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ABSTRACT Wide scale reform in Texas education financing was enacted in 1984 under the Equal Education Opportunity Act (Texas House Bill 72). This paper examines the reform through an analysis of the newly enacted weighted pupil Foundation School Program (FSP) during the 1985-86 school year. Two modes of inquiry were used: correlational analysis between variables considered to be relevant to the financing program, and an equity framework that employed various measures and techniques. Pearsons product moment correlations were derived for approximately 45 variables and grouped into major areas that included revenue and wealth, tax rates, teacher salaries, test scores, foundation program elements, and special program pupils. The measurement of equity required adjustment to that portion of the FSP that provides unequal expenditures for unequal needs such as the special program cost differentials of compensatory education, special education, vocational education, bilingual education, and gifted and talented education. The adjustment calculations are detailed and the measures utilized for the determination of equity presented. The analyses showed that a large portion of difference in total state and local revenue per pupil in Texas appears to be confined to approximately one-half of one percent of Texas students, or less. Appended are 44 footnotes, 17 tables and 4 figures that provide the numerical data, and an appendix that lists values for selected variables. (MLF)

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THE LAWMAKERS RESPOND:  
TEXAS EDUCATION FINANCE REFORM

(Part II)

Correlational and Equity  
Analyses of Current Law with  
Cross-Time Comparisons

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## PREFACE

This paper represents the second in a two-part series on Texas education finance reform. Legislative changes in Texas finance enacted as part of the omnibus H.B. 72 during a special session in the summer of 1984 are of particular national interest due to the unique place Texas finance has occupied subsequent to the historic Rodriguez decision. This paper examines the results of the financing changes by correlational and equity analyses. The first paper in this series is descriptive and provides a review of statutory changes. It is entitled "The Lawmakers Respond: Texas Education Finance Reform, (Part I), Funding Formulas--Revisions and Reviews." It is available from ERIC Document Reproduction Services, Alexandria, VA: ED 254 651 (Phone 1-800-227-3742).

This paper is based on a longer work by the author entitled, Hard Times Hard Choices: A Policy Analysis of Alternatives to Current Law for a Reduction in Aids to Education (Austin, Texas: Texas Education Agency, 1986). The programming assistance of Nancy Stevens, Texas Education Agency is gratefully acknowledged. Thanks too, to Donna Packard for the manuscript preparation.

## INTRODUCTION

In a special called session, the Sixty-eighth Texas Legislature enacted a comprehensive change in all aspects of elementary and secondary education under H.B. 72. While this initiative addressed the achievement of excellence in Texas public schools it also provided for increased equity in the provision of resources. To realize this latter goal of equity, the financing program--previously based on the personnel unit--was changed to a weighted pupil system and numerous other changes were enacted in the formula.<sup>1</sup> The impetus for this change were varied, but one main incentive to improve the equity of the financing system was derived from a decade-old dictum from the U.S. Supreme Court. In San Antonio vs. Rodriguez<sup>2</sup> the Supreme held the Texas system was "chaotic and unjust" but that solutions must come from the "[State] lawmakers and the democratic pressures that elect them." Thus, after ten years of incremental change in Texas education financing, the lawmakers enacted widescale reform in the summer of 1984 under H.B. 72--the Equal Educational Opportunity Act. This paper examines that response through an analysis of the newly enacted weighted pupil Foundation School Program during the 1985-86 school year.<sup>3</sup>

## METHODOLOGY

The examination of the Foundation School Program for financing education in the State of Texas was operationalized through two modes of inquiry. The first utilized correlational analysis which was calculated between variables considered to be relevant to the financing program. The second utilized an equity framework which employed various

measures and techniques. Each is described below.

### Correlational Analysis

Pearson product moment correlations were derived for approximately 45 variables and grouped into major areas. These included: revenue and wealth, tax rates, teacher salaries, test scores, foundation program elements, and special program pupils.

Data were for the 1985-86 academic year, with the exception of teacher salary data and TABS test scores--both of which were from 1984-85. The data were drawn from the Texas Education Agency files.

### Equity Analysis

The measurement of the equitability of proposed changes in current law utilized established measures and techniques.<sup>4</sup> Because the measurement of equity includes horizontal measures, the determination of equal expenditures for equal needs, it was first necessary to adjust for the vertical dimensions of the Texas Foundation School Program (FSP)--that portion of the FSP which provides unequal expenditures for unequal needs. The vertical dimensions of the FSP include the special program cost differentials of compensatory education, special education, vocational education, bilingual education, and gifted and talented education. In addition, the sparsity and mall district adjustments, and the price differential index provide vertical adjustments to the State finance formula. In each case, these program elements address the additional costs necessary for provision of equivalent services across primary program beneficiaries, i.e., students, or districts. In the section which follows the adjustment calculations will be detailed and the

measures utilized for the determination of equity, presented.

#### Unit of Analysis--Adjusted Weighted Pupils

The pupil unit was utilized throughout the analysis. That is, in all cases analysis was made utilizing per pupil figures rather than aggregate district figures.<sup>5</sup>

Total full time equivalent<sup>6</sup> student units weighted in accordance with current law for special education and vocational education, were added to the district average daily attendance figure. Also added were weights for compensatory, bilingual, and gifted and talented education according to current law definitions. These provided a program-weighted pupil count per district. In addition to special student cost differentials, small district allotments were utilized to weight student counts as follows.<sup>7</sup> First, a dummy factor representing small district allotments per pupil was calculated per district.<sup>8</sup> This factor was divided by the per pupil basic allotment to determine the weight to be added to the average daily attendance figure. This weight represented the additional amount of revenue allotted per pupil due to diseconomies of scale associated with small district allotments, and was added to the program weighted pupil count per district for a total adjusted, weighted pupil count.<sup>9</sup>

The per pupil revenue figure was calculated by taking the aggregate district revenue figure, and dividing it by the total adjusted, weighted pupils in the district. This revenue figure was weighted again by total pupils in each district prior to calculation of Statewide statistics. The weighting of pupils for State figures allowed districts which have more pupils to be taken into account more heavily, e.g., Dallas, Houston, than when a single district revenue figure is utilized,

and provides a basis for the consideration of pupil equity concerns.

Funding Adjustments--The Price Differential Index and Sparsity Adjustments.

Prior to determining the funding per pupil in each district, revenue figures were corrected as follows.<sup>10</sup> First, transportation allotments to each district were subtracted from total revenue by district.<sup>11</sup> Second, revenue figures were deflated by the raw, e.g., unadjusted, price differential index per district.<sup>12</sup> Third, analyses were run both including and excluding sparse districts, i.e., those having fewer than 130 students and with particular grade level configurations, according to current law definitions.

These calculations<sup>13</sup> were made to correct for vertical adjustments to the Foundation School Program as noted above. As discussed, these vertical dimensions of the program provided additional funds for additional needs and were incongruent with the assumptions underlying horizontal equity measurement. Thus, adjustments made in the FSP for student differentials, diseconomies of scale, transportation costs and variations in the costs of education across the State due to uncontrollable factors, were applied to revenue figures per district to allow possible finance disparities to be measured horizontally prior to analysis for disparity. Table 1 provides a step-by-step summary of the methodology utilized to adjust student numbers and revenue to ascertain the average cost per pupil, per district.

Capital outlay for facility acquisition and construction--including such items as buildings, furnishings and the allied debt service to finance such projects--typically from bonded debt--was excluded from analysis. These expenditures are considered as "investment" spending or

long term expenditures, which cannot be readily attributed to the cost of educating a student in a particular year.<sup>14</sup>

#### Data Source

Actual enrollment figures were utilized for 1985-1986.<sup>15</sup> Revenue data for 1985-1986, drawn from the Foundation Master File 1985-86, Texas Education Agency, were utilized for State aid amounts. They included budgeted current operating expenditures minus: transportation, co-curricular activities, food service, debt service and building funds.<sup>16</sup>

State aid includes both Foundation School Program (FSP) revenue and add-ons funded wholly by the State but excluded bilingual summer school revenue. The State share of FSP costs includes regular, special, vocational, bilingual, compensatory, and gifted and talented education, career ladder and education improvement. The add-on aids are comprised of enrichment equalization aid, experienced teacher allotment, transition aid and the disadvantaged pre-kindergarten allocation. For local revenue, district tax levy figures were drawn from 1985-86 Texas Budgets,<sup>17</sup> operating revenue. Funds 10 and 80 were included and co-curricular/enterprising (5750) eliminated.<sup>18</sup> Intermediate revenue was also included under local revenue.

#### Measures Utilized in the Analysis

The following measures were utilized in the analysis of equity.

- Quintiles, including per pupil revenue as defined herein, divided by adjusted, weighted pupils, were compared, at equal percentage intervals.<sup>19</sup>
- The Mean and the Median (see footnote for quintiles as it relates to the median) were calculated to describe the distri-



bution, as well as to aid in interpretation of the Coefficient of Variation and the McLoone Index. The Standard Deviation was also calculated for this purpose in addition to the purpose of providing information on variability.

- The Range and the Restricted range were calculated to determine the difference between the highest and lowest per pupil revenues in the State, and to determine the difference between the revenue per pupil, for example, at the 95th and 5th percentile. The restricted range was calculated to determine the equitability of the proposal without consideration to the tails of the distribution, which may be considered the result of local control variables, outliers or anomalies in the distribution. The ratio, e.g., the highest value divided by the lowest value, was also calculated for both measures.
- The Federal Range Ratio was determined by taking the difference between the total revenue available for students at the 95th and the 5th percentiles and dividing that figure by the value at the 5th percentile.<sup>20</sup>
- The Coefficient of Variation, the standard deviation of a distribution divided by the mean, expressed as a percentage, e.g., multiplied by 100, was calculated. As the coefficient of variation approaches zero, equality becomes greater. This measure determines variability around the mean observation and assumes a normal distribution.
- Gini Index, was calculated to indicate how far the distribution of revenues was from providing each portion of students

with equal proportions of revenues. Values for the Gini Coefficient fall between 0.0 and 1.0. As the Gini Index approaches 0.0 the degree of equity increases.

- The McLoone Index weighs the lower half of the distribution more heavily than the other measures and was calculated to determine the affects of a proposal on districts with per pupil revenues below the State's median expenditure level. It measures the percent of current revenues required to raise the expenditure level of each per pupil unit to the State median level. It is expressed as the ratio of the actual revenue of students below the median to the total, if all students were at the median. The closer a McLoone index is to 1.0, the greater the equity for the bottom half of the distribution. This is the only measure considered in this analysis where larger numbers indicate greater equity; it ranges from 0.0 to 1.0.<sup>21</sup>
- The simple Correlation between per pupil revenues and per pupil equalized assessed valuations e.g., district property wealth,<sup>22</sup> was calculated to determine the relationship between those variables. A correlation approaching zero--showing no relationship between these variables--indicates the most equity. General terminology for describing the relationship measured by the correlation coefficient was utilized throughout: a correlation between 0.0-0.1, little or no relationship; 0.2-0.3, low, slight; 0.4-0.7, moderate; and 0.8-1.0, strong. The Pearson product moment correlations

range from -1.0 to 1.0; negative numbers imply an inverse relationship. Correlations were run including (1) all observations, and including (2) all observations to the 99th percentile of total State ADA, and (3) all observations to the 95th percentile of total ADA. Prior to deleting the upper tail of the distribution, districts were ranked from low to high by wealth per pupil. Correlations were run with observations excluded to determine if the relationship found for all observations was spurious, e.g., if it would persist with extremes removed.

- Regression. Per pupil total state and local revenues were regressed on per pupil property values.<sup>23</sup> Slopes and elasticities were reported to provide an indication of the strength of the relationship. Regressions included (1) all observations, (2) all observations to the 99th percentile, and (3) all observations to the 95th percentile. These analyses were undertaken to determine the effects of the upper tail of the distribution and the explanatory power of the statistic with the upper tail removed.

Figure 1 provides a summary of alternative equity criteria utilized in this analysis which are indicated by an asterisk. It shows that children were the unit of analysis; the object included price-adjusted dollars (inputs), and student achievement data (outputs).

Horizontal equity was measured. The summary statistics included the range, the restricted range, the Federal range ratio, the McLoone Index, the coefficient of variation, the Gini coefficient, the simple correlation, the bivariate Regression, the simple slope, and the simple elasticity.

## RESULTS OF ANALYSIS

This section describes the results of the analysis of the weighted pupil Foundation School Program (FSP) in Texas, 1985-86. It is divided into two parts. The first part presents Pearson Product Moment correlations for selected variables including teacher salary, tax rates, and test scores. Part two provides data on the equity of the Foundation School Program for 1985-86.

### Correlations

This section discusses five sets of Pearson product moment correlations and relates them to selected student, district, and Foundation School Program variables.<sup>24</sup> They include: (1) wealth, operating cost, revenue, and fund balance, (2) M & O tax rates, I & S tax rates, and total tax rates; (3) beginning, average, total teacher salary and career ladder supplement; (4) special populations, i.e., special education, vocational education, compensatory education, bilingual education, and gifted and talented education; and (5) Foundation School Program elements including: the Price Differential Index (PDI), the small district allotment, equalization enrichment, and the experienced teacher allotment. Appendix A contains calculations for the mean, standard deviation, sum, minimum and maximum for each variable discussed in the correlation

analysis.

Correlation Between Wealth, Operating Cost, Revenue, Fund Balance, and Selected Variables

Correlations between wealth, operating cost, revenue, fund balance, and selected variables are described below:

Wealth. Pearson product moment correlations derived to show relationships between school district wealth, operating cost, revenue, fund balance, and selected variables are presented in Table 2. With regards to wealth, it was found that wealthy districts are moderately related to higher:

- operating revenue per pupil ( $r = 0.595$ ;  $r^2 = 0.354$ )
- teacher salaries ( $r = 0.446$ ;  $r^2 = 0.199$ )
- local enrichment per pupil ( $r = 0.721$ ;  $r^2 = 0.520$ )
- local, local and State, per pupil revenue ( $r = 0.762$ ,  $0.647$ , respectively;  $r^2 = 0.581$ ,  $0.419$ , respectively)
- equalization transition aid per pupil ( $r = 0.415$ ;  $r^2 = 0.172$ )
- local fund assignment ( $r = 0.730$ ;  $r^2 = 0.533$ )<sup>25</sup>

Wealthy districts received proportionately less State aid per pupil ( $r = -0.624$ ), less (or no) equalization enrichment revenue ( $r = -0.527$ ) and had higher local fund assignments ( $r = 0.730$ ). A moderate relationship was found between wealth and operating cost ( $r = 0.595$ ) and wealth and total revenue ( $r = 0.647$ ). However, the amount of variation explained for wealth and operating cost was low ( $r^2 = 0.354$ ); as was the variation explained by wealth and total revenue ( $r^2 = 0.419$ ). The local revenue variable, while explaining about half of the variation by wealth ( $r^2 = 0.581$ ) must be considered only in tandem with State

revenue (which results in the total revenue variable).<sup>26</sup>

The per pupil property wealth of a district was found to have little or no relationship (e.g., wealthy districts were as likely as nonwealthy districts to be related) to:

- district size ( $r = 0.165$ ;  $r^2 = 0.028$ ), or density ( $r = 0.019$ ;  $r^2 = 0.000$ );
- the Price Differential Index (PDI) ( $r = 0.010$ ;  $r^2 = 0.000$ );
- minority students as a percentage of total students ( $r = 0.122$ ;  $r^2 = 0.015$ );<sup>27</sup>
- the percentage of ninth graders passing all sections of the Texas Assessment of Basic Skills ( $r = 0.161$ ;  $r^2 = 0.026$ );
- maintenance and operations (M & O) tax rate ( $r = -0.059$ ;  $r^2 = 0.003$ );
- special populations ( $r = 0.104$  to  $0.188$ ;  $r^2 = 0.011$  to  $0.035$ );
- experienced teacher allocation ( $r = -0.001$ ;  $r^2 = 0.0000$ );
- teacher experience level ( $r = 0.153, 0.149, r^2 = 0.023, 0.022$ , for 1985-86 and 1986-87, respectively).

In sum, wealthy districts tended to have more revenue (inputs) but were unable to realize an experienced teaching force or higher test scores (outputs) as a result of this perceived revenue advantage. They were charged proportionately higher shares of the Foundation School Program and received little or no State aid and enrichment equalization funding.

Operating Cost, Total Revenue, Local Revenue. Correlations between each of the variables--operating cost, total revenue, local revenue--and selected factors, revealed similar trends to those noted

above. This may be explained through an examination of their inter-relationships as shown below:

	Operating Cost	Total Revenue	Local Revenue
Operating Cost	1.00	0.907	0.785
Total Revenue		1.00	0.838
Local Revenue			1.00

In the case of each variable, there was a moderate relationship between it and beginning, and average teacher salaries (which explained 0.151 in the variation at most), and a low relationship to experienced teachers.<sup>28</sup> No relationship was found between the above variables, i.e., operating cost, total revenue, local revenue (or local enrichment); and special program pupils. That is, districts that measured high on each of these variables were as likely as not to have students in special education, bilingual education, vocational education, compensatory education or gifted and talented programs. Districts with higher operating costs ( $r = 0.385$ ), total revenue ( $r = 0.402$ ), and local revenue ( $r = 0.308$ ) (and local enrichment,  $r = 0.417$ ), tended to have higher M & O tax rates; no relationship was found between wealthy districts and M & O rates. Thus, higher revenues, and higher operating revenue (and enrichment) may tend to be related to higher taxes. Little variation can be explained by these factors and M & O rate, however.<sup>29</sup>

No relationship between either operating revenue, or total revenue, could be found to exist between the following variables: the Price Differential Index, size, or interestingly, test scores.

State Revenue. In contrast to wealthy districts, districts receiving larger relative shares of State aid generally were compensated for lower per pupil property wealth ( $r = -0.625$ ), and lower local enrichment ( $r = -0.718$ ) through larger total State aid; and through larger targeted State equalization enrichment ( $r = 0.922$ ). They generally had more hispanic students ( $r = 0.470$ ), fewer black students ( $r = -0.260$ ) and more students who qualified for free and reduced price lunch as a percentage of the total district student population ( $r = 0.518$ ).

A low to moderate, negative relationship was found between districts receiving higher State revenue and special program populations (for gifted and talented,  $r = -0.347$ ; vocational,  $r = -0.331$ ; special education,  $r = -.322$ ; compensatory education students,  $r = -0.202$ ; and bilingual education students,  $r = -0.177$ ). State revenue and teacher salaries exhibited a low, negative correlation ( $r = -0.619$ ,  $r^2 = 0.383$ , for average teacher salary;  $r = -.525$ ,  $r^2 = 0.276$  for mean beginning teacher salaries) as did State revenue and test scores ( $r = -0.291$ ). A low, positive relationship to career ladder supplement ( $r = 0.233$ ) was found for this variable.

Districts with higher shares of State revenue tended to be small rather than large ( $r = -0.324$ ), but showed no relationship to density, i.e., students per square mile (they were as likely as not to be sparse,  $r = -0.087$ ). They showed a moderate, positive relationship to I & S rate ( $r = 0.358$ ,  $r^2 = 0.128$ ); but a weak, negative relationship to M & O rate ( $r = -0.110$ ) and a weak, positive total tax rate correlation ( $r = 0.129$ ).



### Beginning Fund Balance and Fund Balance as a Percent of Total

Revenue: Larger beginning fund balances were found to be moderately associated with wealth ( $r = 0.367$ ); operating cost per pupil ( $r = 0.451$ ), small district adjustment per pupil ( $r = 0.409$ )--and, correspondingly, smaller refined ADA ( $r = -0.234$ )--total per pupil State and local revenue ( $r = 0.546$ ), local revenue ( $r = 0.410$ ), and local enrichment ( $r = 0.454$ ). Fund balance amounts were intercorrelated with the variable, fund balance as a percent of total revenue ( $r = 0.879$ ), as might be expected.

Higher beginning fund balances did not relate to average or beginning teacher salaries ( $r = 0.042$ ,  $0.016$ , respectively), or percentage of students passing all sections of the minimum competency test, TABS ( $r = 0.132$ ). A moderate, negative relationship between fund balances and PDI ( $r = -0.328$ ), numbers of special service students ( $r = -0.218$  to  $-0.239$ ), size ( $r = -0.234$ ) and density ( $r = -0.254$ ), was found.

### Correlations Between Tax Rates and Selected Variables

Correlations between selected variables and total tax rates, maintenance and operations (M & O) tax rates, and interest and sinking fund (I & S) tax rates, are presented in Table 3. A low, negative correlation was found between total tax rate and minority percentage ( $r = -0.254$ ): larger minority percentages were somewhat less likely to be in a high tax effort district. This was somewhat more true of hispanic than black populations, with the exception of hispanics and I & S rate ( $r = 0.020$ ), and blacks and M & O rate ( $r = 0.017$ ); where no relationship was found. Larger districts tended to have both lower total tax rates ( $r = -0.349$ ), and lower debt service rates ( $r = -0.305$ ). On the other

hand, growing districts had higher debt service rates, as might be expected ( $r = 0.336$ ); but had lower M & O rates ( $r = -0.268$ ). They showed no relationship to total tax rate ( $r = -0.024$ ).

School districts with higher poverty counts, as measured by free and reduced price lunches, were weakly, negatively related to total tax rates ( $r = -0.230$ ); M & O rates ( $r = -0.189$ ) and I & S rates ( $r = -0.103$ ). Also, wealth, as measured by property value per ADA, showed a low, negative correlation to total tax rates ( $r = -0.223$ ); but no relationship to M & O rates ( $r = -0.059$ ), and a slight, negative relationship to I & S rates ( $r = -0.272$ ). Whether or not this latter relationship is spurious, given the very high values at the upper extreme of the property wealth variable, requires further investigation, however. As the negative values account for only 0.050 and 0.074 in the variation, i.e.,  $r^2$ , of total tax rates and the I & S rates, respectively, across Texas districts the variation accounted for by these variables is so low as to be negligible.<sup>30</sup>

Weak to moderate, negative relationships were found between teacher salaries and debt service rates ( $r = -0.340$ ;  $-0.342$ ;  $-0.267$ , for average, total and beginning salary, respectively).<sup>31</sup>

Generally, special populations were found in districts with lower tax efforts (for total tax rates  $r = -0.339$  to  $-0.377$ ; for I & S rates,  $r = -0.257$  to  $-0.325$ ; for M & O rates  $r = -0.178$  to  $-0.205$ ). However, special pupils as a percentage of total district population did not relate to I & S rate ( $r = 0.004$ ).<sup>32</sup>

No relationship was found between tax rates and per pupil allocations for the (1) Price Differential Index, (2) the small district

adjustment and (3) the equalization transition allotment. A moderate relationship was found between: debt service effort and (1) per pupil equalization enrichment ( $r = 0.436$ ); (2) the local fund assignment as a percent of State aid ( $r = -0.410$ ); (3) experienced teacher allocation per pupil ( $r = -0.391$ ) and (4) the local fund assignment per pupil ( $r = -0.429$ ). Thus, districts that tended to have stronger I & S efforts tended to receive higher compensation from the State in the form of equalization enrichment, experienced teacher allocation and had lower local fund assignments.

State revenue, exhibited a moderate relationship to I & S rate ( $r = 0.358$ ). That is, more State aid tended to be allocated to districts with higher I & S rates and lower local revenue ( $r = -0.363$ ). Enrichment, (total State and local; total local) on the other hand, provided a moderate, positive ( $r = 0.439, 0.417$ , respectively) relationship to M & O rate, but a negative relationship to I & S rate ( $r = -0.205; -0.293$ , respectively). It appears that a stronger M & O effort was related, as might be expected, to more local revenue; conversely, districts with lower local revenues received more State aid.

Finally, experienced teachers (1985-86, 1986-87) were moderately, negatively related ( $r = -0.391, -0.382$ ) to district I & S rate. Neither total tax rates ( $r = -0.184; -0.178$ ) nor M & O rates ( $r = 0.071, 0.071$ ) were related to teacher experience variables, i.e., the minimum salary ratio, for 1985-86 or 1986-87, respectively. Finally, the percentage of students passing all sections of TABS, the Texas Assessment of Basic Skills minimum competency test, was not found to be related or showed only a slight relationship to M & O rate ( $r = 0.140$ ), I & S rate ( $r =$

0.100) or total tax rate ( $r = 0.186$ ).<sup>33</sup>

#### Correlations Between Teacher Salaries and Selected Variables

Pearson product moment correlations between selected variables and 1) beginning teachers salaries, 2) average teacher salaries, 3) career ladder supplements, and 4) total salaries, appear in Table 4.

According to these data, there is no relationship between teacher salaries and tax rate ( $r = -0.075$  for beginning salary,  $r = -0.042$  for average salary,  $r = -0.070$  for total salary). T & S rate and beginning salary ( $r = -0.266$ ), average salary ( $r = -0.339$ ) and total salary ( $r = -0.342$ ) tended to be moderately, negatively correlated. Average salaries and total salaries showed a low, positive correlation to black student populations ( $r = 0.216, 0.218$ ), indicating somewhat slightly higher salaries in districts with larger black populations. Total salaries were not related to hispanic populations ( $r = -0.087$ ) or minority students as a percent of total district students ( $r = -0.065$ ); e.g., districts with hispanic or minority populations were as likely as not to be paying high or low salaries.

Local enrichment ( $r = 0.507$ ) and State and local enrichment ( $r = 0.423$ ) both exhibited a strong, moderate relationship to total teacher salaries, as did total State and local revenue per pupil ( $r = 0.320$ ).<sup>34</sup>

As would be expected, the Price Differential Index showed a moderately strong relationship ( $r = 0.600$ ), to total salary, which decreased ( $r = 0.590$ ) when the raw (unadjusted) PDI was utilized in the comparison. This results from the fact that the PDI was built on salaries and it was designed to address and compensate for differing costs of teachers across Texas, beyond the control of the local school

district. The possibility that more variation in teacher salaries was not explained by the PDI may result from the fact the PDI was built on minimum salaries, and that it was based on 1983-84 data.

District property wealth and teacher salaries were found to be moderately related ( $r = 0.389$ ,  $r = 0.381$ ,  $r = 0.412$ , for average, total--including career ladder in the average--and beginning salary, respectively)<sup>35</sup> as was local enrichment and operating revenue (for enrichment,  $r = 0.440$  for beginning salary,  $r = 0.531$  for average salary,  $r = 0.507$  for total salary; for operating revenue,  $r = 0.361$  for beginning salary,  $r = 0.440$  for average salary,  $r = 0.426$  for total salary). Data presented in the first part of this section indicated that wealthy districts did not maintain an experienced teaching force, however. This may suggest that they channel additional revenue into new and moderately less experienced teachers, i.e., front-load their salary schedule. Because these data did not consider top salaries in district, it is difficult to describe the entire landscape relating to salary in the State of Texas during 1985-86.

Districts with higher average daily attendance (ADA) ( $r = 0.340$ ) and districts with high density ( $r = 0.373$ ), showed moderately positive correlations to total teacher salary as did districts with larger special populations--i.e., gifted and talented ( $r = 0.371$ ), bilingual ( $r = 0.211$ ), compensatory ( $r = 0.266$ ), special education ( $r = 0.335$ ) and vocational education ( $r = 0.364$ ) pupils. Thus, larger more densely populated districts and districts with larger special populations tended to pay higher teacher salaries.

### Correlations Between Test Scores and Selected Variables

Correlations between (1) the percentage of ninth graders passing all sections of the Texas Assessment of Basic Skills (TABS) in 1984-85, and (2) the total standardized score of 11th graders on the Texas Educational Assessment of Minimum Skills (TEAMS), and selected variables respectively, are presented in Table 5. A strong, moderate, negative relationship was found between the test score variables and (1) minority students as a percentage of total students ( $r = -0.699$  for TABS;  $r = -0.695$  for TEAMS), (2) free and reduced priced lunch students as a percentage of total students ( $r = -0.722$  for TABS;  $r = -0.772$  for TEAMS), and (3) special pupils as a percent of total pupils ( $r = -0.597$  for TABS,  $r = -0.558$  for TEAMS). Special program pupils<sup>36</sup> showed a low or moderately, negative relationship to test scores ( $r = -0.485$  to  $-0.391$  for TABS;  $r = -0.297$  to  $-0.182$  for TEAMS), as did regular pupils ( $r = -0.378$  for TABS;  $r = -0.170$  for TEAMS).

Variables exhibiting no relationship to TABS or TEAMS test scores (respectively) included: teacher experience ( $r = -0.079$ ,  $-0.043$ ); I & S tax rate ( $r = 0.100$ ,  $0.079$ ); M & O rate ( $r = 0.140$ ;  $0.120$ ); and operating cost per pupil ( $r = 0.005$ ;  $0.042$ ). The latter correlation underscores the point made with regards to wealth, that higher revenues did not exhibit any relationship to test scores.

Low relationships found between the test score variables and, for example, local enrichment per pupil ( $r = 0.296$ ;  $0.365$ ); local revenue per pupil ( $r = 0.255$ ,  $0.344$ ); State and local enrichment per pupil ( $r = 0.267$ ;  $0.303$ ); equalization transition per pupil ( $r = 0.286$ ,  $0.335$ ), equalization enrichment per pupil ( $r = -0.258$ ,  $-0.395$ ); lose meaning

when viewed as a whole, e.g., as total State and local revenue per pupil, which exhibits a weak relationship to test scores ( $r = 0.136$ ,  $0.163$ ) for TABS and TEAMS, respectively.

In sum, the variables considered in this section indicate that minority students and poor students are at risk: they record the lowest scores on TABS and TEAMS tests.<sup>37</sup> Little useful information explaining relationships to high scores was found, however, to provide a strategy for improvement that could be targeted to these students. No doubt, increases in test scores are related to more complex sets of variables, some difficult to measure, e.g., school climate, workplace conditions, leadership variables.

#### Correlations Between Foundation School Program Elements and Selected Variables

Correlations between Foundation School Program elements and selected variables are presented in Table 6. Foundation School Program elements discussed include: The Price Differential Index, the Small District Adjustment, Equalization Enrichment, the Experienced Teacher Allotment and the Local Fund Assignment.

The Price Differential Index: The PDI showed no relationship to wealth ( $r = 0.010$ ), operating cost per pupil ( $r = -0.006$ ), equalization transition aid ( $r = -0.009$ ), local revenue per pupil ( $r = 0.052$ ), local enrichment per pupil ( $r = -0.009$ ), or experienced teacher allocation per pupil ( $r = 0.065$ ). Larger districts (i.e., higher refined ADA,  $r = 0.569$ ) and higher density areas ( $r = 0.727$ ) e.g., urban areas, tended to have higher PDI's. Districts with larger numbers of special program pupils ( $r = 0.591$ ) also tended to have higher PDI's.

Lower PDI's tended to be related to: districts receiving the small district adjustment ( $r = -0.675$ ); larger percentages of fund balance of total revenue ( $r = -0.330$ ), larger beginning fund balance per pupil ( $r = -0.328$ ), higher equalization enrichment per pupil ( $r = -0.247$ ), and higher State revenue per pupil ( $r = -0.268$ ), although the latter variables are only slightly related.

In sum, the PDI did not relate to wealth or local enrichment; it tended to be higher in urban areas, and in districts with more special program pupils. Apparently it addresses differences in the cost of living, not the standard of living.

The Small District Allotment. The Small District Allotment was moderately related to fund balance ( $r = 0.409$  for beginning fund balance;  $r = 0.314$  for percentage fund balance of total revenue); total State and local revenue ( $r = 0.430$ ); and operating revenue ( $r = 0.277$ ). The small district allotment tended to not be related to special program pupils ( $r = -0.229$ ,  $-0.224$ ,  $-0.192$ ,  $-0.177$ ,  $-0.225$ ; for special education, vocational, compensatory, bilingual, and gifted students, respectively) or minority students as a percent of total students ( $r = -0.203$ ). Small districts were not related to wealth ( $r = 0.143$ ), or tax rates ( $r = 0.055$ ,  $0.097$ ,  $-0.047$  for total, M & O, and I & S tax rate, respectively.)

Equalization Enrichment. Districts that received higher shares of equalization enrichment also tended to have more hispanic students ( $r = 0.517$ ), larger I & S rates ( $r = 0.436$ ) and children in poverty ( $r = 0.510$ --measured by the free and reduced price lunch count). Equalization enrichment showed a negative relationship to wealth ( $r = -0.527$ ), to average teacher salary ( $r = -0.561$ ), to local revenue per pupil ( $r = -$



0.764), to equalization transition allotment per pupil ( $r = -0.459$ ), and local enrichment per pupil ( $r = -0.653$ ). Districts receiving larger equalization enrichment allocations per pupil had lower local fund assignments ( $r = -0.844$ ) and received more State aid ( $r = 0.922$ ). It should be noted that this variable should be considered as part of the total State and local total revenue variable, of which it is part.

Experienced Teacher Allotment. The experienced teacher allotment was allocated to districts that had more experienced teachers than the Statewide average. Districts receiving this allotment tended to have relatively more black students ( $r = 0.453$ ), and lower I & S rates ( $r = -0.307$ ). Little or no relationship was found between the experienced teacher allotment and such variables as: wealth ( $r = -0.001$ ), operating cost per pupil ( $r = 0.045$ ), and total State and local revenue ( $r = 0.009$ ).

Local Fund Assignment. Districts that had higher local fund assignments (LFA) also tended to have higher property wealth per pupil ( $r = 0.697$ ), higher average teacher salaries ( $r = 0.614$ ) and beginning teacher salaries ( $r = 0.537$ ), higher equalization transition allotments ( $r = 0.618$ ), higher local revenue per pupil ( $r = 0.901$ ), higher local enrichment per pupil ( $r = 0.778$ ), and higher operating revenue per pupil ( $r = 0.559$ ). Districts that had lower local fund assignments (LFA) tended to receive more equalization enrichment ( $r = -0.873$ ) and more State revenue per pupil ( $r = -0.951$ ).

No relationship or a weak relationship was found between LFA and total tax rate ( $r = -0.169$ ), M & O tax rate ( $r = 0.101$ ), minority students as a percentage of the total ( $r = -0.176$ ), density ( $r = 0.122$ ),

small district adjustment ( $r = -0.050$ ), experienced teacher allocation ( $r = 0.171$ ), or percentage beginning fund balance of total revenue ( $r = 0.056$ ):

#### Correlations Between Special Program Pupils and Selected Variables

Table 7 presents correlations between the number of special program pupils and selected variables. As might be expected, the number of special program pupils was strongly related to size ( $r = 0.955$  to  $0.996$ ). Because of the high intercorrelation between size and special program pupils little additional information was found beyond relationships previously discussed as they relate to size. An examination of special program pupils as a percentage of district population (ADA) is therefore suggested in future research and to discern the relationships between selected variables and special populations, by districts across size variables.

#### Changes in Correlation Coefficients Over Time

Table 8 presents changes in correlation coefficients over time, between wealth, operating expenditures, teacher salary, equalization enrichment, experienced teacher allocation, equalization transition; and wealth, average daily attendance, percent black and percent hispanic, respectively.

Wealth. Changes in the relationship between wealth per pupil and percent black and percent hispanic appear to have lessened over the two year period 1983-84 to 1985-86, though insignificantly ( $r$  change =  $-0.036$ ,  $-0.053$ , respectively). Whether or not this has resulted from reassessed property cannot be derived from the data. Conversely, the

relationship between size and wealth has increased but again insignificantly ( $r$  change = 0.005). It should be noted that the correlations between size and wealth, percent hispanic and wealth, and percent black and wealth for either 1983-84, or 1985-86, show a low relationship.

Operating Expenditures. A moderate but declining relationship over time was found between operating expenditures and wealth ( $r$  change = -0.015). No significant change over time was found between operating expenditures and ADA, ( $r$  change = -0.005), percent black, ( $r$  change = -0.086) or percent hispanic, ( $r$  = 0.195), change.

Teacher Salary. A moderate positive relationship was found between district wealth and beginning teacher salary which declined over a one year period ( $r$  = -0.022). For teacher salaries and black percentage, a weakening of relationships was found ( $r$  change = -0.140, -0.094 for beginning and average teacher salaries, respectively), while for hispanics the former moderate relationship with low beginning and average teacher salaries had changed to a weak relationship over time ( $r$  change = 0.211, 0.193, respectively).

Price Differential Index. No relationship was found between the 1985-86 price differential index and wealth ( $r$  = 0.010). Although the prior index (1984-85) correlated weakly to wealth ( $r$  = 0.204), this appears to have been corrected in 1985-86 ( $r$  change = -0.194). Over time, larger districts benefitted more from the index ( $r$  = 0.168) as did districts with higher percentages of hispanic students ( $r$  change = 0.272). Districts with higher percentages of black students benefitted more from the 1985-86 PDI ( $r$  change = 0.046).

Equalization Enrichment. In 1985-86, a moderate, negative relationship was found between the equalization enrichment allotment and wealth per pupil ( $r = -0.527$ ), district size ( $r = -0.356$ , ADA) and percent black ( $r = -0.331$ ). This indicated that non-wealthy districts, small districts and districts with smaller percentages of black students generally received larger shares of enrichment equalization. This trend increased, though insignificantly, over time except for districts with higher wealth where a lessening of the relationship ( $-0.057$ ) occurred. Districts with higher percentages of hispanic students received more enrichment equalization ( $r$  change =  $+0.081$ ) over time.

Experienced Teacher Allotment. For 1985-86, moderate correlation was found between the experienced teacher allotment and black student percentage ( $r = 0.453$ )-which increased over time ( $+0.125$ ). A low correlation ( $r = 0.230$ ) was found between district size and experienced teachers which decreased ( $-0.092$ ) over time. No relationship was found between experienced teachers and either wealth ( $r = -0.001$ ) or percent hispanic, which decreased from 1984-85 to 1985-86 ( $r = -0.724$ ).

Equalization Transition: A moderate correlation was found between the equalization transition allotment and wealth ( $r = 0.415$ ), which increased over time ( $r$  change =  $0.873$ ). No relationship between ADA ( $r = -0.046$ ), percent black ( $r = -0.017$ ), and equalization transition was found. A low negative relationship between percent hispanic ( $-0.281$ ) and equalization transition was found, which decreased over time ( $-0.105$ ).

## The Equity of the Foundation School Program

This section discusses the results of the equity analysis of the Foundation School Program in 1985-86. The equity of the Foundation School Program was calculated utilizing various established statistical techniques and measures. The results of this analysis are shown in Table 9, for all districts and for all districts excluding sparse districts, as defined in current law.<sup>38</sup>

### Results of Analysis

For the school year ending in 1986, Texas had average State and local revenues per pupil of \$2,390.00. The coefficient of variation for that year was 15.9, which means that about two-thirds of all students were within 15.9 percent (\$380.00) of the Statewide average revenue per pupil, and that more than nine-tenths of the students were within 31.8 percent (\$760.00) of the Statewide average. The McLoone Index was .933, which means that in the bottom half of the distribution, only 6.7 percent (1.0-.93) of the revenue of the median pupil would be needed to bring the bottom half of all students up to the revenue per pupil of the median student. For example, the McLoone Index was .933; the median per pupil revenue was \$2305.00 and there were 2,875,987 pupils in the State. Then  $(1.0 - .933) \times \$2305 \times (.5 \times 2,875,987)$  or \$222.1 million in State revenue would be needed to bring all pupils below the median level of State aid to the median level. The Gini Coefficient was .075 indicating that for approximately 92.5 percent (100-7.5) of the distribution, equal percentages of students were provided with equal percentages of revenues. The restricted range was \$965.00, which means that there was a \$965.00 difference behind the revenue per pupil of the student at

the 95th percentile, compared to the student at the 5th percentile. The range was a \$9,781.00 which means there was a difference of \$9,781.00 per pupil between the revenue of the maximum and minimum value.<sup>39</sup> The relationship between revenue per pupil and wealth per pupil was .60 as indicated by the correlation,<sup>40</sup> but only .0010 as indicated by the slope, which means that a one dollar change in wealth per pupil was associated with just a 1/10th of a cent change in revenue per pupil (or a change of one thousand dollars in wealth is associated with change of one dollar in revenue per pupil). The elasticity was 0.099 indicating that a one percent change in wealth represents .099 change in revenue. Or, put another way, a ten percent change in wealth represents a less than a one percent change in revenue; or a 50 percent change in wealth represents less than a five percent change in revenue. The elasticity, like the slope, represents a relationship of low magnitude. The Federal Range Ratio, the restricted range at the 95th and 5th percentile, divided by the value at the 5th percentile, was 0.48. The restricted range ratio was 1.48.

#### National Comparisons, 1976 and Cross Time Comparisons, 1976-1986

Tables 10-12 present revenue disparity statistics for 35 states in 1976,<sup>41</sup> ranked from the most equitable to the least equitable. These tables provide data for purposes of providing comparative information beyond the context of Texas, and for the purpose of comparing equity in Texas over a ten year time span, i.e., 1976-1986. It might be noted with regards to these time periods, 1976 was the first year of implementation of the financing system under prior law, H.B. 1126; 1986 represents the second year of a phased-in weighted pupil foundation program

enacted as part H.B. 72.

Table 10 provides comparative data for the restricted range and federal range ratio; Table 10 provides comparative data for the McLoone Index and the Coefficient of Variation; Table 12 provides comparative information for the simple correlation coefficient and on the simple elasticity. In comparing the 1986 Texas figures with the 1976 figures all measures show improvement which indicates greater equity over time. These data are presented on Table 13.

#### Distribution of Revenue by Percentage of Pupils

Further examination of total State and local revenue per pupil at five percent intervals was undertaken to aid in the description of the distribution of revenue across all students and to provide detailed explanatory information with regards to the differences observed in the values for the range versus the restricted range. It was found that (with the exception of for the bottom 5 percent of students) the largest increase in revenue per pupil was approximately five percent (\$144.00) from one interval to the next, except for the interval from the 95th to the 100th percentile, where the revenue per pupil increased by approximately 287 percent (\$8,513.00). Examination of revenue per pupil for this interval, i.e., 95th to 100th, by one-half of one percent increases, showed further that the percentage increase from one interval to the next ranged from approximately 2 percent (\$68.00) to 8 percent (\$239.00) with the exception of the interval from 99.5 percentile to the 100th percentile, which showed a striking increase in revenue per pupil (\$7,417.00)--183 percent. These data are presented in Table 14, Figure 2, and Figure 3. They show a fairly flat distribution of revenue

per pupil described above except for the values located at the upper extreme. Thus, a large portion of difference in total State and local revenue per pupil in Texas appears to be confined to approximately one-half of one percent of Texas students, or less. No doubt, this unusual distribution of total revenue per pupil likely has a distortionary affect on the statistical measures utilized to assess equity. Odden, Berne, and Stiefel, writing on equity in 1976, stated:

: : : a very few, very small districts with extremely large revenues per pupil could produce statistical results that indicate substantial Statewide revenue per pupil differences when the problem is localized for a few districts. This could be an issue in Texas (emphasis added).<sup>42</sup>

#### Reanalysis of Equity by Percentage of Pupils

It was deemed necessary to determine whether or not the disparity measured in the equity statistics for 1985-86 were the result of Statewide revenue per pupil differences, or if a large part of the variation was localized, that is, due to the influence of a few small districts with relatively high per pupil revenues, but few total pupils. Thus, the strength of the relationships found in the equity analysis for all students was compared to the strength of the results when 1) 99 percent of the total students, ranked by revenue per pupil, were included, and 2) when 95 percent of the total students were included Statewide. These data are presented in Table 15 and in Figure 4. Table 16 presents the same analysis but excludes sparse districts according to current law definitions.



The data show that when one percent of total students were excluded from the analysis, the coefficient of variation was reduced 17 percent, from 15.89 to 13.16. With five percent of total pupils excluded from the analysis, a 36 percent change in the coefficient of variation, from 15.89 to 10.16, was found. The mean changed little. It was \$2370.00 when one percent of pupils were excluded from analysis; it was \$2324.10 when five percent of pupils were excluded from analysis. The Gini Coefficient was reduced to .068 (9 percent) when calculations included 99 percent of total pupils. It was reduced to 0.56 (25 percent) when 95 percent of total pupils were included in the analysis. The Federal range ratio, which uses values at the 95th and 5th percentile, did not change when one percent of total pupils were excluded at the upper extremes. It was reduced 16 percent, from .48 to .41, when five percent of total pupils were excluded. The McLoone Index, which weighs the lower half of the distribution more heavily, was not affected by the exclusion of pupils from the upper extreme, as might be expected. Perhaps most striking of all changes noted, was the reduction in the range, which showed a 79 percent change (\$7,746.00) when only one percent of the total population of students was omitted from the analysis; it showed an 87 percent change (\$8,516.00) when the analysis excluded five percent of the total students. The range was \$2,035 and \$1,265 per pupil, for 99 and 95 percent of total pupils, respectively. With the exclusion of 5 percent of total pupils, the range ratio--the ratio of the highest to lowest value--changed from 6.77 to 1.75. For the restricted range, little or no change was noted when one percent of total students were excluded from analysis. When five percent of total

students were excluded from analysis, however, the restricted range at the 95th and 5th percentile showed a 17 percent change (from \$965.00 to \$808.00); at the 10th and 90th percentile the restricted range showed a 15 percent change (from \$716.00 to \$606.00). The differences found in the analysis were similar when sparse districts were excluded. Due to the relatively small numbers of students in these districts, their influence on most measures utilized was minimal.

#### Correlations, Regressions, and Slopes

The influence of the exclusion of both one and five percent of total pupils on the statistical results in the equity analysis was further tested. The relationship between per pupil property wealth and total State and local revenue per pupil was examined using simple correlations, bivariate regressions and simple slopes. It included all revenue per pupil, and (a) all revenue per pupil for 99 percent of total pupils and ranked by revenue from high to low, (b) all revenue per pupil for 95 percent of total pupils. These calculations were undertaken utilizing two wealth measures: (a) actual per pupil<sup>43</sup> property values utilized for the calculation of the Local Fund Assignment (LFA) in the 1985-86 school year, for Foundation School Program revenue,<sup>44</sup> and (b) 1985 tax year property values.

These data, presented in Table 17, show that when all pupils are considered in the measure, a correlation of .60 and .62 was found, between per pupil revenue and the (a) 1986 LFA property value and the (b) 1985 tax year value, respectively. The regression showed that wealth accounted for approximately 37 percent in the variation in revenue per pupil, that is, less than two-fifths of the variation in per pupil

revenue could be explained by property values. The relationship between wealth and revenue was of low magnitude as indicated by the slope of .0010, indicating that a one dollar change in wealth per pupil would be accompanied by only a one-tenth of one cent change in revenue per pupil, and as indicated by the elasticity, as previously discussed.

The correlation, regression, slope and elasticity show a reduced relationship between wealth and revenue when either 99 percent or 95 percent of the pupils were included in the analysis. When 95 percent of all students were included, for example, the correlations were reduced to .41 and .43, for 1986 LFA values and 1985 values, respectively, accounting for less than one-fifth of the variation in per pupil revenues (17 percent and 19 percent). The slope was increased from .0010 to .0009 for either property value, indicating, again, a relationship of low magnitude.

#### SUMMARY

In sum, these analyses showed the substantial distortionary affects of one to five percent of the upper extreme of total students, ranked by revenue per pupil, on the measurement of equity in Texas education finance. Further, the data indicated improvement over time in the long struggle of equalizing resources in the State of Texas and, thus, a robust response by lawmakers to issues raised by Rodriguez. However, vigilance must be exercised lest one is lulled into the belief that no further action is necessary or into thinking that gains evidenced by these measures will be self-maintaining. The dual problems of a rapidly increasing school population and an economic recession brought on by the reduction of oil prices, if they continue, bode ill for an

optimistic appraisal for the future of Texas education finance equity. And, despite efforts by legislatures such as the Texas General Assembly, interstate differences in financing education must soon raise thorny questions so often lost in State level analysis. As the citizens of one Nation continue to seek equal protection of life, liberty and the pursuit of happiness under the law--rights built on the foundationstone of equality in educational opportunity--the day of reckoning must soon dawn when once again a challenge to the system of education finance reaches the highest tribunal in the land. This time, perhaps, the federal system of financing education will be called into question, seeking redress to the substantial lack of national involvement in achieving school finance equalization for all the diverse sectors of our education landscape--our country's greatest resource and the hope of our Nation's future into the 21st century.

<sup>1</sup>Cf. Deborah A. Verstegen, Richard Hooker, and Nolan Estes, "A Comprehensive Shift in Educational Policymaking: Texas Education Reform Legislation," in Van D. Mueller and Mary P. McKeown, eds., The Fiscal, Legal, and Political Aspects of State Reform of Elementary and Secondary Education (Cambridge, Ma.: Ballinger, 1986), 277-308.

<sup>2</sup>San Antonio Independent School District vs. Rodriguez, 411 U.S. 1 (1973).

<sup>3</sup>Although the new finance system was implemented in 1984-85, a number of major provisions had not been phased-in, e.g., the basic grant was \$1250 per pupil versus the current \$1350; the education index was temporary for 1984-85; and the special education weights had not been implemented. Thus, 1985-86 was the first year for which reliable data were available.

<sup>4</sup>C.f., Robert Berne and Leanna Stiefel (1984). The Measurement of Equity in School Finance: Conceptual Methodological and Empirical Dimensions. Baltimore, Maryland: The Johns Hopkins University Press.

<sup>5</sup>The comparison of district versus student units of analysis is provided below to illustrate the distortionary affect of utilizing the incorrect unit.

Unit of Analysis	Number of Pupils	Average Dollars/Per Pupil	Total Funds	Statewide Average Dollars Per Student
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Student Unit

District 1	5	\$ 20.00	=	\$100.00	
District 2	1	100.00	=	100.00	
				200.00/6	= \$33.3 per student

District Unit

District 1	5	20.00	=	20.00	
District 2	1	100.00	=	100.00	
				120.00/2	= \$60.00 per student

<sup>6</sup>One full time equivalent unit was based on 30 contact hours per week between student and teacher.

<sup>7</sup>Robert Berne, personal communication with the author, November, 1986.

<sup>8</sup>Small district figures were taken from base year impact model (1986-87). The Foundation Master File (FMF) does not retain data at this level of detail.

<sup>9</sup>"An analysis using weighted pupils, in effect, combines the equal treatment of equals and unequal treatment of unequals into a single assessment of equity." Education Finance Center, Education Commission of the States; (1979). Equity in School Finance, Report No. F797-9. Author: Denver, CO, p. 64.

<sup>10</sup>See, Berne and Stiefel, op. cit.

<sup>11</sup>Transportation figures were taken from the Foundation Master File. Transportation figures serve as a proxy for sparsity in many cases and do not relate to difference in student program costs. According to Berne and Stiefel, "Of all the components of current operating expenditures [and total state and local revenue], the variation in transportation expenditures relates least directly to a child's educational experience." Op. cit., 1984, p. 122.

<sup>12</sup>See here, Jay Chambers (1979), "Cost of Education Indices: A Discussion Paper," The New York Task Force on Equity and Excellence in Education Denver, Colorado: Education Commission of the States. Chambers states that "If a cost of education index is adopted then expenditure [and revenue] figures must be deflated by this index so that disparities are measured in real rather than nominal terms" (p. 15). The PDI utilized was the raw index proposed in 1985-86. Texas Education Agency (1986). Report of the Price Differential Index Advisory Committee to the State Board of Education. Austin, Texas: It was utilized to deflate the aggregate unit of analysis, e.g., total state and local revenue, both including and excluding sparse districts for baseline equity data. (As per personal communication, R. Berne, July, 1986). According to Berne and Stiefel, "school finance equity analysis should, at the very least, use price-adjusted dollars. If only one object is used, price adjusted dollars is preferable. Berne and Stiefel (1984), op. cit., p. 280.

<sup>13</sup>The formula for the Adjusted Revenue is:  $(\text{LOCREV} + \text{STAID} - \text{TRAN}) / \text{RAWPDI}$ . LOCREV = local revenue, STAID = state aid, TRAN = transportation, PDI = 1985-86 proposed index with no adjustment.

<sup>14</sup>C.f., Finch, J. (1967). An Analysis of Financial Measures as Related to Certain Measures of Quality (doc. diss.). Teachers College, Columbia University: N.Y., N.Y.

<sup>15</sup>Student counts for 1985-86 were taken from Superintendent's Report of Pupil Attendance and Contact Hours, Fall 1985 and Spring 1986, and National School Lunch Program Report 1984-85, Texas Education Agency, Austin, Texas. For total students, vocational education students, special education students, and bilingual education students: total FTE's in average daily attendance (average of best 4 of 8 weeks during which attendance was reported) by program were utilized. For special education, FTEs by instructional arrangements were utilized. For compensatory education students, the best 6 months average of number of students participating in the National Free and Reduced Lunch Program

during the prior school year (1984-85) was utilized. For gifted and talented students, the total number of students in gifted and talented programs and for whom gifted and talented programs were being developed for fall 1985 and spring 1986, were included.

<sup>16</sup>Current operating expenditures included functions 10, 20, 30, 40, 50, and 70 in both the general fund (fund 10) and government expendable trust (fund 80).

<sup>17</sup>Official Budget for Texas Public Schools 1985-86, Texas Education Agency, Austin, Texas.

<sup>18</sup>Fund 10 is the general fund. Fund 80 is referred to as 'Government Expendable Trust Fund' on the budget and 'Fiduciary Fund Types-Trusts and Agency Funds' in the Texas Financial Accounting Manual (Bulletin 679). These types of funds are used to account for assets held by a district as an agent or in a trustee capacity. An example would be a fund to account for operation of a special education cooperative for which the district serves as fiscal agent.

<sup>19</sup>Quintiles reported by SAS, the statistical package utilized throughout this analysis, do not take weighted pupils into account, thus requiring a separate analysis for range, restricted range, federal range ratio and percentile reporting. C.f. SAS User Guide: Basics, Version 5 Edition (1985) SAS Institute, Inc.: Cary, NC, p. 1184. Extreme caution is therefore urged when actual output is utilized, as district units of analysis are not acceptable measures, nor in keeping with best practice or research knowledge. Percentiles and the restricted range were calculated utilizing the following methodology. First, the distribution of total state and local revenue per pupil for each district as defined herein was ranked in ascending order together with total pupils per district and cumulative pupils across all districts. The first observation at which, e.g., five percent of cumulative pupils was reached, identified the revenue object that was utilized. This procedure was repeated for each percentage point utilized in the study.

<sup>20</sup>C.f., 34, CFR, Ch. 11 (7-1-85).

<sup>21</sup>See footnote for quintiles. SAS was unable to locate the median pupil and selected the median district in its place. As a result, the median pupil required selection as described in footnote 23 and a separate calculation was undertaken.

<sup>22</sup>Property values included (1) 1985 calendar (tax) year and (2) 1985-86 school year values as utilized to distribute LFA; ADA was for 1985-86.

<sup>23</sup>Data sources and definitions for the variables utilized in the regression analysis are the same as those utilized in the correlational analysis. For property values, tax levies, and tax rates the following data sources were utilized throughout: State Property Tax Board Worksheet of 1985, certified property values corresponding to

1985-86 school year (certified property values are appraised values standardized to 100 percent of market value throughout the state). State Property Tax Board Self-Report of 1985 tax year levies reported by school districts (corresponding to 1985-86 school year). State Property Tax Board, Austin, Texas. For the property values utilized to compute the 1985-86 local fund assignment, 1984 tax values were utilized. Data sources were those cited above, but for the 1984 tax year.

<sup>24</sup>These correlations are based on actual figures. Thus, total State and local revenue does not reflect allowable adjustments needed prior to determination of the correlation coefficients when analysis is made for equity. The reader is therefore cautioned against extrapolating data from this section for purposes other than that intended, or in utilizing these data out of context. Correlations utilized for equity analyses are presented in the second part of this section.

<sup>25</sup>The loss of aid to budget balanced districts explains the correlation, which would be higher if adjustment for available fund (per capita) revenue had not occurred.

<sup>26</sup>It should be noted throughout that the correlations are tentative at best, as extremes in wealth variables, for example, may tend to overestimate or provide spurious relationships, and slopes and elasticities have not been calculated to determine their magnitude.

<sup>27</sup>There was no relationship between black students and wealth ( $r = 0.111$ ). There was a low relationship between hispanic students and wealth ( $r = -0.202$ ); district wealth accounted for only 4 percent in the variation of numbers of hispanic students across Texas districts ( $r^2 = 0.0408$ ).

<sup>28</sup>The factor DAS/SAS was utilized to denote experience (TEC § 16.154); where DAS = district average classroom minimum salary, SAS is the statewide average minimum required per Texas Education Code.

<sup>29</sup>The highest  $r^2 = 0.174$ . Also, the possibility of M & O taxes being used by wealthier districts for building purposes has been raised. C.f. Strain, Sherri (1985). The Impact of HB 72 on the Equalization of School Finance in Texas (doc. diss.), The University of Texas: Austin, Texas. Also, districts which were receiving equalization transition aid were provided disincentives for raising I&S rates. Therefore, these data may not reveal the entire picture of I&S taxes in Texas.

<sup>30</sup>For Wealth and 1) total tax rate, 2) I & S rate, 3) M & O rate  $r^2 = 0.050$ ,  $0.074$ , and  $0.003$ , respectively. Thus, wealth accounted for less than 7 percent (at most) in the variation in district's M&O, or I&S, or total tax rate.

<sup>31</sup>Little variation was explained by this variable,  $r^2 = 0.116$ ,  $0.117$ ,  $0.071$  for average salary, average salary including career ladder, and beginning teacher salary, respectively.



<sup>32</sup>Perhaps the numbers, versus percentage of total district ADA, of special program pupils in the larger districts could provide a plausible explanation for this. That is, when the proportion of the district's population that was a special population was taken into account, no relationship was exhibited. When actual numbers of special population students were considered, a moderate, negative relationship was found.

<sup>33</sup>For percentage of students passing all sections of TABS,  $r^2 = 0.035$ ,  $0.020$ ,  $0.010$ , for total tax rate, M & O rate, and I & S rate, respectively.

<sup>34</sup> $r^2 = 0.257$ ,  $0.179$  for the variation explained by local enrichment and State and local enrichment respectively, in total teacher salaries.  $r^2 = 0.102$  for the variation explained by total State and local revenue per pupil in total teacher salaries.

<sup>35</sup>As discussed previously, the correlation of teacher experience variables and wealth was very low, however ( $r = 0.153$ ,  $0.149$ ) suggesting that the highest teacher salaries, related to an experienced force of teachers, would be correspondingly lower in wealthy districts. For the variation accounted for by wealth in average, total and beginning salaries,  $r^2 = 0.151$ ,  $0.145$ ,  $0.170$ , respectively.

<sup>36</sup>Special program pupils included special, vocational, bilingual and compensatory education. For gifted and talented students, there was no relationship to test scores found ( $r = 0.000$ ,  $-0.185$ , for TABS and TEAMS tests, respectively).

<sup>37</sup>The correlation between minority and poor students was  $.884$ , indicating a relatively strong interaction between these variables.

<sup>38</sup>TEC, Chapter 2, § 16.104.

<sup>39</sup>According to Odden, Berne and Stiefel (1979), "Great care should be given to making conclusions about the equity of a state school finance system on the basis of . . . one statistic. . . ." Education Finance Center, op. cit., p. 39. This may be especially relevant for measures, like the range which are affected by inflation.

<sup>40</sup>See Table 17 for correlations, regressions, slopes and elasticities relating to revenue and wealth. The variation accounted for by the correlation was small ( $r^2=0.38$ ). The property values utilized in computing both the correlations, regressions, and slopes were based on the 1984 tax year (January 1 to December 31, 1984). They were utilized for computing the local fund assignment in the Foundation School program for the 1985-86 school year. If property values declined more than 8 percent between 1984 (tax year) and 1985, however, the 1985 property values were used. It should be noted that this measure of property wealth provides a lag time between assessments and distribution of state aid; it was utilized to provide comparable data for the crosstime comparisons. The 1985 tax year property value correlation

with wealth was 0.62. Both calculations are presented for comparison, although, when cross time comparisons were not used, the more recent wealth measure is preferred.

<sup>41</sup>Source: Education Finance Center, Education Commission of the States, (1979), Equity in School Finance, Appendix C. Report No. F79-9. Author: Denver, Colorado. These data appear to be the most comprehensive, recent intrastate comparative measures available.

<sup>42</sup>Education Finance Center, Education Commission on the States (1979), op. cit., p. 39.

<sup>43</sup>The refined average daily attendance figure is utilized to denote pupils. It is the best 4 of 8 weeks count, as defined by the State Board of Education for 1985-86.

<sup>44</sup>This was based on the 1984 tax year (Jan. 1, 1983-December 31, 1984).

Figure 1

A Summary of Alternative Equity Criteria With  
Those Utilized in the Methodology  
Indicated by an Asterisk

Component of Equity Concept	Alternative for Each Component		
Who?		* Children	
The Group		Outputs	Outcomes
What?	Inputs	*-Student Achievement	-Earning potential
The Object	-Dollars *-Price-adjusted dollars -Physical resources	-Behavioral output measures	-Income -Satisfaction
How?	Horizontal Equity	Vertical Equity	Equal Opportunity
The principle	*-Equal treatment of equals; minimize spread in distribution	*-Unequal treatment of unequals; more objects to the needier	*-No discrimination on the basis of property wealth in school dis- trict or other categories: minimize unde- sirable rela- ships
How Much?	Univariate Dispersion		Relationship
The summary statistic	*-Range *-Restricted range *-Federal range ratio -Relative mean deviation *-The McLoone Index -Variance *-Coefficient of variation -Standard deviation of logarithm *-Gini coefficient -Atkinson's index -Theil's measure		*-Simple Correlation *-Simple Slope -Quadratic Slope -Cubic Slope *-Simple Elasticity -Quadratic Elasticity -Cubic Elasticity -Constant Elasticity -Adjusted Relationship Measure from Simple Regression -Adjusted Relationship Measure from Quadratic Regression -Adjusted Relationship Measure from Cubic Regression -Implicit Weight -Averaged Implicit Weight

(Berne and Stiefel, 1984, p.9)

Table 1

An Illustration of a  
Sample District Calculation

Part 1

- State revenue (doesn't include bilingual summer school)	\$ 4,030,712
- Local revenue (minus co-curricular/enterprising)	\$ 899,795
o Total state and local revenue	<u>\$ 4,930,507</u>
- Transportation costs	\$ 135,258
o Subtract transportation	<u>\$ 4,795,249</u>
- Price differential index	1.00851
o Divide by price differential index	<u>\$4,754,786 *</u>

Part 2

- Regular education ADA	1,421.82
- Special education FTEs	91.69
- Vocational education FTEs	135.49
o Total average daily attendance	<u>1,649.00</u>
- Special education <sup>1</sup>	194.48
- Vocational education	60.75
- Bilingual education	12.55
- Compensatory education	9.19
- Gifted and talented education	48.00
o Add pupil differentials as per current law	<u>1,973.97</u>
- Small district weight	1.07148
o Add small district weight per pupil	<u>2,115.07 *</u>

Part 3

* Revenue variable (Part 1)	\$ 4,754,786
* Weighted ADA variable (Part 2)	2,115.07
Divide revenue variable by weighted ADA to derive revenue per student figure	<u>\$ 2,248</u>

<sup>1</sup>Special education and vocational education weighted added include those weights over 1 FTE per pupil (which was included in the first section of Part 2). Each student in bilingual, compensatory, and gifted and talented education programs are weighted in accordance with current law.

Table 2

## Pearson Product Moment Correlations Between Selected Variables, 1985-86 a/

	Wealth	Operating Cost	Total Revenue	Local Revenue	State Revenue	Beginn. Fund Balance	Percent Fund Balance of Total Revenue
Total Tax Rate	-0.223	0.152	0.197	0.042	0.129	0.053	0.038
Minority Students as % of Total	-0.122	0.079	-0.109	-0.233	0.280	-0.148	-0.176
Black as % of Total	0.111	0.011	0.004	0.157	-0.260	-0.083	-0.104
Hispanic as % of Total	-0.202	0.008	-0.122	-0.353	0.470	-0.099	-0.114
Price Differential Index	0.010	-0.006	-0.176	0.053	-0.268	-0.328	-0.331
Refined ADA--Best 4 of 8 Weeks	0.166	0.095	-0.050	0.162	-0.324	-0.234	-0.290
% 9th Grade Passing All Sec. TABS	0.161	-0.005	0.136	0.255	-0.291	0.132	0.131
Chg. in ADA, 1984 to 1985	-0.020	-0.317	-0.200	-0.121	-0.000	-0.090	-0.045
Density: Students per Square Mile	0.019	0.045	-0.073	0.007	-0.087	-0.254	-0.308
Lunch: Comp. Ed. as % of Total	-0.228	0.048	-0.108	-0.373	0.518	-0.075	-0.087
M & O Tax Rate	-0.059	0.385	0.402	0.308	-0.110	0.128	0.056
Wealth-Property Value Per Pupil	1.000	0.595	0.647	0.762	-0.625	0.367	0.127
Operating Cost Per Pupil	0.595	1.000	0.907	0.785	-0.400	0.451	0.169
I & S Rate	-0.272	-0.296	-0.248	-0.363	0.358	-0.095	-0.018
Average Teacher Salary, 1984-85	0.389	0.441	0.343	0.575	-0.619	0.042	-0.055
Average Salary & Career Ladder	0.382	0.426	0.322	0.554	-0.606	0.025	-0.070
Mean Career Ladder Supplement	-0.141	-0.158	-0.138	-0.222	0.233	-0.038	0.008
Mean Beginning Teacher Salary	0.412	0.362	0.303	0.495	-0.525	0.016	-0.888
Unadjusted PDI (Raw PDI)	0.055	0.024	-0.158	0.093	-0.316	-0.337	-0.355
Total Salary Adjusted by Raw PDI	0.446	0.525	0.545	0.623	-0.495	0.319	0.209
Number of Special Education Pupils	0.171	0.107	-0.041	0.167	-0.322	-0.235	-0.296
Number of Vocational Ed. Pupils	0.175	0.093	-0.050	0.166	-0.331	-0.226	-0.281
Number of Regular Ed. Pupils	0.166	0.094	-0.051	0.161	-0.323	-0.234	-0.289
Number of Comp. Ed. Pupils	0.116	0.089	-0.067	0.080	-0.202	-0.218	-0.270
Number of Bilingual Ed. Pupils	0.104	0.079	-0.065	0.066	-0.177	-0.220	-0.275
Number of Gifted & Talented Pupils	0.188	0.107	-0.030	0.188	-0.347	-0.239	-0.304
PDI Allocation Per Pupil	0.009	-0.006	-0.177	0.052	-0.268	-0.328	-0.330
Small District, Alloc. Per Pupil	0.143	0.277	0.430	0.131	0.217	0.409	0.314
IFA as a Percent of State Aid	0.697	0.559	0.556	0.901	-0.951	0.220	0.056
Equal Enrichment Per Pupil	-0.527	-0.366	-0.359	-0.764	0.922	-0.106	-0.006

Table 2  
(continued)

	Wealth	Operating Cost	Total Revenue	Local Revenue	State Revenue	Beginn. Fund Balance	Percent Fund Balance of Total Revenue
Exper. Teacher Alloc. Per Pupil	-0.001	0.045	0.009	0.038	-0.054	-0.047	-0.068
Equalization Transition Per Pupil	0.415	0.438	0.487	0.630	-0.565	0.254	0.147
Local Fund Assignment Per Pupil	0.730	0.625	0.630	0.920	-0.908	0.288	0.086
Sum of All Special Program Pupils	0.136	0.090	-0.056	0.111	-0.244	-0.230	-0.288
Special Pupils as % of Total Pupils	-0.177	-0.017	-0.142	-0.303	0.366	-0.196	-0.217
Regular Pupils as % of Total Pupils	0.161	0.083	0.080	0.194	-0.245	0.094	0.085
Total State & Local Revenue Per Pupil	0.647	0.907	1.000	0.838	-0.394	0.546	0.220
Local Revenue Per Pupil	0.762	0.785	0.838	1.000	-0.832	0.410	0.144
State Revenue Per Pupil	-0.625	-0.400	-0.394	-0.832	1.000	-0.136	-0.020
Beginning Fund Balance Per Pupil	0.367	0.451	0.546	0.410	-0.136	1.000	0.879
% Fund Balance of Total Revenue	0.127	0.169	0.220	0.144	-0.020	0.879	1.000
Local Enrichment Per Pupil	0.721	0.821	0.900	0.970	-0.718	0.454	0.169
State&Local Enrichment Per Pupil	0.682	0.852	0.946	0.899	-0.551	0.502	0.197
Minimum Salary Ratio, 1985	0.153	0.159	0.108	0.221	-0.261	-0.005	-0.054
Minimum Salary Ratio, 1986	0.149	0.156	0.107	0.216	-0.255	-0.005	-0.053

a/ Operating Cost and revenue variables do not contain allowable adjustments which are necessary in the analysis of equity. Local revenue, state revenue, beginning fund balance and percentage fund balance of total revenue, are only part of total revenue variable.

Table 3

## Correlations Between Tax Rates and Selected Variables

Variables	Total Tax Rate	M&O Rate	I&S Rate a/
Total Tax Rate	1.000	0.783	0.497
Minority Students as % of Total	-0.254	-0.196	-0.130
Black as % of Total	-0.148	0.017	-0.258
Hispanic as % of Total	-0.179	-0.218	0.020
Price Differential Index	-0.162	-0.109	-0.106
Refined ADA--Best 4 of 8 Weeks	-0.349	-0.179	-0.305
% 9th Grade Passing All Sec. TABS	0.186	0.140	0.100
Chg. in ADA, 1984 to 1985	-0.024	-0.268	0.336
Density: Students per Square Mile	-0.240	-0.177	-0.133
Lunch: Comp Ed as % of Total	-0.230	-0.189	-0.103
M & O Tax Rate	0.783	1.000	-0.150
Wealth-Property Value Per Pupil	-0.223	-0.059	-0.272
Operating Cost Per Pupil	0.152	0.385	-0.296
I & S Rate	0.497	-0.150	1.000
Average Teacher Salary, 1984-85	-0.042	0.196	-0.340
Average Salary & Career Ladder	-0.007	0.165	-0.342
Mean Career Ladder Supplement	-0.359	-0.106	0.092
Mean Beginning Teacher Salary	-0.075	0.106	-0.267
Unadjusted PDI (Raw PDI)	-0.222	-0.128	-0.175
Total Salary Adjusted by Raw PDI	0.091	0.307	-0.284
Number of Special Education Pupils	-0.359	-0.179	-0.321
Number of Vocational Ed. Pupils	-0.377	-0.198	-0.325
Number of Regular Ed. Pupils	-0.347	-0.178	-0.303
Number of Comp. Ed. Pupils	-0.354	-0.195	-0.290
Number of Bilingual Ed. Pupils	-0.339	-0.202	-0.257
Number of Gifted & Talented Pupils	-0.376	-0.205	-0.311
PDI Allocation Per Pupil	-0.162	-0.109	-0.105
Small District. Alloc. Per Pupil	0.055	0.097	-0.047
LFA as a Percent of State Aid	0.000	0.101	-0.410
Equal Enrichment Per Pupil	0.132	-0.162	0.436
Exper. Teacher Alloc. Per Pupil	-0.147	0.053	-0.307
Equalization Transition Per Pupil	0.087	0.154	-0.077
Local Fund Assignment Per Pupil	-0.187	0.094	-0.429
Sum of All Special Program Pupils	-0.359	-0.203	-0.288
Special Pupils at % of Total Pupils	-0.222	-0.255	0.004
Regular Pupils at % of Total Pupils	0.094	0.018	0.125
Total State & Local Revenue Per Pupil	0.197	0.402	-0.248
Local Revenue Per Pupil	0.042	0.308	-0.363
State Revenue Per Pupil	0.129	-0.110	0.358
Beginning Fund Balance Per Pupil	0.053	0.128	-0.095
% Fund Balance of Total Revenue	0.038	0.056	-0.018
Local Enrichment Per Pupil	0.182	0.417	-0.293
State&Local Enrichment Per Pupil	0.257	0.439	-0.205
Minimum Salary Ratio, 1985	-0.184	0.071	-0.391
Minimum Salary Ratio, 1986	-0.178	0.071	-0.382

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a/ Because of the long term expenditure and benefits related to debt service, attribution of this cost to any one year is tenuous.

Table 4

## Correlations Between Selected Variables and Teacher Salaries

	Beginning Salary	Average Salary	Career Ladder	Total Salary
Total Tax Rate	-0.075	-0.042	-0.035	-0.070
Minority Students as % of Total	0.080	0.040	0.070	0.065
Black as % of Total	0.195	0.216	-0.234	0.218
Hispanic as % of Total	-0.054	-0.112	0.213	-0.087
Price Differential Index	0.040	0.578	-0.015	0.600
Refined ADA--Best 4 of 8 Weeks	0.335	0.309	-0.167	0.340
% 9th Grade Passing All Sec. TABS	0.013	0.091	0.042	0.076
Chg. in ADA, 1984 to 1985	-0.106	-0.202	0.164	-0.189
Density: Students per Square Mile	0.230	0.345	-0.006	0.373
Lunch: Comp Ed as % of Total	-0.123	-0.190	0.116	-0.170
M & O Tax Rate	0.106	0.196	-0.106	0.165
Wealth-Property Value Per Pupil	0.412	0.389	-0.141	0.381
Operating Cost Per Pupil	0.361	0.440	-0.158	0.426
I & S Rate	-0.266	-0.339	0.090	-0.342
Average Teacher Salary, 1984-85	0.734	1.000	-0.090	0.990
Average Salary & Career Ladder	-0.723	0.990	-0.067	1.000
Mean Career Ladder Supplement	-0.059	-0.093	1.000	-0.067
Mean Beginning Teacher Salary	1.000	0.735	-0.058	0.723
Unadjusted PDI (Raw PDI)	0.436	0.566	-0.058	0.590
Total Salary Adjusted by Raw PDI	0.546	0.760	-0.043	0.740
Number of Special Education Pupils	0.323	0.303	0.181	0.335
Number of Vocational Ed. Pupils	0.357	0.332	-0.161	0.364
Number of Regular Ed. Pupils	0.335	0.308	-0.167	0.339
Number of Comp. Ed. Pupils	0.265	0.234	-0.148	0.266
Number of Bilingual Ed. Pupils	0.256	0.184	-0.163	0.211
Number of Gifted & Talented Pupils	0.342	0.336	-0.151	0.371
PDI Allocation Per Pupil	0.400	0.578	-0.014	0.600
Small District. Alloc. Per Pupil	-0.204	-0.340	-0.357	-0.357
LFA as a Percent of State Aid	0.537	0.614	0.600	0.600



Table 4  
(continued)

	Beginning Salary	Average Salary	Career Ladder	Total Salary
Equal Enrichment Per Pupil	-0.481	-0.561	-0.550	-0.550
Exper. Teacher Alloc. Per Pupil	0.088	0.238	-0.131	0.247
Equalization Transition Per Pupil	0.246	0.338	-0.130	0.320
Local Fund Assignment Per Pupil	0.517	0.569	-0.246	0.557
Sum of All Special Program Pupils	0.296	0.240	-0.167	0.275
Special Pupils as % of Total Pupils	0.006	-0.065	0.093	-0.044
Regular Pupils as % of Total Pupils	0.176	0.182	0.053	0.179
Total State & Local Revenue Per Pupil	0.302	0.340	0.138	0.320
Local Revenue Per Pupil	0.494	0.574	-0.220	0.554
State Revenue Per Pupil	-0.525	-0.618	0.233	-0.600
Beginning Fund Balance Per Pupil	0.016	0.042	-0.038	0.024
% Fund Balance of Total Revenue	-0.089	-0.055	0.008	-0.069
Local Enrichment Per Pupil	0.440	0.531	-0.188	0.507
State&Local Enrichment Per Pupil	0.360	0.447	-0.141	0.423
Minimum Salary Ratio, 1985	0.208	0.410	-0.165	0.417
Minimum Salary Ratio, 1986	0.205	0.040	-0.161	0.409

a/Total Average Salary (1984-85) plus Career Ladder Adjusted by the Price Differential Index (1985-86).

Table 5

## Correlations Between Test Scores and Selected Variables

<u>Variables</u>	<u>TABS-Percent Passing All Sections</u>	<u>TEAMS-Total Standardized Score a/</u>
Total Tax Rate	0.186	0.154
Minority Students as % of Total	-0.699	-0.695
Black as % of Total	-0.405	-0.351
Hispanic as % of Total	-0.493	-0.532
Price Differential Index	-0.134	-0.009
Refined ADA--Best 4 of 8 Weeks	-0.379	-0.173
% 9th Grade Passing All Sec. TABS	1.000	0.760
Chg. in ADA, 1984 to 1985	0.215	0.217
Density: Students per Square Mile	-0.202	-0.056
Lunch: Comp Ed as % of Total	-0.722	-0.772
M & O Tax Rate	0.140	0.120
Wealth-Property Value Per ADA	0.161	0.232
Operating Cost Per-Pupil	0.005	0.042
I & S Rate	0.100	0.079
Average Teacher Salary 1984-85	0.091	0.168
Average Salary & Career Ladder	0.077	0.167
Mean Career Ladder Supplement	0.042	-0.066
Mean Beginning Teacher Salary	0.013	0.050
Unadjusted PDI (Raw PDI)	-0.230	-0.072
Total Salary Adjusted by Raw PDI	0.279	0.256
Number of Special Education Pupils	-0.391	-0.182
Number of Vocational Ed. Pupils	-0.406	-0.226
Number of Regular Ed. Pupils	-0.378	-0.170
Number of Comp. Ed. Pupils	-0.485	-0.297
Number of Bilingual Ed. Pupils	-0.481	-0.283
Number of Gifted & Talented Pupils	0.000	-0.185
PDI Allocation Per-Pupil	-0.134	-0.008
Small District. Alloc. Per Pupil	0.075	0.017
LFA as a Percent of State Aid	0.202	0.319
Equal Enrichment Per Pupil	-0.258	-0.395
Exper. Teacher Alloc. Per Pupil	-0.170	-0.160
Equalization Transition Per Pupil	0.286	0.335
Local Fund Assignment Per Pupil	0.156	0.269
Sum of All Special Program Pupils	-0.455	-0.255
Special Pupils as % of Total Pupils	-0.597	-0.558
Regular Pupils as % of Total Pupils	0.172	0.240
Total State & Local Revenue Per Pupil	0.136	0.163
Local Revenue Per Pupil	0.255	0.344
State Revenue Per Pupil	-0.291	-0.413
Beginning Fund Balance Per Pupil	0.132	0.080
% Fund Balance of Total Revenue	0.131	0.071
Local Enrichment Per Pupil	0.296	0.365
State&Local Enrichment Per Pupil	0.267	0.303
Minimum Salary Ratio, 1985	-0.079	-0.043
Minimum Salary Ratio, 1986	-0.076	-0.041

a/ N = 897, only districts administering the test were included.

Table 6

## Correlations Between Foundation School Program Selected Variables

Variables	Price Differential Index	Small District Allotment	Equalization Enrichment	Experienced Teacher Allotment	Local Fund Assignment
Total Tax Rate	-0.162	0.055	0.132	-0.147	-0.169
Minority Students as % of Total	0.375	-0.203	0.288	0.077	-0.176
Black as % of Total	0.313	-0.147	-0.331	0.453	0.282
Hispanic as % of Total	0.162	-0.102	0.517	-0.178	-0.373
Price Differential Index	1.000	-0.674	-0.248	0.065	0.203
Refined ADA--Best 4 of 8 Weeks	0.569	-0.234	-0.356	0.230	0.362
% 9th Grade Passing All Sec. TABS	-0.134	0.075	-0.258	-0.170	0.202
Chg. in ADA, 1984 to 1985	-0.142	-0.050	0.054	-0.228	-0.059
Density: Students per Square Mile	0.727	-0.318	-0.081	0.055	0.122
Lunch: Comp Ed as % of Total	0.066	0.012	0.510	0.083	-0.377
M & O Tax Rate	-0.109	0.097	-0.162	0.053	0.101
Wealth-Property Value Per Pupil	0.010	0.143	-0.527	-0.001	0.697
Operating Cost Per Pupil	-0.006	0.277	-0.366	0.045	0.559
I & S Rate	-0.105	-0.047	0.436	-0.307	-0.410
Average Teacher Salary, 1984-85	0.579	-0.344	-0.561	0.239	0.614
Average Salary & Career Ladder	0.601	-0.358	-0.551	0.247	0.602
Mean Career Ladder Supplement	-0.015	0.033	0.255	-0.131	-0.240
Mean Beginning Teacher Salary	0.404	-0.205	-0.481	0.088	0.537
Unadjusted PDI (Raw PDI)	0.966	-0.617	-0.301	0.128	0.276
Total Salary Adjusted by Raw PDI	-0.059	0.078	-0.439	0.203	0.527
Number of Special Education Pupils	0.564	-0.229	-0.364	0.249	0.362
Number of Vocational Ed. Pupils	0.545	-0.224	-0.357	0.282	0.375
Number of Regular Ed. Pupils	0.570	-0.234	-0.355	0.228	0.361
Number of Comp. Ed. Pupils	0.492	-0.192	-0.225	0.238	0.264
Number of Bilingual Ed. Pupils	0.461	-0.177	-0.200	0.195	0.244
Number of Gifted & Talented Pupils	0.560	-0.225	-0.378	0.275	0.389
PDI Allocation Per Pupil	1.000	0.000	-0.247	0.065	0.203
Small District. Alloc. Per Pupil	-0.675	1.000	0.097	0.017	-0.030
LFA as a Percent of State Aid	0.203	-0.030	-0.873	0.071	1.000

Table 6  
(continued)

Variables	Price Differential Index	Small District Allotment	Equalization Enrichment	Experienced Teacher Allotment	Local Fund Assignment
Equal Enrichment Per Pupil	-0.247	0.097	1.000	-0.178	-0.873
Exper. Teacher Alloc. Per Pupil	0.065	0.017	-0.178	1.000	0.171
Equalization Transition Per Pupil	-0.009	0.036	-0.459	-0.127	0.618
Local Fund Assignment Per Pupil	0.144	0.083	-0.844	0.097	0.983
Sum of All Special Program Pupils	0.591	-0.201	-0.271	0.230	0.302
Special Pupils as % of Total Pupils	0.268	-0.176	0.337	-0.029	-0.261
Regular Pupils as % of Total Pupils	0.198	-0.112	-0.125	-0.309	0.200
Total State&Local Revenue Per Pupil	-0.177	0.430	-0.359	0.009	0.556
Local Revenue Per Pupil	0.052	0.131	-0.764	0.038	0.901
State Revenue Per Pupil	-0.268	0.217	0.922	-0.054	-0.951
Beginning Fund Balance Per Pupil	-0.328	0.409	-0.106	-0.047	0.220
% Fund Balance of Total Revenue	-0.330	0.314	-0.006	-0.068	0.056
Local Enrichment Per Pupil	-0.009	0.150	-0.653	-0.002	0.778
State&Local Enrichment Per Pupil	-0.090	0.209	-0.450	-0.059	0.638
Minimum Salary Ratio 1985	0.134	-0.068	-0.298	0.650	0.274
Minimum Salary Ratio, 1986	0.130	-0.065	-0.291	0.638	0.268

Table 7

## Correlations Between Number of Special Program Pupils and Selected Variables

Variables	Special Education	Vocational Education	Compensatory Education	Bilingual Education	Gifted & Talented Education	Non-Special Program Pupils
Total Tax Rate	-0.359	-0.378	-0.354	-0.339	-0.376	-0.347
Minority Students as % of Total	0.473	0.473	0.567	0.561	0.452	0.470
Black as % of Total	0.610	0.638	0.581	0.528	0.624	0.595
Hispanic as % of Total	0.110	0.095	0.231	0.254	0.081	0.114
Price Differential Index	0.566	0.547	0.494	0.462	0.561	0.571
Refined ADA--Best 4 of 8 Weeks	0.996	0.982	0.974	0.955	0.966	0.999
% 9th Grade Passing All Sec. TABS	-0.391	-0.406	-0.485	-0.481	-0.373	-0.378
Chg. in ADA, 1984 to 1985	-0.165	-0.151	-0.185	-0.167	-0.132	-0.157
Density: Students per Square Mile	0.588	0.567	0.587	0.600	0.570	0.601
Lunch: Comp Ed as % of Total	0.255	0.261	0.403	0.409	0.274	0.249
M & O Tax Rate	-0.179	-0.198	-0.195	-0.202	-0.205	-0.178
Wealth-Property Value Per Pupil	0.171	0.175	0.116	0.104	0.188	0.166
Operating Cost Per Pupil	0.107	0.093	0.089	0.079	0.107	0.094
I & S Rate	-0.321	-0.325	-0.290	-0.257	-0.311	-0.303
Average Teacher Salary, 1984-85	0.303	0.332	0.234	0.184	0.337	0.308
Average Salary & Career Ladder	0.336	0.364	0.267	0.212	0.371	0.339
Mean Career Ladder Supplement	-0.181	-0.161	-0.149	-0.164	-0.151	-0.167
Mean Beginning Teacher Salary	0.323	0.358	0.265	0.257	0.343	0.335
Unadjusted PDI (Raw PDI)	0.746	0.733	0.688	0.656	0.737	0.754
Total Salary Adjusted by Raw PDI	-0.188	-0.146	-0.223	-0.261	-0.141	-0.189
Number of Special Education Pupils	1.000	0.980	0.970	0.946	0.970	0.995
Number of Vocational Ed. Pupils	0.980	1.000	0.959	0.924	0.984	0.980
Number of Regular Ed. Pupils	0.995	0.980	0.974	0.956	0.964	1.000
Number of Comp. Ed. Pupils	0.970	0.959	1.000	0.984	0.929	0.974
Number of Bilingual Ed. Pupils	0.946	0.924	0.984	1.000	0.890	0.956
Number of Gifted & Talented Pupils	0.970	0.984	0.929	0.890	1.000	0.964
PDI Allocation Per Pupil	0.564	0.545	0.492	0.461	0.560	0.570
Small District. Alloc. Per Pupil	-0.229	-0.224	-0.192	-0.177	-0.225	-0.234
LFA as a Percent of State Aid	0.362	0.375	0.264	0.244	0.389	0.361

Table 7  
(continued)

Variables	Special Education	Vocational Education	Compensatory Education	Bilingual Education	Gifted & Talented Education	Non-Special Program Pupils
Equal Enrichment Per Pupil	-0.364	-0.357	-0.225	-0.200	-0.378	-0.035
Exper. Teacher Alloc. Per Pupil	0.249	0.282	0.238	0.195	0.275	0.228
Equalization Transition Per Pupil	-0.049	-0.010	-0.107	-0.117	-0.026	-0.048
Local Fund Assignment Per Pupil	0.377	0.390	0.288	0.266	0.403	0.373
Sum of All Special Program Pupils	0.981	0.970	0.992	0.988	0.948	0.986
Special Pupils as % of Total Pupils	0.306	0.314	0.397	0.456	0.304	0.308
Regular Pupils as % of Total Pupils	-0.015	-0.046	-0.007	0.026	-0.034	0.029
Total State&Local Revenue Per Pupil	-0.041	-0.050	-0.067	-0.065	-0.030	-0.051
Local Revenue Per Pupil	0.167	0.166	0.080	0.066	0.188	0.161
State Revenue Per Pupil	-0.322	-0.331	-0.202	-0.177	-0.347	-0.323
Beginning Fund Balance Per Pupil	-0.235	-0.226	-0.218	-0.220	-0.239	-0.234
% Fund Balance of Total Revenue	-0.296	-0.281	-0.270	-0.275	-0.304	-0.289
Local Enrichment Per Pupil	0.023	0.014	-0.056	-0.063	0.039	0.017
State&Local Enrichment Per Pupil	-0.090	-0.100	-0.138	-0.139	-0.075	-0.094
Minimum Salary Ratio, 1985	0.278	0.307	0.251	0.202	0.298	0.258
Minimum Salary Ratio, 1986						

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Table 8

## Changes in Correlation Coefficient Over Time

	Wealth Per-Pupil	ADA <sup>a</sup> / ADA <sup>a</sup>	Percent Black	Percent Hispanic
Wealth Per Pupil 1983-84 b/	1.000	0.161	0.147	-0.149
Wealth Per Pupil 1985-86	1.000	0.166	0.111	-0.202
Change in Wealth Per Pupil	0.000	0.005	-0.036	-0.053
Operating Expenditures Per-Pupil, 1983-1984	0.610	0.100	0.191	-0.187
Operating Revenue Per Pupil 1985-86	0.595	0.095	0.105	0.008
Change in Operating Expenditure	-0.015	-0.005	-0.086	0.195
Low Teacher Salary, 1983-84	0.434	0.473	0.335	-0.265
Low Teacher Salary, 1985-86	0.412	0.335	0.195	-0.054
Change in Low Teacher Salary	-0.022	-0.138	-0.140	0.211
Average Teacher Salary, 1983-84	0.383	0.366	0.310	-0.305
Average Teacher Salary, 1985-86	0.389	0.309	0.216	-0.112
Change in Average Teacher Salary	0.006	-0.057	-0.094	0.193
Price Differential Index, 1984-85	0.204	0.403	0.268	-0.110
Price Differential Index, 1985-86	0.010	0.571	0.314	0.162
Change in Price Differential Index	-0.194	-0.168	0.046	0.272
Equalization Enrichment Aid, 1984-85	-0.470	-0.335	-0.393	0.415
Equalization Enrichment Aid, 1985-86	-0.527	-0.356	-0.331	0.517
Change in Enrichment Equali- zation Aid	-0.057	0.021	0.062	-0.081
Experienced Teacher Allotment, 1984-85	-0.154	0.322	0.328	0.801
Experienced Teacher Allotment, 1985-86	-0.001	0.230	0.453	0.077
Change in Experienced Teacher Allotment	0.153	-0.092	0.125	-0.724
Equalization Transition Aid, 1984-85	-0.458	0.128	-0.177	-0.176
Equalization Transition Aid, 1985-86	0.415	-0.046	-0.017	-0.281
Change in Equalization Transition Aid	0.873	-0.174	0.160	-0.105

<sup>a</sup>/ADA is for 1983-84, for 1985-86 ADA = RADA (Refined ADA; Best 4 of 8 weeks).

<sup>b</sup>/Data for 1983-84 and 1984-85 from Lyndon Baines Johnson School of Public Affairs, The University of Texas at Austin, Policy Research Report, No. 70, The Initial Effects of House Bill 72. These data represent preliminary state aid calculations. According to the report "the differences between preliminary and final calculations depend in most cases on changes in ADA; therefore, the per pupil figure . . . should not be substantially affected." (p. 23)

Table 9

Weighted Dispersion Measures for Total State and Local  
Revenue, Texas Foundation School Program, 1985-86

Measure	All Districts	All Districts Except Sparse a/
Mean	\$2,390.13	\$2,387.50
Standard Deviation	\$ 379.69	\$ 369.35
Coefficient of Variation	15.89	15.47
Gini Coefficient	0.075	0.074
McLoone Index	0.933	0.932
Federal Range Ratio	0.48	0.48
Range		
(100th-1st)	\$9,781.00	\$9,781.00
High	11,475.00	11,475.00
Low	1,694.00	1,694.00
Ratio	6.77	6.77
Restricted Range		
(95th-5th)	\$ 965.00	\$ 967.00
High	2,962.00	2,962.00
Low	1,997.00	1,995.00
Ratio	1.48	1.48
(90th-10th)	\$ 716.00	\$ 716.00
High	2,818.00	2,818.00
Low	2,102.00	2,102.00
Ratio	1.34	1.33
Correlation between Wealth and Revenue	0.60	0.61
Slope between Wealth and Revenue	0.0010	0.0011
Elasticity between Wealth and Revenue	0.0999	0.1073
	N=1063	N=981

a/As defined in current law, TEC, Chapter 2, § 16.104.



Table 10

Revenue Disparity Measures for 35 States in 1976,  
Ranked from Most Equitable(1) to Least Equitable (35)

Restricted Range			Federal Range Ratio		
Rank	State	Value	Rank	State	Value
1	Louisiana	\$283	1	Florida	.31
2	West Virginia	313	2	Louisiana	.31
3	Oklahoma	333	3	West Virginia	.36
4	North Carolina	340	4	New Mexico	.37
5	New Mexico	353	5	North Carolina	.43
6	Idaho	353	6	Idaho	.46
7	Florida	360	7	Wisconsin	.48
8	Arkansas	428	8	Minnesota	.50
9	Mississippi	485	9	Oklahoma	.50
10	Missouri Unified	503	10	Delaware	.54
11	Tennessee	504	11	Missouri Unified	.57
12	New Hampshire	551	12	Rhode Island	.58
13	Minnesota	562	13	Maryland	.60
14	Rhode Island	574	14	New Hampshire	.61
15	South Dakota	585	15	Indiana	.70
16	Wisconsin	590	16	Arkansas	.70
17	Delaware	592	17	Vermont	.70
18	South Carolina	604	18	Virginia	.77
19	Maine	619	19	Illinois Unified	.78
20	Indiana	624	20	Mississippi	.79
21	Vermont	633	21	Connecticut	.80
22	Kentucky	651	22	Oregon	.80
23	Maryland	656	23	New Jersey	.85
24	Virginia	660	24	Maine	.86
25	Nebraska	716	25	Kentucky	.88
26	Illinois Unified	777	26	South Dakota	.88
27	Texas	778	27	Texas	.89
28	Connecticut	801	28	Nebraska	.93
29	Oregon	836	29	Tennessee	.94
30	New Jersey	804	30	Wyoming	.97
31	Georgia	1,015	31	New York	1.04
32	Pennsylvania	1,123	32	South Carolina	1.05
33	Wyoming	1,129	33	Massachusetts	1.10
34	Massachusetts	1,421	34	Georgia	2.76
35	New York	1,892	35	Pennsylvania	3.90

Source: Education Finance Center, Education Commission on the States (1979), Equity in School Finance, Appendix C. Author: Denver, Colorado.

Table 11

Revenue Disparity Measures for 35 States in 1976,  
Ranked from Most Equitable (1) to Least Equitable (35)

McLoone Index			Coefficient of Variation		
Rank	State	Value	Rank	State	Value
1	New Mexico	.961	1	Louisiana	9.6
2	West Virginia	.951	2	Florida	9.8
3	North Carolina	.949	3	West Virginia	10.3
4	Florida	.947	4	North Carolina	10.8
5	Oklahoma	.942	5	Minnesota	12.5
6	Missouri Unified	.932	6	Rhode Island	13.6
7	Minnesota	.930	7	New Mexico	14.0
8	Mississippi	.926	8	Delaware	14.0
9	Idaho	.926	9	Wisconsin	14.0
10	Kentucky	.923	10	Mississippi	15.0
11	Maryland	.921	11	Idaho	15.0
12	Wyoming	.915	12	Maryland	15.7
13	Illinois Unified	.913	13	Indiana	16.2
14	Rhode Island	.911	14	Vermont	17.3
15	Massachusetts	.910	15	Connecticut	17.8
16	Louisiana	.906	16	South Dakota	17.9
17	Wisconsin	.901	17	Missouri Unified	18.2
18	New Hampshire	.895	18	Maine	18.3
19	Virginia	.892	19	Arkansas	18.8
20	Connecticut	.890	20	New Jersey	19.1
21	Arkansas	.888	21	Oregon	19.4
22	Nebraska	.886	22	Nebraska	20.7
23	Texas	.884	23	South Carolina	20.9
24	Indiana	.882	24	Oklahoma	21.3
25	Vermont	.880	25	Illinois Unified	21.5
26	Maine	.880	26	New Hampshire	22.1
27	Delaware	.879	27	Massachusetts	22.4
28	South Dakota	.874	28	Texas	22.5
29	New Jersey	.871	29	Kentucky	23.8
30	South Carolina	.868	30	Virginia	24.0
31	Tennessee	.864	31	Tennessee	24.2
32	Georgia	.835	32	New York	24.4
33	New York	.816	33	Wyoming	25.4
34	Oregon	.805	34	Georgia	33.6
35	Pennsylvania	.724	35	Pennsylvania	49.3

Source: Education Finance Center, Education Commission on the States (1979), Equity in School Finance, Appendix C. Author: Denver, Colorado.

Table 12

The Relationship Between Revenues and Wealth  
for 35 States in 1976, Ranked from Most  
Equitable (1) to Least Equitable

Correlation Between Wealth & Revenue			Elasticity Between Wealth & Revenue		
Rank	State	Value	Rank	State	Value
1	Illinois Unified	.25	1	Maine	.04
2	Maine	.32	2	Massachusetts	.05
3	Louisiana	.37	3	Mississippi	.06
4	New Mexico	.37	4	Louisiana	.06
5	Minnesota	.41	5	New Mexico	.06
6	New Jersey	.41	6	Vermont	.11
7	Wisconsin	.44	7	Minnesota	.12
8	Rhode Island	.45	8	Texas	.13
9	Tennessee	.46	9	New Jersey	.14
10	West Virginia	.49	10	North Carolina	.15
11	Vermont	.49	11	Illinois Unified	.16
12	Delaware	.51	12	West Virginia	.17
13	New Hampshire	.53	13	Wisconsin	.17
14	South Carolina	.55	14	Florida	.19
15	North Carolina	.56	15	Idaho	.19
16	Indiana	.58	16	Nebraska	.19
17	Massachusetts	.62	17	New Hampshire	.20
18	Texas	.62	18	Connecticut	.20
19	Connecticut	.63	19	Rhode Island	.22
20	Idaho	.64	20	Indiana	.23
21	Nebraska	.67	21	Tennessee	.24
22	Oregon	.70	22	Delaware	.24
23	Maryland	.70	23	Oklahoma	.27
24	Virginia	.71	24	Wyoming	.28
25	South Dakota	.76	25	South Dakota	.29
26	Florida	.77	26	Arkansas	.33
27	Kentucky	.78	27	Oregon	.33
28	New York	.79	28	Maryland	.36
29	Mississippi	.79	29	Missouri Unified	.36
30	Arkansas	.81	30	South Carolina	.36
31	Missouri Unified	.81	31	Virginia	.38
32	Pennsylvania	.81	32	New York	.40
33	Oklahoma	.85	33	Kentucky	.48
34	Wyoming	.89	34	Georgia	.65
35	Georgia	.93	35	Pennsylvania	.98

Source: Education Finance Center, Education Commission on the States (1979), Equity in School Finance, Appendix C. Author: Denver, Colorado.

Table 13

Weighted Dispersion Measures for Total Revenue:  
 Cross Time Comparisons, Texas Foundation  
 School Program, 1976, 1986

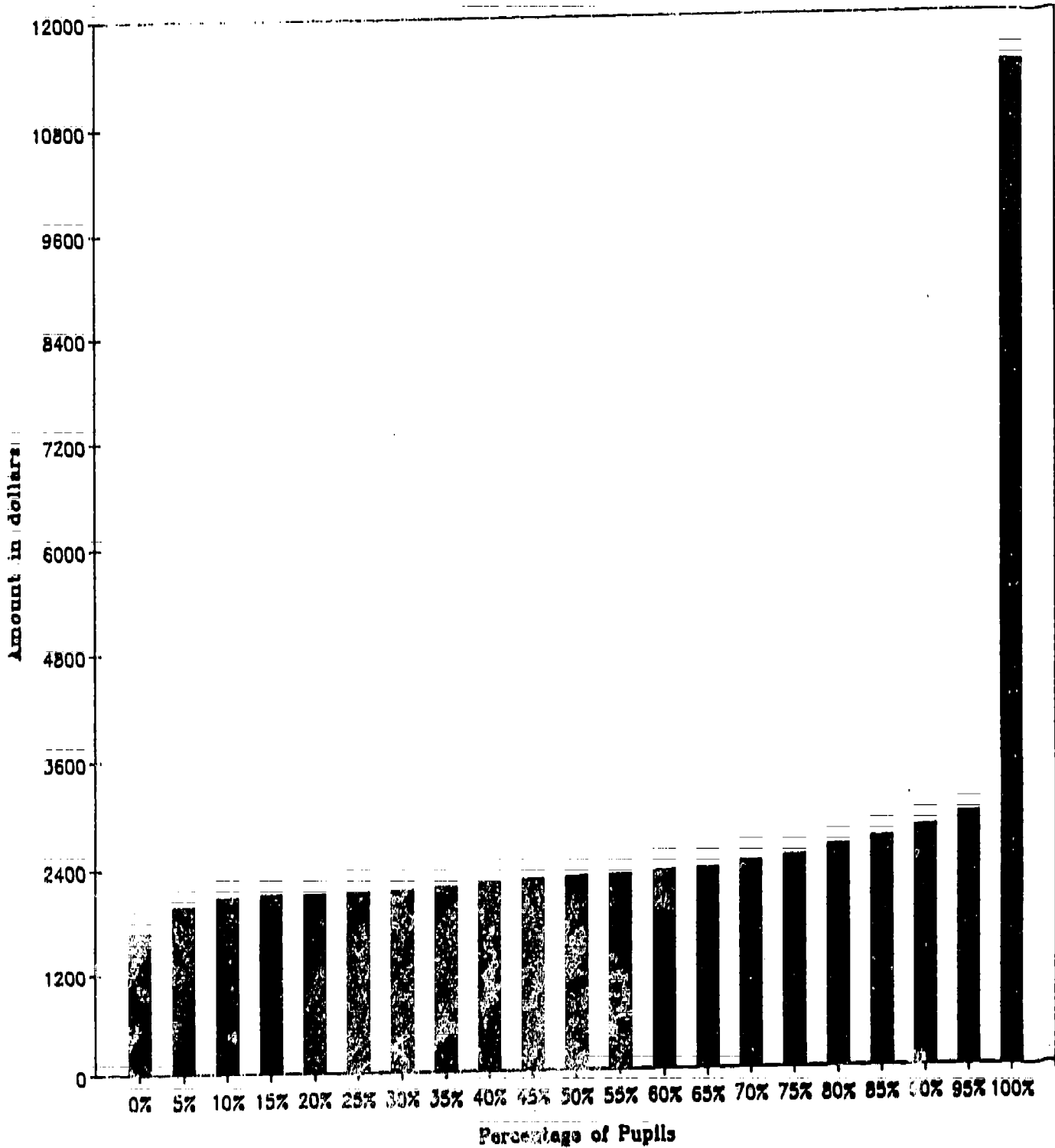
Measure	Years		Difference	
	1976	a/ 1986	Actual	Percent
Coefficient of Variation	22.5	15.9	6.6	29.33
Federal Range Ratio	0.89	0.48	0.41	46.07
McLoone Index	0.884	0.933	0.049	5.54
Restricted Range b/ (95th-5th)	\$462.73	\$272.52	190.21	41.11
Correlation (Wealth & Revenue)	0.62	0.60	0.02	3.23
Elasticity (Wealth & Revenue)	0.13	0.10	0.03	2.31

a/ Data for 1976 were taken from Tables 10-12. The Source: Education Finance Center, Education Commission of the States (1979), Equity in School Finance, Appendix C. Author: Denver, Colorado.

b/ Adjusted for inflation (1967 = 100). For fiscal year 1976 (September 1975-August 1976) U.S. Department of Labor, Bureau of Labor Statistics, in Business Statistics, (1977) United States Department of Commerce Bureau of Economic Analysis, p. 43. For fiscal year 1986 (September 1985-August 1986), U.S. Department of Labor, Bureau of Labor Statistics, in Economic Indicators, October 1986, Prepared for the Joint Economic Committee by the Council of Economic Advisors, United States Government Printing Office: Washington, D.C. The consumer price index for each month from September to August was summed and averaged to derive a fiscal year index for both 1976 and 1986.

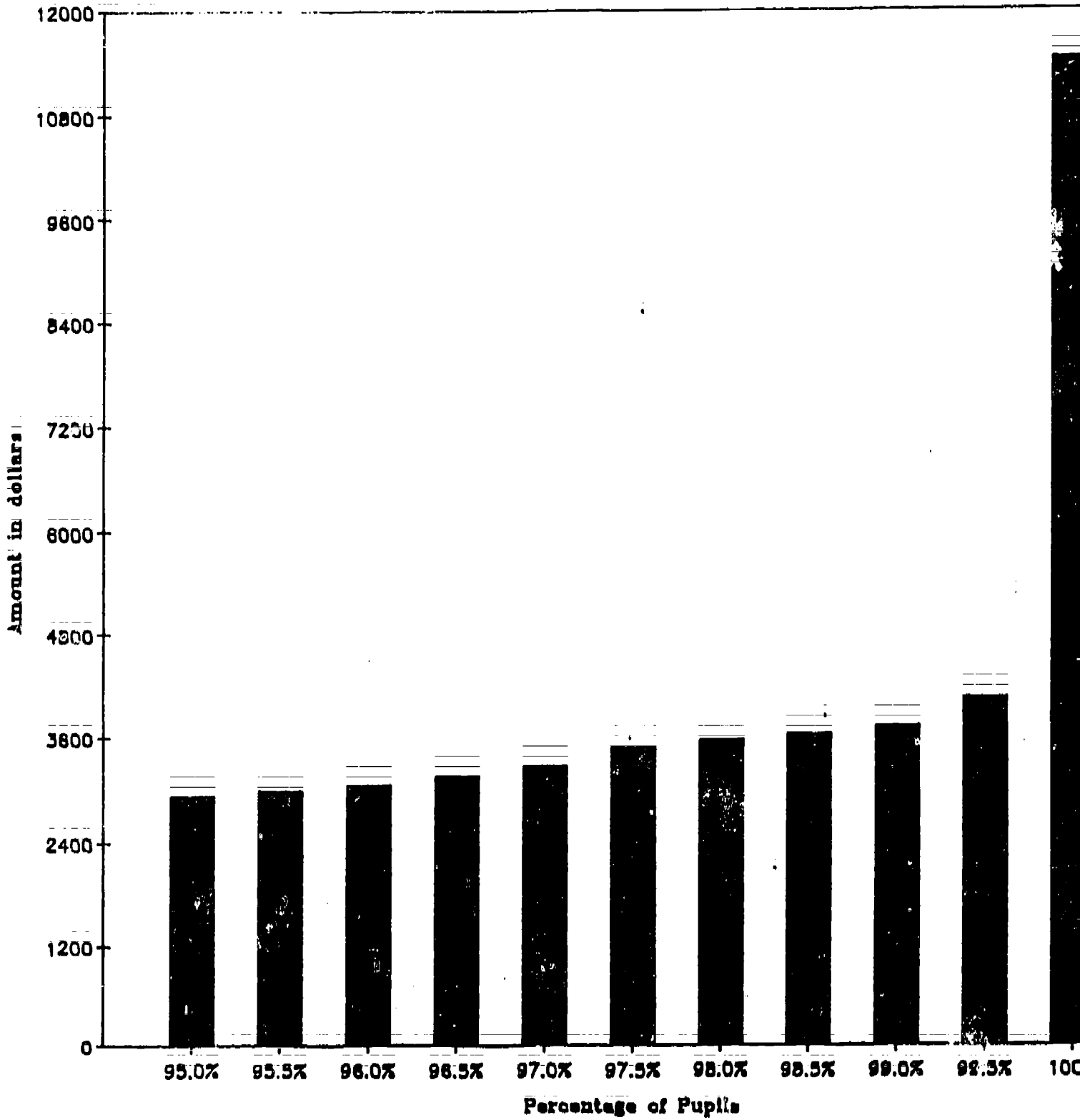
Figure 2

A Comparison of Total State and Local  
Revenue, 1985-1986  
at 5 Percent Intervals

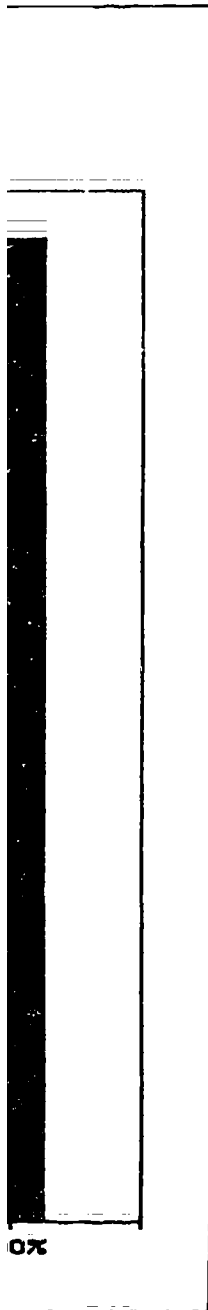


• See Figure 3-2

Figure 3  
 A Comparison of Total State and Local  
 Revenue, 1955-1966  
 at 0.5 Percent Intervals



65



07%

72

Table 14

A Comparison of Total State and Local Revenue at  
5 Percent and 0.5 Percent Intervals

Percentage:	All Districts:			All Districts Excl. Sparse <sup>a/</sup>		
	Revenue Per Pupil	Change to Next Highest Percentile Actual Percentage	Revenue Per Pupil	Change to Next Highest Percentile Actual Percentage	Revenue Per Pupil	Change to Next Highest Percentile Actual Percentage
<b>5 Percent Intervals</b>						
0 Percent	\$1,694.00	\$ 0.00	0.00	\$1,694.00	\$ 0.00	0.00%
5 Percent	1,997.00	303.00	17.89	1,995.00	301.00	17.77
10 Percent	2,102.00	105.00	5.26	2,102.00	107.00	5.36
15 Percent	2,134.00	32.00	1.52	2,134.00	32.00	1.52
20 Percent	2,135.00	1.00	0.05	2,134.00	0.00	0.00
25 Percent	2,147.00	12.00	0.56	2,147.00	13.00	0.61
30 Percent	2,169.00	22.00	1.02	2,169.00	22.00	1.02
35 Percent	2,205.00	36.00	1.66	2,205.00	36.00	1.66
40 Percent	2,241.00	36.00	1.63	2,241.00	36.00	1.63
45 Percent	2,281.00	40.00	1.78	2,280.00	39.00	1.74
50 Percent	2,305.00	24.00	1.05	2,305.00	25.00	1.10
55 Percent	2,323.00	18.00	0.78	2,323.00	18.00	0.78
60 Percent	2,360.00	37.00	1.59	2,360.00	37.00	1.59
65 Percent	2,379.00	19.00	0.81	2,379.00	19.00	0.81
70 Percent	2,453.00	74.00	3.11	2,453.00	74.00	3.11
75 Percent	2,505.00	52.00	2.12	2,505.00	52.00	2.12
80 Percent	2,619.00	114.00	4.55	2,610.00	105.00	4.19
85 Percent	2,706.00	87.00	3.32	2,706.00	96.00	3.68
90 Percent	2,818.00	112.00	4.14	2,818.00	112.00	4.14
95 Percent	2,962.00	144.00	5.11	2,962.00	144.00	5.11
100 Percent	11,475.00	8,513.00	287.41	11,475.00	8,513.00	287.41
<b>0.5 Percent Intervals</b>						
95.0 Percent	2,962.00	0.00	0.00	\$2,962.00	0.00	0.00
95.5 Percent	3,021.00	239.00	8.07	2,991.00	29.00	0.98
96.0 Percent	3,078.00	57.00	0.16	3,077.00	86.00	2.88
96.5 Percent	3,181.00	103.00	3.35	3,150.00	73.00	2.37
97.0 Percent	3,289.00	108.00	3.40	3,286.00	136.00	4.32
97.5 Percent	3,499.00	210.00	6.38	3,367.00	81.00	2.47
98.0 Percent	3,587.00	88.00	2.52	3,587.00	220.00	6.53
98.5 Percent	3,655.00	68.00	1.90	3,655.00	68.00	1.90
99.0 Percent	3,734.00	79.00	2.16	3,729.00	74.00	2.02
99.5 Percent	4,058.00	324.00	8.68	3,997.00	268.00	7.19
100 Percent	11,475.00	7,417.00	182.77	11,475.00	7,478.00	187.09
	N=1063			N=981		

<sup>a/</sup> As defined in current law, TEC, Chapter 2, § 16.104.



Table 15

Weighted Dispersion Measures for Total Revenue  
Texas School Foundation School Program, 1985-86

Measure	Pupils:			Difference:		
	100%	99%	95%	100% to 99%	99% to 95%	100% to 95%
Coefficient of Variation	15.89	13.16	10.16	2.73	3.00	5.73
Percent Change	--	0.17	0.23	0.17	0.23	0.36
Gini Coefficient	0.075	0.068	0.056	0.007	0.012	0.019
Percent Change	--	0.09	0.18	0.09	0.13	0.25
Federal Range Ratio	0.48	0.48	0.41	0.00	0.08	0.08
Percent Change	--	0.00	0.16	0.00	0.16	0.16
McLoone Index	0.993	0.933	0.933	0.00	0.00	0.00
Percent Change	--	0.00	0.00	0.00	0.00	0.00
Range (100th-1st)	\$ 9,781.00	\$2,035.00	\$1,265.00	\$7,746.00	\$770.00	\$8,512.00
High	11,475.00	3,729.00	2,959.00	7,746.00	770.00	8,516.00
Low	1,694.00	1,694.00	1,694.00	0.00	0.00	0.00
Ratio	6.77	2.20	1.75	4.57	0.45	0.74
Restricted Range (95th-5th)	\$ 965.00	\$ 964.00	\$ 808.00	\$ 1.00	\$156.00	\$ 157.00
High	2,962.00	2,959.00	2,803.00	3.00	156.00	159.00
Low	1,997.00	1,995.00	1,995.00	2.00	0.00	2.00
Ratio	1.48	1.48	1.41	0.00	0.08	0.08
(90th-10th)	\$ 716.00	\$ 703.00	\$ 606.00	\$ 13.00	\$ 97.00	\$ 110.00
High	2,818.00	2,805.00	2,706.00	13.00	99.00	112.00
Low	2,102.00	2,102.00	2,100.00	0.00	2.00	2.00
Ratio	1.34	1.33	1.29			

Figure 4  
 Weighted Dispersion Measures For Total Revenue:  
 All Pupils and Excluding One and Five  
 Percent of Total Pupils

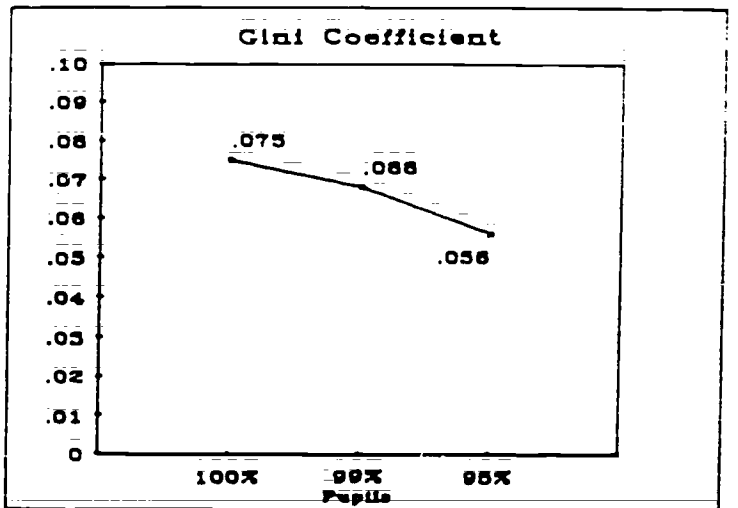
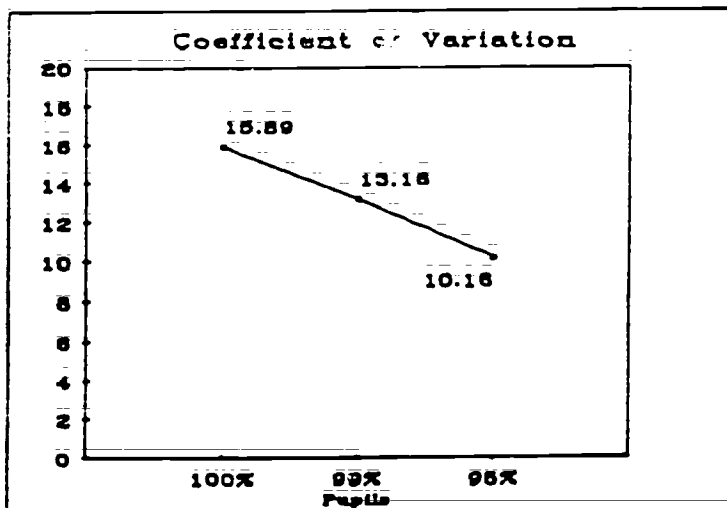
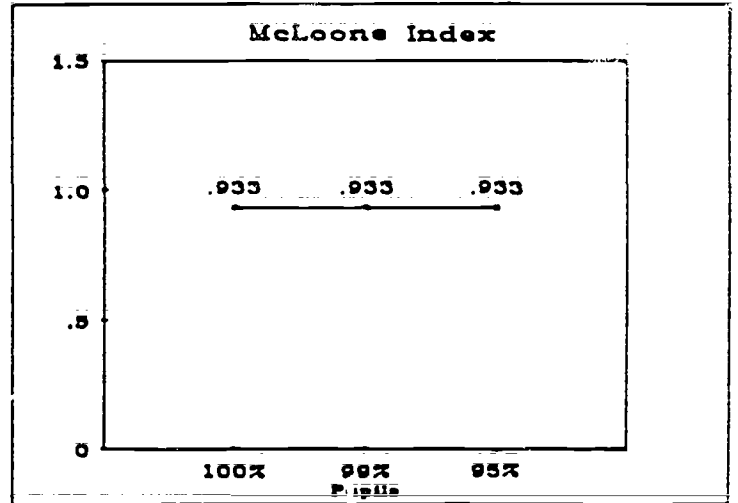
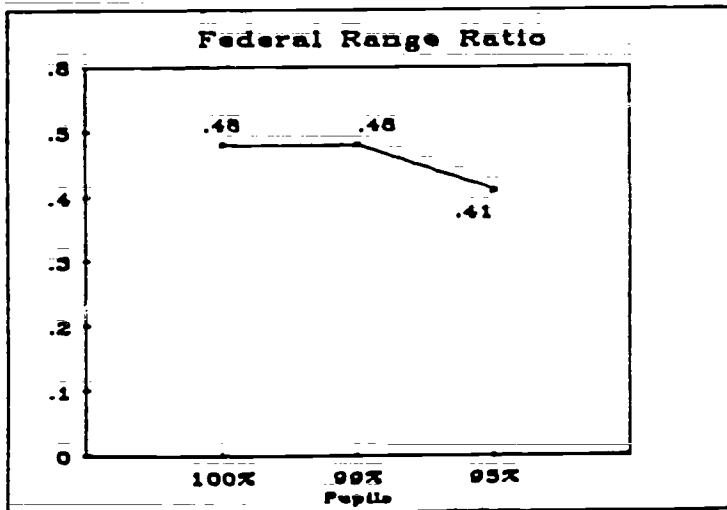
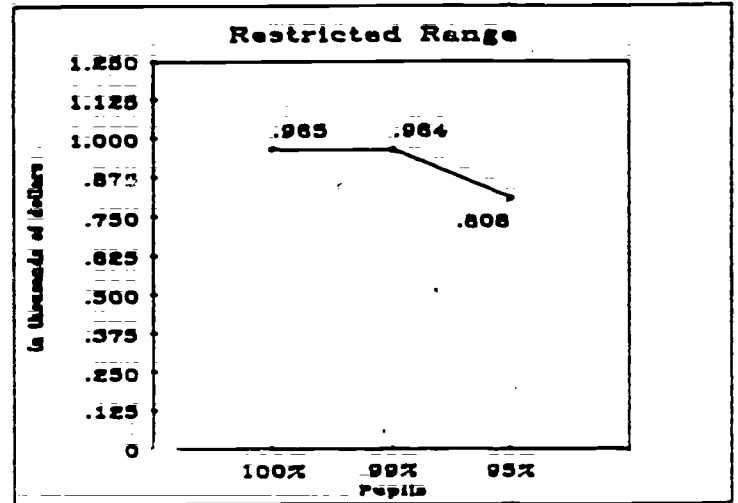
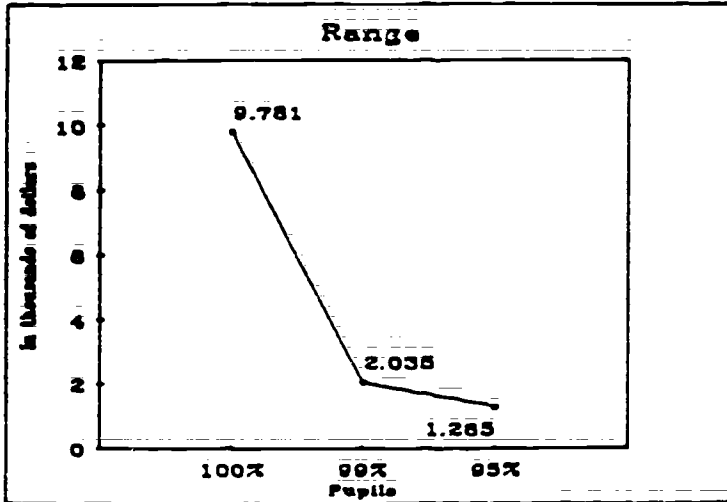


Table 16

Weighted Dispersion Measures for Total Revenue  
Texas School Foundation School Program, 1985-86  
Excluding Sparse Districts

Measure	Pupils:			Difference:		
	100%	99%	95%	100% to 99%	99% to 95%	100% to 95%
Coefficient of Variation	15.47	13.03	10.15	2.44	2.88	5.32
Percent Change	--	0.16	0.22	0.16	0.22	0.34
Gini Coefficient	0.074	0.068	0.056	0.006	0.012	0.018
Percent Change	--	0.08	0.18	0.08	0.18	0.24
Federal Range Ratio	0.48	0.47	0.41	0.01	0.07	0.08
Percent Change	--	0.02	0.14	0.02	0.14	0.16
McLoone Index	0.932	0.932	0.932	0.00	0.00	0.00
Percent Change	--	0.00	0.00	0.00	0.00	0.00
Range (100th-1st)	\$ 9,781.00	\$ 2,008.00	\$ 1,265.00	\$ 7,773.00	\$ 743.00	\$ 8,516.00
High	11,475.00	3,702.00	2,959.00	7,773.00	743.00	8,516.00
Low	1,694.00	1,694.00	1,694.00	0.00	0.00	0.00
Ratio	6.77	2.19	1.75	4.59	0.44	0.74
Restricted Range (95th-5th)	\$ 967.00	\$ 944.00	\$ 808.00	\$ 23.00	\$ 136.00	\$ 159.00
High	2,962.00	2,939.00	2,803.00	23.00	136.00	159.00
Low	1,995.00	1,995.00	1,995.00	0.00	0.00	0.00
Ratio	1.48	1.47	1.41	0.01	0.07	0.08
(90th-10th)	\$ 716.00	\$ 701.00	\$ 607.00	\$ 15.00	\$ 94.00	\$ 109.00
High	2,818.00	2,803.00	2,706.00	15.00	97.00	112.00
Low	2,102.00	2,102.00	2,099.00	0.00	3.00	3.00
Ratio	1.34	1.33	1.29			

Table 17

Correlations, Regressions, Slopes: Wealth and Revenue,  
Texas Foundation School Program, 1985-86

Wealth	Total Revenue by Percent of Pupils:		
	100%	99%	95%
LFA 1986 School Year Property Values:			
Correlation (r)	0.60	0.56	0.41
Regression (r <sup>2</sup> )	0.36	0.31	0.17
Slope	0.0010	0.0012	0.0009
Elasticity	0.10	0.12	0.08
1985 Tax Year Values:			
Correlation (r)	0.62	0.57	0.43
Regression (r <sup>2</sup> )	0.38	0.32	0.19
Slope	0.0010	0.0012	0.0009
Elasticity	0.10	0.12	0.08

APPENDIX A

THE MEAN, STANDARD DEVIATION, SUM, MINIMUM AND  
MAXIMUM VALUES FOR SELECTED VARIABLES (1)  
INCLUDING ALL DISTRICTS; (2) INCLUDING ALL  
DISTRICTS EXCEPT SPARSE DISTRICTS, AS DEFINED  
IN LAW.

TEXAS EDUCATION AGENCY 14:34 FRIDAY, AUGUST 15, 1988  
 CORRELATION - PUPIL UNIT OF ANALYSIS BASED ON AVERAGE DAILY ATTENDANCE COUNTS  
 ALL DATA FOR 1985-88 SCHOOL YEAR EXCEPT GRADE 9 TABS SCORES AND TEACHER SALARIES (WHICH ARE FOR 1984-85)

VARIABLE	N	MEAN	STD. DEV.	SUM	MINIMUM	MAXIMUM
TOTRT	1083	0.7020883	0.12143	2049334.2	0.08818888	0.88310
MINPC	1083	48.8832078	1370.79384	38181082.8	0.00000000	100.00000
BLRRC	1083	14.4018873	870.15248	62209581.0	0.00000000	48.43201
MSPCT	1083	30.3726519	512.30421	88858714.8	0.00000000	100.00000
RD	1083	1857844	3.15982	3481314.0	0.00000000	0.47000
RADA	1083	30887.1142908	2389988.51837	9018973181.5	5.99000000	17995.88200
RASP	97	55.8118568	80.20588	62209581.0	0.00000000	100.00000
RADACH	1083	825208	193.74105	4743980.4	-41.84000000	0.00000
DENSV	1083	218.8889988	2399.78129	838874508.4	0.00000000	284.04010
LUNCH	1083	35.7484881	1238.87807	106344223.8	0.00000000	145.13000
M RATE	1083	886222	1.00851	1852838.2	0.00000000	0.47508
WLTH	1083	240725.4279191	2214858.38281	70288483849.7	21281.8815887	14892908.48271
KCOST	1083	3218.4140828	28285.80921	9388738181.9	0.00000000	18410.00000
SRATE	1083	9.1399322	102598.73388	3984398480.7	0.00000000	0.93728
TCHSAL	1083	22808.4791078	102598.73388	53984398480.7	15580.00000000	20339.00000
TCHTOT	1083	23277.1443088	107013.38272	87828854823.4	16080.00000000	31488.00000
TCHCLS	1083	1843.380383	11339.42827	4797041410.3	0.00000000	3081.00000
TCHREG	226	17912.5121799	82210.75515	5178838815.2	5547.00000000	28270.00000
RANROIS	1083	0.121228	0.25832	2857318.3	0.00000000	0.280
TCHRAW	1083	22497.8348848	18115.26238	87075401237.1	8258.00000000	32947.00000
SPEPTE	1083	1025.7198518	81204.78599	2884887887.3	0.00000000	5825.43000
VOCPTE	1083	1088.1889813	88438.88998	3120984881.8	0.00000000	5817.84000
VEGAD	1083	2878.8873877	2234388.04480	84044639882.8	0.00000000	158885.90100
RESYS	1083	31.4488880	3048.11533	401158305.6	0.00000000	338.93000
EFAD	1083	3571.7443700	372754.77827	10428037728.2	0.00000000	27819.37000
GFAD	1083	1011.7424700	8350.23852	3984980330.5	0.00000000	5886.00000
DFAD	1083	30.5200877	3238.67002	55815485.2	0.00000000	255.00000
SDAD	1083	45.7882856	8777.7843	33592092.3	0.00000000	88.00000
MFAD	1083	120.0000000	0.000000	35028085.6	0.00000000	120.00000
LFAPCT	1083	30.2809258	847.88333	88331882.8	0.00000000	85.87000
EFAD	1083	82.3355528	8373.79177	474442587.9	0.00000000	188.00000
EXPAD	1083	44.4488880	81.88781	38340485.0	0.00000000	113.00000
ETAD	1083	12.0080818	1008.12840	35043789.0	0.00000000	4428.00000
LFAD	1083	843.7151283	19151.28337	1879009888.0	0.00000000	37303.00000
SPEPTE	1083	5027.7824425	33089.24385	14878168020.0	0.00000000	3193.00000
VOCPTE	1083	23277.1443088	13047.38214	8848733881.6	0.00000000	43948.00000
COMPP	1083	30388.8812144	338977.78583	88848071088.1	0.00000000	220.00000
SILP	1083	14.0543772	2350.338	2049334.2	0.00000000	104.00000
GIFP	1083	87.2754988	1804.81818	18837707.8	0.00000000	4586.82800
OTHPUP	1083	8820.0727384	823808.83474	990784641.6	0.00000000	80.86000
OTHPUP	1083	7.1098782	370.71850	49843870.2	0.00000000	100.00000
REGPCT	1083	30.5200877	48.88278	27191777.7	55.19000000	35.90000
SPEPCT	1083	3.2825558	52.38748	5581808.8	0.00000000	8.33000
VOCPCT	1083	3.5839540	80.4082	10403210.8	0.00000000	8.33000
GIFPCT	1083	3.5088935	86.83644	7317830.2	0.00000000	1.52000
TOTAD	1083	2970.3833377	28672.71447	8870578070.1	2070.00000000	6031.00000
LVAD	1083	198.8274518	47484.48823	4073847801.3	55.00000000	5879.00000
FTAD	1083	574.7583439	28208.35185	4598761288.9	204.00000000	5479.00000
FLAD	1083	519.2817518	22710.74752	1515729172.2	-245.00000000	1489.00000
FLACT	1083	1.0608078	544.84557	49800833.2	-5.38000000	3128.00000
LRCH	1083	751.9345478	30801.72858	2194902908.5	-121.00000000	1328.00000
RCHAC	1083	914.4701007	28112.37805	2889345477.4	102.00000000	1806.78000
RCHPT	1083	171.5740384	5171.84102	501117871.1	10.85000000	1806.78000

TEXAS EDUCATION AGENCY 14:34 FRIDAY, AUGUST 15, 1988  
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VARIABLE	N	MEAN	STD. DEV.	SUM	MINIMUM	MAXIMUM
BASSAS85	1083	3.3890230	3.21464	2918152.0	0.00000000	121
CASSAS85	1083	3.3899846	2.12758	2918073.2	0.00000000	121



VARIABLE	N	MEAN	STD DEV	SUM	MINIMUM	MAXIMUM
TOTRTEBE	98	0.7028914	9.48199	2043843.3	C.10393923	68510
MINPCT	98	0.7073332	159.03458	13599385.0	C.00000000	100.000000
BLKPC	98	14.4314572	905.10889	42011984.7	C.00000000	88.482008
MISPC	98	37.3928999	1573.38132	88482085.9	C.00000000	100.000000
BDI	98	1892.732	258.110	3453802.7	C.00000000	247500
RADE	98	30985.1982146	2488854.38595	9015888056.6	5.95000000	177625.862000
PASSP	98	55.8130585	825.63205	161880327.7	10.52831575	100.000000
RADACHC	98	6317992	199.23226	4771581.1	C.00000000	68.480000
GENS	98	218.4182042	1284.24867	83886602.4	C.00570000	1284.040100
UNCL	98	31.7255842	7285.50794	10401070.1	C.00000000	145.230000
M-C RATE	98	0.5858377	5.28877	1847504.3	C.00000000	339359
W-TH	98	23949.4892297	11489733.08900	897308851764.0	21283.43815987	7326003.751118
KSDCOST	98	3210.6218807	28125.45528	9348120276.8	1926.00000000	18122.000000
KSRATE	98	0.1380544	1.95704	386338.0	C.00000000	C.837778
TENSALRE	98	22618.1753586	106383.31147	65849778588.8	5770.00000000	30335.000000
TCHTOTR	98	23278.3323559	110944.42859	6778122379.9	18520.00000000	31489.000000
TENCLRE	98	1843.3883099	11789.81637	4784856440.0	C.00000000	308.000000
TCHBEDS	98	17914.8820500	83778.06334	51738024813.3	5547.00000000	26270.000000
RAMPDRE	98	1.0135132	1.23625	2250866.0	701400.0	8.800000
CHRAWRE	98	22378.1379277	89542.38659	68903735392.0	1925.00000000	3294.000000
SPEFTEG	98	1028.527419	8448.12570	2994673484.4	C.00000000	55.418500
VOCFTEG	98	107.8852910	89934.73362	3120355088.9	C.00000000	58.842000
REGADRE	98	28862.771818	232463.11482	8404335190.0	C.85000000	165895.901000
BESTRE	98	37.7783904	12578.86398	401328220.0	C.00000000	938.830000
B-LADRE	98	2880.8288820	38291.30736	1042603498.8	C.00000000	278.825000
C-FADRE	98	1018.3164705	86878.84830	2854859580.8	C.00000000	336.000000
PCADRE	98	190.8618834	3335.24050	556008457.0	C.00000000	255.000000
SPADRE	98	44.4763319	8909.00000	129504155.8	C.00000000	85.000000
IMPADRE	98	20.0000000	C.0000000	34939477.9	10.00000000	20.000000
L-FADRE	98	30.2373548	884.10723	88080012.9	C.83000000	82.820000
EEADRE	98	18.5023224	8700.03641	473147283.3	C.00000000	81.000000
EXPADRE	98	12.4420988	844.27784	36226100.3	C.00000000	150.000000
ETADRE	98	1.9581310	1037.84648	34817370.5	C.00000000	313.000000
L-RADRE	98	645.8678230	9760.50785	1871208475.1	58.00000000	3133.000000
L-PRADRE	98	5023.5581800	32323.32445	14626710977.0	C.00000000	21412.000000
VOCPRRE	98	2278.2715934	13155.86568	6633468197.0	C.00000000	3195.000000
COMPRE	98	30350.6883367	351799.44545	86376112575.0	C.00000000	43945.000000
B-LPRRE	98	144.3101047	2420.34073	420178634.4	C.00000000	220.000000
OTHPUPRE	98	67.4332410	1870.07255	196340181.8	C.00000000	104.000000
OTHPDRE	98	6839.3425739	649218.18813	18907754573.8	C.00000000	4585.829000
RECPDRE	98	17.1262614	393.47805	48865218.4	C.00000000	100.000000
SPECPDRE	98	93.1567248	92.50045	27123770.9	59.00000000	35.000000
VOCPCDRE	98	3.2831931	54.31053	9359420.8	C.00000000	11.000000
UCPCDRE	98	3.5607707	62.03678	10367822.0	C.00000000	11.000000
UCPCDRE	98	5.295223	89.93756	7316795.0	C.00000000	11.000000
TCADRE	98	2964.4448806	28464.91800	883148190.0	2070.00000000	16033.000000
CRVADRE	98	29.4885125	48593.17758	405148427.7	55.00000000	5675.000000
ESTADRE	98	157.8689834	29188.18852	4579882826.2	204.00000000	5478.000000
EPLADRE	98	515.8658600	22497.84850	501424623.2	-204.00000000	14892.000000
FB-PCDRE	98	1.0183833	559.35354	14955111.8	C.00000000	228.000000
CRCHADRE	98	745.8408906	31552.09716	2180342430.0	181.00000000	13125.000000
CHADRE	98	91.3438132	26390.89708	2853468686.1	133.00000000	3125.000000

VARIABLE	N	MEAN	STD DEV	SUM	MINIMUM	MAXIMUM
RCHPCTRE	98	17.5291824	5373.16204	498428325.5	10.85000000	805.780000
DASSASRE	98	C.9990447	29922	290884.5	C.00000000	2.800000
DASSASRE	98	C.9990117	20897	2908745.5	C.00000000	2.100000