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ABSTRACT

IDENTIFIERS

An annotated bibliography gives the radio regulations in the U.S., using sources available in the University of Michigan Law Library as well as the University of Michigan Libraries. Information is applicable to other law, university and public libraries. Relevant material on television regulations is included. Listings cover federal agencies, card catalog subject headings, dictionaries, directories, encyclopedias, indexes, bibliographies, loose leaf services, legal form books, and statutory material. References are arranged from the general to the complex. An appendix contains additional pertinent titles. (NR)

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INFORMATION'SOURCES ON U.S. RADIO REGULATIONS

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JAMES D. LOCKWOOD

September 1975

PREFACE

This bibliographic guide is intended to aid users of law ribraries and major university and public libraries. It is designed for those seeking information on RADIO/REGULATION IN THE UNITED STATES, in the University of Michigan Law Library. As a research tool it provides general sources as well as sources specific to the topic.

It will be noted throughout that television regulation is inescapably related to radio regulation. Any item of relevance to television; therefore, has been included when it might aid the researcher.

Notations as to the exact location of the materials have been limited to the more difficult to locate titles. In selected instances, materials in the University of Michigan Libraries (as distinct from the Law Library) have been mentioned when they might prove to be significant research aids.

The arrangement of the guide is from the more general to the more complex legal materials. Following the table of contents is a "Quick Reference Guide," providing direct access to the best starting point for various types of information. This quick reference should not, nor for that matter, should the main body of the guide, be used as anything more than a guide. For example, one might wish to locate periodical articles. Although numerous sources are listed, one of the best sources of citations might be American Law Reports (AIR). AIR. however, is listed in the encyclopedia section. In cases similar to this, cross-references may be found.

For further information on the sources discussed, as well as many others, see:

Price, Miles O. Effective Legal Research. 3d ed., 1969.

Cohen, Morris. Legal Research in a Nutshell. 2d ed. 1971.

Jim Lockwood

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QUICK REFERENCE GUIDE

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INTRODUCTION

Federal Agencies and the Regulatory Function.

FCC: The Communications Act of 1934 (48 Stat.1064; 15 U.S.C.21; 47 U.S.C. 35, 151-609) placed the responsibility to regulate interstate and foreign communications by wire and radio in the domain of a new agency. The agency was the Federal Communications Commission (FCC). Previously, similar yet more limited concerns fell under the aegis of the Federal Radio Commission. More recently the provisions of the Communications. Satellite Act of 1962 (76 Stat. 419; 47U.S.C. 701-744) have expanded the jurisdiction of the FCC to cover the growing use of satellites for communications purposes. Laws concerning communications are found in Title 47 of the United States Code; as slip laws in the U.S. Statutes at Large; as well as Title 47 of the Code of Federal Regulations.

As an independent administrative agency, the FCC is composed of seven members who are assisted in their regulatory and adjudicatory duties by a variety of Bureaus and Offices. For a list of the major offices, their services, etc., see A Directory of Information Sources in the U.S.; Federal Government (subject index under "Telecommunications").

OTP: Although it is not as widely known, the Office of Telecommunications Policy (OTP) has responsibility for management of nearly half of the radio frequency spectrum. It is chiefly concerned with the Federal Government portion of the spectrum, and with setting forth the executive branch's policies and programs relating to matters of telecommunications (<u>U.S.Govt.Manual 1973/74</u>, p.86). In addition, it establishes standards for Federal communications systems.

ITU: On the international level the International Telecommunications Union (ITU) is the body charged with maintaining international cooperation in the use of telecommunication. The ITU is the oldest of the intergovernmental organizations that have be-

Moshe Y. Worldmark Encyclopedia of the Nations, 4th ed., N.Y.:

Harper and Row, 1971, v.1,p.232). For the text of the ITU Convention (constitution) see Peaslee, Amos J., International Governmental Organizations; Constitutional Documents. Rev. 2nd.ed., 1961, pp.1397-1435. The Plenipotentiary Conference, the supreme body of the ITU has the sole authority to alter the Convention (see: Yearbook of International Organizations 1972/73, 14th ed., p.460). For the most easily attainable annual summary of the activities of the ITU during any given year (published two or three years later) see the U.N. Yearbook.

Federal Agencies and Information Availability.

FCC: Information in addition to that discussed later is available by various means. It is recommended that the FCC Rules and Regulations, Part 0, § .450-.465 be consulted, as well as the FCC Annual Report. One example of additional information available is that provided through the so-called "duplicating Contractor." This is a contractor whom is contracted by the FCC on the basis of its bid for the authority to duplicate FCC material for the calendar year. Each year the contractor is listed in the Federal Register.

OTP: The Office of Telecommunications Policy publishes little which is available to the public. The fact that they deal with Federal communications systems results in the classified nature of much of their work. Two primary publications are available, however:

The Radio Frequency Spectrum; U.S. Use and Management. Wash.D.C.,
U.S. Govt.Print.Office, 1973.

Manual of Regulations and Prodedures for Radio Frequency Management. Wash.D.C., U.S. Govt.Print.Office, 1973 with suppls. This is basically a manual for agencies of the government regarding the OTP, international matters, frequency allocations, technical standards, processing of frequency assignment applications, etc.

OT: The Office of Telecommunications of the Department of Commerce is the office that provides the engineering and technical support

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for the OTP. An example of one of their reports is: OTR-74-26, Bobroff, Sara A., <u>U.S. Treaties and other International Agreements Pertaining to Telecommunications</u>. Wash.D.C., <u>U.S.Govt.</u> Print.Office, January 1974.(Univ. of Michigan Engineering Library).

For additional information on the availability of information from U.S. Government agencies see the section on Bibliographies, below, as well as the appropriate portions of the <u>Code of Federal Regulations</u> for each agency.

Check the Card Catalog - Subject Section under:

Advertising Laws
Aeronautical Radio Stations
Aeronautics - Laws and Regs
Amateur Radio Stations
Artificial Satellites
Artificial Satellites in Telec.

Censorship
Communication
Eavesdropping
Freedom of Information
Licenses
Loran

Marine Radio Stations

Radio - (various subdīvisions, particularly)
(- Laws and Regulations)
Radio and Music

Radio Broadcasting #

Radio Frequency Allocation Radio in Aeronautics

Radio in Navigation

Radio in Propaganda

Radio Industry and Trade

Radio Research

Radio Stations

Telecommunication
Telegraph, Telephone, Wireless
Television
Television Advertising
Television Broadcasting
Television Broadcasting of Trials
Television Frequency Allocation

Television in Advertising

ERIC

Television in Education Television in Politics

Wages- Telecommunications Wire-Tapping

Card Catalog - Author Section:

Look under expected Authors, e.g.:

International Telecommunications Union.

- U.S. Department of State. Treaties and Other International Acts Series...
- U.Ş. Federal Communications Commission.

II. DICTIONARIES AND DEFINITIONS

- A. General
 - Blacks Law Dictionary (on stand at desk)
 see also: card catalog for additional dictionaries.
 see also: legal encyclopedias
- B. Judicially Defined

 Modern-Federal Practice Digest v.57-58.

 Words and Phrases, permanent edition.

 U.S. Supreme Court Digest, words and phrases volume.

DIRECTORIES

III.

A. Broadcasting.

Broadcasting, Yearbook, 1935-

An annual publication which includes FCC Rules and Regs., information on license applications, the National Assn. of Broadcasters Radio Code, the NAB Television Code, agencies representatives (incl. attorneys); networks, and much more. (ask at desk).

B. Law Directories.

Directory of Law Teachers.

Disappointingly there is no appropriate heading for this subject. Try the most relevant aspect of interest: Regulated Industrial and other activities, Trade Regulation, etc..

Martindale - Hubbell Law Directory.

Turn to v.1 section on U.S. Govt. Lawyers Roster.
The first page of the roster lists the agencies of the
government whose lawyers are fisted. See: Executive Office
of the President, Telecommunications Policy; and Federal
Communications Com..

U.S. Lawyers Reference Directory.

For a list of attorneys of the FCC see the Federal section.

C. U.S. Government.

Congressional Directory.

For lists of members of boards; commissions, bureaus, etc., and their counsel. Addresses given. See Index under FCC, Telecommunications, etc.. Does same for International Telecom. Union.

A Directory of Information Resources in the U.S.; Federal Government. 1974.

The index provides one of the most thorough approaches to agencies carrying out some activity relating to telecommunications.

<u>U.S. Government Manual</u> (formerly: <u>U.S. Government Organiza</u>-tion Manual).

Official handbook of the U.S. Government, dealing primarily with the Executive Branch. Issued annually.

U.S. Statistical Abstract.

See Index for relevant tables contained therein. Note also

the "Guide to Sources" in the rear. Under "communications" several sources of statistics (both Govt. and non-Govt.) are listed.

ENCYCLOPEDIAS

A. General.

American Jurisprudence 2d. (Am.Jur.2d)

See Index at back of v.74: Telecommunications. When using Am.Jur. (first ed.) General Index, consult the parallel reference tables in front of 74 Am.Jur.2d. See Desk Book for the following: Structure of FCC, address, and disbarment from practice before FCC.

Corpus Juris Secundum (C.J.S.)

See General Index: Telecommunications.

B. State. (example)

Michigan Law and Practice Encyclopedia (M.L.P.)

See General Index: Telecommunications.

C. Selected Topics in Depth.

American Law Reports

Reports on selected cases. Provides exhaustive annotations. Use Quick Indexes to <u>ALR</u>, <u>ALR 2d/3d</u>, and <u>ALR-Fed</u>. Excellent source for citations.

INDEXES

ν.

A. Legal Periodicals.

Index to Foreign Legal Periodicals
See: Radio and Television

Index. to Legal Periodicals
See: Radio and Television

Index to Periodicals Related to Law
See: Television and Courts
Radio and Television

B. Non-Legal Periodicals.

Public Affairs Information Service

See: Radio and many other cross-referenced headings

Reader's Guide to Periodical Literature
See: Radio

Social Sciences Index (formerly Social Sciences and Humanities Index)
See: Radio, etc.

C. Newspapers. 3

New York Times Index
See: T.V. and Radio, etc.

D. Government Research Reports.

 $\underline{ \text{Government Reports Announcements and Government Reports}} \ \underline{ \text{Index}}$

A pair of publications, which when used together, provide subject, author, contract number, and accession number access to abstracts of government sponsored research reports. See particularly: 17B-Communications, in the Announcements volumes.

BIBLIOGRAPHIES

A. Government Publications.

Monthly Catalog of U.S. Govt. Publications

Listed by agency with subject, title, and author index. December issue has cumulative index. February issue lists Govt. Print. Office subscription titles. September issue lists depository libraries. (level 1, Documents Room).

VI.

Bibliographies, cont'd.

Guide to U.S. Government Publications (by John L. Andriot) 3 volumes, updated quarterly with loose leafs.

After determining relevant agencies (see Quick Reference page) check the index volume of the guide. Agencies are listed alphabetically. The classification number obtained may then be checked in volume one for the list of publications by that agency.

B. General.

Annual Legal Bibliography. (Harvard Law School Library)
See: Radio 4 (Located in Ref. Bay under "A").

Bibliographic Index

Index to Foreign Legal Periodicals
See: Bibliography

Index to Legal Periodicals
See: Bibliography

A World Bibliography of Bibliographies (by Theodore Besterman, 4th ed., 1965).

See: v.4 "Radio" and "Telegraphy"

See Also: Review Articles, Treatises, Encyclopedias, ALR, etc., for additional bibliographies.

VII. LOOSE LEAF SERVICES

Pike and Fischer Administrative Law 2d.

Contains decisions of courts and adiministrative agencies in the field of Administrative Law. Start with Descriptive Word Index or Analytical Index in the Desk Book. Once the classification number of the particular point of law is obtained, turn to relevant section.

Pike and Fischer Radio Regulation 2d.

Contains more relevant material than any other single source. This includes: relevant statutes, congressional committee reports, treaties and international agreements, FCC Rules and Regs., as well as proposed amendments thereto, forms, digest of all decisions of the FCC, as well as selected decisions of Federal and state courts, selected decisions of the Federal

Loose Leaf Services, Cont'd.

Radio Commission, Court decisions relating to radio and television, but not directly involving the FCC or the Communications Act. Also: numerous tables of cross-reference to other publications. The following are examples of the texts of law included: Communications Act of 1934, as amended, Communications Satellite Act of 1962, Federal Election Campaign Act of 1971, Emergency Daylight Saving Time Energy Conservation Act of 1973, etc.. Also: Executive Orders, Standards of conduct of Commission member and employees, fees and charges of federal agencies, patent procedures, rules of the Court of Appeals for the District of Columbia, etc..

VIII.

FORM BOOKS

Nichols Cyclopedia of Legal Forms Annotated See: Radio and Television

Modern Legal Forms
See; Television and Radio

Am.Jur. Legal Forms 2d
See: Radio and Television

See Also the Loose Leaf Services, above, as well as additional form books.

IX.

STATUTORY MATERIAL

- A. <u>U.S. Constitution</u>
 For quick reference see <u>U.S.C.A.</u>
- B. Federal Statutes (summary)
 - 1. Session Laws

 <u>U.S. Statutes at Large</u> (chronological)

 <u>U.S. Code Congressional and Administrative News</u>

 -Advance Sheets provide recent laws
 - 2. Subject Compilations

 <u>U.S.C.</u>
 Use general indexes

 <u>U.S.C.A.</u>

 """
 """
 - 3. Treaties

(continued on next page)

3. Treaties

U.S. Treaties and other International Agreements 1950-1970

See: Telecommunications in cumulative index, v.4 (subject). Indexes nearly all documents published from
1950-1970.

U.S. Treaties and Other International Agreements
Follows title listed above. Each volume indexed individually. See: Radio, Communications, etc.
Not thoroughly cross-referenced.

. <u>U.S. Statutes at Large</u>
Coverage prior to 1950.

Treaties in Force; a List of Treaties and Other International Agreements of the U.S. in Force.... (annual).

See Also: Card Catalog: U.S. Treaties, etc.
Pike and Fischer Radio Regulation

C. Judicial Decisions and Case Law.

Generally, this material may be approached in the same 4 manner as usual. It should be noted, however, that digests and <u>CJS</u>, among others, outline the Key Number System for Telecommunications. This may aid the researcher when the descriptive word indexes prove limited.

Also, it should be noted that the 6th Decennial Digest covers the subject of Telecommunications "from the earliest times to date." (i.e. it was a new topic at that time).

- D. Federal Administrative Law.
 - 1. Executive Documents
 - --General

Weekly Compilation of Presidential Documents See subject indexes.

-- Executive Orders and Proclamations

Federal Register (see below)

Code of Federal Regulations

U.S.C.C.A.N.

Loose Leaf Services

--Reorganization Plans

U.S. Statutes at Large

U.S. Codé Congressional and Administrative News

Federal Register (see below)

U.S.C.A. (Title 5)

etc.

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2. Federal Administrative Regulations.

Federal Register (FR)

The official gazette for publicizing new or recently changed administrative regulations. Subject index as well as CFR parts affected for each issue, each month, as well as cumulative indexes.

Code of Federal Regulations (CFR)

Agency regulations in codified form consisting of 50 titles. FCC and OTP are covered in TITLE 47. For thorough coverage the general index to the entire CFR must be used.

FCC Rules and Regulations

Extracted from CFR and published in loose leaf form. Also in: Radio Regulation, Broadcasting. Yearbook, and other sources.

See Also: Loose Leaf Services

3. Administrative Decisions and Rulings.

See Loose Leaf Services for easy access.

U.S. Federal Communications Commission Reports.

Decisions, Reports, and Orders of the FCC of the U.S.

(Level 1, U.S. C74 F22r).

Shepard's U.S. Administrative Citations (1967-)

This covers FCC Reports (first and second series) by volume and page, as well as by docket number. Also covers: FCC Reports to Public Utilities Reports and Radio Regulation, Public Utilities Reports to FCC Reports, and Radio Regulation reports to FCC.

Prior to 1967 see Shepard's <u>U.S. and Federal Reporter</u>. Citations.

- E. Federal Legislative Histories.
 - 1. House and Senate Committee Hearings

U.S. Congress. Senate. Library. Cumulative Index of Congressional Committee Hearings (and suppls.).

Start with subject index, using: 'Communications, Radio, and Telecommunications.

Monthly Catalog of U.S. Govt. Publications

Congressional Information Service (monthly and annual since 1970).

Indexes and abstracts hearings, reports, prints, and

Statutory Material, cont'd.

other congressional papers. There is a separate section on legislative histories. Start with subject: Telecommunications, or Radio.

- 2. House and Sénate Committee Reports.

 <u>U.S.C.C.A.N.</u> contains selected reports

 <u>Monthly:Catalog</u> of U.S. Govt. Publications
- 3. House and Senate Bills (including status tables)

CCH Congressional Index Index of public bills, by subject, congressman; status table; companion bill table; voting records.

<u>Digest of Public General Bills</u>
Synopses of public bills and status tables.
(Level 1, Documents Room).

Congressional Record
History of Bills and Resolutions (table published every
two weeks in C.R.Index).

Congressional Quarterly Weekly Report (Doc. Room)
Provides summary of major congressional action.
Cumulated into CQ Almanac (Annual in Ref. Bay).

Congressional Information Service (see above):

4. Congressional Debates

<u>Congressional Record</u>

NOTE: Conversion tables are listed in Cohen's <u>Legal Research</u> in a Nutshell, 1971, pp.103-105.

For best access try U.S.C.C.A.N.

Bill number to PL number
PL number to Bill number
Bill or PL to Stat.
Bill or PL to U.S.C.

<u>U.S.C.</u> to <u>Stat.</u> (use references following text of <u>U.S.C.</u>)

APPENDIX:

ADDITIONAL TITLES OF INTEREST

- Emery, Walter Byron. National and international systems of broad-casting; their history, operation, and control. East Lansing, Michigan: Mich. State Univ. Press, 1969. 752p.

 FL 6 E 5338n 1969
- Leive, David M. International telecommunications and international law: the regulation of the radio spectrum. Published under the auspices of the American Society of International Law. Leyden: Sijthoff, Dobbs Ferry, N.Y.: Oceana Publications, 1970. 386p. JX 3 L 5333i 1970
- Schmeckebier, Laurence Fredrick. ... The Federal Radio Commission; its history, activities, and organization. Washington, D.C.: Brookings Institution, 1932.
 Grad. Library: JX 674 .I59s No.65
 One of a series of 66 monographs, this book gives a detailed description of the history, organization, character of facilities, compilation of laws and regulations, and a full bibliography of sources of information bearing on the Federal Radio Commission and its operations.
- Smith, Delbert D. <u>International telecommunication control</u>. <u>International law and the oredering of satellite and other forms of international broadcasting</u>. Leyden: Sijthoff, 1969. 231p.

 JX 3 S 6454i 1969
- Telecommunications Journal. Geneva.

 JX 9 UN.95 T267j

 Official journal of the ITU.
- Terrou, Fernand. <u>Legislation for press, film and radio; comparative study of the main types of regulations governing the information media...</u> Paris: UNESCO, 1951. 420p.

 JX 9 UN.96 T32
- U.S. Congress. House. Committee on Interstate and Foreign Commerce. Special Subcommittee on Investigations. Legislative history of the fairness doctrine; staff study for the committee... 90th Cong., 2d Sess. Washington: U.S. Govt. Print. Office, 1968. 29p. U 58 713 I621 1968
- U.S. Federal Communications Commission. <u>Annual Report</u>. 1936-US C74 F22
- U.S. Federal Radio Commission. Annual Report. 1927-1932/33.