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ABSTRACT

This report represents the first year record of the Manpower Leadership Education Project. This inaugural effort toward cooperative manpower leadership training between a labor department base and university occupational education base was made possible by a contract between the Michigan Department of Labor, Bureau of Manpower, and the University of Michigan, School of Education, Occupational Education Programs. A cross-campus, interdisciplinary approach was used in delivery of training. The report contains four primary components: (1) overview chapter, (2) 1975-1976 results chapter, (3) evaluation and recommendations chapter, and (4) appendices with supportive data. (Author)

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PROJECT REPORT

July 1, 1975 - June 30, 1976

PROJECT NUMBER

18-35-01

PROJECT TITLE

Development and Implementation of a
Manpower Leadership Program

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PROJECT COORDINATOR

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Juliet Miller, Lecturer
Joan Nowak, Secretary
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Daniel E. Vogler, Associate Professor
Ralph C. Wenrich, Professor

INTRODUCTION

This report represents the first year record of the Manpower Leadership Education Project. This inaugural effort toward cooperative manpower leadership training between a labor department base and university occupational education base was made possible by a contract between the Michigan Department of Labor, Bureau of Manpower, and the University of Michigan, School of Education, Occupational Education Programs. A cross-campus, interdisciplinary approach was used in delivery of training. The MLEP staff was impressed by the interest and enthusiasm engendered during 1975-1976.

The report contains four primary components: a) overview chapter, b) 1975-1976 results chapter, c) evaluation and recommendations chapter, and d) appendices with supportive data. The project staff offers this report for your information and use. We welcome your reactions.

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CHAPTER I

PROJECT OVERVIEW

This chapter is organized as a chronological reverse. Three sub-headings formed the framework as follows: Program Abstract, what the program was; Project Design, how the program was developed and implemented; and, Project Rationale, why the program was needed.

Program Abstract

The Manpower Leadership Program (MLP) was dually tailored toward leadership and manpower. The MLP was a graduate, in-service, credit-accruing approach to the preparation of manpower planners, administrators, and operators.

The MLP courses incorporated field-based externships, field-based mini-seminars, campus-based intensive courses, and field-based independent study. Each course was facilitated by a high-talent cadre of persons possessing leadership and/or manpower expertise. Nine university and approximately thirty non-university persons comprised the cadre.

The MLP core consisted of twenty semester hours fashioned toward the participant's needs and applicable toward a thirty-semester-hour Master's Degree in Education. The ten-semester-hour balance needed to complete the master's degree could be elected from regular university offerings. The elections related to both the participant's needs and interests. The MLP core was as follows:

<u>TERM I COURSES</u>	<u>TERM II COURSES</u>	<u>TERM III COURSES</u>
E518 Externship (2)	E518 Externship (2)	E561 Independent Study (2)
E663 Seminar I (3)	E663 Seminar II (2)	
J607 Career Development (2)	B650 Theories Admin. Org. and Leadership (2)	
SW610 Human Resources Programs (2)	EC424 Labor Market Information (3)	
<hr/>	<hr/>	<hr/>
9 Semester Hours	9 Semester Hours	2 Semester Hours

The focus for the various M.P. core courses follows:

E518 Field-Based Externship

The externship was a competency-based extension of the on-campus program. In combination with the seminar sessions, the externship provided a planned, individually prescribed program of educational field experiences. Externship experiences were selected with the mutual agreement of the student, the participating agency, and The University of Michigan. Primary emphasis was placed upon satisfying the educational needs of the individual learner.

E663 Seminar I

Seminar I provided the participants with the opportunity to develop a comprehensive awareness and understanding of components of manpower program development. The seminar focused upon the utilization and application of problem-solving techniques with special attention toward the following topic areas:

1. Manpower legislation: present, future, and past.
2. Federal, state, and local roles and responsibilities.
3. Funding resources and guidelines.
4. Identification of client-centered needs.
5. Manpower program development.

J607 Environmental Information

This course was designed to facilitate the development of skills which would enable the learners to translate current theories of career development into viable career guidance programs. Broad goals of the course included: 1) knowledge of career development theories; 2) ability to

translate those theories into specific program goals based on client needs; 3) ability to design a career guidance program to meet these goals using a variety of guidance strategies; and 4) ability to implement, evaluate, and renew the career guidance program. Special emphasis was given to providing information relevant to the older youth and adult population and to a variety of organizational settings. The final outcome of the course was an increased learner ability to design and implement career guidance programs for their current work setting.

SW610 Human Resources Programs

The course examined the range of human service agency alternatives available as a response to economic disadvantage. The course was examined from two perspectives: the needs of the client and the agency organization of the program to serve the client. The conceptual framework was from a social work and human service perspective.

E663 Seminar II

This seminar focused upon the development and application of: 1) planning skills, 2) operating skills, and 3) evaluation skills as they related to the delivery of manpower programs and services.

The seminar enabled the participant to apply key skills toward the development and implementation of:

1. Operational and organizational guidelines.
2. Employment delivery systems.
3. Educational delivery systems.
4. Occupational information systems.
5. Manpower support services.

B650 Theories of Administrative Organization and Leadership

This course exposed the learners to selected portions of the relevant professional literature in organizational, administrative, and leadership theory. Within the general context of the issues, problems and opportunities which reside in the area of manpower utilization and development, the course provided the opportunity for learners to integrate more theoretical knowledge with their own professional and practical experiences. Special attention was given to relating knowledge and skills to the person's current work place.

EC424 Labor Market Information

The course examined sources, uses, strengths and limitations of labor market information which prime sponsors must use to develop, evaluate and

monitor their plans of service. A conceptual background was presented for each topic area so that data uses could be better understood. The conceptual framework was from an economics perspective.

E561 Independent Study

Following a self-assessment of strengths, concerns, and interests, the student developed a learning contract designed to build upon previous courses. Learning experiences were jointly identified by the student and instructor and fashioned to meet the student's needs.

The MLP delivery design blended the field-based externship, four weeks of intensive campus instruction, seven weekend sessions, six field-based mini-seminars, and independent study into practical/theoretical manpower leadership education. The MLP responsibilities were directed and coordinated by Daniel E. Vogler and Joseph V. Tuma.

Project Design

The central problems addressed in designing and implementing a Manpower Leadership Program were as indicated below.

- a. Could a cadre of 18-24 Michigan manpower employees, possessing characteristics for success as manpower leaders, be identified and recruited for a 1975-1976 program?
- b. Could the necessary instructional organization, academic clearances, and local constraints be addressed in order to provide an MLP?
- c. Could the necessary human resources and soft-ware be identified to execute the MLP?
- d. Could state-oriented workshops be developed to complement the MLP?
- e. Could plans be developed to continue and/or expand manpower leadership education for 1976-1977?
- f. Could a recruitment program be developed which would promote a continuation of the 1975-1976 project?

The central problems were the basis for the project's objectives.

The objectives are listed below:

1. To recruit, for 1975-76, 18-24 Michigan Manpower employees who have a high probability for success as manpower leaders.
2. To provide an MLP.
3. To identify and/or develop, through The University of Michigan, human resources and soft-ware which can provide personnel support to Michigan manpower organizations.
4. To design and offer three manpower leadership workshops for 50 existing manpower leaders.
5. To develop plans and proposals for continued and/or expanded manpower personnel education during 1976-1977.
6. To recruit and select participants for manpower personnel education for 1976-1977.

The objectives were addressed through execution of the tasks detailed in Figure I-1. The tasks were interfaced with the Program Curriculum Outline presented in Figure I-2. Course syllabi were developed by respective disciplinary experts from competencies identified from a review of the literature. The competencies, identified as part of a Michigan Bureau of Manpower Contract 75-103E-B4-1, may be found in Appendix A. The course syllabi used to deliver the courses may be found in Appendix B.

Project Rationale

Since 1961, manpower programs have been a formal and statutory activity having both federal and state government support. Several billions of dollars have been appropriated to formalized manpower programs. These monies were provided in recognition of an extremely fluid and often uncertain labor force. Technology, market actions and reactions, international uncertainties, and a myriad of other factors have influenced employment levels,

TASKS	1975						1976					
	July	Aug.	Sep.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June
Inform Prime Sponsors of MLP	**			**	***	***	***	***	***	***	***	***
Seek nominations	*											
Request applications	**											
Compare applications	****											
Interview qualified applicants	***											
Invite selected applicants	**											
Final. Univ. approval of courses	***	***			***	***			**	***		
List courses in <u>Time Schedule</u>	***	***			**	***				***		
Employ MLP personnel	***	***	***	***	***	***	***	***	***	***	***	***
Finalize externships	**	***										
Ident. resource consultants	***	***	***	***	***	***	***	***	***	***	***	***
Provide extern. visitation			**	***	***	**	*	***	***	***		
Provide campus seminars			*	*		*			*	*	*	
Prov. mini field-based seminars			***	***	***		*	***	***	**		
Provide course instruction			***	***	***	***	***	***	***	***		
Devel. independent study contract									****			
Supervise independent study										****	****	
Validate admission to University			*			**				*	*	

FIGURE I-1: Task-Timeline Chart of Manpower Leadership Program Tasks

TASKS	1975						1976					
	July	Aug.	Sep.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June
Register participants			*			**				**		
Eval. prior graduate credits			*			**				**		
Advise partic. Univ. requirements	****	****				**				**		**
Advise future course elections												**
Refine MLP syllabi						****					****	**
Report MLP											****	****
Identify third-party evaluator			**	**								
Seek MLP personnel evaluation						****				****		**
Seek MLP participant evaluation						****				****		**
Select workshop planners			*									
Plan three m/p leader. workshops			*			*		*				
Offer three m/p leader. workshops				*		*		*				
Draft m/p person. trg. proposals											****	****
Submit m/p proposals for 1976-77											**	****
Inform m/p emp. about 1976-77 MLP										****	****	****
Seek MLP nominations for 1976-77										****		
Seek MLP applications for 1976-77											****	
Interview qual. apps. for 1976-77												****
Invite selected apps. for 1976-77												****

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FIGURE I-1: Task-Timeline Chart of Manpower Leadership Program Tasks (Continued)

TERM I COURSES	TERM II COURSES	TERM III COURSES
E518 Externship (2)	E518 Externship (2)	E561 Independent Study (2)
E663 Seminar I (3)	E663 Seminar II (2)	
J607 Career Development (2)	B650 Theories Admin. Org. and Leadership (2)	
SW610 Human Resources Programs (2)	EC424 Labor Market Information (3)	
9 Semester Hours	9 Semester Hours	2 Semester Hours

TIME SCHEDULE

Fall Term

September	5 (6)	Campus: Registration, planning
	8-12	Extern Visits
	15-19	Extern Visits
	22-26(27)	Campus: Seminar Friday p.m., and Saturday
	29-30	
October	1-3	
	6-10	Campus: Guidance and Social Work Courses
	13-17	Field-Based Mini-Seminar; Extern Visits
	20-24	Field-Based Mini-Seminar; Extern Visits
	27-31(1)	Campus: Seminar Friday p.m., and Saturday
November	3-7	Field-Based Mini-Seminar; Extern Visits
	10-14	Field-Based Mini-Seminar; Extern Visits
	17-21	Campus: Guidance and Social Work Courses
	24-28	Field-Based Mini-Seminar; Extern Visits
December	1-5	Field-Based Mini-Seminar; Extern Visits
	8-12(13)	Campus: Seminar Friday p.m., and Saturday

Winter Term

January	5-9(10)	Campus: Seminar Friday p.m., and Saturday
	12-16	
	19-23	Campus: Economics and Administration Courses
	26-30	Field-Based Mini-Seminar; Extern Visits

FIGURE I-2: Program Curriculum Outline

February	2-6	Field-Based Mini-Seminar; Extern Visits
	9-13	Field-Based Mini-Seminar; Extern Visits
	16-20	Campus: Economics and Administration Courses
	23-27	Field-Based Mini-Seminar; Extern Visits
March	1-5	Field-Based Mini-Seminar; Extern Visits
	8-12	
	15-19(20)	Campus: Seminar Friday p.m., and Saturday
	22-26	Field-Based Mini-Seminar; Extern Visits
29-31	Field-Based Mini-Seminar; Extern Visits	
April	1-2(3)	Campus: Seminar Friday p.m., and Saturday
	5-9	Field-Based Mini-Seminar; Extern Visits
	12-16(17)	Field-Based Mini-Seminar; Extern Visits
	19-23	Field-Based Mini-Seminar; Extern Visits
Spring Half Term		
May/June	Independent Study	

FIGURE I-2: Program Curriculum Outline (Continued)

occupational demand, job characteristics, and broad shifts in governmental program emphasis.

The past decade has revealed that appropriations, standing by themselves, were no guarantor that manpower programs would increase employment and decrease underemployment. The assumption that leadership capabilities would automatically emerge if the money were available was not viable.

Leadership, is the influence that individuals exercise to cause movement of individuals and the organizations they comprise toward specified goals. Leadership in manpower planning, programming, and operation is the essential ingredient for successful results for employment and training for employment. This leadership requires the development of personnel who understand the dynamics of the labor market, the needs of people, and the ability to serve effectively as an agent of change within the operational style and behavior patterns of organizations and institutions.

A planning contract (75-103E-B4-1) to study professional training and development of Michigan manpower personnel was negotiated between the Institute of Labor and Industrial Relations of The University of Michigan, and the Bureau of Manpower of the Michigan Department of Labor. The purpose of the contract was to develop a feasible, responsive, professional-level, academic training program for Michigan manpower personnel who aspire to careers in manpower planning, administration, and operation.

A mail survey was conducted to identify the current status of experience, education, age, sex, and race for Michigan Manpower personnel. Nineteen of the thirty-three Prime and Sub-prime Sponsors responded to the survey. The following describes the population.

1. Approximately 75% of the surveyed group had less than four years of experience in manpower.
2. Approximately half the surveyed group possessed a bachelor's degree. A projection of data suggested that about 300 persons had bachelor degrees.
3. The majors within the bachelor degrees varied considerably. No dominant major emerged.
4. Approximately 75% of the group surveyed were between 24 and 45 years old.
5. Men and women were about the same in number.
6. Whites and non-whites were about the same in number.

Regional meetings were held to seek opinions about personnel development. The directors' views supported the data reported earlier. The directors urged that programs for personnel development be launched.

An ad hoc review conference was held to receive expert opinion. Representation from The University of Michigan, other Michigan colleges and universities, Michigan Department of Labor, U.S. Department of Labor, U.S. Office of Education, Michigan Department of Education, United Auto Workers,

Michigan Association of Private Vocational Schools, private foundations, and the U.S. Congress were invited. The ad hoc conference participants strongly endorsed the MLP approach while noting that this effort should be viewed as the first step to comprehensive manpower personnel development.

Nominations, contingent upon funding, were sought for Pre-
liminary to be supported that a group of approximately 20 qualified persons were eligible and interested in a 1975-1976 program.

Cooperation was solicited among the University of Michigan's Institute of Social Research, Economics Department, School of Social Work, School of Education, and Extension Service. This unique combination, coupled with the aforementioned information, resulted in a funded contract between the Bureau of Manpower, Michigan Department of Labor, and the School of Education, The University of Michigan. The contract's purpose was to develop and implement both an inservice, graduate, Manpower Leadership Program (MLP), and three Manpower Leadership Workshops for Michigan manpower personnel.

CHAPTER II

RESULTS: 1975-1976

The results from the 1975-1976 Manpower Leadership Education Project are reported in this chapter. The results are products of the efforts to meet the project's objectives. The products were as follows: a) the identification and recruitment of participants, b) the execution of an MLP, c) the development of human resources and software, d) the design and execution of three state-wide conferences, e) the development of plans for manpower leadership education expansion, and f) the recruitment and selection of potential 1976-1977 MLP participants.

1975-1976 Participant Identification and Recruitment

The identification of MLP participants was accomplished through a nomination process. Draft copies of solicitation materials may be found in Appendix C. Prime and sub-prime CETA directors were contacted to advise them of the program. Nominations were solicited from these persons. The following conditions were to exist for any person nominated:

1. The nominee had completed a bachelor's degree.
2. The nominee was currently employed and under the prime or sub-prime CETA director's direct or contractual supervision.
3. The nominee exhibited promise as a leader of manpower.
4. Directors would be willing to help plan and enter into an externship agreement for the nominee in the manpower operation.

5. Directors ^{would} participate in on-campus ^{instruction} ^{nominee to be a} ^{from work} ^{of intensive,} ^{twenty-one w} ^{September, 1975, to June, 1976.}

A nomination form with a return, stamped envelope, was provided.

Nominees were ^{immediately} forwarded an MLP application form and information describing ^{the} program. The application was to be returned by June 3, 1975, in order that interview schedules and arrangements could be made.

The applications were reviewed and checked to insure that basic admission criteria were met. Prospective participants were scheduled and invited for a personal interview.

Interviews were scheduled for June 25 and 26, 1975. Participants were interviewed by either Dr. Daniel E. Vogler, or Mr. Joseph V. Tuma. The interviews were structured to obtain input necessary for the completion of the "Interview Guide." This guide may also be found in Appendix C.

Recommendations, application data, and interview input were used to rank prospective participants. Based upon these inputs, twenty-four candidates were invited to participate in the MLP. Each prospective participant was required to make application to Rackham Graduate School, The University of Michigan. No person was invited unless it appeared that admission criteria could be met.

The prospective participants who were not invited were advised that they had not been selected. All twenty-four original invitees accepted the invitation. The number of actual enrollments was reduced to twenty. The decrease of four was due to personal or work conditions. Table I reflects the identification and recruitment record.

TABLE 1
1975-1976 IDENTIFICATION AND
RECRUITMENT RECORD

Description	Number
Nominations	33
Applications	27
Interviews	27
Invitees	24
Acceptances	24
Actual Enrollment	20

The MLP participant profile was constructed. Table 2 reports twelve characteristics and commensurate statistics for the twenty participants who enrolled. The four prospective participants who did not enroll were generally reflective of those who did enroll. The principle differences were that three were female and all four were minority.

MLP Execution

The MLP execution was in accord with the Curriculum Outline presented in Chapter I. The various course syllabi were followed, and for the most part, the instructional staff were on target with projected time lines. The syllabi are presented in Appendix B. Exceptions to syllabi existed for Seminar II and the extern program. The exceptions were made to permit more participant input. Evaluation data regarding this objective is reported in Chapter III.

TABLE 2
PARTICIPANT CHARACTERISTICS

N = 20

Characteristic	Statistic	Range
Male	55%	N/A
Female	45%	N/A
Married	75%	N/A
Age (Mean)	33.10	22-58
GPA (Mean 4.0 = A)	2.90	2.0-3.8
Salary (Yearly Mean)	\$12,920	\$7,000-\$25,000
Years in M/P (Mean)	2.34	.5-10.0
Contractor-Based	30%	N/A
Urban-Based	25%	N/A
Urban/Rural-Based	50%	N/A
Rural-Based	25%	N/A
Minority	30%	N/A

MLP Resource Development

Resource development of both a human and soft-ware nature occurred during the project. The various instructional persons are listed in Figure II-1. Additional manpower/leadership resource consultants were used for the project. Those persons are reported in Figure II-2.

Invaluable resource associations were provided by local directors and field supervisors. Figure II-3 reports those persons.

Name	Instructional Area
Dr. Malcolm Cohen, Lecturer	Labor Economics
Dr. William Dunifon, Assistant Professor	Administration
Dr. Louis Ferman, Professor	Social Work
Dr. Juliet Miller, Lecturer	Career Development
Dr. Gordon McMahon, Professor	Externship
Dr. John Odert, Assistant Professor	Seminar II
Mr. Joseph Tuma, Lecturer	Externship
Mr. Ralph Wenrich, Professor	Seminar I

FIGURE II-1: MLP Instructional Staff

Mr. Donald Baker, Chief Clerk
Committee on Education and Labor
U.S. House of Representatives
Washington, D.C.

Mr. Price Banks, Director
of Planning Department
Livingston County
Howell, Michigan

Mr. Samuel Bernstein
Assistant to the Mayor for
Manpower
Chicago, Illinois

Mr. Paul Bigley, Director
Region II Manpower Consortium
Jackson, Michigan

Mr. Wendell Brooks, Chairperson
Northwest Michigan Manpower
Consortium
Manistee, Michigan

Mr. Robert E. Chisholm, Director
Oakland Department of Public
Services
Pontiac, Michigan

Dr. Wilbur J. Cohen, Dean
School of Education
The University of Michigan
Ann Arbor, Michigan

Dr. Hugh Edwards
Achievement Motivation Consultant
Fenton, Michigan

The Honorable Marvin L. Esch
Congressman/Michigan
Washington, D.C.

Dr. Rupert Evans
Professor of Education
The University of Illinois
Urbana, Illinois

Dr. William Haber
Professor of Economics
The University of Michigan
Ann Arbor, Michigan

The Honorable Augustus Hawkins
Congressman/California
Washington, D.C.

FIGURE II-2: MLP Resource Consultants

Mr. Thomas Hazlewood, Director
Central Upper Peninsula Manpower
Consortium
Escanaba, Michigan

Mr. Dale Huggler, Chairman
Board of Commissioners
Alpena, Michigan

Mr. Herman Ivory, Chairperson
Muskegon County Board of
Commissioners
Muskegon, Michigan

Mr. James E. Jacobs
Special Asst. for Legis. Affairs
Bureau of Employment & Training
Lansing, Michigan

Mr. Charles Kane, Exec. Asst.
Employment & Training Admin.
Region V Department of Labor
Chicago, Illinois

Dr. Charles Killingsworth
Professor of Economics
Michigan State University
Lansing, Michigan

Mr. Sander Levin
Attorney
Bloomfield, Michigan

Mr. Von D. Logan, Chief
Labor Market & Analysis Section
MESC
Detroit, Michigan

Ms. Maryann Mahaffey
Councilperson
Detroit, Michigan

Mr. Joseph M. Miller, Dean
Occupational Studies
Washtenaw Community College
Ann Arbor, Michigan

Mr. James Morgan
Professor of Economics
The University of Michigan
Ann Arbor, Michigan

Ms. Meri Lou Murray, Chairperson
Washtenaw County Board of
Commissioners
Ann Arbor, Michigan

Mr. Robert Pendleton, Deputy Dir.
Bureau of Employment & Training
State Department of Labor
Lansing, Michigan

The Honorable Albert H. Quie
Congressman/Minnesota
Washington, D.C.

Mr. Michael C. Rogers
Assistant to Administrator
City of Ann Arbor
Ann Arbor, Michigan

Mr. Paul Roy
Manpower Director
Muskegon Consortium
Muskegon, Michigan

Mr. James Saari, Director
Western Upper Peninsula Manpower
Consortium
Ironwood, Michigan

Dr. Gerald G. Somers
Professor of Economics
The University of Wisconsin
Madison, Wisconsin

Dr. J. William Wenrich, President
Canada College
Redwood City, California

FIGURE II-2: MLP Resource Consultants (Continued)

Field Supervisors

Mary Ballantine	Harry L. Redds
Dennis Brieske	Kurt Ries
Robert Culver	Dennis Rome
Bruce Jacobs	Ivan Ryan
John Martinoff	Gary Scholten
Edward T. McKenzie	Craig Schreuder
Jim Olson	Asma Tappert
Susan Quattrociocchi	Adrian VandenBosch
Michael Quinn	

Prime Sponsor Directors

Frank Bigham	John Martinoff
Paul Bigley	Gerald Mazurek
Dennis Brieske	Kurt Ries
Gordon Goyt	Paul Roy
Thomas E. Hazlewood	Gary Scholten
Bruce Jacobs	Craig Schreuder
Arthur Lewis	Marion Stickle

FIGURE II-3: MLP Resource Associates

Software, in the form of leadership/manpower publications, was collected. The reference lists for each of the course syllabi were used as a basis for the collection. A list of the composite collection, shelved in the Media Center Library, School of Education, The University of Michigan, can be found in Appendix D.

Conference Design and
Execution

Three state-wide Manpower Leadership Conferences were designed and executed. The design evolved from an advisory panel representative of CETA prime sponsor directors. Figure II-4 is a list of the advisory council.

Price Banks, Director, Livingston County Department of
Internal Affairs
Allan Becker, Deputy Director, Manpower Department,
City of Detroit
Paul Bigley, Director, Region II Manpower Consortium
Alden Briscoe, CETA Director, Flint, Genesee, Lapeer,
Shiawasee Counties
Thomas Hazlewood, Director, Central Upper Peninsula
Manpower Consortium
Robert Pendleton, Deputy Director, Bureau of Manpower,
State Department of Labor
Paul Roy, Manpower Director, Muskegon Consortium

FIGURE II-4: MLP Conference Advisory Board Members

The initial conference was held in Ann Arbor, the second in Lansing, and the last in Detroit. Attendance spiraled from 50 to 125 to 250. Copies of the programs may be found in Appendix E. The Manpower Leadership Education Project Conference Series Evaluation Report may be found in Appendix F.

The conference execution was such that proceedings were warranted. Consequently, a separate publication was produced. This publication, entitled Employment and Training - A Michigan Overview, 1975-1976: Proceedings of a Conference Series, may be obtained through the Occupational Education Programs, School of Education, The University of Michigan.

Planning Manpower Leadership
Education

Plans for continuation and/or expansion of manpower leadership education continued throughout 1975-1976. A substantive plan will take the form of a proposal to be submitted to the Michigan Department of Labor, Bureau of Manpower.

The planning effort evolved from three primary sources: MLEP staff, third-party evaluation, and the conference advisory committee. The MLEP staff, after due consideration to the other primary sources, developed various recommendations. These are reported in Chapter III. The 1976-1977 proposal will incorporate the recommendations.

The Conference Advisory Committee's recommendations are reported in Appendix G. The third-party evaluation planning contribution is presented in Appendix H.

1976-1977 Participant Identification and Recruitment

Contingent upon continuation of the project, and based upon positive feedback regarding the project, a 1976-1977 recruitment program was launched. Certain adjustments were made to the selection process. The adjustments are listed below:

1. Recruitment information was updated.
2. Various recruitment forms were refined.
3. Timetable for selection was moved forward.
4. Each prospective participant will have three interviews.
5. Each prospective participant will be asked to take the SCAT (School and College Ability Test).

The specific process used for 1976-1977 will be reported in the 1976-1977 final report.

Data supports that 43 persons were nominated, 38 submitted applications, 33 were interviewed, and 24 were invited to participate in the 1976-1977 Manpower Leadership Program.

This chapter has presented the products of the efforts to meet the 1975-1976 Manpower Leadership Education Project objectives. Information was presented within the chapter and through referral to the Appendices and other publications.

CHAPTER III

EVALUATION AND RECOMMENDATIONS

This chapter presents the evaluation system used during the first year of the MLEP and the resultant recommendations. Detailed support data may be found in Appendices F, G, and H. Naturally, this year's evaluation is of a short-term nature. The long-term efforts must await two to three years of service in the field by the participants.

Evaluation System

The project director and coordinator assumed judgmental responsibility for decision making. Input, of an informal and formal nature, was sought from the MLEP staff, MLP participants, conference advisory committee, conference participants, and local manpower personnel. All tangible data obtained were forwarded to a third-party evaluation team. The team was comprised of: Mr. Samuel Bernstein, Dr. Rupert Evans, and Dr. Gerald Somers. The third-party evaluation report may be found in Appendix H.

The evaluation data were collected consistent with the Content, Input, Process and Product (CIPP) model. This model is described as an adaptation of D. L. Stufflebeam's, by Tim L. Wentling and Tom E. Lawson in their book entitled: Evaluating Occupational Education and Training Programs, Allyn and Bacon, Inc., 1975. The first three components of this model were applicable on a short-term basis.

The following tangible sources of evaluation data were collected:

1. Weekly staff briefings.
2. Anonymous course evaluations. (See Figure III-1 for a sample copy.)
3. Anonymous resource person evaluations. (See Figure III-2 for a sample copy.)
4. Composite evaluations by the group. (See Figure III-3 for a sample copy.)
5. Other evaluation per Appendices F, G, and H.

THE UNIVERSITY OF MICHIGAN
SCHOOL OF EDUCATION

Course _____ Class _____

Instructor _____

STUDENT REPORT ON TEACHING

Date Completed _____

Please have the directions on the envelope read aloud if they have not been. Your responses will be strictly anonymous. Your evaluations will NOT be available to your instructor until all grades have been reported. If, for some reason, you are uncomfortable about completing this report at this time, please come to the Dean's Office at your convenience to fill one out privately.

DIRECTIONS

Circle the number before the one phrase which best represents your choice. On the scale of 1-5, consider the midpoint as average. Reserve (1) for truly exceptional and (5) for its opposite extreme.

1. How would you rate your instructor in general (all-around) teaching effectiveness?
 - 1) An outstanding and stimulating instructor
 - 2) A very good instructor
 - 3) A good instructor
 - 4) A fair instructor
 - 5) A poor and inadequate instructor

2. How would you rate the overall value of this course?
 - 1) Superior
 - 2) Very good
 - 3) Good
 - 4) Fair
 - 5) Poor

FIGURE III-1: Student Report on Teaching

-
3. How well does your instructor seem to know the subject?
 - 1) Thorough and profound scholarship
 - 2) Knowledge broad and accurate
 - 3) Adequate knowledge
 - 4) Occasional gaps in knowledge
 - 5) Inadequate knowledge
 4. How clearly does your instructor present his subject?
 - 1) Exceedingly clear in presentation
 - 2) Very clear in presentation
 - 3) Clearly
 - 4) Not very clearly
 - 5) Not at all clear in presentation
 5. How interesting does he make the material?
 - 1) Exceedingly interesting
 - 2) Very interesting
 - 3) Interesting
 - 4) Not very interesting
 - 5) The course is a bore
 6. How objective do you consider your instructor?
 - 1) Encourages differences in viewpoint
 - 2) Permits expression of different points of view
 - 3) Usually tolerant
 - 4) Seldom permits expression of different points of view
 - 5) Intolerant, allows no contradiction
 7. How much individual help do you feel you are able to get in this course?
 - 1) A great deal
 - 2) Quite a bit
 - 3) Some
 - 4) Little
 - 5) None
-

The remaining items are primarily descriptive of the manner of teaching and of the classroom situation. Respond as best you can to these aspects.

- A. Is Class time well spent?
 - a) Very well spent
 - b) About 50-50
 - c) Poorly spent
- B. How do you feel about the amount of outside work assigned?
 - a) About right
 - b) Too much
 - c) Too little

FIGURE III-1: Student Report on Teaching (Continued)

-
- C. How appropriate is the pace of presentation of the material?
- a) About right
 - b) Too fast
 - c) Too slow
- D. How current is the course content?
- a) Up to date, relevant research and commentary presented
 - b) So-so, some current research and comment
 - c) The course needs to be brought up to date
- E. How valuable are the text and other assigned readings?
- a) Exceedingly valuable
 - b) Generally valuable
 - c) A waste of time
- F. Keeping in mind that the returns from this questionnaire will be used by the instructor in the process of improving his teaching, please mention below any other aspects of the course or instructor not covered in previous questions, which you consider to be especially good or poor, and offer any suggestions that you have for improvement of the course. If you wish, you may supplement or clarify your responses to questions 1-7 and A-E. Use additional paper if needed.

FIGURE III-1: Student Report on Teaching (Continued)

The University of Michigan
MANPOWER LEADERSHIP PROGRAM

SPEAKER EVALUATION FORM

Speaker's Name _____

Date _____ Time _____

DIRECTIONS: Record your reaction to each criteria area by placing a number in the space provided using the following rating scale.
An asterisk (*) indicates that the criterion may not be used.

RATING SCALE: 5 - excellent 4 - very good 3 - good
 2 - fair 1 - poor

CRITERIA AREAS

- _____ 1. Stimulated and maintained interest.
- _____ 2. Adequate preparation and organization.
- _____ 3. Delivery of presentation.
- _____ 4. *Use of audio-visual materials.
- _____ 5. Opportunity for group interaction with speaker.
- _____ 6. Relevance of subject and content for group.
- _____ 7. Adequate coverage of topic.
- _____ 8. Utilization of allotted time.

RECOMMENDATES: Circle correct response.

Yes No 9. Should this topic be used next year?

Yes No 10. Should this speaker be used next year?

COMMENTS:

FIGURE III-2: MLE Speaker Evaluation Form

MANPOWER LEADERSHIP PROGRAM
COMPOSITE EVALUATION

December 12, 1975

The following strengths, concerns, and suggestions evolved from a group session convened on Friday evening, December 12, 1975. Dan Vogler, facilitator of the evaluation session, noted that input was welcomed which would relate to Context or Input or Process (CIPP) evaluation system. The data would be utilized for decision-making related to the program.

The Manpower Leadership Program participants were advised that their comments were open-ended and should not be construed as representing consensus of the group. The participants were further advised that they should not fear recrimination for any comments made. The following data were provided and reported chronologically as it was offered.

Program Strengths

1. The content within the program relates closely to administrator weaknesses.
2. The instructors and resources are readily available.
3. The program is well-organized.
4. The support services (e.g. S) is appreciated.
5. The applicability of program towards credits and degree.
6. The flexibility for participant input.
7. The opportunity to meet and confer with other manpower practitioners.
8. The selection process utilized--not selecting elitists.

FIGURE III-3: MLP Composite Evaluation

-
9. The resource materials (ERIC) are worthwhile.
 10. The opportunity for theory/practice blend.
 11. The course materials are applicable to everyday problems.
 12. The instructors are qualified.

Program Concerns

1. All students are not aware of the strengths of the program.
 2. Perhaps it is too theory-oriented without "new" applicability.
 3. Manpower and public education are not the same, although they are "kissing cousins."
 4. Instructors are research-oriented and lack the "field experience."
 5. Coordination and communication among the instructors.
 6. All instructors were not aware of where participants were coming from.
 7. Not enough lead time for assignments. The end of the term was overloaded.
 8. Imbalance between P.S. and CBO's information focus.
 9. Instructors sometimes act as though their class is "the only class."
 10. Participant mixture created problems.
 11. Instruction addressing problems of 1960's, not 1975.
 12. Process of mini-seminars--are they worth it? Participant responsibility.
 13. Employers are not sufficiently oriented about the program.
 14. Course load is perhaps too high.
 15. Too much work for credit granted.
 16. Assignment/instruction sequence sometimes reversed.
 17. Did not get assignment material returned for work on future assignment.
-

FIGURE III-3: MLP Composite Evaluation (Continued)

-
18. Requirements specified in syllabus and those expected did not always match.
 19. Participants did not jell and thus, participants did not maximize each other as resources.

Suggestions

1. Provide better briefing for instructional courses at the beginning of each term.
2. Provide more time between intensive instructional blocks.
3. Strive toward naming and communicating to employers what a manpower leader is prepared to do.
4. The University of Michigan should sell the employer on the program.
5. Provide a newsletter to employers from manpower staff. Develop a manpower mailing list for participants.
6. Adjust the program to individual needs.
7. Each instructor should receive a list of the students' extern plans.
8. Participants background data should be provided to all Manpower Leadership Program staff.
9. Build accountability into staff and resource people.
10. Seek more involvement from field supervisors.
11. Field supervisors should be more extraneous to daily work.
12. Provide more direct feedback to students.
13. Assess each student's needs before entry into program.
14. Field supervisors should fill out the competency assessment of students.

The input was recorded on the chalk board. The group was polled for consensus on each input. The consensus did not evolve on all input. The process revealed that the inputs were individualized and another procedure should be used to determine the extent of agreement.

FIGURE III-3: MLP Composite Evaluation (Continued)

Recommendations

Following are the recommendations which evolved from the system identified heretofore. The recommendations are listed in their approximate chronological occurrence. No relative importance is implied through this listing.

1. Move the MLP recruitment timetable forward by at least one week.
2. Develop a supervisor/participant/U of M representative work session to develop extern plans.
3. Investigate the feasibility of regular communication to manpower personnel within the state. A newsletter or regular input to an existing publication might be appropriate.
4. Strengthen communication of program intent and commitment required to the program during the selection process.
5. Collect and process university applications as a group. The MLEP director or coordinator should assume responsibility for monitoring application submission.
6. Request and reserve housing for participants in one location for the entire program.
7. Reduce the on-site extern visits to one or two per term.
8. Utilize telephone conference calls as an alternative to on-site visitations.
9. Reduce the mini-seminars to one per term.
10. Shift major responsibility for content questions during mini-seminars to participants.
11. Stress the importance of time lines and punctuality.
12. Organize maxi-seminars to maximize the uncommitted evening time.
13. Identify and develop a communication system which will facilitate participant pressure relief. This is very crucial about one month before terms are concluded.

14. Submit textbook orders by mid-July and early October for Fall Term and Winter Term respectively.
15. Strive for more objective procedures for the translation of extern experiences to grades. A pass/fail approach and/or self-assessments were suggested.
16. Develop staff articulation sessions to promote an interface and continuity among courses.
17. Develop a composite profile of participants which can be disseminated among instructors and participants.
18. Request each student to design a one page manpower resume for duplication and dissemination among participants.
19. Develop content and process oriented learning experiences toward the political aspects of manpower.
20. Administer the SCAT (School and College Ability Test) for the purpose of identifying potential participant problems in math and communication skills.
21. Refer participants with potential math or communication problems to appropriate university services.
22. Solicit nominations through prime sponsor or sub-prime sponsor directors.
23. Refine and revise selection forms to reflect contemporary conditions relative to sex, age, and race affirmative practices.
24. Encourage participants to set priorities and work within realistic educational timelines.
25. Seek syllabus refinement of the Career Development, Seminar I, Seminar II, Social Work, and Administration courses.
26. Alter procedures within the extern program.
27. Replicate the MLP component with incorporation of recommendations listed herein.
28. Offer at least two state-wide conferences similar to 1975-76 format.
29. Design and implement three weekend workshops. The target groups should include representation of elected officials, senior CETA representatives, and representatives of CETA advisory groups. The focus of the workshops should be leadership oriented with emphasis on roles and responsibilities.

APPENDIX A

MANPOWER LEADERSHIP COMPETENCIES

Draft
Discussion Only

ECONOMICS COMPETENCIES

Obtain unemployment information.	Analyze local labor market.
Obtain low income information.	Analyze survey results.
Identify area unemployment.	Analyze data/problem connections.
Define/identify underemployed individuals.	Analyze manpower needs.
Describe client population.	Utilize manpower survey resources.
Identify labor market disabilities.	Identify prime sponsors' manpower needs.
Define/identify economically disadvantaged individuals.	Survey manpower needs.
Identify area low-income adults.	Develop comprehensive labor market information system.
Interpret socio-economic data.	Evaluate "drop-out" factors (mandatory and voluntary).
Interpret statistical data.	Relate education/income.
Interpret demographic data.	Identify program cost effectiveness.
Identify economic relationships.	Identify research needs.
Develop local manpower survey.	

Draft
Discussion Only

ADMINISTRATION COMPETENCIES

Outline bureaucratic organizational structure.

Outline union organization.

Define organizational structure of prime sponsors.

Define prime sponsors' management functions.

Define prime sponsors' planning functions.

Design financial management system.

Determine prime sponsors' staff requirements.

Define prime sponsors' evaluation functions.

Evaluate employee performance.

Use merit system techniques.

Manage organizational conflict.

Design information management system.

Design prime sponsor organizational structure.

Design program planning and budget system.

Prepare budget.

Analyze budget.

Draft
Discussion Only

SOCIAL WORK COMPETENCIES

- | | |
|---|--|
| Analyze community resources. | Describe discrimination effects. |
| Identify "technologies" of service agencies. | Describe minority business developments. |
| Identify "product" of service agencies. | Perceive poor person problems. |
| Identify legal services. | Describe client service options. |
| Identify medical services. | Identify client's public identity. |
| Identify prime sponsors' educational resources. | Develop positive client labels. |
| Identify housing services. | Determine client participation barriers. |
| Identify transportation services. | Identify client's social situation. |
| Identify social services, welfare, child care, etc. | Identify client target group. |
| Identify community educational resources. | Promote "societal" relationship. |
| Identify non-CETA services. | Devise cooperation strategies. |
| Identify prime sponsors' local limitations. | Develop community linkage. |
| Identify situational agency barriers. | Analyze intra-agency conflict. |
| Identify environmental agency barriers. | Analyze inter-group relations. |
| Identify artificial employment barriers. | Analyze inter-agency conflict. |
| Identify organizational agency barriers. | Identify community opinion leaders. |
| Accept characteristics and personality traits of ethnic and/or minority groups. | Analyze community power structure. |

Draft
Discussion Only

GUIDANCE/COUNSELING COMPETENCIES

- | | |
|--|--|
| Identify target group needs. | Assess client's aptitude. |
| Identify client service needs. | Assess vocational interests/
aptitudes. |
| Identify client's testing needs. | Assess client's employability
needs. |
| Identify client's counseling
needs. | Provide on-going client assess-
ment. |
| Identify client's child care
needs. | Identify client's needs. |
| Identify client's transportation
needs. | Recognize client's human needs. |
| Identify client's attributes. | Establish client priorities. |
| Identify client's problems. | Expand client's background
information. |
| Interview potential clients. | Analyze client problems. |
| Interview client. | Counsel potential clients. |
| Use listening skills. | Participate in "helping" team. |
| Test potential clients. | Provide group counseling. |
| Assess client's basic educa-
tional skills. | Analyze group process. |
| Assess client's interests. | Deliver client services. |
| Determine client's occupational
interests. | |

Draft
Discussion Only

FIRST SEMINAR COMPETENCIES

- | | |
|---|--|
| Identify manpower jargon. | Describe CETA/Vocational Education funding. |
| Describe historical development of manpower legislation. | Interpret governmental guidelines. |
| Describe MDTA legislation. | Determine Section 112 funding levels. |
| Describe EOA legislation. | Use CETA funding formula. |
| Describe Emergency Employment Act of 1971. | Identify CETA funding resources. |
| Describe C.E.T.A. of 1973. | Outline participant flow system. |
| Explain manpower/union relationship. | Diagram client routing patterns. |
| Review manpower legislation. | Observe client routing patterns. |
| Review prime sponsor activities. | Identify "qualified" applicants. |
| Describe recruitment functions. | Diagnose eligibility requirements. |
| Describe placement functions. | Determine program selection priorities. |
| Discuss prime sponsor role. | Determine program eligibility requirements. |
| Describe inter-prime sponsor area. | Describe occupational preparation steps. |
| Describe intra-prime sponsor area. | Describe teaching-learning strategies. |
| Describe statewide prime sponsor area. | Describe components of curriculum development. |
| Identify state official. | Plan training program. |
| Describe role of State Advisory Council for Vocational Education. | Use problem solving process. |
| Describe role of State Advisory Council for Adult & Continuing Education. | Develop target job requirements. |

SECOND SEMINAR COMPETENCIES

- | | |
|---|--|
| Interpret manpower financial report. | Outline management-by-objectives (MBO) system. |
| Estimate service costs. | Write performance standards. |
| Assign activity costs. | Write work statements. |
| Develop budget. | Write program standard. |
| Evaluate manpower programs. | Write selection priorities. |
| Develop quantitative evaluation measures. | Design manpower services delivery system. |
| Develop program evaluation tools. | Design demonstration programs. |
| Assess current program effectiveness. | Design experimental program. |
| Assess current program efforts. | Design client orientation services. |
| Describe instructional evaluation techniques. | Design counseling services. |
| Evaluate employer's program attitude. | Design intake procedures. |
| Assess new project effectiveness. | Design CETA implementation strategy. |
| Evaluate manpower services delivery system. | Design referral system. |
| Develop client follow-up procedures. | Design job counseling programs. |
| Evaluate client routing patterns. | Design assessment system. |
| Analyze self. | Review prime sponsor area. |
| Write Manpower Services Council Guide. | Develop comprehensive manpower plan. |

Use the Dictionary of Occupational Titles (D.O.T.)

Determine occupational requirements.

Compute occupation skill level (4+5+6 digits in D.O.T.)

Interpret occupational skill level.

Establish wage standards.

Establish employment outcomes.

Describe occupational clusters.

Describe career ladders and lattices.

Describe job classification systems.

Identify salary characteristics of occupation.

Use job restructuring techniques.

Write job descriptions.

Identify job cognitive skills.

Identify job psychomotor skills.

Identify affective skills of job.

Perform occupational analysis.

Write goal statement.

Develop performance objectives.

Outline training program establishments.

Develop institutional training plans.

Develop subsidized work experience options.

Develop transitional public service employment options.

Write O-J-T contracts (subsidizes, first hire).

Develop "non-financial agreement."

Develop training agreements.

Design delivery system.

Examine area manpower policy issues.

Draft
Discussion Only

EXTERNSHIP COMPETENCIES

Utilize existing educational resources.

Operate area manpower research.

Execute work and training policy.

Execute discrimination policy.

Execute political activity policy.

Execute criminal provision policy.

Maintain Labor Department Relations.

Operate Job Corps Program.

Conduct manpower demonstration program.

Operate manpower service.

Operate public employment program.

Operate manpower program.

Manage manpower program.

Coordinate Regional Training Programs.

Develop required reports.

Submit grant application.

Prepare grant application.

Establish comprehensive manpower services.

Develop CETA consortia.

Establish Manpower Council.

Request on-site technical assistance.

Recruit client jobs.

Develop client job.

Restructure client job.

Apply CETA priorities.

Coordinate two prime sponsor area educational resources.

Apply CETA policies.

Coordinate prime sponsor educational resources.

Process client information.

Process program impact information.

Use intra-agency communication techniques.

Schedule staff development opportunities.

Maintain records.

Write news releases.

Provide consultation.

Chair committee meeting.

Lead small group discussion.

Apply affirmative action regulations.

Supervise employees.

Disseminate program information.

Regulate client flow.

Advertise program options.

Set service priorities.

Implement client employment plan.

Develop client employment plan.

Select service operators.

Select coordinating methods.

Match client priority groups with priority employment.

Develop assessment services.

Develop intake services.

Develop outreach/recruitment services.

Use CETA guides.

Use referral sources; e.g., schools, social welfare offices, employment service, parole boards, probation offices, churches, service clubs, others).

Use job development techniques.

Use job creation techniques.

Use job solicitation techniques.

Use job placement techniques.

Use job retention techniques.

Determine prime sponsor program operators.

Coordinate employment services.

Coordinate subsidized employment.

Coordinate client "appeal" services.

Coordinate vocational education services.

Coordinate client basic education.

Coordinate client counseling.

Coordinate client testing.

Coordinate client coaching.

Coordinate classroom training.

Coordinate CETA orientation.

Coordinate transitional public employment.

Coordinate client O-J-T.

Coordinate intake.

Coordinate staff outreach effort.

Coordinate support services.

Recommend program improvements.

Recommend priority occupational training areas.

Plan inservice training programs.

OTHER COMPETENCIES

Validate learning devices.

Identify public vocational education services.

Describe MDE structure.

Identify private vocational education services.

Describe MDE manpower policies.

Describe supplemental vocational education training.

Describe supplemental vocational education services.

Provide vocational supplemental training.

Identify relationships with other delivery systems.

APPENDIX B

COURSE SYLLABI

LABOR MARKET INFORMATION

3 Credit Hours

Developed by Malcolm S. Cohen

Course Focus

The course examines sources, uses, strengths and limitations of labor market information which prime sponsors must use to develop, evaluate and monitor their plans of service. A conceptual background is presented for each topic area so that data uses can be better understood. The conceptual framework is from an economics perspective.

Course Content

1. See Addendum A for course content.
2. See Addendum B for specific competencies.
3. See Addendum C for references.

Reference Material

No required text. Students will utilize books and periodicals from the library. Books will be recommended for purchase but their purchase is not required. Students will receive several handouts.

Course Procedures

1. Lectures tie conceptual frame work of topic areas to data uses.
2. Students will have an opportunity to use the computer terminal to access data about their own local area.
3. Students will work through practical problems such as forecasting employment in their own area using a computer based simulation program.
4. Students will write a paper on one of the ten topics. Students will use additional reference material listed in Addendum C for paper.

Evaluation

Students will be graded on problems and exercises. Students will not be graded on what they remember about specific data sources but on how well they can apply what they learn to hypothetical work situations. Students are expected to satisfactorily complete all exercises and paper to earn a passing grade. The course will be graded as pass-fail. There will be no examinations. Students having difficulty completing an assignment will have plenty of opportunity to interact with the instructor.

ADDENDUM A
INSTRUCTIONAL CONTENT TOPICS

- | <u>SESSION</u> | <u>TOPIC</u> |
|----------------|--|
| I. | <u>Unemployment</u> <ul style="list-style-type: none">A. Causes of unemploymentB. Patterns of worker job searchC. Employment problems of special groupsD. Measures of unemployment<ul style="list-style-type: none">1. Census Bureau/Bureau of Labor statistics labor force concepts2. Workforce estimates3. Insured unemployed4. Discouraged workers5. Underemployed workers6. Other measures |
| II. | <u>Programs to Deal with Unemployment</u> <ul style="list-style-type: none">A. U.S. Employment Service<ul style="list-style-type: none">1. Traditional role2. Computerized servicesB. Public service employmentC. Private employersD. Other programs |
| III. | <u>Demand for Labor</u> <ul style="list-style-type: none">A. Factors affecting demand for laborB. Employer search for laborC. Strategies for employer contactD. Measures of labor demand |
| IV. | <u>Labor Supply</u> <ul style="list-style-type: none">A. Factors affecting supply of laborB. Supply by occupationC. Measures of supplyD. Labor mobility |
| V. | <u>Forecasting</u> <ul style="list-style-type: none">A. General economic conditionsB. Labor force and employmentC. Occupational trends |

SESSIONTOPICVI. Poverty and Human Capital

- A. Causes of poverty
 - 1. Handicaps
 - 2. Low paying jobs
 - 3. Unemployment
 - 4. Old age
 - 5. Inadequate training
- B. Human capital
- C. Measures of target groups
- D. Use of computer to determine target groups

VII. Simulation

- A. Exercise in building a model of local labor market
- B. Making assumptions about future labor market conditions
- C. Evaluating results of simulations

VIII. Cost Benefit Analysis

- A. Measuring costs
- B. Measuring benefits
- C. Comparing costs to benefits
- D. Some common pitfalls
- E. Applications to manpower programs

IX. Survey Methods

- A. Estimating survey costs
- B. Drawing the sample
- C. Designing the questionnaire
- D. Pretesting the questionnaire
- E. Carrying out the survey
- F. Analysis of survey results
- G. Evaluating survey accuracy

X. Designing a local information system

- A. Determining the need for an information system
- B. Defining information requirements
- C. Identifying information gaps
- D. Choosing a delivery system

PRE-SESSION LEARNING ACTIVITIES

See Addendum C for Readings

Handouts will also be prepared for distribution

SPECIAL IN CLASS/AFTER CLASS LEARNING ACTIVITIES

<u>SESSION</u>	<u>ACTIVITY</u>	<u>RESOURCE</u>
I	Construct estimates of unemployment for 1974 and 1975 for prime sponsor area	Instructor
II	Be prepared to discuss ways unemployment can be reduced in your area	Instructor
III	Examine hypothetical data to determine strategy for employer contact	Instructor
IV	Measure labor supply	Instructor
V	Evaluate forecasts	Instructor
VI	Access data on target groups	Computer
VII	Simulate labor market supply and demand	Computer
VIII	Carry out cost benefit analysis of hypothetical manpower program	Instructor
IX	Guest lecturer	Institute of Survey Research Guest Lecturer
X	Design a local information system	Instructor

ADDENDUM B
SPECIFIC COMPETENCIES

1. Identify causes of unemployment
2. Obtain unemployment information
3. Analyze programs to aid unemployed
4. Develop strategy to contact area employers
5. Measure local area demand for labor
6. Measure local supply of labor
7. Analyze labor mobility and commuting
8. Obtain forecasts of labor force and employment
Obtain occupational forecasts
9. Analyze causes of poverty
10. Identify target groups for manpower programs
11. Use computer for labor market analysis
12. Measure costs and benefits of manpower programs
13. Carry out local manpower survey
14. Design a labor market information system

ADDENDUM C
Reference Materials

Students have different backgrounds and interests. Readings indicated by an (*) are basic readings that all students should read. Other readings are suggested for students that want to explore the topic in greater depth. References are arranged by session. Readings indicated by an (**) are recommended for purchase.

I. Unemployment

A. Causes of Unemployment

Kalachek, Edward D., Labor Markets and Unemployment, Wadsworth series in Labor Economics and Industrial Relations. Belmont, California: Wadsworth Publishing Co., 1973.

* Levitan, Mangum and Marshall, Human Resources and Labor Markets, New York: Harper and Row, 1972, pp. 30-43.

"Structural and Deficient Demand Unemployment Reconsidered" in Employment Policy and the Labor Market, A.M. Ross, (ed.), Berkeley: University of California Press, 1965.

B. Patterns of Worker Job Search

Adams, Leonard P. and Robert L. Aronson, Workers and Industrial Change, (Ithica: Cornell, 1957)

Ferman, L.A., Death of a Newspaper: The Story of the Detroit Times, Kalamazoon, Michigan: Upjohn Institute, 1963.

Holt, Charles, et. al., Manpower Programs to Reduce Inflation and Unemployment: Manpower Lyrics for Macro Music, (Washington: The Urban Institute, 1971)

* Rees, A., "Information Networks in Labor Markets," American Economic Review Supplement, May, 1966, pp. 559-566, 598-600 (Comment by Shister).

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THE UNIVERSITY OF MICHIGAN
School of Education

Education B650
Theories of Administrative Organization
and Leadership
Two Credit Hours

William Dunifon
Instructor

A. COURSE FOCUS

This course will expose learners to selected portions of the relevant professional literature in organizational, administrative, and leadership theory. Within the general context of the issues, problems and opportunities which reside in the area of manpower utilization and development the course will provide the opportunity for learners to integrate more theoretical knowledge with their own professional and practical experiences. Special attention will be given to relating knowledge and skills to the person's current work place.

B. COURSE CONTENT

Please refer to Addendum A.

C. REFERENCE MATERIALS

No textbook will be required for this course. The instructor will provide carefully selected journal articles at appropriate points in the course. In those cases when generic books and articles are not available for class distribution, learners will have access to them at the reserve desk of the Graduate Library. The instructor will also make periodic suggestions regarding materials an individual learner may wish to purchase for his/her own personal library.

Please refer to Addendum B for a general reference list for this course.

D. COURSE PROCEDURES

Please refer to Addendum C for a statement of course procedures, expectations and a projected class schedule.

E. EVALUATION

Please refer to Addendum D for an outline of the evaluative criteria to be applied for this course.

ADDENDUM A

Outline of Course Content

AREA I - Theories of Organization

Learners will review a representative spectrum of the several theories of organization with special attention to:

- A. Formal and Informal Structures
- B. Various Formal and Informal Communications Networks and Patterns in Organizations
- C. Organizational and Group Cohesiveness
- D. Organizational Norms vs. Personal and Interpersonal Goals
- E. Planned Organizational and Group Change
 1. From the organization's perspective
 2. From the learner's perspective

Specific Competencies

1. Learners will be able to analyze, assess, and diagnose groups and organizations providing (where needed) prescriptive strategies for indicated change.
2. Learners will be able to apply knowledge and skills to their own work setting.
3. Learners will be able to generalize learnings to other work places with which they have no current involvement.

AREA II - Theories of Administration

Learners will examine several selected theories of administrative practice in light of their knowledge and understanding of groups and organizations. Special attention will be given to the following areas as they relate to administrative practice:

- A. Differences Between Administrative, Management and Leadership Functions
- B. The Role of Planning in Administration and Leadership

AREA II (continued)

- C. Financial Management in Administration and Leadership
- D. Personnel Functions in Administration
 - 1. Staffing Requirements
 - 2. Employee Evaluation
- E. Staff Development and Training Roles of Administrators and Organizational Leaders

Specific Competencies

- 1. Learners will be able to distinguish between administrative and management functions in terms of their own work place, group, and organization.
- 2. Learners will be able to engage in short, medium, and long-term planning within the context of their own organizational situation.
- 3. Learners will be able to use one or more financial management systems which are congruent with the planning approach taken in #2 above.
- 4. Learners will be able to assess and evaluate the staffing requirements for their own organization, as well as assess and critique the employee evaluation procedures currently practiced there.
- 5. Learners will be able to design ongoing staff development and training systems which will relate directly to #2, #3, and #4, above.

AREA III - Theories of Leadership

Learners will review selected representative theories of leadership within the context of their understandings of organizational issues and administrative practice. Particular attention will be devoted to:

- A. Further Distinction Between Leadership, Management, and Administration
- B. A Selected Range of Leadership Styles
- C. Criteria Which Help Determine Appropriate Leadership Style for the Individual, Organization, and Tasks of the Organization

AREA III (continued)

Specific Competencies

1. Learners will be able to draw the distinction between leadership, management, and administration in the context of their own experience and current work place.
 2. Learners will be aware of the breadth of leadership styles, as well as the differences among them.
 3. Learners will be aware of the leadership style which they most often exhibit.
 4. Learners will be more aware of the reasons for their own leadership style.
 5. Learners will be able to use a set of criteria which will assist them in selecting an appropriate and productive leadership style in situations with which they have contact.
-

ADDENDUM B

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and Leadership
William Dunifon, Instructor
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NOTE: These materials are provided as a general resource for
course members. Selected journal articles will be dis-
tributed to learners during the class sessions. Additional
materials will be placed at the Reserve Desk of the Graduate
Library under the title: Education B650.

Education B650
Theories of Administrative Organization
and Leadership
William Dunifon, Instructor

ADDENDUM C

Course Procedures

As indicated above, this course seeks to promote the integration of theoretical and conceptual knowledge on the one hand with professional and practical experience on the other. In addition to highly interactive in-class sessions involving learners in discussion, ample opportunity will be provided for skill practice as it relates to the focus of discussion.

Furthermore, learners will be expected to provide the following assignments in writing:

1. A two-dimensional diagram of their "back home" organization's formal and informal structure (Area I).
2. A two-dimensional diagram of their "back home" organization's formal and informal communications network with an evaluation of each (Area I).
3. A medium range plan for their "back home" organization in the area of their most immediate responsibility (Area II).
4. A plan for a staff development and training program appropriate to their "back home" organization consistent with competencies #2, #3, and #4 (Area II).
5. A self-assessment of their own leadership style (Area III).
6. A statement of the conditions and circumstances within themselves, others, and the organization which promote or suggest this leadership style (Area III).

Alongside these specific assignments, learners will be expected to keep abreast in the reading of distributed journal articles and reserved publications as indicated by the instructor. In order to provide both learner and instructor feedback, a one-hour examination will be administered at the end of the first intensive week of course work (January 24, 1976).

Projected Course Schedule

Each class session will be three hours in duration. The intensive course experience will consist of two one-week periods as indicated below.

January 20th: Introduction to Course
Formal and Informal Structure

Assignment: Diagram of "back home" organization's
formal and informal structure.

January 21st: Formal and Informal Communications
Networks
Organizational and Group Cohesiveness

Assignment: Diagram of "back home" organization's
formal and informal communications
network

January 22nd: Organizational Norms vs. Personal
and Interpersonal Goals

January 23rd: Planned Organizational Change

Resource Person: Professor Kornbluh

January 24th: Planned Organizational Change
One-Hour Examination

February 17th: Differences Between Administrative
and Management Functions
The Role of Planning - Administration
and Leadership

Assignment: A medium range plan for "back home"
organization in the area of learners'
primary responsibility.

February 18th: Financial Management in Administra-
tion and Leadership
Personnel Functions in Administra-
tion and Leadership

Resource Person: Professor Bertolaet

February 19th: Staff Development and Training
Roles of Administrators and
Organizational Leaders

Assignment: A plan for a staff development and
training program appropriate to
learners' "back home" organization.

February 20th: Further Distinctions Between
Leadership, Management, and Ad-
ministration

Theories of Administrative Organization
and Leadership

William Dunifon, Instructor

Addendum C - Projected Course Schedule (continued)

Page Three

February 20th:

Further Distinctions Between
Leadership, Management, and
Administration
A Selected Range of Leadership
Styles

Assignment:

Self-assessment of learner's own
leadership style.

A statement of the conditions and
circumstances within themselves,
others, and the organization
which promote or suggest this
leadership style.

February 21st:
(Final Session)

Criteria Which Help Determine
Appropriate Leadership Style for
Individual, Organization, and
Tasks of the Organization

Summary Recapitulation of Course
Content

ADDENDUM D

Evaluation

Expectations of learners are indicated in Addendum C. The one-hour examination to be administered on January 24, 1976, will be evaluated through use of the letter grade of "A", "B", "C", "D", and "E". The instructor will also provide written feedback regarding examination responses.

The one-hour examination grade will determine one-fourth of the course grade.

The six written assignments indicated in Addendum C will also be evaluated through use of letter grades.

Each written assignment grade will determine one-eighth of the course grade.

This system of "weighting" the examination and written assignment reflects the emphasis upon professional and practical application of knowledge and skills. Fully three-fourths of an individual's course grade will be determined by the grades in the written assignments. These assignments call for persons to make direct application of their knowledge and skills to "real life settings."

HUMAN RESOURCES PROGRAMS**(2 Credit Hours)****Developed by Louis A. Ferman****Course Focus**

The course examines the range of human service agency alternatives available as a response to economic disadvantage. The course is examined from two perspectives: the needs of the client and the agency organization of the program to serve the client. The conceptual framework is from a social work and human service perspective.

Course Content

1. See Addendum A for course content.
 2. See Addendum B for specific competencies.
 3. See Addendum C for references.
-

Course Procedures

1. Lectures will tie conceptual and theoretical frameworks to research topic areas.
2. Students will work through a series of practical problems (such as client processing) in their own agency setting.
3. Students will write two brief papers on two of fifteen topics. Students will use additional reference material listed in Addendum C for paper.

Evaluation

Students will be graded on problems and exercises. Some weighting will be given to classroom participation. The major emphasis in grading will be on the student's ability to apply the course materials to concrete situations. Students are expected to satisfactorily complete all exercises and papers to earn a passing grade. The course will be graded as pass-fail. There will be no examinations. Students having difficulty completing assignments will have an opportunity to interact with the instructor.

ADDENDUM A

INSTRUCTIONAL CONTENT TOPICS

SESSIONTOPIC

- I. The American Experience in Manpower Policy**
- A. Legislative history of manpower development for the hard-to-employ.
 - B. Social and economic trends and their influence on human resource utilization.
 - C. Social, psychological and cultural barriers to full employment of the hard-to-employ.
 - D. The Manpower Revolution of the 1960's.
 1. The nature of the problem(s).
 2. New perspectives on manpower.
 - a. new philosophies
 - b. new concepts
 - c. new programs
 3. Humanistic and economic reference points in analyzing the Manpower Revolution.
 4. The manpower program and agency as problem solving tools.
- II. Who Are the Hard to-Employ**
- A. A type of the hard-to-employ.
 1. Life styles of the hard-to-employ.
 2. Problem profiles of the hard-to-employ.
 3. Value systems of the hard-to-employ.
- III. Programs and Strategies for Improving the Labor Market and Economic Circumstances of the Hard-to-Employ.**
- A. Equal Opportunity Legislation.
 - B. Income maintenance programs.

SESSIONTOPIC

- C. Planning, policy development and program implementation.
 - D. Management of inter-organizational exchanges and external relations.
- V. Manpower Agency Operations: The Prerequisites
- A. The interdependence of technology, structure, skills, intervention strategy and funding.
 - B. The labelling phenomenon
 - 1. Impact on agency--client relationship
 - C. The routing phenomenon
 - 1. Understanding agency operations and strategy through routing data.
 - D. A typology of intervention strategies for manpower agency operations.
 - 1. Psychological strategies
 - 2. Organizational strategies
 - 3. Interorganizational strategies
 - 4. Community strategies
- VI. Manpower Agency Operations: The Manpower Subsystems and the Delivery of Manpower Services.
- A. Preplacement
 - 1. Outreach
 - 2. Intake
 - 3. Prevocational training
 - 4. Technical training
 - 5. Counseling

SESSION**TOPIC****B. Placement**

1. Counseling
2. Job analysis and description
3. Job vacancy determination
4. Job matching
5. Job placement, job development and job creation

C. Post Placement

1. Coaching
2. Other supportive services for the client
3. Follow-up services
4. Supportive services for company personnel
 - a. executives
 - b. middle management
 - c. line supervisors
 - d. Operational workers
5. Interagency relations

VII. The Agency Manpower Mazeway

- A. The processing and labeling of clients.
- B. Information processing and decision-making.

VIII. Evaluating Manpower Operations.

- A. Systems of evaluation
- B. The social context of evaluation
- C. The measurement process and evaluation procedures

SESSIONTOPIC

- IX. The Dimensions of a Locally-Based, Comprehensive Man-power System.
- A. The inventory of community resources.
 - B. Integrating social services and service delivery systems.
 - C. The political context.
- X. Review and Integration of Course Materials
- A. Individual student reports.

SPECIFIC COMPETENCIES

1. Identify major pieces of manpower legislation.
2. Identify client target groups of manpower agencies.
3. Analyze causes of job disadvantage.
4. Identify artificial employment barriers.
5. Identify major systems of supportive services.
6. Identify intervention strategies and technologies of service agencies.
7. Identify organizational agency barriers.
8. Analyze administration and operation of a manpower agency.
9. Develop positive client labels.
10. Analyze intra-agency relationships.
11. Identify major agency manpower subsystems.
12. Analyze inter-agency conflict
13. Analyze and evaluate manpower service programs.

ADDENDUM C
REFERENCE MATERIALS

Students have different backgrounds and interests. Readings indicated by an (*) are basic readings that all students should read. Other readings are suggested for students that want to explore the topic in greater depth. References are arranged by region. Readings indicated by an (**) are recommended for purchase.

I. The American Experience in Manpower Policy

A. Legislative History of Manpower Programs.

Ginsberg, Eli, Manpower Agenda for America, (New York: McGraw Hill Book Company, 1968).

Mangum, G. L., "Manpower Research and Manpower Policy" in Industrial Relations Research Association, Volume II, 1971, pp. 61-128.

Miller, S.M., "Criteria for Anti-Poverty Policies: A Paradigm for Choice" in Poverty and Human Resources Abstracts, Volume III, No. 5, September-October, 1968.

Levitan, Sar and G. L. Mangum, Making Sense From Manpower Policy, (Ann Arbor: Institute of Labor and Industrial Relations), Policy Paper No. 2, 1968.

Bakke, E. Wight, The Mission of Manpower Policy, Studies in Employment and Unemployment Series. (Washington, D.C.: Upjohn Institute for Employment Research, 1969).

Harbison, Frederick and Charles A. Myers, Education, Manpower, and Economic Growth, (New York: McGraw-Hill, 1969).

Patten, Thomas H., Manpower and the Development of Human Resources (New York: John Wiley, 1971).

B. Social and Economic Trends

Wofbein, Seymour, "The Dynamics of the American Labor Force" in Work in American Society, (New York: McGraw Hill Company, 1969).

Manpower Report to the President, (Copies on reserve at the Circulation Desk of the School of Social Work Library).

1969--Introduction, Chapters I, II and IV.

1971--Introduction, Chapters I, II and III.

1973--Introduction, Chapters I and II.

1975--Introduction, Chapters I and II.

C. Social, psychological and cultural barriers

Ferman, Louis A., et.al., Negroes and Jobs, (Ann Arbor: University of Michigan Press, 1968).

Ferman, Louis A., et.al., Poverty in America, (Ann Arbor: University of Michigan Press, 1965).

Marshall, Ray and Vernon Briggs, The Negro and Apprenticeship, (Baltimore: Johns Hopkins, 1967).

Miller, S. M. and Pamela Roby, The Future of Inequality, (New York: Basic Books, 1970).

Miller, Herman P., Rich Man, Poor Man, (New York: Thomas Y. Crowell, 1971).

Doeringer, Peter and Michall Peore, Internal Labor Markets and Manpower Analysis, (Lexington, Mass.: Heath, 1971).

D. The Manpower Revolution of the 1960's

** Levitan, Sar and G. L. Mangum, Federal Training and Work Programs in the Sixties, (Ann Arbor: University of Michigan Press, 1968).

II. Who Are the Hard-to-Employ

Kreps, Juanita, Sex in the Marketplace: American Women at Work, Policy Studies in Employment and Welfare No. 11, (Baltimore: Johns Hopkins, 1971).

Levitan, Sar A., and Barbara Hettrick, Big Brother's Indian Programs--With Reservations, (New York: McGraw-Hill, 1971).

Sorkin, Alan, "Trends in Employment and Earnings of American Indians" in U.S. Congress, Joint Economic Committee, Toward Economic Development for Native American Communities, op.cit., pp. 107-108.

Forbes, Jack D., Mexican American's: A Handbook for Educators, (Berkeley: Far West Laboratory for Educational Research and Development, 1970).

Marshall, Ray, The Negro and Organized Labor, (New York: John Wiley, 1965).

Becker, Gary, The Economics of Discrimination, (Chicago: University of Chicago Press, 1957).

Ferman, Louis A., The Negro and Equal Employment Opportunities, (New York: Praeger, 1965).

III. Programs and Strategies to Combat Economic Disadvantage

A. Equal Opportunity Legislation

Heistand, Dale L., Discrimination in Employment, (Ann Arbor: Institute of Labor and Industrial Relations, 1970).

Nathan, Richard P., Jobs and Civil Rights: The Role of the Federal Government in Promoting Equal Opportunity in Employment.

Ferman, Louis A., The Negro and Equal Employment Opportunities, (New York: Praeger, 1965).

Thurow, Lester C., Poverty and Discrimination, (Washington, D.C.: Brookings Institution, 1969).

Northrup, Herbert R., The Negro in the Tobacco Industry, (Philadelphia: University of Pennsylvania, 1970).

IV. Administration and Operation of the Manpower Agency

A. The Manpower Agency: Structure and Function

Ferman, Louis A., Job Development for the Hard-to-Employ, (Ann Arbor: Institute of Labor and Industrial Relations, 1968).

Ferman, Louis A., Agency-Company Relationships in Manpower Operations for the Hard-to-Employ, (Ann Arbor: Institute of Labor and Industrial Relations, 1972).

Erfurt, John C., Handbook for Manpower Operations, (Ann Arbor: Institute of Labor and Industrial Relations, 1972).

B. Administrative Organization

Vinter, R. D., "Analysis of Treatment Organizations", in Thomas, E., (ed.) Behavioral Science for Social Workers, (New York: Basic Books, 1969).

Katz, D. and R. Kahn, Social Psychology of Organizations, (New York: John Wiley Company, 1966), Chapter I, II and III.

Thompson, J. D., Organizations in Action, (New York: McGraw-Hill, 1967).

Street, David, et.al., Organizations for Treatment, (New York: Free Press, 1966).

Blau, Peter, et.al., Formal Organizations, (San Francisco: Chandler, 1962).

C. and D. Program implementation and interorganizational relations

Reiner, Janet, et.al., "Client Analysis and the Planning of Public Programs," in Journal of the American Institute of Planners, Vol. 29, (November, 1963) pp. 270-282.

Litwak, E. and L. Hylton, "Interorganizational Analysis: Hypothesis on Coordinating Agencies," in Administrative Science Quarterly, Vol. 6, 1962, pp. 395-420.

V. Manpower Agency Operations: Technology and Structure

McEntire, D., and J. Haworth, "The Two Functions of Public Welfare: Income Maintenance and Social Services," Social Work, 12, (January, 1967), pp. 22-31.

Perrow, C., "Hospitals: Technology, Structure and Goals", in March, J. G., (ed.) Handbook of Organizations, (Chicago: Rand McNally, 1965) pp. 910-966.

Thompson, J.D., Organizations in Action, op.cit., Chapter 2.

Hage, J. and M. Aiken, "Routine Technology, Social Structure and Organization Goals", Administrative Science Quarterly, Vol. 14, (September, 1969), pp. 366-376.

Vinter, R. D., "The Social Structure of Service", in Thomas, E. J., (ed.), Behavioral Science for Social Workers, (New York: Free Press, 1967).

VI. Manpower Agency Operations: The Manpower Subsystems

Keubens, Beatrice G., Special Job Creation Programs for the Hard-to-Employ in Western Europe, Manpower Research Monograph, No. 14, (Washington: Government Printing Office), 1970.

Stein, Bruno, On Relief: The Economics of Poverty and Welfare, (New York: Basic Books), 1971, Chapters 2-3.

Steiner, Gilbert, The State of Welfare, (Washington, D.C.: Brookings Institution, 1971) Chapters 3,4,6 and 7.

Gallaway, Lowell E., Manpower Economics, (Homewood, Illinois: Irwin, 1971), Chapter 4.

Levitan, Sar and G. L. Mangum, Federal Work and Training Programs in the Sixties, (Ann Arbor: Institute of Labor and Industrial Relations, 1968), Chapters 3,4,5 and 6.

U. S. Department of Labor, Operation Breakthrough, Manpower Administration, 1969, pp. 7-39; Glasser and Wicklant: pp. 61-119; Gordon: pp. 181-215; Ferman: pp. 215-235.

Ferman, Louis A., Agency-Company Relations in Manpower Operations For the Hard-to-Employ, (Ann Arbor: Institute of Labor and Industrial Relations, 1972).

VII. The Agency Manpower Mazeway

Bloedorn, Jack C., Designing Social Service Systems, (Chicago: American Public Welfare Association, 1970), pp. 25-62.

Vinter, Robert, et.al., Information and Decision Processes in Human Service Organizations, (Final Report to the Office of Economic Opportunity, 1971), Chapters VI, VII, VIII and IX.

Ferman, Louis A., "Routing and Processing Manpower Agency Clients", in Poverty and Human Resource Abstracts, (Beverly Hills: Sage Publications, 1974) pp. 1-15.

VIII. Evaluating Manpower Programs

Borus, Michael E. and William Tash, Measuring the Impact of Manpower Programs, (Ann Arbor: The Institute of Labor and Industrial Relations) 1970.

Cain, Glen, et.al., "The Methodology of Evaluating Social Action Programs", in Public-Private Manpower Policies, (Madison, Wisconsin, IRRA, 1970, pp. 5-33).

Deniston, L., et.al., "Evaluation of Program Effectiveness" in Public Health Reports, Volume 83, No. 4, (April, 1968), pp. 323-335.

Ferman, Louis A., "Some Perspectives on Evaluating Social Welfare Programs", 1971 (on reserve in the School of Social Work Library at reserve publications desk).

Hardin, Einar, "On the Choice of Control Groups", Paper presented at the Conference on the Evaluation of the Impact of Manpower Programs, Columbus, Ohio, June, 1971, 31 pp.

Herzog, Elizabeth, "At What Points is Change to be Measured?", Some Guide Lines for Evaluative Research, (Washington, D.C.: U.S. Department of Health, Education and Welfare, 1959) pp. 50-71.

Levine, Abraham, "Cost Benefit Analysis and Social Welfare Program Evaluation" in Welfare in Review, Vol. 4, (February, 1966), pp. 1-11.

Spendler, Arthur, "PPBS and Social and Rehabilitation Services", in Welfare in Review, Vol. 7, No. 2 (March-April, 1969).

Stromsdorfer, Ernest, "Determinants of Economic Success in Retraining the Unemployed: The West Virginia Experience," The Journal of Human Resources, Vol. 3, No. 2 (1968), 139-152.

Weiss, Carol, Evaluation Research: Methods for Assessing Program Effectiveness (Prentice-Hall, 1972).

IX. Dimensions of Locally-Based Manpower Systems

Ferman, Louis A., "The 'Full Service' Manpower Agency", 1971, (Unpublished paper; to be distributed).

Hasenfeld, Y., Manpower Placement: Service Delivery for the Hard-to-Employ, (Ann Arbor: Institute of Labor and Industrial Relations, 1973).

THE UNIVERSITY OF MICHIGAN

School of Education

Education J607
 Environmental Information
 Two Credit Hours

Juliet Miller
 Instructor

A. COURSE FOCUS

This course is designed to facilitate the development of skills which will enable the learners to translate current theories of career development into viable career guidance programs. Broad goals of the course include: (1) knowledge of career development theories; (2) ability to translate those theories into specific program goals based on client needs; (3) ability to design a career guidance program to meet these goals using a variety of guidance strategies; and (4) ability to implement, evaluate and renew the career guidance program. Special emphasis will be given to providing information relevant to the older youth and adult population and to a variety of organizational settings. The final outcome of the course is an increase in the learners' ability to design and implement career guidance programs for their current work setting.

B. COURSE CONTENT

Please refer to Addendum A.

C. REFERENCE MATERIALS

There will be three major required resources for this course. First, each learner will be required to purchase the Houghton Mifflin Guidance Monograph Series IV: Career Information and Development edited by Shelly Stone and Bruce Shertzer. The set consists of eight monographs including:

- "Theories of Occupational Choice and Vocational Development" - Zaccaria
- "Psychological Influences on Vocational Development" - Zytowski
- "Students' Vocational Choices: A Review and Critique" - Brown
- "College Information and Guidance" - Barre
- "Occupational Information and Guidance" - Sinick
- "The Theory/Practice of Communicating Educational and Occupational Information" - Martin
- "Decision-Making and Vocational Development" - Herr
- "Innovations in the Use of Career Information" - Chick
- "Influence of Sociological Factors Upon Vocational Development" - Bain

Several of these monographs will form the basic required readings for the course. The total collection will provide a major reference library for the learners after the course is completed.

C. REFERENCE MATERIALS - Con't

A second required resource will be two interest inventories: the Self Directed Search and the Ohio Interest Inventory.

The final required resource for the course is the ERIC System. Each learner will identify program resources by using this system. Arrangements have been made to allow the learner to utilize the ERIC materials in the ERIC Counseling and Personnel Services Information Center located in the School of Education.

Please refer to Addendum B for a general reference list for this course.

D. COURSE PROCEDURES

Please refer Addendum C.

E. EVALUATION

Please refer to Addendum D.

ADDENDUM A

COURSE CONTENT

Area I - Career Development Theories

This area will focus on the introduction of career development theories, in depth study of several of these theories and the application of these theories to a self-study of the learner's own career development.

Specific learner competencies include:

- A. Learner will know the career development theories of Super, Tiedeman, Roe and Holland.
- B. Learner will understand personal and social factors which influence career development.
- C. Learner will be able to define such terms as interests, abilities, achievement, work values, life style, career patterns, career role models, and career development stages.
- D. Learner will be able to analyse his/her own career development in light of career development theories.

Area II - Career Guidance Program Development: Goal Setting

This area will help learners develop competencies in developing career guidance program goals and objectives. Major concepts presented will include needs assessment techniques and use of needs assessment data to develop program goals and objectives.

Specific learner competencies include:

- A. Learner will understand various needs assessment techniques including surveys, interviews, standardized tests, and needs ranking procedures.
- B. Learner will develop a needs assessment procedure for his/her own work setting.
- C. Learner will conduct a needs assessment in his/her own work setting.
- D. Learner will interpret the data from his/her needs assessment and translate these data into career guidance program goals.
- E. Learner will identify objectives for each of the selected program goals.

Area III - Career Guidance Program Development: Designing Career Guidance Programs

This area will help learners design a career guidance program to facilitate the clients' obtainment of program goals. Major concepts presented include the introduction of major guidance strategies such as counseling, assessment and testing, occupational information systems, career information resources, decision-making training, and other new guidance techniques. Also, the area will stress the use of the ERIC System to identify guidance strategies and criteria for selecting guidance strategies for specific guidance programs.

Specific learner competencies include:

- A. Learner will understand the counseling process and will practice counseling skills such as listening, attending and client goal setting.
- B. Learner will understand basic testing principles, categories of tests, and will take and interpret selected interest inventories.
- C. Learner will understand several occupational classification systems and career information resources.
- D. Learner will be aware of other guidance procedures such as decision-making training, social modeling, achievement motivation training and values clarification.
- E. Learner will know how to use the ERIC System and will search the system to identify career guidance strategies.
- F. Learner will learn criteria which can be used to select career guidance strategies for his/her own program.
- G. Learner will apply these criteria to select career guidance strategies to meet the goals established for his/her program.

Area IV - Career Guidance Program Development: Implementing, Evaluating, and Renewing Career Guidance Programs

This area will focus on helping learners develop skills in implementing, evaluating and renewing career guidance programs. Major concepts presented will include guidance staffing patterns, planned change strategies, types of program evaluation and uses of evaluation data for program revision.

Area IV - Career Guidance Program Development: Implementing, Evaluating
and Renewing Career Guidance Programs - Con't

Specific learner competencies include:

- A. Learner will know possible role definitions of various guidance staff such as counselors, peers, community volunteers and paraprofessionals.
- B. Learner will be able to differentiate between product and process evaluation.
- C. Learner will develop skills needed to design program evaluation for his/her own work setting.
- D. Learner will be aware of basic methods of using evaluation data to revise career guidance programs.
- E. Learner will understand selected principles of planned change.
- F. Learner will know how to complete a force-field analysis and develop program implementation strategies from that analysis.

ADDENDUM B

REFERENCE LIST

Note: These references utilize the APGA preferred bibliographic style. ED numbers indicate that the reference is available through the Educational Resource Information Center (ERIC). Any library which has a standing collection of ERIC materials will have these resources. They will be on reserve at the ERIC Counseling and Personnel Services Information Center located in the School of Education.

Adkins, W.R. Life skills: structured counseling for the disadvantaged. Personnel and Guidance Journal, 1970, 49, 108-116.

Alschuler, A. How to develop achievement motivation: a course manual for teachers. Cambridge, Mass: Achievement Motivation Development Project, 1969. (ED 074 239)

American Personnel and Guidance Association. Personnel and Guidance Journal. Special issue on career development, 1975, 53(9).

Bertcher, H. Role modeling and role playing: a manual for vocational development and employment agencies. Ann Arbor: Manpower Science Services, Inc., 1971. (ED 053 350)

Bobbitt, F. and Letwin, L. Techniques for teaching disadvantaged youth in vocational education. East Lansing, Mich: Michigan State University, 1971. (ED 061 453)

Boocock, S.S. The life career game. Personnel and Guidance Journal, 1967, 46(4), 328.

Budke, W.E. Review and synthesis of information on occupational exploration. Columbus: Center for Vocational-Technical Education, The Ohio State University, 1971. (ED 056 165)

Campbell, R. et. al. Career guidance: a handbook of methods. Columbus: Charles Merrill, 1973.

Carkhuff, R. The art of problem solving. Amhurst, Mass.: Human Resources Development Press, 1972.

Carlson, R. Building a psychological career awareness model: a field study to evaluate the effectiveness of achievement motivation simulation on career development. Washington: District of Columbia Public Schools, 1972. (ED 068 712)

College Entrance Examination Board. Deciding: a decision-making program for students. Princeton, N.J., 1972.

- College Entrance Examination Board. Decisions and outcomes. Princeton, N.J., 1973.
- Friel, T. The counselor guide to career decision-making skills: designed for use with the educational and career exploration system. Flint, Mich: Genesee Intermediate School District, 1972. (ED 084 432)
- Gordon, E. Counseling the disadvantaged: avenues to effectiveness. CAPS Capsule, 1969, 2(2), 3-9.
- Hansen, L.S. Career guidance practices in school and community. Washington, D.C. National Vocational Guidance Association, 1970.
- Hallberg, E. (Ed.) Guidance for urban disadvantaged youth. Washington, D.C.: American Personnel and Guidance Association, 1971.
- Indiana Career Resource Center. Resources for career development. South Bend: University of Indiana, 1971. (ED 079 621)
- Jones, B. Planning, developing and field testing career guidance programs: a manual and a report. Palo Alto, Calif: American Institutes for Research in the Behavioral Sciences, 1972. (ED 064 663)
- Jones, W.R. Finding community: a guide to community research and action. Palo Alto, Calif: James E. Freel and Associates, 1971. (ED 051 034)
- Lockett, R.E. and Davenport, L.F. Review and synthesis of research on vocational education for the urban disadvantaged. Columbus: Center for Vocational-Technical Education, 1971. (ED 058 391)
- Miller, J. and Leonard, G. Career guidance practices for disadvantaged youth, Washington, D.C.: National Vocational Guidance Association, 1974.
- Neiswender, L. Maximizing your training efficiency: the application of behavioral principles to job training. New York: Mobilization for Youth, Inc., 1972. (ED 076 837)
- Prediger, D. The vital role of testing in career guidance. Paper presented at the American Personnel and Guidance Association Convention, San Diego, 1973. (ED 078 051)
- Russell, R.D. Black perceptions of guidance. Personnel and Guidance Journal, 1970, 48(9), 721-728.
- Saskatchewan New Start, Inc. Life skills: a course in applied problem solving. Prince Albert: 1971. (ED 049 353)
- Seller, J. Preparing the disadvantaged for tests. Vocational Guidance Quarterly, 1971, 19, 201-205.

Simon, S. et. al. Values clarification. New York: Hart Publishing Co., 1971.

Smith, R. Facilitating career development through decision-making: a pilot study. Charleston, West Virginia: Appalachia Educational Laboratory, 1973. (ED 079 663)

Swanson, M.T. Your volunteer program: organization and administration of volunteer programs. Ankeny, Iowa: Des Moines Area Community College, 1970. (ED 052 414)

Vetter, L. and Sethney, B. Women in the work force: development and field testing of curriculum materials. Columbus: Center for Vocational-Technical Education, 1972. (ED 072 175)

Vontress, C.E. Counseling blacks. Personnel and Guidance Journal, 1970, 48(9), 713-722.

Vriend, T.J. High-performing inner-city adolescents assist low-performing peers in counseling groups. Personnel and Guidance Journal, 1969, 47(9), 897-904.

Williams, R.L. Abuses and misuses in testing black children. The Counseling Psychologist, 1971, 2(3), 62-72.

ADDENDUM C

COURSE PROCEDURES

Session 1: Monday, October 6, 1975

Instructional Topic: Area I - Career Development Theory
Pre-Session Learning Activity: None
In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Overview of course	Lecture and Questions	None
Analysis of Learner's career development	Simulation	Career Development Activities

Session 2: Tuesday, October 7, 1975

Instructional Topic: Area I - Career Development Theory
Pre-Session Learning Activity: Selected references on career development.
In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Overview of career development theories	Lecture	None
Application of career development theories	Small group discussion	Career development case studies

Session 3: Wednesday, October 8, 1975

Instructional Topic: Area II - Goal Setting
Pre-Session Learning Activity: Selected references on client needs.
Develop working list of needs assessment items.

In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Overview of needs assessment	Lecture	Overhead transparencies
Participate in needs assessment	Small group data collection	Needs Assessment Bingo Game
Develop bank of needs assessment items	Small group brainstorming	Develop item bank for use by class

Session 4: Thursday, October 9, 1975

Instructional Topic: Area II - Goal Setting
Area III - Designing Career Guidance Programs
Pre-Session Learning Activity: Develop a tentative list of goals and objectives from sample needs assessment data.

In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Develop goals and objectives from needs assessment	Small group	Program Development Worksheet
Assessment of Area I	Examination	
Overview of career guidance strategies	Lecture	Overhead transparencies

Session 5: Friday, October 10, 1975

Instructional Topic: Area III - Designing Career Guidance Programs
Pre-Session Learning Activity: Take two interest inventories. Selected references on testing and counseling.

In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Introduction to counseling	Lecture	None
Practice counseling skills	Role play in trios	Counseling case studies
Introduction to testing principles	Lecture	Overhead transparencies
Introduction to types of tests	Browse through test materials	Counseling Laboratory Test File

Back Home Assignments

Conduct Needs Assessment Study
Complete Career Development Self-Study

Session 6: Monday, November 17, 1975

Instructional Topic: Area III - Designing Career Guidance Programs

Pre-Session Learning Activity: Selected references on occupational classification systems and career information resources.

In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Intpretation of interest inventories	Group test interpretation	Interest inventory results
Introduction to occupational classification systems	Lecture Each learner identify occupations related to his/her interest profile	None Occupational information materials
Introduction to career information resources	Lecture Browsing through materials	Selected career information resources

Session 7: Tuesday, November 18, 1975

Instructional Topic: Area III - Designing Career Guidance Programs

Pre-Session Learning Activity: Selected readings on career guidance methods.
"How to Use ERIC" brochure.

In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Overview of career guidance methods	Lecture Mini-Workshop in career guidance methods	Bibliographies and chart of methods Selected career guidance materials
Introduction to ERIC	Demonstration	ERIC Center staff

Session 8: Wednesday, November 19, 1975

Instructional Topic: Area III - Designing Career Guidance Methods

Pre-Session Learning Activity: Develop proposal for final project.

Session 8 - Con't

In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Search of ERIC materials, career guidance resources, and testing materials.	Individual activity	ERIC Center and Counseling Laboratory
Approval of final project	Individual conference with instructor	

Session 9: Thursday, November 20, 1975

Instructional Topic: Area IV - Implementing, Evaluating and Renewing Career Guidance Programs

Pre-Session Learning Activity: Selected references on staffing and evaluation.

In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Overview of staffing patterns	Lecture	None
Overview of evaluation	Lecture	None
Review of evaluation instruments	Small group	Evaluation item samples

Session 10: Friday, November 21, 1975

Instructional Topic: Area IV - Implementing, Evaluating and Renewing Career Guidance Programs

Pre-Session Learning Activity: Selected references on planned change.

In-Session Learning:

<u>Activity</u>	<u>Method</u>	<u>Resource</u>
Introduction to planned change	Mini-Workshop in planned change	Selected planned change materials

Back Home Assignment

Complete Career Guidance Program Description

ADDENDUM D

EVALUATION

Four major assignments will provide the basis for course evaluation. These are:

A. Career Development Self-Study

This assignment calls for the learner to analyse his/her career development in light of career development theories thus exploring his/her own career pattern and choices in light of values, interests, achievements, abilities, life style, career role models, and decision making styles.

This is a required assignment but will not be graded. It will account for 10% of the final grade.

B. Examination

One one-hour examination will be given on Thursday, October 9th. This exam will cover Area I - Career Development Theory.

This assignment will account for 25% of the final grade

C. Needs Assessment Study

This assignment will call for the learner to design, administer and interpret a needs assessment study. It will be assigned during the first week of the course and will be due Monday, November 17th.

This assignment will account for 25% of the final grade.

D. Career Guidance Program Description

This assignment will call for the learner to design a career guidance program to facilitate two to three of the priority goals established by the Needs Assessment Study. The Career Guidance Program Description must contain goals and objectives, guidance strategies, evaluation, staffing and implementation strategies. It will be due on or before December 8th.

This assignment will account for 40% of the final grade.

The University of Michigan
 School of Education
 Occupational Education Programs

DRAFT
For Discussion Only
June 9, 1975

E663: SEMINAR I

Occupational Education/Manpower Option
3 Semester Hours Credit
Developed by John T. Odbert

SEMINAR FOCUS

Seminar I will provide the participants with the opportunity to develop a comprehensive awareness and understanding of the components of manpower program development. Seminar II will focus on the actual development of manpower program components. Seminars I and II will also infuse the competencies from the related courses into a common core of 1) awareness, 2) understanding, and application skills.

Seminar I will focus on the identification and analysis of issues and needs which influence the successful development of comprehensive manpower programs and services. This seminar will constantly focus on the utilization and application of problem-solving techniques with special attention toward the following topic areas:

1. Manpower legislation: present, future and past.
2. Federal, state and local roles and responsibilities.
3. Funding resources and guidelines.
4. Identification of client-centered needs.
5. Manpower program development.

SEMINAR CONTENT

Please refer to Addendum A.

REFERENCE MATERIALS

No textbook will be required for this seminar. The seminar leader(s) will provide carefully selected reference materials

at appropriate points during the seminar. In those cases where books, articles, and/or reference materials are not available for general distribution, participants will have access to them at the Reserve Desk of the Graduate Library. The seminar leader(s), and selected resource persons, will also make periodic suggestions regarding materials an individual participant may wish to purchase.

Please refer to Addendum B for a general reference list for this seminar.

SEMINAR PROCEDURES

Please refer to Addendum C for:

1. Seminar Procedures
2. Seminar Expectations
3. Seminar Assignments
4. Campus Schedule
5. Field-Based Schedule

EVALUATION

Please refer to Addendum D for an outline of the evaluation criteria to be applied for this seminar.

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ADDENDUM A
OUTLINE OF SEMINAR CONTENT

AREA I: ACHIEVEMENT MOTIVATION SEMINAR

Participants will learn the theory and applications of the achievement motivation concept. The seminar will center around the participants' achievement motivation; however, the ultimate focus will be the application of theory in the daily administration of manpower programs.

Specific Competencies:

1. Describe the process of success identification.
2. Describe the process of strength identification.
3. Describe the process of value identification.
4. Describe the techniques of conflict management.
5. Describe the elements of goal setting.

AREA II: MANPOWER LEGISLATION: PRESENT, FUTURE AND PAST

Participants will review present, future and historical trends and issues in manpower legislation. This review will include the political, social and economic forces which resulted in manpower legislation. Selected pieces of manpower legislation will be analyzed to identify strengths, concerns, and ultimate outcomes. Special attention will be given to future trends in the development of manpower legislation.

Specific Competencies:

1. Describe the historical development of manpower legislation.
2. Describe the political, social and economic forces which influenced the current manpower legislation.

3. Describe the strengths, concerns and outcomes of selected pieces of manpower legislation.
4. Analyze future issues and trends in the development of manpower legislation.

AREA III: FEDERAL, STATE AND LOCAL ROLES AND RESPONSIBILITIES

Participants will examine the roles and responsibilities of various federal, state and local manpower agencies with special attention toward direct relationships with the prime sponsor.

Specific Competencies:

1. Describe the primary roles and responsibilities of the various federal agencies concerned with manpower programs.
2. Describe the primary roles and responsibilities of the various state agencies concerned with manpower programs.
3. Describe the primary roles and responsibilities of the local agencies concerned with manpower programs.
4. Describe the formal and informal relationships which exist between the prime sponsor and various support services and agencies.

AREA IV: FUNDING RESOURCES AND GUIDELINES

Participants will identify potential sources of manpower funds. Participants will examine manpower funding guidelines with special attention toward local applications.

Specific Competencies:

1. Identify manpower funding resources.

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2. Interpret funding guidelines.
3. Apply manpower funding formula.
4. Identify innovative needs and services.

AREA V: IDENTIFYING CLIENT-CENTERED NEEDS

Participants will identify client-centered needs with special attention toward the identification of local priorities and requirements.

Specific Competencies:

1. Describe recruitment functions.
2. Describe placement functions.
3. Outline client flow system(s).
4. Determine program selection priorities.

AREA VI: MANPOWER PROGRAM DEVELOPMENT

Participants will identify the occupational and educational components involved in the successful development of manpower programs. Special attention will be given toward the development of a broad, comprehensive awareness of occupational and educational services and needs.

Specific Competencies:

1. Describe occupational preparation steps.
2. Describe teaching-learning strategies.
3. Describe components of curriculum development.
4. Plan training programs.
5. Identify target job requirements.

ADDENDUM B

REFERENCE LIST

- Borus, Michael E., and Tash, William R. Measuring the Impact of Manpower Programs: A Primer. (Policy Papers in Human Resources and Industrial Relations, No. 17.) Ann Arbor, Michigan: Institute of Labor and Industrial Relations, The University of Michigan - Wayne State University, November, 1970.
- Butler, F. C. Handbook for Job Corps Instructional Systems Development. Washington, D.C.: U. S. Government Printing Office, 1967.
- Butler, F. Coit. Objectives for Occupational Education. Pittsburgh: American Institutes for Research, 1968.
- Craig, R. L., and Bittel, L. R. (eds.). Training and Development Handbook. New York: McGraw Hill, 1967.
- Eichner, Alfred S. State Development Agencies and Employment Expansion. (Policy Papers in Human Resources and Industrial Relations, No. 18.) Ann Arbor, Michigan: Institute of Labor and Industrial Relations, The University of Michigan - Wayne State University, November, 1970.
- Evans, Rupert N. Foundations of Vocational Education. Columbus: Merrill, 1971.
- Hasenfeld, Yeheskel. Manpower Placement Service Delivery for the Hard-to-Employ. (Policy Papers in Human Resources and Industrial Relations, No. 21.) Ann Arbor, Michigan: Institute of Labor and Industrial Relations, The University of Michigan - Wayne State University, May, 1973.
- Hiestand, Dale L. Discrimination in Employment: An Appraisal of the Research. (Policy Papers in Human Resources and Industrial Relations, No. 16.) Ann Arbor, Michigan: Institute of Labor and Industrial Relations, The University of Michigan - Wayne State University (A joint publication with the National Manpower Policy Task Force, Washington, D.C.), February, 1970.

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- Levitan, Sar A., and Mangum, Garth L. Making Sense of Federal Manpower Policy. (Policy Papers in Human Resources and Industrial Relations, No. 2.) Ann Arbor, Michigan: Institute of Labor and Industrial Relations, The University of Michigan - Wayne State University (A joint publication with the National Manpower Policy Task Force, Washington, D.C.), March, 1967.
- Levitan, Sar A. Programs in Aid of the Poor for the 1970's. (Policy Studies in Employment and Welfare, No. 1.) Baltimore: The John Hopkins Press, 1969.
- Levitan, Sar A., and Taggart, Robert. Social Experimentation and Manpower Policy: The Rhetoric and the Reality. (Policy Studies in Employment and Welfare, No. 9.) Baltimore: The John Hopkins Press, 1971.
- Mangum, Garth L., and Walsh, John. A Decade of Manpower Development and Training. Salt Lake City, Utah: Olympus Publishing Company, 1973.
- Myers, Charles A. The Role of the Private Sector in Manpower Development. (Policy Studies in Employment and Welfare, No. 10) Baltimore: The John Hopkins Press, 1971.
- Nemore, Arnold L., and Mangum, Garth L. Reorienting the Federal-State Employment Service. (Policy Papers in Human Resources and Industrial Relations, No. 8.) Ann Arbor, Michigan: Institute of Labor and Industrial Relations, The University of Michigan - Wayne State University (A joint publication with the National Manpower Policy Task Force, Washington, D.C.), May, 1968.
- Ruttenberg, Stanley H., and Gutches, Jocelyn. The Federal-State Employment Service: A Critique. (Policy Studies in Employment and Welfare, No. 5.) Baltimore: The John Hopkins Press, 1970.

- Ruttenberg, Stanely H., and Gutches, Jocelyn. Manpower Challenge of the 1970's: Institutions and Social Change. (Policy Studies in Employment and Welfare, No. 2.) Baltimore: The John Hopkins Press, 1970.
- Smith, Wil J. (ed.). The Poor and the Hard-Core Unemployed: Recommendations for New Approaches. Ann Arbor, Michigan: Institute of Labor and Industrial Relations, The University of Michigan - Wayne State University. (A joint publication with the Office of Research and Development, Appalachian Center, West Virginia University, Morgantown), 1970.
- U.S. Department of Labor. Dictionary of Occupational Titles. Washington, D.C.: U.S. Government Printing Office, 1965.
- U.S. Department of Labor. Occupational Outlook Handbook, 1974-75. Washington, D.C.: U.S. Government Printing Office, 1975.
- Venn, G. Man, Education, and Work. Washington, D.C.: American Council on Education, 1964.
- Venn, G. Man, Education, and Manpower. Washington, D.C.: American Association of School Administrators, 1970.
- Warren, Malcolm W. Training for Results. Reading: Addison-Wesley Publishing Company, 1969.
- Wenrich, Ralph C., and Wenrich, J.W. Leadership in Administration of Vocational and Technical Education. Columbus: Merrill, 1974.

NOTE: These references are provided as a general reference for participants. Selected reference materials will be distributed at appropriate points during the seminar. Materials not available for general distribution will be placed at the Reserve Desk of the Graduate Library under the title: Education E-663/ Seminar I.

ADDENDUM C
SEMINAR PROCEDURES

I - SEMINAR PROCEDURES

A. Campus-Based Seminar (30 contact hours)

1. Approximately eighteen hours of seminar time will be utilized to provide intensive instruction. A variety of resource persons will be used to provide specialized content and instruction.
2. Approximately twelve hours of seminar time will be utilized for interaction and discussion among the participants, resource person(s), and seminar leader(s).
3. Some seminar time will be utilized for 1) evaluation, 2) advanced organizing, 3) project development, and 4) dissemination of information.
4. Some non-seminar time will be required for completion of assignments and selected readings.

B. Field-Based Mini-Seminars (15 contact hours)

1. Approximately four mini-seminars will be provided for each participant on a regional basis.

II - SEMINAR EXPECTATIONS

- A. Each participant is expected to attend and actively participate in all campus and field-based seminars.
- B. Each participant is expected to complete assigned activities and readings by the dates specified.
- C. Each participant is expected to take a final examination and complete a seminar evaluation form at the last meeting.

III - SEMINAR ASSIGNMENTS

- A. Participants will be required to complete all required assignments, in writing, by the dates specified.

- B. Participants will be required to follow the written guidelines which will be provided for each assignment.

IV - CAMPUS SEMINAR SCHEDULE

A. First Friday Evening

1. Introduction to seminar (1 hour)
2. Advanced organizing (1/2 hour)
3. Planning (1/2 hour)

B. First Saturday

1. Achievement Motivation Seminar (8 hours)
 - a. Two resource persons - both A.M.S. trainers
2. Assignment

C. Second Friday Evening

1. Manpower Legislation: present, future and past (2 hours)
 - a. Two resource persons: 1) one federal legislator, 2) one federal manpower specialist
 - b. Discussion/Interaction (2 hours)

D. Second Saturday

1. Roles and Responsibilities: federal, state and local (2 hours)
 - a. Three resource persons: 1) one federal manpower specialist, 2) one state manpower specialist, 3) one local manpower specialist

2. Funding Resources and Guidelines (2 hours)

- a. Three resource persons: 1) one federal funding specialist, 2) one state funding specialist, 3) one local funding specialist.

E. Third Friday Evening

1. Identification of Client-Centered Needs (2 hours)

- a. Two resource persons: both client services' specialists

2. Discussion Interaction (1 hour)

3. Final business (1 hour)

F. Third Saturday

1. Manpower Program Development (2 hours)

- a. Two resource persons: both manpower program planning and development specialists.

2. Discussion/Interaction (2 hours)

3. Seminar Evaluation (1/2 hour)

4. Final Examination (1 1/2 hours)

V - FIELD-BASED MINI-SEMINAR SCHEDULE

A. First Evening (4 contact hours)

1. Identify local roles and responsibilities

- a. One local resource person

2. Discussion/Interaction

B. Second Evening (4 contact hours)

1. Identify local funding resources and guidelines.
 - a. One local resource person
2. Discussion/Interaction

C. Third Evening (4 contact hours)

1. Identify local client-centered needs.
 - a. One local resource person
2. Discussion/Interaction

D. Fourth Evening (4 contact hours)

1. Identify local manpower program development needs.
 - a. One local resource person
2. Discussion/Interaction

ADDENDUM D
EVALUATION

A. Assignments

1. Four performance-based assignments will be required.
2. Each assignment will provide specific evaluation criteria and format guidelines.
3. Each assignment will determine 15 per cent of the final grade.

B. Final Examination

1. The final examination will determine 20 per cent of the final grade.

C. Seminar Participation

1. The seminar leader(s) will determine 20 per cent of the final grade based on the level of active participation in the seminars.

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E663: SEMINAR II

Occupational Education/Manpower Option
2 Semester Hours Credit
Developed by John T. Odbert

SEMINAR FOCUS

This seminar will focus on the development and application of 1) planning skills, 2) operating skills, and 3) evaluation skills as they relate to the delivery of manpower programs and services.

This seminar will enable the participant to apply these key skills toward the development and implementation of:

1. Operational and organizational guidelines.
2. Employment delivery systems.
3. Educational delivery systems.
4. Occupational information systems.
5. Manpower support services.

SEMINAR CONTENT

Please refer to Addendum A.

REFERENCE MATERIALS

No textbook will be required for this seminar. The seminar leader(s) will provide carefully selected reference materials at appropriate points during the seminar. In those cases where books, articles, and/or reference materials are not available for general distribution, participants will have access to them at the Reserve Desk of the Graduate Library. The seminar leader(s), and selected resource persons, will also make periodic suggestions regarding materials an individual participant may wish to purchase.

Please refer to Addendum B for a general reference list for this seminar.

2. Develop comprehensive manpower program plans.
3. Identify program evaluation criteria.
4. Develop, monitor, and evaluate fiscal information.

AREA III: EMPLOYMENT DELIVERY SYSTEMS

Participants will explore various employment delivery systems with special attention toward the development of local employment delivery systems.

Specific Competencies:

1. Develop subsidized and public service employment options.
2. Describe employment requirements and outcomes.
3. Develop experimental and/or demonstration employment programs.
4. Utilize job restructuring and job development techniques.
5. Identify employment expectations of employers and employees.

AREA IV: EDUCATIONAL DELIVERY SYSTEMS

Participants will explore various educational delivery systems with special attention toward the development of local educational delivery systems.

Specific Competencies:

1. Develop institutional training plans, contracts, and agreements.
2. Develop educational counseling, assessment, testing, and placement procedures.

3. Write educational goal statements and performance objectives.
4. Identify the psychomotor, cognitive, and affective skill requirements of occupations.
5. Utilize qualitative and quantitative evaluation techniques.
6. Design experimental and/or demonstration training programs.
7. Identify educational delivery systems.

AREA V: OCCUPATIONAL INFORMATION SYSTEMS

Participants will explore various occupational information systems with special attention toward the development of local occupational information systems.

Specific Competencies:

1. Utilize occupational information systems to:
 - a. write job descriptions
 - b. determine wage and salary characteristics
 - c. identify the occupational outlook
 - d. identify occupational requirements
2. Describe occupational clusters, career ladders-lattices, and job classification systems.
3. Evaluate occupational information resources.

AREA VI: MANPOWER SUPPORT SERVICES

Participants will explore a variety of manpower support needs with special attention toward the development of local manpower support services.

Specific Competencies:

1. Develop recruitment and orientation procedures.

2. Develop intake, referral, and routing procedures.
3. Develop inter-agency communication procedures.
4. Provide comprehensive counseling services.

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ADDENDUM A

OUTLINE OF SEMINAR CONTENT

AREA I: MANAGEMENT BY OBJECTIVES (M.B.O.)

Participants will learn the general principles and techniques of management by objectives with special attention toward immediate applications in their work setting.

Specific Competencies:

1. Utilize management by objectives (MBO) techniques to:
 - a. plan local programs
 - b. operate local programs
 - c. evaluate local programs
2. Develop organizational performance criteria
3. Clarify personal goals and values
4. Develop human relation skills and techniques

AREA II: OPERATIONAL AND ORGANIZATIONAL GUIDELINES

Participants will review federal and state guidelines with special attention toward the development of local manpower guidelines.

Specific Competencies:

1. Develop guidelines for:
 - a. administrative operations
 - b. technical assistance
 - c. program activities and services
 - d. organization and staffing
 - e. fiscal activities
 - f. management information
 - g. program assessment and evaluation
 - h. manpower planning council

SEMINAR PROCEDURES

Please refer to Addendum C for:

1. Seminar Procedures
2. Seminar Expectations
3. Seminar Assignments
4. Campus Schedule
5. Field-Based Schedule

EVALUATION

Please refer to Addendum D for an outline of the evaluation criteria to be applied for this seminar.

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ADDENDUM B

REFERENCE LIST

- Argyris, Chris. Integrating the Individual and the Organization. New York: John Wiley & Sons, 1964.
- Benjamin, A. The Helping Interview. Boston: Houghton Mifflin, 1969.
- Bergen, G. L., and W. V. Haney. Organizational Relations and Management Action. New York: McGraw-Hill, 1966.
- Bilodeau, E. A. Acquisition of Skill. New York: Academic Press, 1966.
- Borus, Michael E., and Tash, William R. Measuring the Impact of Manpower Programs: A Primer. (Policy Papers in Human Resources and Industrial Relations, No. 17.) Ann Arbor, Michigan: Institute of Labor and Industrial Relations, The University of Michigan - Wayne State University, November, 1970.
- Briggs, L. J. Sequencing of Instruction in Relation to Hierarchies of Competence. Palo Alto: American Institutes for Research, 1967.
- Broadwell, M. M. The Supervisor and On-The-Job-Training. Menlo Park: Addison-Wesley, 1969.
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- Butler, F. Coit. Instructional Systems Development for Vocational and Technical Training. Englewood Cliffs: Educational Technology Publications, 1972.
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- Johnson, R. A. et al. The Theory and Management of Systems. New York: McGraw-Hill, 1966.
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- Mager, R. F. Goal Analysis. Belmont, California: Fearon, 1972.
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- Roe, A. The Psychology of Occupations. New York: Wiley, 1956.
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- Super, D. E., and Cites, J. O. Appraising Vocational Fitness. New York: Harper, 1962.
- Thorndike, R. L., and Hagen, E. 10,000 Careers. New York: Wiley, 1959.
- U.S. Department of Labor. Dictionary of Occupational Titles. Washington, D.C.: U.S. Government Printing Office, 1965.
- U.S. Department of Labor. Occupational Outlook Handbook, 1974-75. Washington, D.C.: U.S. Government Printing Office, 1975.
- Venn, G. Man, Education, and Work. Washington, D.C.: American Council on Education, 1964.
- Venn, G. Man, Education, and Manpower. Washington, D.C.: American Association of School Administrators, 1970.
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ADDENDUM C

SEMINAR PROCEDURES

I - SEMINAR PROCEDURES

- A. Campus-Based Seminar (30 contact hours)
1. Approximately eighteen hours of seminar time will be utilized to provide intensive instruction. A variety of resource persons will be used to provide specialized content and instruction.
 2. Approximately twelve hours of seminar time will be utilized for interaction and discussion among the participants, resource person(s), and seminar leader(s).
 3. Some seminar time will be utilized for 1) evaluation, 2) advanced organizing, 3) project development, and 4) dissemination of information.
 4. Some non-seminar time will be required for completion of assignments and selected readings.
- B. Field-Based Mini-Seminars (15 contact hours)
1. Approximately four mini-seminars will be provided for each participant on a regional basis.

II - SEMINAR EXPECTATIONS

- A. Each participant is expected to attend and actively participate in all campus and field-based seminars.
- B. Each participant is expected to complete assigned activities and readings by the dates specified.
- C. Each participant is expected to take a final examination and complete a seminar evaluation form at the last meeting.

III - SEMINAR ASSIGNMENTS

- A. Participants will be required to complete all required assignments, in writing, by the dates specified.

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- B. Participants will be required to follow the written guidelines which will be provided for each assignment.

IV - CAMPUS SEMINAR SCHEDULE

A. First Friday Evening

1. Introduction to seminar (1 hour)
2. Advanced organizing (1/2 hour)
3. Planning (1/2 hour)

B. First Saturday

1. Management by Objectives (8 hours)
 - a. Two resource persons - both M.B.O. trainers
2. Assignment

C. Second Friday Evening

1. Operational and Organizational Guidelines (2 hours)
 - a. Three resource persons: 1) one federal specialist
 2) one state specialist, 3) one local specialist.
2. Discussion/Interaction (2 hours)

D. Second Saturday

1. Employment Delivery Systems (2 hours)
 - a. Two resource persons: both employment specialists.
2. Discussion, Interaction (1 hour)
3. Educational Delivery Systems (2 hours)
 - a. Three resource persons: 1) one adult education specialist, 2) one vocational education specialist, 3) one placement specialist.

4. Discussion/Interaction (1 hour)
5. Assignment

E. Third Friday Evening

1. Occupational Information Systems (2 hours)
 - a. Two resource persons: 1) one occupational information specialist, 2) one career education specialist.
2. Discussion/Interaction (1 hour)
3. Final business (1 hour)

F. Third Saturday

1. Manpower Support Services (2 hours)
 - a. Two resource persons: both client-service specialists.
2. Discussion/Interaction (2 hours)
3. Seminar evaluation (2 hours)
4. Final examination (1 1/2 hours)

V - FIELD-BASED MINI-SEMINAR SCHEDULE

A. First Evening (4 contact hours)

1. Planning local manpower programs and services.
 - a. One local resource person
2. Discussion of participants local planning strategies.

B. Second Evening (4 contact hours)

1. Operating local manpower programs and services.
 - a. One local resource person

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2. Discussion of participants' local operating guidelines.
- C. Third Evening (4 contact hours)
1. Evaluating local manpower programs
 - a. One local resource person
 2. Discussion of participants' local evaluation plans.
- D. Fourth Evening (4 contact hours)
1. Future needs assessment
 - a. One local resource person
 2. Discussion of participants' medium and long-range plans.

EXTERNSHIP COURSE OUTLINE

Developed by Dan Brown

COURSE FOCUS

The externship will be a competency-based extension of the on-campus program. In combination with the seminar sessions, the externship will provide a planned, individually prescribed program of educational field experiences. Externship experiences will be selected with the mutual agreement of the student, the participating agency, and the University of Michigan. Primary emphasis will be placed upon satisfying the educational needs of the individual learner.

COURSE CONTENT

1. Instructional Content (See Addendum A.)
2. List of Externship Competencies (See Addendum B.)
3. Externship Objectives

A standard set of course performance objectives will not be developed for the externship experience. The field-based experience will, however, be objectives based (competency based). See section on COURSE PROCEDURES below for description of objectives technique to be employed.

4. Schedule

Externship-related learning activities will be scheduled as needed into all seminar sessions. No specific topic outline will be employed because of the problem-solving, competency-based nature of the related learning activities.

REFERENCE MATERIAL

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1. Reference materials used to support externship activities will be drawn as needed from those used to support the basic instructional activities of the program. Should the need arise, supplementary reference materials will be identified and assigned.
2. Consistent with the approach described herein, no complete reference list is available in advance other than those published for other segments of this program. A complete record will be maintained for all supplementary reference materials which may be required to support externship-related instructional activities.

COURSE PROCEDURES

1. See Addendum A for description of conduct of individual sessions of in-class activity related to the externship experience.
2. The externship experience will be a planned, mutually agreed upon field-based learning experience employing both the standards of the cooperating institution and a system of management by objectives (MBO).
 - a. Planned. Each externship placement will be selected from those available with the individual needs of a particular student in mind. Extensive discussion between the UofM faculty representative, the cooperating institution, and the student will be undertaken to get the best match of student needs and cooperating institution capabilities.
 - b. Mutually agreed upon. Each student placement will be accompanied by a written training agreement signed by all three parties to the experience: student, cooperating institution, and UofM representative. The format employed will be the standard format currently

utilized for UofM Occupational Education cooperative education students. Such significant elements as days and dates of externship, identification of supervisor, place of externship, etc., will be noted and understood by all parties.

- c. Field-based learning experience. The externship experience is not to be viewed as an opportunity for part-time employment or simply the chance to observe an ongoing operation by either the student or the cooperating institution. The primary purpose of this experience is to extend the learning activities of the student beyond the UofM classroom experiences.
- d. Cooperating institution's standards. The extern will be subject to a performance review utilizing the evaluation procedures and instruments of the cooperating institution. In addition to whatever special activities agreed to as a part of the training agreement (see (b) above) or through specially developed MBO (see (e) below), the student will be expected to carry out his externship activities and conduct him/herself in a manner consistent with the established standards of the cooperating institution.
- e. Management by objectives. Each individual training agreement will be supported by an individually prepared set of MBO agreed to by all parties. This set of objectives is to be executed whether or not the cooperating institution employs MBO with its own staff. The initial MBO are to be developed and agreed to by all parties within one month of placement. Monthly progress reports by the student to both the cooperating institution and UofM are required.

ADDENDUM A
INSTRUCTIONAL CONTENT

SESSION

1. A reasonable and adequate period of time of each total seminar session will be devoted to handling externship-related instructional activities and problem solving.
2. The content and scheduling of each externship seminar session will be jointly developed between the UofM staff member assigned to the seminar and the Externship Committee. This committee will be composed of selected members of the student group.
3. Primary use of time designated to support externship-related activities will be committed to problem solving which is of value as a group experience. Individual student problems will be dealt with at times other than the limited amount of group time available to support externship-related activities.
4. Instructional content designed to support activities specifically related to the externship will receive second priority. This content may include speakers from sponsoring institutions, case studies of actual student externship activities, outside speakers or activities, or other such experiences specifically selected to assist the students in the development of one or more competencies.

INSTRUCTIONAL TOPIC(S)

1. As previously indicated, instructional content specifically designed to support externship-related activities will be mutually agreed to by the instructor and the Externship Committee.

2. Particular emphasis will be placed upon instructional topics which will:
 - a. satisfy needs of the student group in externship activities
 - b. develop specific competencies identified in the field and/or in class.

PRE-SESSION LEARNING ACTIVITIES (ASSIGNMENTS)

1. No specific text or materials will be used to support externship activities.
2. Assignments, if any, will be related to specific field-based competencies under development as reflected in externship objectives (see MBO material elsewhere in this course outline).

IN-SESSION LEARNING ACTIVITIES

The above material describes problem-solving, externship-related nature of in-session learning activities. Each learning activity should be supported by an identification of the competency under development, description of the activity and method to be employed, and selection of the appropriate resource(s).

Draft
Discussion Only

ADDENDUM B

POSSIBLE
EXTERNSHIP COMPETENCIES

Utilize existing educational resources.	Develop CETA consortia.
Operate area manpower research.	Establish Manpower Council.
Execute work and training policy.	Request on-site technical assistance.
Execute discrimination policy.	Recruit client jobs.
Execute political activity policy.	Develop client job.
Execute criminal provision policy.	Restructure client job.
Maintain Labor Department Relations.	Apply CETA priorities.
Operate Job Corps Program.	Coordinate two prime sponsor area educational resources.
Conduct manpower demonstration program.	Apply CETA policies.
Operate manpower service.	Coordinate prime sponsor educational resources.
Operate public employment program.	Process client information.
Operate manpower program.	Process program impact information.
Manage manpower program.	Use intra-agency communication techniques.
Coordinate Regional Training Programs.	Schedule staff development opportunities.
Develop required reports.	Maintain records.
Submit grant application.	Write news releases.
Prepare grant application.	Provide consultation.
Establish comprehensive manpower services.	Chair committee meeting.
	Lead small group discussion.

ADDENDUM B (continued)

Apply affirmative action regulations.	Coordinate employment services.
Supervise employees.	Coordinate subsidized employment.
Disseminate program information.	Coordinate client "appeal" services.
Regulate client flow.	Coordinate vocational education services.
Advertise program options.	Coordinate client basic education.
Set service priorities.	Coordinate client counseling.
Implement client employment plan.	Coordinate client testing.
Develop client employment plan.	Coordinate client coaching.
Select service operators.	Coordinate classroom training.
Select coordinating methods.	Coordinate CETA orientation.
Match client priority groups with priority employment.	Coordinate transitional public employment.
Develop assessment services.	Coordinate client O-J-T.
Develop intake services.	Coordinate intake.
Develop outreach/recruitment services.	Coordinate staff outreach effort.
Use CETA guides.	Coordinate support services.
Use referral sources; e.g., schools, social welfare offices, employment service, parole boards, probation offices, churches, service clubs, others).	Recommend program improvements.
Use job development techniques.	Recommend priority occupational training areas.
Use job creation techniques.	Plan inservice training programs.
Use job solicitation techniques.	
Use job placement techniques.	
Use job retention techniques.	
Determine prime sponsor program operators.	

SAMPLE MANAGEMENT BY OBJECTIVES FORMAT

(Student)

(Cooperating Institution)

Task/Objective

Evaluation/Criteria

Routine: (those repetitive tasks which do not require constant supervision of student and which may be performed on a daily or weekly basis)

(List objective criteria for successful attainment of objective, including timelines.)

Special or Problem Solving: (one-time and/or significant tasks which require special supervision and effort)

(List objective criteria for successful attainment of objective, including timelines.)

Accepted by:

Student _____
Cooperating
Institution _____

UofM _____

Date _____

(Continue on other pages as necessary)

ADDENDUM D

EVALUATION

A. Assignments

1. Four performance-based assignments will be required.
2. Each assignment will provide specific evaluation criteria and format guidelines.
3. Each assignment will determine 15 percent of the final grade.

B. Final Examination

1. The final examination will determine 20 percent of the final grade.

C. Seminar Participation

1. The seminar leader(s) will determine 20 percent of the final grade based on the level of active participation in the seminars.

The University of Michigan
 School of Education
 Occupational Education Programs

E561

SPECIAL PROBLEMS IN OCCUPATIONAL EDUCATION
 E561 - Two Semester Hours
 MLP Spring 1976
 Vogler/Tuma

COURSE FOCUS

An individual or small group (5 or less persons) studies employment/training problem.

COURSE REQUIREMENTS

1. Based upon local need, and/or personal need, and/or personal interest, the student(s) will identify a problem and develop a plan for addressing the problem. (See Addendum A for copy of plan format.)
2. The plan will be submitted to Dan Vogler and/or Joe Tuma for approval, and/or suggestions, and/or rejection. This must be completed by May 7, 1976.
3. The student(s) will execute approved plan.
4. The student will report orally and/or in writing, problem progress by May 28, 1976, and June 15, 1976.
5. The student will submit product(s) of study to Dan Vogler and/or Joe Tuma no later than June 23, 1976.

EVALUATION

Dan Vogler and/or Joe Tuma will translate your performance to a grade. The following criteria and proportion of importance will be used.

Problem Plan

Points

- | | |
|---|---|
| 5 | Importance - based upon rationale |
| 5 | Clarity of Intent - based upon objective |
| 5 | Completion - based upon format |
| 5 | Appearance - based upon style and errorlessness |
| 5 | Promptness - based upon a plan submitted by May 7, 1976 time line |

Plan ApprovalPoints

- 25 Plan approved as submitted - 5 points will be deducted for each additional submission

Progress Reports

- 10 5 points for each of two reports submitted
 10 5 points for each of two reports indicating progress in accord with task time line of plan

Final Product

- 20 Product consistent with plan
 10 Appearance - based upon style and errorlessness

100 Total Points

TRANSLATION KEY

A+	96-100 Points	B	76-81 Points	
A	90-95 Points	B-	70-75 Points	
A-	88-94 Points	C+	69-74 Points	I Less than 63 points
B+	82-87 Points	C	63-68 Points	

MLP--Spring/1976

ADDENDUM A
PROBLEM PLAN FORMAT

STATEMENT OF STUDY PROBLEM

(Provide approximately 100 words describing the study problem.)

RATIONALE FOR STUDY PROBLEM

(List + 5 reasons why this problem should be addressed.)

STUDY QUESTIONS

(List questions which must be answered in order to address the "problem.")

STUDY OBJECTIVES

(List probable products for answering "study questions.")

STUDY TASKS AND TIME LINE

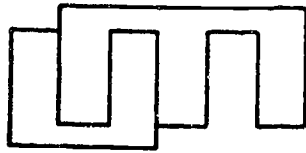
(Provide a detailed list, including deadline dates, of the things you must do in order to answer the "study questions.")

STUDY REPORT

(Indicate the tangible thing(s) that Dan Vogler and/or Joe Tuma should expect on or before June 23, 1976.)

APPENDIX C

SELECTION FORMS



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THE UNIVERSITY OF MICHIGAN

School of Education
Corner East and South University Avenues
Ann Arbor, Michigan 48104

Occupational Education Programs
Telephone: 313-764-8423

We invite you to submit from one to three nominees for a proposed inservice, graduate Manpower Leadership Program. Contingent upon funding, the program should begin September, 1975.

The following conditions should exist for any person you nominate:

1. The nominee has completed a bachelor's degree.
2. The nominee is currently employed and under your direct or contractual supervision.
3. The nominee has exhibited promise as a leader of manpower.
4. You would be willing to help plan and enter into an externship for the nominee in your manpower operation.
5. You would permit the nominee to be absent from work to participate in approximately twenty-one work days of intensive, on-campus instruction from September, 1975, to June, 1976.

The selected participants will be required to enroll for twenty semester hours of graduate credit. Rigorous, concurrent externship, seminars, and manpower leadership related courses will be used to develop the leadership program. Exposure to high talent instructors and resource persons, competency-based instruction, and the field-based externship should provide an optimal theory/practice blend. The credit earned will, without loss, be applicable toward a Master's Degree in Comprehensive Occupational Education.

Continued...

Contingent upon funding, the tuition and related instructional costs to the selected participants will be provided by the Program. The selected participant should continue on salary in your organization during the program.

Enclosed please find a nomination form for your convenience. Should you have questions or desire additional input for your Prime Sponsor, I would be pleased to assist you. My address and phone number may be found on the letterhead. I will contact your nominees to invite them to apply to the program.

Sincerely yours,

Daniel E. Vogler
Proposed Manpower
Leadership Program

DEV/lk

The University of Michigan
Occupational Education Programs

NOMINATIONS FOR MANPOWER LEADERSHIP PROGRAM
1975-76

Do you have in your organization persons meeting the conditions described in paragraph two of the cover letter? If so, please list the name(s) and address(es) of your nominee(s) below:

1. _____
Full Name

Home Address

City Zip Code

2. _____

Full Name

Home Address

City Zip Code

3. _____

Full Name

Home Address

City Zip Code

Name of Person
Submitting Nomination _____

Position _____

Organization _____

Address _____

Please return this form immediately to:

Manpower Leadership Program
Occupational Education Programs
The School of Education
The University of Michigan
Ann Arbor, Michigan 48104

PROGRAM CURRICULUM OUTLINE

<u>TERM I COURSES</u> <u>(Sept.-Dec.)</u>	<u>TERM II COURSES</u> <u>(Jan.-April)</u>	<u>TERM III COURSES</u> <u>(May-June)</u>
E518 Externship (2)	E518 Externship (2)	E561 Independent Study (2)
E663 Seminar (3)	E663 Seminar (2)	
J607 Guidance & Counseling (2)	B650 Administration (2)	
SW610 Social Work (2)	EC424 Economics (3)	
9 Semester Hours	9 Semester Hours	2 Semester Hours

TIME SCHEDULE

Fall Term

September	5 (6)	Campus: Registration, planning
	8-12	Extern Visits
	15-19	Extern Visits
	22-26(27)	Campus: Seminar Friday p.m., and Saturday
	29-30	
October	1-3	
	6-10	Campus: Guidance and Social Work Courses
	13-17	Field-Based Mini-Seminar; Extern Visits
	20-24	Field-Based Mini-Seminar; Extern Visits
	27-31(1)	Campus: Seminar Friday p.m., and Saturday
November	3-7	Field-Based Mini-Seminar; Extern Visits
	10-14	Field-Based Mini-Seminar; Extern Visits
	17-21	Campus: Guidance and Social Work Courses
	24-28	Field-Based Mini-Seminar; Extern Visits
December	1-5	Field-Based Mini-Seminar; Extern Visits
	8-12(13)	Campus: Seminar Friday p.m., and Saturday

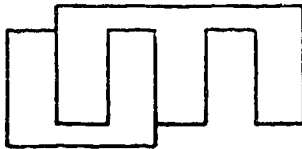
TIME SCHEDULE

Winter Term

January	5	Campus: Registration, planning
	12-16	
	19-23	Campus: Economics and Administration Courses
	26-30	Field-Based Mini Seminar; Extern Visits
February	2-6	Field-Based Mini-Seminar; Extern Visits
	9-13	Field-Based Mini-Seminar; Extern Visits
	16-20	Campus: Economics and Administration Courses
	23-27	Field-Based Mini-Seminar; Extern Visits
March	1-5	Field-Based Mini-Seminar; Extern Visits
	8-12(13)	Campus: Seminar Friday p.m., and Saturday
	15-19	Field-Based Mini-Seminar; Extern Visits
	22-26	Field-Based Mini-Seminar; Extern Visits
	29-31(1)	Campus: Seminar Friday p.m., and Saturday
April	1-2	Field-Based Mini-Seminar; Extern Visits
	5-9	Field-Based Mini-Seminar; Extern Visits
	12-16(17)	Campus: Seminar Friday p.m., and Saturday
	19-23	
	26-30	

Spring Half Term

May/June	Independent Study
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THE UNIVERSITY OF MICHIGAN

School of Education
 Corner East and South University Avenues
 Ann Arbor, Michigan 48104

Occupational Education Programs
 Telephone: 313-764-8423

DATE: June 17, 1975
 TO:
 FROM: Daniel E. Vogler
 Manpower Leadership Program

We are pleased to invite you to come to Ann Arbor for the next step in our Manpower Leadership Development Program selection process. Those applicants who have met certain basic criteria will be interviewed. On the form which you returned, you indicated an interest in the program and a willingness to come to Ann Arbor for a day (at your own expense) to be interviewed. You are scheduled for interviewing on Wednesday, June 25, 1975. The enclosed interview schedule will indicate the hour for your interview.

All participants will be our guests for lunch. Several members of the staff will join the group at 12:00 Noon. The luncheon will provide an opportunity to discuss the Manpower Leadership Program and answer some of your questions about it.

Please report directly to Room 4003 in the School of Education. Every attempt has been made to schedule those who must travel the longest distance for the late morning or early afternoon.

Enclosed is a map of the campus showing the location of the School of Education (115) and the Michigan Union (142). We suggest you use the municipal parking structure on Forest Street (120 on the map). This structure has meters; you will need \$1.50 in assorted change, or six quarters.

We are pleased that you are interested in this program and we will look forward to seeing you in Ann Arbor on June 25, 1975, unless we hear from you to the contrary.

DEV/lk

The University of Michigan
LEADERSHIP DEVELOPMENT PROGRAM FOR
MANPOWER PERSONNEL

Please answer the following questions and return this form immediately to Manpower, Occupational Education Programs, School of Education, The University of Michigan, Ann Arbor, Michigan 48104.

PLEASE TYPE OR PRINT

PERSONAL DATA

1. NAME _____
Last First Middle
2. HOME ADDRESS _____
City Zip
3. HOME PHONE (Include Area Code) _____
4. POSITION _____
INSTIT. OR AGENCY NAME _____
BUS. ADDRESS _____
City Zip
5. BUS. PHONE (Include Area Code) _____
6. DATE OF BIRTH _____ SOCIAL SECURITY NO. _____
7. Married _____ Single _____ Other _____ No. of Children _____
8. Height _____ Weight _____ General Physical Condition _____

EDUCATIONAL HISTORY

9. What degree(s) do you hold? When did you receive them? Where?

<u>DEGREE</u>	<u>DATE RECEIVED</u>	<u>MAJOR FIELD</u>	<u>INSTITUTION</u>	<u>GRADE PT.</u>
_____	_____	_____	_____	_____
_____	_____	_____	_____	_____
10. Have you completed any course work beyond your last degree?
 If yes, how many semester hours? _____ When did you take this work? _____ Where? _____
11. Have you completed the above work toward an advanced degree?
 If yes, for what degree? _____
12. Do you hold any occupational or professional credentials (e.g., registration, certificate, journeyman card, etc.)? Please list.

EMPLOYMENT RECORD

13. Report below all full-time and part-time work experience. Begin with most recent work experience, including your present position.

Dates of Employment				Number of Months Worked	Aver. Hrs. Per Week	Title of Position (or work performed)	Name and Address of Business	Describe duties and nature of work, including supervisory responsibilities.
From		To						
Mo.	Yr.	Mo.	Yr.					
156								

145

NAME

157

NAME _____

PROFESSIONAL INFORMATION

- 14. List any leadership roles in state and national professional associations, occupationally oriented organizations, or professional fraternities which you have held or now hold (such as state-wide committees, offices held, or other elected or appointed positions).

<u>LEADERSHIP POSITIONS HELD</u>	<u>WHEN HELD</u>	<u>APPOINTED OR ELECTED</u>

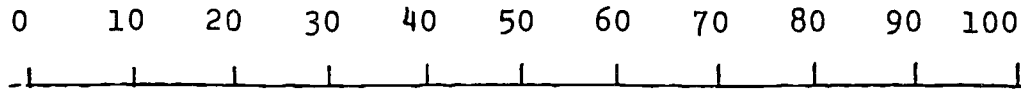
- 15. List any leadership roles in your community which you now hold or have held in the past (such as committee chairmanship, offices held in organizations, or other elected or appointed positions in the community).

<u>LEADERSHIP POSITIONS HELD</u>	<u>WHEN HELD</u>	<u>APPOINTED OR ELECTED</u>

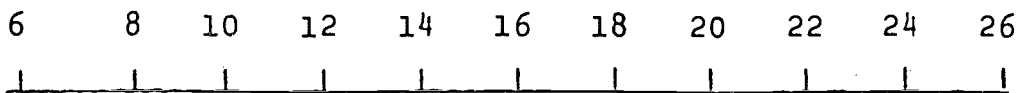
- 16. The following space is reserved for any additional information that you would like to provide. You may include any contributions to your profession, or any professional activities not reported elsewhere in this form.

NAME _____

17. Please check the appropriate point on the scale to indicate the percentage of time you now spend in administrative and/or supervisory duties.



18. What is your current annual salary? Place an X in the appropriate area. This information is required in order for the program to derive cost effectiveness information.



(Thousands)

19. Why are you applying for this program?

20. What are your professional plans for the future?

NAME _____

ADDITIONAL INFORMATION

21. Would you be willing to come to Ann Arbor for a day at your own expense to be interviewed and to take a test as part of the selection procedure? Yes _____ No _____

If yes, circle the date you would prefer to come. We will make every effort to assign you on the date you request, but we may have to assign you on the alternate date.

June 25

June 26

22. If you are selected for the program, would you be willing to participate in an on-the-job (externship) experience in an administrative or supervisory position during the academic year 1975-76?

Yes _____ No _____

23. If selected for the program, would you be willing to travel to Ann Arbor for three weekend seminars per term?

Yes _____ No _____

24. If you are selected for the program, would you be willing to live in Ann Arbor one week in each of four months for intensive instruction?

Yes _____ No _____

25. If selected for the program, would you be willing to participate in Friday-Saturday seminars?

Yes _____ No _____

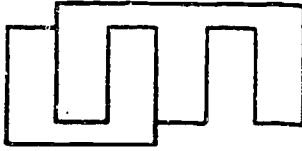
REFERENCES

26. Give name and address of three references including (1) your present immediate supervisor; (2) your immediate supervisor in former position, if any; and (3) other.

(1) NAME _____ POSITION _____
 INSTIT. OR AGENCY _____
 ADDRESS _____

(2) NAME _____ POSITION _____
 INSTIT. OR AGENCY _____
 ADDRESS _____

(3) NAME _____ POSITION _____
 INSTIT. OR AGENCY _____
 ADDRESS _____



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THE UNIVERSITY OF MICHIGAN

School of Education
Corner East and South University Avenues
Ann Arbor, Michigan 48104

Occupational Education Programs
Telephone: 313-764-8423

July 7, 1975

It gives me great pleasure to invite you to participate in the 1975-76 Manpower Leadership Program. Your participation is contingent upon acceptance of our invitation, the submission of a formal application to The University of Michigan, the final settlement of the inservice externship, and funding of the grant proposal.

As discussed during the interviews, the proposed program will include an externship, seminars, and course work. The program will be a funded, experimental approach to inservice manpower leadership development. We are, and hope you are, excited about the opportunity.

We need to know as soon as possible whether or not you will accept this invitation to participate in the Manpower Leadership Program. Therefore, please write me a letter of acceptance or regret. I need this letter by July 15, 1975.

If you accept our invitation, please:

1. Read the enclosed University of Michigan Bulletin.
2. Read the enclosed Advanced Studies in Education.
3. Read page 3 of yellow application.
4. Complete yellow application.

Continued...

5. Forward transcripts per item 11 on application.
6. Forward application, without application fee, to:
The University of Michigan, Horace H. Rackham School
of Graduate Studies, Ann Arbor, Michigan 48104. This
must be done immediately!

Upon receipt of your application, and funding from the sponsor, we will contact you regarding the next step(s). We suggest no publicity at this time. Should you have additional questions, please feel free to contact me.

Sincerely yours,

Daniel E. Vogler
Associate Professor
Manpower Leadership Program
Occupational Education Programs

DEV/lk

ADVERTISER REQUESTED--
UNDELETED PROJECT

THE UNIVERSITY OF MICHIGAN
HORACE H. RACKHAM SCHOOL OF GRADUATE STUDIES
Ann Arbor, Michigan 48104

APPLICATION FOR ADMISSION
(Please read instructions on page 1)

1 Social Security Number _____

2 Full Name _____
Last (Family) Name First Middle Initial

3 Mailing Address _____
Number Street (Ave., Rd., etc.)
City State Zip Code

Valid until _____

4 Home Address _____
Number Street (Ave., Rd., etc.)
City State Zip Code

5 Female Male 6 Single Married No. of Dependents
7. U.S. Citizen Non-U.S. Citizen
Non-U.S. citizen on immigrant visa indicate:
Date visa issued _____
Visa number A- _____
Country of Citizenship _____

8. Previously applied? Yes No
If yes, Term _____ Yr _____

9. _____
Birth Month Day Year

10 Field of specialization (See p. 4.) M. Education--Occupational Educ. Manpower
Refer to D. Vogler, 4003 SEB, Spec. Prog. 2 5 3 5

11. Previous Education: List, in chronological order, all colleges and universities attended. If previously enrolled in this University, list the School or College. You must submit to the Graduate School one transcript from each institution listed before this application is sent to the departmental committee. See Application Brochure about "Pass-Fail" grades.

Institution	Location	Dates of Attendance	Degree sought or expected
_____	_____	19____ to 19____	_____
_____	_____	19____ to 19____	_____
_____	_____	19____ to 19____	_____
_____	_____	19____ to 19____	_____
_____	_____	19____ to 19____	_____

12 Location of proposed enrollment: Ann Arbor U-M, Dearborn
Graduate Study Centers: Dearborn Detroit Flint Grand Rapids Saginaw

13. Degree sought: Master's Master's possibly Doctor's Professional (Specialist) Doctor's Not Candidate for Degree
14. Term of proposed enrollment: (I) Fall (II) Winter (IIIa) Spring-Summer (IIIb) Summer
19 75

Continued on page 2. If also applying for a fellowship, please reread Instruction H.

SPACE BELOW FOR GRADUATE SCHOOL USE	Mich.	N-Mich.	As
_____	1	_____	A
_____	1	_____	And
_____	1	_____	Asc
A1234	1	_____	Ams
NCFD	1	_____	Rej
Rej-unqual.	2	_____	Handicp
Rej-unprep.	3	_____	
fac.	4	_____	



THE UNIVERSITY OF MICHIGAN

School of Education
Corner East and South University Avenues
Ann Arbor, Michigan 48104

Occupational Education Programs
Telephone: 313-764-8423

July 7, 1975

Those of us who had the responsibility for selecting the individuals to participate in the Manpower Leadership Program have just completed a most difficult task. After reviewing the records of very well-qualified candidates, we have finally selected those we consider to have the highest potential and the best qualifications for leadership roles in manpower. We are sorry that we could not accept more participants into the program. Many excellent applicants had to be excluded.

Although we were not able to include you in the group selected for this year's program, we are still interested in helping you in any way we can to prepare yourself for a more significant role in the further development of Michigan manpower. Therefore, if you are interested in exploring other possibilities through which you might prepare yourself for a leadership position and would like to discuss this matter, I would be pleased to hear from you.

Sincerely yours,

Daniel E. Vogler
Associate Professor
Occupational Education Programs

DEV/lk

APPENDIX D

MANPOWER LEADERSHIP PROGRAM
RESOURCE MATERIALS

The University of Michigan
Media Center Library
School of Education

MANPOWER LEADERSHIP PROGRAM
RESOURCE MATERIALS

- Barre, Mary E. College Information and Guidance. (Guidance Monograph Series IV: Career Information and Development.) Boston: Houghton Mifflin Company, 1970.
- Batchelder, Alan B. The Economics of Poverty. 2nd edition. New York: John Wiley & Sons, Inc., 1966.
- Becker, Gary S. Human Capital: A Theoretical and Empirical Analysis, With Special Reference to Education. 2nd edition. New York: National Bureau of Economic Research, 1975.
- Bluestone, Barry, Murphy, William, and Stevenson, Mary. Low Wages and the Working Poor. (Policy Papers in Human Resources and Industrial Relations, No. 22.) Ann Arbor, Michigan: The University of Michigan, Wayne State University - Institute of Labor and Industrial Relations, 1973.
- Booth, Philip. Social Security in America. (Policy Papers in Human Resources and Industrial Relations, No. 19.) Ann Arbor, Michigan: The University of Michigan, Wayne State University - Institute of Labor and Industrial Relations, 1973.
- Borus, Michael E., and Tash, William R. Measuring the Impact of Manpower Programs: A Primer. (Policy Papers in Human Resources and Industrial Relations, No. 17.) Ann Arbor, Michigan: The University of Michigan, Wayne State University - Institute of Labor and Industrial Relations, 1970.
- Brecher, Charles. Upgrading Blue Collar and Service Workers. (Policy Studies in Employment and Welfare, No. 12.) Baltimore: John Hopkins University Press, 1972.
- Brown, Duane. Students' Vocational Choices: A Review and Critique. (Guidance Monograph Series IV: Career Information and Development.) Boston: Houghton Mifflin Company, 1970.
- Campbell, Robert E., et al. Career Guidance: A Handbook of Methods. Columbus, Ohio: Charles Merrill Publishing Company, 1973.
- Campbell, Robert E., et al. The Systems Approach: An Emerging Behavioral Model for Vocational Guidance - A Summary Report. (Reprint of Research and Development Series 45.) Columbus, Ohio: The Center for Vocational Education, The Ohio State University, 1971.

- Carkhuff, Robert R. The Art of Problem-Solving: A Guide for Developing Problem-Solving Skills for Parents, Teachers, Counselors and Administrators. Amherst, Massachusetts: Human Resource Development Press, 1973.
- Center for Vocational Education. Evaluation of Work Experience, Cooperative Education, and Youth Manpower Programs: An Annotated Bibliography. (Bibliography Series No. 28.) Columbus, Ohio: The Center for Vocational Education, The Ohio State University, October 1975.
- Chick, Joyce M. Innovations in the Use of Career Information. (Guidance Monograph Series IV: Career Information and Development.) Boston: Houghton Mifflin Company, 1970.
- Cohen, Malcolm S. On the Feasibility of a Labor Market Information System. Vol. I. A Report Prepared for U.S. Department of Labor, Manpower Administration, Office of Research and Development, Washington, D.C., for the Period July 1, 1970 - June 30, 1974. Ann Arbor, Michigan: The University of Michigan, Wayne State University - Institute of Labor and Industrial Relations, June 1974.
- Cohen, Malcolm S. On the Feasibility of a Labor Market Information System. Vol. III: A Report Prepared for U.S. Department of Labor, Manpower Administration, Office of Research and Development, Washington, D.C., for the Period July 1, 1970 - June 30, 1974. Ann Arbor, Michigan: The University of Michigan, Wayne State University - Institute of Labor and Industrial Relations, June 1974.
-
- Doeringer, Peter B., and Piore, Michael J. Internal Labor Markets and Manpower Analysis. Lexington, Massachusetts: Heath Lexington Books, 1971.
- Eichner, Alfred S. State Development Agencies and Employment Expansion. (Policy Papers in Human Resources and Industrial Relations, No. 18.) Ann Arbor, Michigan: The University of Michigan, Wayne State University - Institute of Labor and Industrial Relations, 1970.
- Evans, Rupert N. Foundations of Vocational Education. Columbus, Ohio: Charles E. Merrill Publishing Company, 1971.
- Friedlander, Stanley L. Unemployment in the Urban Core: An Analysis of Thirty Cities with Policy Recommendations. New York: Praeger Publishers, 1972.
- Fuller, Varden. Rural Worker Adjustment to Urban Life: An Assessment of the Research. (Policy Papers in Human Resources and Industrial Relations, No. 15.) Ann Arbor, Michigan: The University of Michigan, Wayne State University - Institute of Labor and Industrial Relations, 1970.
- Galbraith, Jay. Designing Complex Organizations. Reading, Massachusetts: Addison-Wesley Publishing Company, 1973.
- Gartner, Alan, Nixon, Russell, and Riessman, Frank (eds.). Public Service Employment: An Analysis of Its History, Problems, and Prospects. New York: Praeger Publishers, 1973.

- Gordon, David M. Theories of Poverty and Underemployment: Orthodox, Radical, and Dual Labor Market Perspectives. Lexington, Massachusetts: Lexington Books, 1972.
- Gordon, Margaret S. (ed.). Higher Education and the Labor Market. New York: McGraw-Hill Book Company, 1974.
- Hamermesh, Daniel S. Manpower Policy and the Economy. New York: General Learning Press, 1971.
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MANPOWER LEADERSHIP PROGRAM
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APPENDIX E

CONFERENCE PROGRAMS

NOVEMBER 15, 1975
EMPLOYMENT, UNEMPLOYMENT, AND EDUCATION

THE UNIVERSITY OF MICHIGAN
SCHOOL OF EDUCATION
MANPOWER LEADERSHIP EDUCATION PROGRAM

MANPOWER LEADERSHIP EDUCATION PROGRAM

The Manpower Leadership Education Program at The University of Michigan, consisting of two components, was launched in September 1975. Twenty manpower practitioners are currently enrolled in the program's graduate degree program component. The second component consists of a series of three one-day state-wide workshops for manpower officials.

THE CONFERENCE ADVISORY BOARD

The Program's Conference Advisory Board has planned the first of the three conferences for November 15, 1975 at the Rackham Amphitheater on The University of Michigan campus in Ann Arbor. The two additional conferences are tentatively scheduled for January and March of 1976 at other locations in the state.

ADVISORY BOARD MEMBERS

Price Banks, Director, Livingston County Department of Internal Affairs
 Alan Becker, Deputy Director, Manpower Department, City of Detroit
 Paul Bigley, Director, Region II Manpower Consortium
 Alan Briscoe, CETA Director, Flint, Genesee, Lapeer, Shiawasee Counties
 Thomas Hazlewood, Director, Central Upper Peninsula Manpower Consortium
 Robert Pendleton, Deputy Director, Bureau of Manpower, State Department of Labor

ACADEMIC CREDIT

University of Michigan academic credit is available for those attending all three conferences. If credit is desired, contact Professor Daniel E. Vogler, Occupational Education Programs, The University of Michigan, Ann Arbor (phone 313/764-8423).

EMPLOYMENT, UNEMPLOYMENT AND EDUCATION

SATURDAY, NOVEMBER 15, 1975

Packham Amphitheater

The University of Michigan
Ann Arbor

9:00- 9:30 am REGISTRATION

9:30-10:45 am OPENING COMMENTS

*Daniel E. Vogler, Director, Manpower Leadership
Education Program, The University of Michigan**Wilbur J. Cohen, Dean of the School of Education,
The University of Michigan*

"THE EMPLOYMENT OUTLOOK IN MICHIGAN"

*William Haber, Former Dean of the College of
Literature, Science and the Arts; Professor of
Economics, Emeritus; Advisor to the Executive
Officers of the University.*

10:45-11:15 COFFEE BREAK

11:15-12:30 REACTOR PANEL

Introductions:

*Joseph V. Tuma, Coordinator, Manpower Leadership
Education Program, The University of Michigan*

Moderator:

*Ralph Wenrich, Professor, Occupational Education
Programs, The University of Michigan*

Panel Members:

*Paul Bigley, Director, Region II Manpower Consortium
Hon. Wendell Brooks, Chairperson, Northwest Michigan
Manpower Consortium
Hon. Herman Ivory, Chairperson, Muskegon County
Board of Commissioners
Hon. Maryann Mahaffey, Councilperson, City of Detroit
James Saari, Director, Western Upper Peninsula
Manpower Consortium*

GENERAL INFORMATION



Location - The Kellogg Center for Continuing Education on Harrison Road at Michigan Avenue, on the campus of Michigan State University, East Lansing, Michigan. The Center is readily accessible from all expressways via US-127 and I-496. Travelers should exit on Trowbridge Road and, as it ends, turn left on Harrison Road to the gated parking lot adjacent to the Center.

Both East Lansing's bus station and the regional Amtrak station are within about a half-mile of the Center. Taxis serve between the Center and the Capitol City Airport (served by North Central and United Airlines).

Registration - Please complete and return the enclosed Invitation Acceptance card as soon as possible to assure preparation of conference materials in your name. Upon arrival at the conference, please check in at the registration desk to pick up your name badge and conference materials.

Parking - Adequate pay parking is available adjacent to the Kellogg Center; overflow parking is available at Harrison Road and Kalamazoo Street, one-half block from the Kellogg Center. The parking fee is 25¢ upon exiting.

Housing - Accommodations are available at the Kellogg Center. Rates: Single \$16, Twin \$10 per person. Please contact the Kellogg Center directly if you desire overnight accommodations, mentioning the name of the program, the type of accommodations you desire, and your approximate arrival and departure times. Kellogg Center for Continuing Education, Michigan State University, East Lansing, MI 48824. Requests for accommodations should be received at least two weeks prior to the program if possible.

For further information - The University of Michigan Extension Service, Department of Conferences and Institutes, 412 Maynard Street, Ann Arbor, MI 48109; Telephone (313) 764-5304.

MANPOWER
LEADERSHIP
PROGRAM

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SCHOOL OF EDUCATION
THE UNIVERSITY OF
MICHIGAN

MANPOWER LEADERSHIP PROGRAM
School of Education
The University of Michigan

THE MANPOWER LEADERSHIP
EDUCATION PROJECT

The Manpower Leadership Education Project at The University of Michigan consists of two components. The first component, a graduate degree credit program was launched in September 1975. Twenty manpower practitioners from throughout the state are currently enrolled in the program. The second component, a series of three state-wide conferences on manpower, is intended to provide public officials and community leaders with an expanded understanding of CETA and the need for meeting Michigan's unemployment crisis.

CONFERENCE I

The first of the three seminars, entitled "Employment, Unemployment, and Education," was held on The University of Michigan campus in Ann Arbor on November 15, 1975. Professor William Haber delivered a major address relating to the economic outlook and its implications for manpower planning in Michigan. A panel comprised of locally elected officials and CETA prime sponsor directors reacted to the presentation--focusing and redefining issues and problems related to administering manpower programs during a period of financial exigency. Over fifty of Michigan's key persons in the fields of manpower and occupational education attended.

CONFERENCE II - "CETA: MANPOWER PLANNING,
PROGRAMMING, AND THE PRIME SPONSOR"

LOCATION: Room 101, Kellogg Center,
Michigan State University
East Lansing

DATE: January 17, 1976

TIME: 9:30 a.m. to 12:30 p.m.

TOPICS:

- . Federal, State and Local Roles
- . Regulations and Interpretations
- . Definitions and Procedures
- . Legal Authority of the Prime Sponsor
- . Technical Assistance Support
- . Monitoring and Reporting
- . The Future of Manpower Legislation

SPEAKERS:

Donald Baker, Staff, Committee
on Education and Labor,
Washington, D.C.

Richard C. Gilliland, Regional
Administrator, Employment and
Training, Region V, Chicago

Robert Pendleton, Deputy Director,
Michigan Bureau of Manpower

CONFERENCE III - "IS CETA ENOUGH?"

The third conference, to be held on March 6, 1976 in the Engineering Society of Detroit Theater, located in the Rackham Building in Detroit, will focus upon the future directions of manpower and occupational education legislation and funding.

The conference theme, "Is CETA Enough?" will be addressed by United States Representatives:

The Honorable Augustus Hawkins,
Democrat, California

The Honorable Albert H. Quie, ¹⁷⁰
Republican, Minnesota

The two congressmen, both extensively involved in molding legislation for manpower and occupational education, will discuss the prevailing mood of congress toward existing and additional manpower related legislation.

REGISTRATION FOR THE JANUARY 17, 1976
CONFERENCE

There is no registration fee for the January 17 conference. Please complete the attached registration form and return it before January 9 to:

The University of Michigan
Extension Service
Conferences and Institutes
350 S. Thayer
Ann Arbor, MI 48109

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This conference is sponsored by the

MANPOWER LEADERSHIP EDUCATION PROJECT
The University of Michigan School of Education

MANPOWER LEADERSHIP EDUCATION PROJECT

School of Education
The University of Michigan, Ann Arbor

For further information, contact:

The University of Michigan Extension Service
Address: 350 So. Thayer, Ann Arbor 48109
Phone: (313) 764-5304

LOCATION OF CONFERENCE

The Helen De Roy Auditorium is located on the campus of Wayne State University in Detroit, Michigan. The auditorium is directly behind the Prentis Building on the west side of Cass Avenue Between W. Warren and Kirby.



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T.Z.T

Associate Coordinator MLEP:
J. MICHAEL ERWIN

Special Conference Coordinator:
FRANCES NORRIS

AT
HELEN DE ROY AUDITORIUM
WAYNE STATE UNIVERSITY CAMPUS

SAT., MARCH 6

HURON PRESS

A SPECIAL INVITATION

TO DISCUSS

THE ROAD TO FULL EMPLOYMENT IS CETA ENOUGH?

WITH

U. S. REPRESENTATIVES

HON. AUGUSTUS HAWKINS

Democrat, California

HON. ALBERT H. QUIE

Republican, Minnesota

ABOUT THIS CONFERENCE

The goal of federal manpower and occupational education legislation is directed toward maximizing job opportunities and economic security for all Americans willing and able to work. Our nation's leaders, the Congress and political candidates in this election year are already advancing a variety of programs to stem the tide of unemployment and revitalize the country's economy.

These programs will have particular significance for the Detroit metropolitan area and the state of Michigan which have been acutely affected by problems of unemployment and recession.

The Manpower Leadership Education Project of The University of Michigan School of Education is sponsoring this invitational conference on the campus of Wayne State University. It is intended to provide an opportunity for elected officials, manpower and vocational advisory committees, agencies, educators, community organizations, business and labor representatives to discuss these problems with Congressmen Hawkins and Quie.

The two Congressmen have both been extensively involved in molding legislation for manpower planning, training, occupational education and employment. They will discuss with you whether current legislation such as the Comprehensive Employment and Training Act (CETA) has been effective in meeting the needs of the nation. They will also examine the prevailing mood of Congress regarding existing and additional manpower legislation.

Congressman Hawkins is a co-sponsor with Senator Humphrey of the widely discussed Equal Opportunity and Full Employment Bill. Congressman Quie is one of the leading advocates and sponsors of meaningful occupational education and training legislation in Congress.

Your conference admission card is enclosed. We are also enclosing several extra cards which may be given to associates who share your interest in this conference.

For additional cards or further information please call The University of Michigan Extension Service: (313) 764-5304, Ann Arbor.

SATURDAY, MARCH 6, 1976

HELEN DE ROY AUDITORIUM (Lower)

WAYNE STATE UNIVERSITY

COFFEE RECEPTION 9:00 am

CONFERENCE 9:30 am - 12:30 pm

WELCOME:

RONALD W. HAUGHTON

Vice-President of
Urban Affairs
Wayne State University

MODERATOR:

DR. DANIEL E. VOGLER

Prof. of Occupational Education
Project Director, MLEP
University of Michigan

PROJECT COORDINATOR, MLEP

Joseph V. Tuma, Director
Manpower Education Programs
Inst. of Labor & Ind. Relations
University of Michigan - Wayne State University

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APPENDIX F

MANPOWER LEADERSHIP EDUCATION PROJECT
CONFERENCE SERIES
EVALUATION REPORT

MANPOWER LEADERSHIP EDUCATION PROJECT

CONFERENCE SERIES

EVALUATION REPORT

Mike Erwin
April 26, 1976

The Questionnaires

Questionnaires were prepared for mailing to two groups of people. The first group, comprised of the 53 people who attended at least two of the three conferences, was sent a questionnaire (Questionnaire 1) requesting the following information (1) position, (2) evaluation of conferences for six criteria areas, (3) reasons for not attending a conference, (4) interest in the ten conference topics suggested by persons attending the January 17 conference, (5) preferences for changes in the conference format, (6) preferences for conference locations, and (7) additional comments or suggestions.

The second group of people to whom questionnaires were mailed is comprised of 27 locally elected officials and CETA directors who did not attend any conferences. The questionnaire (Questionnaire 2) mailed to this group of people was identical to the questionnaire discussed above except for the omission of item 2, evaluation of conferences for six criteria areas. (Copies of both questionnaires are included in the appendix to this report.)

By April 21, 41 of the 80 questionnaires had been returned. Attendees had a return rate of 53.5 percent while non-attendees had a return rate of 37.0 percent.

The Respondents and Groupings

Respondents to Questionnaire 1 (in descending order of frequency) included: CETA directors, 12; CETA staff, 11; state agency staff, 2; and locally elected official, sub-contractor, federal agency staff, planning council member, Manpower Services Council member and student, 1 each. In order to analyze the rankings of the respondents by position, three groups will be compared: (1) CETA directors; (2) CETA staff, and (3) Other (the eight respondents in non-director, non-staff persons).

Responding to Questionnaire 2 were 7 directors and 3 elected officials. Where it is useful to do so, the average ratings of this group of ten will be compared to the ratings of one or more of the three groups mentioned in the preceding paragraph.

Due to the low number of responses from elected officials, just four for the two questionnaires, it could be misleading to compute their ratings. Therefore, information on the opinions of an important group are missing from this report.

Ratings of the Three Saturday Conferences

Respondents to Questionnaire 1 were asked to rank each conference they attended on a scale of 5 (excellent) to 1 (poor) for each of six criteria areas. Twenty people provided ratings for the November conference, 30 for the January conference and 25 for the March conference. Shown below are their average rating for the six criteria areas for each of the three Saturday conferences for the series as a whole, and the mathematical scale for interpreting the mean ratings.

Scale: 1.00 - 1.79 - Poor
 1.80 - 2.59 - Fair
 2.60 - 3.39 - Good
 3.40 - 4.19 - Very Good
 4.20 - 5.00 - Excellent

CRITERIA AREAS:

	<u>November Conference</u>	<u>January Conference</u>	<u>March Conference</u>	<u>Overall Scores Rating</u>
a. Choice of conference topic	4.15	3.77	3.76	3.89
b. Choice of speaker(s)	4.21	3.28	3.79	3.79
c. Choice of location	3.70	4.03	3.52	3.75
d. Opportunity for participant interaction with speaker	3.55	3.27	2.63	3.15
e. Opportunity for interaction with other participants	3.20	3.20	2.83	3.08
f. Overall value of the conference	3.55	3.47	3.40	3.47

Included in the Appendix to this report are tables comparing the responses of directors, staff, and others for each of the six criteria areas for each of the three conferences. Those tables show considerably varied ratings among groups of participants. Some sense of the variance can be gained more readily by examining the overall series ratings shown below.

Scale: 1.00 - 1.79 - Poor
 1.80 - 2.59 - Fair
 2.60 - 3.39 - Good
 3.40 - 4.19 - Very Good
 4.20 - 5.00 - Excellent

SERIES RATING FOR
EACH CRITERIA AREA:

	<u>Directors</u>	<u>Staff</u>	<u>Others</u>
a. Choice of conference topic	4.11	3.83	3.64
b. Choice of speaker(s)	3.86	3.67	4.03
c. Choice of location	3.70	3.48	4.23
d. Opportunity for participant interaction with speaker	3.28	2.77	3.46
e. Opportunity for interaction with other participants	3.29	2.33	3.63
f. Overall value of the conference	3.60	2.98	3.88

It should be noted that for each of the six criteria areas, Staff ratings were lower than those given by Directors and Others. Staff ratings for criteria areas a, e, and f are especially low when compared to the ratings of the other two groups.

Reasons for Not Attending

Persons who attended two conferences were asked why they did not attend the third. Similarly, persons who did not attend any conference were asked their reasons. There was little difference between the reasons of the two groups for not attending. Ten of the 23 people responding to the question saw the conference date as "inconvenient," and five saw the conference locations as either too far away or generally "inconvenient." The remaining reasons varied from snowstorms and vacation to lack of knowledge that the conference was being held (on the part of two staff members).

Topics for Future Conferences

Nearly twenty different topics for future conferences were suggested by persons attending the January 17, 1976 conference in Lansing. Topics mentioned by three or more persons were listed on both Questionnaires 1 and 2. Attendees and non-attendees were asked to check each topic according to whether they had "little or no interest in the topic," "moderate interest," or "strong interest."

For the purposes of comparing preferences for each of the topics listed below, the following scale should be used:

Scale: 1.00 - 1.66 - Little or No Interest
 1.67 - 2.33 - Moderate Interest
 2.33 - 3.00 - Strong Interest

TOPICS:	<u>Directors</u>	<u>Staff</u>	<u>"Others"</u>	<u>Non-Attendees</u>	<u>All Groups</u>
a. innovative programs	2.73	2.64	2.38	2.50	2.60
b. program evaluation and monitoring	2.82	2.73	2.25	2.50	2.60
c. budgeting and fiscal procedures	2.18	2.00	2.00	2.00	2.05
d. improving staff-elected official communication and relationships	2.36	2.36	2.75	1.80	2.30
e. future federal legislation	2.45	2.82	2.88	2.70	2.70
f. labor market analysis and planning	2.44	2.55	2.29	2.30	2.44
g. stimulating potential employer's support for CETA	2.55	2.55	2.75	2.86	2.65
h. interagency coordination of manpower programs	2.73	2.09	2.75	2.00	2.38
i. career counseling and development	2.27	1.91	2.00	2.00	2.10
j. Michigan's economic climate	2.27	1.91	2.88	2.30	2.42

While ratings for the suggested topics appear quite high overall, the fact that the topics were originally suggested by conference participants probably explains the ratings. Only three of the ten topics, budgeting and fiscal procedures, improving staff-elected official relationships, and career counseling and development hold less than a strong interest for respondents.

Changes in Conference Format

Respondents were asked to indicate whether they would be more or less likely to attend next year's conferences if changes in the conference format were made. Shown below are the percentages of persons more likely to attend the conference if certain changes are made.

	<u>Percent More Likely to Attend</u>		
	<u>1975-76 Attendees</u>	<u>Non- Attendees</u>	<u>Total</u>
a. held on weekdays	64.5	100.0	72.5
b. oriented more toward providing specific technical skills and information than toward providing current information on issues and problems in manpower	67.9	75.0	69.4
c. day-long conferences rather than half-day conferences	58.6	66.7	60.5
d. comprised of several small, topic oriented discussion groups rather than one large, lecture-discussion group	48.3	55.6	50.0

Locations for Next Year's Conferences

Respondents were asked to indicate whether they would be likely or unlikely to attend a conference held in different cities in the State. Eleven cities in the upper and lower peninsulas were suggested. Shown below are the percentage of persons indicating that they would be likely to attend.

	<u>Percent Likely to Attend</u>		
	<u>1975-76 Attendees</u>	<u>Non- Attendees</u>	<u>Total</u>
a. Alpena	13.3	10.0	12.5
b. Ann Arbor	83.3	60.0	77.5
c. Bay City - Saginaw	53.3	0	40.0
d. Detroit	73.3	50.0	67.5
e. Escanaba	17.2	20.0	17.9
f. Flint	66.7	20.0	55.0
g. Grand Rapids	60.0	50.0	57.5
h. Jackson	66.7	30.0	57.5
i. Kalamazoo	55.2	40.0	51.3
j. Lansing	100.0	60.0	90.0
k. Traverse City	27.6	20.0	25.6

The figures above suggest that the best location for a conference is Lansing followed at some distance by Ann Arbor and Detroit. The figures also suggest that no matter where the conferences are held next year, the persons who did not attend this year are relatively less likely to attend next year.

Appendix

November Conference

Criteria Areas:	<u>Directors</u>	<u>Staff</u>	<u>Others</u>
a. Choice of conference topic	4.25	4.25	3.75
b. Choice of speaker(s)	4.09	4.50	4.25
c. Choice of location	3.67	3.25	4.25
d. Opportunity for participant interaction with speaker	3.58	3.00	4.00
e. Opportunity for interaction with other participants	3.33	1.75	4.25
f. Overall value of the conference	3.67	2.75	4.00

January Conference

Criteria Areas:	<u>Directors</u>	<u>Staff</u>	<u>Others</u>
a. Choice of conference topic	4.18	3.64	3.38
b. Choice of speaker(s)	3.70	2.91	3.63
c. Choice of location	3.82	4.09	4.25
d. Opportunity for participant interaction with speaker	3.45	3.00	3.38
e. Opportunity for interaction with other participants	3.55	2.73	3.38
f. Overall value of the conference	3.82	3.00	3.63

March Conference

Criteria Areas:	<u>Directors</u>	<u>Staff</u>	<u>Others</u>
a. Choice of conference topic	3.90	3.60	3.80
b. Choice of speaker(s)	3.78	3.60	4.20
c. Choice of location	3.60	3.10	4.20
d. Opportunity for participant interaction with speaker	2.80	2.30	3.00
e. Opportunity for interaction with other participants	3.00	2.50	3.25
f. Overall value of the conference	3.30	3.20	4.00

Please respond to each of the following questions candidly. Responses will be reported in the aggregate and will greatly assist us in planning future conferences.

1. Your position:

- locally elected public official
- CETA director
- CETA staff
- sub-contractor
- state agency staff
- university faculty
- other (please specify) _____

2. Please check the conferences you attended.

- November 17 conference in Ann Arbor
- January 16 conference in East Lansing
- March 6 conference in Detroit

3. Using the rating scale below, please record your reaction to each criteria area for the conferences you attended:

RATING SCALE: 5-excellent; 4-very good; 3-good; 2-fair; 1-poor.

CRITERIA AREAS:	<u>November Conference</u>	<u>January Conference</u>	<u>March Conference</u>
a. Choice of conference topic	_____	_____	_____
b. Choice of speaker(s)	_____	_____	_____
c. Choice of location	_____	_____	_____
d. Opportunity for participant interaction with speaker	_____	_____	_____
e. Opportunity for interaction with other participants	_____	_____	_____
f. Overall value of the conference	_____	_____	_____

4. Please complete this item only if you did not attend one of the three conferences. Please check the statement below which most nearly describes your main reason for not attending.

was unaware the conference was being held
 conference location was too far away
 conference was held at an inconvenient time
 conference topic was not of sufficient interest
 conference speaker(s) was not on a par with speakers at other conferences
 earlier MLEP conferences were of insufficient value to warrant attending
 other (please explain) _____

5. The following topics were among those most often suggested by persons attending the January 17, 1976 conference for use in future conferences. Please indicate your interest in each topic.

	<u>Little or No Interest</u>	<u>Moderate Interest</u>	<u>Strong Interest</u>
a. innovative programs	_____	_____	_____
b. program evaluation and monitoring	_____	_____	_____
c. budgeting and fiscal procedures	_____	_____	_____
d. improving staff-elected official communication and relationships	_____	_____	_____
e. future federal legislation	_____	_____	_____
f. labor market analysis and planning	_____	_____	_____
g. stimulating potential employer's support for CETA	_____	_____	_____
h. interagency coordination of manpower programs	_____	_____	_____
i. career counseling and development	_____	_____	_____
j. Michigan's economic climate	_____	_____	_____
k. other _____	_____	_____	_____
	_____	_____	_____
	_____	_____	_____

6. Would you be more or less likely to attend next year's conferences if they were to be:

	<u>More Likely to Attend</u>	<u>Less Likely to Attend</u>
a. held on weekdays	_____	_____
b. day-long conferences rather than half-day conferences	_____	_____
c. comprised of several small, topic oriented discussion groups rather than one large, lecture-discussion group	_____	_____
d. oriented more toward providing specific technical skills and information than toward providing current information on issues and problems in manpower	_____	_____

7. This year's conference sites were chosen on the basis of their convenience for large numbers of people. We would like to consider additional areas as conference locations. Please indicate how likely it would be that you would attend a conference in the following locations:

<u>Areas</u>	<u>Likely to Attend</u>	<u>Unlikely to Attend</u>
a. Alpena	_____	_____
b. Ann Arbor	_____	_____
c. Bay City-Saginaw	_____	_____
d. Detroit	_____	_____
e. Escanaba	_____	_____
f. Flint	_____	_____
g. Grand Rapids	_____	_____
h. Jackson	_____	_____
i. Kalamazoo	_____	_____
j. Lansing	_____	_____
k. Traverse City	_____	_____

8. In the space below, please provide any additional observations and/or suggestions you may have regarding the conference series. (Please use the back of this sheet if you need additional room.)

Please respond to each of the questions candidly. Responses will be reported in the aggregate and will greatly assist us in planning future conferences.

1. Your position:

_____ locally elected public official

_____ CETA director

2. Please check the statement below which most nearly describes your main reason for not attending any of the MLEP conferences.

_____ was unaware the conferences were being held

_____ conferences were held at inconvenient times

_____ conference locations were too far away

_____ conferences were held at inconvenient locations

_____ conference topics were not of sufficient interest

_____ conference speakers seemed unlikely to have much of value to say

_____ other (please explain) _____

3. The following topics were among those most often suggested by persons attending the January 17, 1976 conference for use in future conferences. Please indicate your interest in each topic.

	<u>Little or No Interest</u>	<u>Moderate Interest</u>	<u>Strong Interest</u>
a. innovative programs	_____	_____	_____
b. program evaluation and monitoring	_____	_____	_____
c. budgeting and fiscal procedures	_____	_____	_____
d. improving staff-elected official communication and relationships	_____	_____	_____
e. future federal legislation	_____	_____	_____
f. labor market analysis and planning	_____	_____	_____

3. (cont'd)

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	<u>Little or No Interest</u>	<u>Moderate Interest</u>	<u>Strong Interest</u>
g. stimulating potential employer's support for CETA	_____	_____	_____
h. interagency coordination of manpower programs	_____	_____	_____
i. career counseling and development	_____	_____	_____
j. Michigan's economic climate	_____	_____	_____
k. other _____	_____	_____	_____

4. Would you be more or less likely to attend next year's conferences if they were to be:

	<u>More Likely to Attend</u>	<u>Less Likely to Attend</u>
a. held on weekdays	_____	_____
b. day-long conferences rather than half-day conferences	_____	_____
c. comprised of several small, topic oriented discussion groups rather than one large, lecture-discussion group	_____	_____
d. oriented more toward providing specific technical skills and information than toward providing current information on issues and problems in manpower	_____	_____

5. This year's conference sites were chosen on the basis of their convenience for large numbers of people. We would like to consider additional areas as conference locations. Please indicate how likely it would be that you would attend a conference in the following locations:

<u>Areas</u>	<u>Likely to Attend</u>	<u>Unlikely to Attend</u>
a. Alpena	_____	_____
b. Ann Arbor	_____	_____
c. Bay City-Saginaw	_____	_____
d. Detroit	_____	_____

APPENDIX G

REPORT OF THE CONFERENCE ADVISORY
COMMITTEE'S RECOMMENDATIONS

REPORT OF THE CONFERENCE
ADVISORY COMMITTEE'S RECOMMENDATIONS

The MLP Conference Advisory Committee convened on April 29 for the purposes of (1) evaluating the 1975-76 conference series and (2) making recommendations related to the 1976-77 series. Following a report on an evaluation questionnaire sent to conference participants and non-participants, the Committee discussed the different ways in which the 1975-76 series exceeded, met or fell short of their expectations. Rather than providing a narrative of that discussion, this report incorporates those comments into the Committee's recommendations for the 1976-77 series where they seem most appropriate.

Recommendations of the Committee

Background Discussion: Two separate series of conferences should be sponsored by MLEP.

The first series would address the specific role and functions of participant groups. The second would more closely resemble the 1975-76 series in that it would attempt to provide information on current and impending developments in the manpower field.

Recommendation 1: The first series should consist of four conferences to be held at the same location during a period not to exceed eight weeks and should involve (1) locally elected officials, (2) local planning council members, and (3) CETA directors and their staff.

The first conference should be for elected officials only

and should take place at an attractive location, preferably near Lansing. In order to further encourage attendance, MLP should inform officials that the program will pay for all conference related expenses should the officials so wish. The conference should last between a day and one-half and should allow free time in the evening for informal discussions among officials.

The second conference should be identical in format to the first but should involve local planning council members only. Once again, the expenses of participants should be subsidized where necessary.

The third conference, to be held on a weekday, should involve CETA directors and their staff. The committee felt that subsidizing the attendance of this group is less important than holding the conference on a weekday.

Since each of the first three conferences would be aimed at assisting participants in arriving at a better understanding of their own role in CETA vis-a-vis the roles of others, feedback from earlier conferences would be provided at the second, third, and especially, the fourth conference. The latter would involve all three groups of participants in the earlier conferences and would be aimed at an inter-group sharing of knowledge, techniques, concerns, and problems. This fourth conference would be a one-day conference lasting from 4 1/2 to 5 1/2 hours.

Recommendation 2: The third series of conferences should con-

sist of one or more conferences open to all members of the CETA community.

The primary emphasis of this series should be upon providing a conceptual orientation to manpower problems. Like the 1975-76 series, speakers should be chosen from among the state's leading academicians and national authorities. Topics discussed may or may not include those identified in the evaluation questionnaire. Locations suggested for the conferences were Ann Arbor and Lansing.

Recommendation 3: An attempt should be made to coordinate MLP's efforts in the area of providing what could be considered technical assistance with the efforts of other groups in the state.

In addition to avoiding unnecessary duplication of efforts, the Committee felt that better communication and coordination with such groups would result in earning their cooperation for and endorsement of MLP conferences.

Recommendation 4: The Conference Advisory Committee should be expanded so as to include representatives of all members of the CETA community. At present, membership on the Committee is limited to directors.

The Committee suggested that directors, elected officials, and planning council members participate on a continuing basis in the planning and evaluation of the two 1975-76 conference series. Project staff support will be provided.

APPENDIX H
THIRD-PARTY EVALUATION REPORT

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June 8, 1976

UNIVERSITY OF MICHIGAN MANPOWER LEADERSHIP
EDUCATION PROJECT

THIRD-PARTY EVALUATION REPORT

I. Scope of the Inquiry

This report is based on examination of MLP materials (including student evaluations) submitted to the evaluation team by Dan Vogler; interviews with students; interviews with faculty and instructors in MLP; and interviews with employers of students in the program. The evaluation team conducted these interviews separately and met before and after the interviews to coordinate the approach and to consolidate their findings. The evaluation team wishes to acknowledge the unfailing cooperation of the MLP staff, students, and employers in furthering the evaluation effort.

II. Goals of the Project

In general, the evaluation team feels that a Master's degree program organized in the manner of MLP is an appropriate model for training staff in the manpower field. The emphasis on leadership in manpower programs is appropriate because of the crucial need for the development of expertise and administrative skills in the conduct of employment and training programs at the state and local levels under the Comprehensive Employment and Training Act. The leadership model, including the award of a Master's degree, is particularly valid for upward-mobile staff in manpower programs for whom such a degree may open doors that would be otherwise closed to them. Under the MLP established in the first year, "leadership" has been defined broadly to include first-line supervision and those who take a leading role in job development and counselling activities. This broad definition of "leadership," however, calls for special attention to the selection of students for the program and for the organization of instruction and curriculum content. These issues are discussed in more detail below.

The program design offers a good base for the development and testing of manpower program concepts as well as leadership skills. It allows for depth of instruction in a number of important subject-matter areas, and it provides a procedure for trainee accountability as well as rewards for the trainee.

The MLP approach in involving active practitioners in the instructional program, working in close relationship with academicians, offers the greatest potential for the development of leadership skills required in the manpower field. This combination helps to assure that the program will be relevant and up-to-date and yet rooted in sound theories and principles.

III. Accomplishments

It is the general conclusion of the evaluation team that the organization and operation of MLP represents a significant accomplishment. MLP in its first year has met all of its operational objectives, has assembled a talented and dedicated staff, and has established a firm basis for further development of the program.

The suggestions for reorientation of the program contained in this report are not intended to detract from MLP's worthy accomplishments in the first year.

IV. Problems Arising from the Diversity of Students

The program was not completely successful in meeting student and prime sponsor needs, partly because the student body had such diverse backgrounds and goals. It was difficult for individual instructors and for the program as a whole to gear course content and instructional level to the needs of the entire student group. The first-year students included directors, high-level technicians, middle-level management, per-

sons involved in lower-level operating functions, and some service-delivery personnel. It was inevitable that to attempt to conduct an educational and training program for students at these diverse levels would lead to some student dissatisfaction.

The directors generally felt that much of the instruction and program materials were not useful at their level of program administration. Many below the directors level felt that the program was beneficial, but there were several who expressed the view that the program was too theory-oriented and that it had insufficient applicability to the real world of employment and training. And yet, a few of the students appeared to be more interested in the academic aspects of the program than in the practical application to manpower administration.

Several of the members of the staff also felt that the diversity of the student body created some special instructional problems. They noted that they felt constrained at times by the limited knowledge and interests of some of the student body.

The program appears to have had its greatest impact on improving the skills and job performance of middle-management in manpower programs. It is for this group that the academic perspective appears to be most meaningful and for whom prime sponsors appear to see their greatest training needs. As noted in the final section of this report, it is our suggestion that greater emphasis be given to the inclusion of the middle-management group among the student body and a consequent concentration on curricular materials designed for this group. The potential opening of higher career opportunities for middle-management would also be fully in keeping with the "leadership" concept of the program. It would permit greater consistency in the level of instruction and in curriculum content.

Although we are not prepared to suggest that directors or lower-level personnel be excluded from the program, we are cognizant of the special problems created in the first year by inclusion of these groups. If they are to be included in the future, some special steps would have to be taken to meet their needs as suggested in the final section below.

V. Views of Students

The student evaluations of instructors were generally favorable and, in some cases, glowing. However, as noted above, their diversity in background, experience, and goals led inevitably to criticisms of some instructors and some courses. Where some found the program too theoretical, others complained that it provided little information that was helpful, and others urged that there be greater concentration on the practical day-to-day administrative and political problems of manpower program administration.

A number of the students were also critical of the time schedule and the time burden placed upon them by MLP. The evaluation team did not feel that the burden of work was excessive for a Master's program. However, it is natural that some of the students may have felt that the program was too time consuming because it was added to their full-time job. This problem can best be met by advance instruction as to the requirements of an academic Master's degree. The evaluation team feels that there should be no reduction in the total time or work load required for completion of the program. Some students also felt that advance instruction or orientation was needed for their employers. They were concerned that their employers did not appear to give full support to their participation in MLP and did not appear to understand the time requirements of the program.

In spite of these views, it should be noted that when the students were asked the question "Would you recommend this program to a close friend who had a position similar to yours?", the answer was overwhelmingly "Yes". Thus, the reservations and qualifications concerned specifics rather than the thrust of the program as a whole.

VI. Views of the Students' Employers

The students' employers expressed opinions about the program which partly reflected those of the students. Their basic criticism was that the program material was too theory-oriented and lacked sufficient applicability to the day-to-day problems of program administration. Some felt that the program was too time consuming and interfered with the student's regular activities in their agency. Many of the employers clearly would have preferred a leadership education program that focused more on practical problem solving in the areas of manpower planning, evaluation, and administration. These expectations may have been unrealistic and may reflect an unawareness of the broader goals of MLP. On the other hand, as noted in the following section, some of these views may have stemmed from some real deficiencies in instruction and content.

VII. Project Staff

The view of some students and their employers that the program lacked sufficient practical applicability may have been due, in part, to an initial lack of understanding of CETA operations by some program staff. Some of the initial instruction and course outlines reflected more of the experience of the 1960's than the CETA era of the 1970's. ~~Students sometimes complained that the lecturers had to be "brought up to date on~~ CETA." Many of these problems probably resulted from the fact that this

was the first year of the program and that the program was instituted quickly. Although some staff members may not have been conversant with current manpower program operations at the beginning of MLP, field experience, input from students, and contact with current performance brought them up to date. Their second year should be much more effective on this score. The practical limitations of academic personnel were offset, to a considerable extent, by the use of outside sources. These resource personnel helped to fill in such areas as the political context of manpower programs, legislative dynamics and issues, mobilization of community resources, and the influencing of public opinion by manpower administrators. While such "practical" input is essential in the MLP model, an intensive leadership course for practitioners also requires a sound academic base, albeit a base that is congruent with practical applications.

VIII. The Mix of Courses and Seminars

The evaluation team feels that the program structure in terms of the mix of courses, maxi and mini seminars, externships, and individual study is ideally designed to achieve the objectives of MLP. This mixture calls for varying types of student input and participation, all of which contribute to the achievement of the program's goals. Although there were some student and employer criticisms of the externships and the time schedule, there is no reason to believe that the basic structure and mixture of instructional inputs were at fault.

IX. Courses and Course Content

The courses established in the program appear to the evaluation team to provide the correct topics for a Master's program in manpower leadership. However, the views of students, student employers, and our own

analysis of the curricula reveal some areas for improvement. Each of the core courses is discussed in terms of this evaluation information:

Theories of Administrative Organization--While a "process" course is appropriate for the MLP, the perspectives of the existing course should be broadened to include the external organizational relationships that comprise the CETA environment, including the labor market. If possible, the course should attempt to be less theoretical, perhaps through the use of case studies. It may be that a business administration perspective could provide a more appropriate course;

Labor Market Information--While the course outline appears too detailed and technical for a manpower leadership program, the instructor apparently was very successful in making adjustments during the course. The Labor Market Information course has its greatest impact on students insofar as it is able to tie in labor market analysis with program objectives and important manpower issues;

Human Resource Programs--The course outline is appropriate. A few participants commented that for some topics the relevance to CETA was not sufficiently explained. Perhaps the coordination of Vocational Education, Vocational Rehabilitation, and HEW manpower programs should be included in this course;

Environmental Information--This course is perhaps too narrowly focused for the MLP. A content course on management functions such as planning, evaluation, budgeting systems, monitoring, management information systems, etc., might make better use of this course slot.

The seminars also appear to have the correct blending of topics. However, the project staff would do well to consider some broadening of these topics in the second year, perhaps utilizing the topics included in the Harvard Institute in Employment and Training Administration.

X. Institutional Effects

In addition to the obvious effects on students and staff, several institutional effects can be observed. Administrators and some staff members in three Schools and an Institute know much more about CETA and about each other's work than before. This cooperation should improve the quality of instruction in a wide variety of courses and programs. This program is also responsible for re-opening the dormant question of the desirability of giving degree-granting authority to ILIR.

XI. Suggestions

In addition to the suggestions included in the sections above, the following should be considered by the MLP staff:

A. Administrative Home

There appeared to be some general agreement among those questioned by the evaluation team that a logical home for MLP would be the Institute of Labor and Industrial Relations. However, ILIR has no degree-granting authority, and in the meantime, the School of Education appears to be its most logical base. The existence of the MLP program might well serve as a starting point in achieving a degree-granting authority for ILIR.

B. The Student Body

A more homogeneous student body should be sought for the program in the second year. The program might attempt to concentrate on persons in middle-management positions; and the concept of leadership would be consistent with the up-grading of such participants in their jobs and in the management hierarchy. Although we did not go so far as to recommend the exclusion of directors or of persons in technical or service delivery functions, these groups should be discouraged from enrolling unless two conditions are met: they should be made aware well in advance of their

enrollment of the principal focus of MLP on middle management; and if such persons as directors are included in any substantial number, special provision should be made for them through seminars specifically designed to meet their needs. Separate training of directors through mini seminars would not only provide specialized information for them, but it would also be more attractive because it would require less of their time. Employers who participated in these sessions during the first year generally considered them to be interesting and valuable. At the same time, an emphasis on middle-management job performance would allow instructors and course content to emphasize actual prime sponsor problems and it would permit substantial political and other environmental subject matter required in a course in manpower leadership development. In other words, although we do not wish to restrict the definition of the term "leadership", it could well focus on those who wish to improve their present middle-leadership position or who aspire to reach the top.

C. Scheduling

In order to meet the student complaint that it was difficult to keep up course work and office duties at the same time, MLP staff might consider the following possible scheduling changes: a stretching out of the program to two years; a spacing out of the intensive course work periods to permit students to get away from their jobs and yet allow a sufficient "sink-in" period between instructional phases; and the adoption of a "week-end college" system to reduce week-long intensive course work.

D. Geographic Dispersion

Related to scheduling problems, consideration should be given to week-end sessions held in different parts of the state in order to equalize student travel time and encourage enrollment by those distant from

E. Limitation on Enrollment

There is some evidence that enrollment of more than one person from a prime sponsor's staff has led to detrimental competition between staff members, increased loss of total staff time, and may inhibit frankness of discussion in courses and seminars. If limitations on total enrollment are necessary, consideration should be given to the limiting of enrollment to only one person from a prime sponsor's staff.

F. Orientation Program for Students' Employers

Prime sponsors should receive greater information prior to initiation of the program concerning its objectives and the amount of time which will be required of students away from their regular office duties.

G. Student Counselling

Students should be assisted in academic planning in the period following MLP, especially the procedures in obtaining the additional 10 credits needed for their Master's degree.

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involve all three groups of participants in the earlier conferences and would be aimed at an inter-group sharing of knowledge, techniques, concerns, and problems. This fourth conference would be a one-day conference lasting from 4 1/2 to 5 1/2 hours.

Recommendation 2: The third series of conferences should con-

CETA community. At present, membership on the Committee is
limited to directors.

The Committee suggested that directors, elected officials, and planning council members participate on a continuing basis in the planning and evaluation of the two 1975-76 conference series. Project staff support will be provided.

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manpower programs for whom such a degree may open doors that would be otherwise closed to them. Under the MLP established in the first year, "leadership" has been defined broadly to include first-line supervision and those who take a leading role in job development and counselling activities. This broad definition of "leadership," however, calls for special attention to the selection of students for the program and for the organization of instruction and curriculum content. These issues are discussed in more detail below.

IV. Problems Arising from the Diversity of Students

The program was not completely successful in meeting student and prime sponsor needs, partly because the student body had such diverse backgrounds and goals. It was difficult for individual instructors and for the program as a whole to gear course content and instructional level to the needs of the entire student group. The first-year students included directors, high-level technicians, middle-level management, per-

needs. As noted in the final section of this report, it is our suggestion that greater emphasis be given to the inclusion of the middle-management group among the student body and a consequent concentration on curricular materials designed for this group. The potential opening of higher career opportunities for middle-management would also be fully in keeping with the "leadership" concept of the program. It would permit greater consistency in the level of instruction and in curriculum content.

an academic Master's degree. The evaluation team feels that there should be no reduction in the total time or work load required for completion of the program. Some students also felt that advance instruction or orientation was needed for their employers. They were concerned that their employers did not appear to give full support to their participation in MLP and did not appear to understand the time requirements of the program.

The view of some students and their employers that the program lacked sufficient practical applicability may have been due, in part, to an initial lack of understanding of CETA operations by some program staff. Some of the initial instruction and course outlines reflected more of the experience of the 1960's than the CETA era of the 1970's. Students sometimes complained that the lecturers had to be "brought up to date on CETA." Many of these problems probably resulted from the fact that this

there is no reason to believe that the basic structure and mixture of instructional inputs were at fault.

IX. Courses and Course Content

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