.00	0.00	0.00	750.00	0.00	NR	NR	NR	NR	NR	NR
Clinton Correctional Institute*	6	750.00	0.00	750.00	0.00	0.00	750.00	0.00	NR	NR	NR	NR	NR	NR
Clinton Correctional Institute*	150	0.00	0.00	0.00	0.00	0.00	0.00	0.00	250	0	6	0	0	0
<b>TOTAL</b>	<b>21,120</b>	<b>1,213,480.77</b>	<b>1,022,530.37</b>	<b>110,287.10</b>	<b>8,218.77</b>	<b>53,885.33</b>	<b>1,213,480.81</b>	<b>47,288.00</b>	<b>123,102</b>	<b>8,002</b>	<b>947</b>	<b>232</b>	<b>22</b>	<b>16</b>

\* - Serviced from the Library Services Division of the S.C. Department of Corrections  
 \*\* - Not included in the grant program, FY 91. Reserve references, inordinate items, Res. and convoluted services from the State Library.  
 A - Grant funds through LSCA, expended in Federal fiscal year.  
 B - Total number of residents for all 21 adult correctional centers served.





# South Carolina Library Network

## FACT SHEET July 1992

### PARTICIPANTS

Public Libraries	53
Academic Libraries	36
Technical College Libraries	16
Institutional Libraries	4
Special Libraries	33
School Libraries	23

State Agencies

### USAGE

Items supplied in response to online and electronic mail requests:

1991-92	40,200 Books
	41,200 Photocopies

### SERVICES

- on-line access to LION (Library Information On-line), the S.C. State Library's automated database providing full author, title, subject searching and requesting of:
  - more than 227,000 books
  - more than 42,800 South Carolina State Documents
- on-line access to FEDCAT (Federal Document Catalog) for verification of:
  - more than 250,000 publications issued by the GPO since 1976
- on-line access to the State Library's Interlibrary Loan Service through electronic mail for requesting:
 

Books	Photocopy
Periodical articles	Federal documents
ERIC documents	Location information
- on-line access to the South Carolina On-line Library Directory for information on more than 400 libraries of all types.
- on-line access to statewide Electronic Bulletin Board Services (EBBS) containing information on:
  - The South Carolina library community
  - Library legislative updates
  - Library positions available

For Information Contact:

Lea Walsh  
Coordinator of Network Services  
South Carolina State Library  
Post Office Box 11469  
Columbia, S.C. 29211  
(803) 734-8666



SOUTH CAROLINA  
STATE  
LIBRARY

#### IV. CRITERIA, PRIORITIES, AND PROCEDURES

##### A. Title I. Library Service

###### 1. Adequacy of State Library Services

Adequacy of services at the state level will be measured by:

Association of Specialized and Cooperative Library Agencies.  
Subcommittee for Library Functions at the State Level. Standards for  
library functions at state level. Third edition. Chicago, American  
Library Association, 1985.

These criteria will be supplemented by pertinent sections of:

South Carolina Library Association. Public Library Section.  
Standards for South Carolina Public Libraries (The Section), 1986  
revision, as amended.

###### 2. Adequacy of Public Library Services

Prior to 1980 public libraries were measured against national standards published by the Public Library Association. In that year the Public Library Association published A Planning Process for Public Libraries, a document which encourages communities to set their own standards based on local conditions and needs. The plan devised to address these needs is to be monitored closely and revised so that the plan will change as the community changes. In 1982 the Public Library Association published Output Measures for Public Libraries: A Manual of Standardized Procedures which are to be used by public libraries to measure the things appropriate to it.

The Public Library Development Project was developed by ALA's Public Library Association, New Standards Task Force. This project developed a new document to replace the 1980 A Planning Process for Public Libraries and also revised Output Measures for Public Libraries. The State Library will use these two documents to assist public libraries in their planning:

McClure, Charles R. et al. Planning and Role Setting for Public Libraries: A Manual of Options and Procedures. Chicago. Public Library Association. American Library Association, 1987.

Van House, Nancy A. et al. Output Measures for Public Libraries: A Manual of Standardized Procedures, 2nd edition. Chicago. Public Library Association. American Library Association, 1987.

The State Library will also use:

South Carolina Library Association. Public Library Section. Standards for South Carolina Public Libraries. (The Section), 1981 revision, as amended:



### 3. Adequacy of Services to the Blind and Physically Handicapped

Association of Specialized and Cooperative Library Agencies. Standards for Library Service to the Blind and Physically Handicapped Subcommittee. Revised Standards of Service for the Library of Congress Network of Libraries for the Blind and Physically Handicapped. Chicago, American Library Association, 1984.

Association of Specialized and Cooperative Library Agencies. Standards for Library Service to the Deaf Subcommittee. Techniques for Library Service to the Deaf and Hard of Hearing. Chicago, American Library Association, 1981.

P.L. 93-112. Rehabilitation Act of 1973. Section 504.

P.L. 94-142. Education for Handicapped Children Act of 1975.

Americans with Disabilities Act Accessibility Requirements. U.S. Architectural and Transportation Barriers Compliance Board, 1991.

### 4. Adequacy of State Institutional Library Services

Eligible for service are the inmates, patients, or residents of penal institutions, reformatories, residential training schools, orphanages or general or special institutions or hospitals operated or substantially supported by the state and/or students in residential schools for the handicapped (including mentally retarded, hard of hearing, deaf, speech impaired, visually handicapped, seriously emotionally disturbed, crippled, or other health-impaired persons who by reason thereof require special education) operated or substantially supported by the state.

Criteria for determining adequacy of services to specific groups will be state or national standards as follows:

American Correctional Association - American Library Association. HRLSD Committee on Institutional Libraries. Library Standards for Juvenile Correctional Institutions. American Correctional Association, 1975. (Currently under revision)

Association of Specialized and Cooperative Library Agencies, American Library Association. Library Standards for Adult Correctional Institutions Subcommittee. Library Standards for Adult Correctional Institutions. Chicago, American Library Association, 1981. (Currently under revision)

Association of Specialized and Cooperative Library Agencies, American Library Association. Standards for Libraries at Institutions for the Mentally Retarded Subcommittee. Standards for Libraries in Institutions for the Mentally Retarded. Chicago, American Library Association, 1981.

Association of Specialized and Cooperative Library Agencies. Standards and Guidelines for Client Libraries in Residential Health Facilities. Chicago, American Library Association, 1987.

South Carolina State Department of Education. Defined Minimum Programs for South Carolina School Districts. (The Department), 1986.

South Carolina Department of Education. Defined Minimum Program for Deaf and Blind Schools. (The Department), 1983.



South Carolina Department of Education. Defined Minimum Program for John de la Howe School. (The Department), 1983.

South Carolina Department of Education. Defined Minimum Program for the Palmetto Unified School District No. 1 within S.C. Department of Corrections. (The Department), 1981.

South Carolina Department of Youth Services. Defined Minimum Program for the Department of Youth Services, 1982.

5. **Adequacy of Major Urban Resource Libraries**

Criteria for determining adequacy of public library services for persons and libraries using services from major resource libraries:

- a. **Adequacy of Public Library Services - basic criteria (see Adequacy of Public Library Services)**
- b. **Needs for Library Services of Individual Users and Libraries in the Regional Area**
  1. **Access to Resources**
    - (a) Access to a strong reference collection
    - (b) Access to business reference services
    - (c) Access to extensive periodical collections, including retrospective files
  2. **Access to Services**
    - (a) Access to library service during evening and weekend hours when local public libraries and the State Library are closed.
    - (b) Access to the services of professionally trained staff, especially during evening and weekend.
    - (c) Access to telephone reference service.

6. **Criteria to Assure Priority for Low-Income Families**

- a. **Determination of Urban and Rural Areas with High Concentrations of Low-Income Families.**

"Disadvantaged persons" means persons who have educational, socioeconomic, cultural, or other disadvantages that prevent them from receiving the benefits of library services designed for persons without such disadvantages and who for that reason require specially designed library services. The term includes persons whose needs for such special services result from poverty, neglect, delinquency, or cultural or linguistic isolation from the community at large, but does not include physically or other handicapped persons unless such persons also suffer from the disadvantages described in this paragraph.

Characteristics of disadvantaged persons may include the following:

- Persons with poor educational background.
- Persons who are receiving less than poverty level incomes.
- Persons from areas characterized by excessive unemployment.
- Persons from areas characterized by excessive low income rates.

- Members of ethnic minority groups which have been discriminated against.
- Persons who have been isolated from cultural, educational and/or employment opportunities.
- Persons who, due to a combination of environmental, cultural, and historical factors, lack motivation for taking advantage of available library services.
- Persons who are dependent upon social services to meet their basic needs.

Counties having high concentrations of persons with poverty level incomes, as determined by the Division of Research and Statistical Services of the S.C. State Budget and Control Board, shall be considered as qualifying under this program. Priorities for grants shall be:

- (1) Projects to serve the urban and rural disadvantaged in counties with over 25% disadvantaged persons (income below poverty level).
- (2) Projects to serve the urban and rural disadvantaged in counties with over 15% disadvantaged persons (income below poverty level).
- (3) Projects to serve the urban and rural disadvantaged in counties with over 20,000 disadvantaged but under 25% (income below poverty level).
- (4) Projects which will result in the general improvement of a library system to bring it up to a minimum level of service prerequisite to special programs for the disadvantaged.

#### 7. Criteria to Assure Priority for Persons of Limited English-Speaking Ability

- a. Determination of Areas with High Concentrations of Persons with Limited English-Speaking Ability.

Persons with limited English-speaking ability include individuals who were not born in the United States or whose native language is a language other than English, and individuals who come from environments where a language other than English is dominant as further defined by the U.S. Secretary of Education, and who by reasons thereof have difficulty speaking and understanding instructions in the English language.

- b. These persons are scattered throughout the 46 counties of South Carolina. Because each county has such small numbers, it is not feasible for libraries to attempt to develop a collection of foreign language materials to meet the diverse needs of its limited English-speaking population.

Because of their low number the State Library has chosen not to treat service to those with limited English-speaking ability as a state priority. A central collection of materials is maintained by the Charleston County Library and is available on interlibrary loan. Although there is no separate LSCA project devoted to this purpose, libraries can also apply for funding to address this priority under the Service to the Disadvantaged Project, the Library Development Project, or the Literacy Project.

## 8. Determination of Eligibility for Agency Participation

The following agencies will be eligible for participation in Title I programs:

- a. Legally established county and regional library systems which qualify for participation in the State Aid program, meet the maintenance of effort requirement for local support, are in compliance with all previous LSCA requirements, and meet the criteria of need, target population, or service specified in individual project regulations.
- b. Libraries of eligible state supported institutions which meet the prerequisites of personnel, space, and financial support, which meet the maintenance of effort requirement for total budget and materials budget, which are in compliance with reporting regulations, and which submit approvable applications on schedule based on an analysis of library needs and a description of proposed plans. Size of institutional population and average length of residence will be considered in determining priorities and establishing the amount of grants.
- c. Agencies carrying out library projects beneficial to South Carolina libraries, such as South Carolina Library Association, Friends of South Carolina Libraries, Association of Public Library Administrators and the University of South Carolina College of Library and Information Science.
- d. Other nonprofit organizations which support/complement the goals of libraries.

## 9. Procedures for Application and Approval of Projects

- a. The State Library will announce proposed projects each Spring. The State Library will assist eligible libraries in developing projects that can be approved at the beginning of the fiscal year. Formal notice of projects and approvals will be sent to all eligible libraries immediately following Department of Education acceptance of the Annual Program and Notification of Grant Award.
- b. Applications must be submitted on forms provided by the State Library. Applications and supporting documents must be submitted by the announced deadline in order to be considered. Exceptions will be made only by prior approval and on the basis of strong extenuating circumstances.
- c. Application will be reviewed by the Public Library Consultant or Institutional Library Consultant to establish eligibility and compliance with regulations. Decisions will be made by the Project Officer for each project in conjunction with the Director.
- d. The criteria for selection of projects will be:
  1. Proven need with a strong indication of inadequacy of present service.
  2. Importance of the project to the area, to the state, and its relation to the State Long-Range Plan.
  3. Significance of the project to statewide library development.
  4. A clear statement of objectives of the project.
  5. Careful planning of the project.

6. A clear plan of action.
  7. A sound budget.
  8. The number of persons served and potential benefit to target groups.
  9. Amount of LSCA funding previously received by applicant in comparison with other library systems.
  10. Previous success of the applicant in carrying out other federal projects.
  11. The value of the project as a demonstration to be reproduced by other libraries.
  12. The relationship of the project to other library development projects and other State and Federal programs.
  13. Evidence of local financial commitment to the project and the ability of the local library or libraries to maintain the project after federal funds have been exhausted.
  14. The innovative character of the project.
  15. Plans for evaluation of the project and for disseminating information about the project and the results of the evaluation.
- e. Announcements of grant awards will be made promptly following review of applications.

#### 10. Evaluation

Evaluation of programs and projects will be continuous, providing the basis for annual revisions. At the state level, a member of the State Library staff will be assigned responsibility for monitoring activities associated with each goal and for supervising local projects related to it. Department heads will have primary responsibility for evaluation of internal programs and consultants for grant projects. Evaluation of projects will be carried on by means of:

- a. Preliminary discussion concerning proposed projects with local library boards or institutional administrators, with library directors and supervisory personnel, and with any other agencies or community representatives concerned with the project to determine project objectives.
- b. On-site visits to the project before programs are initiated, at least once a quarter during the program operation, or prior to acting upon requests for revision of projects or renewal of grants.
- c. Analysis of written proposals, reports, budgets, audits, or other documents submitted in connection with the project to insure that the project continues to meet the original criteria for selection.
- d. Comparative analysis of related projects to measure effectiveness in terms of time, cost and performance.

Local libraries will be required to supervise, evaluate, and report on projects in such a way as to:

- a. Identify the degree of effectiveness with which project goals and objectives have been and are being met.

- b. Assess staff effectiveness in working with the community that is served by the project.
- c. Identify the effectiveness of the dissemination of information concerning the project.
- d. Determine program factors which should be retained, revised, augmented, or eliminated.
- e. Identify and assess the impact of the project on the library's total program of service.
- f. Examine the effects of the library's communication and coordination with other community agencies.

State Library staff members responsible for monitoring and evaluation will report on all activities to the appropriate department head and the Director by means of written field trip reports, monthly reports, and annual project reports and by conferences as needed.

## B. Title II. Construction

Grant funds allocated under LSCA Title II shall be used for the purpose of paying the Federal share of the cost of construction projects which meet LSCA and other criteria as identified in the Long-Range Plan and Annual Program. Such grants shall be used solely for the "construction of new buildings and acquisition, expansion, remodeling, and alteration of existing buildings, and for technology enhancement including the purchase, lease, and installation of equipment of any such buildings, or any combination of such activities (including architects' fees and the cost of acquisition of land). Such term includes remodeling to meet standards under the Act of August 12, 1968, commonly known as the 'Architectural Barriers Act of 1968', remodeling designed to conserve energy, renovation or remodeling to accommodate new technologies, remodeling to improve working conditions, remodeling to meet the Americans with Disabilities Act Accessibility Requirements, and the purchase of existing historic buildings for conversion to public libraries." (P.L. 98-480, Sec. 3 (2)) The project shall follow policies and procedures in the construction of public libraries that will promote the preservation of library resources to be utilized in the facilities.

### 1. Criteria for determining adequacy of library buildings:

New or renovated public library buildings qualifying for construction grants must meet the following space and access requirements:

**Public Library Association.** "Guidelines for determining minimum space requirements." Interim Standards for small public libraries: Prepared by the Subcommittee on Standards for Small Libraries. Chicago. American Library Association, 1962.

**South Carolina Board for Barrier Free Design.** Rules and Regulations. American National Standards Institute (ANSI). American standard specifications for making buildings and facilities accessible to, and usable by, the physically handicapped (1980) are currently adopted.

**Americans with Disabilities Act Accessibility Requirements.** U.S. Architectural and Transportation Barriers Compliance Board, 1991.

2. **Criteria for participation in LSCA grant funding:**

To participate in funds under Title II, the public library must be legally established and meet State Aid requirements.

Construction projects will be approved only for those libraries which are without adequate library facilities necessary to develop library services. This fact will be substantiated by an on-site survey of existing facilities and a review of the service provided by the system made by a staff member of the State Library. Existing facilities will be measured against recommended standards for public library housing as exemplified in Wheeler - The Small Library Building and in the Interim Standards for Small Public Libraries and in Wheeler and Goldhor - Practical Administration of Public Libraries.

3. **Compliance with State and Federal legislation:**

Any library construction project approved for an LSCA grant must follow the procedures and meet the requirements of the Library Services and Construction Act and regulations, EDGAR regulations, and any other current or subsequently enacted legislation or regulations affecting LSCA construction projects.

4. **Applications and procedures:**

Any library construction project approved for an LSCA grant must file a formal application for Federal funds with the State Library with all supporting documentation and assurances as specified in the Applicant's Guide and project memoranda.

5. **Priorities for grant awards:**

The general priorities for all LSCA Title II projects are:

- a. Construction of a new county or regional headquarters building or the enlarging of existing county or regional headquarters buildings, or the conversion of an existing building into a public library facility.
- b. Construction or enlargement of branch library buildings serving a population area of 20,000 or more in county or regional systems, or the conversion of an existing building into a branch library facility. (The Plan of construction and the location of the branch must be based upon a carefully developed plan for the location and development of branches to serve the entire area of the system.)
- c. Construction or enlargement of branch library buildings serving a population area of 5,000 - 20,000 in county or regional systems, or the conversion of an existing building into a branch library facility. (The Plan of construction and the location of the branch must be based upon a carefully developed plan for the location and development of branches to serve the entire area of the system.)
- d. Renovation of an existing county or regional headquarters building or branch library building to make it accessible to the disabled as required in American Standard Specifications for Making Buildings and Facilities Accessible to, and Usable by, the Physically Handicapped, as well as standards outlined in the Americans with Disabilities Act Accessibility Requirements.
- e. Renovation of an existing county or regional headquarters building or branch library building for energy conservation.



**NOTE:** The State Library will not expend Federal funds for acquisition of existing buildings to be used as a public library or for construction sites which will entail the resettlement of any individual or business. The State Library will not expend Title II funds to accommodate new technologies, but will concentrate grant funds on construction and renovation.

Additional grants for building construction in the same fiscal year will not be made to a county library system unless no approvable projects are submitted by other county libraries which have not received a previous grant.

**6. Amount of grants:**

**ALL GRANTS CONDITIONAL UPON AVAILABILITY OF FUNDS**

The allocation of funds for the construction projects will be as follows:

Branch libraries (permanent or temporary) serving populations of 5,000- 20,000 in systems meeting requirements for State Aid, \$75,000 or 50 percent of the cost of the total project, whichever is the smaller.

Branch libraries (permanent or temporary) serving populations over 20,000 in systems meeting requirements for State Aid, \$100,000 or 50 percent of the cost of the total project, whichever is the smaller.

The headquarters of county and regional systems meeting all requirements for State Aid and serving under 50,000, \$150,000 or 50 percent of the total cost of the construction project, whichever is the smaller.

The headquarters of county and regional systems serving 50,000 to 100,000 and meeting State Aid requirements, \$200,000 or 50 percent of the total cost of the project, whichever is the smaller.

The headquarters of county and regional systems serving over 100,000 and meeting State Aid requirements, \$250,000 or 50 percent of the total cost of the project, whichever amount is smaller.

Renovation of headquarters or branch library buildings for accessibility for the handicapped or energy conservation.

The amount of each grant will be determined individually on the basis of the nature and extent of the renovation required and on the other funding available. In no case shall a grant exceed 50 percent of the cost of renovations specifically required to assure access and usability for the handicapped, or for energy efficiency.

The State Library will not use Title II funds for its administration of this project. All funds will be available for grants.

In the event the number of approvable construction projects received is not sufficient to utilize all available funds, the State Library reserves the right to allocate additional grant funds to qualifying libraries having sufficient local funds to maintain the Federal/State matching ratio.

Construction must begin within six months of the approval of the Title II application or risk forfeiture of grant.

## 7. Appeal of decisions:

The method and procedures to be followed in providing every local or other public agency whose application for funds under Title II is denied with the opportunity for a fair hearing before the State Library administrative agency is as follows:

The State Library Board will act as a fair hearing board for any local or other public agency whose application for funds under Title II has been denied.

The State Library Board will give written notification of disapproval and reasons for disapproval to applicants. The applicant will be informed of the right to appeal and the procedure to make such appeal.

Within fifteen days after the receipt of a disapproval of application the applicant may, in writing to the State Library Board, request a hearing.

The State Library Board will arrange for a meeting, and notify the applicant of such meeting. The State Library Board shall have the final decision, which will be given to the applicant within thirty days from the date of the hearing.

## C. Title III. Interlibrary Cooperation

### 1. Priorities (In order of importance)

- a. The South Carolina Library Network, operated by the State Library, to provide bibliographic access to state and national resources, communications among libraries, interlibrary loan, in-service training, cooperative collection development and other means of cooperation.
- b. Other statewide, innovative projects that offer potential for sound long-range development of coordination among two or more types of libraries.
- c. Regional or local projects which meet serious information needs and strengthen interlibrary cooperation among multi-type libraries. In approving awards, consideration shall be given to need, objectives, number of counties and number of libraries involved, extent of local financial support, and prospects for continued local funding at the conclusion of LSCA grants.
- d. Funding may be expended by the State Library for state level activities or by means of grants to groups of libraries for cooperative projects or to a single library carrying out an activity which contributes to statewide cooperation and resource sharing.

NOTE: Title III activities will be coordinated by the Deputy Director.

### 2. Determination of Eligibility for Agency Participation

The following agencies will be eligible for participation in Title III programs:

- a. Legally established county and regional library systems which qualify for participation in the State Aid program, meet the maintenance of effort requirement for local support, are in compliance with all previous LSCA requirements, agree to share resources, and develop a MARC format machine-readable database.
- b. Libraries of state supported institutions eligible for Title I grants.
- c. Libraries in academic and technical colleges which agree to share resources and develop a MARC format machine-readable database.

- d. Libraries in public schools in districts which permit resource sharing.
- e. Special libraries which agree to share resources and, if appropriate, develop a MARC format machine-readable database.
- f. Agencies carrying out library projects beneficial to South Carolina libraries, such as South Carolina Library Association, Association of Public Library Administrators, and the University of South Carolina, College of Library and Information Science.
- g. Other nonprofit organizations which support/complement the goals of libraries.
- h. Agencies such as PALMCOP (Palmetto Archives, Libraries, and Museum Council) which are involved with preservation efforts in the state.

### 3. Evaluation

Evaluation of programs and projects will be continuous, providing the basis for annual revisions. At the state level, a member of the State Library staff will be assigned responsibility for monitoring activities associated with each goal and for supervising local projects related to it. Department heads will have primary responsibility for evaluation of internal programs and consultants for grant projects. Evaluation of projects will be carried on by means of:

- a. Preliminary discussions concerning proposed projects with local library boards or institutional administrators, with library directors and supervisory personnel, and with any other agencies or community representatives concerned with the project.
- b. On-site visits to the project before programs are initiated, at least once a quarter during the program operation, or prior to acting upon requests for revision of projects or renewal of grants.
- c. Analysis of written proposals, reports, budgets, audits, or other documents submitted in connection with the project to insure that the project continues to meet the original criteria for selection.
- d. Comparative analysis of related projects to measure effectiveness in terms of time, cost and performance.

Local libraries will be required to supervise, evaluate, and report on projects in such a way as to:

- a. Identify the degree of effectiveness with which project goals and objectives have been and are being met.
- b. Assess staff effectiveness in working with the community that is served by the project.
- c. Identify the effectiveness of the dissemination of information concerning the project.
- d. Determine program factors which should be retained, revised, augmented, or eliminated.
- e. Identify and assess the impact of the project on the library's total program of service.

- f. Examine the effects of the library's communication and coordination with other community agencies.

State Library staff members responsible for monitoring and evaluation will report on all activities to the appropriate department head and the Director by means of written field trip reports, monthly reports, and annual project reports and by conferences as needed. Reporting, evaluation, and revision activities are coordinated by the Deputy Director.

## V. GOALS, OBJECTIVES, AND IMPLEMENTATION

### **GOAL I. TO STRENGTHEN THE STATE LIBRARY AGENCY FOR THE PURPOSE OF PROVIDING STATEWIDE LIBRARY LEADERSHIP AND SERVICES.**

By authority of S.C. Code 1976, Title 60, Chapter I, the South Carolina State Library is responsible for a statewide program of library development and cooperation. This authority was recodified by Act 178 of 1985. The State Library is the central information service for State Government, State agencies, and the libraries of the state. It provides reference, bibliographic and interlibrary loan service to supplement the library resources of the state. It provides leadership and technical assistance in the development of statewide library programs and local library service. It provides library service to blind and physically handicapped users and guidance and assistance to state institutions in serving institutional residents. The State Library is also charged with administering and implementing within the state the library programs provided for in the Library Services and Construction Act, P.L. 84-597 as amended.

In order to address this goal the State Library has identified four objectives:

**Objective 1.** To enhance the administrative, planning, and support capabilities required for statewide library development.

The future of library development is directly related to the strength of the State Library. With scarce resources planning has assumed new prominence. Planners must be able to determine statewide needs, set goals and devise strategies to meet these needs. They must also be flexible enough to deal with budget fluctuations, as well as to respond to current and changing national and state concerns. The State Library must be able to administer state and federal funds in compliance with all state and federal requirements. As an agency of state government the State Library must also be able to respond to the ever increasing planning needs required by the state.

Coordination of LSCA documents with Governor's Office (Grants Services) and U.S. Department of Education will be emphasized so that the documents will be ready for approval as early as possible. The State Library will revise projects, etc. on a regular basis. LSCA evaluations will be submitted to the U.S. Department of Education by the December 31 deadline. The LSCA program will be coordinated by the LSCA Coordinator and the Director of Administrative Services.

In FY 94 the State Library will again attempt to acquire state funding to replace some of the LSCA funding used at the State Library. However, because of shortfalls in state revenue, state agencies are limited to only a 5% increase in budget requests. The State Library experienced some success in FY 91 with replacing LSCA with state funds, but not enough to provide full state funding for basic State Library services. A pattern of repeated shortfalls in state revenue collection over the past few years discourages much optimism in this area.

Title II funding will require State Library administration in FY 92 and beyond. The State Library had intended to develop a plan for state funding for public library construction, but is now limited by imposed constraints on requests for budget increases.

Advisory Council activities will include meetings over the three year period. See page 3 for additional information on Advisory Council activities.

Dissemination of information concerning LSCA activities is crucial to public understanding of the need for and the role of federal support for libraries. The State Library will continue to sponsor the annual South Carolina Read-In, inviting school groups to march to the State House to celebrate books and reading. Publicity will be generated during the three year period for all LSCA projects. No statistical projections can be made on number of releases, etc. because they will be determined by the number and type of activities funded. Subgrantees are

required to credit the use of LSCA in their programs when appropriate. When making subgrants the State Library provides a sample news release. It also informs members of the General Assembly of the grant and its purpose.

The General Administration, Strengthening Support Services, and Library Interpretation projects will be continued to enable the State Library to conduct activities consistent with this objective. These are ongoing activities and as such will be continued throughout the planning period.

**Objective 2.** To provide a comprehensive collection of materials necessary to meet the Library's responsibilities as the central information resource for libraries of the state.

The State Library functions as the central unit of a statewide reference and interlibrary loan network designed to supplement and coordinate library resources in South Carolina. It also provides special information and reference services to state government and state agencies. The State Library will select, acquire, and maintain a collection of books, documents, microforms, periodicals, and federal and state documents, of sufficient scope and depth to meet the information needs of its various constituencies. The State Library anticipates its collection should grow in the following manner:

	FY 92	FY 93	FY 94	FY 95
Books	229,000	238,000	247,000	256,000
State Documents	45,000	50,000	55,000	60,000
Federal Documents	227,000	234,000	241,000	248,000
Microfiche	420,000	440,000	460,000	480,000
Periodicals	2,400	2,400	2,400	2,400

The state does not provide sufficient funding to meet existing needs. The FY 93 book budget is \$144,000 and there is a good chance it will be reduced during the year due to budget shortfalls. Therefore, the Strengthening the State Library Agency project will be continued to supplement state appropriations with the goal of substantially expanding and strengthening the library's collections to better serve the libraries of South Carolina. It is anticipated that the South Carolina Library Network will increase demands for service. The State Library has set an objective of increasing use of reference and interlibrary loan services by 5% in FY 93. Increased usage due to the network will occur, but it is too early to project a figure (albeit higher than 5%).

**Objective 3.** To provide consultant services for public, institutional, and other libraries of South Carolina.

Three general consultants, one children's consultant, one adult services consultant, one institutional consultant, and the LSCA Coordinator form the State Library's library development staff. The consultant corps is supplemented by members of the Reader Services staff, Technical Services staff, Handicapped Services staff, or Administrative staff, when appropriate. The consultants provide technical assistance to public and institutional libraries on such matters as budget preparation, personnel practices, collection development, and library construction. They assist with needs analysis, program planning, in-service training, and the implementation and evaluation of LSCA projects. The general consultants also supervise the administration of State Aid. The consultants work with library staffs, trustees, building committees, local government officials, and other groups interested in improving library service. The State Library will continue to support the Friends of South Carolina Libraries organizations which was established in 1989.



The decade of the '80's signaled a changing of the guard in public library directors. Retirements caused some vacancies, but most are due to low salaries which make it difficult to recruit directors, especially in smaller counties. Six new library directors were given orientation and assistance in FY 92. It is expected there will be two new directors to orient in FY 93.

Project objectives for the library development staff are discussed elsewhere in this document. It is estimated that library development staff members will make 200 field trips per year in furtherance of this objective. This includes trips made by the Director and Deputy Director as well.

**Objective 4.** To centralize at the state level programs and functions which cannot be handled economically or effectively by individual libraries.

The State Library maintains a collection of audiovisual materials, comprised of 16mm motion picture films, videotapes, slide/tape shows, filmstrips, audiocassettes, and puppets which are available on loan to public, institutional, academic, and special libraries. The materials are also available to state employees. The only exception is the collection of children's audiovisual materials which are reserved (because of high demand) for the use of public and institutional libraries. Such a collection at the state level prevents costly duplication of expensive resources and makes available to the public a far broader selection of films than any library could provide alone. Due to the video proliferation, more individuals have access to feature films through in-home videos. Because more and more materials are being produced on videotape rather than in 16mm format, and because it has become increasingly difficult and expensive to maintain a viable 16mm film collection, a decision was made in FY 92 to discontinue purchasing 16mm films and concentrate instead on adding materials on videotape.

During FY 92, retrospective conversion of the audiovisual collection will continue. This will entail weeding the 16mm film collection. For this reason, the number of 16mm films in the projections will decrease.

	FY 92	FY 93	FY 94	FY 95
16mm Film Titles	2,400	2,300	2,300	2,300
Other Audiovisual Formats	1,500	1,600	1,600	1,800
No. of Programs	5,300	5,600	5,900	6,200
Attendance	94,000	99,000	104,000	109,000

In FY 92, thirty-three public libraries participated in lending audiovisual materials, to community groups and organizations. Increasing the number of libraries offering organizational service and the number of organizational users will be objectives in the next two years. Helping to meet these objectives is the fact that the South Carolina Literacy Association has placed on permanent loan at the State Library its collection of audiovisual materials. Public libraries in the state work closely with local literacy organizations, and in so doing borrow materials from the State Library's audiovisual collection. SCETV develops many fine programs related to the topic of parenting. Many of these programs, in 1/2" VHS format, are now on deposit at the State Library and are available to day care centers and technical colleges throughout South Carolina.

New audiovisual acquisitions will be announced in FY 93 in the quarterly adult services newsletter and in the newsletter published by the Children's Services Consultant. Special lists will also be printed and distributed at four regional children's preview sessions for public and state institutional libraries. An updated audiovisual catalog will be distributed to participating libraries in Fall 1992.

Since the creation of a children's consultant position in 1979 the State Library has provided increased services to public libraries in the area of children's programming.

A statewide summer reading program will be coordinated by the State Library each year. The children's consultant assists in the selection of children's audiovisual materials and advises libraries on programming films. The Early Childhood Media Collection catalog was revised in 1990 to include materials in the State Library collection, providing easier access to the materials for parents and staff of child care centers. Promotion of the collection will continue. Use of the videotape "Read to Someone You Love" which stresses the value of reading aloud to children and which was produced in cooperation with the University of South Carolina College of Library and Information Science and the South Carolina Humanities Council will continue.

The State Library is planning a third Young Readers Day celebration in November 1991. Schools, public libraries, and reading councils around the state will cooperate activities promotion reading and reading aloud. Over 700,000 children are expected to participate by wearing decal stickers proclaiming the day.

The Children's Services Advisory Committee will continue to meet regularly and has identified continuing education as an on-going need. Workshops and regional meetings will be held to provide information and to assist staff of public libraries in learning and refining skills in materials selection, planning and evaluation, and techniques of using books and materials with children and youth. The Children's Services Consultant will act as advisor and member of a task force appointed by the South Carolina Library Association section on Service to Children and Youth to help implement guidelines which were recently developed for children's services in South Carolina. These guidelines will be a useful tool in educating library boards and citizens on the elements present in quality library service to children and in assisting libraries in setting their own goals for service.

The State Library will provide continuing education opportunities for professional and non-professional librarians and for library trustees each year. In addition to formal courses offered by academic institutions, the state Library will also plan special workshops given by staff members or consultants to support current programs and activities. The State Library has asked the President of the Association of Public Library Administrators to appoint a committee to work with the Continuing Educator Coordinator in developing a comprehensive continuing education plan. Workshops will be offered in FY 93 on the topics of reference interview training, homework help, branch library service, and service to the elderly. Cooperative activities will be planned whenever appropriate with the University of South Carolina's College of Library and Information Science. Increasing emphasis on cooperation, automation, and networking will necessitate more continuing education activities for all types of libraries under LSCA Title III (such as Cooperative Reference Exchange) in addition to traditional Title I activities. The State Library is requesting state funds in FY 93 to hire a continuing education librarian.

**GOAL II. TO EXPAND AND IMPROVE PUBLIC LIBRARY SERVICES THROUGHOUT THE STATE, PROVIDING ACCESS FOR EVERY RESIDENT, SO AS TO FURTHER THE EDUCATIONAL, VOCATIONAL, ECONOMIC, AND CULTURAL ENRICHMENT OF ALL CITIZENS.**

**Objective 1.** To develop equitable and sufficient financial support for library services from local, state, federal and other funds.

In FY 91 local support for public libraries was 88%, state support was 9.5%, federal support was 1.7%, and private contributions were less than 1%. This ratio has remained relatively constant over the last several years.

Property taxes at the local level remain the primary source of public library funding. Statewide property reassessment has caused some counties to provide no growth budgets over the past few years. Possible changes in local taxing structures (the rollback of property taxes and the beginning of a local option sales tax) may impact library support. Local support averaged

\$8.18 per capita in FY 91, with a median of \$5.66 per capita. Future goals are \$6.50 for FY 93, \$7.00 for FY 94, and \$7.50 for FY 95. Uneven local support will continue to be a problem. The State Library will continue to publish South Carolina Public Libraries Annual Statistical Summary to provide libraries with comparative data for budget justifications.

State Aid for public libraries in South Carolina began in 1943. See page 22 for a historical review of State Aid. The General Assembly originally funded State Aid at \$1.03 per capita for FY 92 with a minimum grant of \$15,000 per county. Due to revenue shortfalls and ensuing reductions in the state budget, State Aid has been reduced to .97 cents per capita for 1993. The State Library will request an increase to \$1.00 per capita with no county receiving less than \$15,000 in FY 94.

APLA, library trustees, and Friends are also promoting the continuation of federal support for libraries. Top priority now is the continued funding of LSCA.

Public libraries, as noted above, receive less than 1% of their operating support from private contributions. There has been an increase in contributions for capital improvements in recent years which can primarily be attributed to the availability of Title II funding. With continued Title II funding this should continue. Automation projects are also encouraging contributions.

**Objective 2.** To provide incentive grants to public libraries for services and activities which support state and LSCA priorities, including personnel, collection development, and equipment.

The State Library will continue to offer per capita grants for public libraries to improve or extend service in areas of demonstrated need, consistent with LSCA priorities. Grants will be made available to strengthen existing library programs by adding trained staff; to extend service to new groups by a variety of outreach methods, such as bookmobile programs, deposit collections, and innovative and/or experimental programs targeted for certain groups; to expand, improve, or maintain the resources of public libraries by the purchase of new books, periodicals, audiovisual materials, other non-print media, and purchase or lease of library equipment; and to implement programs of publicity to keep the public informed of the services offered by public libraries; and for planning activities; and to assist libraries in providing materials and conducting programs aimed at preventing or eliminating drug abuse.

The Library Development Project, which is intended to improve or extend services in areas of demonstrated need, is a per capita grant project. In FY 92 the funding level was ten cents per capita with a cap of \$20,000 and a minimum of \$2,500. Libraries are required to meet a minimum level of local support to qualify. The floor requirement for FY 93 is \$5.00. It is anticipated that FY 93 funding will be ten cents per capita, with the remaining three cents per capita being diverted to other grant projects. Grant levels for FY 94 and FY 95 will not be decided until each year's LSCA appropriation is known.

In order for public libraries to take advantage of the benefits of technological development, the Public Library Automation and Technology Project is available. It will continue in FY 92 and the foreseeable future. The South Carolina Library Network will continue the emphasis on computer technology in libraries. Coordination of these grants will be made with Title III grants when appropriate.

The State Library has established a goal of two books per capita for public libraries. In FY 91 public libraries owned 1.55 books per capita based on the 1990 census. LSCA funding should assist libraries to increase their holdings to 5,600,000 in FY 93, 5,800,000 in FY 94, and 6,000,000 in FY 95. As libraries develop machine-readable records, collections are being inventoried. This will result in an increase in weeding and identifying lost materials which should have a negative impact on per capita holdings.

There are 211 professional librarians employed in South Carolina's public libraries. This figure has remained relatively constant over the last several years. Projections in the past of adding ten per year have proved to be unrealistic. A projection of five per year is now being made. New buildings in some cases have caused libraries to increase staff size. Low salaries often cause high turnover in these positions. With recent increases in public school salaries due to the Education Improvement Act some librarians are resigning to become school librarians for more money and often less responsibility.

**Objective 3.** To extend public library service to special constituencies, including the disadvantaged, children, the elderly, the illiterate, the unserved, and persons of limited English-speaking ability.

As stated elsewhere in this document the State Library believes that basic library service needs -- information, education, and recreation -- are the same for all groups, but the methods of delivering these services must necessarily be tailored to meet the special needs of each group. South Carolina public libraries provide materials for new adult readers, space for literacy tutoring, referrals for literacy training, service to nursing homes, to senior citizen centers, day care programs, and local jails.

Under its Service to the Disadvantaged project the State Library has addressed the needs of the disadvantaged in various ways. These projects have had effects far beyond the locales and population groups originally designated as targets. They have been the instruments for changing staff and public attitudes concerning library goals and services, in bringing new groups of users into the library to participate in traditional activities, and in revealing additional areas of service to be explored.

As always, throughout the three year period, local libraries will be encouraged to submit applications which address the special needs of the disadvantaged. For all disadvantaged grants priority will be given to counties with over 25% of their population being disadvantaged. The second priority is counties with over 15% disadvantaged. The third priority is to counties with over 20,000 disadvantaged citizens, but not 25% of the population.

The State Library has identified two major problems in providing service to the disadvantaged: physical access to library service and illiteracy. Projects have been designed to address these problems.

One of the most effective means of providing library service to the disadvantaged in South Carolina is bookmobile service. Over the past several years LSCA grants have enabled twenty libraries to purchase new bookmobiles. As other bookmobiles wear out in counties eligible for a Service to the Disadvantaged grant, grants will be available to replace them. This will be true throughout the three year period. A priority will be assisting grant recipients and other libraries to develop their bookmobile services to better meet the needs of the disadvantaged.

Illiteracy remains a major problem in South Carolina, and over the years the State Library has encouraged public libraries to become involved in local efforts to eradicate illiteracy. The focus on illiteracy has become sharper in recent years. Even before the P.L. 98-480 emphasis, cooperative efforts were underway in South Carolina to address this problem. A separate literacy project was begun in FY 86 and will continue. Title VI funding is available both to the State Library and to public libraries.

Under the Service to Children project, the State Library initiated, in FY 89, a grant program to fund basic services to children in counties where such services have been underdeveloped and limited, to test or demonstrate innovative programs and services which may be adapted for use in other libraries, to promote and coordinate activities in cooperation with other community agencies serving children and to develop community understanding of the role of library service in the intellectual and social development of children. This program has proved to be highly successful and will continue through FY 93.

South Carolina's over 65 age group increased 72.3% in the last decade. The State Library, in light of the emphasis placed on serving this group in the LSCA Amendments of



1984, will evaluate programs for the elderly. Libraries will be encouraged to target local, State Aid, and LSCA (library development and service to the disadvantaged) funds to meet the library needs of the estimated 415,480 people in this category. The Adult Services grant program is designed to help the needs of the elderly population.

Because of their low number the State Library has chosen not to treat service to those with limited English-speaking ability as a priority. The central collection developed with LSCA funding is still maintained at the Charleston County Library and is available on interlibrary loan. Although there is no separate LSCA project devoted to this purpose, libraries may apply for funding to address this priority under the Service to the Disadvantaged Project, the Library Development Project, or the Literacy Project.

**Objective 4.** To encourage provision of public library facilities adequate in space, design, and access to meet the needs of the community.

The State Library surveyed public libraries in May 1988 to determine current space needs. Nearly every library expressed a need for additional space. The most critical need is in the area of branches. There is an immediate need for thirty (30) new branches and ten (10) enlarged branches. It is estimated that three or four projects can be funded per year if LSCA Title II is funded at the FY 91 level. The State Library will develop a plan for state funding for public library construction for consideration by the General Assembly.

State Library staff members work with public library staffs, boards, and local officials in the writing of building programs, drawing of initial floor plans, critiques of architectural drawings, furniture layout, fund raising, and justifying need to County Councils. The major story of recent years was the willingness of the people to raise money for their library. From the activity that has been generated, it is obvious that LSCA Title II funds have served as an incentive for local effort.

**GOAL III. TO EXTEND AND IMPROVE LIBRARY SERVICES TO SPECIAL CLIENTELE: THE INSTITUTIONALIZED AND PHYSICALLY HANDICAPPED.**

**Objective 1.** To promote the establishment and development of institutional library service capable of supporting treatment, education, and rehabilitation programs in state-supported institutions.

Since 1967 the State Library has provided assistance to libraries in state-supported institutions. The original goal of library service in all institutions has been reached. As new institutions are created, library service is often planned as an integral component. Activities now center on improving the quality of service. The State Library provides consultant services to all state-supported institutions and collection development grants to those institutional libraries that meet the support requirements for the grant program. In addition, the State Library provides continuing education opportunities, reference assistance, interlibrary loan services, and film services. Library support has increased dramatically with the grant program, but escalating costs of all materials and services, added to uncertain state economies, result in inadequate provision of library services. As agencies add more libraries there is a need to increase materials budgets.

One of the recommendations resulting from the recent statewide study of institutional libraries by the institutional consultant is to eliminate per capita grants for collection development to institutions and instead make institutional grants competitive. This recommendation will be implemented during FY 92. Although some of the grants may still be targeted toward collection development, institutional librarians will be able to pursue other areas such as technology.

With most educable and trainable retarded children being mainstreamed into the public schools, the residential centers are now working with those who are profoundly retarded and/or older residents who have been in an institution for the greater part of their life and are incapable of living outside. Toys, games, and realia are more appropriate materials for

providing library service than books. Efforts will continue to increase these collections. Collection size in mental health institutions approach quantitative standards. The need is to weed these collections and replace worn, outdated materials. The School for the Deaf also meets quantitative standards, but its collection is an old one and continues to need weeding. Weeding is a need at all other institutions, though less so at the State Hospital and Midlands Center where major weeding programs have been completed. Children assigned to the schools run by the Department of Youth Services have library service available only during school hours. Their collections are also underdeveloped. A realistic objective is to increase inadequate local book budgets by 10% each of the next three years. The Department of Corrections has exceeded the ACA/ALA goal of five books per inmate. The need remains for additional funds to maintain these collections and provide for new libraries as they are opened. The State Library is able to supplement institutional holdings with interlibrary loan and the film program. An objective will be to increase use of these services by 5% in each of the next three years. Three mental health libraries access the State Library through the South Carolina Library Network. All institutions are understaffed. The institutional consultant in meetings with administrators will attempt to get staffs increased, but little hope is offered since the state is reluctant to add new positions.

For those institutions too small to maintain a full program of library service, the institutional consultant will continue to select paperback materials. These include institutions serving the physically handicapped and those addicted to alcohol and drugs, and a long-term care mental health facility.

Continuing education opportunities for institutional librarians and staff have increased in recent years as a result of State Library activity.

**Objective 2.** To provide special programs of library service for visually and physically handicapped residents.

The South Carolina State Library has the responsibility for providing library services to the blind and physically handicapped of the state. The Department for the Blind and Physically Handicapped cooperates with the Library of Congress National Library Service for the Blind and Physically Handicapped. Anyone who is unable to read conventional print due to visual or physical handicap is eligible for service. According to Library of Congress estimates, 48,813 South Carolinians are eligible; 8,774 were serviced in FY 92. The long-range goal is to serve 39%, the same percent using public libraries. An interim goal is to register 1,000 new readers each year for the next three years. The NLS feels that readership in this service nationwide may be leveling off. We will monitor readership in South Carolina to determine if that is true here. In FY 92, 295,235 books were circulated. The goal to increase circulation by 5% was met. The acquisition of an automated circulation system in FY 87 has sharply increased circulation. In order to serve readers of braille the library will continue to contract with the North Carolina State Library.

The volunteer coordinator has expanded the in-house recording program using the recording studio and professional quality recording equipment acquired in FY 88. Additional volunteers in other areas have been recruited. Mailing lists, damaged book repair, weeding and other collection development tasks are ideally performed by volunteers. The automated circulation system provides much data that volunteers can help analyze for DBPH use. A formal training program is utilized for volunteer orientation.

A major push to promote this service continued this year. NLS produced as well as locally produced materials were used. Talks before various groups, television appearances, and exhibits were increased. The library has experienced an increase in "walk-ins" curious about what a library for the blind and handicapped provides since this library is located in the same building as the State Museum. This free publicity should continue to result in greater public awareness of this service and probably in increased patronage.

The 1984 ALA revised standards for this service are being met either fully or partially. As time and funds permit the library will attempt to meet other standards. The Advisory Council, composed of users and other providers of service to the handicapped, meets semi-annually.



Workshops are held for public libraries, emphasizing the role public libraries can play in the provision of this service. Part of this program's success depends on how well front-line staff at public libraries are informed about it. These workshops, both in-house and in public libraries will continue. Meeting space in the library has enabled staff to better present material to other groups as well.

**GOAL IV. TO ENCOURAGE AND DEVELOP RESOURCE SHARING BY ALL LIBRARIES THROUGH PARTICIPATION IN THE SOUTH CAROLINA LIBRARY NETWORK AND OTHER COOPERATIVE ACTIVITIES.**

**Objective 1.** To provide access to library collections in the state.

The State Library operates the South Carolina Library Network. The central component is the State Library's integrated on-line system, which currently includes public access catalog, circulation, electronic bulletin board, audio-visual booking, on-line library directory, and interlibrary loan. This system provides local libraries access to State Library materials. The system is capable of linking other bibliographic and databases in the state. The system is planned for phased growth and expansion. In addition to the State Library's catalog, the system provides on-line access to the GPO database of federal documents. As more databases, both bibliographic and full text become available, the State Library will investigate the possibility of mounting them.

Access to the OCLC database through SOLINET provides the basis for most interlibrary cooperative programs in South Carolina. Title III grants will continue to be used when appropriate to encourage membership. Retrospective conversion grants, as well as tape-load setholding of existing bibliographic records of non-OCLC members into the SOLINET database, will be considered.

The State Library will continue to operate the South Carolina Library Database as a component of the South Carolina Library Network based on the OCLC Group Access Capability (GAC). This project will be expanded with additional selected users and tapeloading of bibliographic records of some selected users. The State Library will continue to promote the use of SoLine GAC sponsored by SOLINET. The State Library will continue to provide training to selective users participating in SCLD.

Network plans call for a statewide union list of serials. The South Carolina Union List of Serials contains the holdings of 38 libraries located across the state. In future years, the Union List will be expanded to include holdings of remaining smaller and medium sized libraries around the state. As new products such as CD-based union lists become available from SOLINET/OCLC, the State Library will investigate their use by South Carolina libraries. It is envisioned that the statewide union list of serials may require a menu approach to these separate databases rather than one single union list. The SCLN will provide the means for accessing the serials collections of the state. The State Library plans to test on-line dial-access for selected users into the State Library's serials database at some point in the future.

Future SCLN plans call for the addition of other system functions such as acquisitions, reference information, and newspaper index. At the state level, plans call for union listing of statewide collections deemed most significant for interlibrary loan and resource sharing. Network expansion will be expanded to include other libraries, such as additional academic and special libraries which do not currently have access due to lack of equipment.

The State Library's Coordinator of Network Services will continue efforts to increase use of the South Carolina Library Network by conducting regional workshops and field work. Training will be on-going to train new staff and to review system capabilities with existing staff. State Library staff will also assist libraries to develop better understanding of how to use local resources more effectively. A statewide publicity effort to promote awareness of the South Carolina State Documents Depository materials by the public and the library profession will be included in FY 93. In FY 93, the Coordinator of Network Services will conduct numerous training sessions to introduce SCLN users to new public access software searching techniques which provide keyword and boolean search capabilities. The Documents Librarian will also

visit documents depository sites. Grants will be made for other continuing education opportunities which will enhance reference and interlibrary loan services.

The State Library will promote the South Carolina Library Network, as well as use of libraries in general which should lead to increased usage of the SCLN. A major display unit has been developed to use at conferences and other appropriate times. It will continue to be used to promote the SCLN.

The State Library will encourage libraries to expedite local efforts to acquire and deliver informational materials. When appropriate, grants will be awarded for telefacsimile equipment of other equipment needed to assess remote informational databases.

The State Library will continue its membership in PALM COP to be of service to other libraries in the event of disasters and to promote the sharing of preservation information among South Carolina libraries. The State Library will continue to maintain a small amount of preservation supplies and equipment which may be borrowed by other libraries when they are faced with minor disasters.

**Objective 2.** To provide interlibrary loan and reference services from the State Library.

The State Library will continue to serve as the primary source of interlibrary loan and reference service for libraries of the state. Public, academic, technical, institutional, and special libraries are users of this service. An objective for FY 93 is to increase use of this service by 5%. Use is defined in terms of circulation, not new users. Projections for FY 93 and FY 94 are set at 5% also.

The State Library in FY 93 will continue to evaluate the impact of school library participation in the SCLN. Ten percent of the high schools in the state are presently being served by the network. A supplemental request for state funding to serve 100% of the state's high schools will be made in FY 94.

As an enhancement to interlibrary loan the State Library searches on-line data retrieval services in response to research requests. As new databases become available, the library will subscribe to those considered significant in providing needed information.

**New Resources**, a monthly listing of recent State Library acquisitions, will continue to be published to encourage use of the materials listed.

**Objective 3.** To work with PALMCOP and other libraries and organizations which are involved with preservation efforts in the state.

South Carolina's libraries, archives, and museums face the same problems of disintegrating collections which are plaguing similar institutions across America. Since no single agency in South Carolina is charged with responsibility in this area, the State Library has joined forces with other institutions sharing the same concerns to form the Palmetto Archives, Libraries, and Museum Council on Preservation (PALMCOP). LSCA funds will be used to encourage communication among PALMCOP members and to help coordinate preservation efforts in the state.

The State Library has contracted with the Charleston Museum to secure the part-time services of its preservation consultant for a statewide preservation awareness program. This project began in FY 92 and will continue into FY 93. Activities include speeches, presentations, and workshops aimed at librarians, Friends, and trustees. The State Library will also identify other possibilities for increasing preservation awareness. Other activities will include sponsoring workshops and publication of preservation education and promotional materials.

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