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#### **ABSTRACT**

A study asked trade union leaders in Pennsylvania about present and future levels of worker dislocation, how familiar they were with programs for dislocated workers, what factors caused job dislocation, and what factors affected the use of existing programs. Data were collected through a telephone survey of all 1,824 local unions who were affiliates of the Pennsylvania AFL-CIO. Mailed questionnaires were sent to those who could not be reached by phone. The response rate was 58 percent. The following are among the findings reported: (1) over 30 percent of the local unions had experienced some job dislocation in the preceding year; (2) job dislocation was more likely to occur in the private sector, in industrial and trades operations, in concessionary bargaining climates, and in industries with lower educational requirements for employment; (3) layoffs were the most frequent form of job dislocation and no one factor was reported as the dominant reason for dislocations; (4) over 14 percent of respondents said it is likely or extremely likely that they will experience significant dislocation during the next year; (5) unions whose members had been dislocated have tended not to use programs designed to assist dislocated workers, and there is a low level of familiarity with such programs among all local union leaders; (6) respondents cited job search and placement as the first and retraining as the second most important needs of their dislocated members; and (7) respondents strongly agreed that it is important for organized labor to be deeply involved in dealing with worker dislocation. (The document contains a copy of the telephone survey questionnaire.) (CML)

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Experiences and Attitudes

A Research Report to the Pennsylvania AFL-CIO

Supported by the Pennsylvania Dislocated Workers Program of The Pennsylvania Department of Labor and Industry

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June 30, 1989



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Cover photo by Jim Deegan, staff photographer, Pennsylvania AFL-CIO.



Experiences and Attitudes

## Summary of the Research Report

The responses of over a thousand local union officials to a survey on the problems of dislocated workers in Pennsylvania indicate the following conclusions:

- Over 30% of the local unions sampled experienced some level of job dislocation in the last year.
- Job dislocation in Pennsylvania was more likely to occur in the private sector, in industrial/trades type operations, in concessionary bargaining climates, and in industries with lower educational requirements for employment.
- Layoffs are the most frequent form of job dislocation. The reasons for job dislocation are due to many factors; no one factor overwhelmingly predominates.
- Over 14% of local unions sampled state it is "likely" or "extremely likely" they will experience significant dislocation in the next year; an additional 20% of the unions are unsure as to whether they will face such dislocation.
- Local unions who have had experience in dealing with member job dislocation have had a relatively low utilization rate of programs designed to assist dislocated workers. There is also a low level of familiarity with such programs among all local union leaders.
- Union officers at the local level cite "job search and placement" and then "retraining" as the first and second most important needs of their dislocated members.
- Local union officials strongly agree that it is important for organized labor in the state to be deeply involved in dealing with worker dislocation.



Experiences and Attitudes

#### **Policy Recommendations**

The conclusions given in this report suggest the following policy recommendations:

- Given the present level of worker dislocation, and the projections of dislocation in the next year, the state must reaffirm its commitment to worker retraining, job placement, and basic education for workers.
- Considering the insufficient knowledge level regarding federal, state, and local programs designed to assist dislocated workers, policymakers need to institute an immediate and concerted effort at providing information to Pennsylvania workers about programs designed to assist them in dealing with economic dislocation.
- Since a large degree of the job dislocation is occurring in the older, more highly unionized industrial workplaces across the Commonwealth, education about programs designed to assist dislocated workers should be channelled through the state's labor movement.
- Using the identification of 67 local unions in this survey who report that dislocation is "extremely likely" in the coming year, policy-makers should develop and/or enhance special early warning programs to identify and address the needs of workers where job dislocation is imminent.



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Experiences and Attitudes

#### Introduction

Over the past few years, the Commonwealth has initiated a series of programs to assist displaced workers. These include the Governor's Rapid Response pro .am, the Job Centers approach to centralizing employment assistance, and various other efforts to deal with the social and human consequences of plant closings and mass layoffs.

In order to do so effectively, policymakers must acknowlege the central role that the Pennsylvania labor movement must play in communicating the availability of those services. Pennsylvania is one of the most highly unionized states in the nation, with 27 percent of its labor force organized. Approximately 1.23 million citizens of the state are union members. Since much of the economic dislocation affecting employment occurs in sectors of the economy that are highly unionized, it becomes increasingly clear that the labor movement in Pennsylvania needs to be fundamentally involved in informing the state's workers of the services that are in place to assist them in dealing with job dislocation.

This research was designed to assess the experiences and attitudes of trade union leaders in the Commonwealth concerning worker dislocation. More specifically, it looks at the:

- stimates of present and future levels of worker dislocation
- level of general familiarity with programs concerning dislocation
- factors behind dislocation and utilization of existing programs



#### Methods and Description of the Sample

In May and early June of 1989, a survey was conducted of the 1,824 local unions who are affiliates of the Pennsylvania AFL-CIO (Appendix A). Attempts were made to reach an officer of all affiliates by telephone where the phone numbers were available. Where those numbers were not available, or where phone contact was not possible, mail-back surveys were sent to those who could not be reached. A total of 1,054 responded to the survey (representing 478,150 workers) for a 58 percent response rate.<sup>1</sup>

Analysis by county indicates a balanced geographic distribution of the sample. Comparison of responses to the list of affiliates shows a valid distribution of the sample across a wide variety of union types (i.e. public/private sector, industrial, service, etc.) and no evidence of bias.

Table 1 describes the sample in terms of a number of basic factors:

Table 1 Description of the Sample					
Variable	Number	Percent			
Sector					
Private		60.5			
Public		35.6			
Non-profit	. 40	3.9			
Type of work					
Industrial	. 375	35.9			
Building Trades	. 85	8.1			
Service	. 407	39.0			
Transportation	. 59	5.7			
Size					
less than 50	. 252	24.2			
50-100		20.2			
100+- 250	. 278	26.7			
250+- 500	. 131	12.6			
500 +- 1000	. 85	8.2			
1000+- 2000	. 38	3.6			
2000+- 5000	. 32	3.1			
5000+-10000	. 7	.7			
10000+-25000	. 6	.6			
25000+	. 2	.2			
How long workplace in community?					
Less than 1 year	. 4	.4			
1-5 years		3.1			
5+-10 years		3.1			
10 + -20 years		13.9			
20 + years		79.4			
More than one location in PA?					
Yes	. 668	64.9			
No	111	34.6			

<sup>1.</sup> Fifty-four (54) or 5% of the responses were based on mail-back surveys, the remainder were based on telephone interviews. Nine (9) responses contained substantially incomplete data and were deleted from further analysis.



Approximately two-thirds (60.5%) of the unions sampled are in the private sector. One-third (35.9%) of the unions have members working primarily in industry, while slightly more than that (39.0%) have members working in service industries. Slightly less than one-half (44.4%) of the unions function in workplaces with less than one hundred employees. Approximately another quarter (26.7%) of them represent members in workplaces with between 100 and 250 employees. The remainder are employed in larger facilities. This appears to reflect a trend towards the smaller workplaces typical of growing service sector employment. In addition, the increasing tendency of employers to outsource or subcontract work may also have had an impact on size.

Table 1 also suggests that the employers of the majority of the local unions sampled are not new employers. Over three-quarters (79.4%) of the union officials report that the workplaces have been in the community for over twenty years. Additionally, one-third (34.6%) state that their employers have multiple locations in Pennsylvania.

Table 2 provides additional information on the unions sampled:

Variable	Number	Percent
Change in size past five years		
Grown dramatically	99	9.5
Grown a little	224	21.5
Same	287	27.5
Shrunk a little	202	19.4
Shrunk dramatically	230	22.1
Last contract		
Strong Improvement	178	17.5
Somewhat of an improvement	393	38.5
Same		25.2
Minor concessions		8.8
Major concessions	100	9.8
Work stoppage past five years?		
Yes	140	13.4
No		86.2
Security of local		
Extremely secure	140	13.5
Very secure		37.2
Somewhat secure	290	27.9
Questionable		17.4
Not at all secure		3.9

It is clear from the Table 2 that a considerable number of local unions (41.5%) report that they have been shrinking over the past five years, with 22.1% indicating that it was a dramatic decline. In terms of their last contract negotiations, slightly more than one-half (56.0%) report an improvement. Approximately one-quarter of the locals experienced no improvement in their contract, with the remainder accepting concessions.<sup>2</sup> As reflected in the above table, only a minority (17.5%) of unions succeeded in establishing strong improvements in their contracts.

It should be noted here that this data is based on the self-reports of local union officers and not on an actual evaluation of union contracts.



Table 2 also presents information on work stoppages of those locals sampled and trade union officers' evaluation of the security of their locals. Despite the characterization of Pennsylvania as a state with a strike-prone workforce, only 13.4% of the local unions experienced any work stoppage in the past five years.<sup>3</sup> In reference to union security, approximately one-half (50.7%) report that their local is secure, yet approximately one-quarter (21.1%) report that their security is questionable or precarious. Clearly a substantial number of local union officers in Pennsylvania feel that the future security of their unions is at risk.



# Discussion of Dislocation Findings

"It is apparent . . . that the majority of trade union officials sampled are not familiar with the specialized programs that exist to serve displaced workers . . ."

Table 3 reports local unions' experience with worker dislocation and familiarity with various worker assistance programs. Two-thirds (69.4%) of the locals in the sample experienced no worker dislocation over the past year, while 30.6% did, representing 30,581 dislocated workers in our sample.<sup>4</sup>

Given the fact that one-third of local unions in the Pennsylvania AFL-CIO have experienced some worker dislocation and their officers estimate more are at risk, we asked local union officials about their familiarity with a number of specific federal state, and local programs designed to serve dislocated workers. Table 3 reports their responses to a number of individual programs:

<sup>4.</sup> Locals in workplaces that closed completely may no longer be in existence and are therefore not reflected in our percentages.



For some locals five years would cover two contract negotiations, so that this figure of 13.4% may be an inflated estimate of how many negotiations result in work stoppages.

Unfamiliar       504       48.2         2       220       21.1         3       162       15.5         4       68       6.5         Familiarity—PIC       Unfamiliar       697       67.0         2       135       13.0         3       109       10.5         4       46       4.4         Familiarity—Job Centers       46       4.4         Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiarity—Job Service       67       6.4         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiarity—Office of Employment Security       129       12.4         Familiarity—Office of Employment Security       133       12.8         3       154       14.8         4       136       13.1	Variable	Number	Percent
None			
5-10%       72       7.0         10-25%       40       3.9         25-50%       38       3.7         50-75%       16       1.6         75-99%       12       1.2         All       12       1.2         Famillarity—WARN       Unfamiliar       891       85.8         2       65       6.3         3       55       5.3         4       8       8       8         Familiar       20       1.9         Familiarity—JTPA       20       2.1       1.9         Unfamiliar       504       48.2       2       2.0       2.1       1.9         Familiarity—JTPA       46.8       6.5       6.5       6.3       1.9       1.9       8.7       6.5       6.3       3.7       1.9       8.7       6.5       6.3       3.7       1.9       8.7       6.5       6.3       3.8       1.9       1.9       1.5       4.8       2.2       2.0       2.1       1.3       1.0       3.7       3.7       3.7       3.1       1.0       3.0       1.0       3.0       3.1       1.0       3.0       3.1       1.0       3.7       3.1 <td>None</td> <td></td> <td>69.4</td>	None		69.4
5-10%       72       7.0         10-25%       40       3.9         25-50%       38       3.7         50-75%       16       1.6         75-99%       12       1.2         All       12       1.2         Famillarity—WARN       Unfamiliar       891       85.8         2       65       6.3         3       55       5.3         4       8       8       8         Familiar       20       1.9         Familiarity—JTPA       20       2.1       1.9         Unfamiliar       504       48.2       2       2.0       2.1       1.9         Familiarity—PIC       Unfamiliar       68       6.5       Familiarity—PIC       0.5       4.0       4.0       4.4       4.0       4.4       4.0       4.1       4.6       4.4       4.6       4.4       4.6       4.4       4.6       4.4       4.6       4.4       4.6       4.4       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6       4.6			12.1
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Familiar       91       8.7         Familiarity—PIC       Unfamiliar       697       67.0         2       135       13.0         3       109       10.5         4       46       4.4         Familiar       53       5.1         Familiarity—Job Centers         Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
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Unfamiliar       697       67.0         2       135       13.0         3       109       10.5         4       46       4.4         Familiar       53       5.1         Familiarity—Job Centers         Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiar       129       20.1         2       133       12.8         3       154       14.8         4       136       13.1		. 91	8.7
2       135       13.0         3       109       10.5         4       46       4.4         Familiar       53       5.1         Familiarity—Job Centers         Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
3       109       10.5         4       46       4.4         Familiar       53       5.1         Familiarity—Job Centers         Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
4       46       4.4         Familiar       53       5.1         Familiarity—Job Centers         Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
Familiar       53       5.1         Familiarity—Job Centers         Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
Familiarity—Job Centers         Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiar       129       20.1         2       133       12.8         3       154       14.8         4       136       13.1			•••
Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiar Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security       Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1	Familiar	. 53	5.1
Unfamiliar       592       56.9         2       143       13.7         3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiar Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security       Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
2     143     13.7       3     161     15.5       4     67     6.4       Familiar     77     7.4       Familiarity—Job Service       Unfamiliar     479     46.1       2     157     15.1       3     182     17.5       4     93     8.9       Familiar     129     12.4       Familiarity—Office of Employment Security     209     20.1       2     133     12.8       3     154     14.8       4     136     13.1		. 592	56.9
3       161       15.5         4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
4       67       6.4         Familiar       77       7.4         Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
Familiar       77       7.4         Familiarity—Job Service       Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1	4	. 67	
Familiarity—Job Service         Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiar ty—Office of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
Unfamiliar       479       46.1         2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiar Long of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			*
2       157       15.1         3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1		470	46.1
3       182       17.5         4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
4       93       8.9         Familiar       129       12.4         Familiarity—Office of Employment Security         Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1			
Familiar       129       12.4         Familiarity—Office of Employment Security       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1	· · · · · · · · · · · · · · · · · · ·		
Familiarity—Office of Employment Security       209       20.1         2			
Unfamiliar       209       20.1         2       133       12.8         3       154       14.8         4       136       13.1		, 129	12.4
2			
3 154 14.8 4 136 13.1			
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Familiar N7 00.0			13.1



39.2

24.1 16.9 18.9

11.4 28.8

196 118

Familiar .....

As expected, the vast majority of trade union leaders sampled know very little about the recently enacted Worker Adjustment and Retraining Notification (WARN) legislation. Somewhat surprising, however, is that almost one-half report that they are also unfamiliar with the Job Training Partnership Act (JTPA), a federal program that has been in existence for a number of years. Similarly, 67.0% are unfamiliar with locally focused Private Industry Councils (PICs), 56% are unfamiliar with state's Job Centers, and 46.1% are unfamiliar with the Job Service.

However, a significant number of trade unionists were familiar with the Office of Employment Security, which handles unemployment claims. In addition, union officers in the Pennsylvania AFL-CIO are also considerably more familiar with the services of the United Way and the Community Services program, in which they have long participated. With the exception of these two programs, though, it is apparent from the Table that the majority of trade union officials sampled are not familiar with the specialized programs that exist to serve displaced workers, whether they are federal, state, or local initiatives. This is especially the case for those programs that have come into existance

		inants of Wo	orker Dislo	cation		
	stabulation of		slocated by	employr	nent se	ctor
Dislocation	Pr	ivate	Publ	ic	N	on-Profit
None	-	9.8	85.8	85.8		
< 10%		3.3	11.9			12.8
<u> </u>	1	6.2	2.2	2		5.5
$X^2 = 84.02**$						
* * = significant	t at the .01 lev	rel				
4b: C	rosstabulatio	of percent	dislocated	by type	of worl	ς .
Dislocation	Industrial	Trades	Service	Tran	sport	Other
None	59.8	43.5	83.3	84	4.5	63.8
< 10%	26.1	20.0	13.3			20.7
<u>&gt; 10%</u>	14.1	36.5	3.5	3.5 5.2		
$X^2 = 199.96**$						
* * = significant	t at the .01 lev	el				
4c: C	rosstabulation	of percent	dislocated	by last	contract	}
Dislocation	Improve	2	3	4		essions
None	81.5	73.4	63.2	70.0		51.5
< 10%	13.5	15.4	24.1	18.9		30.3
<u>&gt; 10%</u>	5.1	11.2	12.6	11.1		18.2
$X^2 = 36.96**$						
* * = significant	at the .01 lev	el				
4d: Crosstal	bulation of pe	rcent disloc	ated by ed	lucational	require	ements
Dislocation		I.S. Require			-	Required
None		74.8			67.	•
< 10%		7.8			9.	-
> 10%		7.4	·		13.	-
X <sup>2</sup> = 8.22**						_
** = significant	at the .01 lev	el				

Note: Table 4 is based on a recoding of Question 46 of the survey from the way in which it was reported at the top of Table 3. The answers were recoded into: a) no dislocation; b) 0-10%; c) More than 10%.



5. JTPA has recently been subsumed by the Economic Dislocation and Worker Adjustment Act (EDWAA).

recently, indicating an educational gap that needs to be rectified if those services are to reach their intended recipients.

How to begin to respond to that educational need is the subject of Table 4. Crosstabulations of some of the determinants of worker dislocation from the sample provide some suggestions as to where such future educational efforts might be targeted. As Table 4a shows, worker dislocation in Pennsylvania has been most pronounced in the private sector economy. Private sector local unions suffered dislocation over twice as often as either public or private, non-profit organizations. Nearly a quarter of the private sector local unions (23.3%) suffered dislocation under 10%, compared to 11.9% for the public sector and 12.8 for the non-profit segment. Moreover, when dislocation became more severe, the comparison became even sharper, with the private sector being approximately three to eight times more likely to experience worker dislocation above 10%.

"over 90% of local union officers of the Pennsylvania AFL-CIO strongly agree that it is important for organized labor to be more deeply involved in dealing with the problems of dislocated workers in the state."

In terms of types of work, unions representing workers in the industrial and trades showed the greater tendency to experience dislocation. Table 4b shows that the trade group was in fact the most likely to encounter severe dislocation, with 36.5% of the locals experiencing dislocation in the above 10% ranking, and another 20% in the under 10% category. Overall, approximately 40% of industrial local unions were subjected to dislocation, while the service and transportation sectors were much less likely, at 16.8% and 15.5% respectively, to realize significant job loss.

Predictably, those unions that were facing concessionary bargaining climates ranked highest in the dislocation categories. In the under 10% of the workforce dislocated division, as indicated in Table 4c, about a first (30.3%) of the local unions undergoing concessionary negotiations suffered job loss. Similarly, in the above 10% crosstabulation, almost a fifth (18.2%) of the locals in concession situations endured major work dislocation. In combination, nearly half of the unions that were bargaining in that type of environment experienced significant worker dislocation. And finally, it seems that employers who had higher educational requirements (e.g. high school) were somewhat less likely to experience dislocation. As seen in Table 4d, about a third (32.2%) of the local unions whose employer did not require a high school diploma ran into job loss of significant proportions, versus about a quarter (25.2%) of those employers who required higher education.

How and why Pennsylvania trade unionists experienced worker dislocation, as well as union officials' reaction to assistance efforts are listed in Table 5. The major method through which workers are dislocated in the state is through layoff, with about three-quarters (71.9%) of the locals responding listing it as a factor. Second in importance was having specific jobs eliminated or having a facility shut-down, with 27% and 24% respectively. Interestingly, it appears that a multiplicity of factors was responsible for the dislocation. Union officers cited shrinking demand about a quarter (25.4%) of the time and management decisions about a fifth (19.2%). However, no one reason for the dislocation seemed to dominate accross the board, as evidenced by the substantial "other" response (33.2%).

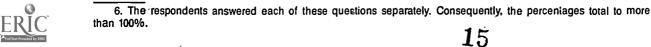


14

Facility Shutdown	Variable Variable	Mountage	
Facility Shutdown	**********	Number	Percent
Layoffs       212       71.9         Shift Elimination       38       13.7         Specific jobs eliminated       77       27.0         Major factor behind dislocation       78       25.4         Shrinking Demand       78       25.4         Economic Difficulties       42       13.7         Transfer of Ownership       13       4.2         Outsourcing       13       4.2         Managmenet decision       59       19.2         Other       102       33.2         Involvement with agencies       WARN       50       5.0         Involvement with agencies       WARN       50       5.0         Involvement with agencies       8       21.7         Involv		co	04.0
Shift Elimination       38       13.7         Specific jobs eliminated       77       27.0         Major factor behind dislocation       78       25.4         Shrinking Demand       78       25.4         Economic Difficulties       42       13.7         Transfer of Ownership       13       4.2         Outsourcing       13       4.2         Managmenet decision       59       19.2         Other       102       33.2         Involvement with agencies       3.2         WARN       50       50         JiPA       74       4.3         Job Centers       78       24.6         Job Service       111       32.1         OES       232       42.4         United Way/Com. Ser.       101       30.6         Rating of government services       Excellent       26       11.4         Good       62       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       18       9.7			
Specific jobs eliminated   77   27.0	Chift Elimination	20	
Major factor behind dislocation   Shrinking Demand   78   25.4	Specific jobs eliminated	77	
Shrinking Demand	· -	11	27.0
Economic Difficulties	Major factor behind dislocation	70	05.4
Transfer of Ownership	Shrinking Demand	/8	
Outsourcing       13       4.2         Managmenet decision       59       19.2         Other       102       33.2         Involvement with agencies       32         WARN       50       50         Ji PA       74       4.3         PIC       68       21.7         Job Centers       78       24.6         Job Service       111       32.1         OES       232       42.4         United Way/Com. Ser.       101       30.6         Rating of government services       Excellent       26       11.4         Good       62       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most importan			
Managmenet decision       59       19.2         Other       102       33.2         Involvement with agencies       3.2         WARN       50       5.0         JiPA       74       4.3         PIC       68       21.7         Job Centers       78       24.6         Job Service       111       32.1         OES       232       42.4         United Way/Com. Ser.       101       30.6         Rating of government services       Excellent       26       11.4         Good       62       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Credit/fiancial councseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of adislocated member       36       8.6			
Other       102       33.2         Involvement with agencies       50       50         WARN       50       50         JiPA       74       4.3         PIC       68       21.7         Job Centers       78       24.6         Job Service       111       32.1         OES       232       42.4         United Way/Com. Ser.       101       30.6         Rating of government services       26       11.4         Excellent       26       11.4         Good       62       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/famcial councseling       24       5.0         Other       36       8.6         Second most important need of adislocated member       36       8.6         Jo			
Involvement with agencies   WARN   50   5.0	•		
WARN       50       5.0         JiPA       74       4.3         PIC       68       21.7         Job Centers       78       24.6         Job Service       111       32.1         OES       232       42.4         United Way/Com. Ser.       101       30.6         Rating of government services       Excellent       26       11.4         Good       62       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a       36       8.6         dislocated member       Job search/placement       18       9.7         Retraining       86       46.5		102	33.2
17PA			
PIC       68       21.7         Job Centers       78       24.6         Job Service       111       32.1         OES       232       42.4         United Way/Com. Ser.       101       30.6         Rating of government services       26       11.4         Excellent       26       11.4         Good       62       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       183       65.8         Retraining       39       14.0         Other       36       8.6         Second most important need of a       8.6         dislocated member       36       8.6         Job search/placement       18       9.7         Retraining       86       46.5			5.0
Job Centers			
Job Service       111       32.1         OES       232       42.4         United Way/Com. Ser.       101       30.6         Rating of government services       26       11.4         Excellent       26       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a       36       8.6         Second member       30       30       30         Job search/placement       18       9.7         Retraining       86       46.5			
OES       232       42.4         United Way/Com. Ser.       101       30.6         Rating of government services       26       11.4         Excellent       26       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a       36       8.6         dislocated member       30       30       30         Job search/placement       18       9.7         Retraining       86       46.5			
United Way/Com. Ser.       101       30.6         Rating of government services       26       11.4         Excellent       26       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       39       14.0         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a       36       8.6         dislocated member       30       46.5         Job search/placement       18       9.7         Retraining       86       46.5			
Excellent			
Excellent       26       11.4         Good       62       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       33       14.5         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a       36       8.6         dislocated member       30       9.7         Job search/placement       18       9.7         Retraining       86       46.5	•	101	30.6
Good       62       27.2         Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a       36       8.6         dislocated member       Job search/placement       18       9.7         Retraining       86       46.5		22	44.4
Adequate       74       32.5         Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       33       14.5         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a       36       8.6         dislocated member       30       9.7         Job search/placement       18       9.7         Retraining       86       46.5			
Poor       32       14.0         Inadequate       33       14.5         Most important need of dislocated member       33       14.5         Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a dislocated member       36       8.6         Job search/placement       18       9.7         Retraining       86       46.5			
Inadequate			
Most important need of dislocated member         183         65.8           Job search/placement         183         65.8           Retraining         39         14.0           Basic education         6         2.2           Personal/family counseling         12         4.3           Credit/fiancial councseling         24         5.0           Other         36         8.6           Second most important need of a         36         8.6           dislocated member         Job search/placement         18         9.7           Retraining         86         46.5			
Job search/placement       183       65.8         Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a dislocated member       36       8.6         Job search/placement       18       9.7         Retraining       86       46.5			14.5
Retraining       39       14.0         Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a dislocated member       36       8.6         Job search/placement       18       9.7         Retraining       86       46.5			05.0
Basic education       6       2.2         Personal/family counseling       12       4.3         Credit/fiancial councseling       24       5.0         Other       36       8.6         Second most important need of a dislocated member       36       36         Job search/placement       18       9.7         Retraining       86       46.5			
Personal/family counseling         12         4.3           Credit/fiancial councseling         24         5.0           Other         36         8.6           Second most important need of a dislocated member         36         8.6           Job search/placement         18         9.7           Retraining         86         46.5			
Credit/fiancial councseling         24         5.0           Other         36         8.6           Second most important need of a dislocated member         36         8.6           Job search/placement         18         9.7           Retraining         86         46.5			
Other         36         8.6           Second most important need of a dislocated member         36         8.6           Job search/placement         18         9.7           Retraining         86         46.5	Credit/fiancial counceeling	24	
Second most important need of a dislocated member  Job search/placement			
disiocated member         Job search/placement         18         9.7           Retraining         86         46.5			0.0
Job search/placement         18         9.7           Retraining         86         46.5	Second most important need of a		
Retraining		18	9.7
Period detailed			
pasic education	Basic education	15	40.5 8.1
	Personal/family counseling	10	5.4
	Credit/financial counseling	50	27.0

Source: Based on 314 locals that reported dislocation

Table 5 also indicates that union officials who have had to deal with dislocation are also unfamiliar with many of the laws and agencies designed to assist displaced workers. Only 14.3% were involved with the Job Training and Partnership Act, 21.7% with Private Industry Councils, and 24.6% with the Governor's Job Centers concept. Moreover, only 5% knew of the recently passed plant closing/mass layoff notification provisions of the WARN act. About a third of the respondents listed contact with the state's Job Service offices and United Way/Community Service agencies. Involvement





with the state's Office of Employment Security (Unemployment Compensation) was far and away the agency that had the most impact, with 72.4% reporting contact. Of those programs, 61% rated their experience of government services as ranging from Adequate to Inadequate. Thus, outside of the OES there has been little involvement with government programs designed to assist the dislocated worker and, when there has been contact, a rather lukewarm evaluation of those government programs.

Finally, Table 5 also outlines local union officials' judgments of the educational/personal needs of their dislocated members. In their estimation, assistance with job search and placement (65.8%) was the *most* important need of their dislocated members. After that, union officers listed retraining (46.5%) as the *second* most important need of dislocated workers, with credit/financial counseling placing second (27%). Ancillary educational and social service efforts were ranked as much less pressing than finding a new job or being able to be trained for a new occupation.

Union officials' predictions concerning dislocation and employment are outlined in Table 6:

Table 6 Attitudes Toward Displacement and Pro	grams	
Variable Nu	mber	Percent
Likelihood of significant dislocation		
in next year		
Extremely Likely	67	6.5
Likely	79	7.7
Questionable	206	20.1
• • • • • • • • • • • • • • • • • • • •	291	28.4
Extremely unlikely	381	37.2
Assessment of employment next five years		
Grow dramatically	49	4.9
	384	38.3
	381	38.0
Slight reduction	136	13.6
Dramatic reduction	52 ·	5.2
How important labor do more concerning dislocation		
	743	68.2
	260	23.9
Somewhat important	53	4.9
Marginally important	14	1.3
Unimportant	20	1.8

Although not in the majority, a fairly sizeable segment (34.3%) of the local union officers believe that it is questionable to extremely likely that their members will experience significant dislocation in the short range future. Moreover, union officials clearly do not anticipate that employment will undergo a major expansion in the state. About three-quarters (76.3%) estimate job levels will stay the same or only increase slightly. Nearly a fifth (18.8%) forecast either a slight or dramatic employment decline in the next five years. Perhaps because of this, over 90% of the local union officers of the Pennsylvania AFL-CIO strongly agree that it is extremely important (68.2%) or important (23.9%) for organized labor to be more deeply involved in dealing with the problems of dislocated workers in the state.



## Appendix A

# Telephone Survey Questionnaire Pennsylvania AFL-CIO Affiliates Concerning Displaced Workers

I am calling on behalf of the Pennsylvania AFL-CIO. We have been asked by the Pennsylvania Department of Labor and Industry to survey our affiliates concerning dislocated workers. It is extremely important that we receive your opinions so that programs can be best designed to fit the needs of your members. I would like to ask you a few questions that should take no more than five minutes.

Let me begin by asking you a few background questions about your local union and verifying the information we have on frand.

1.	International	1 22	
2.	Local Number		Does your local represent more than one employer?
3.	Chief Officer	-0.	1. Yes
4.	Title	1	2. No
5	Street	24.	Does your employer have more than one plant or loca
٠.			tion in Pennsylvania?
6	City		1. Yes
7	City		2. No
-	•	25.	What is the full name of your primary employer?
9.	Is this address		
	Local union office     Local officer's home address		
	3. Other, describe	26.	In what county is it located (code)
10			(County Name)
11	Phone ()	27.	In what city/town is your employer located?
	Is this number	1	
12.	1. Local union office	28	How long has it been located in your community?
	2. Officer's work phone		1. Less than 1 year
	3. Officer's home phone	1	2. 1+ to 5 years
	4. Other, describe	l	3. 5+ to 10 years
13.			4. 10+ to 20 years
14.	When is the best time for someone to reach you at this	1	5. 20 years or more
	number?	29.	Is your employer
	1. All day		1. Private sector
	2. Morning		Public sector (government)     Non-profit
	3. Afternoon	1 20	·
	4. Evening 5. Other, describe	30.	As a condition of employment, are your workers required to have a high school education?
45	S. Offici, describe		1. Yes
			2. No
10.	How long have you been chief officer?  1. Less than one year	31.	Describe the kind of work the majority of your members
	2. 1+ to 5 years		are engaged in
	3. 5+ to 10 years		1. Industrial
	4. more than 10 years		2. Building trades
17.	Community Services Representative or person who would		Service     Transportation
	handle dislocated workers		5. Other, describe
	First Name	32	
	Last Name	1	How many members are presently in your local?
18.	Phone ()	1 00.	1. Less than 50
19.	Is this number	ļ	2. 50 + to 100
	1. Local union office	ł	3. 100 + to 250
	2. Work phone		4. 250 + to 500
	3. Home phone		5. 500 + to 1,000
	4. Other, describe		6. 1,000 + to 2,000
20.	<del></del>	1	7. 2,000 + to 5,000
21.	When is the best time for someone to reach them at this	1	8. 5,000 + to 10,000 9. 10,000 + to 25,000
	number?	I	10. More than 25,000
	1. All day	1	man majava
	2. Morning 3. Afternoon		



4. Evening5. Other, describe

- 34. What has happened to the size of your local in the past five years?
  - 1. Grown dramatically
  - 2. Grown a little
  - 3. Stayed about the same
  - 4. Shrunk a little
  - 5. Shrunk dramatically
- 35. Describe your union contract
  - 1. Nationally negotiated
  - 2. Nationally negotiated with local supplements
  - 3. Regionally/statewide negotiated
  - 4. Regionally/statewide negotiated with supplements
  - Locally negotiated
- 36. How would you characterize your last union contract compared to the previous one?
  - 1. Strong improvement
  - 2. Somewhat of an improvement
  - 3. About the same
  - 4. Minor concessions
  - 5. Major concessions
- 37. Has your local had work stoppages relad to contract negotiations during the past five years?
  - 1. Yes
  - 2. No
- 38. Rate the security of your local union over the next five years
  - 1. Extremely secure
  - 2. Very secure
  - 3. Somewhat secure
  - 4. Questionable
  - 5. Not at all secure

I would like to ask you a few questions specifically about your experiences with layoffs and dislocated workers.

How familiar are you with the following agencies that assist dislocated workers (rate each item 1 to 5, 5 being most familiar, 1 being the least).

39.	1	2	3	4	5	WARN Legislation
40.	1	2	3	4	5	Job Training Partnership (JTPA)
41.	1	2	3	4	5	Private Industry Council (PIC)
42.	1	2	3	4	5	United Way/Community Service
43.	1	2	3	4	5	Job Centers
44.	1	2	3	4	5	Job Service
45	4	2	3	4	5	Office of Employment Convity

- 45. 1 2 3 4 5 Office of Employment Security
   46. What percentage of your membership has been dislocated not working either due to layoffs or other forces during the past year.
  - 1. None (If "None," skip to question 65).
  - 2. Less than 5%
  - 3. 5 to 10%
  - →. 10 to 25%
  - 5. 25 to 50%
  - 6. 50 to 75%
  - 7. 75 to 99%
  - 8. All

Skip Questions 47 through 64 if the above answer is "None."

In what way were your members dislocated (laid off)?

#### Yes No 1 2 Plant (facility) shutdown

- 48. 1 2 Reduction of workforce (layoffs)
- 49. 1 2 Shift elimination
- 50. 1 2 Elimination of specific jobs (positions)
- 51. 1 2 Other, describe

52.

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- 53. What was the major factor behind this dislocation?
  - 1. Shrinking demand for product or service
    - 2. Economic difficulties of employer
    - 3. Transfer of ownership
    - 4. Outsourcing/subcontracting
    - 5. Management decision
    - Other, describe

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Which of the following agencies have assisted your dislocated members and rate their importance (rate each item from 0 to 5, 0 being not involved/important, 1 being slight involvement/importance, 5 being a great deal of involvement/importance.

55.	1	2	3	4	5	WARN Legislation
56.	1	2	3	4	5	Job Training Partnership (JTPA)
57	1	2	3	4	5	Private Industry Council (

- 57. 1 2 3 4 5 Private Industry Council (PIC)
  58. 1 2 3 4 5 United Way/Community
- Service 59. 1 2 3 4 5 Job Centers
- 60. 1 2 3 4 5 Job Service
- 61. 1 2 3 4 5 Office of Employment Security
- 62. Did the governmental agencies respond to your situation and provide adequate services to your dislocated members?
  - 1. Services were excellent
  - 2. Services were good
  - 3. Services were adequate
  - 4. Services were poor
  - 5. Services were extremely inadequate
- 63. Which are the two most important needs of your dislocated members?
  - 1. Jop search/placement
  - 2. Retraining
  - 3. Basic education
  - 4. Personal/family counseling
  - 5. Credit/financial counseling
  - 6. Other, describe

64. \_\_\_\_

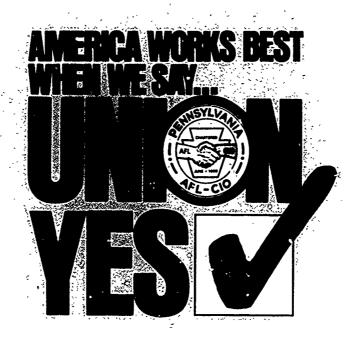
#### Continue here with question 65

- 65. What is the likelihood that some significant dislocation of your members will occur in the next year?
  - 1. Extremely likely
  - 2. Likely
  - 3. Questionable
  - 4. Unlikely
  - 5. Extremely unlikely



- 66. What is your assessment of employment changes over the next five years?
  - 1. Grow dramatically
  - 2. Grow slightly
  - 3. Remain about the same
  - 4. Slight reduction
  - 5. Dramatic reduction
- 67. How important is it for the labor movement to do more to address the problems of dislocated workers?
  - 1. Extremely important

  - Important
     Somewhat important
  - 4. Marginally important
  - 5. Unimportant
- 68. This is the end of the survey. I would like to thank you for your time. Would you like a copy of the results of the survey?
  1. Yes
  2. No



Distributed by:

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