

DOCUMENT RESUME

ED 251 547

UD 023 930

TITLE Families in Poverty: Changes in the "Safety Net." Subcommittee on Oversight and Subcommittee on Public Assistance and Unemployment Compensation of the Committee on Ways and Means. U.S. House of Representatives.

INSTITUTION Congress of the U.S., Washington, D.C. House Committee on Ways and Means.

REPORT NO WMCP-98-37

PUB DATE 84

NOTE 173p.

PUB TYPE Reports - Research/Technical (143)

EDRS PRICE MF01/PC07 Plus Postage.

DESCRIPTORS Case Studies; Family Income; *Federal Government; Federal Programs; Low Income Groups; *Poverty; *Public Policy; State Programs; *Welfare Services

IDENTIFIERS Aid to Families with Dependent Children; Food Stamp Program; *Income Taxes; *Reagan Administration

ABSTRACT

What has happened to poor families with children and corresponding changes in Federal expenditure for antipoverty programs between 1980 and 1984 are the subjects of this study, prepared by the staff of the House Ways and Means Committee. The study attempts to recreate the experience of a "typical" welfare-receiving family, a mother and two children, in 1980 and 1984. Following the introduction, the study methodology is described and the assumptions made at each stage of the research highlighted. Legislative changes affecting low-income families are then reviewed. Next, families at various wage levels are looked at and changes in the sources of family income and expenditures between 1980 and 1984 are traced (case studies and national data are included). Disposable income for these families and the amount and sources of income they would need to rise above poverty in the two study years are then examined. Finally, Federal welfare spending over time is analyzed to determine whether trends in welfare spending confirm the results of the previous analyses. Income statistics are provided in fourteen appendices.

(KH)

 * Reproductions supplied by EDRS are the best that can be made *
 * from the original document. *

NOV 20 1984

UD

98TH CONGRESS }
2d Session

COMMITTEE PRINT

{ WMCP:98-87

ED251547

SUBCOMMITTEE ON OVERSIGHT
AND
SUBCOMMITTEE ON PUBLIC ASSISTANCE AND
UNEMPLOYMENT COMPENSATION
OF THE
COMMITTEE ON WAYS AND MEANS
U.S. HOUSE OF REPRESENTATIVES

FAMILIES IN POVERTY: CHANGES IN
THE "SAFETY NET"

U.S. DEPARTMENT OF EDUCATION
NATIONAL INSTITUTE OF EDUCATION
EDUCATIONAL RESOURCES INFORMATION
CENTER (ERIC)

- ✓ This document has been reproduced as received from the person or organization originating it
- Minor changes have been made to improve reproduction quality
- Points of view or opinions stated in this document do not necessarily represent official NIE position or policy



SEPTEMBER 20, 1984

This material is printed for information purposes only. It has not been considered or approved by the subcommittees

Prepared for use of the Committee on Ways and Means by its staff

U.S. GOVERNMENT PRINTING OFFICE

WASHINGTON: 1984

38-480 O

E R R A T A

WMCP: 98-37 should be corrected as follows:

Page 137

The wrong computer run was printed in Appendix M. Corrected copies are available on request from the Subcommittees. The correct state by state earnings figures are shown in Appendix L.

Page 7, second table

Last line of table, showing earnings necessary for family to attain disposable income equal to 125% of poverty, should show \$12,010 for 1984.

Page 8, last line of first paragraph

"poverty rate" should read "poverty level"

Page 10, Table 1, line 3

Work expenses in 1984 should be .18 of wages

Page 17, first line of paragraph following "Marginal Income Tax Rates". Total reduction in marginal tax rates should read "23 percent".

Page 37, paragraph 1, line 5
10 should be 11

paragraph 1, line 10
442 should be 562

paragraph 1, line 12
508 should be 449

paragraph 4, line 1
Table 11 should be Table 10

Page 38 and 39

Table 10 is for Married Couple with Two Children while Table 11 is for a Single Parent Family of Four

Page 57, fifth line, "will decline significantly from 12." should read "will decline significantly from .21 [percent]"

COMMITTEE ON WAYS AND MEANS

DAN ROSTENKOWSKI, Illinois, *Chairman*

SAM M. GIBBONS, Florida	BARBER B. CONABLE, Jr., New York
J. J. PICKLE, Texas	JOHN J. DUNCAN, Tennessee
CHARLES B. RANGEL, New York	BILL ARCHER, Texas
FORTNEY H. (PETE) STARK, California	GUY VANDER JAGT, Michigan
JAMES R. JONES, Oklahoma	PHILIP M. CRANE, Illinois
ANDY JACOBS, Jr., Indiana	BILL FRENZEL, Minnesota
HAROLD FORD, Tennessee	JAMES G. MARTIN, North Carolina
ED JENKINS, Georgia	RICHARD T. SCHULZE, Pennsylvania
RICHARD A. GEPHARDT, Missouri	BILL GRADISON, Ohio
THOMAS J. DOWNEY, New York	W. HENSON MOORE, Louisiana
CECIL (CEC) HEFTEL, Hawaii	CARROLL A. CAMPBELL, Jr., South Carolina
WYCHE FOWLER, Jr., Georgia	WILLIAM M. THOMAS, California
FRANK J. GUARINI, New Jersey	
JAMES M. SHANNON, Massachusetts	
MARTY RUSSO, Illinois	
DON J. PEASE, Ohio	
KENT HANCE, Texas	
ROBERT T. MATSUI, California	
BERYL ANTHONY, Jr., Arkansas	
RONNIE G. FLIPPO, Alabama	
BYRON L. DORGAN, North Dakota	
BARBARA B. KENNELLY, Connecticut	

JOHN J. SALMON, *Chief Counsel*
JOSEPH K. DOWLEY, *Assistant Chief Counsel*
ROBERT J. LEONARD, *Chief Tax Counsel*
A. L. SINGLETON, *Minority Chief of Staff*

SUBCOMMITTEE ON OVERSIGHT

CHARLES B. RANGEL, New York, *Chairman*

SAM M. GIBBONS, Florida	JAMES G. MARTIN, North Carolina
J. J. PICKLE, Texas	JOHN J. DUNCAN, Tennessee
FRANK J. GUARINI, New Jersey	CARROLL A. CAMPBELL, Jr., South Carolina
BERYL ANTHONY, Jr., Arkansas	WILLIAM M. THOMAS, California
RONNIE G. FLIPPO, Alabama	
BYRON L. DORGAN, North Dakota	

WILLIAM A. KIRK, *Professional Staff*
WENDELL E. PRIMUS, *Professional Staff*
BETH K. KUNTZ, *Professional Staff*
RUSSELYN L. GURITZ, *Professional Staff*
ROSINA BARKER, *Professional Staff*

SUBCOMMITTEE ON PUBLIC ASSISTANCE AND UNEMPLOYMENT COMPENSATION

HAROLD FORD, Tennessee, *Chairman*

FORTNEY H. (PETE) STARK, California	CARROLL A. CAMPBELL, Jr., South Carolina
DON J. PEASE, Ohio	W. HENSON MOORE, Louisiana
KENT HANCE, Texas	BILL FRENZEL, Minnesota
ROBERT T. MATSUI, California	WILLIAM M. THOMAS, California
WYCHE FOWLER, Jr., Georgia	
BARBARA B. KENNELLY, Connecticut	

ALLEN C. JENSEN, *Professional Staff*
FRANCIS M. CANAVAN, *Professional Staff*
DEBORAH G. COLTON, *Professional Staff*

PREFACE

Over the last two years, the Subcommittee on Oversight and the Subcommittee on Public Assistance and Unemployment Compensation have been engaged in a comprehensive review of the growth in poverty in the United States. The Subcommittees have held a series of public hearings, commissioned studies by the Congressional Research Service of the Library of Congress and by public policy institutions, and have issued reports done by the staff of the Committee on Ways and Means. Our hearings and reports have documented the steady increase in poverty, no matter how measured.

This study, Families in Poverty: Changes in the "Safety Net", examines what has happened to poor families with children and corresponding changes in Federal expenditures for anti-poverty programs between 1980 and 1984. The study was done at our request by the staff of the Committee on Ways and Means. We wish to thank the Congressional Research Service (CRS) for providing technical assistance, for conducting a telephone survey of State AFDC benefits, and for compiling data in the appendix concerning Federal expenditures.

Charles B. Rangel
Chairman, Subcommittee
on Oversight

Harold Ford
Chairman, Subcommittee
on Public Assistance
and Unemployment
Compensation

(III)

C O N T E N T S

	Page
I. <u>OVERVIEW AND SUMMARY OF RESULTS</u>	1
Introduction	1
Overview of Study	3
Summary of Results	4
II. <u>STUDY METHODOLOGY</u>	8
III. <u>REVIEW OF LEGISLATIVE CHANGES AFFECTING LOW INCOME FAMILIES</u>	13
IV. <u>BETWEEN 1980 AND 1984, WHAT HAS HAPPENED TO FAMILIES WITH WAGES THAT ARE BELOW OR NEAR THE POVERTY LEVEL?</u>	18
Case Studies: AFDC Families in Arkansas, Illinois and Michigan	18
Summary of State Analyses.....	23
V. <u>WHAT LEVEL OF EARNINGS IS NEEDED TO ESCAPE POVERTY IN 1984 AS COMPARED TO 1980?</u>	42
Case Studies: AFDC Families in Arkansas, Illinois and Michigan	44
Earnings Data for Female Headed Families ..	45
VI. <u>WHAT HAPPENED TO FEDERAL EXPENDITURES FOR LOW INCOME PEOPLE BETWEEN 1980 AND 1984?</u>	50
Trends in Aggregate Real Welfare Spending	51
Trends in Real Welfare Spending Per Poor Person	51
Trends in Means Tested Spending; 1976 - 1980	53
Projections, 1984 - 1989	53

(v)

APPENDICES:

	Page
<u>Appendix A:</u> Amounts of AFDC and Food Stamps with No Wages for a Single Parent with Two Children; With Three Children; and a Two Parent Family with Two Children In 1980 and 1984 In Constant 1984 Dollars For Each State	59
<u>Appendix B:</u> State Summary Tables of Disposable Income, Disposable Income as a Percent of Poverty, and Changes in Real Income for Wages Equal to 50, 75, 100 and 125 Percent of Poverty For a Single Parent with Two Children	63
<u>Appendix C:</u> State Summary Tables of Disposable Income, Disposable Income as a Percent of Poverty, and Changes in Real Income for Wages Equal to 50, 75, 100 and 125 Percent of Poverty for a Single Parent with Two Children with Child Care Expenses.....	68
<u>Appendix D:</u> State Summary Tables of Disposable Income, Disposable Income as a Percent of Poverty, and Changes in Real Income for Wages Equal to 50, 75, 100 and 125 Percent of Poverty for a Single Parent with Three Children	73
<u>Appendix E:</u> State Summary Tables of Disposable Income, Disposable Income as a Percent of Poverty, and Changes in Real Income for Wages Equal to 50, 75, 100 and 125 Percent of Poverty for a Single Parent and Three Children with Child Care Expenses	78
<u>Appendix F:</u> Calculations For Each State of AFDC, Food Stamps, Federal Taxes and Disposable Income For A Single Parent with Two Children with Wages Equal to 75 Percent of Poverty	83

Appendix G: Calculations For Each State of AFDC, Food Stamps, Federal Taxes and Disposable Income For A Single Parent and Two Children with Child Care Expenses with Wages Equal to 75 Percent of Poverty 94

Appendix H: Calculations For Each State of AFDC, Food Stamps, Federal Taxes and Disposable Income for a Single Parent With Two Children with Wages Equal to 100 Percent of Poverty 105

Appendix I: Calculations For Each State of AFDC, Food Stamps, Federal Taxes and Disposable Income for a Single Parent and Three Children with Wages Equal to 75 Percent of Poverty 116

Appendix J: Calculations of Disposable Income with Wages Equal to 125 Percent of Poverty for Single Parent Families With Two and Three Children and with and without Child Care Expenses 127

Appendix K: Calculations of Disposable Income for a Two Parent Family with Two Children with Wages Equal to 75, 100 and 125 Percent of Poverty 130

Appendix L: State Summary Tables of Wages (In Constant 1984 Dollars) Needed to Attain Disposable Income Equal to 75, 100 and 125 Percent of the Poverty Thresholds in 1980 and 1984 131

Appendix M: Calculations For Each State of Wages (In Constant 1984 Dollars) Needed to Attain Disposable Income Equal to the Poverty Threshold in 1980 and 1984 136

Appendix N: Tables Illustrating Growth in Federal Expenditures for Means-Tested Programs 150

I. OVERVIEW AND SUMMARY OF RESULTS

INTRODUCTION

In 1983 the Subcommittees on Public Assistance and Unemployment Compensation and Oversight of the Committee on Ways and Means began a thorough review of the growth of poverty in the United States. The first step in this process was a set of hearings held in October and November 1983 after the 1982 poverty rate of 15 percent was announced. A similar hearing was held in August of 1984, at which the Census Bureau briefed the Subcommittees on the 1983 poverty rate, which rose to 15.2 percent. On September 20, 1984 a third hearing will be held to enable the Administration to comment on the 1983 poverty rate, the reasons for the increase, and the steps which are planned to reduce the growth in poverty.

All of these hearings have documented the steady increase in poverty in the United States. Poverty is growing no matter how measured, whether the official Census Bureau definition of poverty is used or other definitions, which include in-kind benefits, are applied. Table 1 identifies the national poverty rate for selected years, beginning in 1959. The poverty rates for certain subgroups of the population are also depicted.

The Subcommittees have learned that in 1983, 15.2 percent -- 35 million people -- were living in poverty in this country. This is the highest number of people in poverty since 1964 and the highest poverty rate since 1965. Roughly 868,000 Americans joined the ranks of the poor in 1983 alone. The poverty rate among subgroups of the population has also increased. More than one-third of all black Americans live in poverty. The number of female-headed families in poverty -- those families who have been particularly hard hit by recent Federal budget cuts -- increased by 123,000 in 1983 alone.

TABLE 1.—POVERTY RATES AND NUMBERS OF PEOPLE IN POVERTY FOR SELECTED DEMOGRAPHIC GROUPS OVER TIME

	1959	1966	1970	1975	1978	1979	1980	1981	1982
Overall number in poverty (in thousands)...	39,490	28,510	25,420	25,877	24,497	26,072	29,272	31,822	34,398
Poverty rate (percent).....	22.4	14.7	12.6	12.3	11.4	11.7	13.0	14.0	15.0
Aged:									
Number (in thousands).....	5,481	5,114	4,709	3,317	3,233	3,682	3,871	3,853	3,751
Poverty rate (percent).....	35.2	28.5	24.5	15.3	14.0	15.2	15.7	15.3	14.6
Children:									
Number (in thousands).....	17,208	12,146	10,235	10,882	9,722	9,993	11,114	12,068	13,139
Poverty rate (percent).....	26.9	17.4	14.9	16.8	15.7	16.0	17.9	19.5	21.3
Nonaged adults:									
Number (in thousands).....	16,801	11,250	10,476	11,678	11,542	12,397	14,287	15,901	17,508
Poverty rate (percent).....		10.6	9.2	9.4	8.9	9.1	10.3	11.3	12.3
Individuals in female headed families:									
Number (in thousands).....	10,390	10,250	11,154	12,268	12,880	13,503	14,649	15,738	16,336
Poverty rate (percent).....	50.2	41.0	38.2	34.6	32.3	32.0	33.8	35.2	36.2
Blacks:									
Number (in thousands).....	9,927	8,867	7,548	7,545	7,625	8,050	8,579	9,173	9,697
Poverty rate (percent).....	55.1	41.8	33.5	31.3	30.6	31.0	32.5	34.2	35.6
Whites:									
Number (in thousands).....	28,484	19,290	17,484	17,770	16,259	17,214	19,699	21,553	23,517
Poverty rate (percent).....	18.1	11.3	9.9	9.7	8.7	9.0	10.2	11.1	12.0

Source: "Money Income and Poverty Status of Families and Persons in the United States: 1982," P-60, No. 140.

Nearly 12 million of the poor are children. Both the poverty rate and the poverty count for children under age 18 rose in 1983; 22.2 percent of children under age 18 are now poor. The poverty rate among children below age 6 has now reached 25 percent -- one out of every four American children below the age of 6 was poor in 1983. Among black and hispanic children, the poverty rate is even higher. Almost half of all black children under age 6 were poor in 1983. More than forty percent of all hispanic children under age 6 were poor.

In response to suggestions that the official poverty rate overstates the number of poor Americans, the Census Bureau has examined alternative ways to measure poverty which include in-kind benefits as well as cash income. Each of these alternatives has produced the same result: poverty has increased. In fact, poverty has increased to a larger extent when non-cash benefits such as housing and food stamps are included because the numbers reflect the reductions made in those programs during the past four years. With the inclusion of non-cash food and housing benefits, the number of poor has increased by 1.2 million individuals compared to the increase in the official number of .9 million.

A number of perplexing questions have been raised about the continuing increase in the poverty rate and, more importantly, the reasons for this increase. To learn more about the experience of low-income families over the past four years and the impact of Federal tax and spending policies on these families, the Chairmen of the Subcommittees requested that staff prepare this study.

OVERVIEW OF STUDY

The study attempts to recreate the experience of a "typical" AFDC family -- a mother and two children in each of the forty-eight continental United States and the District of Columbia in 1980 and 1984. By making certain assumptions about the income of such a family -- setting wages or disposable income equal to various percentages of poverty -- the study illustrates the impact of tax cuts and budget reductions and examines the adequacy of this nation's social safety net during the past four years.

Three basic questions are examined in this study:

- o Between 1980 and 1984, what has happened -- in terms of benefits and taxes -- to families with wages that are below or near the poverty level?
- o What level of earnings is needed to escape poverty in 1984 as compared to 1980?
- o What happened to Federal expenditures for poverty programs between 1980 and 1984 and do these trends confirm the experience of families with wages or total income below or near the poverty level?

In the following chapter the study methodology is described, with the assumptions made at each step in the research highlighted. This is followed by a chapter focused on families at various wage levels -- including case studies and national data -- which traces changes in the sources of family income and expenditures between 1980 and 1984. Next, the research focuses on disposable income for these families and examines the amount and sources of income that this family needs to rise above poverty in the two study years. In the final section, Federal welfare spending over time is examined to learn whether trends in welfare spending confirm the results of the previous analyses.

SUMMARY OF RESULTS

- o Poor and near poor families of three were unable to maintain their standard of living between 1980 and 1984 without substantial and unrealistic increases in their real earnings level. Cuts in Federal welfare spending are largely responsible for this.
- o For families with no wages, disposable income (AFDC + food stamps) declines ranged from 8 percent to 9.7 percent. Approximately one-quarter of these declines are due to changes in Federal food stamp policies and three-quarters due to the decline in AFDC purchasing power.

- o The largest declines in disposable income occurred among three and four person families with earnings below poverty.
- o For all single parent families, declines in disposable income, (wages & AFDC & food stamps - Federal taxes - child care expenses) when wages were assumed to be 50 or 75 percent of poverty, ranged between 14.5 and 22.5 percent of income. More than 80 percent of these declines are due to changes in Federal policy.
- o To maintain a disposable income equal to the poverty threshold, the earnings of a family of three must increase by \$3,246 on average across States. This is an increase of 72.1 percent. By contrast, the real earnings of female headed families declined from 1979 to 1983.
- o Approximately 40 percent of all female-headed families with two children had annual earnings below the level of wages needed to attain poverty level disposable income.
- o Although most States supplemented the wages of families at 50 to 75 percent of poverty in 1980, by 1984 families with earnings at 50 percent of poverty were ineligible for AFDC in over half of the States.
- o In 1984 only 6 States provided AFDC to three-person families earning 75 percent of poverty.
- o Families with child care expenses were especially hard hit. In 1980 many of these families were eligible for AFDC which fully reimbursed day care expenses. By 1984, changes in AFDC policy meant that family income was too high to qualify for AFDC; the day care reimbursement was lost.

- o The trends in Federal welfare spending confirm these results: for every poor person, there is substantially less cash assistance available in 1983 than in 1980.
- o Between 1980 and 1983, the level of noncash benefits available per poor person declined 4 percent in real terms.
- o Between 1980 and 1984 Federal tax burdens in real terms increased significantly for three and four person families with earnings equal to or below 125 percent of poverty.
- o Most of these increases in real tax burden were due to the increase in Federal income taxes not increases in the payroll tax.

BETWEEN 1980 AND 1984, WHAT HAPPENED TO
FAMILIES WITH WAGES THAT ARE AT
OR NEAR THE POVERTY LEVEL?

Adults	1	1	1	1	2
Children	2	3	2	3	2
Child Care	No	No	Yes	Yes	No

<u>Wages¹ at:</u>	<u>Percentage Change in Disposable Income</u>				
0	-8.0	-8.3	-8.0	-8.3	-9.7
50%	-16.5	-16.5	-18.7	-19.9	-12.6
75%	-14.5	-15.9	-20.3	-20.3	-6.4
100%	-12.0	-9.5	-17.5	-13.3	-6.4
125%	-8.4	-7.2	-11.8	-11.3	-6.1

¹Expressed as a percentage of the poverty level.
Wages increase between 1980 and 1984 of the
increase in prices.

WHAT LEVEL OF EARNINGS IS NEEDED TO ESCAPE
POVERTY IN 1984 AS COMPARED TO 1980?

<u>Target</u>	<u>Earnings in Constant 1984 Dollars</u>			
	<u>1980</u>	<u>1984</u>	<u>Change</u>	<u>% Change</u>
75% of poverty	\$ 915	\$2,162	\$1,247	136.4
100% of poverty (No day care)	\$ 4,500	\$7,745	\$3,246	72.1
100% of poverty (With day care)	\$ 5,177	\$9,663	\$4,486	86.7
125% of poverty	\$10,135	\$2,010	\$1,875	18.5

II. THE STUDY METHODOLOGY

The study examines a "typical" AFDC family of a mother and two (or three) children or two parents and two children. The earnings and net disposable income of these families vary; they are assumed to have up to four types of income -- wages, aid to families with dependent children (AFDC) benefits, food stamps and the earned income tax credit. Federal income and payroll taxes, and child care expenses (in some cases) are subtracted from income to obtain disposable income. The 1980 official poverty level is \$6,539 for a family of three. For 1984, the poverty level used is the 1983 rate of \$7,938 for a family of three, adjusted for cost of living increases (4.4 percent as projected by the Congressional Budget Office) which produces a poverty rate of \$8,287.

The study is comprised of two separate analyses. In the analysis described first, wages are set at specified fractions of the poverty level (0 or no income, 50 percent, 75 percent, 100 percent, and 125 percent). With wages given, child care expenses (0 or a fraction of wages up to a maximum), AFDC and food stamp benefits and Federal taxes are derived. Disposable income, which is defined above, is the chief measure of how the family's income has changed. Since the AFDC program varies by State, an overall average is calculated. This is a simple average -- the State of California receives the same weight as Wyoming and because the change in the higher benefit States (most often the States with the larger AFDC populations) usually produces the largest change in disposable income, the results are understated to some extent.

In the second analysis, a target level of disposable income (75, 100, or 125 percent of poverty) is chosen.

Essentially, the policy question is what level of earnings (wages) are required to attain an income equal to the poverty threshold and how has

that level changed between 1980 and 1984? Because the results are averaged over all States, this analysis understates the change in the amount of wages required to lift families above poverty. The primary focus is a family size of three. If larger family sizes were analyzed, the dollar amount of wages required would be significantly higher.

The overall study examines income in two months: July 1980 and July 1984. This is the month in which AFDC benefits are usually increased. These amounts are then annualized to examine Federal tax policy. To some extent, this is a simplification of the real world. In some states, AFDC benefits vary by season. Food stamp benefit calculations are different at different times of the year. However, there is no reason to believe that annualizing July data presents a misleading picture of Federal and State policy changes between 1980 and 1984.

Wages. Depending upon the analysis, wages are given as a set percentage of poverty (which assumes they increase at approximately the same rate as prices) or are calculated as the required amount to lift a family's income up to the poverty threshold.

AFDC. An AFDC benefit for various family sizes has been calculated. To determine these benefits, each State's AFDC program was modeled using the appropriate need standard, payment standard and maximum benefit for July of 1980 and 1984. In 1980, monthly work expenses of 10 percent of gross wages to a maximum of \$45 are assumed; in 1984, the full \$75 monthly deduction is included. The earned income disregards are applied in 1980 according to the rules in effect prior to enactment of the Omnibus Budget Reconciliation Act (OBRA). In 1984, the benefit is calculated in the fifth month of eligibility, after the termination of the earned income disregards because the vast majority of female heads with wages are not in their first four months of employment. Only the AFDC and food stamp policies which directly affect the "typical" AFDC family with earnings were modeled.

Food Stamps. Given the wages and AFDC benefit, the food stamp benefit is calculated using the

July 1980 and 1984 food stamp parameters. The shelter deduction is always assumed to be one-half of the maximum. If child care expenses are assumed, these are added to the shelter deductions and capped at the maximum deduction allowed. The table below further illustrates the assumptions made in calculating food stamp benefits:

Table 1

	1980		1984	
	Family of 3	Family of 4	Family of 3	Family of 4
July allotment	\$165	\$209	\$199	\$253
Standard deduction	\$75	\$75	\$89	\$89
Work expenses	.20 of wages	.20 of wages	.20 of wages	.20 of wages
Shelter deduction*	\$45	\$45	\$62.50	\$62.50
Countable inc. limit	\$520	\$621	\$705	\$825
Gross inc. limit	None	None	\$917	\$1073

* One-half of maximum

Earned income tax credit. The EITC is included for AFDC families with adjusted gross income and earned income below \$10,000 annually. The credit equals 10 percent of the first \$5,000 in earnings; it may not exceed \$500 per family.

Federal income taxes. These are the basic head of household tax rates with a standard deduction and three exemptions. The day care credit is included when child care expenses are assumed. A complete discussion of Federal income tax changes between 1980 and 1984 appears in Chapter III.

Federal payroll taxes. Only FICA is included. For 1980, the tax is 6.13 percent of wages. For 1984, this rises to 6.7 percent.

Child care expenses. In 1980, the study assumes day care expenses of 20 percent of wages to a maximum of \$1200 annually. In 1984 the ceiling is adjusted according to the consumer price index which raises the maximum to \$1515 per year.

The study does not incorporate any other sources of income or expense although it is possible that this family could have other income sources. The value of health care benefits -- in the form of Medicaid or private health insurance -- has not been included. The focus of this research has been to look at basic income needs; health benefits have been omitted because they are not a source of cash income. In many cases medicaid benefits were terminated when AFDC eligibility terminated. This means that the impact of lost AFDC benefits is understated. In addition, the official poverty rate does not include health care benefits, making it difficult to compare disposable income to the poverty level. Housing benefits also have not been included, since only a small percentage of AFDC recipients actually receive these benefits.

A low-income energy assistance grant has not been assumed. There are several reasons for this. First, reliable data on the number of AFDC families who receive this benefit and the amount received were not available. Second, energy benefits are not a regular part of monthly income for most families and few States pay energy assistance benefits in the study month of July. However, since energy assistance benefits appear to have declined in many States between 1980 and 1984, this omission probably means that income losses experienced by the AFDC families in this study are somewhat understated.

However, several states in 1984 (Maryland, New York, Oregon, Rhode Island and Washington) have designated a portion of their AFDC grant as energy assistance and this is disregarded in calculating the food stamp benefit. This does not affect the family's eligibility for more energy assistance and the primary effect is to increase food stamp benefits. This energy disregard was modeled when food stamp benefits were calculated.

It should be noted that expenditures for State and local taxes have not been included. This too will contribute to an underestimate of income losses; many States increased taxes during the year to offset lost Federal revenues. In addition, current information on State and local tax rates was not available nor were reliable projections on future State and local taxes. Finally, Alaska and Hawaii have been omitted from the study because the official poverty rates for these States are different from and significantly higher than those used in other States.

III. REVIEW OF LEGISLATIVE CHANGES AFFECTING LOW INCOME FAMILIES

AFDC

In 1981, the Omnibus Budget Reconciliation Act (OBRA) made significant changes in the AFDC program. The Tax Equity and Fiscal Responsibility Act (TEFRA) of 1982 also included AFDC changes, although these amendments were far less comprehensive. By 1984, the new AFDC policies established by these laws -- most notably by OBRA -- had sharply restricted the AFDC eligibility of families with earnings.

In 1980, prior to these legislative changes, families applying for AFDC were reimbursed for all reasonable work-related expenses, including day care and transportation. OBRA restricted this reimbursement, limiting day care costs to \$160 per month for each child and work expenses to \$75 monthly, less for part-time workers.

More importantly, the earned income disregards -- which were designed to encourage families to work rather than rely on welfare -- were cut back by OBRA. Prior to 1981, these disregards (\$30 plus one-third of remaining earnings is deducted before benefits are calculated) continued until the family earned its way off AFDC. OBRA restricted the disregards to the first four months of work and applied them to net income after work and child care expenses were subtracted. OBRA also created a gross income limit for the first time of 150 percent of the State standard of need.

The result of these changes has been that fewer working families remain eligible for AFDC under the policies in effect in 1984, even though their wages or disposable income may fall well below the poverty line. The U.S. General Accounting Office estimates that some 493,000 families, including nearly 1 million children, lost AFDC and Medicaid eligibility due to the 1981 OBRA cuts.

FOOD STAMPS

Beginning in 1981 changes were also made to the food stamp program. In all, Congress acted three times to hold down costs of the food stamp program and revise administrative rules: the Omnibus Budget Reconciliation Act of 1981; the Agriculture and Food Act of 1981; and the Omnibus Budget Reconciliation Act of 1982.

In addition to numerous changes in administrative rules and actions aimed at reducing fraud, the cost-savings measures consisted primarily of:

- o Delaying various inflation indexing adjustments that would have increased benefits (for example, no benefit indexing occurred in FY 82);
- o Reducing the maximum benefit guarantee to 99 percent (rather than 100 percent) of the cost of purchasing food under the Agriculture Department's Thrifty Food Plan, thereby slightly reducing benefits to all recipients;
- o Placing a gross income eligibility ceiling of 130 percent of the Federal poverty level on all households except those with elderly or disabled members;
- o Reducing benefits slightly for those with earned income by counting more of their income; and
- o Reducing benefits based on estimated household shelter expenses for some recipients.

TAXES

Throughout the 1960s and 1970s, Congress enacted several bills designed to reduce or eliminate the federal income tax burdens of low income households. The primary mechanisms used to accomplish these goals were the personal exemption, the standard deduction (now called the zero bracket amount), and the earned income tax credit in 1976, a tax credit to help offset the child care costs of working parents was created.

In 1981, reductions were made in all marginal tax rates, to be phased in between 1981 and 1984, and provided that certain provisions of the tax code be indexed starting in years after 1984. However, no changes were made in the personal exemption, the standard deduction, or the earned income tax credit; hence, since 1980 these measures have not kept up with inflation.

Personal exemption. The personal exemption is the principal provision of the law that distinguishes among tax burdens by family size. The exemption is subtracted from gross income to determine taxable income; each taxpayer receives one exemption plus an additional exemption for each dependent. Since 1978, the exemption has been set at \$1000. Between 1980 and 1984, the value of the exemption in real dollars dropped by 21.1 percent. After 1984 the exemption is scheduled to be indexed for inflation.

Zero bracket amount (Standard deduction). Taxpayers pay zero taxes on incomes less than the zero bracket amount. Married couples filing jointly pay zero taxes on their first \$3400 of income; unmarried heads of households pay zero taxes on their first \$2300 of income.

For taxpayers not eligible for the earned income tax credit or child care expense credit, the

personal exemption and standard deduction together determine the level of income at which they start paying Federal income taxes (also called the tax entry point). For example, for a single mother with 1 child who is not eligible for the earned income tax credit, the tax entry point is \$4300 (\$2300 ZBA plus 2 exemptions worth \$1000 each). Like the personal exemption, the zero bracket amount has lost 21% of its real value since 1980. It is scheduled to be indexed for inflation after 1984.

Earned income tax credit. The earned income tax credit was enacted in 1975 in order to provide tax relief to low income working taxpayers with children. Because it is a credit, it is subtracted from tax liability, rather than from taxable income. Unlike most other credits, it is refundable; that is, it can be paid in cash to taxpayers who have no tax liability. Because the earned income tax credit is refundable, some of the taxpayers shown in tables throughout this chapter have a negative tax liability.

The earned income tax credit equals 10% of earned income up to the first \$5000 of income. It is reduced incrementally as incomes rise above this point and is phased out altogether for earnings of \$10,000 or more. Unlike the zero bracket amount and the personal deduction the earned income tax credit is not scheduled to be indexed for inflation after 1980.

Child care tax credit. Unlike the earned income credit, the child and dependent care credit is not restricted to lower income families. The credit is available to families with children under the age of 15, or certain other dependents. It may be claimed by married couples for dependent care costs when both spouses work full time (or when one works part time or is a student). It may also be claimed by working parents who are single, or divorced or separated.

In 1980, the available credit for child care was equal to 20% of costs incurred, up to \$2000 in costs

for one dependent, and \$4000 in costs for two dependents. Thus, the maximum credit available that year was \$400 for one dependent, and \$800 for two dependents.

Under the Economic Recovery Tax Act of 1981 (ERTA) the credit was increased to 30 percent for taxpayers with incomes of \$10,000 or less. The credit is reduced by one percentage point for each \$2000 of income in excess of \$10,000 until it reaches a minimum of 20 percent at incomes in excess of \$28,000. ERTA also raised the limits of eligible expenditures to \$2400 for one dependent, and \$4800 for two or more dependents. Thus, the maximum credit available for one dependent is \$720 for parents with \$10,000 or less of taxable income, and \$480 for parents with more than \$28,000 of taxable income.

Marginal income tax rates. In 1981, a 10 percent reduction in the marginal tax rate on each bracket was enacted. The rate reductions were phased in over a period of three years. For low income earners, reductions in the marginal rate were not enough to offset increases in their real tax burdens caused by the declining value of the personal exemption, the zero bracket amount, and the earned income credit.

Federal Payroll Taxes. Earners owe Federal payroll taxes (known as FICA, or Federal Insurance Contributions Act) at the statutory rate on all earned income up to some wage ceiling. There are no deductions or exemptions setting a minimum level of earnings before taxes are owed. In 1980, the federal payroll tax rate equalled 6.13 percent on earned income up to \$25,900. In 1984, the effective rate equalled 6.7 percent on earned income up to \$37,800. For low income wage earners this change represents a 9.3 percent increase in their real payroll tax burden.

IV. BETWEEN 1980 AND 1984, WHAT HAS HAPPENED TO FAMILIES WITH WAGES THAT ARE BELOW OR NEAR THE POVERTY LEVEL?

This chapter compares the 1980 and 1984 experiences of families with earned income set at various percentages of poverty, ranging from no earnings to wages equal to 125 percent of poverty. First, case studies of families earning 75 and 100 percent of poverty are presented. This is followed by a discussion of the national trends, given these wage levels, and the influence of spending cuts and tax policies on these families.

CASE STUDIES: AFDC FAMILIES IN ARKANSAS, ILLINOIS AND MICHIGAN

These case studies highlight the experience of an AFDC family in three States which reflect the range of AFDC payment levels that exist across the country. The Arkansas case is a mother and two children in a State which pays below average AFDC benefits. Such States are most commonly located in the south and southwest. Illinois represents the average State because the AFDC benefit in Illinois is roughly equivalent to the median benefit level for all States. Michigan is one of the higher benefits States, most commonly located in the north and northwest. In addition, each of the States serving as examples calculates AFDC benefits in a fairly straight forward manner; in a number of other States, benefits are determined using procedures which are unique to that State, making it difficult to compare to other States.

A snapshot view of two types of families which might live in Arkansas, Illinois or Michigan is presented below. The first family consists of a working mother and two children who earns wages equal to 75 percent of the poverty level in 1980. The second family is similar to the first but earns wages equivalent to the poverty level. How are their circumstances different four years later?

The Arkansas Families

The table below summarizes the sources of income for the Arkansas family with wages at 75 percent of poverty:

ARKANSAS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME (1984 \$)	8021	7576	-445	-5.6

In 1980, the mother was earning nearly \$5,000 annually, supplemented by food stamps and a modest earned income tax credit. In Arkansas, given the low level of AFDC benefits, the family was ineligible for AFDC and probably received no Medicaid benefits. The family's disposable income, after deductions for Federal payroll and income taxes totaled \$6,329 per year.

In 1984, as the second column in the table above illustrates, if family wages stay at 75 percent of poverty, this working mother in Arkansas increased her earnings by 26.7 percent. The family would continue to be ineligible for AFDC. Although food stamp benefits would increase slightly over the 1980 level, a declining earned income tax credit, and significantly higher Federal taxes would produce a real (inflation adjusted) decline in disposable income for this family of 5.6 percent. Stated differently, wages grew by \$1,311 but real disposable income dropped by \$445.

The family with earnings equal to the poverty level is no better off in Arkansas as the following table illustrates:

ARKANSAS	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME (1984 \$)	9175	8503	-672	-7.3

Like the family at 75 percent of poverty, this working mother also increased her earnings by over 26 percent in 1984 and, after accounting for the increased taxes and lower EITC which come with this higher earnings level, the family would, in real terms, have 7.3 percent less in disposable income.

The Illinois Families

In 1980, the Illinois family with wages equal to 75 percent of poverty was able to supplement their earnings with a small AFDC check which brought with it Medicaid eligibility.

ILLINOIS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	889	0	-889	-100.0
FOOD STAMPS	968	1404	436	45.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6951	7576	624	9.0
DISPOSABLE INCOME (1984 \$)	8809	7576	-1234	-14.0

By 1984, these earnings were assumed to have increased by more than 26 percent so that the family could remain at the poverty level. Higher earnings make the family ineligible for AFDC and categorical Medicaid coverage. The food stamp benefit is 45 percent larger in 1984, partially offsetting the loss of AFDC. However, like the Arkansas family, increasing taxes offset nearly all of the earned income tax credit. Given the loss of AFDC and the inability of food stamps to make up the difference, the 1984 family with earnings at 75 percent of poverty had 14 percent less real disposable income than the same family would have had in 1980. Although earnings grew by \$1,311 over the 1980 level, real disposable income is \$1,234 less.

The Illinois family at 100 percent of the poverty level has a similar experience, although disposable income -- assuming wages equal to the poverty level in both years -- drops only 8.7 percent in real terms in 1984.

ILLINOIS	1980	1984	CHANGE	% CHANGE
WAGES	6539	8207	1748	26.7
AFDC	160	0	-160	-100.0
FOOD STAMPS	795	895	100	12.6
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7352	8503	1151	15.7
DISPOSABLE INCOME(1984 \$)	9318	8503	-814	-8.7

The Michigan Families

The nearly \$5,000 in earnings that the Michigan family with wages at 75 percent of poverty earned were supplemented, in 1980, by nearly \$3,500 in AFDC benefits, food stamps and the earned income tax credit. To stay even in 1984, wages increased by 26.7 percent. This eliminated AFDC eligibility. Although food stamp benefits increase significantly for the 1984 family, combined AFDC and food stamp benefits for this family are half the 1984 level and real disposable income for the family with wages at 75 percent of the poverty level dropped by 26.2 percent in real terms.

MICHIGAN(MAYNE)	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2533	0	-2533	-100.0
FOOD STAMPS	475	1404	929	195.6
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	8102	7576	-526	-
DISPOSABLE INCOME(1984 \$)	10268	7576	-2692	-26.2

The family with wages equaling the poverty level can tell the same story. Wages must dramatically increase, the family loses AFDC, and food stamps makes up part of the difference. Although disposable income appears to remain the same when 1980 and 1984 are compared, real disposable income for the family earning poverty level wages is down 21.1 percent.

MICHIGAN (MAYNE)	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1804	0	-1804	-100.0
FOOD STAMPS	301	895	593	196.9
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8503	8503	0	0.0
DISPOSABLE INCOME (1984 \$)	10776	8503	-2273	-21.1

In 1980, even when the wages of a family equal only 75 percent of the poverty level, the family could not be assured that AFDC and food stamps would be available to supplement family income. In low benefit States, like Arkansas, a family with earnings at 75 percent of poverty did not qualify for AFDC in 1980 and continues to be ineligible in 1984, despite a substantial drop in real disposable income. The same is true of the family at the poverty level in Arkansas.

In medium and high AFDC benefit States, like Illinois and Michigan, AFDC supplemented wages at or below the poverty level in 1980 but, by 1984, families with earnings at 75 or 100 percent of poverty were not eligible for AFDC in either of these States.

Appendices F and H include tables, similar to those presented above, for the 48 States and the District of Columbia which show wages equal to 75 or 100 percent of poverty, other income sources and taxes for 1980 and 1984.

SUMMARY OF STATE ANALYSES

In this section, the experience of three and four person households across the country are summarized with the impact of tax and spending policies highlighted.

The Family of Three

o Spending Policies

Families of three with wages between 50 and 75 percent of poverty experience the largest disposable income loss between 1980 and 1984 (among families without child care expenses):

Table 1
Summary Table of Disposable Income,
Disposable Income as a Percent of Poverty,
and Changes in Real Incomes for
a Family of 3 with Wages Equal to Various
Percents of Poverty

Wages as a % of Poverty	1980 (1984 \$) <u>Income</u>	<u>% Pov.</u>	1984 <u>Income</u>	<u>% Pov.</u>	<u>% Change</u>
0 Wages	\$6094	73.5	\$5608	67.7	-8.0
Wages at 50% of poverty	\$8006	96.6	\$6684	80.7	-16.5
Wages at 75% of poverty	\$8945	107.9	\$7646	92.3	-14.5
Wages at 100% of poverty	\$9665	116.6	\$8508	102.7	-12.0
Wages at 125% of poverty	\$10312	124.4	\$9447	114.0	-8.4

Disposable income of families with earnings at 50 percent of poverty dropped 16.5 percent. In 1980, families earning 75 percent of poverty received supplemental AFDC benefits which brought their disposable income over the poverty level. By

1984, their disposable income declined by 14.5 percent and, without AFDC supplementing wages in many States, average income over all States fell below poverty.

There are four possible explanations for this drop in disposable income: (1) AFDC benefits did not keep pace with inflation so the purchasing power of this income source declined; (2) the earned income disregard changes made families with even fairly low earnings ineligible for AFDC; (3) the food stamp reductions, which occurred at the same time as the AFDC cuts, contributed to the drop in disposable income; and (4) Federal taxes consumed an increasing portion of the family's income. The first of the four possible explanations is the result of State policy; the remainder are produced by Federal policy decisions. Table 2 identifies the portion of the overall reduction in disposable income that is due to Federal policies.

If lagging AFDC and food stamp benefit levels are to blame, then assuming that AFDC payments were adjusted for inflation would identify the degree to which AFDC or food stamp benefit levels are responsible for the disposable income drop. The following table compares changes in disposable income with actual AFDC benefit levels to disposable income losses when AFDC is assumed to have kept pace with inflation:

Table 2
Changes in Disposable Income 1980-84

	<u>With Actual AFDC Benefit Levels</u>	<u>With AFDC Benefit Levels in Real Terms</u>
Wages at 0% of poverty	-8.0	-2.0
Wages at 50% of poverty	-16.5	-13.6
Wages at 75% of poverty	-14.5	-14.2
Wages at 100% of poverty	-12.0	-12.0
Wages at 125% of poverty	-8.4	-8.4

The first column is the actual AFDC benefit levels. The second column is the loss in disposable income produced by Federal policies.

Declining AFDC benefit levels appear to be responsible for three-quarters of the drop in disposable income for families with no earned income. The remainder of the income loss for these families is because food stamp benefits have not been fully adjusted for inflation. For families with earnings, however, the decline in the purchasing power of AFDC benefits appears to be less important.

A more significant influence would seem to be the Federal budget cuts which produced a dramatic decline in the number of States that extend AFDC benefits to working families at or near the poverty line. As noted earlier, the 1981 OBRA budget cuts were targeted to AFDC recipients with earnings who, it was assumed, were unnecessarily receiving an AFDC supplement. In the absence of this extra benefit, supporters of the cuts argued, families would earn more or work longer hours to compensate for the income loss.

As table 3 illustrates, the effect of these budget reductions has been to eliminate AFDC support for families with earnings well below the poverty line, raising questions about the adequacy of our nation's social safety net.

Table 3
Summary Table of the Number of States
Paying AFDC Benefits to Families of 3
at Various Wage Levels

	Wages 0% of Pov.	Wages 50% of Pov.	Wages 75% of Pov.	Wages 100% of Pov.	Wages 125% of Pov.
States paying AFDC in 1980	49	46	37	27	17
States paying AFDC in 1984	49	24	6	1	0

All States met the needs of families with no other source of income in 1980 and continue to do

so in 1984. However, the eligibility of families with earnings between 50 and 75 percent of poverty is sharply curtailed in 1984. Only 24 States pay AFDC to families earning 50 percent of the poverty level in 1984 although 46 States did so prior to the 1981 budget cuts. Even more notable is the fact that by 1984, only 6 States would extend AFDC to a family of 3 earning 75 percent of poverty.

Families with child care expenses experienced an even larger decline in disposable income, as table 4 shows:

Table 4
Changes in Disposable Income 1980-84
for Families with and Without Child Care Expenses

	<u>% Change in Disposable Income without child care expenses</u>	<u>% Change in Disposable Income with child care expenses</u>
Wages at 50% of poverty	-16.5	-18.7
Wages at 75% of poverty	-14.5	-20.3
Wages at 100% of poverty	-12.0	-17.5
Wages at 125% of poverty	-8.4	-11.8

Three-person families with wages ranging between 50 and 100 percent of poverty show a disposable income loss of over 20 percent by 1984 if they also had child care expenses, illustrating the effect of the OBRA revisions on day care reimbursement. In 1980, when the family was receiving AFDC, day care expenses were reimbursed dollar for dollar by increased AFDC benefits. In 1984, when the family was no longer eligible for AFDC, this important reimbursement was eliminated.

o Tax Burdens

The real disposable income of families with earnings declined in most States, in part because the real Federal tax burden of a family of three rose at every income level. This is illustrated in Table 1, which shows total Federal taxes, Federal income taxes, the earned income tax credit, and payroll taxes for a three person household comprised of a single parent and two dependent children with earnings equal to the poverty level, and to 50 percent, 75 percent, and 125 percent poverty, in 1980 and 1984.

It can be seen from Table 5 that total Federal taxes for the family with earnings at the poverty level rose by a total of \$499 in 1984 dollars, nearly a threefold increase in real terms. The federal tax burden of the family with earnings at 125 percent of the poverty level showed a real increase of 48 percent, or \$421 in 1984 dollars.

In 1980, the family with earnings at 75 percent of the poverty level showed a negative income tax burden, because refundable tax credits in both years exceeded its total tax liability. This negative tax burden represented a net cash transfer to this family of \$239 in 1984 dollars. In 1984, this family's total tax burden rose to a positive \$44, resulting in an effective tax increase of \$284 in 1984 dollars.

The family with income at 50 percent of the poverty level had negative total tax burden in both 1980 and 1984, but the effective transfer was reduced between these two years by \$25 in 1984 dollars.

Table 5 shows that taxes increased for a family at every selected income level primarily because, with only one exception, the real income tax burden of each family rose, while the real value of the earned income tax credit fell. The 9.3 percent real increases in payroll taxes for the most part contributed only modestly to the increase in total Federal tax burdens of these families.

TABLE 5
Federal Tax Burden for Single Parent Family of Three
With Earnings Equal to Selected Percentages of Poverty Line

Earned Income Tax Credit*				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-327	-414	-414	0
75% of Poverty	-490	-621	-473	148
100% of Poverty	-433	-548	-214	334
125% of Poverty	-228	-289	0	289

Income Tax (Before Earned Income Credit)				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	0	0	0	0
75% of Poverty	0	0	101	101
100% of Poverty	173	219	337	118
125% of Poverty	418	530	603	73

Payroll Tax				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of poverty	200	253	278	25
75% of Poverty	301	381	416	35
100% of Poverty	401	508	555	47
125% of Poverty	501	635	694	59

Total Federal Tax Burden				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-127	-161	-136	25
75% of Poverty	-189	-239	44	284
100% of Poverty	141	179	678	499
125% of Poverty	691	876	1,297	421

*Minus sign indicates that family is refunded income tax credit equal to this amount. Total federal tax burden is negative when refundable credit exceeds other taxes.

These results are explained by the Federal tax policy in effect in recent years, described earlier. Between 1980 and 1984, while the price level rose by approximately 27 percent, the nominal values of the personal exemption, the standard deduction (or zero bracket amount) and the earned income tax credit were not changed. The erosion in the real values of these measures more than offset decreases in marginal tax rates of the families we examine; hence the real income tax burden after credits rose at every every income level.

The family of three at the poverty level experienced a 53.8 percent increase in its federal income tax, a rise of \$118 in 1984 dollars. At the same time, the earned income tax credit available to this family dropped by 61 percent in real terms, or \$334 in 1984 dollars, while its Federal payroll tax burden rose by \$47 in 1984 dollars. As a result, while in 1980 the earned income credit of this family slightly exceeded its payroll tax, by 1984 its earned income credit had fallen to 39 percent of its payroll tax burden.

The family at 125 percent of poverty experienced a 13.8 percent real increase in Federal income taxes, or \$79 in 1984 dollars. At the same time this family lost its entire earned income tax credit of \$289 in 1984 dollars. It also experienced a real increase in payroll taxes of \$47.

The income of the family at 75 percent of poverty by 1984 rose above the zero bracket amount, resulting in an income tax before credits of \$101. The earned income tax credit of this family fell by \$148 in 1984 dollars, and its payroll tax increased by \$35. In 1980, the earned income tax credit exceeded the payroll tax burden by 63 percent; in 1984, only by 13 percent.

The family with earnings equal to 50 percent of the poverty level continued to have zero income tax liability before credits, and the value of its earned income tax credit stayed the same in both years. Its entire modest tax increase was due to social security taxes.

Table 6 shows similar results among families of three comprised of a single parent and two children when child care costs are incurred. Tax burdens for these families are lower than for those families without child care expenses because the child care tax credit is available. The increases in their tax burdens are also generally smaller, because the value of the dependent care credit was increased in 1981, and so partially offset other factors tending to increase real tax burdens. In fact, for the family with earnings at 125 percent of the poverty level, income taxes declined slightly in real terms because of the dependent care credit. This decline was more than offset by increases in the family's payroll tax, and the fall in the value of the earned income credit.

The total tax burden of families at the poverty level rose from a negative \$41 burden in 1984 dollars to a positive \$341, an increase of \$382. The tax burden of families at 125 percent of poverty rose by 50 percent, from \$571 in 1984 dollars to \$858.

TABLE 6
Federal Tax Burden of Single Parent Family of Three
With Earnings Equal to Selected Percentages of Poverty Line
When Child Care Expenses are Incurred

<u>Earned Income Tax Credit*</u>				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-327	-414	-414	0
75% of Poverty	-490	-621	-473	148
100% of Poverty	-433	-548	-214	334
125% of Poverty	-228	-289	0	289
<u>Income Tax (Before Earned Income Credit)</u>				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	0	0	0	0
75% of Poverty	0	0	0	0
100% of Poverty	0	0	0	0
125% of Poverty	178	225	164	-61
<u>Payroll Tax</u>				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	200	253	278	25
75% of Poverty	301	381	416	35
100% of Poverty	401	508	555	47
125% of Poverty	501	635	694	59
<u>Total Federal Tax Burden</u>				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-127	-161	-136	25
75% of Poverty	-189	-239	-57	182
100% of Poverty	-32	-41	341	382
125% of Poverty	451	571	858	287

*Minus sign indicates that family is refunded income tax credit equal to this amount. Total federal tax burden is negative when refundable credit exceeds other taxes.

The Family of Four

o Spending Policies

As can be seen in the following tables, the experience of four person families is similar to that of three person families. Table 7 is a summary of State-by-State calculations of AFDC, food stamps, Federal taxes and disposable income for a mother and three children without day care expenses. When wages are equal to zero, disposable income is the combination of AFDC plus food stamps. In the average State, these benefits declined between July 1980 and July 1984 by \$51 per month (\$609 annually). This is a percentage decrease of 8.3 percent. Roughly one-quarter of the decline is the result of changes in Federal food stamp policy and the remainder is due to the fact that on average AFDC benefit levels did not keep pace with inflation. As a result, the benefit with zero wages declined from 69 percent of poverty to 63.2 percent of the poverty threshold.

If wages are equal to 50 percent of poverty in both 1980 and 1984 (and assuming wages grow by prices), average disposable income declines from \$9,719 to \$8,112 or a decline of \$1,607. This is a 16.5 percentage decrease. The primary reason for this decrease is the change in the earnings disregard provisions of AFDC law. As a result, the number of states which supplement wages with AFDC when wages are equal to 50 percent of poverty declined from 46 to 20. When wages are equal to 75 percent of poverty, the number of states which supplemented wages with AFDC declined from 34 in 1980 to 5 in 1984.

At 125 percent of poverty, disposable income declined by 7.2 percent. This was primarily due to the change in Federal tax policy which is discussed below. In 1980, 13 States supplemented wages at 125 percent of poverty. In 1984, no States supplemented wages above the poverty level.

Table 8 presents a similar analysis for a mother and three children but in these examples child care expenses were needed for the single parent to work. These expenses were assumed to be 20 percent of wages up to a maximum of \$100 per month in 1980 and \$126 in 1984. The percentage declines in income are greater than the case without day care expenses primarily

Table 7
**SUMMARY OF STATE-BY-STATE ANALYSIS OF AFDC AND DISPOSABLE INCOME CALCULATIONS
 FOR A MOTHER WITH THREE CHILDREN WITHOUT DAY CARE EXPENSES**

	<u>Wage Level (As A Percent of Poverty Threshold)</u>				
	0	50%	75%	100%	125%
1984 \$ Equivalent	0	5,313	7,970	10,626	13,283
<u>Average Disposable Income</u>					
1980 (1984 \$)	7,329	9,719	10,778	11,466	12,394
1984	6,720	8,112	9,163	10,381	11,500
Change (1984-1980)	-609	-1,607	-1,615	-1,085	-894
Percentage Change	-8.3	-16.5	-15.0	-9.5	-7.2
1980 % of Poverty	69.0	91.5	101.4	107.9	116.6
1984 % of Poverty	63.2	76.3	86.2	97.7	108.2
<u>Number of States Which Supplement Wages With AFDC</u>					
1980	NA	46	34	26	13
1984	NA	20	5	0	0

NA: Not applicable

Table 8
**SUMMARY OF STATE-BY-STATE ANALYSIS OF AFDC AND DISPOSABLE INCOME CALCULATIONS
 FOR A MOTHER WITH THREE CHILDREN WITH DAY CARE EXPENSES**

	<u>Wage Level (As A Percent of Poverty Threshold)</u>				
	0	50%	75%	100%	125%
1984 \$ Equivalent	0	5,313	7,970	10,626	13,283
<u>Average Disposable Income</u>					
1980 (1984 \$)	7,329	9,574	10,322	11,005	11,732
1984	6,720	7,670	8,229	9,541	10,409
Change (1984-1980)	-609	-1,904	-2,093	-1,464	-1,323
Percentage Change	-8.3	-19.9	-20.3	-13.3	-11.3
1980 % of Poverty	69.0	90.1	97.1	103.6	110.4
1984 % of Poverty	63.2	72.2	77.4	89.8	98.0
<u>Number of States Which Supplement Wages With AFDC</u>					
1980	NA	47	46	36	26
1984	NA	31	10	1	0

NA: Not applicable

because child care expenses are no longer treated as generously within the AFDC program. For example, for a family with wages equal to 75 percent of poverty disposable income declined from \$10,322 (in 1984 dollars) to \$8,229 in 1984. This implies that single parents with three children and modest day care expenses had a loss of income of almost \$175 per month or 19.9 percent. The number of states which supplemented wages with AFDC declined from 46 to 10 and with wages equal to 100 percent of poverty the number of states which supplemented declined from 36 to 1.

Table 9 describes the impact of changes in Federal and State policy upon two parent families with two children. The first column indicates that the average change in food stamp and AFDC benefit levels was a decline of \$551 annually or a 9.7 percent decrease. The average State provided food stamp and AFDC benefits (when there are no wages or other benefits) equal to 53.5 percent of poverty in 1980 and 48.3 percent in 1984. Of the 49 jurisdictions included within the study, 25 provided AFDC benefits to a zero income family in July 1980 and 23 provided benefits in July 1984.

In the column headed 50 percent, it is assumed that the nonprincipal earner (or the principal earner had a sufficiently high wage rate to meet the 100 rule) in the family earned the wages equal to 50 percent of the poverty threshold in both 1980 and 1984. In these cases the decline in constant 1984 dollars was from \$9,215 to \$8,051 or a decrease of 12.6 percent. The number of States which supplemented benefits declined from 25 (all the States which provided benefits) to 14.

When wages are 75, 100 or 125 percent of poverty, it is assumed that the 100 hour rule within the AFDC program would make ineligible all families with wages equal to or greater than 75 percent of poverty. The decline in disposable income was approximately 6.4 to 6.1 percent. This is entirely the result of changes in Federal tax liability and changes in food stamps. See Appendix K for calculations of changes in food stamps and Federal tax liability at these different levels.

Table 9
 SUMMARY OF STATE-BY-STATE ANALYSIS OF AFDC AND DISPOSABLE INCOME CALCULATIONS
 FOR A TWO PARENT FAMILY WITH TWO CHILDREN WITHOUT DAY CARE EXPENSES

	<u>Wage Level (As A Percent of Poverty Threshold)</u>				
	0	50%	75%	100%	125%
1984 \$ Equivalent	0	5,313	7,970	10,626	13,283
<u>Average Disposable Income</u>					
1980 (1984 \$)	5,681	9,215	9,882	11,232	12,435
1984	5,130	8,051	9,248	10,515	11,674
Change (1984-1980)	-551	-1,164	-634	-717	-761
Percentage Change	-9.7	-12.6	-6.4	-6.4	-6.1
1980 % of Poverty	53.5	86.7	93.0	105.7	117.0
1984 % of Poverty	48.3	75.8	87.0	99.0	109.9
<u>Number of States Which Provide</u>					
<u>AFDC Benefits</u>					
1980	25	25	0	0	0
1984	23	14	0	0	0

NA: Not applicable

o Tax Burdens

Tables 10, 11 and 12 show that, in general, the changes in Federal tax burdens experienced by a family of four between 1980 and 1984 are similar to those experienced by a family of three. Table 10 demonstrates that the real tax burden of a four person, single parent household increased substantially for households at every selected income level. Total Federal taxes of the family with earnings at 75 percent of the poverty level increased by \$442 in 1984 dollars. The total tax burden of the family with earnings at the poverty level increased by \$508.

As in the case of the family of three, this increase came about primarily because of real increases in the Federal income tax burden before credits, and the decline in the real value of the earned income credit. Increases in payroll taxes contributed only a small part of the total increase in the Federal tax burden of these families.

Except for families in the lowest earnings category, total tax burdens are much higher for four person families than for three person families with earnings at the poverty level. For example, the tax burden of the four person family in 1984 equaled \$1,213, a levy about one and three quarters higher than that of the family of three. This result comes about because the income required to attain the poverty level increases as family size grows. Except for the personal exemption available for every taxpayer and every dependent, tax law does not distinguish among family sizes.

Table 11 shows changes in the tax burdens of a four person family comprised of a married couple and two dependent children. Like the taxes of the single parent with 3 children, they increase substantially in every selected income category. Total Federal taxes are somewhat lower for this family than for the four person single parent family. This reflects the fact that married couples filing joint returns have available a higher standard exemption and somewhat lower tax rate than do single parent households.

TABLE 10
Federal Tax Burden of Single Parent Family of Four
With Earnings Equal to Selected Percentages of Poverty Line

Earned Income Tax Credit				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-419	-531	-500	31
75% of Poverty	-464	-587	-254	333
100% of Poverty	-202	-255	0	255
125% of Poverty	0	0	0	0

Income Tax (Before Earned Income Credit)				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	0	0	0	0
75% of Poverty	0	0	63	63
100% of Poverty	138	175	366	191
125% of Poverty	451	571	719	148

Payroll Tax				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	257	326	356	30
75% of Poverty	386	489	534	45
100% of Poverty	514	651	712	61
125% of Poverty	643	815	890	75

Total Federal Tax Burden				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-162	-205	-144	61
75% of Poverty	-78	-99	343	442
100% of Poverty	450	570	1078	508
125% of Poverty	1094	1386	1609	223

*Minus sign indicates that family is refunded income tax credit equal to this amount. Total federal tax burden is negative when refundable credit exceeds other taxes.

TABLE 11
Federal Tax Burden of Married Couple with Two Children
With Earnings Equal to Selected Percentages of Poverty Line

Earned Income Tax Credit*				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-419	-531	- 500	31
75% of Poverty	-464	-587	- 254	333
100% of Poverty	-202	-255	0	255
125% of Poverty	0	0	0	0
Income Tax (Before Earned Income Credit)				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	0	0	0	0
75% of Poverty	0	0	183	183
100% of Poverty	291	369	501	132
125% of Poverty	626	793	890	97
Payroll Tax				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	257	326	356	30
75% of Poverty	386	489	534	45
100% of Poverty	514	651	712	61
125% of Poverty	643	815	890	75
Total Federal Tax Burden				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-162	-205	-144	61
75% of Poverty	-78	-99	463	562
100% of Poverty	603	764	1213	449
125% of Poverty	1269	1607	1780	173

*Minus sign indicates that family is refunded income tax credit equal to this amount. Total federal tax burden is negative when refundable credit exceeds other taxes.

Table 12 shows the taxes of a family of four comprised of a mother and three children with child care expenses. As is the case with the single parent family of three with child care expenses, increases in the child care credit more than offset other factors, tending to increase the income tax calculated before the earned income tax credit. The child care credit actually reduces the real income tax burden (before the earned income credit) of families at 100 percent and 75 percent of the poverty level. But these decreases are more than offset by the drop in the value of the earned income credit, so each family's total income tax burden, after all credits, rises.

TABLE 12
Federal Tax Burden of Single Parent Family of Four
With Earnings Equal to Selected Percentages of Poverty Line
When Child Care Expenses Are Incurred

<u>Earned Income Tax Credit*</u>				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-419	-531	-500	31
75% of Poverty	-464	-587	-254	333
100% of Poverty	-202	-255	0	255
125% of Poverty	0	0	0	0
<u>Income Tax (Before Earned Income Credit)</u>				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	0	0	0	0
75% of Poverty	0	0	0	0
100% of Poverty	51	65	62	-3
125% of Poverty	386	489	465	-24
<u>Payroll Tax</u>				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	257	326	356	30
75% of Poverty	386	489	534	45
100% of Poverty	514	651	712	61
125% of Poverty	643	815	890	75
<u>Total Federal Tax Burden</u>				
Earnings	1980	1980 in 1984 Dollars	1984	Increase in 1984 Dollars
50% of Poverty	-162	-205	-144	61
75% of Poverty	-78	-99	280	181
100% of Poverty	363	459	784	325
125% of Poverty	1029	1304	1355	51

*Minus sign indicates that family is refunded income tax credit equal to this amount. Total federal tax burden is negative when refundable credit exceeds other taxes.

V. WHAT LEVEL OF EARNINGS IS NEEDED TO ESCAPE
POVERTY IN 1984 AS COMPARED TO 1980?

The preceding chapter concluded that, because of changes in federal tax and spending policy, the illustrative family with earnings at or near the poverty line experienced substantial declines in real disposable income between 1980 and 1984. In this chapter the question of the last chapter is reversed: given changes in Federal policy, by how much did a family have to increase its real earnings in order to achieve disposable income above poverty in 1984?

To answer this question, the combined AFDC, food stamps, and wage income after all Federal taxes necessary to keep the disposable income of a single parent family of three at the poverty line in 1980 and 1984 is examined. The result is that to maintain its real disposable income at the poverty line, this family had to increase its real earnings by an average of 72 percent. The same family with child care expenses must have nearly doubled its earnings to stay above poverty. Given the distribution of earnings of female headed families of three during these years, it is much less likely that a family will earn enough to escape poverty in 1984 than in 1980.

The earnings history of female headed families with earnings less than poverty between 1979 and 1983 is also illustrated. During a period when the earnings of these families had to increase in order to lift their real disposable incomes above poverty, there is considerable evidence that the earnings of female headed families in poverty showed some decline.

Earnings necessary to keep a family above poverty in 1980 and 1983. Table 1 shows the average annual earnings needed by a single parent household of three in order to keep its disposable income above poverty. On average, this family had to earn

\$7,745 in 1984 to escape poverty, compared with \$4,500 in 1980 (in 1984 dollars). This represents an increase of \$3,245 in 1984 dollars, or 72 percent in real terms. The same family with child care expenses had to earn an average of \$9,663 in 1984 in order to escape poverty, compared with \$5,177 in 1980 in 1984 dollars. That is, this family had to increase its annual earnings by 87 percent in real terms, or \$4,486 in 1984 dollars to maintain its 1980 disposable income.

TABLE 1
Average Earnings Needed to Raise Real Disposable
Income* of Single Parent Household of Three
Above Poverty, 1980 and 1984

	1980 in 1984 Dollars	1984
Without child care expenses	\$4,500	\$7,745
With child care expenses	\$5,177	\$9,663

*Real disposable income includes after tax earnings, food stamps and AFDC. See Appendix L for state by state tables from which figures are compiled.

The second table in Appendix L gives the State by State breakdown of wages needed to raise this family out of poverty. This table shows that even without child care expenses, in every State this family had to increase its earnings by at least \$1,219 in 1984 dollars; in 21 States by at least \$3,000 in 1984 dollars, and in 4 States by more than \$7,000 in 1984 dollars. The family with child care expenses in 34 States had to increase its earnings by over \$3,000; and in 8 States by over \$7,000.

Appendix L gives summary State by State data on the earnings necessary to keep the single parent family of three at the poverty line, 75 percent of poverty and 125 percent of poverty in 1980 and 1984. In addition, Appendix M gives a complete State by State breakdown of the AFDC benefits, food stamps and Federal tax burden of the family with disposable income equal to the poverty line.

**CASE STUDIES: AFDC FAMILIES IN ARKANSAS, ILLINOIS,
AND MICHIGAN**

Three case studies illustrate the changes in earnings that would be necessary to lift the single parent family of three, without child care expenses, above poverty in 1980 and 1984. As in the preceding chapter, we selected these three states to illustrate results in a high benefit, medium benefit, and low benefit State. Unlike the summaries of the national data presented elsewhere throughout the chapter, all dollars figures are shown in current, rather than constant, dollars.

The Arkansas family This family with disposable income at the poverty level in 1980 must increase its disposable earnings by 50 percent to remain at the poverty level in 1984. Food stamps and the earned income tax credit decline as earnings increase. With the earnings required to stay at poverty, the family in 1984 owes income taxes and its payroll taxes more than double. The family at the poverty level in Arkansas was ineligible for AFDC in 1980 and continues to have income in excess of Arkansas standards in 1984.

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN INCOME EQUAL TO 100 PERCENT OF POVERTY IN ARKANSAS				
	1980	1984	CHANGE	% CHANGE
WAGES	5191	7798	2607	50.2
AFDC	0	0	0	0.0
FOOD STAMPS	1166	1015	-151	-12.9
EITC	500	275	-225	-44.9
FEDERAL INCOME TAXES	0	279	279	0.0
FEDERAL PAYROLL TAXES	318	522	204	64.2
CHILD CARE EXPENSES	0	0	0	0.0
DISPOSABLE INCOME	6539	8287	1748	26.7

The Illinois family. To stay at the poverty level, a female headed family with two children must double its earnings between 1980 and 1984. Although AFDC was supplementing their earnings in 1980, the 1984 family was ineligible for AFDC and Medicaid. Food stamp benefits also declined. As earnings increased, the EITC fell, the family began to pay income taxes, and payroll taxes nearly tripled.

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN ILLINOIS

	1980	1984	CHANGE	% CHANGE
WAGES	3868	7798	3929	101.6
AFDC	1482	0	-1482	-100.0
FOOD STAMPS	1039	1015	-24	-2.3
EITC	367	275	-112	-28.8
FEDERAL INCOME TAXES	0	279	279	0.0
FEDERAL PAYROLL TAXES	237	522	285	120.3
CHILD CARE EXPENSES	0	0	0	0.0
DISPOSABLE INCOME	6539	8287	1748	26.7

The Michigan Family. For the Michigan family with disposable income equal to the poverty level main income sources in 1980 are AFDC and food stamps, with some supplementary earnings. In 1984 a family at the same income level is not eligible for AFDC and must dramatically increase its earnings.

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MICHIGAN (MAYNE)

	1980	1984	CHANGE	% CHANGE
WAGES	977	7798	6820	697.8
AFDC	4781	0	-4781	-100.0
FOOD STAMPS	743	1015	272	36.6
EITC	98	275	178	181.6
FEDERAL INCOME TAXES	0	279	279	0.0
FEDERAL PAYROLL TAXES	60	522	463	772.0
CHILD CARE EXPENSES	0	0	0	0.0
DISPOSABLE INCOME	6539	8287	1748	26.7

EARNINGS DATA FOR FEMALE HEADED FAMILIES

Actual Earnings Experience of the Female Headed Family of Three. The earnings necessary to keep the average single parent family of three above the poverty line in 1980 and 1984 in constant dollars has been compared. Table 2 looks at the actual earnings distribution of all female headed families of three in 1980, and in 1983, (in 1984 dollars). Because 1984 earnings data are not yet available, the study assumes that the real earnings distribution in 1984 for these families is the same as in 1983. (That is, the boundaries of the 1983 deciles have been inflated by our assumed inflation rate for 1984 of 4.4 percent.) This allows a comparison of 1980 figures with our estimated 1984 figures. The implications of this assumption are discussed below.

TABLE 2
Earnings Distribution of Female Headed Households
of Three, with Earnings, By Earner Decile

	Earnings Boundary of Households by Decile		
	1980 in 1984 <u>Dollars</u>	<u>1983</u>	1983 in 1984 <u>Dollars</u>
Lowest decile	\$ 1,259	\$ 989	\$ 1,032
2nd decile	3,444	2,720	2,840
3d decile	5,955	5,060	5,283
4th decile	8,236	7,420	7,746
5th decile	10,477	10,000	10,440
6th decile	12,861	11,637	12,149
7th decile	15,204	14,000	14,616
8th decile	18,371	17,000	17,748
9th decile	25,340	23,000	24,012
Top decile	above 25,340	above 23,000	above 24,012

Source: Compiled by Committee Staff from data supplied by Congressional Budget Office, derived from Bureau of the Census Current Population Survey public use tapes.

Table 2 shows that in 1980, only 24 percent of female headed families of three were unable to earn the amount required on average to lift the disposable income of three person single parent families above poverty. By 1984, the probability of having sufficient earnings had declined substantially. In 1984, nearly 40 percent of these families earned less than \$7,745; the average earnings needed to escape poverty. (To attain these percentages, the required earnings are interpolated from the distribution shown in Table 2 assuming a uniform distribution within deciles).

Between 1980 and 1984, there was an even greater decline in the probability that a three person

female headed family could earn enough to escape poverty when child care expenses are considered. In 1980, 27 percent of these families earned less than the \$5,177 in 1984 dollars needed on average to lift the income of a three person household with child care expenses above poverty. In 1984, nearly half, or 47 percent, failed to earn the \$9,663 required for this purpose.

In developing this argument, it is assumed that in 1984 these families had the same earnings distribution as in 1983, except adjusted for 1984 dollars. However, it is possible that between 1983 and 1984, improvements in the economy raised the earnings of these families above their real 1983 level.

How much did the earnings distribution have to change between 1983 and 1984 in order to ensure that the female headed household of three was equally likely to earn enough to escape poverty in 1984 as in 1980? An examination of Table 2 shows that earnings of the lowest fractiles of earners would have to increase substantially. In 1980, 24 percent of these households were unable to earn enough to escape poverty. The earnings of the lowest earning 24 percent of families of three would have to double in real terms between 1983 and 1984, or rise from \$3,866 to \$7,745. (Again, values are interpolated assuming a uniform distribution within deciles).

If child care expenses are considered, even more dramatic earnings changes between 1983 and 1984 are necessary to ensure that this family is equally likely to earn enough to raise its disposable income above poverty in 1984 as in 1980. In 1980, only 27 percent of female headed families of three have earnings below the average required earnings. The earnings of the lowest 27 percent of families would have to increase by 112.4 percent, or more than double between 1983 and 1984, from \$4,550 to \$9,663 to enable them to escape poverty.

In summary, we find that the female headed three person family is much less likely to earn enough to raise its disposable income, including taxes and transfers, above poverty in 1984 than it was in 1980. This conclusion was reached with the assumption that the real earnings distribution of these families was the same in 1984 as in 1983.

The possibility that changes in real earnings may have made it more likely that the family will escape poverty in 1984 than in 1983 is considered. However, we found that earnings of the families at the bottom of the earnings distribution would have to double in order for female headed families of three to have the same probability of escaping poverty in 1984 as in 1980.

Trends in number and degree of pre-transfer poverty of all female headed households with earnings below poverty. Table 3 examines the distribution of earnings of female headed households without earnings, or with earnings below poverty line. Table 4 isolates the earnings distribution of the earners among this group. Because 1984 earnings data do not exist, this data is shown for 1979 and 1983. These tables show that during a period in which earnings had to increase in order to raise the family out of poverty, there is some evidence that the earnings decreased for women who were poor before transfers.

Table 3 shows that the number of female headed households with no earnings or earnings below poverty increased by 24 percent between 1979 and 1983, from 4.3 million to 5.3 million. Within this group, there is some slippage of income; the number of non-earners and very low earners increased both in absolute terms and as a percentage of the whole. The number of non earners grew by about 700,000; and as a percentage of the total, non-earners grew slightly from 46.9 to 51.1 percent. Within the category of earners, shown in Table 4, the number of low earners (below 50 percent of poverty) grew from 55.2 percent of earners to 59.7 percent. The number of relatively high earners (75 percent to 100 percent of poverty) fell from 23.3 percent of the total to 19.3 percent of the total.

TABLE 3

Earnings Distribution of Female Headed Households
 With No Earnings
 And With Earnings Below The Poverty Line
 (Numbers in Thousands)

Earnings as a % of Poverty	1979		1983	
	Number	Percent	Number	Percent
No earnings	2,021	46.9	2,733	51.1
Below 25%	786	18.3	968	18.1
25% - 49%	475	11.0	592	11.1
50% - 74%	496	11.5	550	10.3
75% - 89%	324	7.5	316	5.9
90% - 100%	203	4.7	188	3.5
Total	4,305	100.0	5,348	100.0

TABLE 4

Distribution of Earnings
 of Female Headed Families with Earnings
 Below the Poverty Line *
 (Numbers in Thousands)

Earnings as a % of Poverty	1979		1984	
	Number	Percent	Number	Percent
Below 25%	786	34.4	968	37.0
25% to 49%	475	20.8	592	22.7
50% to 74%	496	21.7	550	21.0
75% to 89%	326	14.2	316	12.1
90% to 100%	203	8.9	188	7.2
Total	2,284	100.0	2,615	100.0

* Does not include non-earners

Tables 3 and 4 compiled by Committee staff from data supplied by the Congressional Budget Office based upon the Bureau of the Census Current Population Survey public use tapes.

VI. WHAT HAPPENED TO FEDERAL EXPENDITURES FOR LOW INCOME PEOPLE BETWEEN 1980 AND 1984?

The preceding sections examined the incomes of poor and near-poor families in 1980 and 1984. The data indicate that such families were unable to maintain their standard of living over this period without substantial increases in their real earnings level, in large measure because of changes in Federal welfare programs.

This chapter briefly examines trends in Federal expenditures for programs over the last four years. The data support the conclusions reached by the preceding sections: for every poor person, there is substantially less cash assistance available in 1983 than in 1980. That is, cash assistance, reflected in the disposable income of poor families in determining its poverty status, declined 19 percent for every poor person between 1980 and 1983. If the cash wages available through job training is included in this figure, cash assistance per poor person dropped a total of \$324 or 33 percent.

A second conclusion can also be drawn. Non-cash assistance is not included in determining disposable incomes and a family's poverty status for the purpose of the official definition (the definition used in this study). But noncash assistance is clearly a factor in the standard of living of families whose cash income is near or at the poverty level. Between 1980 and 1983, the level of noncash benefits available for each poor person declined by \$63 (in constant 1983 dollars) or 4 percent in real terms. Between these three years, total Federal means tested cash assistance in major programs available for each poor person dropped by \$387 (in constant 1983 dollars) a real drop of 15.5 percent.

(50)

TRENDS IN AGGREGATE REAL WELFARE SPENDING

Table 1 shows that between 1980 and 1983, means tested Federal spending in these programs fell by about \$1 billion measured in 1983 dollars. In percentage terms, this decline is quite small, about 1.2 percent over the period, or less than one half of one percent a year.

Excluding medical benefits from these totals, means tested Federal spending in these programs fell by \$2.4 billion in 1983 dollars, or 4.2 percent in real terms. This decline is largely attributable to declines in total real spending in cash assistance, which fell by \$1.3 billion over this period, and in expenditures on jobs programs, which fell by \$5.5 billion. Real spending in other programs actually increased somewhat: expenditures on food assistance rose by \$1.6 billion, housing by \$2.8 billion, and medical assistance by \$1.4 billion. To a large extent, increases in food assistance reflect the declines in cash public assistance programs.

TRENDS IN REAL WELFARE SPENDING PER POOR PERSON

While real spending on these programs declined somewhat between 1980 and 1983, the number of poor persons prior to the receipt of benefits from means-tested programs in the United States increased by 16 percent, from 34.0 million to 37.3 million, a total increase of 5.3 million persons. As a result the total amount of spending in these programs available for each poor person dropped substantially.

Table 2 summarizes the changes in spending available for every poor person throughout this period. This table does not show the mean dollars actually received by each poor person from these programs during these years. Some means tested spending goes to individuals above the poverty line; and many poor individuals receive no money at all from Federal welfare programs. Census Bureau reports periodically attempt to identify those portions of selected cash assistance programs going to people in poverty. But thorough studies of the income of recipients of most federal means tested spending do not exist.

TABLE 1

Federal Expenditures for Major Means Tested Programs
in 1980 and 1983, Shown in 1983 Dollars,
in Millions of Dollars

Spending Category	1980 (1983 dollars)	1983	Change (1983 dollars)	Percent change
Expenditures, excluding medical	56,368	53,981	-2,387	-4.2
Expenditures, including medical	80,064	79,066	- 998	-1.2
Cash benefits	24,163	22,831	-1,332	-5.5
Food benefits	16,126	17,771	1,645	10.2
Housing benefits	6,649	9,423	2,777	41.8
Job programs	7,534	2,058	-5,476	-72.7
Low income energy assistance	1,896	1,898	2	-
Medical benefits	23,696	25,085	1,389	5.9

Source: Compiled from data prepared by Congressional Research Service in accordance with specific instructions from Committee staff concerning definitions, programs to be included, and basic table format.

¹ See appendix for full text of tables submitted by CRS, list of programs included in each spending category, and explanation of CRS methodology.

Table 2 shows that, between 1980 and 1983, spending through these programs available for every poor person dropped by \$387 in constant 1983 dollars, a real decline of 15.5 percent. Spending on cash benefits per poor person dropped by \$144, in 1983 dollars, or 19 percent. Spending on job programs dropped by \$180 for every poor person, or 76.6 percent. In fact, measured as expenditures per poor person, spending on every category of assistance fell, with one exception: expenditures on housing programs rose \$44 for every poor person.

TRENDS IN MEANS TESTED SPENDING, 1976-1980

Tables 3 and 4 summarize trends in Federal spending on these same programs between 1976 and 1980. Table 3 shows that aggregate spending on these programs rose by \$15.6 billion in constant 1983 dollars, or 24.1 percent. Excluding medical benefits, spending rose by \$9.6 billion in constant 1983 dollars, or 20.5 percent. Spending in every major category of assistance rose, except for cash benefits, which declined by about \$700 million constant 1983 dollars, or 3 percent.

During this period the number of people who were poor before cash transfers rose by 4.25 million, or 15.3 percent. Because growth in federal welfare spending outpaced this increase, means tested spending available for every poor person grew by \$177 in 1983 dollars, or 7.6 percent. Spending in every major category increased per person, with the exception of cash benefits, which dropped per poor person by \$141 in 1983 dollars. This drop was more than offset by increases in every other category of spending.

PROJECTIONS, 1984-1989

Data in Appendix N show estimated federal expenditures under Administration policies in major assistance programs for low income persons as a percentage of gross national product (GNP). Expenditures in these program except for medicaid, are projected to decline between fiscal year 1984 and 1989. The increase in medicaid is less than .1 percent.

TABLE 2

**Federal Spending for Every Person Poor Before Transfers
Through Major Means Tested Benefit Programs
in 1980 and 1983
Shown in 1983 Dollars¹**

Spending category	1980 (1983 dollars)	1983	Change (1983 dollars)	Percent change
Expenditures, excluding medical	1,763	1,446	-317	-18.0
Expenditures, including medical	2,504	2,117	-387	-15.5
Cash benefits	756	612	-144	-19.0
Food benefits	504	476	-28	-5.6
Housing benefits	208	252	44	21.2
Jobs programs	235	55	-180	-76.6
Low income energy assistance	59	51	-8	-13.6
Medical benefits	741	672	-69	-9.3

Source: Compiled from data prepared by Congressional Research Service in accordance with specific instructions from Committee staff concerning definitions, programs to be included, and basic table format

¹See appendix for full text of tables submitted by CRS, list of programs included in each spending category, and explanation of CRS methodology.

TABLE 3

Federal Expenditures for Major Means Tested Benefits
in 1976 and 1980
Shown in 1983 Dollars
in Millions of Dollars

Spending Category	1976 (1983 dollars)	1980 (1983 dollars)	Change (1983 dollars)	Percent Change
Expenditures, excluding medical	46,791	56,368	9,577	20.5
Expenditures, including medical	64,507	80,064	15,557	24.1
Cash benefits	24,872	24,163	-709	-2.9
Food benefits	12,692	16,126	3,434	27.1
Housing benefits	4,088	6,649	2,561	62.6
Jobs programs	5,140	7,534	2,394	46.6
Low income energy assistance	--	1,896	1,896	--
Medical benefits	17,716	23,696	5,980	38.8

Source: Compiled from data prepared by Congressional Research Service in accordance with specific instructions from Committee staff concerning definitions, programs to be included, and basic table format

See appendix for full text of tables submitted by CRS, list of programs included in each spending category, and explanation of CRS methodology

TABLE 4

Federal Spending for Every Person Poor Before Transfers
Through Major Means Tested Benefit Programs
in 1976 and 1980
Shown in 1983 dollars

Spending Category	1976 (1983 dollars)	1980 (1983 dollars)	Change (1983 dollars)	Percent Change
Expenditures, excluding benefits	1,688	1,763	75	4.4
Expenditures, including medical	2,327	2,504	177	7.6
Cash benefits	897	756	-141	-15.7
Food benefits	458	504	46	10.0
Housing benefits	147	208	61	41.5
Jobs programs	185	235	50	27.0
Low income energy assistance	--	59	59	--
Medical benefits	639	741	102	16.0

Source: Compiled from data prepared by Congressional Research Service in accordance with specific instructions from Committee staff concerning definitions, programs to be included, and basic table format.

See appendix for full text of tables submitted by CRS, list of programs included in each spending category, and explanation of CRS methodology.

The largest declines are estimated for cash assistance programs such as aid to families with dependent children (AFDC) and general assistance. As a percentage of GNP, expenditures for these programs will decline significantly from 12. to .14 percent. Expenditures for the food stamp program are estimated to decline 28 percent, from .32 percent of GNP in 1984 to .23 percent in 1989. Spending for the low-income elderly (Supplemental Security Income--SSI) is projected to decline 16 percent, from .24 percent to .20 percent of GNP; spending for subsidized housing is also estimated to decline 12.5 percent.

APPENDIX A

AMOUNTS OF AFDC AND FOOD STAMPS WITH NO WAGES
FOR A SINGLE PARENT WITH TWO CHILDREN;
WITH THREE CHILDREN; AND A TWO PARENT FAMILY
WITH TWO CHILDREN IN 1980 AND 1984
IN CONSTANT 1984 DOLLARS FOR EACH STATE

NOTE: Income is AFDC plus food stamps.

(50)

SINGLE PARENT WITH TWO CHILDREN

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A FAMILY OF THREE WITH WAGES EQUAL TO 0

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	4304	51.9	3804	45.9	-11.6
ARIZONA	5207	62.8	4891	59.0	-6.1
ARKANSAS	4771	57.6	4311	52.0	-9.6
CALIFORNIA	8092	97.6	7595	91.7	-6.1
COLORADO	6144	74.1	5840	70.5	-4.9
CONNECTICUT	7379	89.0	7520	90.7	1.9
DELAWARE	5888	71.1	5344	64.5	-9.2
DIST. OF COL.	6101	73.6	5445	65.7	-10.8
FLORIDA	5133	61.9	4874	58.8	-5.0
GEORGIA	4803	58.0	4681	56.5	-2.5
IDAHO	6495	78.4	5487	66.2	-15.5
ILLINOIS	6123	73.9	5470	66.0	-10.7
INDIANA	5771	69.6	5084	61.3	-11.9
IOWA	6889	83.1	5957	71.9	-13.5
KANSAS	6729	81.2	6067	73.2	-9.9
KENTUCKY	5058	61.0	4588	55.4	-9.3
LOUISIANA	4898	59.1	4529	54.7	-7.5
MAINE	6038	72.9	5957	71.9	-1.3
MARYLAND	5931	71.6	5717	69.0	-3.6
MASSACHUSETTS	6868	82.9	6260	75.5	-8.9
MICHIGAN(WAYNE)	7581	91.5	6058	73.1	-20.1
MINNESOTA	7496	90.5	7335	88.5	-2.1
MISSISSIPPI	3969	47.9	3540	42.7	-10.8
MISSOURI	5697	68.7	5143	62.1	-9.7
MONTANA	5814	70.2	5722	69.1	-1.6
NEBRASKA	6357	76.7	5873	70.9	-7.6
NEVADA	5846	70.5	4849	58.5	-17.1
NEW HAMPSHIRE	6740	81.3	6109	73.7	-9.4
NEW JERSEY	6889	83.1	6167	74.4	-10.5
NEW MEXICO	5399	65.1	5101	61.5	-5.5
NEW YORK (NYC)	7251	87.5	7023	84.7	-3.1
NORTH CAROLINA	5101	61.5	4630	55.9	-9.2
NORTH DAKOTA	6612	79.8	5932	71.6	-10.3
OHIO	5857	70.7	5252	63.4	-10.3
OKLAHOMA	6059	73.1	5302	64.0	-12.5
OREGON	7187	86.7	6449	77.8	-10.3
PENNSYLVANIA	6442	77.7	5873	70.9	-8.8
RHODE ISLAND	6676	80.6	7218	87.1	8.1
SOUTH CAROLINA	4430	53.5	4345	52.4	-1.9
SOUTH DAKOTA	6474	78.1	5697	68.7	-12.0
TENNESSEE	4356	52.6	4044	48.8	-7.2
TEXAS	4273	51.6	4164	50.2	-2.6
UTAH	6889	83.1	5983	72.2	-13.2
VERMONT	8294	100.1	7621	92.0	-8.1
VIRGINIA	5803	70.0	5680	68.5	-2.1
WASHINGTON	7932	95.7	7047	85.0	-11.2
WEST VIRGINIA	5250	63.3	4664	56.3	-11.2
WISCONSIN	7783	93.9	7411	89.4	-4.8
WYOMING	5505	66.4	5159	62.3	-6.5
AVERAGE	6094	73.5	5608	67.7	-8.0

SINGLE PARENT WITH THREE CHILDREN

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A FAMILY OF FOUR WITH WAGES EQUAL TO 0

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	5301	49.9	4800	45.2	-9.5
ARIZONA	6323	59.5	5950	56.0	-5.9
ARKANSAS	5727	53.9	5186	48.8	-9.5
CALIFORNIA	9719	91.5	9125	85.9	-6.1
COLORADO	7462	70.2	7102	66.8	-4.8
CONNECTICUT	8804	82.9	8924	84.0	1.4
DELAWARE	7047	66.3	6404	60.3	-9.1
DIST. OF COL.	7441	70.0	6656	62.6	-10.6
FLORIDA	6174	58.1	5875	55.3	-4.9
GEORGIA	5780	54.4	6059	57.0	4.8
IDAHO	7633	71.8	6471	60.9	-15.2
ILLINOIS	7452	70.1	6673	62.8	-10.5
INDIANA	7079	66.6	6236	58.7	-11.9
IOWA	8186	77.0	7101	66.8	-13.3
KANSAS	7878	74.1	7126	67.1	-9.5
KENTUCKY	6228	58.6	5648	53.2	-9.3
LOUISIANA	5993	56.4	5547	52.2	-7.4
MAINE	7473	70.3	7378	69.4	-1.3
MARYLAND	7196	67.7	6920	65.1	-3.8
MASSACHUSETTS	8186	77.0	7471	70.3	-8.7
MICHIGAN(WAYNE)	9059	85.3	7286	68.6	-19.6
MINNESOTA	8900	83.8	8714	82.0	-2.1
MISSISSIPPI	5003	47.1	4476	42.1	-10.5
MISSOURI	6813	64.1	6169	58.1	-9.5
MONTANA	7250	68.2	7151	67.3	-1.4
NEBRASKA	7665	72.1	7109	66.9	-7.2
NEVADA	7069	66.5	5866	55.2	-17.0
NEW HAMPSHIRE	7899	74.3	7185	67.6	-9.0
NEW JERSEY	8133	76.5	7303	68.7	-10.2
NEW MEXICO	6568	61.8	6211	58.4	-5.4
NEW YORK (NYC)	8793	82.8	8476	79.8	-3.6
NORTH CAROLINA	5961	56.1	5438	51.2	-8.8
NORTH DAKOTA	8069	75.9	7252	68.2	-10.1
OHIO	7207	67.8	6463	60.8	-10.3
OKLAHOMA	7441	70.0	6513	61.3	-12.5
OREGON	8421	79.2	7756	73.0	-7.9
PENNSYLVANIA	7782	73.2	7067	66.5	-9.2
RHODE ISLAND	7867	74.0	8473	79.7	7.7
SOUTH CAROLINA	5408	50.9	5312	50.0	-1.8
SOUTH DAKOTA	7569	71.2	6698	63.0	-11.5
TENNESSEE	5301	49.9	4993	47.0	-5.8
TEXAS	5216	49.1	5077	47.8	-2.7
UTAH	8293	78.0	7151	67.3	-13.8
VERMONT	9602	90.4	8806	82.9	-8.3
VIRGINIA	6973	65.6	6765	63.7	-3.0
WASHINGTON	9432	88.8	8434	79.4	-10.6
WEST VIRGINIA	6377	60.0	5673	53.4	-11.0
WISCONSIN	9357	88.1	6631	62.4	-29.1
WYOMING	6600	62.1	6185	58.2	-6.3
AVERAGE	7329	69.0	6720	63.2	-8.3

TWO PARENT FAMILY WITH TWO CHILDREN

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A FAMILY OF FOUR WITH WAGES EQUAL TO 0

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	3178	29.9	3036	28.6	-4.5
ARIZONA	3178	29.9	3036	28.6	-4.5
ARKANSAS	3178	29.9	3036	28.6	-4.5
CALIFORNIA	9719	91.5	9125	85.9	-6.1
COLORADO	7633	71.8	7261	68.3	-4.9
CONNECTICUT	8804	82.9	8924	84.0	1.4
DELAWARE	7047	66.3	6404	60.3	-9.1
DIST. OF COL.	7441	70.0	6656	62.6	-10.6
FLORIDA	3178	29.9	3036	28.6	-4.5
GEORGIA	3178	29.9	3036	28.6	-4.5
IDAHO	3178	29.9	3036	28.6	-4.5
ILLINOIS	7452	70.1	6673	62.8	-10.5
INDIANA	3178	29.9	3036	28.6	-4.5
IOWA	8186	77.0	7101	66.8	-13.3
KANSAS	7878	74.1	7126	67.1	-9.5
KENTUCKY	3178	29.9	3036	28.6	-4.5
LOUISIANA	3178	29.9	3036	28.6	-4.5
MAINE	3178	29.9	3036	28.6	-4.5
MARYLAND	7196	67.7	6920	65.1	-3.8
MASSACHUSETTS	8186	77.0	7471	70.3	-8.7
MICHIGAN(WAYNE)	9059	85.3	7286	68.6	-19.6
MINNESOTA	8900	83.8	8596	80.9	-3.4
MISSISSIPPI	3178	29.9	3036	28.6	-4.5
MISSOURI	6813	64.1	6169	58.1	-9.5
MONTANA	7250	68.2	3036	28.6	-58.1
NEBRASKA	7665	72.1	7109	66.9	-7.2
NEVADA	3178	29.9	3036	28.6	-4.5
NEW HAMPSHIRE	3178	29.9	3036	28.6	-4.5
NEW JERSEY	8133	76.5	7303	68.7	-10.2
NEW MEXICO	3178	29.9	3036	28.6	-4.5
NEW YORK (NYC)	8793	82.8	8476	79.8	-3.6
NORTH CAROLINA	3178	29.9	3036	28.6	-4.5
NORTH DAKOTA	3178	29.9	3036	28.6	-4.5
OHIO	7207	67.8	6463	60.8	-10.3
OKLAHOMA	3178	29.9	3036	28.6	-4.5
OREGON	3178	29.9	3036	28.6	-4.5
PENNSYLVANIA	7782	73.2	7067	66.5	-9.2
RHODE ISLAND	7867	74.0	8473	79.7	7.7
SOUTH CAROLINA	3178	29.9	3036	28.6	-4.5
SOUTH DAKOTA	3178	29.9	3036	28.6	-4.5
TENNESSEE	3178	29.9	3036	28.6	-4.5
TEXAS	3178	29.9	3036	28.6	-4.5
UTAH	8293	78.0	3036	28.6	-63.4
VERMONT	9602	90.4	8806	82.9	-8.3
VIRGINIA	3178	29.9	3036	28.6	-4.5
WASHINGTON	9432	88.8	8434	79.4	-10.6
WEST VIRGINIA	6377	60.0	5673	53.4	-11.0
WISCONSIN	9357	88.1	8924	84.0	-4.6
WYOMING	3178	29.9	3036	28.6	-4.5
AVERAGE	5681	53.5	5130	48.3	-9.7

APPENDIX B

STATE SUMMARY TABLES OF DISPOSABLE
INCOME, DISPOSABLE INCOME AS A PERCENT OF POVERTY,
AND CHANGES IN REAL INCOME FOR WAGES EQUAL TO
50, 75, 100 AND 125 PERCENT OF POVERTY
FOR A SINGLE PARENT WITH TWO CHILDREN

NOTE: Disposable income is AFDC + food stamps +
wages less Federal income and payroll taxes.

	<u>Wages</u>	
	<u>1980</u>	<u>1984</u>
50% of poverty	\$3,270	\$4,144
75% of poverty	4,904	6,215
100% of poverty	6,539	8,287
125% of poverty	8,174	10,359

(63)

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF THREE WITH WAGES EQUAL TO 50 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	6366	76.8	6194	74.7	-2.7
ARIZONA	7069	85.3	6194	74.7	-12.4
ARKANSAS	6633	80.0	6194	74.7	-6.6
CALIFORNIA	9954	120.1	8296	100.1	-16.7
COLORADO	8006	96.6	6996	84.4	-12.6
CONNECTICUT	9241	111.5	8220	99.2	-11.0
DELAWARE	7751	93.5	6194	74.7	-20.1
DIST. OF COL.	7964	96.1	6194	74.7	-22.2
FLORIDA	6995	84.4	6194	74.7	-11.4
GEORGIA	6665	80.4	6194	74.7	-7.1
IDAHO	8357	100.9	6194	74.7	-25.9
ILLINOIS	7985	96.4	6194	74.7	-22.4
INDIANA	7868	94.9	6194	74.7	-21.3
IOWA	8751	105.6	6658	80.3	-23.9
KANSAS	8592	103.7	6767	81.7	-21.2
KENTUCKY	6920	83.5	6194	74.7	-10.5
LOUISIANA	6761	81.6	6194	74.7	-8.4
MAINE	7900	95.3	6658	80.3	-15.7
MARYLAND	7793	94.0	6194	74.7	-20.5
MASSACHUSETTS	8730	105.3	6960	84.0	-20.3
MICHIGAN(WAYNE)	9443	114.0	6759	81.6	-20.4
MINNESOTA	9358	112.9	8035	97.0	-14.1
MISSISSIPPI	7037	84.9	6194	74.7	-12.0
MISSOURI	7559	91.2	6194	74.7	-18.1
MONTANA	7676	92.6	6423	77.5	-16.3
NEBRASKA	8219	99.2	6574	79.3	-20.0
NEVADA	7708	93.0	6194	74.7	-19.6
NEW HAMPSHIRE	8602	103.8	6809	82.2	-20.8
NEW JERSEY	8751	105.6	6868	82.9	-21.5
NEW MEXICO	7261	87.6	6194	74.7	-14.7
NEW YORK (NYC)	9113	110.0	7723	93.2	-15.3
NORTH CAROLINA	6963	84.0	6194	74.7	-11.0
NORTH DAKOTA	8475	102.3	6633	80.0	-21.7
OHIO	7719	93.1	6194	74.7	-19.7
OKLAHOMA	7921	95.6	6194	74.7	-21.8
OREGON	9049	109.2	6952	83.9	-23.2
PENNSYLVANIA	8304	100.2	6574	79.3	-20.8
RHODE ISLAND	8538	103.0	7918	95.5	-7.3
SOUTH CAROLINA	6741	81.3	6194	74.7	-8.1
SOUTH DAKOTA	8336	100.6	6397	77.2	-23.3
TENNESSEE	6366	76.8	6194	74.7	-2.7
TEXAS	6366	76.8	6194	74.7	-2.7
UTAH	8751	105.6	7887	95.2	-9.9
VERMONT	10157	122.6	8321	100.4	-18.1
VIRGINIA	7666	92.5	6381	77.0	-16.8
WASHINGTON	9795	118.2	7747	93.5	-20.9
WEST VIRGINIA	7112	85.8	6194	74.7	-12.9
WISCONSIN	9646	116.4	8111	97.9	-15.9
WYOMING	7367	88.9	6194	74.7	-15.9
AVERAGE	8006	96.6	6684	80.7	-16.5

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF THREE WITH WAGES EQUAL TO 75 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	8021	96.8	7576	91.4	-5.6
ARIZONA	8021	96.8	7576	91.4	-5.6
ARKANSAS	8021	96.8	7576	91.4	-5.6
CALIFORNIA	10779	130.1	8186	98.8	-24.1
COLORADO	8831	106.6	7576	91.4	-14.2
CONNECTICUT	10066	121.5	8110	97.9	-19.4
DELAWARE	8575	103.5	7576	91.4	-11.7
DIST. OF COL.	8788	106.0	7576	91.4	-13.8
FLORIDA	8021	96.8	7576	91.4	-5.6
GEORGIA	8021	96.8	7576	91.4	-5.6
IDAHO	9182	110.8	7576	91.4	-17.5
ILLINOIS	8809	106.3	7576	91.4	-14.0
INDIANA	8692	104.9	7576	91.4	-12.8
IOWA	9576	115.6	7576	91.4	-20.9
KANSAS	9416	113.6	7576	91.4	-19.5
KENTUCKY	8021	96.8	7576	91.4	-5.6
LOUISIANA	8021	96.8	7576	91.4	-5.6
MAINE	8724	105.3	7576	91.4	-13.2
MARYLAND	8618	104.0	7576	91.4	-12.1
MASSACHUSETTS	9555	115.3	7576	91.4	-20.7
MICHIGAN(WAYNE)	10268	123.9	7576	91.4	-26.2
MINNESOTA	10183	122.9	7925	95.6	-22.2
MISSISSIPPI	8069	97.4	7576	91.4	-6.1
MISSOURI	8384	101.2	7576	91.4	-9.6
MONTANA	8501	102.6	7576	91.4	-10.9
NEBRASKA	9044	109.1	7576	91.4	-16.2
NEVADA	8533	103.0	7576	91.4	-11.2
NEW HAMPSHIRE	9427	113.8	7576	91.4	-19.6
NEW JERSEY	9576	115.6	7576	91.4	-20.9
NEW MEXICO	8086	97.6	7576	91.4	-6.3
NEW YORK (NYC)	9938	119.9	7576	91.4	-23.8
NORTH CAROLINA	8021	96.8	7576	91.4	-5.6
NORTH DAKOTA	9299	112.2	7576	91.4	-18.5
OHIO	8543	103.1	7576	91.4	-11.3
OKLAHOMA	8746	105.5	7576	91.4	-13.4
OREGON	9874	119.2	7576	91.4	-23.3
PENNSYLVANIA	9129	110.2	7576	91.4	-17.0
RHODE ISLAND	9363	113.0	7576	91.4	-19.1
SOUTH CAROLINA	8021	96.8	7576	91.4	-5.6
SOUTH DAKOTA	9161	110.5	7576	91.4	-17.3
TENNESSEE	8021	96.8	7576	91.4	-5.6
TEXAS	8021	96.8	7576	91.4	-5.6
UTAH	9576	115.6	8478	102.3	-11.5
VERMONT	10981	132.5	8211	99.1	-25.2
VIRGINIA	8490	102.5	7576	91.4	-10.8
WASHINGTON	10619	128.1	7576	91.4	-28.7
WEST VIRGINIA	8021	96.8	7576	91.4	-5.6
WISCONSIN	10470	126.3	8001	96.5	-23.6
WYOMING	8192	98.9	7576	91.4	-7.5
AVERAGE	8945	107.9	7646	92.3	-14.5

**SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF THREE WITH WAGES EQUAL TO 100 PERCENT OF POVERTY**

	1980 (1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	9175	110.7	8503	102.6	-7.3
ARIZONA	9175	110.7	8503	102.6	-7.3
ARKANSAS	9175	110.7	8503	102.6	-7.3
CALIFORNIA	11287	136.2	8503	102.6	-24.7
COLORADO	9339	112.7	8503	102.6	-8.9
CONNECTICUT	10574	127.6	8503	102.6	-19.6
DELAWARE	9175	110.7	8503	102.6	-7.3
DIST. OF COL.	9296	112.2	8503	102.6	-8.5
FLORIDA	9175	110.7	8503	102.6	-7.3
GEORGIA	9175	110.7	8503	102.6	-7.3
IDAHO	9690	116.9	8503	102.6	-12.2
ILLINOIS	9318	112.4	8503	102.6	-8.7
INDIANA	9200	111.0	8503	102.6	-7.6
IOWA	10084	121.7	8503	102.6	-15.7
KANSAS	9924	119.8	8503	102.6	-14.3
KENTUCKY	9175	110.7	8503	102.6	-7.3
LOUISIANA	9175	110.7	8503	102.6	-7.3
MAINE	9232	111.4	8503	102.6	-7.9
MARYLAND	9175	110.7	8503	102.6	-7.3
MASSACHUSETTS	10063	121.4	8503	102.6	-15.5
MICHIGAN (MAYNE)	10776	130.0	8503	102.6	-21.1
MINNESOTA	10691	129.0	8503	102.6	-20.5
MISSISSIPPI	9175	110.7	8503	102.6	-7.3
MISSOURI	9175	110.7	8503	102.6	-7.3
MONTANA	9175	110.7	8503	102.6	-7.3
NEBRASKA	9552	115.3	8503	102.6	-11.0
NEVADA	9175	110.7	8503	102.6	-7.3
NEW HAMPSHIRE	9935	119.9	8503	102.6	-14.4
NEW JERSEY	10084	121.7	8503	102.6	-15.7
NEW MEXICO	9175	110.7	8503	102.6	-7.3
NEW YORK (NYC)	10446	126.1	8503	102.6	-18.6
NORTH CAROLINA	9175	110.7	8503	102.6	-7.3
NORTH DAKOTA	9807	118.3	8503	102.6	-13.3
OHIO	9175	110.7	8503	102.6	-7.3
OKLAHOMA	9254	111.7	8503	102.6	-8.1
OREGON	10382	125.3	8503	102.6	-18.1
PENNSYLVANIA	9637	116.3	8503	102.6	-11.8
RHODE ISLAND	9871	119.1	8503	102.6	-13.9
SOUTH CAROLINA	9175	110.7	8503	102.6	-7.3
SOUTH DAKOTA	9669	116.7	8503	102.6	-12.1
TENNESSEE	9175	110.7	8503	102.6	-7.3
TEXAS	9175	110.7	8503	102.6	-7.3
UTAH	10084	121.7	8733	105.4	-13.4
VERMONT	11413	137.7	8503	102.6	-25.5
VIRGINIA	9175	110.7	8503	102.6	-7.3
WASHINGTON	11127	134.3	8503	102.6	-23.6
WEST VIRGINIA	9175	110.7	8503	102.6	-7.3
WISCONSIN	10978	132.5	8503	102.6	-22.5
WYOMING	9175	110.7	8503	102.6	-7.3
AVERAGE	9665	116.6	8508	102.7	-12.0

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF THREE WITH WAGES EQUAL TO 125 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	10054	121.3	9447	114.0	-6.0
ARIZONA	10054	121.3	9447	114.0	-6.0
ARKANSAS	10054	121.3	9447	114.0	-6.0
CALIFORNIA	11728	141.5	9447	114.0	-19.5
COLORADO	10054	121.3	9447	114.0	-6.0
CONNECTICUT	10912	131.7	9447	114.0	-13.4
DELAWARE	10054	121.3	9447	114.0	-6.0
DIST. OF COL.	10054	121.3	9447	114.0	-6.0
FLORIDA	10054	121.3	9447	114.0	-6.0
GEORGIA	10054	121.3	9447	114.0	-6.0
IDAHO	10054	121.3	9447	114.0	-6.0
ILLINOIS	10054	121.3	9447	114.0	-6.0
INDIANA	10054	121.3	9447	114.0	-6.0
IOWA	10422	125.8	9447	114.0	-9.4
KANSAS	10263	123.8	9447	114.0	-8.0
KENTUCKY	10054	121.3	9447	114.0	-6.0
LOUISIANA	10054	121.3	9447	114.0	-6.0
MAINE	10054	121.3	9447	114.0	-6.0
MARYLAND	10054	121.3	9447	114.0	-6.0
MASSACHUSETTS	10401	125.5	9447	114.0	-9.2
MICHIGAN(MAYNE)	10998	132.7	9447	114.0	-14.1
MINNESOTA	11029	133.1	9447	114.0	-14.3
MISSISSIPPI	10054	121.3	9447	114.0	-6.0
MISSOURI	10054	121.3	9447	114.0	-6.0
MONTANA	10054	121.3	9447	114.0	-6.0
NEBRASKA	10054	121.3	9447	114.0	-6.0
NEVADA	10054	121.3	9447	114.0	-6.0
NEW HAMPSHIRE	10273	124.0	9447	114.0	-8.0
NEW JERSEY	10422	125.8	9447	114.0	-9.4
NEW MEXICO	10054	121.3	9447	114.0	-6.0
NEW YORK (NYC)	10784	130.1	9447	114.0	-12.4
NORTH CAROLINA	10054	121.3	9447	114.0	-6.0
NORTH DAKOTA	10145	122.4	9447	114.0	-6.9
OHIO	10054	121.3	9447	114.0	-6.0
OKLAHOMA	10054	121.3	9447	114.0	-6.0
OREGON	10720	129.4	9447	114.0	-11.9
PENNSYLVANIA	10054	121.3	9447	114.0	-6.0
RHODE ISLAND	10209	123.2	9447	114.0	-7.5
SOUTH CAROLINA	10054	121.3	9447	114.0	-6.0
SOUTH DAKOTA	10054	121.3	9447	114.0	-6.0
TENNESSEE	10054	121.3	9447	114.0	-6.0
TEXAS	10054	121.3	9447	114.0	-6.0
UTAH	10422	125.8	9447	114.0	-9.4
VERMONT	12017	145.0	9447	114.0	-21.4
VIRGINIA	10054	121.3	9447	114.0	-6.0
WASHINGTON	11500	138.8	9447	114.0	-17.9
WEST VIRGINIA	10054	121.3	9447	114.0	-6.0
WISCONSIN	11287	136.2	9447	114.0	-16.3
WYOMING	10054	121.3	9447	114.0	-6.0
AVERAGE	10312	124.4	9447	114.0	-8.4

APPENDIX C

STATE SUMMARY TABLES OF DISPOSABLE INCOME,
 DISPOSABLE INCOME AS A PERCENT OF POVERTY, AND
 CHANGES IN REAL INCOME FOR WAGES EQUAL TO 50,
 75, 100 AND 125 PERCENT OF POVERTY FOR A SINGLE
 PARENT WITH TWO CHILDREN WITH CHILD CARE EXPENSES

NOTE: Disposable income is AFDC + food stamps +
 wages less Federal income and payroll taxes
 and child care expenses

	<u>Wages</u>	
	<u>1980</u>	<u>1984</u>
50% of poverty	\$3,270	\$4,144
75% of poverty	4,904	6,215
100% of poverty	6,539	8,287
125% of poverty	8,174	10,359

Child care expenses for:

50% of poverty	654	829
75% of poverty	981	1,243
100% of poverty	1,200	1,515
125% of poverty	1,200	1,515

(68)

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF THREE WITH WAGES EQUAL TO 50 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	6132	74.0	5591	67.5	-8.8
ARIZONA	7026	84.8	5591	67.5	-20.4
ARKANSAS	6590	79.5	5591	67.5	-15.2
CALIFORNIA	9911	119.6	8272	99.8	-16.5
COLORADO	7963	96.1	6869	82.9	-13.7
CONNECTICUT	9198	111.0	8197	98.9	-10.9
DELAWARE	7707	93.0	6021	72.7	-21.9
DIST. OF COL.	7920	95.6	6122	73.9	-22.7
FLORIDA	6952	83.9	5591	67.5	-19.6
GEORGIA	6622	79.9	5591	67.5	-15.6
IDAHO	8314	100.3	6164	74.4	-25.9
ILLINOIS	7942	95.8	6147	74.2	-22.6
INDIANA	7824	94.4	5929	71.5	-24.2
IOWA	8708	105.1	6634	80.1	-23.8
KANSAS	8548	103.2	6743	81.4	-21.1
KENTUCKY	6877	83.0	5591	67.5	-18.7
LOUISIANA	6717	81.1	5591	67.5	-16.8
MAINE	7856	94.8	6634	80.1	-15.6
MARYLAND	7750	93.5	6394	77.2	-17.5
MASSACHUSETTS	8687	104.8	6937	83.7	-20.1
MICHIGAN(WAYNE)	9400	113.4	6735	81.3	-28.4
MINNESOTA	9315	112.4	8012	96.7	-14.0
MISSISSIPPI	6765	81.6	5907	71.3	-12.7
MISSOURI	7516	90.7	5819	70.2	-22.6
MONTANA	7633	92.1	6399	77.2	-16.2
NEBRASKA	8176	98.7	6550	79.0	-19.9
NEVADA	7665	92.5	5591	67.5	-27.1
NEW HAMPSHIRE	8559	103.3	6785	81.9	-20.7
NEW JERSEY	8708	105.1	6844	82.6	-21.4
NEW MEXICO	7218	87.1	5777	69.7	-20.0
NEW YORK (NYC)	9070	109.4	7700	92.9	-15.1
NORTH CAROLINA	6920	83.5	5591	67.5	-19.2
NORTH DAKOTA	8431	101.7	6609	79.8	-21.6
OHIO	7675	92.6	5924	71.5	-22.8
OKLAHOMA	7878	95.1	5979	72.1	-24.1
OREGON	9006	108.7	7126	86.0	-20.9
PENNSYLVANIA	8261	99.7	6550	79.0	-20.7
RHODE ISLAND	8495	102.5	7895	95.3	-7.1
SOUTH CAROLINA	6518	78.7	5591	67.5	-14.2
SOUTH DAKOTA	8293	100.1	6374	76.9	-23.1
TENNESSEE	6174	74.5	5591	67.5	-9.5
TEXAS	6111	73.7	5591	67.5	-8.5
UTAH	8708	105.1	7591	91.6	-12.8
VERMONT	10113	122.0	8297	100.1	-18.0
VIRGINIA	7622	92.0	6357	76.7	-16.6
WASHINGTON	9751	117.7	7724	93.2	-20.8
WEST VIRGINIA	7069	85.3	5591	67.5	-20.9
WISCONSIN	9602	115.9	8087	97.6	-15.8
WYOMING	7324	88.4	5836	70.4	-20.3
AVERAGE	7943	95.9	6462	78.0	-18.7

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF THREE WITH WAGES EQUAL TO 75 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	6983	84.3	6658	80.3	-4.7
ARIZONA	7726	93.2	6658	80.3	-13.8
ARKANSAS	7290	88.0	6658	80.3	-8.7
CALIFORNIA	10611	128.0	8139	98.2	-23.3
COLORADO	8663	104.5	6950	83.9	-19.8
CONNECTICUT	9898	119.4	8063	97.3	-18.5
DELAWARE	8408	101.5	6658	80.3	-20.8
DIST. OF COL.	8621	104.0	6658	80.3	-22.8
FLORIDA	7652	92.3	6658	80.3	-13.0
GEORGIA	7322	88.4	6658	80.3	-9.1
IDAHO	9014	108.8	6658	80.3	-26.1
ILLINOIS	8642	104.3	6658	80.3	-23.0
INDIANA	8525	102.9	6658	80.3	-21.9
IOWA	9408	113.5	6658	80.3	-29.2
KANSAS	9249	111.6	6658	80.3	-28.0
KENTUCKY	7577	91.4	6658	80.3	-12.1
LOUISIANA	7418	89.5	6658	80.3	-10.2
MAINE	8557	103.3	6658	80.3	-22.2
MARYLAND	8450	102.0	6658	80.3	-21.2
MASSACHUSETTS	9387	113.3	6803	82.1	-27.5
MICHIGAN(WAYNE)	10100	121.9	6658	80.3	-34.1
MINNESOTA	10015	120.9	7878	95.1	-21.3
MISSISSIPPI	7684	92.7	6658	80.3	-13.4
MISSOURI	8216	99.1	6658	80.3	-19.0
MONTANA	8333	100.6	6658	80.3	-20.1
NEBRASKA	8876	107.1	6658	80.3	-25.0
NEVADA	8365	100.9	6658	80.3	-20.4
NEW HAMPSHIRE	9259	111.7	6658	80.3	-28.1
NEW JERSEY	9408	113.5	6658	80.3	-29.2
NEW MEXICO	7918	95.5	6658	80.3	-15.9
NEW YORK (NYC)	9770	117.9	7566	91.3	-22.6
NORTH CAROLINA	7620	91.9	6658	80.3	-12.6
NORTH DAKOTA	9132	110.2	6658	80.3	-27.1
OHIO	8376	101.1	6658	80.3	-20.5
OKLAHOMA	8578	103.5	6658	80.3	-22.4
OREGON	9706	117.1	6658	80.3	-31.4
PENNSYLVANIA	8961	108.1	6658	80.3	-25.7
RHODE ISLAND	9195	111.0	7741	93.7	-15.6
SOUTH CAROLINA	7386	89.1	6658	80.3	-9.8
SOUTH DAKOTA	8993	108.5	6658	80.3	-26.0
TENNESSEE	6983	84.3	6658	80.3	-4.7
TEXAS	6983	84.3	6658	80.3	-4.7
UTAH	9408	113.5	8022	96.8	-14.7
VERMONT	10685	128.9	8164	98.5	-23.6
VIRGINIA	8322	100.4	6658	80.3	-20.0
WASHINGTON	10452	126.1	7590	91.6	-27.4
WEST VIRGINIA	7769	93.7	6658	80.3	-14.3
WISCONSIN	10303	124.3	7954	96.0	-22.8
WYOMING	8024	96.8	6658	80.3	-17.0
AVERAGE	8658	104.5	6896	83.2	-20.3

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF THREE WITH WAGES EQUAL TO 100 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	8080	97.5	7551	91.1	-6.5
ARIZONA	8217	99.2	7551	91.1	-8.1
ARKANSAS	8080	97.5	7551	91.1	-6.5
CALIFORNIA	11124	134.2	7952	96.0	-28.5
COLORADO	9154	110.5	7551	91.1	-17.5
CONNECTICUT	10389	125.4	7877	95.1	-24.2
DELAWARE	8898	107.4	7551	91.1	-15.1
DIST. OF COL.	9111	109.9	7551	91.1	-17.1
FLORIDA	8143	98.3	7551	91.1	-7.3
GEORGIA	8080	97.5	7551	91.1	-6.5
IDAHO	9505	114.7	7551	91.1	-20.6
ILLINOIS	9133	110.2	7551	91.1	-17.3
INDIANA	9016	108.8	7551	91.1	-16.2
IOWA	9899	119.5	7551	91.1	-23.7
KANSAS	9739	117.5	7551	91.1	-22.5
KENTUCKY	8080	97.5	7551	91.1	-6.5
LOUISIANA	8080	97.5	7551	91.1	-6.5
MAINE	9047	109.2	7551	91.1	-16.5
MARYLAND	8941	107.9	7551	91.1	-15.5
MASSACHUSETTS	9878	119.2	7551	91.1	-23.6
MICHIGAN(WAYNE)	10591	127.8	7551	91.1	-28.7
MINNESOTA	10506	126.8	7692	92.8	-26.8
MISSISSIPPI	8326	100.5	7551	91.1	-9.3
MISSOURI	8707	105.1	7551	91.1	-13.3
MONTANA	8824	106.5	7551	91.1	-14.4
NEBRASKA	9367	113.0	7551	91.1	-19.4
NEVADA	8856	106.9	7551	91.1	-14.7
NEW HAMPSHIRE	9750	117.7	7551	91.1	-22.6
NEW JERSEY	9899	119.5	7551	91.1	-23.7
NEW MEXICO	8409	101.5	7551	91.1	-10.2
NEW YORK (NYC)	10261	123.8	7551	91.1	-26.4
NORTH CAROLINA	8111	97.9	7551	91.1	-6.9
NORTH DAKOTA	9622	116.1	7551	91.1	-21.5
OHIO	8866	107.0	7551	91.1	-14.8
OKLAHOMA	9069	109.4	7551	91.1	-16.7
OREGON	10197	123.0	7551	91.1	-26.0
PENNSYLVANIA	9452	114.1	7551	91.1	-20.1
RHODE ISLAND	9686	116.9	7551	91.1	-22.0
SOUTH CAROLINA	8080	97.5	7551	91.1	-6.5
SOUTH DAKOTA	9484	114.4	7551	91.1	-20.4
TENNESSEE	8080	97.5	7551	91.1	-6.5
TEXAS	8080	97.5	7551	91.1	-6.5
UTAH	9899	119.5	8342	100.7	-15.7
VERMONT	11413	137.7	7978	96.3	-30.1
VIRGINIA	8813	106.4	7551	91.1	-14.3
WASHINGTON	10896	131.5	7551	91.1	-30.7
WEST VIRGINIA	8260	99.7	7551	91.1	-8.6
WISCONSIN	10683	128.9	7768	93.7	-27.3
WYOMING	8515	102.8	7551	91.1	-11.3
AVERAGE	9210	111.1	7598	91.7	-17.5

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF THREE WITH WAGES EQUAL TO 125 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	9043	109.1	8596	103.7	-4.9
ARIZONA	9043	109.1	8596	103.7	-4.9
ARKANSAS	9043	109.1	8596	103.7	-4.9
CALIFORNIA	11728	141.5	8596	103.7	-26.7
COLORADO	9517	114.8	8596	103.7	-9.7
CONNECTICUT	10709	129.2	8596	103.7	-19.7
DELAWARE	9262	111.8	8596	103.7	-7.2
DIST. OF COL.	9475	114.3	8596	103.7	-9.3
FLORIDA	9043	109.1	8596	103.7	-4.9
GEORGIA	9043	109.1	8596	103.7	-4.9
IDAHO	9869	119.1	8596	103.7	-12.9
ILLINOIS	9496	114.6	8596	103.7	-9.5
INDIANA	9379	113.2	8596	103.7	-8.3
IOWA	10263	123.8	8596	103.7	-16.2
KANSAS	10103	121.9	8596	103.7	-14.9
KENTUCKY	9043	109.1	8596	103.7	-4.9
LOUISIANA	9043	109.1	8596	103.7	-4.9
MAINE	9411	113.6	8596	103.7	-8.7
MARYLAND	9304	112.3	8596	103.7	-7.6
MASSACHUSETTS	10241	123.6	8596	103.7	-16.1
MICHIGAN(WAYNE)	10998	132.7	8596	103.7	-21.8
MINNESOTA	10876	131.2	8596	103.7	-21.0
MISSISSIPPI	9043	109.1	8596	103.7	-4.9
MISSOURI	9070	109.5	8596	103.7	-5.2
MONTANA	9187	110.9	8596	103.7	-6.4
NEBRASKA	9730	117.4	8596	103.7	-11.7
NEVADA	9219	111.3	8596	103.7	-6.8
NEW HAMPSHIRE	10114	122.0	8596	103.7	-15.0
NEW JERSEY	10263	123.8	8596	103.7	-16.2
NEW MEXICO	9043	109.1	8596	103.7	-4.9
NEW YORK (NYC)	10526	127.0	8596	103.7	-18.3
NORTH CAROLINA	9043	109.1	8596	103.7	-4.9
NORTH DAKOTA	9986	120.5	8596	103.7	-13.9
OHIO	9230	111.4	8596	103.7	-6.9
OKLAHOMA	9432	113.8	8596	103.7	-8.9
OREGON	10435	125.9	8596	103.7	-17.6
PENNSYLVANIA	9815	118.4	8596	103.7	-12.4
RHODE ISLAND	10050	121.3	8596	103.7	-14.5
SOUTH CAROLINA	9043	109.1	8596	103.7	-4.9
SOUTH DAKOTA	9847	118.8	8596	103.7	-12.7
TENNESSEE	9043	109.1	8596	103.7	-4.9
TEXAS	9043	109.1	8596	103.7	-4.9
UTAH	10263	123.8	8698	105.0	-15.2
VERMONT	12017	145.0	8596	103.7	-28.5
VIRGINIA	9177	110.7	8596	103.7	-6.3
WASHINGTON	11500	138.8	8596	103.7	-25.2
WEST VIRGINIA	9043	109.1	8596	103.7	-4.9
WISCONSIN	11287	136.2	8596	103.7	-23.8
WYOMING	9043	109.1	8596	103.7	-4.9
AVERAGE	9743	117.6	8598	103.8	-11.8

APPENDIX D

STATE SUMMARY TABLES OF DISPOSABLE
INCOME, DISPOSABLE INCOME AS A PERCENT OF POVERTY,
AND CHANGES IN REAL INCOME FOR WAGES EQUAL TO 50,
75, 100 AND 125 PERCENT OF POVERTY FOR A SINGLE
PARENT WITH THREE CHILDREN

NOTE: Disposable income is AFDC + food stamps +
wages less Federal income and payroll taxes

	<u>Wages</u>	
	<u>1980</u>	<u>1984</u>
50% of poverty	\$4,193	\$5,313
75% of poverty	6,289	7,970
100% of poverty	8,385	10,626
125% of poverty	10,481	13,283

(78)

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF FOUR WITH AGES EQUAL TO 50 PERCENT OF POVERTY

	1980 (1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	7970	75.0	7731	72.8	-3.0
ARIZONA	8651	81.4	7731	72.8	-10.6
ARKANSAS	8055	75.8	7731	72.8	-4.0
CALIFORNIA	12047	113.4	9836	92.6	-18.4
COLORADO	9790	92.1	8426	79.3	-13.9
CONNECTICUT	11132	104.8	9635	90.7	-13.4
DELAWARE	9375	88.2	7731	72.8	-17.5
DIST. OF COL.	9769	91.9	7731	72.8	-20.9
FLORIDA	8502	80.0	7731	72.8	-9.1
GEORGIA	8108	76.3	7731	72.8	-4.6
IDAHO	9961	93.7	7731	72.8	-22.4
ILLINOIS	9780	92.0	7731	72.8	-20.9
INDIANA	9535	89.7	7731	72.8	-18.9
IOWA	10514	98.9	7731	72.8	-26.5
KANSAS	10205	96.0	7837	73.8	-23.2
KENTUCKY	8555	80.5	7731	72.8	-9.6
LOUISIANA	8321	78.3	7731	72.8	-7.1
MAINE	9801	92.2	8089	76.1	-17.5
MARYLAND	9524	89.6	7731	72.8	-18.8
MASSACHUSETTS	10514	98.9	8182	77.0	-22.2
MICHIGAN (WAYNE)	11387	107.2	7997	75.3	-29.8
MINNESOTA	11227	105.7	9425	88.7	-16.1
MISSISSIPPI	8545	80.4	7731	72.8	-9.5
MISSOURI	9141	86.0	7731	72.8	-15.4
MONTANA	9577	90.1	7862	74.0	-17.9
NEBRASKA	9993	94.0	7820	73.6	-21.7
NEVADA	9396	88.4	7731	72.8	-17.7
NEW HAMPSHIRE	10227	96.2	7896	74.3	-22.8
NEW JERSEY	10461	98.4	8014	75.4	-23.4
NEW MEXICO	8896	83.7	7731	72.8	-13.1
NEW YORK (NYC)	11121	104.7	9187	86.5	-17.4
NORTH CAROLINA	8289	78.0	7731	72.8	-6.7
NORTH DAKOTA	10397	97.8	7963	74.9	-23.4
OHIO	9535	89.7	7731	72.8	-18.9
OKLAHOMA	9769	91.9	7731	72.8	-20.9
OREGON	10748	101.2	8170	76.9	-24.0
PENNSYLVANIA	10110	95.1	7731	72.8	-23.5
RHODE ISLAND	10195	95.9	9184	86.4	-9.9
SOUTH CAROLINA	8330	78.4	7731	72.8	-7.2
SOUTH DAKOTA	9897	93.1	7731	72.8	-21.9
TENNESSEE	7970	75.0	7731	72.8	-3.0
TEXAS	7970	75.0	7731	72.8	-3.0
UTAH	10621	99.9	9479	89.2	-10.7
VERMONT	11930	112.3	9517	89.6	-20.2
VIRGINIA	9301	87.5	7731	72.8	-16.9
WASHINGTON	11760	110.7	9145	86.1	-22.2
WEST VIRGINIA	8704	81.9	7731	72.8	-11.2
WISCONSIN	11685	110.0	9635	90.7	-17.5
WYOMING	8928	84.0	7731	72.8	-13.4
AVERAGE	9719	91.5	8112	76.3	-16.5

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF FOUR WITH WAGES EQUAL TO 75 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	9882	93.0	9127	85.9	-7.6
ARIZONA	9882	93.0	9127	85.9	-7.6
ARKANSAS	9882	93.0	9127	85.9	-7.6
CALIFORNIA	12914	121.5	9544	89.8	-26.1
COLORADO	10657	100.3	9127	85.9	-14.4
CONNECTICUT	11999	112.9	9343	87.9	-22.1
DELAWARE	10242	96.4	9127	85.9	-10.9
DIST. OF COL.	10636	100.1	9127	85.9	-14.2
FLORIDA	9882	93.0	9127	85.9	-7.6
GEORGIA	9882	93.0	9127	85.9	-7.6
IDAHO	10828	101.9	9127	85.9	-15.7
ILLINOIS	10647	100.2	9127	85.9	-14.3
INDIANA	10402	97.9	9127	85.9	-12.3
IOWA	11381	107.1	9127	85.9	-19.8
KANSAS	11073	104.2	9127	85.9	-17.6
KENTUCKY	9882	93.0	9127	85.9	-7.6
LOUISIANA	9882	93.0	9127	85.9	-7.6
MAINE	10668	100.4	9127	85.9	-14.4
MARYLAND	10391	97.8	9127	85.9	-12.2
MASSACHUSETTS	11381	107.1	9127	85.9	-19.8
MICHIGAN(WAYNE)	12254	115.3	9127	85.9	-25.5
MINNESOTA	12094	113.8	9127	85.9	-24.5
MISSISSIPPI	9882	93.0	9127	85.9	-7.6
MISSOURI	10008	94.2	9127	85.9	-8.8
MONTANA	10444	98.3	9127	85.9	-12.6
NEBRASKA	10860	102.2	9127	85.9	-16.0
NEVADA	10263	96.6	9127	85.9	-11.1
NEW HAMPSHIRE	11094	104.4	9127	85.9	-17.7
NEW JERSEY	11328	106.6	9127	85.9	-19.4
NEW MEXICO	9882	93.0	9127	85.9	-7.6
NEW YORK (NYC)	11988	112.8	9127	85.9	-23.9
NORTH CAROLINA	9882	93.0	9127	85.9	-7.6
NORTH DAKOTA	11264	106.0	9127	85.9	-19.0
OHIO	10402	97.9	9127	85.9	-12.3
OKLAHOMA	10636	100.1	9127	85.9	-14.2
OREGON	11615	109.3	9127	85.9	-21.4
PENNSYLVANIA	10977	103.3	9127	85.9	-16.9
RHODE ISLAND	11062	104.1	9127	85.9	-17.5
SOUTH CAROLINA	9882	93.0	9127	85.9	-7.6
SOUTH DAKOTA	10764	101.3	9127	85.9	-15.2
TENNESSEE	9882	93.0	9127	85.9	-7.6
TEXAS	9882	93.0	9127	85.9	-7.6
UTAH	11488	108.1	9980	93.9	-13.1
VERMONT	12797	120.4	9225	86.8	-27.9
VIRGINIA	10168	95.7	9127	85.9	-10.2
WASHINGTON	12627	118.8	9127	85.9	-27.7
WEST VIRGINIA	9882	93.0	9127	85.9	-7.6
WISCONSIN	12552	118.1	9343	87.9	-25.6
WYOMING	9882	93.0	9127	85.9	-7.6
AVERAGE	10778	101.4	9163	86.2	-15.0

**SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF FOUR WITH WAGES EQUAL TO 100 PERCENT OF POVERTY**

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	11037	103.9	10381	97.7	-5.9
ARIZONA	11037	103.9	10381	97.7	-5.9
ARKANSAS	11037	103.9	10381	97.7	-5.9
CALIFORNIA	13174	124.0	10381	97.7	-21.2
COLORADO	11099	104.5	10381	97.7	-6.5
CONNECTICUT	12440	117.1	10381	97.7	-16.6
DELAWARE	11037	103.9	10381	97.7	-5.9
DIST. OF COL.	11078	104.3	10381	97.7	-6.3
FLORIDA	11037	103.9	10381	97.7	-5.9
GEORGIA	11037	103.9	10381	97.7	-5.9
IDAHO	11269	106.1	10381	97.7	-7.9
ILLINOIS	11088	104.4	10381	97.7	-6.4
INDIANA	11037	103.9	10381	97.7	-5.9
IOWA	11823	111.3	10381	97.7	-12.2
KANSAS	11514	108.4	10381	97.7	-9.8
KENTUCKY	11037	103.9	10381	97.7	-5.9
LOUISIANA	11037	103.9	10381	97.7	-5.9
MAINE	11110	104.6	10381	97.7	-6.6
MARYLAND	11037	103.9	10381	97.7	-5.9
MASSACHUSETTS	11823	111.3	10381	97.7	-12.2
MICHIGAN(WAYNE)	12696	119.5	10381	97.7	-18.2
MINNESOTA	12536	118.0	10381	97.7	-17.2
MISSISSIPPI	11037	103.9	10381	97.7	-5.9
MISSOURI	11037	103.9	10381	97.7	-5.9
MONTANA	11037	103.9	10381	97.7	-5.9
NEBRASKA	11301	106.4	10381	97.7	-8.1
NEVADA	11037	103.9	10381	97.7	-5.9
NEW HAMPSHIRE	11536	108.6	10381	97.7	-10.0
NEW JERSEY	11770	110.8	10381	97.7	-11.8
NEW MEXICO	11037	103.9	10381	97.7	-5.9
NEW YORK (NYC)	12430	117.0	10381	97.7	-16.5
NORTH CAROLINA	11037	103.9	10381	97.7	-5.9
NORTH DAKOTA	11706	110.2	10381	97.7	-11.3
OHIO	11037	103.9	10381	97.7	-5.9
OKLAHOMA	11078	104.3	10381	97.7	-6.3
OREGON	12057	113.5	10381	97.7	-13.9
PENNSYLVANIA	11418	107.5	10381	97.7	-9.1
RHODE ISLAND	11504	108.3	10381	97.7	-9.8
SOUTH CAROLINA	11037	103.9	10381	97.7	-5.9
SOUTH DAKOTA	11206	105.5	10381	97.7	-7.4
TENNESSEE	11037	103.9	10381	97.7	-5.9
TEXAS	11037	103.9	10381	97.7	-5.9
UTAH	11929	112.3	10381	97.7	-13.0
VERMONT	13007	122.4	10381	97.7	-20.2
VIRGINIA	11037	103.9	10381	97.7	-5.9
WASHINGTON	12764	120.1	10381	97.7	-18.7
WEST VIRGINIA	11037	103.9	10381	97.7	-5.9
WISCONSIN	12657	119.1	10381	97.7	-18.0
WYOMING	11037	103.9	10381	97.7	-5.9
AVERAGE	11466	107.9	10381	97.7	-9.5

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF FOUR WITH WAGES EQUAL TO 125 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	12212	114.9	11500	108.2	-5.8
ARIZONA	12212	114.9	11500	108.2	-5.8
ARKANSAS	12212	114.9	11500	108.2	-5.8
CALIFORNIA	13974	131.5	11500	108.2	-17.7
COLORADO	12212	114.9	11500	108.2	-5.8
CONNECTICUT	12666	119.2	11500	108.2	-9.2
DELAWARE	12212	114.9	11500	108.2	-5.8
DIST. OF COL.	12212	114.9	11500	108.2	-5.8
FLORIDA	12212	114.9	11500	108.2	-5.8
GEORGIA	12212	114.9	11500	108.2	-5.8
IOAHO	12212	114.9	11500	108.2	-5.8
ILLINOIS	12212	114.9	11500	108.2	-5.8
INDIANA	12212	114.9	11500	108.2	-5.8
IOWA	12289	115.7	11500	108.2	-6.4
KANSAS	12212	114.9	11500	108.2	-5.8
KENTUCKY	12212	114.9	11500	108.2	-5.8
LOUISIANA	12212	114.9	11500	108.2	-5.8
MAINE	12212	114.9	11500	108.2	-5.8
MARYLAND	12212	114.9	11500	108.2	-5.8
MASSACHUSETTS	12289	115.7	11500	108.2	-6.4
MICHIGAN(WAYNE)	13031	122.6	11500	108.2	-11.8
MINNESOTA	12803	120.5	11500	108.2	-10.2
MISSISSIPPI	12212	114.9	11500	108.2	-5.8
MISSOURI	12212	114.9	11500	108.2	-5.8
MONTANA	12212	114.9	11500	108.2	-5.8
NEBRASKA	12212	114.9	11500	108.2	-5.8
NEVADA	12212	114.9	11500	108.2	-5.8
NEW HAMPSHIRE	12212	114.9	11500	108.2	-5.8
NEW JERSEY	12236	115.1	11500	108.2	-6.0
NEW MEXICO	12212	114.9	11500	108.2	-5.8
NEW YORK (NYC)	12651	119.1	11500	108.2	-9.1
NORTH CAROLINA	12212	114.9	11500	108.2	-5.8
NORTH DAKOTA	12212	114.9	11500	108.2	-5.8
OHIO	12212	114.9	11500	108.2	-5.8
OKLAHOMA	12212	114.9	11500	108.2	-5.8
OREGON	12523	117.9	11500	108.2	-8.2
PENNSYLVANIA	12212	114.9	11500	108.2	-5.8
RHODE ISLAND	12212	114.9	11500	108.2	-5.8
SOUTH CAROLINA	12212	114.9	11500	108.2	-5.8
SOUTH DAKOTA	12212	114.9	11500	108.2	-5.8
TENNESSEE	12212	114.9	11500	108.2	-5.8
TEXAS	12212	114.9	11500	108.2	-5.8
UTAH	12395	116.7	11500	108.2	-7.2
VERMONT	13807	129.9	11500	108.2	-16.7
VIRGINIA	12212	114.9	11500	108.2	-5.8
WASHINGTON	13563	127.6	11500	108.2	-15.2
WEST VIRGINIA	12212	114.9	11500	108.2	-5.8
WISCONSIN	13457	126.6	11500	108.2	-14.5
WYOMING	12212	114.9	11500	108.2	-5.8
AVERAGE	12394	116.6	11500	108.2	-7.2

APPENDIX E

STATE SUMMARY TABLES OF DISPOSABLE
INCOME, DISPOSABLE INCOME AS A PERCENT OF POVERTY,
AND CHANGES IN REPT. INCOME FOR WAGES EQUAL TO 50,
75, 100 AND 125 PERCENT OF POVERTY FOR A SINGLE
PARENT AND THREE CHILDREN WITH CHILD CARE EXPENSES

NOTE: Disposable income is AFDC + food stamps +
wages less Federal income and payroll taxes
and child care expenses

	<u>Wages</u>	
	<u>1980</u>	<u>1984</u>
50% of poverty	\$4,193	5,313
75% of poverty	6,299	7,970
100% of poverty	8,385	10,626
125% of poverty	10,481	13,283

Child care expenses for:

50% of poverty	838	1,063
75% of poverty	1,200	1,515
100% of poverty	1,200	1,115
125% of poverty	1,200	1,115

(78)

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF FOUR WITH WAGES EQUAL TO 50 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	7516	70.7	6894	64.9	-8.3
ARIZONA	8538	80.3	6894	64.9	-19.3
ARKANSAS	7942	74.7	6894	64.9	-13.2
CALIFORNIA	11934	112.3	9743	91.7	-18.4
COLORADO	9677	91.1	8200	77.2	-15.3
CONNECTICUT	11018	103.7	9541	89.8	-13.4
DELAWARE	9262	87.2	7021	66.1	-24.2
DIST. OF COL.	9655	90.9	7273	68.4	-24.7
FLORIDA	8389	78.9	6894	64.9	-17.8
GEORGIA	7995	75.2	6894	64.9	-13.8
IDAHO	9847	92.7	7088	66.7	-28.0
ILLINOIS	9666	91.0	7290	68.6	-24.6
INDIANA	9421	88.7	6894	64.9	-26.8
IOWA	10401	97.9	7718	72.6	-25.8
KANSAS	10092	95.0	7743	72.9	-23.3
KENTUCKY	8442	79.4	6894	64.9	-18.3
LOUISIANA	8208	77.2	6894	64.9	-16.0
MAINE	9687	91.2	7995	75.2	-17.5
MARYLAND	9411	88.6	7537	70.9	-19.9
MASSACHUSETTS	10401	97.9	8088	76.1	-22.2
MICHIGAN(WAYNE)	11274	106.1	7903	74.4	-29.9
MINNESOTA	11114	104.6	9331	87.8	-16.0
MISSISSIPPI	8245	77.6	6894	64.9	-16.4
MISSOURI	9027	85.0	6894	64.9	-23.6
MONTANA	9464	89.1	7769	73.1	-17.9
NEBRASKA	9879	93.0	7727	72.7	-21.8
NEVADA	9283	87.4	6894	64.9	-25.7
NEW HAMPSHIRE	10113	95.2	7802	73.4	-22.9
NEW JERSEY	10347	97.4	7920	74.5	-23.5
NEW MEXICO	8783	82.7	6894	64.9	-21.5
NEW YORK (NYC)	11007	103.6	9093	85.6	-17.4
NORTH CAROLINA	8176	76.9	6894	64.9	-15.7
NORTH DAKOTA	10284	96.8	7869	74.1	-23.5
OHIO	9421	88.7	7080	66.6	-24.9
OKLAHOMA	9655	90.9	7130	67.1	-26.2
OREGON	10635	100.1	8373	78.8	-21.3
PENNSYLVANIA	9996	94.1	7685	72.3	-23.1
RHODE ISLAND	10081	94.9	9090	85.1	-9.8
SOUTH CAROLINA	7986	75.2	6894	64.9	-13.7
SOUTH DAKOTA	9783	92.1	7315	68.8	-25.2
TENNESSEE	7516	70.7	6894	64.9	-8.3
TEXAS	7431	69.9	6894	64.9	-7.2
UTAH	10507	98.9	9036	85.0	-14.0
VERMONT	11817	111.2	9423	88.7	-20.3
VIRGINIA	9187	86.5	7382	69.5	-19.6
WASHINGTON	11646	109.6	9051	85.2	-22.3
WEST VIRGINIA	8591	80.8	6894	64.9	-19.8
WISCONSIN	11572	108.9	9541	89.8	-17.5
WYOMING	3814	83.0	6894	64.9	-21.8
AVERAGE	9574	90.1	7670	72.2	-19.9

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF FOUR WITH WAGES EQUAL TO 75 PERCENT OF POVERTY

	1980 (1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	8567	80.6	8020	75.5	-6.4
ARIZONA	9267	87.2	8020	75.5	-13.5
ARKANSAS	8671	81.6	8020	75.5	-7.5
CALIFORNIA	12400	116.7	9498	89.4	-23.4
COLORADO	10406	97.9	8200	77.2	-21.2
CONNECTICUT	11748	110.6	9297	87.5	-20.9
DELAWARE	9991	94.0	8020	75.5	-19.7
DIST. OF COL.	10385	97.7	8020	75.5	-22.8
FLORIDA	9118	85.8	8020	75.5	-12.0
GEORGIA	8724	82.1	8020	75.5	-8.1
IDAHO	10577	99.5	8020	75.5	-24.2
ILLINOIS	10396	97.8	8020	75.5	-22.9
INDIANA	10151	95.5	8020	75.5	-21.0
IOWA	11130	104.7	8020	75.5	-27.9
KANSAS	10822	101.8	8020	75.5	-25.9
KENTUCKY	9172	86.3	8020	75.5	-12.6
LOUISIANA	8937	84.1	8020	75.5	-10.3
MAINE	10417	98.0	8020	75.5	-23.0
MARYLAND	10140	95.4	8020	75.5	-20.9
MASSACHUSETTS	11130	104.7	8020	75.5	-27.9
MICHIGAN (WAYNE)	12003	113.0	8020	75.5	-33.2
MINNESOTA	11844	111.5	9087	85.5	-23.3
MISSISSIPPI	9156	86.2	8020	75.5	-12.4
MISSOURI	9757	91.8	8020	75.5	-17.8
MONTANA	10194	95.9	8020	75.5	-21.3
NEBRASKA	10609	99.8	8020	75.5	-24.4
NEVADA	10013	94.2	8020	75.5	-19.9
NEW HAMPSHIRE	10843	102.0	8020	75.5	-26.0
NEW JERSEY	11077	104.2	8020	75.5	-27.6
NEW MEXICO	9512	89.5	8020	75.5	-15.7
NEW YORK (NYC)	11737	110.5	8849	83.3	-24.6
NORTH CAROLINA	8905	83.8	8020	75.5	-9.9
NORTH DAKOTA	11013	103.6	8020	75.5	-27.2
OHIO	10151	95.5	8020	75.5	-21.0
OKLAHOMA	10385	97.7	8020	75.5	-22.8
OREGON	11365	107.0	8020	75.5	-29.4
PENNSYLVANIA	10726	100.9	8020	75.5	-25.2
RHODE ISLAND	10811	101.7	8776	82.6	-18.8
SOUTH CAROLINA	8940	84.1	8020	75.5	-10.3
SOUTH DAKOTA	10513	98.9	8020	75.5	-23.7
TENNESSEE	8567	80.6	8020	75.5	-6.4
TEXAS	8567	80.6	8020	75.5	-6.4
UTAH	11237	105.7	9436	88.8	-16.0
VERMONT	12233	115.1	9179	86.4	-25.0
VIRGINIA	9917	93.3	8020	75.5	-19.1
WASHINGTON	12376	116.5	8807	82.9	-28.8
WEST VIRGINIA	9321	87.7	8020	75.5	-14.0
WISCONSIN	12301	115.8	9297	87.5	-24.4
WYOMING	9544	89.8	8020	75.5	-16.0
AVERAGE	10322	97.1	8229	77.4	-20.3

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF FOUR WITH WAGES EQUAL TO 100 PERCENT OF POVERTY

	1980 (1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	10025	94.3	9530	89.7	-4.9
ARIZONA	10025	94.3	9530	89.7	-4.9
ARKANSAS	10025	94.3	9530	89.7	-4.9
CALIFORNIA	13174	124.0	9530	89.7	-27.7
COLORADO	10939	102.9	9530	89.7	-12.9
CONNECTICUT	12281	115.6	9530	89.7	-22.4
DELAWARE	10524	99.0	9530	89.7	-9.4
DIST. OF COL.	10918	102.7	9530	89.7	-12.7
FLORIDA	10025	94.3	9530	89.7	-4.9
GEORGIA	10025	94.3	9530	89.7	-4.9
IAHO	11110	104.6	9530	89.7	-14.2
ILLINOIS	10929	102.8	9530	89.7	-12.8
INDIANA	10684	100.5	9530	89.7	-10.8
IOWA	11663	109.8	9530	89.7	-18.3
KANSAS	11355	106.9	9530	89.7	-16.1
KENTUCKY	10025	94.3	9530	89.7	-4.9
LOUISIANA	10025	94.3	9530	89.7	-4.9
MAINE	10950	103.0	9530	89.7	-13.0
MARYLAND	10673	100.4	9530	89.7	-10.7
MASSACHUSETTS	11663	109.8	9530	89.7	-18.3
MICHIGAN (WAYNE)	12232	115.1	9530	89.7	-22.1
MINNESOTA	12377	116.5	9530	89.7	-23.0
MISSISSIPPI	10025	94.3	9530	89.7	-4.9
MISSOURI	10290	96.8	9530	89.7	-7.4
MONTANA	10727	100.9	9530	89.7	-11.2
NEBRASKA	11142	104.9	9530	89.7	-14.5
NEVADA	10546	99.2	9530	89.7	-9.6
NEW HAMPSHIRE	11376	107.1	9530	89.7	-16.2
NEW JERSEY	11610	109.3	9530	89.7	-17.9
NEW MEXICO	10045	94.5	9530	89.7	-5.1
NEW YORK (NYC)	12270	115.5	9530	89.7	-22.3
NORTH CAROLINA	10025	94.3	9530	89.7	-4.9
NORTH DAKOTA	11546	108.7	9530	89.7	-17.5
OHIO	10684	100.5	9530	89.7	-10.8
OKLAHOMA	10918	102.7	9530	89.7	-12.7
OREGON	11898	112.0	9530	89.7	-19.9
PENNSYLVANIA	11259	106.0	9530	89.7	-15.4
RHODE ISLAND	11344	106.8	9530	89.7	-16.0
SOUTH CAROLINA	10025	94.3	9530	89.7	-4.9
SOUTH DAKOTA	11046	104.0	9530	89.7	-13.7
TENNESSEE	10025	94.3	9530	89.7	-4.9
TEXAS	10025	94.3	9530	89.7	-4.9
UTAH	11770	110.8	10054	94.6	-14.6
VERMONT	13007	122.4	9530	89.7	-26.7
VIRGINIA	10450	98.3	9530	89.7	-8.8
WASHINGTON	12764	120.1	9530	89.7	-25.3
WEST VIRGINIA	10025	94.3	9530	89.7	-4.9
WISCONSIN	12657	119.1	9530	89.7	-24.7
WYOMING	10077	94.8	9530	89.7	-5.4
AVERAGE	11005	103.6	9541	89.8	-13.3

SUMMARY TABLE OF DISPOSABLE INCOME, DISPOSABLE INCOME AS
A PERCENT OF POVERTY, AND CHANGES IN REAL INCOMES FOR A
FAMILY OF FOUR WITH WAGES EQUAL TO 125 PERCENT OF POVERTY

	1980(1984 \$)		1984		% CHANGE
	INCOME	% POV	INCOME	% POV	
ALABAMA	11201	105.4	10409	98.0	-7.1
ARIZONA	11201	105.4	10409	98.0	-7.1
ARKANSAS	11201	105.4	10409	98.0	-7.1
CALIFORNIA	13974	131.5	10409	98.0	-25.5
COLORADO	11405	107.3	10409	98.0	-8.7
CONNECTICUT	12666	119.2	10409	98.0	-17.8
DELAWARE	11201	105.4	10409	98.0	-7.1
DIST. OF COL.	11384	107.1	10409	98.0	-8.6
FLORIDA	11201	105.4	10409	98.0	-7.1
GEORGIA	11201	105.4	10409	98.0	-7.1
IDAHO	11576	108.9	10409	98.0	-10.1
ILLINOIS	11395	107.2	10409	98.0	-8.7
INDIANA	11201	105.4	10409	98.0	-7.1
IOWA	12129	114.1	10409	98.0	-14.2
KANSAS	11821	111.2	10409	98.0	-11.9
KENTUCKY	11201	105.4	10409	98.0	-7.1
LOUISIANA	11201	105.4	10409	98.0	-7.1
MAINE	11416	107.4	10409	98.0	-8.8
MARYLAND	11201	105.4	10409	98.0	-7.1
MASSACHUSETTS	12129	114.1	10409	98.0	-14.2
MICHIGAN(WAYNE)	13031	122.6	10409	98.0	-20.1
MINNESOTA	12803	120.5	10409	98.0	-18.7
MISSISSIPPI	11201	105.4	10409	98.0	-7.1
MISSOURI	11201	105.4	10409	98.0	-7.1
MONTANA	11201	105.4	10409	98.0	-7.1
NEBRASKA	11608	109.2	10409	98.0	-10.3
NEVADA	11201	105.4	10409	98.0	-7.1
NEW HAMPSHIRE	11842	111.4	10409	98.0	-12.1
NEW JERSEY	12076	113.6	10409	98.0	-13.8
NEW MEXICO	11201	105.4	10409	98.0	-7.1
NEW YORK (NYC)	12651	119.1	10409	98.0	-17.7
NORTH CAROLINA	11201	105.4	10409	98.0	-7.1
NORTH DAKOTA	12012	113.0	10409	98.0	-13.3
OHIO	11201	105.4	10409	98.0	-7.1
OKLAHOMA	11384	107.1	10409	98.0	-8.6
OREGON	12119	114.0	10409	98.0	-14.1
PENNSYLVANIA	11725	110.3	10409	98.0	-11.2
RHODE ISLAND	11810	111.1	10409	98.0	-11.9
SOUTH CAROLINA	11201	105.4	10409	98.0	-7.1
SOUTH DAKOTA	11512	108.3	10409	98.0	-9.6
TENNESSEE	11201	105.4	10409	98.0	-7.1
TEXAS	11201	105.4	10409	98.0	-7.1
UTAH	11936	112.3	10409	98.0	-12.8
VERMONT	13807	129.9	10409	98.0	-24.6
VIRGINIA	11201	105.4	10409	98.0	-7.1
WASHINGTON	13563	127.6	10409	98.0	-23.3
WEST VIRGINIA	11201	105.4	10409	98.0	-7.1
WISCONSIN	13457	126.6	10409	98.0	-22.7
WYOMING	11201	105.4	10409	98.0	-7.1
AVERAGE	11732	110.4	10409	98.0	-11.3

APPENDIX F

CALCULATIONS FOR EACH STATE OF AFDC, FOOD STAMPS,
FEDERAL TAXES AND DISPOSABLE INCOME FOR A SINGLE
PARENT AND TWO CHILDREN WITH WAGES EQUAL TO
75 PERCENT OF POVERTY

NOTE: Disposable income is AFDC + food stamps +
wages - Federal income and payroll taxes.

	<u>Wages</u>	
	<u>1980</u>	<u>1984</u>
75% of poverty	\$4,940	\$6,215

(83)

WAGES EQUAL TO 75 PERCENT OF POVERTY

ALABAMA				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6
ARIZONA				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6
ARKANSAS				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6
CALIFORNIA				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	3109	872	-2237	-72.0
FOOD STAMPS	302	1143	841	278.1
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	8505	8186	-319	-3.8
DISPOSABLE INCOME(1984 \$)	10779	8186	-2593	-24.1
COLORADO				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	913	0	-913	-100.0
FOOD STAMPS	961	1404	443	46.1
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6968	7576	608	8.7
DISPOSABLE INCOME(1984 \$)	8831	7576	-1255	-14.2

CONNECTICUT	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2305	764	-1541	-66.9
FOOD STAMPS	544	1175	632	116.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7942	8110	168	2.1
DISPOSABLE INCOME(1984 \$)	10066	8110	-1955	-19.4

DELAWARE	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	625	0	-625	-100.0
FOOD STAMPS	1048	1404	357	34.1
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6766	7576	809	12.0
DISPOSABLE INCOME(1984 \$)	8575	7576	-1000	-11.7

DIST. OF COL.	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	865	0	-865	-100.0
FOOD STAMPS	976	1404	429	44.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6934	7576	641	9.2
DISPOSABLE INCOME(1984 \$)	8788	7576	-1212	-13.8

FLORIDA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

GEORGIA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

IDAHO	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1309	0	-1309	-100.0
FOOD STAMPS	842	1404	562	66.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7245	7576	330	4.6
DISPOSABLE INCOME(1984 \$)	9182	7576	-1606	-17.5

ILLINOIS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	889	0	-889	-100.0
FOOD STAMPS	968	1404	436	45.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6951	7576	624	9.0
DISPOSABLE INCOME(1984 \$)	8809	7576	-1234	-14.0

INDIANA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	757	0	-757	-100.0
FOOD STAMPS	1008	1404	397	39.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6859	7576	717	10.5
DISPOSABLE INCOME(1984 \$)	8692	7576	-1117	-12.8

IOWA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1753	0	-1753	-100.0
FOOD STAMPS	709	1404	695	98.1
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7556	7576	20	0.3
DISPOSABLE INCOME(1984 \$)	9576	7576	-2000	-20.9

KANSAS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1573	0	-1573	-100.0
FOOD STAMPS	763	1404	641	84.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7430	7576	146	2.0
DISPOSABLE INCOME(1984 \$)	9416	7576	-1841	-19.5

KENTUCKY	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

LOUISIANA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

MAINE	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	793	0	-793	-100.0
FOOD STAMPS	997	1404	407	40.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6884	7576	692	10.0
DISPOSABLE INCOME(1984 \$)	8724	7576	-1149	-13.2

MARYLAND	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	673	0	-673	-100.0
FOOD STAMPS	1033	1404	371	35.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6800	7576	776	11.4
DISPOSABLE INCOME(1984 \$)	8618	7576	-1042	-12.1

MASSACHUSETTS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1729	0	-1729	-100.0
FOOD STAMPS	716	1404	688	96.1
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7539	7576	36	0.5
DISPOSABLE INCOME(1984 \$)	9555	7576	-1979	-20.7

MICHIGAN(WAYNE)				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2533	0	-2533	-100.0
FOOD STAMPS	475	1404	929	195.6
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	8102	7576	-526	-6.5
DISPOSABLE INCOME(1984 \$)	10268	7576	-2692	-26.2
MINNESOTA				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2437	500	-1937	-79.5
FOOD STAMPS	504	1255	751	149.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	8035	7925	-109	-1.4
DISPOSABLE INCOME(1984 \$)	10183	7925	-2257	-22.2
MISSISSIPPI				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	55	0	-55	-100.0
FOOD STAMPS	1219	1404	186	15.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6367	7576	1208	19.0
DISPOSABLE INCOME(1984 \$)	8069	7576	-494	-6.1
MISSOURI				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	409	0	-409	-100.0
FOOD STAMPS	1112	1404	292	26.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6615	7576	960	14.5
DISPOSABLE INCOME(1984 \$)	8384	7576	-808	-9.6
MONTANA				
	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	541	0	-541	-100.0
FOOD STAMPS	1073	1404	332	30.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6708	7576	868	12.9
DISPOSABLE INCOME(1984 \$)	8501	7576	-925	-10.9

NEBRASKA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1153	0	-1153	-100.0
FOOD STAMPS	889	1404	515	58.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7136	7576	440	6.2
DISPOSABLE INCOME(1984 \$)	9044	7576	-1468	-16.2

NEVADA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	577	0	-577	-100.0
FOOD STAMPS	1062	1404	343	32.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6733	7576	843	12.5
DISPOSABLE INCOME(1984 \$)	8533	7576	-957	-11.2

NEW HAMPSHIRE	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1585	0	-1585	-100.0
FOOD STAMPS	760	1404	645	84.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7438	7576	137	1.8
DISPOSABLE INCOME(1984 \$)	9427	7576	-1851	-19.6

NEW JERSEY	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1753	0	-1753	-100.0
FOOD STAMPS	709	1404	695	98.1
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7556	7576	20	0.3
DISPOSABLE INCOME(1984 \$)	9576	7576	-2000	-20.9

NEW MEXICO	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	73	0	-73	-100.0
FOOD STAMPS	1213	1404	191	15.8
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6380	7576	1196	18.7
DISPOSABLE INCOME(1984 \$)	8086	7576	-510	-6.3

NEW YORK (NYC)	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2161	0	-2161	-100.0
FOOD STAMPS	587	1404	818	139.4
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7842	7576	-266	-3.4
DISPOSABLE INCOME(1984 \$)	9938	7576	-2362	-23.8

NORTH CAROLINA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

NORTH DAKOTA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1441	0	-1441	-100.0
FOOD STAMPS	803	1404	602	75.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7338	7576	238	3.2
DISPOSABLE INCOME(1984 \$)	9299	7576	-1723	-18.5

OHIO	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	589	0	-589	-100.0
FOOD STAMPS	1058	1404	346	32.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6741	7576	834	12.4
DISPOSABLE INCOME(1984 \$)	8543	7576	-968	-11.3

OKLAHOMA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	817	0	-817	-100.0
FOOD STAMPS	990	1404	415	41.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6901	7576	675	9.8
DISPOSABLE INCOME(1984 \$)	8746	7576	-1170	-13.4

OREGON	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2089	0	-2089	-100.0
FOOD STAMPS	608	1404	796	130.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7791	7576	-216	-2.8
DISPOSABLE INCOME(1984 \$)	9874	7576	-2298	-23.3

PENNSYLVANIA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1249	0	-1249	-100.0
FOOD STAMPS	860	1404	544	63.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7203	7576	372	5.2
DISPOSABLE INCOME(1984 \$)	9129	7576	-1553	-17.0

RHODE ISLAND	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1513	0	-1513	-100.0
FOOD STAMPS	781	1404	623	79.8
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7388	7576	188	2.5
DISPOSABLE INCOME(1984 \$)	9363	7576	-1787	-19.1

SOUTH CAROLINA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

SOUTH DAKOTA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1285	0	-1285	-100.0
FOOD STAMPS	850	1404	555	65.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7228	7576	347	4.8
DISPOSABLE INCOME(1984 \$)	9161	7576	-1585	-17.3

TENNESSEE	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

TEXAS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

UTAH	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1753	1289	-464	-26.5
FOOD STAMPS	709	1018	309	43.5
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	7556	8478	922	12.2
DISPOSABLE INCOME(1984 \$)	9576	8478	-1098	-11.5

VERMONT	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	3337	908	-2429	-72.8
FOOD STAMPS	234	1132	898	384.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	8665	8211	-454	-5.2
DISPOSABLE INCOME(1984 \$)	10981	8211	-2770	-25.2

VIRGINIA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	529	0	-529	-100.0
FOOD STAMPS	1076	1404	328	30.5
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6699	7576	876	13.1
DISPOSABLE INCOME(1984 \$)	8490	7576	-914	-10.8

WASHINGTON	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2929	0	-2929	-100.0
FOOD STAMPS	356	1404	1048	294.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	8379	7576	-804	-9.6
DISPOSABLE INCOME(1984 \$)	10619	7576	-3044	-28.7

WEST VIRGINIA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1235	1404	169	13.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6329	7576	1247	19.7
DISPOSABLE INCOME(1984 \$)	8021	7576	-445	-5.6

WISCONSIN	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2761	608	-2153	-78.0
FOOD STAMPS	407	1222	815	200.5
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	8262	8001	-261	-3.2
DISPOSABLE INCOME(1984 \$)	10470	8001	-2469	-23.6

WYOMING	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	193	0	-193	-100.0
FOOD STAMPS	1177	1404	227	19.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	101	101	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
DISPOSABLE INCOME	6464	7576	1112	17.2
DISPOSABLE INCOME(1984 \$)	8192	7576	-616	-7.5

APPENDIX G

CALCULATIONS FOR EACH STATE OF AFDC, FOOD STAMPS,
FEDERAL TAXES AND DISPOSABLE INCOME FOR A SINGLE
PARENT AND TWO CHILDREN WITH CHILD CARE EXPENSES
WITH WAGES EQUAL TO 75 PERCENT OF POVERTY

Note: Disposable income is AFDC + food stamps +
wages less Federal income and payroll taxes
less child care expenses

	<u>1980</u>	<u>1984</u>
Wages Equal to 75% of poverty	\$4,904	\$6,215
Child Care Expenses	981	1,243

(94)

WAGES EQUAL TO 75 PERCENT OF POVERTY

	1980	1984	CHANGE	% CHANGE
ALABAMA				
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1397	1629	232	16.6
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	5510	6658	1148	20.8
DISPOSABLE INCOME(1984 \$)	6983	6658	-325	-4.7
ARIZONA				
WAGES	4904	6215	1311	26.7
AFDC	838	0	-838	-100.0
FOOD STAMPS	1146	1629	484	42.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6097	6658	562	9.2
DISPOSABLE INCOME(1984 \$)	7726	6658	-1068	-13.8
ARKANSAS				
WAGES	4904	6215	1311	26.7
AFDC	346	0	-346	-100.0
FOOD STAMPS	1293	1629	336	26.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	5752	6658	906	15.8
DISPOSABLE INCOME(1984 \$)	7290	6658	-632	-8.7
CALIFORNIA				
WAGES	4904	6215	1311	26.7
AFDC	4090	2115	-1975	-48.3
FOOD STAMPS	170	995	825	485.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	8373	8139	-234	-2.8
DISPOSABLE INCOME(1984 \$)	10611	8139	-2473	-23.3
COLORADO				
WAGES	4904	6215	1311	26.7
AFDC	1894	416	-1477	-78.0
FOOD STAMPS	829	1505	676	81.5
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6836	6950	114	1.7
DISPOSABLE INCOME(1984 \$)	8663	6950	-1713	-19.8

CONNECTICUT	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	3286	2007	-1279	-38.9
FOOD STAMPS	411	1027	616	149.8
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7810	8063	253	3.2
DISPOSABLE INCOME(1984 \$)	9898	8063	-1835	-18.5

DELAWARE	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1606	0	-1606	-100.0
FOOD STAMPS	915	1629	714	78.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6634	6658	24	0.4
DISPOSABLE INCOME(1984 \$)	8408	6658	-1749	-20.8

DIST. OF COL.	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1846	0	-1846	-100.0
FOOD STAMPS	843	1629	786	93.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6802	6658	-144	-2.1
DISPOSABLE INCOME(1984 \$)	8621	6658	-1962	-22.8

FLORIDA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	754	0	-754	-100.0
FOOD STAMPS	1171	1629	459	39.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6038	6658	621	10.3
DISPOSABLE INCOME(1984 \$)	7652	6658	-994	-13.0

GEORGIA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	382	0	-382	-100.0
FOOD STAMPS	1282	1629	347	27.1
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	5777	6658	881	15.2
DISPOSABLE INCOME(1984 \$)	7322	6658	-664	-9.1

IDAHO	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2290	0	-2290	-100.0
FOOD STAMPS	710	1629	919	129.5
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7113	6658	-455	-6.4
DISPOSABLE INCOME(1984 \$)	9014	6658	-2356	-26.1

ILLINOIS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1870	0	-1870	-100.0
FOOD STAMPS	836	1629	793	94.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6819	6658	-161	-2.4
DISPOSABLE INCOME(1984 \$)	8642	6658	-1984	-23.0

INDIANA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1738	0	-1738	-100.0
FOOD STAMPS	876	1629	754	86.1
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6727	6658	-68	-1.0
DISPOSABLE INCOME(1984 \$)	8525	6658	-1866	-21.9

IOWA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2734	0	-2734	-100.0
FOOD STAMPS	577	1629	1053	182.5
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7424	6658	-765	-10.3
DISPOSABLE INCOME(1984 \$)	9408	6658	-2750	-29.2

KANSAS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2554	0	-2554	-100.0
FOOD STAMPS	631	1629	999	158.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7298	6658	-639	-8.8
DISPOSABLE INCOME(1984 \$)	9249	6658	-2590	-28.0

KENTUCKY	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	670	0	-670	-100.0
FOOD STAMPS	1196	1629	433	36.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	5979	6658	679	11.4
DISPOSABLE INCOME(1984 \$)	7577	6658	-919	-12.1

LOUISIANA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	490	0	-490	-100.0
FOOD STAMPS	1250	1629	379	30.4
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	5853	6658	805	13.8
DISPOSABLE INCOME(1984 \$)	7418	6658	-759	-10.2

MAINE	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1774	0	-1774	-100.0
FOOD STAMPS	865	1629	765	88.4
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6752	6658	-93	-1.4
DISPOSABLE INCOME(1984 \$)	8557	6658	-1898	-22.2

MARYLAND	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1654	0	-1654	-100.0
FOOD STAMPS	901	1629	729	80.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6668	6658	-9	-0.1
DISPOSABLE INCOME(1984 \$)	8450	6658	-1792	-21.2

MASSACHUSETTS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2710	207	-2503	-92.4
FOOD STAMPS	584	1567	983	168.4
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7407	6803	-604	-8.2
DISPOSABLE INCOME(1984 \$)	9387	6803	-2584	-27.5

MICHIGAN(WAYNE)	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	3514	0	-3514	-100.0
FOOD STAMPS	343	1629	1287	375.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7970	6658	-1311	-16.5
DISPOSABLE INCOME(1984 \$)	10100	6658	-3442	-34.1

MINNESOTA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	3418	1743	-1675	-49.0
FOOD STAMPS	372	1107	735	197.8
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7903	7878	-24	-0.3
DISPOSABLE INCOME(1984 \$)	10015	7878	-2137	-21.3

MISSISSIPPI	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	790	0	-790	-100.0
FOOD STAMPS	1160	1629	470	40.5
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6063	6658	595	9.8
DISPOSABLE INCOME(1984 \$)	7684	6658	-1026	-13.4

MISSOURI	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1390	0	-1390	-100.0
FOOD STAMPS	980	1629	649	66.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6483	6658	175	2.7
DISPOSABLE INCOME(1984 \$)	8216	6658	-1558	-19.0

MONTANA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1522	0	-1522	-100.0
FOOD STAMPS	940	1629	689	73.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6575	6658	83	1.3
DISPOSABLE INCOME(1984 \$)	8333	6658	-1675	-20.1

NEBRASKA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2134	0	-2134	-100.0
FOOD STAMPS	757	1629	873	115.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7004	6658	-345	-4.9
DISPOSABLE INCOME(1984 \$)	8876	6658	-2218	-25.0

NEVADA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1558	0	-1558	-100.0
FOOD STAMPS	930	1629	700	75.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6601	6658	58	0.9
DISPOSABLE INCOME(1984 \$)	8365	6658	-1707	-20.4

NEW HAMPSHIRE	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2566	0	-2566	-100.0
FOOD STAMPS	627	1629	1002	159.8
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7306	6658	-648	-8.9
DISPOSABLE INCOME(1984 \$)	9259	6658	-2601	-28.1

NEW JERSEY	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2734	0	-2734	-100.0
FOOD STAMPS	577	1629	1053	182.5
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7424	6658	-765	-10.3
DISPOSABLE INCOME(1984 \$)	9408	6658	-2750	-29.2

NEW MEXICO	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1054	0	-1054	-100.0
FOOD STAMPS	1081	1629	549	50.8
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6248	6658	411	6.6
DISPOSABLE INCOME(1984 \$)	7918	6658	-1260	-15.9

	1980	1984	CHANGE	% CHANGE
NEW YORK (NYC)				
WAGES	4904	6215	1311	26.7
AFDC	3142	1143	-1999	-63.6
FOOD STAMPS	454	1395	940	206.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7709	7566	-143	-1.9
DISPOSABLE INCOME(1984 \$)	9770	7566	-2204	-22.6
NORTH CAROLINA				
WAGES	4904	6215	1311	26.7
AFDC	718	0	-718	-100.0
FOOD STAMPS	1182	1629	448	37.9
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6013	6658	646	10.7
DISPOSABLE INCOME(1984 \$)	7620	6658	-962	-12.6
NORTH DAKOTA				
WAGES	4904	6215	1311	26.7
AFDC	2422	0	-2422	-100.0
FOOD STAMPS	670	1629	959	143.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7205	6658	-547	-7.6
DISPOSABLE INCOME(1984 \$)	9132	6658	-2473	-27.1
OHIO				
WAGES	4904	6215	1311	26.7
AFDC	1570	0	-1570	-100.0
FOOD STAMPS	926	1629	703	76.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6609	6658	49	0.7
DISPOSABLE INCOME(1984 \$)	8376	6658	-1717	-20.5
OKLAHOMA				
WAGES	4904	6215	1311	26.7
AFDC	1798	0	-1798	-100.0
FOOD STAMPS	858	1629	772	90.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6769	6658	-110	-1.6
DISPOSABLE INCOME(1984 \$)	8578	6658	-1920	-22.4

ORE AW	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	3070	0	-3070	-100.0
FOOD STAMPS	476	1629	1153	242.3
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7659	6658	-1001	-13.1
DISPOSABLE INCOME(1984 \$)	9706	6658	-3048	-31.4

PENNSYLVANIA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2230	0	-2230	-100.0
FOOD STAMPS	728	1629	901	123.8
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7071	6658	-413	-5.8
DISPOSABLE INCOME(1984 \$)	8961	6658	-2303	-25.7

RHODE ISLAND	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2494	1203	-1291	-51.8
FOOD STAMPS	649	1529	880	135.7
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7256	7761	505	7.0
DISPOSABLE INCOME(1984 \$)	9195	7761	-1435	-15.6

SOUTH CAROLINA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	454	0	-454	-100.0
FOOD STAMPS	1261	1629	369	29.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	5828	6658	830	14.2
DISPOSABLE INCOME(1984 \$)	7386	6658	-727	-9.8

SOUTH DAKOTA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2266	0	-2266	-100.0
FOOD STAMPS	717	1629	912	127.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7096	6658	-438	-6.2
DISPOSABLE INCOME(1984 \$)	8993	6658	-2335	-26.0

TENNESSEE	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1397	1629	232	16.6
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	5510	6658	1148	20.8
DISPOSABLE INCOME(1984 \$)	6983	6658	-325	-4.7

TEXAS	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1397	1629	232	16.6
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	5510	6658	1148	20.8
DISPOSABLE INCOME(1984 \$)	6983	6658	-325	-4.7

UTAH	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	2734	1948	-786	-28.8
FOOD STAMPS	577	1045	468	81.2
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	7424	8022	598	8.1
DISPOSABLE INCOME(1984 \$)	9408	8022	-1387	-14.7

VERMONT	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	4318	2151	-2167	-50.2
FOOD STAMPS	0	984	984	0.0
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	8431	8164	-267	-3.2
DISPOSABLE INCOME(1984 \$)	10685	8164	-2521	-23.6

VIRGINIA	1980	1984	CHANGE	% CHANGE
WAGES	4904	6215	1311	26.7
AFDC	1510	0	-1510	-100.0
FOOD STAMPS	944	1629	685	72.6
EITC	490	473	-17	-3.5
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	301	416	116	38.5
CHILD CARE EXPENSES	981	1243	262	26.7
DISPOSABLE INCOME	6567	6658	91	1.4
DISPOSABLE INCOME(1984 \$)	8322	6658	-1664	-20.0

WASHINGTON		1980	1984	CHANGE	% CHANGE
WAGES		4904	6215	1311	26.7
AFDC		3910	1167	-2743	-70.2
FOOD STAMPS		224	1395	1171	522.5
EITC		490	473	-17	-3.5
FEDERAL INCOME TAXES		0	0	0	0.0
FEDERAL PAYROLL TAXES		301	416	116	38.5
CHILD CARE EXPENSES		981	1243	262	26.7
DISPOSABLE INCOME		8247	7590	-657	-8.0
DISPOSABLE INCOME(1984 \$)		10452	7590	-2861	-27.4
WEST VIRGINIA		1980	1984	CHANGE	% CHANGE
WAGES		4904	6215	1311	26.7
AFDC		886	0	-886	-100.0
FOOD STAMPS		1131	1629	498	44.0
EITC		490	473	-17	-3.5
FEDERAL INCOME TAXES		0	0	0	0.0
FEDERAL PAYROLL TAXES		301	416	116	38.5
CHILD CARE EXPENSES		981	1243	262	26.7
DISPOSABLE INCOME		6130	6658	528	8.6
DISPOSABLE INCOME(1984 \$)		7769	6658	-1111	-14.3
WISCONSIN		1980	1984	CHANGE	% CHANGE
WAGES		4904	6215	1311	26.7
AFDC		3742	1851	-1891	-50.5
FOOD STAMPS		274	1074	800	291.4
EITC		490	473	-17	-3.5
FEDERAL INCOME TAXES		0	0	0	0.0
FEDERAL PAYROLL TAXES		301	416	116	38.5
CHILD CARE EXPENSES		981	1243	262	26.7
DISPOSABLE INCOME		8129	7954	-176	-2.2
DISPOSABLE INCOME(1984 \$)		10303	7954	-2349	-22.8
WYOMING		1980	1984	CHANGE	% CHANGE
WAGES		4904	6215	1311	26.7
AFDC		1174	0	-1174	-100.0
FOOD STAMPS		1045	1629	585	56.0
EITC		490	473	-17	-3.5
FEDERAL INCOME TAXES		0	0	0	0.0
FEDERAL PAYROLL TAXES		301	416	116	38.5
CHILD CARE EXPENSES		981	1243	262	26.7
DISPOSABLE INCOME		6332	6658	327	5.2
DISPOSABLE INCOME(1984 \$)		8024	6658	-1366	-17.0

APPENDIX H

CALCULATIONS FOR EACH STATE OF AFDC, FOOD STAMPS,
FEDERAL TAXES AND DISPOSABLE INCOME FOR A SINGLE
PARENT AND TWO CHILDREN WITH WAGES EQUAL TO
100 PERCENT OF POVERTY

NOTE: Disposable income is AFDC + food stamps +
wages less Federal income and payroll taxes

	<u>Wages</u>	
	<u>1980</u>	<u>1984</u>
100% of Poverty	\$6,539	\$8,287

(106)

WAGES EQUAL TO 100 PERCENT OF POVERTY

ALABAMA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

ARIZONA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

ARKANSAS	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

CALIFORNIA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	2380	0	-2380	-100.0
FOOD STAMPS	129	895	766	596.1
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8906	8503	-403	-4.5
DISPOSABLE INCOME(1984 \$)	11287	8503	-2784	-24.7

COLORADO	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	184	0	-184	-100.0
FOOD STAMPS	787	895	107	13.6
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7369	8503	1134	15.4
DISPOSABLE INCOME(1984 \$)	9339	8503	-836	-8.9

CONNECTICUT	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1576	0	-1576	-100.0
FOOD STAMPS	370	895	525	142.0
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8343	8503	160	1.9
DISPOSABLE INCOME(1984 \$)	10574	8503	-2070	-19.6

DELAWARE	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

DIST. OF COL.	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	136	0	-136	-100.0
FOOD STAMPS	802	895	93	11.6
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7335	8503	1168	15.9
DISPOSABLE INCOME(1984 \$)	9296	8503	-793	-8.5

FLORIDA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

GEORGIA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

IDAHO	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	580	0	-580	-100.0
FOOD STAMPS	669	895	226	33.8
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7646	8503	857	11.2
DISPOSABLE INCOME(1984 \$)	9690	8503	-1187	-12.2

ILLINOIS	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	160	0	-160	-100.0
FOOD STAMPS	795	895	100	12.6
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7352	8503	1151	15.7
DISPOSABLE INCOME(1984 \$)	9318	8503	-814	-8.7

INDIANA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	28	0	-28	-100.0
FOOD STAMPS	834	895	61	7.3
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7260	8503	1243	17.1
DISPOSABLE INCOME(1984 \$)	9200	8503	-697	-7.6

IOWA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1024	0	-1024	-100.0
FOOD STAMPS	535	895	359	67.1
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7957	8503	546	6.9
DISPOSABLE INCOME(1984 \$)	10084	8503	-1581	-15.7

KANSAS	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	844	0	-844	-100.0
FOOD STAMPS	589	895	305	51.8
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7831	8503	672	8.6
DISPOSABLE INCOME(1984 \$)	9924	8503	-1421	-14.3

KENTUCKY	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

LOUISIANA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

MAINE	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	64	0	-64	-100.0
FOOD STAMPS	823	895	71	8.7
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7285	8503	1218	16.7
DISPOSABLE INCOME(1984 \$)	9232	8503	-729	-7.9

MARYLAND	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

MASSACHUSETTS	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1000	0	-1000	-100.0
FOOD STAMPS	543	895	352	64.9
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7940	8503	563	7.1
DISPOSABLE INCOME(1984 \$)	10063	8503	-1560	-15.5

MICHIGANI WAYNE)	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1804	0	-1804	-100.0
FOOD STAMPS	301	895	593	196.9
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8503	8503	0	0.0
DISPOSABLE INCOME(1984 \$)	10776	8503	-2273	-21.1

MINNESOTA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1708	0	-1708	-100.0
FOOD STAMPS	330	895	565	171.0
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8436	8503	67	0.8
DISPOSABLE INCOME(1984 \$)	10691	8503	-2188	-20.5

MISSISSIPPI	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

MISSOURI	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

MONTANA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

NEBRASKA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	424	0	-424	-100.0
FOOD STAMPS	715	895	179	25.1
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7537	8503	966	12.8
DISPOSABLE INCOME(1984 \$)	9552	8503	-1049	-11.0

NEVADA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

NEW HAMPSHIRE	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	856	0	-856	-100.0
FOOD STAMPS	586	895	309	52.8
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7839	8503	664	8.5
DISPOSABLE INCOME(1984 \$)	9935	8503	-1432	-14.4

NEW JERSEY	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1024	0	-1024	-100.0
FOOD STAMPS	535	895	359	67.1
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7957	8503	546	6.9
DISPOSABLE INCOME(1984 \$)	10084	8503	-1581	-15.7

NEW MEXICO	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

NEW YORK (NYC)	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1432	0	-1432	-100.0
FOOD STAMPS	413	895	482	116.7
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8243	8503	261	3.2
DISPOSABLE INCOME(1984 \$)	10446	8503	-1943	-18.6

NORTH CAROLINA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

NORTH DAKOTA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	712	0	-712	-100.0
FOOD STAMPS	629	895	266	42.3
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7739	8503	765	9.9
DISPOSABLE INCOME(1984 \$)	9807	8503	-1304	-13.3

OHIO	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

OKLAHOMA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	88	0	-88	-100.0
FOOD STAMPS	816	895	79	9.6
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7302	8503	1201	16.5
DISPOSABLE INCOME(1984 \$)	9254	8503	-750	-8.1

OREGON	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1360	0	-1360	-100.0
FOOD STAMPS	435	895	460	105.9
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8192	8503	311	3.8
DISPOSABLE INCOME(1984 \$)	10382	8503	-1879	-18.1

PENNSYLVANIA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	520	0	-520	-100.0
FOOD STAMPS	687	895	208	30.3
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7604	8503	899	11.8
DISPOSABLE INCOME(1984 \$)	9637	8503	-1134	-11.8

RHODE ISLAND	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	784	0	-784	-100.0
FOOD STAMPS	607	895	287	47.3
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7789	8503	714	9.2
DISPOSABLE INCOME(1984 \$)	9871	8503	-1368	-13.9

SOUTH CAROLINA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

SOUTH DAKOTA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	556	0	-556	-100.0
FOOD STAMPS	676	895	219	32.4
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7629	8503	874	11.5
DISPOSABLE INCOME(1984 \$)	9669	8503	-1166	-12.1

TENNESSEE	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME (1984 \$)	9175	8503	-672	-7.3

TEXAS	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME (1984 \$)	9175	8503	-672	-7.3

UTAH	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	1024	328	-696	-68.0
FOOD STAMPS	535	796	261	48.8
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7957	8733	776	9.8
DISPOSABLE INCOME (1984 \$)	10084	8733	-1351	-13.4

VERMONT	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	2608	0	-2608	-100.0
FOOD STAMPS	0	895	895	0.0
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	9006	8503	-502	-5.6
DISPOSABLE INCOME (1984 \$)	11413	8503	-2910	-25.5

VIRGINIA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME (1984 \$)	9175	8503	-672	-7.3

WASHINGTON	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	2200	0	-2200	-100.0
FOOD STAMPS	183	895	712	390.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8780	8503	-277	-3.2
DISPOSABLE INCOME(1984 \$)	11127	8503	-2624	-23.6

WEST VIRGINIA	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

WISCONSIN	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	2032	0	-2032	-100.0
FOOD STAMPS	233	895	662	284.1
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	8663	8503	-159	-1.8
DISPOSABLE INCOME(1984 \$)	10978	8503	-2475	-22.5

WYOMING	1980	1984	CHANGE	% CHANGE
WAGES	6539	8287	1748	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	843	895	52	6.2
EITC	433	214	-219	-50.5
FEDERAL INCOME TAXES	173	337	164	94.5
FEDERAL PAYROLL TAXES	401	555	154	38.5
DISPOSABLE INCOME	7240	8503	1263	17.4
DISPOSABLE INCOME(1984 \$)	9175	8503	-672	-7.3

APPENDIX I

CALCULATIONS FOR EACH STATE OF AFDC, FOOD STAMPS,
FEDERAL TAXES AND DISPOSABLE INCOME FOR A SINGLE
PARENT AND TWO CHILDREN WITH WAGES EQUAL TO
75 PERCENT OF POVERTY

NOTE: Disposable income is AFDC + food stamps +
wages less Federal income and payroll taxes

	<u>Wages</u>	
	<u>1980</u>	<u>1984</u>
75% of poverty	\$6,289	\$7,970

(116)

WAGES EQUAL TO 75 PERCENT OF POVERTY

	1980	1984	CHANGE	% CHANGE
ALABAMA				
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6
ARIZONA				
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6
ARKANSAS				
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6
CALIFORNIA				
WAGES	6289	7970	1681	26.7
AFDC	3418	597	-2821	-82.5
FOOD STAMPS	405	1442	1036	255.7
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	10190	9544	-646	-6.3
DISPOSABLE INCOME(1984 \$)	12914	9544	-3370	-26.1
COLORADO				
WAGES	6289	7970	1681	26.7
AFDC	874	0	-874	-100.0
FOOD STAMPS	1169	1621	452	38.7
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8409	9127	717	8.5
DISPOSABLE INCOME(1984 \$)	10657	9127	-1531	-14.4

CONNECTICUT	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	2386	309	-2077	-87.1
FOOD STAMPS	715	1528	813	113.7
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	9468	9343	-125	-1.3
DISPOSABLE INCOME(1984 \$)	11999	9343	-2656	-22.1

DELAWARE	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	406	0	-406	-100.0
FOOD STAMPS	1309	1621	312	23.8
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8082	9127	1045	12.9
DISPOSABLE INCOME(1984 \$)	10242	9127	-1116	-10.9

DIST. OF COL.	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	850	0	-850	-100.0
FOOD STAMPS	1176	1621	445	37.9
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8393	9127	734	8.7
DISPOSABLE INCOME(1984 \$)	10636	9127	-1509	-14.2

FLORIDA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

GEORGIA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

IDAHO	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1066	0	-1066	-100.0
FOOD STAMPS	1111	1621	510	45.9
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8544	9127	583	6.8
DISPOSABLE INCOME(1984 \$)	10828	9127	-1701	-15.7

ILLINOIS	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	862	0	-862	-100.0
FOOD STAMPS	1172	1621	449	38.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8401	9127	726	8.6
DISPOSABLE INCOME(1984 \$)	10647	9127	-1520	-14.3

INDIANA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	586	0	-586	-100.0
FOOD STAMPS	1255	1621	366	29.2
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8208	9127	919	11.2
DISPOSABLE INCOME(1984 \$)	10402	9127	-1275	-12.3

IOWA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1690	0	-1690	-100.0
FOOD STAMPS	924	1621	697	75.5
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8981	9127	146	1.6
DISPOSABLE INCOME(1984 \$)	11381	9127	-2255	-19.8

KANSAS	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1342	0	-1342	-100.0
FOOD STAMPS	1028	1621	593	57.6
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8737	9127	390	4.5
DISPOSABLE INCOME(1984 \$)	11073	9127	-1946	-17.6

KENTUCKY	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

LOUISIANA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

MAINE	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	886	0	-886	-100.0
FOOD STAMPS	1165	1621	456	39.1
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8418	9127	709	8.4
DISPOSABLE INCOME(1984 \$)	10668	9127	-1541	-14.4

MARYLAND	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	574	0	-574	-100.0
FOOD STAMPS	1259	1621	362	28.8
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8199	9127	927	11.3
DISPOSABLE INCOME(1984 \$)	10391	9127	-1265	-12.2

MASSACHUSETTS	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1690	0	-1690	-100.0
FOOD STAMPS	924	1621	697	75.5
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8981	9127	146	1.6
DISPOSABLE INCOME(1984 \$)	11381	9127	-2255	-19.8

MICHIGAN (WAYNE)	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	2674	0	-2674	-100.0
FOOD STAMPS	629	1621	992	157.9
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	9669	9127	-543	-5.6
DISPOSABLE INCOME (1984 \$)	12254	9127	-3128	-25.5

MINNESOTA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	2494	0	-2494	-100.0
FOOD STAMPS	683	1621	938	137.5
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	9543	9127	-417	-4.4
DISPOSABLE INCOME (1984 \$)	12094	9127	-2968	-24.5

MISSISSIPPI	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME (1984 \$)	9882	9127	-756	-7.6

MISSOURI	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	142	0	-142	-100.0
FOOD STAMPS	1388	1621	233	16.8
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7897	9127	1230	15.6
DISPOSABLE INCOME (1984 \$)	10008	9127	-881	-8.8

MONTANA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	634	0	-634	-100.0
FOOD STAMPS	1241	1621	380	30.7
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8241	9127	885	10.7
DISPOSABLE INCOME (1984 \$)	10444	9127	-1318	-12.6

NEBRASKA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1102	0	-1102	-100.0
FOOD STAMPS	1100	1621	521	47.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8569	9127	558	6.5
DISPOSABLE INCOME(1984 \$)	10860	9127	-1733	-16.0

NEVADA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	430	0	-430	-100.0
FOOD STAMPS	1302	1621	319	24.5
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8099	9127	1028	12.7
DISPOSABLE INCOME(1984 \$)	10263	9127	-1137	-11.1

NEW HAMPSHIRE	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1366	0	-1366	-100.0
FOOD STAMPS	1021	1621	600	58.8
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8754	9127	373	4.3
DISPOSABLE INCOME(1984 \$)	11094	9127	-1967	-17.7

NEW JERSEY	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1630	0	-1630	-100.0
FOOD STAMPS	942	1621	679	72.1
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8939	9127	188	2.1
DISPOSABLE INCOME(1984 \$)	11328	9127	-2201	-19.4

NEW MEXICO	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

NEW YORK (NYC)	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	2374	0	-2374	-100.0
FOOD STAMPS	719	1621	902	125.6
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	9459	9127	-333	-3.5
DISPOSABLE INCOME(1984 \$)	11988	9127	-2861	-23.9

NORTH CAROLINA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

NORTH DAKOTA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1558	0	-1558	-100.0
FOOD STAMPS	963	1621	657	68.2
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8888	9127	238	2.7
DISPOSABLE INCOME(1984 \$)	11264	9127	-2138	-19.0

OHIO	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	586	0	-586	-100.0
FOOD STAMPS	1255	1621	366	29.2
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8208	9127	919	11.2
DISPOSABLE INCOME(1984 \$)	10402	9127	-1275	-12.3

OKLAHOMA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	850	0	-850	-100.0
FOOD STAMPS	1176	1621	445	37.9
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8393	9127	734	8.7
DISPOSABLE INCOME(1984 \$)	10636	9127	-1509	-14.2

OREGON		1980	1984	CHANGE	% CHANGE
WAGES		6289	7970	1681	26.7
AFDC		1954	0	-1954	-100.0
FOOD STAMPS		845	1621	776	91.9
EITC		464	254	-210	-45.3
FEDERAL INCOME TAXES		0	184	184	0.0
FEDERAL PAYROLL TAXES		386	534	148	38.5
DISPOSABLE INCOME		9165	9127	-39	-0.4
DISPOSABLE INCOME(1984 \$)		11615	9127	-2489	-21.4
PENNSYLVANIA		1980	1984	CHANGE	% CHANGE
WAGES		6289	7970	1681	26.7
AFDC		1234	0	-1234	-100.0
FOOD STAMPS		1061	1621	560	52.8
EITC		464	254	-210	-45.3
FEDERAL INCOME TAXES		0	184	184	0.0
FEDERAL PAYROLL TAXES		386	534	148	38.5
DISPOSABLE INCOME		8661	9127	465	5.4
DISPOSABLE INCOME(1984 \$)		10977	9127	-1850	-16.9
RHODE ISLAND		1980	1984	CHANGE	% CHANGE
WAGES		6289	7970	1681	26.7
AFDC		1330	0	-1330	-100.0
FOOD STAMPS		1032	1621	589	57.1
EITC		464	254	-210	-45.3
FEDERAL INCOME TAXES		0	184	184	0.0
FEDERAL PAYROLL TAXES		386	534	148	38.5
DISPOSABLE INCOME		8729	9127	398	4.6
DISPOSABLE INCOME(1984 \$)		11062	9127	-1935	-17.5
SOUTH CAROLINA		1980	1984	CHANGE	% CHANGE
WAGES		6289	7970	1681	26.7
AFDC		0	0	0	0.0
FOOD STAMPS		1431	1621	190	13.3
EITC		464	254	-210	-45.3
FEDERAL INCOME TAXES		0	184	184	0.0
FEDERAL PAYROLL TAXES		386	534	148	38.5
DISPOSABLE INCOME		7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)		9882	9127	-756	-7.6
SOUTH DAKOTA		1980	1984	CHANGE	% CHANGE
WAGES		6289	7970	1681	26.7
AFDC		994	0	-994	-100.0
FOOD STAMPS		1133	1621	488	43.1
EITC		464	254	-210	-45.3
FEDERAL INCOME TAXES		0	184	184	0.0
FEDERAL PAYROLL TAXES		386	534	148	38.5
DISPOSABLE INCOME		8493	9127	633	7.5
DISPOSABLE INCOME(1984 \$)		10764	9127	-1637	-15.2

TENNESSEE	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

TEXAS	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

UTAH	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	1810	1219	-590	-32.6
FOOD STAMPS	888	1255	367	41.4
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	9065	9980	916	10.1
DISPOSABLE INCOME(1984 \$)	11488	9980	-1508	-13.1

VERMONT	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	3286	141	-3145	-95.7
FOOD STAMPS	445	1579	1134	254.7
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	10098	9225	-873	-8.6
DISPOSABLE INCOME(1984 \$)	12797	9225	-3572	-27.9

VIRGINIA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	322	0	-322	-100.0
FOOD STAMPS	1334	1621	287	21.5
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	8023	9127	1104	13.8
DISPOSABLE INCOME(1984 \$)	10168	9127	-1041	-10.2

WASHINGTON	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	3094	0	-3094	-100.0
FOOD STAMPS	503	1621	1118	222.5
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	9963	9127	-837	-8.4
DISPOSABLE INCOME(1984 \$)	12627	9127	-3500	-27.7

WEST VIRGINIA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

WISCONSIN	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	3010	309	-2701	-89.7
FOOD STAMPS	528	1528	1000	189.5
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	9905	9343	-562	-5.7
DISPOSABLE INCOME(1984 \$)	12552	9343	-3210	-25.6

WYOMING	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	184	184	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9127	1329	17.0
DISPOSABLE INCOME(1984 \$)	9882	9127	-756	-7.6

APPENDIX J

CALCULATIONS OF DISPOSABLE INCOME WITH WAGES EQUAL TO 125 PERCENT OF POVERTY FOR SINGLE PARENT FAMILIES WITH TWO AND THREE CHILDREN AND WITH AND WITHOUT CHILD CARE EXPENSES

Note: The examples shown are for Alabama, but would apply to most other states as well. AFDC benefits are zero in both 1980 and 1984. Disposable income is wages + food stamps less Federal income and payroll taxes less child care expenses.

(127)

SINGLE PARENT WITH TWO CHILDRENWithout Child Care Expenses

WAGES EQUAL TO 125 PERCENT OF POVERTY

ALABAMA	1980	1984	CHANGE	% CHANGE
WAGES	8174	10359	2185	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	450	385	-65	-14.5
EITC	228	0	-228	-100.0
FEDERAL INCOME TAXES	418	603	185	44.4
FEDERAL PAYROLL TAXES	501	694	193	38.5
DISPOSABLE INCOME	7933	9447	1513	19.1
DISPOSABLE INCOME(1984 \$)	10054	9447	-608	-6.0

With Child Care Expenses

ALABAMA	1980	1984	CHANGE	% CHANGE
WAGES	8174	10359	2185	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	612	610	-2	-0.4
EITC	228	0	-228	-100.0
FEDERAL INCOME TAXES	178	164	-14	-7.8
FEDERAL PAYROLL TAXES	501	694	193	38.5
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	7135	8596	1461	20.5
DISPOSABLE INCOME(1984 \$)	9043	8596	-447	-4.9

SINGLE PARENT WITH THREE CHILDRENWithout Child Care Expenses

WAGES EQUAL TO 125 PERCENT OF POVERTY

ALABAMA	1980	1984	CHANGE	% CHANGE
WAGES	10481	13283	2801	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	425	0	-425	-100.0
EITC	0	0	0	0.0
FEDERAL INCOME TAXES	627	893	266	42.4
FEDERAL PAYROLL TAXES	643	890	247	38.5
DISPOSABLE INCOME	9636	11500	1863	19.3
DISPOSABLE INCOME(1984 \$)	12212	11500	-713	-5.8

With Child Care Expenses

WAGES EQUAL TO 125 PERCENT OF POVERTY

ALABAMA	1980	1984	CHANGE	% CHANGE
WAGES	10481	13283	2801	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	587	0	-587	-100.0
EITC	0	0	0	0.0
FEDERAL INCOME TAXES	387	469	82	21.1
FEDERAL PAYROLL TAXES	643	890	247	38.5
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	8838	10409	1570	17.8
DISPOSABLE INCOME(1984 \$)	11201	10409	-792	-7.1

APPENDIX K

CALCULATIONS OF DISPOSABLE INCOME (WAGES + FOOD STAMPS LESS FEDERAL TAXES) FOR A TWO PARENT FAMILY WITH TWO CHILDREN WITH WAGES EQUAL TO 75, 100 AND 125 PERCENT OF POVERTY

NOTE: In all states, the 100 hour rule would make the family ineligible for AFDC benefits.

WAGES EQUAL TO 75 PERCENT OF POVERTY

ALABAMA	1980	1984	CHANGE	% CHANGE
WAGES	6289	7970	1681	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	1431	1621	190	13.3
EITC	464	254	-210	-45.3
FEDERAL INCOME TAXES	0	63	63	0.0
FEDERAL PAYROLL TAXES	386	534	148	38.5
DISPOSABLE INCOME	7798	9248	1450	18.6
DISPOSABLE INCOME(1984 \$)	9852	9248	-635	-6.4

WAGES EQUAL TO 100 PERCENT OF POVERTY

ALABAMA	1980	1984	CHANGE	% CHANGE
WAGES	8385	10626	2241	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	928	967	40	4.3
EITC	202	0	-202	-100.0
FEDERAL INCOME TAXES	138	366	228	165.5
FEDERAL PAYROLL TAXES	514	712	198	38.5
DISPOSABLE INCOME	8863	10515	1653	18.6
DISPOSABLE INCOME(1984 \$)	11232	10515	-716	-6.4

WAGES EQUAL TO 125 PERCENT OF POVERTY

ALABAMA	1980	1984	CHANGE	% CHANGE
WAGES	10481	13283	2801	26.7
AFDC	0	0	0	0.0
FOOD STAMPS	425	0	-425	-100.0
EITC	0	0	0	0.0
FEDERAL INCOME TAXES	451	719	268	59.3
FEDERAL PAYROLL TAXES	643	890	247	38.5
DISPOSABLE INCOME	9812	11674	1862	19.0
DISPOSABLE INCOME(1984 \$)	12435	11674	-761	-6.1

(130)

APPENDIX L

STATE SUMMARY TABLES OF WAGES
(IN CONSTANT 1984 DOLLARS) NEEDED TO ATTAIN
DISPOSABLE INCOME EQUAL TO 75, 100 and 125 PERCENT OF
THE POVERTY THRESHOLDS IN 1980 AND 1984

NOTE: Disposable income is wages + AFDC + food stamps less Federal taxes less child care expenses (in one instance).

(131)

SUMMARY TABLE OF WAGES FOR A FAMILY OF THREE
NEEDED TO OBTAIN AN INCOME EQUAL TO 75 PERCENT OF POVERTY
(IN CONSTANT 1984 DOLLARS)

	1980	1984	CHANGE	% CHANGE
ALABAMA	3955	4170	215	5.4
ARIZONA	1998	4170	2172	108.7
ARKANSAS	3094	4170	1076	34.8
CALIFORNIA	0	0	0	0.0
COLORADO	90	477	388	432.7
CONNECTICUT	0	0	0	0.0
DELAWARE	409	4170	3761	919.9
DIST. OF COL.	142	4170	4028	2826.7
FLORIDA	2185	4170	1985	90.9
GEORGIA	3014	4170	1156	38.3
IDAHO	0	4170	4170	0.0**
ILLINOIS	116	4170	4054	3508.5
INDIANA	556	4170	3615	650.6
IOWA	0	328	328	0.0**
KANSAS	0	189	189	0.0**
KENTUCKY	2372	4170	1798	75.8
LOUISIANA	2773	4170	1397	50.4
MAINE	222	328	105	47.4
MARYLAND	356	632	276	77.7
MASSACHUSETTS	0	0	0	0.0
MICHIGAN(WAYNE)	0	200	200	0.0**
MINNESOTA	0	0	0	0.0
MISSISSIPPI	2675	4170	1495	55.9
MISSOURI	767	4170	3403	443.6
MONTANA	503	627	124	24.7
NEBRASKA	0	435	435	0.0**
NEVADA	463	4170	3707	801.2
NEW HAMPSHIRE	0	136	136	0.0**
NEW JERSEY	0	61	61	0.0**
NEW MEXICO	1516	4170	2654	175.0
NEW YORK (NYC)	0	0	0	0.0
NORTH CAROLINA	2265	4170	1905	84.1
NORTH DAKOTA	0	360	360	0.0**
OHIO	449	4170	3721	829.2
OKLAHOMA	196	4170	3974	2024.1
OREGON	0	0	0	0.0
PENNSYLVANIA	0	435	435	0.0**
RHODE ISLAND	0	0	0	0.0
SOUTH CAROLINA	3136	4170	1034	33.0
SOUTH DAKOTA	0	659	659	0.0**
TENNESSEE	3955	4170	215	5.4
TEXAS	3955	4170	215	5.4
UTAH	0	296	296	0.0**
VERMONT	0	0	0	0.0
VIRGINIA	516	680	164	31.9
WASHINGTON	0	0	0	0.0
WEST VIRGINIA	1890	4170	2280	120.6
WISCONSIN	0	0	0	0.0
WYOMING*	1249	4170	2921	233.9
AVERAGE	915	2162	1247	136.4

** DENOTES THAT THE % CHANGE CAN NOT BE CALCULATED

**SUMMARY TABLE OF WAGES FOR A FAMILY OF THREE
NEEDED TO OBTAIN AN INCOME EQUAL TO 100 PERCENT OF POVERTY
(IN CONSTANT 1984 DOLLARS)**

	1980	1984	CHANGE	% CHANGE
ALABAMA	6579	7798	1219	18.5
ARIZONA	6579	7798	1219	18.5
ARKANSAS	6579	7798	1219	18.5
CALIFORNIA	244	7798	7554	3100.3
COLORADO	4849	7798	2948	60.8
CONNECTICUT	1746	7798	6051	346.5
DELAWARE	5491	7798	2307	42.0
DIST. OF COL.	4956	7798	2842	57.3
FLORIDA	6579	7798	1219	18.5
GEORGIA	6579	7798	1219	18.5
IDAHO	3967	7798	3831	96.6
ILLINOIS	4902	7798	2895	59.1
INDIANA	5197	7798	2601	50.1
IOWA	2977	7798	4820	161.9
KANSAS	3378	7798	4419	130.8
KENTUCKY	6579	7798	1219	18.5
LOUISIANA	6579	7798	1219	18.5
MAINE	5117	7798	2681	52.4
MARYLAND	5384	7798	2414	44.8
MASSACHUSETTS	3030	7798	4768	157.3
MICHIGAN(WAYNE)	1239	7798	6559	529.5
MINNESOTA	1452	7798	6346	437.0
MISSISSIPPI	6579	7798	1219	18.5
MISSOURI	5973	7798	1825	30.6
MONTANA	5678	7798	2119	37.3
NEBRASKA	4314	7798	3484	80.8
NEVADA	5598	7798	2200	39.3
NEW HAMPSHIRE	3351	7798	4446	132.7
NEW JERSEY	2977	7798	4820	161.9
NEW MEXICO	6579	7798	1219	18.5
NEW YORK (NYC)	2068	7798	5730	277.1
NORTH CAROLINA	6579	7798	1219	18.5
NORTH DAKOTA	3672	7798	4125	112.3
OHIO	5572	7798	2226	40.0
OKLAHOMA	5063	7798	2735	54.0
OREGON	2228	7798	5570	250.0
PENNSYLVANIA	4100	7798	3697	90.2
RHODE ISLAND	3512	7798	4286	122.0
SOUTH CAROLINA	6579	7798	1219	18.5
SOUTH DAKOTA	4020	7798	3778	94.0
TENNESSEE	6579	7798	1219	18.5
TEXAS	6579	7798	1219	18.5
UTAH	2977	5239	2262	76.0
VERMONT	0	7798	7798	0.0**
VIRGINIA	5705	7798	2092	36.7
WASHINGTON	444	7798	7354	1655.7
WEST VIRGINIA	6579	7798	1219	18.5
WISCONSIN	730	7798	7068	968.1
WYOMING	6472	7798	1326	20.5
AVERAGE	4500	7745	3246	72.1

** DENOTES THAT THE % CHANGE CAN NOT BE CALCULATED

**SUMMARY TABLE OF WAGES FOR A FAMILY OF THREE
NEEDED TO OBTAIN AN INCOME EQUAL TO 100 PERCENT OF POVERTY
(IN CONSTANT 1984 DOLLARS)**

	1980	1984	CHANGE	% CHANGE
ALABAMA	8649	9697	1048	12.1
ARIZONA	8623	9697	1074	12.5
ARKANSAS	8649	9697	1048	12.1
CALIFORNIA	296	9697	9401	3180.0
COLORADO	5103	9697	4594	90.0
CONNECTICUT	1746	9697	7950	455.2
DELAWARE	5858	9697	3838	65.5
DIST. OF COL.	5228	9697	4469	85.5
FLORIDA	8649	9697	1048	12.1
GEORGIA	8649	9697	1048	12.1
IDAHO	4063	9697	5634	138.6
ILLINOIS	5165	9697	4532	87.7
INDIANA	5512	9697	4185	75.9
IOWA	2977	9697	6720	225.7
KANSAS	3378	9697	6319	187.0
KENTUCKY	8649	9697	1048	12.1
LOUISIANA	8649	9697	1048	12.1
MAINE	5418	9697	4279	79.0
MARYLAND	5732	9697	3965	69.2
MASSACHUSETTS	3030	9697	6667	220.0
MICHIGAN (WAYNE)	1239	9697	8458	682.8
MINNESOTA	1452	9697	8245	567.7
MISSISSIPPI	8156	9697	1541	18.9
MISSOURI	6441	9697	3256	50.5
MONTANA	6078	9697	3619	59.5
NEBRASKA	4473	9697	5224	116.8
NEVADA	5985	9697	3712	62.0
NEW HAMPSHIRE	3351	9697	6346	189.3
NEW JERSEY	2977	9697	6720	225.7
NEW MEXICO	7702	9697	1995	25.9
NEW YORK (NYC)	2063	9697	7629	369.0
NORTH CAROLINA	8649	9697	1048	12.1
NORTH DAKOTA	3717	9697	5980	160.9
OHIO	5953	9697	3744	62.9
OKLAHOMA	5354	9697	4343	81.1
OREGON	2228	9697	7469	335.2
PENNSYLVANIA	4221	9697	5476	129.7
RHODE ISLAND	3528	9697	6169	174.9
SOUTH CAROLINA	8649	9697	1048	12.1
SOUTH DAKOTA	4126	9697	5571	135.0
TENNESSEE	8649	9697	1048	12.1
TEXAS	8649	9697	1048	12.1
UTAH	2977	8054	5077	170.5
VERMONT	0	9697	9697	0.0**
VIRGINIA	6110	9697	3587	58.7
WASHINGTON	538	9697	9159	1702.7
WEST VIRGINIA	8418	9697	1278	15.2
WISCONSIN	764	9697	8933	1168.6
WYOMING	7203	9697	2494	34.6
AVERAGE	5177	9663	4486	86.7

** DENOTES THAT THE % CHANGE CAN NOT BE CALCULATED

Child care expenses are assumed.

**SUMMARY TABLE OF WAGES FOR A FAMILY OF THREE
NEEDED TO OBTAIN AN INCOME EQUAL TO 125 PERCENT OF POVERTY
(IN CONSTANT 1984 DOLLARS)**

	1980	1984	CHANGE	% CHANGE
ALABAMA	11094	12010	915	8.3
ARIZONA	11094	12010	915	8.3
ARKANSAS	11094	12010	915	8.3
CALIFORNIA	5159	12010	6850	132.8
COLORADO	11094	12010	915	8.3
CONNECTICUT	7167	12010	4843	67.6
DELAWARE	11094	12010	915	8.3
DIST. OF COL.	11094	12010	915	8.3
FLORIDA	11094	12010	915	8.3
GEORGIA	11094	12010	915	8.3
IAHO	11094	12010	915	8.3
ILLINOIS	11094	12010	915	8.3
INDIANA	11094	12010	915	8.3
IOMA	9962	12010	2048	20.6
KANSAS	10960	12010	1050	9.6
KENTUCKY	11094	12010	915	8.3
LOUISIANA	11094	12010	915	8.3
MAINE	11094	12010	915	8.3
MARYLAND	11094	12010	915	8.3
MASSACHUSETTS	10095	12010	1915	19.0
MICHIGAN(WAYNE)	6460	12010	5550	85.9
MINNESOTA	6707	12010	5303	79.1
MISSISSIPPI	11094	12010	915	8.3
MISSOURI	11094	12010	915	8.3
MONTANA	11094	12010	915	8.3
NEBRASKA	11094	12010	915	8.3
NEVADA	11094	12010	915	8.3
NEW HAMPSHIRE	10893	12010	1117	10.3
NEW JERSEY	9962	12010	2048	20.6
NEW MEXICO	11094	12010	915	8.3
NEW YORK (NYC)	7761	12010	4249	54.7
NORTH CAROLINA	11094	12010	915	8.3
NORTH DAKOTA	11094	12010	915	8.3
OHIO	11094	12010	915	8.3
OKLAHOMA	11094	12010	915	8.3
OREGON	8146	12010	3863	47.4
PENNSYLVANIA	11094	12010	915	8.3
RHODE ISLAND	11094	12010	915	8.3
SOUTH CAROLINA	11094	12010	915	8.3
SOUTH OAKOTA	11094	12010	915	8.3
TENNESSEE	11094	12010	915	8.3
TEXAS	11094	12010	915	8.3
UTAH	9962	12010	2048	20.6
VERMONT	4652	12010	7358	158.2
VIRGINIA	11094	12010	915	8.3
WASHINGTON	5560	12010	6449	116.0
WEST VIRGI	11094	12010	915	8.3
WISCONSIN	5935	12010	6074	102.3
WYOMING	11094	12010	915	8.3
AVERAGE	10135	12010	1875	18.5

** DENOTES THAT THE % CHANGE CAN NOT BE CALCULATED

APPENDIX M

**CALCULATIONS FOR EACH STATE OF WAGES (IN CONSTANT
1984 DOLLARS) NEEDED TO ATTAIN DISPOSABLE INCOME
EQUAL TO THE POVERTY THRESHOLD IN 1980 AND 1984**

**NOTE: Disposable income is wages + AFDC + food
stamps less Federal income and payroll taxes.**

(136)

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN ALABAMA

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN ARIZONA

	1980	1984	CHANGE	% CHANGE
WAGES	6804	10205	3401	50.0
AFDC	17	0	-17	-100.0
FOOD STAMPS	936	423	-513	-54.8
EITC	400	0	-400	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	417	684	267	63.9
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN ARKANSAS

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN CALIFORNIA

	1980	1984	CHANGE	% CHANGE
WAGES	233	10205	9972	4274.7
AFDC	5676	0	-5676	-100.0
FOOD STAMPS	667	423	-244	-36.6
EITC	23	0	-23	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	14	684	669	4681.5
CHILD CARE EXPENSES	47	1515	1468	3147.2
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN COLORADO

	1980	1984	CHANGE	% CHANGE
WAGES	4026	10205	6179	153.5
AFDC	2221	0	-2221	-100.0
FOOD STAMPS	941	423	-519	-55.1
EITC	403	0	-403	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	247	684	437	177.0
CHILD CARE EXPENSES	805	1515	710	88.1
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN CONNECTICUT

	1980	1984	CHANGE	% CHANGE
WAGES	1378	10205	8827	640.6
AFDC	4599	0	-4599	-100.0
FOOD STAMPS	784	423	-361	-46.1
EITC	138	0	-138	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	84	684	599	709.4
CHILD CARE EXPENSES	276	1515	1239	449.7
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN DELAWARE

	1980	1984	CHANGE	% CHANGE
WAGES	4623	10205	5583	120.8
AFDC	1711	0	-1711	-100.0
FOOD STAMPS	951	423	-528	-55.5
EITC	462	0	-462	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	283	684	400	141.3
CHILD CARE EXPENSES	925	1515	590	63.9
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN DIST. OF COL.

	1980	1984	CHANGE	% CHANGE
WAGES	4125	10205	6080	147.4
AFDC	2136	0	-2136	-100.0
FOOD STAMPS	943	423	-520	-55.2
EITC	413	0	-413	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	253	684	431	170.4
CHILD CARE EXPENSES	825	1515	690	83.6
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN FLORIDA

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN GEORGIA

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN IDAHO

	1980	1984	CHANGE	% CHANGE
WAGES	3206	10205	6999	218.3
AFDC	2922	0	-2922	-100.0
FOOD STAMPS	928	423	-505	-54.4
EITC	321	0	-321	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	197	684	487	247.9
CHILD CARE EXPENSES	641	1515	874	136.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN ILLINOIS

	1980	1984	CHANGE	% CHANGE
WAGES	4076	10205	6130	150.4
AFDC	2178	0	-2178	-100.0
FOOD STAMPS	942	423	-519	-55.1
EITC	408	0	-408	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	250	684	434	173.7
CHILD CARE EXPENSES	815	1515	700	85.9
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN INDIANA

	1980	1984	CHANGE	% CHANGE
WAGES	4349	10205	5856	134.6
AFDC	1944	0	-1944	-100.0
FOOD STAMPS	947	423	-524	-55.3
EITC	435	0	-435	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	267	684	417	156.4
CHILD CARE EXPENSES	870	1515	645	74.2
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN IOWA

	1980	1984	CHANGE	% CHANGE
WAGES	2349	10205	7856	334.4
AFDC	3685	0	-3685	-100.0
FOOD STAMPS	884	423	-461	-52.1
EITC	235	0	-235	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	144	684	540	374.8
CHILD CARE EXPENSES	470	1515	1045	222.4
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN KANSAS

	1980	1984	CHANGE	% CHANGE
WAGES	2666	10205	7540	282.8
AFDC	3387	0	-3387	-100.0
FOOD STAMPS	916	423	-493	-53.8
EITC	267	0	-267	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	163	684	520	318.4
CHILD CARE EXPENSES	533	1515	982	184.2
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN KENTUCKY

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN LOUISIANA

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MAINE

	1980	1984	CHANGE	% CHANGE
WAGES	4275	10205	5930	138.7
AFDC	2008	0	-2008	-100.0
FOOD STAMPS	946	423	-523	-55.3
EITC	427	0	-427	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	262	684	422	160.9
CHILD CARE EXPENSES	855	1515	660	77.2
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MARYLAND

	1980	1984	CHANGE	% CHANGE
WAGES	4523	10205	5682	125.6
AFDC	1796	0	-1796	-100.0
FOOD STAMPS	950	423	-527	-55.5
EITC	452	0	-452	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	277	684	406	146.6
CHILD CARE EXPENSES	905	1515	610	67.5
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MASSACHUSETTS

	1980	1984	CHANGE	% CHANGE
WAGES	2391	10205	7814	326.8
AFDC	3646	0	-3646	-100.0
FOOD STAMPS	888	423	-465	-52.4
EITC	239	0	-239	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	147	684	537	366.5
CHILD CARE EXPENSES	478	1515	1037	216.8
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MICHIGAN (MAYNE)

	1980	1984	CHANGE	% CHANGE
WAGES	977	10205	9228	944.1
AFDC	4976	0	-4976	-100.0
FOOD STAMPS	743	423	-320	-43.1
EITC	98	0	-98	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	60	684	624	1041.2
CHILD CARE EXPENSES	195	1515	1320	675.0
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MINNESOTA

	1980	1984	CHANGE	% CHANGE
WAGES	1146	10205	9059	790.6
AFDC	4817	0	-4817	-100.0
FOOD STAMPS	761	423	-338	-44.4
EITC	115	0	-115	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	70	684	614	873.4
CHILD CARE EXPENSES	229	1515	1286	561.1
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MISSISSIPPI

	1980	1984	CHANGE	% CHANGE
WAGES	6435	10205	3770	58.6
AFDC	319	0	-319	-100.0
FOOD STAMPS	934	423	-511	-54.7
EITC	446	0	-446	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	394	684	289	73.3
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MISSOURI

	1980	1984	CHANGE	% CHANGE
WAGES	5083	10205	5123	100.8
AFDC	1329	0	-1329	-100.0
FOOD STAMPS	956	423	-533	-55.7
EITC	500	0	-500	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	312	684	372	119.5
CHILD CARE EXPENSES	1017	1515	498	49.0
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MONTANA

	1980	1984	CHANGE	% CHANGE
WAGES	4796	10205	5409	112.8
AFDC	1562	0	-1562	-100.0
FOOD STAMPS	954	423	-531	-55.7
EITC	480	0	-480	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	294	684	390	132.6
CHILD CARE EXPENSES	959	1515	556	57.9
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN NEBRASKA

	1980	1984	CHANGE	% CHANGE
WAGES	3529	10205	6676	189.2
AFDC	2646	0	-2646	-100.0
FOOD STAMPS	933	423	-510	-54.7
EITC	353	0	-353	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	216	684	467	216.1
CHILD CARE EXPENSES	706	1515	809	114.6
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN NEVADA

	1980	1984	CHANGE	% CHANGE
WAGES	4722	10205	5483	116.1
AFDC	1626	0	-1626	-100.0
FOOD STAMPS	953	423	-530	-55.6
EITC	472	0	-472	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	289	684	394	136.2
CHILD CARE EXPENSES	944	1515	571	60.4
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN NEW HAMPSHIRE

	1980	1984	CHANGE	% CHANGE
WAGES	2644	10205	7561	285.9
AFDC	3407	0	-3407	-100.0
FOOD STAMPS	914	423	-491	-53.7
EITC	264	0	-264	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	162	684	522	321.8
CHILD CARE EXPENSES	529	1515	986	186.5
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN NEW JERSEY

	1980	1984	CHANGE	% CHANGE
WAGES	2349	10205	7856	334.4
AFDC	3685	0	-3685	-100.0
FOOD STAMPS	884	423	-461	-52.1
EITC	235	0	-235	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	144	684	540	374.8
CHILD CARE EXPENSES	470	1515	1045	222.4
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN NEW MEXICO

	1980	1984	CHANGE	% CHANGE
WAGES	6077	10205	4128	67.9
AFDC	612	0	-612	-100.0
FOOD STAMPS	932	423	-509	-54.6
EITC	490	0	-490	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	373	684	311	83.5
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN NEW YORK (NYC)

	1980	1984	CHANGE	% CHANGE
WAGES	1631	10205	8574	525.5
AFDC	4361	0	-4361	-100.0
FOOD STAMPS	810	423	-387	-47.8
EITC	163	0	-163	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	100	684	584	583.7
CHILD CARE EXPENSES	326	1515	1189	364.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN NORTH CAROLINA

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN NORTH DAKOTA

	1980	1984	CHANGE	% CHANGE
WAGES	2933	10205	7272	247.9
AFDC	3156	0	-3156	-100.0
FOOD STAMPS	923	423	-500	-54.2
EITC	293	0	-293	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	180	684	504	280.3
CHILD CARE EXPENSES	587	1515	928	158.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN OHIO

	1980	1984	CHANGE	% CHANGE
WAGES	4697	10205	5508	117.3
AFDC	1647	0	-1647	-100.0
FOOD STAMPS	953	423	-530	-55.6
EITC	470	0	-470	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	288	684	396	137.5
CHILD CARE EXPENSES	939	1515	576	61.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN OKLAHOMA

	1980	1984	CHANGE	% CHANGE
WAGES	4225	10205	5980	141.5
AFDC	2051	0	-2051	-100.0
FOOD STAMPS	945	423	-522	-55.2
EITC	422	0	-422	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	259	684	425	164.0
CHILD CARE EXPENSES	845	1515	670	79.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN OREGON

	1980	1984	CHANGE	% CHANGE
WAGES	1758	10205	8447	480.4
AFDC	4241	0	-4241	-100.0
FOOD STAMPS	823	423	-400	-48.6
EITC	176	0	-176	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	108	684	576	534.4
CHILD CARE EXPENSES	352	1515	1163	330.8
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN PENNSYLVANIA

	1980	1984	CHANGE	% CHANGE
WAGES	3331	10205	6875	206.4
AFDC	2816	0	-2816	-100.0
FOOD STAMPS	930	423	-507	-54.5
EITC	333	0	-333	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	204	684	480	234.9
CHILD CARE EXPENSES	666	1515	849	127.4
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN RHODE ISLAND

	1980	1984	CHANGE	% CHANGE
WAGES	2784	10205	7422	266.6
AFDC	3284	0	-3284	-100.0
FOOD STAMPS	921	423	-498	-54.1
EITC	278	0	-278	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	171	684	513	300.7
CHILD CARE EXPENSES	557	1515	958	172.1
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN SOUTH CAROLINA

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN SOUTH DAKOTA

	1980	1984	CHANGE	% CHANGE
WAGES	3256	10205	6949	213.4
AFDC	2880	0	-2880	-100.0
FOOD STAMPS	929	423	-506	-54.5
EITC	326	0	-326	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	200	684	484	242.6
CHILD CARE EXPENSES	651	1515	864	132.6
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN TENNESSEE

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN TEXAS

	1980	1984	CHANGE	% CHANGE
WAGES	6824	10205	3381	49.5
AFDC	0	0	0	0.0
FOOD STAMPS	936	423	-513	-54.8
EITC	397	0	-397	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	418	684	265	63.4
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN UTAH

	1980	1984	CHANGE	% CHANGE
WAGES	2349	9002	6653	283.2
AFDC	3685	799	-2886	-78.3
FOOD STAMPS	884	479	-404	-45.8
EITC	235	125	-110	-46.9
FEDERAL INCOME TAXES	0	0	0	0.0
FEDERAL PAYROLL TAXES	144	603	459	318.8
CHILD CARE EXPENSES	470	1515	1045	222.4
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN VERMONT

	1980	1984	CHANGE	% CHANGE
WAGES	0	10205	10205	0.0
AFDC	5904	0	-5904	-100.0
FOOD STAMPS	641	423	-218	-34.0
EITC	0	0	-0	0.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	0	684	684	0.0
CHILD CARE EXPENSES	0	1515	1515	0.0
DISPOSABLE INCOME	6545	8287	1742	26.6

**AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN VIRGINIA**

	1980	1984	CHANGE	% CHANGE
WAGES	4821	10205	5384	111.7
AFDC	1541	0	-1541	-100.0
FOOD STAMPS	955	423	-532	-55.7
EITC	482	0	-482	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	296	684	388	131.4
CHILD CARE EXPENSES	964	1515	551	57.1
DISPOSABLE INCOME	6539	8287	1748	26.7

**AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN WASHINGTON**

	1980	1984	CHANGE	% CHANGE
WAGES	424	10205	9781	2304.4
AFDC	5496	0	-5496	-100.0
FOOD STAMPS	687	423	-264	-38.4
EITC	42	0	-42	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	26	684	658	2528.0
CHILD CARE EXPENSES	85	1515	1430	1684.7
DISPOSABLE INCOME	6539	8287	1748	26.7

**AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN WEST VIRGINIA**

	1980	1984	CHANGE	% CHANGE
WAGES	6643	10205	3563	53.6
AFDC	149	0	-149	-100.0
FOOD STAMPS	935	423	-512	-54.8
EITC	420	0	-420	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	407	684	277	67.9
CHILD CARE EXPENSES	1200	1515	315	26.3
DISPOSABLE INCOME	6539	8287	1748	26.7

**AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN WISCONSIN**

	1980	1984	CHANGE	% CHANGE
WAGES	603	10205	9602	1592.0
AFDC	5328	0	-5328	-100.0
FOOD STAMPS	705	423	-282	-40.0
EITC	60	0	-60	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	37	684	647	1749.3
CHILD CARE EXPENSES	121	1515	1394	1155.9
DISPOSABLE INCOME	6539	8287	1748	26.7

AMOUNT OF WAGES FOR A FAMILY OF THREE TO MAINTAIN AN
INCOME EQUAL TO 100 PERCENT OF POVERTY IN MICHIGAN

	1980	1984	CHANGE	% CHANGE
WAGES	5684	10205	4521	79.5
AFOC	901	0	-901	-100.0
FOOD STAMPS	940	423	-517	-55.0
EITC	500	0	-500	-100.0
FEDERAL INCOME TAXES	0	142	142	0.0
FEDERAL PAYROLL TAXES	348	684	335	96.2
CHILD CARE EXPENSES	1137	1515	378	33.3
DISPOSABLE INCOME	6539	8287	1748	26.7

APPENDIX N

TABLES ILLUSTRATING GROWTH IN FEDERAL EXPENDITURES
FOR MEANS-TESTED PROGRAMS

(150)



Congressional Research Service
The Library of Congress

Washington DC 20540

September 11, 1984

TO : House Committee on Ways and Means,
Subcommittee on Oversight
Attention: Wendell Primus

FROM : Vee Burke
Specialist in Social Legislation
Education and Public Welfare Division

SUBJECT : Tables on Federal Welfare Spending

Attached are tables concerning Federal expenditures on welfare benefits, prepared according to the instructions of the Ways and Means Committee. The tables summarize Federal expenditures in 1975-1983 on selected major income security benefits, grouped by form of benefit: cash aid, food, job programs, housing benefits, energy aid, and medical assistance. As you requested, we have omitted expenditures for educational benefits, social and legal services, housing loans, and job training programs.

The tables present spending in current dollars, in constant (1983) dollars, and as a percent of the Gross National Product (GNP). As the Committee requested, the tables also show the sums spent per person classified as "poor" before receiving welfare aid. These calculations are based on estimates of the number of persons whose wages, property income, and social insurance payments were below the Census Bureau's poverty threshold.

CRS-2

If any attribution to CRS is made in your Committee document, we request that it be worded along the following lines:

"The tabulations in this document were prepared by the Congressional Research Service in accordance with specific instructions from Committee staff concerning definitions, programs to be included, and basic table format."

Attachments

FEDERAL EXPENDITURES ^{a/} FOR SELECTED MAJOR INCOME SECURITY BENEFITS
(CASH AID, FOOD, JOB PROGRAMS, HOUSING BENEFITS, ENERGY AID)
DIRECTED AT LOW-INCOME PERSONS, 1975-1983

Fiscal year	Current dollars (millions)	Constant (1983) dollars (millions)	Percent of GNP	Spending per person poor before welfare ^{b/} (constant 1983 dollars)
1975	\$22,492	\$39,299	1.52	(c/)
1976	28,641	46,791	1.75	\$1,688
1977	30,783	47,101	1.65	(c/)
1978	35,874	51,380	1.72	1,898
1979	39,058	52,225	1.66	1,817
1980	45,760	56,368	1.78	1,763
1981	50,601	56,424	1.76	1,644
1982	49,160	51,267	1.61	1,406
1983	53,981	53,981	1.67	1,446

^{a/} Expenditure data are from a series of CRS reports: 77-152 ED, 79-216 EPW, 81-44 EPW, 82-113 EPW, 83-110 EPW, and 84-99 EPW.

^{b/} Many persons whose wages, property income and social insurance payments are below the poverty thresholds of the Census Bureau receive little or no welfare aid, some because their income exceeds program limits, some because they do not fit into eligible demographic groups. On the other hand, some welfare benefits go to nonpoor persons.

Figures in this column for 1976-1982 are based upon estimates of the number of "prewelfare" poor derived from prewelfare poverty taxes presented by Sheldon Danziger in testimony before the Ways and Means Committee, Oct. 18, 1983. The 1983 figure is based on a rough estimate of the prewelfare poor population made by CRS and derived from the March 1984 Current Population Survey.

^{c/} Not readily available.

FEDERAL EXPENDITURES ^{a/} FOR CASH BENEFITS ^{b/}
DIRECTED AT LOW-INCOME PERSONS, 1975-1983^{c/}

Fiscal year	Current dollars (millions)	Constant (1983) dollars (millions)	Percent of GNP	Spending per person poor before welfare ^{c/} (constant 1983 dollars)
1975	\$12,739	\$22,258	0.86	(d/)
1976	15,224	24,872	0.93	\$897
1977	16,047	24,553	0.86	(d/)
1978	16,306	23,354	0.78	863
1979	17,171	22,960	0.73	799
1980	19,616	24,163	0.76	756
1981	21,566	24,048	0.75	701
1982	22,077	23,023	0.72	631
1983	22,831	22,831	0.71	612

^{a/} Expenditure data are from a series of CRS reports: 77-152 ED, 79-216 EPW, 81-44 EPW, 82-113 EPW, 83-110 EPW, and 84-99 EPW.

^{b/} Cash welfare programs: Aid to Families With Dependent Children (AFDC), Supplemental Security Income (SSI), veterans' pensions, Earned Income Tax Credit, emergency assistance to needy families with children, refugee assistance, dependency and indemnity compensation for parents of veterans, and (since 1981) adoption assistance.

^{c/} Many persons whose wages, property income and social insurance payments are below the poverty thresholds of the Census Bureau receive little or no welfare aid, some because their income exceeds program limits, some because they do not fit into eligible demographic groups. On the other hand, some welfare benefits go to nonpoor persons.

Figures in this column for 1976-1982 are based upon estimates of the number of "prewelfare" poor derived from prewelfare poverty rates presented by Sheldon Danziger in testimony before the Ways and Means Committee, Oct. 18, 1983. The 1983 figure is based on a rough estimate of the prewelfare poor population made by CRS and derived from the March 1984 Current Population Survey.

d/ Not readily available

FEDERAL EXPENDITURES a/ FOR FOOD BENEFITS b/
DIRECTED AT LOW-INCOME PERSONS, 1975-1983

Fiscal year	Current dollars (millions)	Constant (1983) dollars (millions)	Percent of GNP	Spending per person poor before welfare <u>c/</u> (constant 1983 dollars)
1975	\$6,439	\$11,250	0.44	(<u>d/</u>)
1976	7,769	12,692	0.47	\$458
1977	7,734	11,834	0.42	(<u>d/</u>)
1978	8,475	12,138	0.41	448
1979	10,377	13,875	0.44	483
1980	13,091	16,126	0.51	504
1981	15,600	17,395	0.54	507
1982	15,535	16,201	0.51	444
1983	17,771	17,771	0.55	476

a/ Expenditure data are from a series of CRS reports: 77-152 ED, 79-216 EPW, 81-44 EPW, 82-113 EPW, 83-110 EPW, and 84-99 EPW.

b/ Food benefit programs: food stamps, free and reduced-price segments of school lunch and school breakfast programs, Special Supplemental Food Program for Women, Infants and Children (WIC), nutrition program for the elderly, child care food program, summer food service program for children, special milk program, food distribution program to needy families, and, since 1981, special food donations.

c/ Many persons whose wages, property income and social insurance payments are below the poverty thresholds of the Census Bureau receive little or no welfare aid, some because their income exceeds program limits, some because they do not fit into eligible demographic groups. On the other hand, some welfare benefits go to nonpoor persons.

Figures in this column for 1976-1982 are based upon estimates of the number of "prewelfare" poor derived from prewelfare poverty rates presented by Sheldon Danziger in testimony before the Ways and Means Committee, Oct. 18, 1983. The 1983 figure is based on a rough estimate of the prewelfare poor population made by CRS and derived from the March 1984 Current Population Survey.

d/ Not readily available.

FEDERAL EXPENDITURES ^{a/} FOR HOUSING BENEFITS ^{b/}
DIRECTED AT LOW-INCOME PERSONS, 1975-1983

Fiscal year	Current dollars (millions)	Constant (1983) dollars (millions)	Percent of GNP	Spending per person poor before welfare ^{c/} (constant 1983 dollars)
1975	92,094	93,659	0.14	(<u>d/</u>)
1976	2,502	4,088	0.15	\$147
1977	2,913	4,457	0.16	(<u>d/</u>)
1978	3,607	5,166	0.17	191
1979	4,211	5,631	0.18	196
1980	5,398	6,649	0.21	208
1981	6,732	7,507	0.23	219
1982	7,926	8,266	0.26	228
1983	9,423	9,423	0.29	252

^{a/} Expenditure data are from a series of CRS reports: 77-152 ED, 79-216 EPW, 81-44 EPW, 82-113 EPW, 83-110 EPW, and 84-99 EPW.

^{b/} Housing benefits included: section 8 lower-income housing assistance, low-rent public housing; section 236 interest reduction payments; section 235 homeownership assistance for low-income families, section 101 rent supplements, section 504 rural housing repair loans and grants, Indian housing improvement grants, and section 523 rural self-help technical assistance. Omitted: section 502 rural housing loans, section 515 rural rental housing loans, section 515 farm labor housing loans, and section 516 farm labor housing grants.

^{c/} Many persons whose wages, property income and social insurance payments are below the poverty thresholds of the Census Bureau receive little or no welfare aid, some because their income exceeds program limits, some because they do not fit into eligible demographic groups. On the other hand, some welfare benefits go to nonpoor persons.

Figures in this column for 1976-1982 are based upon estimates of the number of "prewelfare" poor derived from prewelfare poverty rates presented by Sheldon Danziger in testimony before the Ways and Means Committee, Oct. 18, 1983. The 1983 figure is based on a rough estimate of the prewelfare poor population made by CRS and derived from the March 1984 Current Population Survey.

^{d/} Not readily available.

FEDERAL EXPENDITURES ^{a/} FOR JOB PROGRAMS ^{b/}
DIRECTED AT LOW-INCOME PERSONS, 1975-1983

Fiscal year	Current dollars (millions)	Constant (1983) dollars (millions)	Percent of GNP	Spending per person poor before welfare ^{c/} (constant 1983 dollars)
1975	\$1,220 ^{d/}	\$2,132	0.08	(^{d/})
1976	3,146 ^{d/}	5,140	0.19	\$185
1977	3,925	6,006	0.21	(^{d/})
1978	7,343	10,517	0.35	388
1979	7,081	9,468	0.30	329
1980	6,116	7,534	0.24	235
1981	4,920	5,486	0.17	160
1982	2,013	2,099	0.07	58
1983	2,058	2,058	0.06	55

^{a/} Expenditure data are from a series of CRS reports: 77-152 ED, 79-216 EPW, 81-44 EPW, 82-113 EPW, 83-110 EPW, and 84-99 EPW.

^{b/} Jobs programs included: public service employment components of the Comprehensive Employment and Training Act (CETA), summer youth employment program; Job Corps, senior community service employment program; foster grandparents, senior companions, and youth employment demonstration programs. Omitted: training components of CETA, Work Incentive Program (WIN) for AFDC recipients.

^{c/} Many persons whose wages, property income and social insurance payments are below the poverty thresholds of the Census Bureau receive little or no welfare aid, some because their income exceeds program limit, some because they do not fit into eligible demographic groups. On the other hand, some welfare benefits go to nonpoor persons.

Figures in this column for 1976-1982 are based upon estimates of the number of "prewelfare" poor derived from prewelfare poverty rates presented by Sheldon Danziger in testimony before the Ways and Means Committee, Oct. 18, 1983. The 1983 figure is based on a rough estimate of the prewelfare poor population made by CRS and derived from the March 1984 Current Population Survey.

^{d/} In these years some of the public service jobs went to persons who were not "economically disadvantaged."

^{e/} Not readily available.

FEDERAL EXPENDITURES a/ FOR LOW-INCOME ENERGY ASSISTANCE b/, 1975-1983

Fiscal year	Current dollars (millions)	Constant (1983) dollars (millions)	Percent of GNP	Spending per person poor before welfare <u>c/</u> (constant 1983 dollars)
1975	--	--	--	--
1976	--	--	--	--
1977 <u>d/</u>	\$164	\$251	0.01	(<u>e/</u>)
1978	143	205	0.01	98
1979	218	291	0.01	10
1980	1,539	1,896	0.06	59
1981	1,783	1,988	0.06	58
1982	1,609	1,678	0.05	46
1983	1,898	1,898	0.06	51

a/ Expenditure data are from a series of CRS reports: 77-152 ED, 79-216 EPW, 81-44 EPW, 82-113 EPW, 83-110 EPW, and 84-99 EPW.

b/ For 1977-1979, benefits provided for crisis intervention by the Community Services Administration. Starting in 1980, benefits provided under the Low-Income Home Energy Assistance Act.

c/ Many persons whose wages, property income and social insurance payments are below the poverty thresholds of the Census Bureau receive little or no welfare aid, some because their income exceeds program limits, some because they do not fit into eligible demographic groups. On the other hand, some welfare benefits go to nonpoor persons.

Figures in this column for 1976-1982 are based upon estimates of the number of "prewelfare" poor derived from prewelfare poverty rates presented by Sheldon Danziger in testimony before the Ways and Means Committee, Oct. 18, 1983. The 1983 figure is based on a rough estimate of the prewelfare poor population made by CRS and derived from the March 1984 Current Population Survey.

d/ First year of program.

e/ Not readily available.

FEDERAL EXPENDITURES a/ FOR MEDICAL BENEFITS b/
DIRECTED AT LOW-INCOME PERSONS, 1975-1983

Fiscal year	Current dollars (millions)	Constant (1983) dollars (millions)	Percent of GNP	Spending per person poor before welfare <u>c/</u> (constant 1983 dollars)
1975	\$9,484	\$16,571	0.64	(<u>d/</u>)
1976	10,844	17,716	0.66	9639
1977	13,079	20,012	0.70	(<u>d/</u>)
1978	14,431	20,669	0.69	763
1979	16,276	21,763	0.69	757
1980	19,237	22,696	0.75	741
1981	22,092	24,634	0.77	718
1982	23,126	24,117	0.76	661
1983	25,085	25,085	0.78	672

a/ Expenditure data are from a series of CRS reports: 77-152 ED, 79-216 EPW, 81-44 EPW, 82-113 EPW, 83-110 EPW, and 84-99 EPW.

b/ Medical benefits: Medicaid, medical assistance for veterans disabled by non-service cause; maternal and child health services; Indian health services; community health centers, medical assistance to refugees; migrant health centers, and crippled children's services.

c/ Many persons whose wages, property income and social insurance payments are below the poverty thresholds of the Census Bureau receive little or no welfare aid, some because their income exceeds program limits, some because they do not fit into eligible demographic groups. On the other hand, some welfare benefits go to nonpoor persons.

Figures in this column for 1976-1982 are based upon estimates of the number of "prewelfare" poor derived from prewelfare poverty rates presented by Sheldon Danziger in testimony before the Ways and Means Committee, Oct. 18, 1983. The 1983 figure is based on a rough estimate of the prewelfare poor population made by CRS and derived from the March 1984 Current Population Survey.

d/ Not readily available.

FEDERAL EXPENDITURES ^{a/} FOR SELECTED MAJOR INCOME SECURITY BENEFITS
(CASH AID, FOOD, JOB PROGRAMS, HOUSING BENEFITS, ENERGY AID, MEDICAL
ASSISTANCE) DIRECTED AT LOW-INCOME PERSONS, 1975-1983

Fiscal year	Current dollars (millions)	Constant (1983) dollars (millions)	Percent of GNP	Spending per person poor before welfare ^{b/} (constant 1983 dollars)
1975	\$31,976	\$55,870	2.16	(c/)
1976	39,485	64,507	2.41	\$2,327
1977	43,862	67,113	2.35	(c/)
1978	50,305	72,049	2.41	2,661
1979	55,334	73,988	2.35	2,574
1980	64,997	80,064	2.52	2,504
1981	72,693	81,058	2.52	2,362
1982	72,286	75,384	2.36	2,067
1983	79,066	79,066	2.45	2,117

a/ Expenditure data are from a series of CRS reports: 77-152 ED, 79-216 EPW, 81-44 EPW, 82-113 EPW, 83-110 EPW, and 84-99 EPW.

b/ Many persons whose wages, property income and social insurance payments are below the poverty thresholds of the Census Bureau receive little or no welfare aid, some because their income exceeds program limits, some because they do not fit into eligible demographic groups. On the other hand, some welfare benefits go to nonpoor persons.

Figures in this column for 1976-1982 are based upon estimates of the number of "prewelfare" poor derived from prewelfare poverty rates presented by Sheldon Danziger in testimony before the Ways and Means Committee, Oct. 18, 1983. The 1983 figure is based on a rough estimate of the prewelfare poor population made by CRS and derived from the March 1984 Current Population Survey.

c/ Not readily available.

SPENDING FOR MAJOR ASSISTANCE PROGRAMS FOR LOW INCOME PERSONS
FISCAL YEARS 1975 TO 1989
IN MILLIONS OF DOLLARS

FISCAL YEAR	MEDICAID	SUBSIDIZED HOUSING PAYMENTS	FOOD STAMP PROGRAM	ASSISTANCE PAYMENTS PROGRAM (PUBLIC ASSISTANCE)	SUPPLEMENTAL SECURITY INCOME	FREE- AND REDUCED-PRICE SCHOOL LUNCHESES
1975	\$6,840	\$2,087	\$4,599	\$5,121	\$4,779	\$1,176
1976	\$8,568	\$2,283	\$5,632	\$5,849	\$5,058	\$1,376
1977	\$9,876	\$2,443	\$5,399	\$6,351	\$5,297	\$1,329
1978	\$10,680	\$2,920	\$5,499	\$6,640	\$5,855	\$1,724
1979	\$12,407	\$3,559	\$6,822	\$6,611	\$5,471	\$1,969
1980	\$13,957	\$4,529	\$9,117	\$7,308	\$6,412	\$2,110
1981	\$16,833	\$5,747	\$11,253	\$8,503	\$7,192	\$2,336
1982	\$17,391	\$6,880	\$11,014	\$7,990	\$7,677	\$2,021
1983	\$18,985	\$7,786	\$11,839	\$7,875	\$8,724	\$2,355
1984 (EST.)	\$20,237	\$8,584	\$11,236	\$7,517	\$8,554	\$2,535
1985 (EST.)	\$22,129	\$9,314	\$10,772	\$7,144	\$9,349	\$2,688
1986 (EST.)	\$23,929	\$9,815	\$11,417	\$7,076	\$9,596	
1987 (EST.)	\$26,238	\$10,424	\$11,895	\$7,208	\$9,972	
1988 (EST.)	\$28,669	\$10,926	\$12,114	\$7,296	\$11,138	
1989 (EST.)	\$31,239	\$11,385	\$12,555	\$7,459	\$10,746	

NOTE: TABLE PREPARED BY CONGRESSIONAL RESEARCH SERVICE. ESTIMATED OUTLAYS AND ECONOMIC ASSUMPTIONS ARE BASED UPON THE PRESIDENT'S FY 1985 BUDGET PROPOSED 2/1/84.
ALL DATA ARE OUTLAYS EXCEPT FREE- AND REDUCED PRICE SCHOOL LUNCH DATA ARE FEDERAL EXPENDITURES.
OUTLAY FIGURES FOR FOOD STAMPS EXCLUDE NUTRITION ASSISTANCE FOR PUERTO RICO FY 1983 - FY 1989.
OUTLAY FIGURES DO NOT INCLUDE DEDUCTIONS FOR OFFSETTING RECEIPTS.
SOURCE: PAYMENTS FOR INDIVIDUALS. 1985 BUDGET DATA. OFFICE OF MANAGEMENT AND BUDGET. FEB. 1984.
EXCEPT DATA FOR FREE AND REDUCED PRICE SCHOOL LUNCHESES WHICH WERE OBTAINED FROM THE USDA.

SPENDING FOR MAJOR ASSISTANCE PROGRAMS FOR LOW INCOME PERSONS
FISCAL YEARS 1975 TO 1989
IN MILLIONS OF DOLLARS

FISCAL YEAR	LOW INCOME ENERGY ASSISTANCE
1975	
1976	
1977	
1978	
1979	
1980	
1981	\$1,734
1982	\$1,687
1983	\$1,993
1984 (EST.)	\$1,887
1985 (EST.)	\$1,875
1986 (EST.)	\$1,875
1987 (EST.)	\$1,875
1988 (EST.)	\$1,875
1989 (EST.)	\$1,875

NOTE: TABLE PREPARED BY CONGRESSIONAL RESEARCH SERVICE. ESTIMATED OUTLAYS AND ECONOMIC ASSUMPTIONS ARE BASED UPON THE PRESIDENT'S FY 1985 BUDGET PROPOSED 2/1/84.
ALL DATA ARE OUTLAYS EXCEPT FREE- AND REDUCED PRICE SCHOOL LUNCH DATA ARE FEDERAL EXPENDITURES.
OUTLAY FIGURES FOR FOOD STAMPS EXCLUDE NUTRITION ASSISTANCE FOR PUERTO RICO FY 1983 - FY 1989.
OUTLAY FIGURES DO NOT INCLUDE DEDUCTIONS FOR OFFSETTING RECEIPTS.

SOURCE: PAYMENTS FOR INDIVIDUALS. 1985 BUDGET DATA OFFICE OF MANAGEMENT AND BUDGET, FEB. 1984.
EXCEPT DATA FOR FREE AND REDUCED PRICE SCHOOL LUNCHES WHICH WERE OBTAINED FROM THE USDA.

131

**SPENDING FOR MAJOR ASSISTANCE PROGRAMS FOR LOW INCOME PERSONS
FISCAL YEARS 1975 TO 1989
AS A PERCENT OF THE GROSS NATIONAL PRODUCT**

FISCAL YEAR	MEDICAID	SUBSIDIZED HOUSING PAYMENTS	FOOD STAMP PROGRAM	ASSISTANCE PAYMENTS PROGRAM (PUBLIC ASSISTANCE)	SUPPLEMENTAL SECURITY INCOME	FREE- AND REDUCED- PRICE SCHOOL LUNCHES
1975	.46	.14	.31	.35	.32	.08
1976	.52	.14	.34	.36	.31	.08
1977	.53	.13	.29	.34	.28	.07
1978	.51	.14	.26	.32	.28	.08
1979	.53	.15	.29	.28	.23	.08
1980	.54	.18	.35	.28	.25	.08
1981	.58	.20	.39	.30	.25	.08
1982	.57	.23	.36	.26	.25	.07
1983	.59	.24	.37	.24	.27	.07
1984 (EST.)	.57	.24	.32	.21	.24	.07
1985 (EST.)	.57	.24	.28	.18	.24	.07
1986 (EST.)	.57	.23	.27	.17	.23	
1987 (EST.)	.57	.23	.26	.16	.22	
1988 (EST.)	.58	.22	.24	.15	.22	
1989 (EST.)	.58	.21	.23	.14	.20	

NOTE: TABLE PREPARED BY CONGRESSIONAL RESEARCH SERVICE. ESTIMATED OUTLAYS AND ECONOMIC ASSUMPTIONS ARE BASED UPON THE PRESIDENT'S FY 1985 BUDGET PROPOSAL.
ALL DATA ARE OUTLAYS EXCEPT FREE- AND REDUCED PRICE SCHOOL LUNCH DATA ARE FEDERAL EXPENDITURES.
OUTLAY FIGURES DO NOT INCLUDE DEDUCTIONS FOR OFFSETTING RECEIPTS.
SOURCE: PAYMENTS FOR INDIVIDUALS. 1985 BUDGET DATA. OFFICE OF MANAGEMENT AND BUDGET. FEB. 1984.
EXCEPT DATA FOR FREE AND REDUCED PRICE SCHOOL LUNCHES WHICH WERE OBTAINED FROM THE USDA.

SPENDING FOR MAJOR ASSISTANCE PROGRAMS FOR LOW INCOME PERSONS
FISCAL YEARS 1975 TO 1989
AS A PERCENT OF THE GROSS NATIONAL PRODUCT

FISCAL YEAR	LOW INCOME ENERGY ASSISTANCE
1975	
1976	
1977	
1978	
1979	
1980	
1981	.06
1982	.06
1983	.06
1984 (EST.)	.05
1985 (EST.)	.05
1986 (EST.)	.04
1987 (EST.)	.04
1988 (EST.)	.04
1989 (EST.)	.04

NOTE: TABLE PREPARED BY CONGRESSIONAL RESEARCH SERVICE. ESTIMATED OUTLAYS AND ECONOMIC ASSUMPTIONS ARE BASED UPON THE PRESIDENT'S FY 1985 BUDGET PROPOSAL.

ALL DATA ARE OUTLAYS EXCEPT FREE- AND REDUCED PRICE SCHOOL LUNCH DATA ARE FEDERAL EXPENDITURES. OUTLAY FIGURES DO NOT INCLUDE DEDUCTIONS FOR OFFSETTING RECEIPTS.

SOURCE: PAYMENTS FOR INDIVIDUALS. 1985 BUDGET DATA. OFFICE OF MANAGEMENT AND BUDGET. FEB. 1984. EXCEPT DATA FOR FREE AND REDUCED PRICE SCHOOL LUNCHES WHICH WERE OBTAINED FROM THE USDA.

SPENDING FOR MAJOR ASSISTANCE PROGRAMS FOR LOW-INCOME PERSONS
FISCAL YEARS 1975 TO 1989
IN MILLIONS OF CONSTANT 1983 DOLLARS

FISCAL YEAR	MEDICAID	SUBSIDIZED HOUSING PAYMENTS	FOOD STAMP PROGRAM	ASSISTANCE PAYMENTS PROGRAM (PUBLIC ASSISTANCE)	SUPPLEMENTAL SECURITY INCOME	FREE- AND REDUCED-PRICE SCHOOL LUNCHES
1975	\$11,930	\$3,640	\$8,021	\$8,931	\$8,335	\$2,051
1976	\$14,091	\$3,754	\$9,262	\$9,618	\$8,318	\$2,263
1977	\$15,204	\$3,761	\$8,311	\$9,777	\$8,155	\$2,046
1978	\$15,450	\$4,224	\$7,955	\$9,605	\$8,469	\$2,494
1979	\$16,526	\$4,741	\$9,086	\$8,805	\$7,287	\$2,623
1980	\$16,902	\$5,485	\$11,041	\$8,851	\$7,765	\$2,555
1981	\$18,677	\$6,376	\$12,485	\$9,434	\$7,979	\$2,592
1982	\$18,135	\$7,175	\$11,486	\$8,332	\$8,005	\$2,108
1983	\$18,985	\$7,786	\$11,839	\$7,875	\$8,724	\$2,355
1984 (EST.)	\$19,387	\$8,223	\$10,764	\$7,201	\$8,195	\$2,429
1985 (EST.)	\$20,212	\$8,507	\$9,838	\$6,525	\$8,539	\$2,455
1986 (EST.)	\$20,897	\$8,572	\$9,971	\$6,179	\$8,381	
1987 (EST.)	\$21,971	\$8,729	\$9,960	\$6,036	\$8,351	
1988 (EST.)	\$23,087	\$8,799	\$9,755	\$5,875	\$8,969	
1989 (EST.)	\$24,262	\$8,842	\$9,751	\$5,793	\$8,346	

NOTE: TABLE PREPARED BY CONGRESSIONAL RESEARCH SERVICE. ESTIMATED OUTLAYS AND ECONOMIC ASSUMPTIONS ARE BASED UPON THE PRESIDENT'S FY 1985 BUDGET PROPOSED 2/1/84. ALL DATA ARE OUTLAYS EXCEPT FREE- AND REDUCED PRICE SCHOOL LUNCH DATA ARE FEDERAL EXPENDITURES. OUTLAY FIGURES FOR FOOD STAMPS EXCLUDE NUTRITION ASSISTANCE FOR PUERTO RICO FY 1983 - FY 1989.

ALL CONSTANT DOLLAR OUTLAY FIGURES ARE COMPUTED USING THE PERSONAL CONSUMPTION EXPENDITURE DEFLATOR. ALL ACTUAL AND FORECASTED DEFLATORS WERE OBTAINED FROM OMB. OUTLAY FIGURES DO NOT INCLUDE DEDUCTIONS FOR OFFSETTING RECEIPTS.

SOURCE: PAYMENTS FOR INDIVIDUALS. 1985 BUDGET DATA. OFFICE OF MANAGEMENT AND BUDGET, FEB. 1984. EXCEPT DATA FOR FREE AND REDUCED PRICE SCHOOL LUNCHES WHICH WERE OBTAINED FROM THE USDA

SPENDING FOR MAJOR ASSISTANCE PROGRAMS FOR LOW-INCOME PERSONS
 FISCAL YEARS 1975 TO 1989
 IN MILLIONS OF CONSTANT 1983 DOLLARS

FISCAL YEAR	LOW INCOME ENERGY ASSISTANCE
1975	
1976	
1977	
1978	
1979	
1980	
1981	\$1.924
1982	\$1.759
1983	\$1.993
1984 (EST.)	\$1.807
1985 (EST.)	\$1.713
1986 (EST.)	\$1.637
1987 (EST.)	\$1.570
1988 (EST.)	\$1.510
1989 (EST.)	\$1.456

166

NOTE: TABLE PREPARED BY CONGRESSIONAL RESEARCH SERVICE. ESTIMATED OUTLAYS AND ECONOMIC ASSUMPTIONS ARE BASED UPON THE PRESIDENT'S FY 1985 BUDGET PROPOSED 2/1/84.
 ALL DATA ARE OUTLAYS EXCEPT FREE- AND REDUCED PRICE SCHOOL LUNCH DATA ARE FEDERAL EXPENDITURES.
 OUTLAY FIGURES FOR FOOD STAMPS EXCLUDE NUTRITION ASSISTANCE FOR PUERTO RICO FY 1983 - FY 1989.

ALL CONSTANT DOLLAR OUTLAY FIGURES ARE COMPUTED USING THE PERSONAL CONSUMPTION EXPENDITURE DEFLATOR.
 ALL ACTUAL AND FORECASTED DEFLATORS WERE OBTAINED FROM OMB.
 OUTLAY FIGURES DO NOT INCLUDE DEDUCTIONS FOR OFFSETTING RECEIPTS.

SOURCE: PAYMENTS FOR INDIVIDUALS. 1985 BUDGET DATA OFFICE OF MANAGEMENT AND BUDGET, FEB. 1984.
 EXCEPT DATA FOR FREE AND REDUCED PRICE SCHOOL LUNCHES WHICH WERE OBTAINED FROM THE USDA.