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ABSTRACT

Ten problem areas identified by the State Legislature of California in regard to vocational education are reviewed in terms of Alameda and Contra Costa Counties, California. The problem areas are discussed in terms of present status and required direction and specific activities needed to achieve objectives. They include: (1) assessment of opportunities for vocational education, including financing vocational opportunities, funding procedures, organization of labor market information, and vocational discrimination practices; (2) quality standards, including vocational competency, occupational analyses for teaching, vocational instructional packages, certificates, instructional costs, and financial incentives for quality; (3) followup, including comprehensive monitoring system; (4) prevocational education, including curriculum; (5) vocational guidance, including vocational competency--self guidance and vocational counselors; (6) dual attendance, including college credits for college work; (7) advanced placement, including vocational competency evaluation; (8) remedial programs, including evaluation; (9) work experience, including promotion, work experience credits and education placements, and training of teacher-coordinators; and (10) informing the publics, including coordination of public information activities. The Area Five Planning Committee members and evaluation and participation form to be filled out in response to the document are appended. (LH)

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FOCATIONAL EDUCATION

Area V Vocational Planning Committee April 1973

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INTRODUCTION

The Vocational Planning Committees were established because of perceived an objective and independent analysis of certain specific problem areas in vocati

The present document is part of a series which has provided an analysis of trying to provide needed vocational education programs and services in Alameda

Although several specific problem areas have been recognized by the Legisl sidered in this document, many of these problems are symptomatic of more serilie much of vocational education but which in large part are beyond local district

This report recognizes three needs which permeate most of these problem a tion and which must be resolved: (1) the need for valid, current information and tem of certification of levels of competency acquired by those trained in vocation tem of financing vocational education which links level of funding to quality of proneeds will provide the key to improvement in the other areas of concern.

The Committee, which recognizes the significance of these three needs, has cern requested by the State Legislature and has provided recommendations.



INTRODUCTION

tional Planning Committees were established because of perceived need by legislators for and independent analysis of certain specific problem areas in vocational education.

nt document is part of a series which has provided an analysis of difficulties encountered in de needed vocational education programs and services in Alameda and Contra Costa Counties.

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nittee, which recognizes the significance of these three needs, has reviewed each area of con-



vide the key to improvement in the other areas of concern.

A. Assessment of Opportunities for Vocational Education

Education Code 6268.4 (a). Assess whether a proper assortment, as measured by skill demands determined from local and area employment surveys, of programs in the educational curriculum is offered in the area, while avoiding unnecessary duplication of programs."

Goal:

All residents and w convenient access to an occupation of

PRESENT STATUS

REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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schools

1. Financing vocational opportunities.

The autonomy of schools and colleges has made it possible to be sensitive to the particular needs of students and has resulted in the establishment of some of the more common training programs. Unfortunately, because of the broad range of interests and abilities of students, only a few schools or colleges can offer more than a minimal selection of vocational education.

In general, when students want a vocational program or if they want to enroll in vocational courses, they take what is available. With the present limited number of choices, the probability of student satisfaction is low. To a high degree, local school financial limi-

1.

Each county superintendent of schools (Alameda, Contra Costa) should establish countywide ROP's which contract with schools and colleges, employers, and private organizations. Each county ROP is required to have a management advisory board with carefully constructed management controls. The county management advisory board should have representation from various community and vocational interest groups.

These agencies should specify and publish their procedures, policies, and rules for membership on allocation boards.

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Goal:

All residents and workers in Area V will have convenient access to a training program leadto an occupation of his or her choice.

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These agencies should specify and publish their procedures, policies, and rules for membership on allocation boards.

SPECIFIC ACTIVITIES TO ACHIEVE OBJECTIVES

1.

The county superintendent of schools (Alameda, Contra Costa) may authorize and provide guidelines for a county-operated regional occupational program which engages the participation of all producers and recipients of vocational education in Area V. This would enable every school, college, employer training program, and private organization to become part of a county-operated regional occupational program.

The Area V Committee, with the primary assistance of each county superintendent of schools, assembles a joint task force consisting of State and local education agencies and personnel training directors with the following objectives: (1) findings and recommendations for (a)

REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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1. (cont.)

tations prevent any degree of real choice in vocational education.

Through county-operated regional occupational programs, substantial State school apportionment funds are available for financing a greater variety and amount of vocational education in Area V.

This county-operated approach to financing vocational education is already practiced in San Diego and Santa Cruz Counties.

Senate Bill 90 of the 1972 Legislature makes it possible for Area V, like other areas, to serve all occupations equitably.

First, SB 90 lumped local override tax revenues for ROP/ROC into the general public school budget.

Second, SB 90 provides \$950 basic ADA (less deductions).

County-operated ROP's and ROC's are also eligible for \$950 ADA, but there

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a county-operated regional occupational program, which contracts with producers of vocational education and (b) a management control board representative of primary community vocational interests; and (2) assistance to assure local vocational agency participation in the county regional program.

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2.	2.
The procedures and policies for funding of training programs should be readily available to training agencies.	The Area V Vocational Planning Committee, with the primary assistance of the State Department of Human Resources Development, assembles a task force to (1) accumulate from funding agencies the policies and procedures for funding training programs; (2) pregere and distribute a brochure which provides this information.
3.	3.
Coordination of effort is needed among the agencies representing major sources, processors and users of labor market information.	The Area V Committee, with the primary assistance of the State Department of Human Resources Development, assembles a joint
	2. The procedures and policies for funding of training programs should be readily available to training agencies. 3. Coordination of effort is needed among the agencies representing major sources, processors and

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market needs, and licensure regulations. However, the present lack of coordinated effort and appropriate funding procedures result in duplication of function, a limited number of offerings, a lack of vertical relatedness and limited evidence of labor market needs.

The development of labor market and occupational information has been the responsibility of the Department of Human Resources Development. But, unfortunately, these types of services have not been budgeted, with few exceptions.

It has been assumed that, because the Department of Human Resources Development is a State agency, its priorities and guidelines are those established by the Legislature.

Actually, the Department of Human Resources Development is financed almost entirely by federal funds, and federal priorities must be followed to acquire this funding. Thus the

3. (cont.)

Initiation of a comprehensive labor market information system is needed for the Bay Area.

State and national policies should reflect the desirability of a comprehensive labor information market system.

Initiation of a comprehensive educational inventory and projection system for the Bay Area is needed.

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State and national policies should reflect the desirability of a comprehensive labor information market system.

Initiation of a comprehensive educational inventory and projection system for the Bay Area is needed.

3. (cont.)

task force consisting of State and local education agencies and personnel training directors, with the following objectives: drafting of a multi-county plan which integrates: (a) comprehensive labor market information system and (b) comprehensive educational inventory and projection system, pursuant to the design recommendations of Requirements and Design of a Labor Market Information System for a Large Metropolitan Area, by Margaret Thal-Larsen, Stephen Laner, and Donald Mayall (Institute of Industrial Relations, University of California, Berkeley, November 1972.)

The plan is submitted to the Legislature for funding.

(This function falls within the responsibilities of the California Guidance Center (AB 814)).

artment of Human pment is financed federal funds, ties must be followfunding. Thus the







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priorities are those of the funding agency rather than the Legislature, generally.

Because the Department of Human Resources Development has not budgeted that occupational information service needed by the schools, the educational agencies have by necessity expended their own funds for the same purpose. But the Department does have a high budget priority for job placement and counseling services.

The Department has also found it necessary to budget large sums for supplementing school and college training programs, which sorely need occupational information services. Thus the Department is a rival, rather than a service resource, to the educational system, as originally intended. Schools and colleges continue to finance occupational and labor market information services without the resource base of the Department.



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4. Vocational discrimination practices.

Despite numerous civil rights statutes and Constitutional protections, systematic exclusion practices often prevent minorities, women, and the handicapped from whole categories of occupations due to arbitrary licensure, experience, and academic degree requirements. No areawide survey exists in Area V to detail the magnitude of the numbers of persons involved, vet such a survey would provide goal targets for overcoming specific discrimination handicaps suffered by women, those with physical abnormalities, and the respective minority groups in Area V.

4.

An accounting should be made of the composition of minorities and women in training programs, and specifically the number in high cost and low cost programs.

A manpower sampling survey (audit) is needed to determine the specific occupational needs of women, the physically abnormal, and minority communities. Such a survey would provide concrete goals for occupational training programs to be established for these groups.

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4.

The Area V Committee, with the primary assistance of the State Department of Human Resources Development, assembles a joint task force consisting of State and local education agencies, community action groups, and personnel training directors, with the following objectives: (1) publish brochure(s) describing plans and procedures of survey and results; (2) describe findings and recommendations for providing needed occupational training programs among the target groups; and (3) provide assistance to schools and colleges, licensure bodies, employers and community groups in fulfilling the occupational training needs of the target groups.



B. Quality Standards

Education Code 6268.4 (b). "Review quality standards of vocational instruction in the area."

Goal:

Each training agend of instruction in voand services.

PRESENT STATUS

1. Vocational competency.

Accreditation and professional associations set standards for schools, home-study, and on-the-job instructional programs, but ultimately the setting of standards and evaluation of a program in terms of standards are primarily a local instructional responsibility. Contemporary Area V standards are so general as to be without meaning to teachers, counselors, employers, and students.

1.

The purpose of vocational programs is to prepare students for jobs (and for upgrading in jobs).

Vocational educators, from high school through graduate schools, must set standards which provide reasonable assurance that the stu-

dents will be effective in the oc-

cupations for which prepared.

REQUIRED DIRECTION TO

ACHIEVE OBJECTIVES

The curriculum services and instruction must be designed so that all students can move efficiently toward acquisition of competencies relative to desired, demand occupations.

2. Occupational analyses for teaching.

Most training programs today are designed and evaluated in terms of regulations that specify hours of instruction required, use of properly credentialed teachers,

2.

Current detailed occupational analyses must be available on a basis for the development of instructional objectives for each vocationally-related curriculum.

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Goal:

Each training agency will maximize the quality of instruction in vocationally-oriented programs and services.

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The curriculum services and instruction must be designed so that all students can move efficiently toward acquisition of competencies relative to desired, demand occupations.

l.

An agency, such as a California Guidance Center, (Section 37000ff, Education Code) is needed in the San Francisco Bay Area to coordinate the effort in developing curriculum units, evaluating vocational achievement, and establishing certification procedures for occupational competencies.

In cooperation with the Area V
Committee, a multi-county task
force develops plans and local
support for the establishment of
a Bay Area Guidance Center. A
brochure is published and circulated.

2.

The Area V Vocational Planning Committee, with the primary assistance of the State Department of Human Resources Development, assembles a joint task force,

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square footage of instructional space, etc., and not in terms of the attainment of designated skills or knowledge levels of the students.

3. Vocational instructional packages.

Instructional objectives are largely used as general curriculum planning aides and sometimes as evaluation measures but only occasionally as (1) written goals and objectives for classroom and on-the-job instruction correlated to a detailed occupational analysis, or as (2) an orientation brief for an occupation, or as (3) a communication device among teachers of related instruction, or as (4) a medium for articulation between educators and employers and trainees.

Vocational instructional modules (Vocational Learning Activity

3.

Administrators, teachers and students of each vocational program should have access to (1) a resource file regarding required textbooks, equipment, and instructional materials needed for Vocational Learning Activity Packages and the location of said resources throughout the Area V, (2) an evaluation checklist, including advisory committee rating panel, for measuring achievement for specific modules of the Learning Activity Packages, and (3) the standards of achievement of each phase of the program.

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consisting of State and local education agencies, and personnel training directors with the objective of making available detailed occupational analyses to training agencies as needed. (The California Guidarce Center will provide this service when implemented in the San Francisco Bay Area.)

3.

The Area V Vocational Planning Committee, with the primary assistance of the State Department of Education, forms a task force of representatives of State and local educational training agencies for the purpose of coordinating effort to establish, maintain and disseminate a resource file. Vocational Learning Activity Packages, typical course outlines, program and unit guidelines, instructional objectives, facility descriptions, equipment lists, textbooks, and so forth. An Area V in-service and pre-service staff training plan is developed utilizing teacher



REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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3. (cont.)

Packages), based upon detailed occupational analyses, are seldom used in program planning by Area V teachers.

4. Vocational certificates.

Although trainees may be granted diplomas, degrees or certificates bearing technical titles, these credentials seldom contain standardized specifications of occupational competencies. Consequently, these credentials have almost no utility to either employers or trainees. Notwithstanding Title VII of the U.S. Civil Rights Act of 1964, Area V employers still favor training certificates containing the highest possible prestige content, that is, training preceded by highlevel academic degrees.

4.

A uniform system is needed for certifying the competencies of students. Each school, college, and formal on-the-job training program should offer the trainee a certificate of competency (based upon training methods and procedures adopted under the fair employment practices codes) to express the specific vocational skills and knowledges attained. Ideally, certification should entitle the bearer to receive placement services from any agency issuing comparable certificates within Area V.

Those state boards and commissions issuing occupational licenses and journeymanship certificates should specify pro3. (co

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The Area V Vocational Planning Committee, with the primary assistance of the Chancellor's Office of the California Community Colleges, establishes a joint task force consisting of State and local education agencies and personnel training directors with the following objectives: (1) creation of areawide vocational competency committees for major demand occupations; (2) recommendations for establishing procedures for certifying competencies, based upon one or more of the following: classroom instruction, home-study instruction, and work station experience, (3) recommendations for the Career Guidance Center Advisory Committee (Education Code Section 37022) regarding procedures for crediting



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cedures whereby vocational certificates of occupational competency (described above) are given full credit toward a state license or certificate.

Each licensure or vocational certificate program should specify the skills and knowledges and other characteristics attested to by that agency's issuance of a certificate and the validation criteria for tests required thereto.

Contractual vocational education should take place where such certificate system is established in order to assure that public education is maintaining a comprehensive yocational program.

5. Vocational instructional costs.

The determination of the cost of most occupational programs in relationship to the level of skills obtained by trainees is difficult. to determine since programs are not generally evaluated in terms 5.

Each school, college and employer training program should adopt a standardized cost accounting system to determine the comparative value of vocational education programs.

5.

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REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

SPECIFIC ACTIVITIES TO ACHIEVE OBJECTIVES

4. (cont.)

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Each school, college and employer training program should adopt a standardized cost accounting system to determine the comparative value of vocational education programs.

4. (cont.')

vocational certificates toward state licenses and journeymanship credentials, and (4) maintaining a list of liaison personnel with respect to state licensure boards and apprenticeship bodies.

5.

The Area V Vocational Planning Committee, with the primary assistance of the State Department of Education, establishes a joint task force consisting of State and local education agencies and



PRESENT STATUS

REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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5. (cont.)

of skills attained.

No standardized cost accounting system is in general use throughout Area V to determine the comparative value of vocational education programs.

6. Financial incentives for quality.

Generally, very little status accrues to vocational instruction operating at a high efficiency level, and the greatest status is given to highly inefficient vocational instruction requiring academic degrees as a prerequisite for enrollments.

Too often there is no direct correlation between the quality of a training program and its future funding. 6.

A financial incentive should be provided to vocational programs whose students achieve high levels of occupational competency. 5. (cd

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ost accounting al use through- rmine the com- ocational edu-		personnel training directors with the following objective: determine start-up costs, instructional costs, equipment costs, materials costs, and indirect services costs of pro- grams in Area V.
s for quality.	6.	6.
ttle status nal instruc- high effi- he greatest lighly inef- nstruction c degrees as enrollments. no direct n the quality am and its	A financial incentive should be provided to vocational programs whose students achieve high levels of occupational competency.	The Area V Vocational Planning Committee, with the primary assistance of the Office of the Chancellor of the California Community Colleges, should establish a joint task force consisting of State and local education agencies and personnel training directors with the following objectives: (1) estimate of the appropriate amount of financial incentive; (2) recommendations for procedures for executing the financial incentive; (3) recommendations for changes in appropriat



statutes.

C. Follow-Up

Education Code 6268.4 (c). "Assure that information derived from follow-up studies is shared among educational institutions offering vocational education."

Goal:

Follow-up studied education planning and Federal agest standardized, as mation as to the grams, units an

PRESENT STATUS

1. Comprehensive monitoring system.

Public schools and most training agencies conduct those follow-up studies required for reporting purposes. In general, few additional studies are made.

Evidence presented to the Area V Committee indicates that many of these studies provide unreliable results and that the procedures vary considerably from training agency to training agency.

The follow-up studies which are undertaken are oriented almost entirely to the status of the person after leaving the training institution.

1.

Follow-up systems must be designed which provide the necessary reliability of data, are adaptable and acceptable to the school, college and training programs in Area V, and which are reasonable in cost. The systems should provide information on the effectiveness of instruction, the employability status of former students, and the appropriateness of services and procedures.

REQUIRED DIRECTION TO

ACHIEVE OBJECTIVES

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Goal:

Follow-up studies conducted for vocational education planning and as required by State and Federal agencies should be reliable, standardized, and should provide valid information as to the effectiveness of training programs, units and services.

SPECIFIC ACTIVITIES TO

ACHIEVE OBJECTIVES

68.4 (c). "Assure that information w-up studies is shared among educa-offering vocational education."

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1.

Follow-up systems must be designed which provide the necessary reliability of data, are adaptable and acceptable to the school, college and training programs in Area V, and which are reasonable in cost. The systems should provide information on the effectiveness of instruction, the employability status of former students, and the appropriateness of services and procedures.

1.

The Area V Vocational Planning Committee, with the primary assistance of the State Department of Education, assembles a joint task force consisting of representatives from State and local educational agencies, training directors, and other involved groups, for the purpose of (1) taking inventory of follow-up practices available in training agencies and recommending a specific follow-up system for adoption by educational agencies in Area V; (2) developing a brochure describing the system and procedures for implementing the system; and (3) offering consultation to schools, colleges, training agencies, employers, and pub-



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1. (cont.)

There is little inclination by training agencies to follow up students in regard to the student selection process, the effectiveness of the testing program, or the remedial services.

Although numerous systems have been developed which could provide the necessary information, there has been little success in Area V in agreeing on use of a common system.

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REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

SPECIFIC ACTIVITIES TO ACHIEVE OBJECTIVES

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lic employment agencies to encourage widespread adoption of the recommended system.

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D. Prevocational Education

Education Code 6268.4 (d). "Encourage and assist local school districts to offer effective prevocational programs."

(For our purposes, prevocational education is defined as a formalized effort to prepare students for successful entry and progress in a vocational education program, which in turn will prepare them for employment.)

Goals:

Students should un strate how basic in in several occupat

Each student shou abilities, interest applicability to the

Each student shou grade - for entry program. Explor able to all student

. Curriculum.

Because of the inadequacy or lack of prevocational programs at various educational levels, choice of and entry into educational programs and vocations are haphazard occurrences.

PRESENT STATUS

Although some schools have had noteworthy success in helping students to acquire and try out knowledges and skills which are oriented to vocational education programs, most people have an extremely limited knowledge of

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Educational personnel must orient curriculum and instruction toward the realization that each student will become a productive member of society and must prepare for eventual employment.

REQUIRED DIRECTION TO

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B. 4 (d). "Encourage and assist local ffer effective prevocational programs."

prevocational education is defined rt to prepare students for successes in a vocational education program, repare them for employment.)

Goals:

Students should understand and be able to demonstrate how basic academic education is applied in several occupations.

Each student should become aware of his own abilities, interests and aptitudes - and their applicability to the world of work.

Each student should be prepared - by the tenth grade - for entry into and success in a vocational program. Exploratory courses should be available to all student including adults.

SPECIFIC ACTIVITIES TO

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REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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Educational personnel must orient curriculum and instruction toward the realization that each student will become a productive member of society and must prepare for eventual employment.

1.

The Area V Vocational Planning Committee with the primary assistance of the County Superintendents of Schools, assemble a joint task force of representatives of State and local educational and training agencies for the purpose of determining the present status of prevocational education, to acquire models of curriculum materials, and to stimulate the development of prevocational education in all schools in the area.

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PRESENT STATUS	REQUIRED DIRECTION TO ACHIEVE OBJECTIVES	SPE AC
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SPECIFIC ACTIVITIES TO ACHIEVE OBJECTIVES

1, (cont.)

At such time as a California Guidance Center is established in the San Francisco Bay Area, it will supplement this activity.



E. Vocational Guidance

Education Code 6268.4 (e). 'Insure that guidance and counseling information relative to vocational education and occupational experience is made available to all junior high school, high school, and community college students in the area, and insure that a substantial part of such guidance and counseling is provided by busines and industry personnel."

Goals:

Every individual County area shou counseling.

Every individual County area shall materials which vand reasonably co pations and their San Francisco Ba

Every individual counseling mater abilities, and apt petencies in orde ucation choices.

Training program will be convenien persons in Area

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PRESENT STATUS	REQUIRED DIRECTION TO ACHIEVE OBJECTIVES	SPE AC
1. Vocational competency self-guidance.	1.	1.
Although there are notable ex-	Each student should be issued a	The A

Although there are notable exceptions, it is typical that the students have little understanding of their strengths in relation to specific occupational requirements and the specific training

Each student should be issued a vocational self-assessment package which includes: an occupational interest inventory, prospective choices for work experience education, short-form

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8.4 (e). 'Insure that guidance and counrelative to vocational education and occuris made available to all junior high , and community college students in the lat a substantial part of such guidance and ded by busines and industry personnel.'

Goals:

Every individual in the Alameda-Contra Costa County area should have access to vocational counseling.

Every individual in the Alameda-Contra Costa County area shall have available for review, materials which will provide factual, current, and reasonably complete information on occupations and their labor conditions in the San Francisco Bay Area.

Every individual should have access to selfcounseling materials which assess interests, abilities, and aptitudes and occupational-competencies in order to facilitate vocational education choices.

Training programs for vocational counselors will be conveniently available to all interested persons in Area V.

SPECIFIC ACTIVITIES TO ACHIEVE OBJECTIVES	
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Each student should be issued a vocational self-assessment package which includes: an occupational interest inventory, prospective choices for work experience education, short-form

The Area V Vocational Planning Committee, with the primary assistance of the Office of the Chancellor of the California Community Colleges, establishes a joint task force consisting of State



PRESENT STATUS

REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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1. (cont.)

needed to attain vocational competency. (Especially in those occupations which are licensed or covered by journeymanship certificates.) Similarly, many employers lack assurance that the students have completed such a self-assessment. Consequently, many persons have invested large sums in their occupational education, without the benefit of such self-assessment.

1. (cont.)

evaluation for occupational competencies in field of their interest, wage and salary information, availability of student education loans, and recommendations for becoming competent in the desired occupation.

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2. Vocational counselors.

Although vocational counseling is professed to be available in most schools and colleges, public employment offices, and employer personnel offices,

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Training institutions must provide a realistic program for preparation of counselors who are qualified in vocational counseling. Education, employment

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evaluation for occupational competencies in field of their interest, wage and salary information, availability of student education loans, and recommendations for becoming competent

in the desired occupation.

1. (cont.)

and local education agencies and personnel training directors with the following objectives: (1) conduct a sampling survey (audit) of vocational self-assessment practices; (2) publish brochure(s) describing plans and procedures of survey and results; (3) present findings and recommendations for a standard format and checklist for a self-assessment package; (4) provide assistance to users of such a package and encourage its widespread adoption. This responsibility will be supported by a California Guidance Center when established in the San Francisco Bay Area.

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Training institutions must provide a realistic program for preparation of counselors who are qualified in vocational counseling. Education, employment

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The Area V Vocational Planning Committee, with the primary assistance of the Office of the Chancellor of the California Community Colleges, assembles a joint task force consist-



PRESENT STATUS

REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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2. (cont.)

the number of persons actually receiving vocational counseling is extremely limited. Unfortunately, much of the counselors' time is spent in clerical tasks.

There is little evidence that special funds will be made available to provide for more vocational counseling.

Most counselor training programs offered in California provide little opportunity to gain competency in vocational counseling.

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and personnel agencies should provide access to qualified vocational counseling.



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SPECIFIC ACTIVITIES TO ACHIEVE OBJECTIVES

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and personnel agencies should provide access to qualified vocational counseling.

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ing of State and local education agencies and personnel training directors with the following objectives: (1) conduct a sampling survey (audit) of vocational counseling functions respecting generalist and specialized vocational counselors; (2) publish brochure(s) describing plans and procedures of survey and results; (3) present findings and recommendations for generalist and specialist vocational counselor activities and competency training; (4) provide assistance to users of such proposals such that adoption is widespread.



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F. Dual Attendance

Education Code 6268.4 (f). "Assist in arranging, wherever appropriate, for high school juniors and seniors to take courses in community college vocational programs."

Goal:

High school studen college credit cour competency requir

1. College credits for college work.

PRESENT STATUS

The opportunity for a high school student to attend a community college was authorized by the Legislature, but the extent of participation by vocational students has, until recently, been negligible. However, from both the local and State levels, high schools and community colleges are being encouraged to participate more fully.

The lag in participation is not due to lack of motivation, but rather because of scheduling and transportation barriers between separate and sometimes distant school and college campuses. Contractual education, whereby high schools contract for on-site community college instruction is not being widely used.

1.

High school students should be admitted to courses and programs for which they are competent without regard to typical college admissions requirements.

REQUIRED DIRECTION TO

ACHIEVE OBJECTIVES

Course schedules and attendance requirements should be sufficiently flexible to make it practical for students to undertake dual enrollment courses.

With the advent of countyoperated regional occupational
programs, it is possible to contract with the complete range of
post-secondary colleges, public
and private, for both on-site and
off-site instruction. This action
will diversify and upgrade vocational competency programs immeasurably.

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Goal:

.4 (f). 'Assist in arranging, wherever h school juniors and seniors to take y college vocational programs. "

High school students should be able to enroll in college credit courses subject to vocational competency requirements.

SPECIFIC ACTIVITIES TO

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REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

Course schedules and attendance requirements should be sufficiently flexible to make it practical for students to undertake dual enrollment courses.

With the advent of countyoperated regional occupational programs, it is possible to contract with the complete range of post-secondary colleges, public and private, for both on-site and off-site instruction. This action will diversify and upgrade vocational competency programs immeasurably.

1.

The Area V Committee, with the primary assistance of the Office of the Chancellor of the California Community Colleges, establishes a joint task force consisting of State and local education agencies and personnel training directors with the following objectives: (1) sampling survey (audit) of college credit course activities on high school campuses and contract (college) education practices; (2) publish brochure(s) describing procedures of survey, plans, and results; (3) present findings and recommendations for a standardized format and checklist for establishing college credit courses on high school campuses and contract (college) education on high school campuses; (4) provide assistance to schools, colleges, employers, and public employment agencies such that adoption of the proposals is widespread.

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G. Advanced Placement

Education Code 6268.4 (g). "Assure that workable arrangements are established to grant advanced placement to vocational programs to outstanding high school graduates."

Goals:

individuals who ha knowledges should competencies with missions practices

	 	 	

PRESENT STATUS

1. Vocational competency evaluation.

Traditionally, educators have had a free hand in establishing educational requirements for entry into vocational programs. Generally, schools, colleges, apprenticeship programs and other training programs do not provide due credit for prior training or existing skills.

The primary problem is the absence of an acceptable standardized system of certifying and evaluating existing skills and knowledge.

1.

An areawide system of certification and evaluation of vocational competencies should be established.

REQUIRED DIRECTION TO

ACHIEVE OBJECTIVES

Areawide adoption of the system as the basis for advanced placement should take place in all vocational programs.

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Goals:

4 (g). ''Assure that workable arrangeto grant advanced place ment to vocatstanding high school graduates.''

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individuals who have vocational skills or knowledges should be evaluated for vocational competencies without regard to classroom admissions practices of schools and colleges.

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is the absence lardized system pating existing An areawide system of certification and evaluation of vocational competencies should be established.

Areawide adoption of the system as the basis for advanced placement should take place in all vocational programs. 1.

The Area V Vocational Planning Committee, with the primary assistance of the Office of the Chancellor of the California Community Colleges, establishes a joint task force consistting of State and local education agencies and personnel training directors with the following objectives: (1) sampling survey (audit) of vocational evaluation practices; (2) publish brochure(s) describing procedures of survey, plans, and results (3) present findings and recommendations for a standardized format and checklist for evaluation of vocational competencies for vocational certificate programs in connection with areawide vocational competency committees; (4) provide assistance to schools, colleges, and employers such that adoption of the proposals is widespread.



H. Remedial Programs

Education Code 6268.4 (h). "Assure that remedial programs are available, in high schools, in adult schools, in community colleges, to allow young people who desire to enter technical programs (or who desire to enter apprenticeship), but who lack the academic qualifications, to have the opportunity to acquire those qualifications."

Goals:

Remedial programable so that each competencies for vocational-occupa

l.	Evaluation.

A large number of people are unable to enter and succeed in vocational training programs because of the academic deficiencies. Many persons are excluded from vocational programs due to academic barriers which have little or no relevancy to success in vocational programs.

PRESENT STATUS

1.

A comprehensive systematic evaluation should be made available to each student when needed.

A systematic identification of ac-

ademic deficiencies must be made

for each student desiring voca-

tional training.

REQUIRED DIRECTION TO

ACHIEVE OBJECTIVES

Easy access to remedial education should be provided.

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6268.4 (h). "Assure that remedial proble, in high schools, in adult schools, lleges, to allow young people who dehnical programs (or who desire to enter but who lack the academic qualifications, rtunity to acquire those qualifications."

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Goals:

Remedial programs should be widely available so that each person can develop needed competencies for entry into and success in a vocational-occupational training program.

SPECIFIC ACTIVITIES TO

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A comprehensive systematic evaluation should be made available to each student when needed.

A systematic identification of academic deficiencies must be made for each student desiring vocational training.

Easy access to remedial education should be provided.

Committee, with the primary assistance of the State Department of Education, assembles a joint task force consisting of State and local agencies, and personnel training directors with the following objectives: (1) acquiring an inventory of educational diagnostic procedures used in Area V, (2) recommending specific evaluation and diagnostic systems which are effective and relatively inexpensive, and which, in a technical sense, are readily applicable, (3) acquire an inventory of remedial services and in-

structional units designed for remedial education in Area V, (4)



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SPECIFIC ACTIVITIES TO ACHIEVE OBJECTIVES

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develop a brochure describing such services, and (5) recommend specific remedial services which can be provided in a comparatively inexpensive and effective manner.



-23-

1. Work Experience

Education Code 6268. 4 (i). "Encourage the greater use of cooperative or work experience education programs."

Goal:

Every individual o older should have pate in work exper a vocational certif

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REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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1. Promotion.

Work experience education has been considered less prestigious than classroom education. Most jobs continue to be learned directly on-the-job, thus attesting to the efficacy of work experience education. Where competency in an occupation is the objective, work experience education is an important learning path to the attainment of that objective.

Work experience education enables students to explore a career choice by actual experience in a job setting, to develop or improve vocational skills by on-the-job application of skills and knowledge. learned in class, and may provide needed income. 1.

Students, employers, and educators must become aware of the advantages and disadvantages of work experience education programs. This includes a checklist of those schools, colleges, and employers offering work experience education programs, the particular occupational specializations, work experience regulations, and those state licensure and apprenticeship boards which do and do not recognize work experience education credits.

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Goal:

8.4 (i). "Encourage the greater use of k experience education programs."

Every individual of junior high school age or older should have the opportunity to participate in work experience programs leading to a vocational certificate.

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1.

The Area V Committee, with the primary assistance of the State Department of Human Resources Development, establishes a joint task force consisting of State and local education agencies and personnel training directors with the following objectives: (1) publication and circulation of brochure: (2) provide a sampling survey (audit) of promotional practices respecting work experience education; (3) make findings and recommendations; and (4) assist schools, colleges, and employers to participate in promoting work experience education.

The California Guidance Center can also assume this responsibility.

1. (cont.)

Unfortunately, records indicate that less than 6% of high school students are involved in these programs, partly due to the many barriers to employment of students and to the rigidity of class schedules which prevent students from acquiring employment when it is available. It follows that post-secondary students are not significantly different in their exposure to work experience education.

2. Work experience credits.

The lay public, educators in industry and schools and colleges, and students are generally uninformed as to procedures for monitoring and evaluating skills and knowledges gained through work experience education. This is most significant as regards state boards and commissions which issue occupational licenses and journeymanship certificates.

2.

All work experience education programs must provide for evaluation of vocational skills and knowledges and other occupational characteristics attained by the individual trainee and must grant full credit for such experience toward a vocational certificate, where available.

Each person should be given an employment skill evaluation at beginning, intermediate, and

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All work experience education programs must provide for evaluation of vocational skills and knowledges and other occupational characteristics attained by the individual trainee and must grant full credit for such experience toward a vocational certificate, where available.

Each person should be given an employment skil! evaluation at beginning, intermediate, and

2.

The Area V Committee, with the primary assistance of the Chancellor of the California Community Colleges, establishes a joint task force consisting of State and local education agencies and personnel training directors, with the following objectives: (1) conduct a sampling survey (audit) of present practices; (2) make findings and recommendations; (3) publish a brochure containing plans, procedures, and results; (4) assist



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and final stages of the vocational program. Each person registered with the public employment agency should be informed in writing of how to obtain work experience education credits in the occupational specialization.

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3. Work experience education placements.

3.

A single designated agency should serve as both community coordinator and placement office in respect to work experience education placements. As community coordinator, this agency should establish liaison relationships with schools, colleges, and employer programs, whereby work experience education placements can be promoted and filled through the respective vocational program specialities.

The lay public, educators in industry and schools and colleges, and students at all levels are relatively uninformed as to procedures for placement, compensation, labor regulation, and state school apportionment fund credits for work experience education.

Several problems particularly plague work experience education placements. First, many schools and colleges fail to provide a flexible class schedule for potential work experience stu-

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and final stages of the vocational program. Each person registered with the public employment agency should be informed in writing of how to obtain work experience education credits in the occupational specialization.

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schools, colleges, and employers to participate in evaluating work experience credits.

This responsibility can also be assumed by a California Guidance Center.

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3.

The Area V Vocational Planning Committee, with the primary assistance of the State Department of Human Resources Development, assembles a joint task force consisting of representatives from State and local educational agencies, county central labor council representatives and training directors with the following objectives: (1) present findings and recommendations as to procedures for placement, compensation, labor regulations, and state school apportionment fund credits for work experience education, (2) publish and circulate brochures for both the

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dents. Secondly, schools and labor organizations do not now have basic understandings as to the limits of unpaid and paid work experience education programs. Third, duplication among competing agencies for available placements.

4. Training of teacher-coordinators.

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4.

There are few teacher-coordinators of work experience education in schools, colleges, and personnel departments. This is especially the case for universities. Inservice and pre-service training opportunities are very limited.

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3. (cont.)

Schools and colleges should maintain course and class schedules and attendance requirements that permit trainees to engage in work experience education. Opportunities for work experience should be regulated for safe working conditions, job security of present employees, and fair labor compensation.

4.

Local educational agencies and employers should be informed as to the advantages and disadvantages of pre-service and in-service training of teacher-coordinators. This includes a checklist of schools, colleges, and employers offering such training.

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Schools and colleges should maintain course and class schedules and attendance requirements that permit trainees to engage in work experience education. Opportunities for work experience should be regulated for safe working conditions, job security of present

employees, and fair labor com-

3. (cont.)

general situation and for each of the major licensed and non-licensed demand occupations, (3) provide assistance and encouragement to schools, colleges and employers to participate in work experience education placements.

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Local educational agencies and employers should be informed as to the advantages and disadvantages of pre-service and in-service training of teacher-coordinators. This includes a checklist of schools, colleges, and employers offering such training.

4.

The Area V Vocational Planning Committee, with the primary assistance of the State Department of Education, assembles a joint task force consisting of representatives from State and local education agencies and personnel training directors with the following objectives: (1) conduct a sampling survey (audit) of present practices, (2) present findings and recommendations as to model training programs and their potential utility, (3) publish brochure containing plans, procedures, results,



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and (4) provide assistance and encouragement to schools, colleges and employers to participate in the training of teacher-coordinators.

This is a responsibility which could be assumed by the California Guidance Center.



J. Informing the Publics

Education Code 6268.4 (j). "Inform the public of the merits and strengths of vocational education to the end that vocational education will be moved toward a parity of esteem with all other curricular areas."

Goal:

The public shall be and strengths of voneed to participate programs as emploucators.

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1. Coordination of public information activities.

To many students and parents, traditional vocational education is viewed as a form of education which trains for dirty, dead-end, low-paying jobs and which, in the process, prevents a person from acquiring broadly-based education, or a college education, or acquisition of professional standing. This traditional belief is contrary to fact; however, the public is relatively unaware of such.

Philosophically, many educators believe that a liberal education makes it possible to function successfully in most occupations and that vocational education is unnecessary. In today's complex, technological labor market, voca1.

1.

An intentional and coordinated effort must be made to provide students, parents, teachers, counselors, educational administrators, employers, taxpayers, and Legislators with a realistic understanding of the purposes and results of contemporary vocational education so that each can make appropriate decisions regarding this field. In large part this effort should be coordinated at three levels -- at the state level, at the Area V level, and at the local community level. The effort must allocate resources specifically for this purpose and should make use of professionals in the field of communications for the preparation and broad dis-

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Goal: '

4 (j). "Inform the public of the merits tional education to the end that vocabe moved toward a parity of esteem with reas. "

The public shall become aware of the merits and strengths of vocational education, and the need to participate in vocational education programs as employers, students, and educators.

REQUIRED DIRECTION TO ACHIEVE OBJECTIVES

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SPECIFIC ACTIVITIES TO ACHIEVE OBJECTIVES

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parents, effort must be made to provide education students, parents, teachers. f education counselors, educational admindead-end. istrators, employers, taxpayers, vhich, in the and Legislators with a realistic person from understanding of the purposes sed education, and results of contemporary von, or acquicational education so that each standing. can make appropriate decisions f is contrary regarding this field. In large public is part this effort should be cosuch. ordinated at three levels -- at the state level, at the Area V level, y educators and at the local community level. education The effort must allocate resources function specifically for this purpose and should make use of professionals in the field of communications for

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The Area V Vocational Planning Committee, with the primary assistance of the County Superintendent of Schools. (Alameda and Contra Costa Counties) assembles a joint task force consisting of representatives from state and local educational agencies, elected public officials and business leaders. with the following objectives: (1) develop a schedule of planned State, bi-county, and local informational activities, for the purpose of informing the publics regarding vocational education and Area V Master Plan task force activity: and (2) publish and circulate brochure(s) describing goals and plans.

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tional competencies and vocational specializations require new educational procedures and strategies not yet visible to the public. This is particularly important with the advent of millions of dollars of special State vocational funds, which permit students and workers to learn and enter the complete range of occupations.

In respect to education for vocational competencies, minority communities, women, and handicapped, and low income persons are just as uninformed as are employers and public employment offices. And only a small fraction of the Area V population is aware of the Committee's Master Plan activities, which aim at resolving these major problems.

1. (cont.)

semination of information through television, radio, and the news media. Producers of vocational education should assist in this effort and should be responsible for the dissemination of information through the schools, colleges, employers, and public employment offices.

Special focus should be directed toward the Area V Master Plan task force (California Guidance Center) activities. A bi-county committee, composed of political, business, and educational leaders should be established to bring about public awareness of Area V task force activities.



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APPENDIX



AREA V VOCATIONAL PLANNING COMMITTEE

Representatives of the Governing Boards of Community College Districts:

Dr. C. Curtis Aller, Peralta Community College District
Mrs. Ann Duncan, South County Joint Community College District
Mr. Kenneth L. Foster, Fremont/Newark Community College District

Representative of the Department of Human Resources Development:

Mr. George T. Jarrett, H. R. D. Administrator, Human Resources Development, San Francisco

Public Members Who, Through Knowledge and Experience, are Representative of the Industries in the Area:

Mr. Philip Brubaker, Training Director, Standard Oil Co., Richmond

Mrs. Pat Cochrane, Pacific Telephone Company, Walnut Creek

Mr. Gene Johnson, Director, Project Upgrade, Oakland

Dr. W. G. Hawkins, Dental Consultant, State of California Department of Health Care Services, Oakland

Public Members Who are Knowledgeable About the Disadvantaged.

Mr. Frank Dodson, Electrical Engineer, Naval Air Station, Alameda Mrs. Lupana Villarreal Flores, Job Developer, Concentrated Employment Office, Richmond

Representatives of Private Post-Secondary Educational Institutions:

Mr. William Z. Barnes, Owner/Operator, Dickinson-Warren School of Business, Berkeley

Mr. Morteza Fadavi, Director, Market Trade School, Oakland

Mr. Richard C. Ivey, Educator, Armstrong College, Berkeley

Representative from a County Office of Education:

Dr. Harley Sorensen, Coordinator of Special Curriculum Services,
Alameda County Schools Department, Hayward

Representatives of School Districts Maintaining High Schools Within the Area:

Mrs. Edith Draemel, Board Member, Mt. Diablo Unified School District Mr. Barney E. Hilburn, Board Member, Oakland Unified School District Mr. J. Cecil Smith, Board Member, San Leandro Unified School District



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Former Area V Vocational Planning Committee Members:

Mr. Jack K. Chapman

Mr. E. J. (Jay) Chinn

Mr. Ray Dones

Mr. Charles K. Hum

Mr. Donald Oliphant

Mr. Mark Sanders

Mrs. Arabella Springer

Mr. John Torres

Dr. Lee R. Winters

Miss Phyllis Woodward

Staff, Vocational Planning Area V:

Executive Director

Secretary

William F. Banaghan, Ph. D.

Ellice Darrow



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(Education Code State of California Article 10.4 Vocational Areas)

ACKNOWLEDGEMENT

. Unfortunately, it has become impossible to give due recognition to the many individuals, organizations and agencies which have helped the Area V Vocational Planning Committee in the development of this document. However, the Committee readily acknowledges that its effectiveness is due in large part to the cooperation and input of the many people involved.

VOCATIONAL PLANNING AREA V EVALUATION AND PARTICIPATION FORM





VOCATIONAL PLANNING AREA V

EVALUATION AND PARTICIPATION FORM

Widespread participation is vital and encouraged. areawide task forces which emphasize specific responsibilities and use of community resource persons. volving state, county, and local vocational interest groups. The primary theme of the master plan is recommendation of bi-county (Alameda; Contra Costa) action, in-All recommendations are organized in terms of

participation in task forces which aim at resolving the problems described by the Area V Vocational Planning A decision checklist has been conveniently arranged in order to register your evaluation and to solicit your Committee after its two-year period of study.

On the left, this form lists the topics considered in the Area V Plan for the Improvement of Vocational Education. (Page numbers are also provided.)

Space is also provided for identifying a person(s) who would serve on the recommended task force

You are asked to respond regarding task force participation and acceptance and feasibility of implementing the recommendations. Early completion of this evaluation will be appreciated

Topic and Page No.

Acceptability and Feasibility of Implementing Recommendations

Representative You Designate for Task Force Participation (name, office, address, phone

- A. 1 Financing Vocational Opportunities
 Page 2
- A. 2 Funding
 Procedures
 Page 4
- 1. 3 Organization of Labor Market Information Page 4



Topic	and Page No.	Acceptability and Feasibility of Implementing Recommendations	E C
A.4	Vocational Dis- crimination Practices - Page 7	***************************************	. gain v.m. g
B. 1	Vocational Compe- tency (California Guidance Center - Page 8	·	
B. 2	Occupational Analyses for Teaching - Page 6		u dia dar 1
B. 4	Vocational Cer- tificates - Page 10		
в. 6	Financial Incentives for Quality - Page 12		
C.1	Comprehensive Monitoring System Page 13	~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	
D.1	Curriculum (Pre- Vocational)-Page 15		•
E.1	Vocational Com- petency - Self		, _{es} es ·



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Evaluation and Participation Form Page 3

Topic	and Page No.	Acceptability and Feasibility of Implementing Recommendations	Re for (na
E.2	Vocational Coun- selors - Page 18		
F.1	College Credits for College Work Page 20		
G.1	Vocational Compe- tency Evaluation Page 21		
н.1	Evaluation (and Remediation) . Page 22		
1.1	Promotion (Work Experience Edu- cation) - Page 24		
1.2	Work Experience Credits - Page 25		
1.3	Work Experience Education Place- ments - Page 26.		1 an an an ap ga ag



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Evaluation and Participation Form Page 4

Topic and Page No.		Acceptability and Feasibility of Implementing Recommendations	
I. 4	Training of Teacher- Coordinators (Work Experience Educa- tion) - Page 27		
J.1	Coordination of Public Information Activities - Page 29		• •

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2.	Acceptability and Feasibility of Implementing Recommendations	Representative You Designate for Task Force Participation (name, office, address, phone
Teacher- (Work Educa- e 27		*****************************
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Page 27	·	

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