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ABSTRACT.

Three separate papers related to the Oregon Right to Read program are contained in this document. The first paper discusses the program and its objectives, considering such topics as staffling, preparation, organization and management of a quality community reading program, maintenance and dissemination of materials and information, the developmental reading program accommodating subpopulation, and diagnosis and prescription in the program. The second paper in this document states the criterion of excellence in reading programing and includes alscale to rate a local education agency's performance in relation to the criterion. The third paper is designed to be supplementary to the Right to Read planning kit. The first section can be used for the assessment and planning of cost effectiveness of an entire reading program of a district, school grade, or elements of a reading program such as the Title I contribution. The second section is a student progress plan designed to assess individual students* reading performance and to monitor progress during the school year. (TS)



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PRELIMINARY DRAFT

THE

OREGON CRITERIA OF EXCELLENCE

IN READING PROGRAMMING

April 15, 1974

Oregon State Department of Education

STAFFING, PREPARATION, AND IN-SERVICE EDUCATION FOR PERSONNEL ASSOCIATED WITH THE QUALITY COMMUNITY READING PROGRAM

Each Local Education Agency * has identified someone within the LEA's staff whose job description includes the authority, responsibility, and time for the development and maintenance of a quality school and community reading program.

The Oregon Right to Read plan has two basic dimensions. One dimension is that of the State of Oregon making direct technical assistance available to each public and nonpublic administrative unit for a sustained period of time in order that a school and community reading program may be built which will meet certain generally accepted criteria of excellence.

The second dimension is that of encouraging the identification of an individual within each public and nonpublic administrative unit who will be designated by the local board of education as the director of reading for the administrative unit.

The latter dimension is thus calling for the creation of a position to be known as "Reading Director" with individuals being prepared by the State Right to Read staff to assume these positions.

In order for a person to function effectively in a leadership position such as that of Reading Director, there must not only be an assignment of responsibility but an accompanying amount of authority and time.

* Local Education Agency (LEA) means school districts, private schools, state institutions, or special schools.

There is a program of preparation in the instruction of reading skills for all substitute teachers and/or non-certificated staff who work in the classroom, such as teacher aides, volunteers, and other auxiliary personnel associated with the reading program.

Just as the teaching and administrative staffs must come to possess a very real understanding of the LEA's reading program so too must the substitute teachers and the noncertificated staff who assist in the classroom and work with learners. The regular teacher's absence from duty should not result in a marking of time when a substitute teacher is present. Developing a cadre of substitute teachers who are almost as knowledgeable of the LEA's curriculum as is the regular classroom teacher is perhaps the most likely way to preclude this waste from occuring.

The noncertificated staff who assist teachers within the classroom and who work with learners must possess at least a general understanding of the LEA's curriculum and methods in order that the learner's time be as productive as is possible.

These auxiliary personnel associated with the school must receive the preparation that will allow them to perform their duties in the manner intended.



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There is a cadre of trained volunteer reading helpers.

Most people agree that some individuals require more time than others to learn a given skill.

A well-trained voluteer reading tutor working under the supervision of the teacher can create the needed time required by some children to learn what is being taught. The volunteer can provide the additional contact time needed and deserved by some learners while not placing an additional expense on the school budget. The same principle holds true for adult learners.

Volunteers should be familiar with the curriculum used in the school and the resource materials which accommodate it.

There is ongoing in-service education that is both intensive and extensive for the total certificated staff.

Ensuring that the teaching, supportive and administrative staffs of a local education agency know and understand their reading program is an essential component of both the national and state Right to Read effort. Included in this knowledge would be the understanding of (1) the rationale of the authors of the adopted reading curriculum, and (2) the specifics which the adopted curriculum proposes for instruction, (3) the methodology recommended by the authors of the adopted reading curriculum, and (4) the organizational patterns, evaluation of learner progress, and administrative procedures (defined by the LEA) which govern the conduct of the reading program.

Local reading directors need to be involved in the planning and implementation of the intensive as well as extensive in-service education program. Sufficient time and resources should be available to the reading director to carry out effectively the in-service program.

There is an established incentive program for teacher in-service education in reading.

There are several options available to boards of education as they seek to establish incentives which may be offered to staff members to encourage participation in in-service education programs. One alternative would be to recognize in-service credits which would apply to a change of salary schedule column. A second possibility would be the practice of paying a stipend to staff members who enroll in and complete in-service education courses which carry no academic credit. Another option would be to effect a cooperative agreement with institutions of higher learning so that academic credits can be earned for the in-service courses designed to focus on the local reading program. There will certainly be other incentives which may be identified by the LEA.



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Opportunities are provided to junior and senior high school teachers in their subject areas to develop the competencies which will allow them to accomodate the varying reading achievement levels of their students.

Only one-third to one-fourth of the pupil population has attained the needed competencies for true independence in reading by grade six. This has real implications for junior and senior high school teachers in areas where there is heavy reliance upon the use of printed material.

It is for this reason that junior and senior high school teachers must be made sensitive to the problem that exists, knowledgeable as to adjustments that can and should be made in their instructional programs, and aware of the teaching practices which may allow these learners to better handle printed materials.

The total post elementary teaching staff should be able to demonstrate the ability to assist all learners to read materials in the various subject areas more efficiently.

Junior and senior high school teachers designated as reading teachers have a demonstrated knowledge of developmental reading as it relates to their local curriculum.

Continuation of instruction in levelopmental reading must be provided for all individuals, especially those who have not demonstrated the competencies associated with the completion of elementary school.

It is recommended that the staff of the post elementary school consist of enough personnel to assist those individuals in gaining reading independence. Staff assisting these individuals should have adequate time to work with designated learners as well as have needed competencies.



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ORGANIZATION AND MANAGEMENT OF THE QUALITY COMMUNITY READING PROGRAM

There is coordination of all the admin- 'istrative facets of the reading program.

A learner may receive reading instruction from parents, classroom and/or supportive personnel as well as a variety of public and private resources in the community. It is imperative that coordination of all such agencies and/or institutions be present to ensure continuous instruction and to avoid duplication of effort.

There is a record keeping system for individual learners.

There is a record keeping system for individual learners.

In order for a continuous progress type of organization to function effectively, it must be possible for the teacher to readily ascertain the specific reading skills of each learner. This may be accomplished through the establishment and use of a reading record that is cumulative in nature, and that is used to continually record the progress of each learner in the area of reading.



MAINTENANCE AND DISSEMINATION OF MATERIALS AND INFORMATION RELATED TO THE QUALITY COMMUNITY READING PROGRAM

There exist quality school, public, and institutional library-media resources and services that are readily accessible in order that they be maximally utilized.

Children and adults must not only be taught how to read, but they must be assured of the opportunity to use reading as a means of securing knowledge and enjoyment. Certainly the greatest repository of the printed and nonprinted materials that can be used for either or both of these twin purposes by our youth and adults is the library and media center.

Each elementary and secondary school should provide a quality library-media center that is operated on an open basis (summer and evenings) in order that community members as well as students may have easy access to the holdings. The library-media center must be staffed by the type of professional and supportive personnel who are adept at nurturing a love of reading as well as assisting in the location and use of materials within the resources of the library-media center.

There is an effort made to reproduce quality instructional and practice materials for distribution to the teachers of reading. Materials that allow learners to work independently should relate to the defined local curriculum.

When teachers plan for instruction in order to accommodate the differences that exist among learners, materials must be developed and provided to facilitate curriculum operations. Generally, practice materials of this nature that articulate with the foundation curriculum are unavailable from commercial sources or are too expensive. The need is great, but the time that would be required for teachers to generate their own supply would be excessive. It is for that reason that an LEA must address itself to the resolution of the problem if it truly expects that its teaching staff will implement instruction in reading.

The reading curriculum is defined and made available to the public.

The LEA should be able to identify its curriculum when asked, "What specifically do you teach in the area of reading?" The staff should be involved in the development of the reading curriculum. The staff should also possess a complete understanding of the goals of the reading program and the competencies necessary to meet those goals. In addition, the staff should have the knowledge needed to develop a hierarchy of reading skills.

The results of the effectiveness of the reading program are made available annually to interested community members.

The community has the right to know whether or not expenditures for the reading program are producing positive results; therefore, the LEA is responsible for assessing the effectiveness of the reading program annually and making those results available to interested community members.



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DIAGNOSIS AND PRESCRIPTION IN THE QUALITY COMMUNITY READING PROGRAM

There is accommodation for the varying moments and degrees of readiness, varying rates and styles of learning, and special needs and problems of all participants in the reading program.

Most support the existence of individual differences. Differences that exist among individuals of comparable age may present very real implications for in-Individuals differ in terms of when they are ready or can be made struction. ready to begin to learn to read; how long it takes to learn the specifics of the reading curriculum; and in terms of special needs and atypical problems that some manifest. Therefore, there should be an organization which translates this into reality. If individuals are always taught for mastery, they should be ready for the next level of learnings that are proposed in the curriculum sequence.

> There is a complete diagnostic testing system which includes the use of criterion-referenced instruments.

The testing program defined by the LEA should include the use of criterionreferenced instruments to determine mastery of essential elements of the articulated curriculum. Criterion-referenced instruments, because of their content validity, provide the data necessary for determining the need for reteaching.

> There is a system for identifying learners with physical limitations which may impair learning. All available school and community resources will be utilized for screening.

Appropriate personnel will be utilized for further evaluation when evidence of limitations is present. The screening should provide adequate analysis and evaluation for planning programs of remediation. This screening should be available to all students, including transfer and new pupils.



THE DEVELOPMENTAL READING PROGRAM IN THE QUALITY COMMUNITY READING PROGRAM ACCOMMODATING SUB-POPULATION

There is an appropriate developmental reading curriculum provided for all learners, levels K-12.

There must be a curriculum provided for each learner moving through the reading program at a rate and level that is commensurate with his abilities. This includes provisions for the gifted learner as well as accommodations for the learner who needs more time to master the same curriculum.

There are curriculum adjustments in other subject areas for the learners who are unable to cope with the reading materials.

Concern must be demonstrated for those learners lacking the necessary tools to move through reading materials in the subject areas. A flexible instructional program considers the needs of the underachiever and provides the environment in which teachers may develop or have available those materials that allow these learners to succeed.

Racial, cultural, and sexual differences that. may have implications in terms of curriculum, methodology, organization, administration, and materials should be recognized and accommodated by the reading program.

The multi-ethnic/multi-cultural approach accommodates those factors which may affect attitudes toward self and subsequently influence the learning process. Learners should be able to maintain, expand and integrate their cultural background with what may be new values, traditions, and viewpoints. Materials should expand upon unique characteristics of the learner's cultural background as well as allowing him/her to identify with his/her cultural background.

Similarly, the school curriculum, organization and administration should attempt to reflect the population served.

Communities should work actively to utilize multi-ethnic/multi-cultural materials that reinforce and enrich the reading and learning experience for all.

There is provision made for gifted and/or high achieving learners.

A structure should be provided to allow high achieving students to move with maximum facility. The materials should be challenging to the exhibited potential.

There is a reading program available for the adult population.

7

There should be an effort made to make the populous aware of the various agencies that offer assistance to the adult in gaining basic functional reading skills.



Efforts should be made to locate, recruit, and encourage participants for an adult reading program.

Reading curriculum, resources, and facilities should be available to meet the needs of the adult population in the community. All resources and facilities in the community (including public facilities) should be considered.

There is an articulated quality pre-primary component that involves parents.

Communication between parents, pre-primary educational centers, and the schools is needed in establishing consistent basic expectations for entry into the primary grades.

A quality pre-primary component should have, as a dimension, a parent education program designed to help families turn their children's environments into learning experiences. The parent education program would address those language considerations upon which success in beginning reading is apparently based.

There is continuous progress organization of the reading curriculum so as to preclude gaps and omissions.

Continuous progress means that learners will be provided with a reading curriculum that guarantees sequential skill development in reading.

In order for learners to develop the skills needed to become literate functional members of society, new competencies should be mastered sequentially at a rate at which the learner is comfortable, utilizing appropriate approaches and techniques based on continuous diagnosis and evaluation.

Continuous progress encompasses coordination of all components of the reading program.



COMMITMENT TO THE QUALITY COMMUNITY READING PROGRAM

There is a commitment by teachers of reading to student learning.

Many factors must be present in order for learning to take place. The teacher must recognize that learning may not take place automatically after the presentation of the lesson. Follow-up, reteaching, individual attention may be required to assist learners to master needed skills.

All staff including administrators at every level should demonstrate their commitment to the importance, pleasure, and need for reading.

Commitment of administrators and staff is necessary in order for real change to take place. Programs must be supported by the total staff to be successful and effective. Student attitudes are often affected by educational models.



11

INTEREST AND ENJOYMENT IN THE QUALITY COMMUNITY READING PROGRAM

The reading program makes special provision for helping learners to perceive reading as an enjoyable activity.

Too often mastery of skills is stressed with no attempt to highlight the total process and its worth in personal fulfillment. Development of skill competencies is sometimes less than exciting which may "turn off" learners to the enjoyable aspects of the reading experience. Learners moving through any facet of the reading curriculum should be encouraged to view the reading act, not only as a necessary activity, but a pleasant one.

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EVALUATION OF THE QUALITY COMMUNITY READING PROGRAM

There is provision made to periodically evaluate the effectiveness of all facets of the reading program.

The evaluation process in any educational program is vital to its improvement and refinement. In order to "get the most" of the public dollar in terms of producing a literate populous, processes, materials, personnel, procedures, etc., must be reviewed. The review should be comprehensive in terms of all components of the system as well as objective in terms of meeting articulated program goals, competencies, and criteria of excellence.



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TGHT TO READ PROGRAM April 15, 1974 €.7

IN READING PROGRAMMING * THE CRITERIA OF EXCELLENCE

DIRECTIONS:

Below each ate your Local Education Agency's** performance in relation to the criterion as manifested by the/statements on either side of the page. The column at the left The column at the right represents total Listed below are the statments .ound in/the Criteria of Excellence in Reading Programming. represents no attempt to respond to the stated criterion. criterion is a scale on which you are ko manifestation of the stated criterion ** Local Education Agency (LEA) means school districts, Private schools, state institutions, or special schools.

STAFFING, PREPARATION, AND IN-SERVICE EDUCATION FOR PERSONNEL ASSOCIATED WITH THE QUALITY COMMUNITY READING PROGRAM

the authority, responsibility, and time for the development and maintenance of a quality school and community Each Local Education Agency has identified someone within the LEA's staff whose job description includes reading program.

> No one has the responsibility for the school and community reading program in the LEA.

Remarks:

the position. This selected person has adequet Director and one person has been selected for The LEA has approved the position of Reading that meet the needs of all school, adult and strategies to improve and deliver services time and authority to implement needed pre-primary populations.

> * Developed by the Oregon Right to Read Advisory Committee and the Oregon Right to Read Pilot Program.

There is a pro

of reading ski

non-certificat

such as teache

personnel asso

preparation for substitute

teachers, teacher aides,

volunteers, etc. prior

to service in the reading

There is a program at preparation in the instruction of reading skill. For all substitute teachers and/or non-certificated wit who work in the classroom, such as teacher access, volunteers, and other auxiliary personnel associated with the reading program,

There is a minimum of 15 hours of preparation for all substitute teachers. teacher aides volunteers, etc., prior to service in the reading program.

The preparation should include:

1. instructional techniques

program.

2. record keeping

administrative framework

ć

. physical plant

materials

6. competencies being developed at each level

. operation of equipment

other

There is continuous updating of new materials, techniques, etc.

The in-service is planned by the Reading Director and staff.

There is no program for the recruitment or training of volunteers in the LEA. Volunteers are not welcome in the school.

There is a cadre of trained volunteer reading helpers.

Volunteers are welcome in the school by the staff and administrators. ~ 9

Remarks:

There is a current list of persons willing to volunteer their time.

There is an organized program of recruitment.

There is a minimum of six hours training for volunteers to include:

- materials available
 - needed competencies
- administrative framework
 - record keeping system 4.
 - physical plant
- other
- All volunteers take part in training program.

The training program is planned by the Reading Director and staff.

> There is no provision made for in-service in the LEA.

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~ 9 S t_ 3 staff.

There is ongoing in-service education that is both intensive and extensive for the total certificated

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Remarks:

There are periodic (not less than monthly) programs of in-service to include:

specifics of the curmiculum for instruction rationale of authors of adopted curriculum

recommended teaching methods/approaches

evaluation process

record keeping procedures 3

administrative and organizational framework

training and working with aides, volunteers, etc ۰. % % %

instructional reading level

diagnosis/prescription

reading in the content area 10.

school resources

multi-cultural/multi-ethnic materials and approaches to learning

13.

A minimum of four hours per month is allowed for the Reading Director to prepare in-service.

Release school time is provided for participants to attend the in-service programs.

college, or university to award credit and/or salary increment the local board of education, There is no arrangement with for in-service.

There is an established incentive program for teacher in-service education in reading.

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Remarks:

university to apply in-service time toward academic There are arrangements made with the college or credit.

There is a system in operation approved by the LEA board of education in regard to receiving salary increment for credit earned in in-service. There is continuous communication between the Reading Director and the college and university.

> development of competencies There is no provision made the junior and senior high needed by the teachers at within the LEA for the in reading instruction school levels.

Opportunities are provided to junior and senior high school teachers in their subject areas to develop the competencies which will allow them to accommodate the varying reading achievement levels of their students.

Remarks:

There is an in-service program for junior and senior high school subject matter teachers to include:

instructional methods and materials

how to determine difficulty of reading material determination of instructional reading level

how to adjust instructional methods, approaches, how to determine concept difficulty how to recognize students having difficulty

materials, etc., to accommodate learners experiencing difficulty

multi-cultural/multi-ethnic materials and approaches to learning

In-service is planned by the local Reading Director and designated reading teachers.

There is a yearly assessment of staff competencies in reading instruction.

There is no provision made within the LEA to provide reading services at the junior and senior high school level.

Junior and senior high school teachers designated as reading teachers have a demonstrated knowledge of developmental reading as it relates to their local curriculum.

At the junior and senior high school levels, there is at least one full-time reading specialist on staff to provide specialized services in reading with the appropriate support personnel based on assessed needs.

There is a developmental reading program in operation as well as a system of identification of learners experiencing difficulty.

The reading teachers at the junior and senior high school levels have descriptions their knowledge of the developmental reading program.

Volunteers, aides, etc., are available to assist learners.

CRGANIZATION AND MANAGEMENT OF THE QUALITY COMMUNITY READING PROGRAM

There is coordination of all the administrative facets of the reading program

No provision has been rade for the identification of community resources related , to tutoring, adult education, pre-primary programs,

There is a system of identification of existing: parent education services adult education services pre-primary programs diagnostic services tutoring services 2 φ Remarks: ~

There is a system of information dissemination to parents, school personnel, etc.

There is communication among and between community resources and the Reading Director.

5



There is no record keeping system in operation in the

There is a record keeping system for individual learners.

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Remarks:

There is a system by which the information sheet is

There is a skill information sheet maintained for

each learner that lists reading skills.

updated daily.

the learner room to room, grade to grade, school to There is a system by which the skill sheet follows school, and program to program.

MAINTENANCE AND DISSEMINATION OF MATERIALS AND INFORMATION RELATED TO THE QUALITY COMMUNITY READING PROGRAM

accessible in order that they may be maximally utilized. library-media resources and services that are readily There exist quality school, public, and institutional

^ S Remarks: N

> in the evenings and summers. of the library-media center

There is no provision made within the LEA for the use

school personnel, teachers, librarians, teacher andes. A schedule has been developed including a roster of existing library-media center is open to the school Each school has in operation a system by which the and community population evenings and summers.

volunteers, etc., to staff the library-media center.

of the after-school hours (4:30 p.m.-10:00 p.m.) and 85 percent of available summer hours (9:00 a.m.-9:00 p.m. The library-media center is open at least 50 percent

The public and institutional library-media resources services available to school and community members. are utilized and included in plans for making

Special efforts have been made to encourage members of the community to use all library-media services.



There is no provision in the LEA for the reproduction and distribution of teacher-made materials.

There is an effort made to reproduce quality instructional and practice materials for distribution to the teachers of reading. Materials that allow learners to work independently should relate to the defined local curriculum.

There is a system in operation that catalogues teachermade practice and instructional materials for distribution throughout the LEA.

There is a system in operation at the building level that encourages teachers of reading to share materials.

There is a designated place within the LEA for the reproduction and distribution of instructional and practice materials.

There is no provision in the LEA for making the current reading curriculum available to the community. Staff is not involved in the development of the reading curriculum.

The reading curriculum is defined and made available to the public.

Remarks:

The LEA has available to members of the community the approved current reading curriculum articulated in language that the public at large can understand.

The reading curriculum dissemination point is centrally located.

Staff is involved in the development of the reading program.

Staff understands the goals of the reading program and the competencies necessary to meet the goals.

Staff has developed a hierarchy of reading skills.

The r programment of the r common the LEA for disseminating information about reading Remar achievement.

The results of the effectiveness of the reading program are made available annually to interested community members.

Remarks:

The LEA annually provides data concerning the progress of learners in that community.

There is a system in operation for the collection and distribution of reading scores.

DIAGNOSIS AND PRESCRIPTION IN THE QUALITY COMMUNITY READING PROGRAM

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There is accommodation for the varying moments and degrees of readiness, varying rates and styles of learning, and special needs and problems of all participants in the reading program.

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Teachers in the LEA are encouraged to become familiar ۷ Ŋ

Remarks:

There is no provision within the LEA for the individual differences in learners in terms of

style, rate. and time

of learning.

with and employ various approaches, techniques, etc.

There is opportunity provided as well as materials and staff to determine the needs of individual learners.

There is a system in operation that allows each learner to be taught at his/her instructional level.

All teachers subscribe to the teaching of learners at their instructional reading level.

All teachers in the LEA have the tools and needed background knowledges to determine instructional reading level for each learner.



includes the use of criterion-referenced instruments. There is a complete diagnostic testing system which

There is a system in operation for the diagnosis of 9 S e 7 the LEA for the diagnosis There is no provision in

each learner.

Remarks:

of learners.

of criterion reference instruments for use in diagnosis. The LEA has available and makes us

instruments utilized in diagnosis and to provide for There is adequate personnel to administer and score reteaching when necessary. The results of diagnostic procedures are immediately available.

There is a system for identifying learners with physical limitations which may impair learning. All available school and community resources will be utilized for screening. There is adequate staff to perform vision and hearing screening to all pupils in the LEA at least, once a ~

Remarks:

cation of physical limitathe LEA for the identifi-There is no provision in

tions of learners nor a system of referral.

The system allows for the testing of transfer students.

The LEA has on hand the list of referral agencies for those who need further services.

Provisions are made for adult and pre-primary screening Information from screening is immediately available.



THE DEVELOPMENTAL READING PROGRAM IN THE QUALITY COMMUNITY READING PROGRAM ACCOMMODATING SUB-POPULATIONS

There is an appropriate developmental reading curriculum provided for all learners, levels K-12.

> There is no developmental reading curriculum in operation in the LEA.

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There is an articulated developmental reading curriculum in the LEA for levels K-12.

Remarks:

There are appropriate materials, staffs, aides, etc., available for implementing the reading curriculum.

> underachievers in the LEA. made in subject areas for There is no adjustment

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materials.

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There are curriculum adjustments in other subject areas for

the learners who are unable to cope with the reading

The LEA recognizes that adjustments must be made for underachievers.

Remarks:

Feachers, curriculum specialists, subject area teachers, etc., are encouraged to develop materials that will meet the needs of underachievers.

Those involved should have adequate time for the development of such materials. The instructional program is flexible enough to allow for variation in achievement.

> multi-ethnic/multi-cultural There is no provision made in the LEA to utilize the approach to learning.

have implications in terms of curriculum, methodology, organization, administration, and materials should be recognized and accommodated by the reading program. Racial, cultural, and sexual differences that may

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Remarks:

as utilizing materials that represent many cultural approach to the teaching of reading by such things The LEA makes use of a multi-ethnic/multi-cultural and ethnic backgrounds and providing role models that include more than traditional sex roles.



There is provision made for the gifted and/or high achieving learners.

Remarks:

There is no provision in

the LEA for gifted and

high achieving learners.

There is provision made for these learners to move

gifted or high achieving learners.

There is a system in operation that identifies the

at their rate through the approved curriculum.

There are materials available that challenge gifted

or high achieving learners but assure sequential

skill development.

There is an enrichment program for gifted or high achieving learners that is coordinated in all subject areas.

There is no provision or interest in providing instruction in reading for the adult population.

There is a reading program available for the adult population.

There is an attempt made to identify and provide reading instruction services for adults (15 and over) by conducting a community needs assessment or by contacting such agencies as the Golden Agers, other senior citizen groups, the armed forces, etc.

There is a current list of school and community resour es that provides basic reading instruction so that appropriate referrals may be made.



There is no provision within the LEA for the pre-primary child.

There is an articulated quality pre-primary component that involves parents.

ဖ 'n Remarks: ~

There is an organized effort to educate parents of through the development and dissemination of handpre-primary children to the readiness kinds of activities that may be carried on in the home books, offering classes, etc.

Reading Director and existing pre-primary services.

There is communication and cooperation between the

Expectations for entry into the primary grades is articulated and agreed to by existing pre-primary service agencies, primary teachers and the LEA board of education.

> There is no provision in the LEA for continuous

curriculum so as to preclude gaps and omissions. 7

There is continuous progress organization of the reading

Records of the learner's acquired skills are avail-Time is recognized as a variable not as a constant able to teachers promptly so that new instruction may begin at that point. in reading instruction.

progress organization.

Remarks:

COMMITMENT TO THE QUALITY COMMUNITY READING PROGRAM

There is a commitment by teachers of reading to student learning.

> Teachers of reading believe end when the lesson for the and their responsibilities that learning is complete day is presented.

Remarks:

Teachers of reading are committed to the learner as manifested by: ٦;

keeping abreast of current innovations in the field of reading

following up recommendations of specialized staff

- providing adequate reinforcement for concepts and skills
- teaching to each learner's instructional reading level
 - teaching for mastery
 - developing a means of assessing whether learning has taken place 6.5

demonstrate their commitment to the importance, pleasure, All staff including administrators at every level should and need for reading.

> are not directly committed Administrators in the LEA to the reading program.

> > **40**

9 Remarks: N

reading as a pleasurable and profitable task by such Administrators in the LEA demonstrate commitment to things as:

- being a model -
- taking part in community and school reading activities
 - supporting and lobbying for reading and reading related concerns
- being an active participant in the planning and implementation of the reading program.

THE QUALITY COMMUNITY READING PROGRAM INTEREST AND ENJOYMENT OF PEADING IN

. The reading program makes special provision for helping learners to perceive reading as an enjoyable activity.

> having only a utilitarian Reading is perceived as purpose.

Remarks:

The LEA encourages reading as an enjoyable and recreational activity through such things as: 1. reading clubs at school

book fairs

- high interest library collections
 - supportive attitude of staff
- public and institutional library programs w.~ v.o
 - other

EVALUATION OF THE QUALITY COMMUNITY READING PROGRAM

There is provision made to periodically evaluate the effectiveness of all facets of the reading program.

for evaluation of the total The LEA makes no provision reading program

The LEA yearly assesses:

Remarks:

staff competencies in reading instruction achievement of learners

participation of volunteers

training and in-service components

diagnostic/prescriptive procedures adult and pre-primary components

THE RIGHT TO READ PROCRAM

SUPPLEMENTARY INSTRUMENTS

- A. Program Performance Plan
- B. Student Progress Plan

Frepared for the Oregon State Department of Education

September 1974 Fred C. Manasse Educational Management Lake Oswego, Oregon

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I. INTRODUCTION

Reading has been recognized as one of the most important programs in education and has been assigned one of the highest priorities by the Oregon State Department of Education.

Subsemently most educational institutions in this state have developed plans, appropriated special funds and spent a great deal of time and money on the development of reading programs. This special effort, coupled with a number of federal programs and funds have led to the proliferation of innovative practices, supplementary and remedial instructional staffing and supplies as well as significantly increased costs of reading instruction.

On the other hand, there has been a lack of concise and uncomplicated assessment and planning instruments to analyze the costs and benefits of programs or their elements.

The Program Performance Plan which is described in the following pages is designed to meet this need.

It can be used for the assessment and planning of cost effectiveness of an entire reading program of a district, school, grade or elements of reading programs such as the Title I contribution, etc.

It is designed to be supplementary to the Right To Read Planning Kit and should ultimately be incorporated into its appropriate phases.



The Student Progress plan is designed to:

- a) Assess individual student's reading performance at the beginning of the school year.
- b) Plan and monitor student progress during the school year.
- c) Assign basic and supplementary learning materials.
- d) Plan minimum weekly hours of reading for individual students.



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II. The Program Performance Plan

A. Criteria, Accounts and Parameters

The Program Performance Plan (exhibits 1 and 2) is designed to reflect six key measures of program performance.

- Direct instructional expenditure (Line 22)
 This consists of
 - a) Instructional salaries (including fixed charges)
 - b) Instructional supplies and services
- 2. Enrollment (Line 23)
- 3. Cost per student (Line 24)
- 4. Achievement (Line 26)
- 5. Attrition or mobility (Line 27)
 - a) Attrition reflects the percentage of students who dropped out or failed.
 - b) Mobility reflects the percentage of students who remained in the same school or school district for a given period of time.

6. Humanization

- a) Degree of personal attention to individual students.

 This factor depends largely on the student/staff ratio.
- b) Interest level and motivation value of the program
- c) Relevance.



B. Time Frame

The respective data for each of the measures and supporting accounts are computed and entered for a number of fi cal years - normally four.

The first or base year serves as a frame of reference. It would be in most cases last year or the year before improvements are implemented.

The last column on the right represents the norm or standard; it reflects full implementation of a program of improved reading performance.

C. Cost and Productivity Data

Cost and productivity data are extered on lines 1-24.

Lines 1-22 reflect direct instructional expenditures for the program under consideration.

The description and account codes follow the chart of accounts for public schools in Oregon and should be obtained directly from budget instruments or financial records available in the business office of the school district.

All cost data are shown in dollars.



The financial records as well as the budget does not normally allocate expenditures to individual instructional programs.

Therefore, the **Program Performance Plan-Worksheet** (exhibits 3 and 4) has been provided to ease the allocation of instructional salaries to programs.

It contains columns to list the names, functions as well as annual salaries for all staff members included in the 200 account series.

The column "Key" reflects the portion of the person's salary pertaining to the program.

For instance if a teacher, Mrs. White, has an annual salary of \$10,473 and devotes .3 of her time to reading, then .3 should be entered in the "Key" column and an amount equal to .3 of her salary should be entered under the heading "Allocation."

The determination of the salary allocation key is at times more difficult. For instance, in cases where reading is a byproduct of another educational program such as Head Start, kindergarten, social studies, etc., an estimate should be made of the portion of the program which could be considered a contribution to reading. For instance, one could estimate—by consensus—that .2 of a social studies program represents its contribution to reading.



There is no scientific or accurate method to compute this allocation, but this is not of major importance as long as the method is consistent within a school or district or over the time frame which is used for comparison.

It is advisable to maintain supplementary records which indicate how the allocations were arrived at for future reference.

Basically there are two methods of allocation recommended:

1. Direct Method ("A")

This is an estimate of the portion of an account directly pertainable to the program under consideration.

2. Allocation by Number of Students ("B")

In some cases the direct method may become too cumbersome.

An example would be library books and instructional materials. (Line 15) This normally would consist of a multitude of different expenditures and it would be very time consuming to identify and examine each one.

In those cases the allocation by number of students is recommended. That means the total expenditure shown in the budget for account 227 is allocated to the program in the same proportion as the total number of students in the institution to the number of students in the program under consideration.



If for instance the total expenditure in Washington Elementary School for library books and instructional materials (Account 227) is \$5,490 and the total number of students in the school is 610, then 61 students represented as enrollment in the reading program is .1 of the total student body. Therefore, .1 of \$5490 = \$549 should be entered as the pertinent expenditure.

The letter "A" and "B" in the allocation column should indicate which allocation method has been used.

Please note that line 23, enrollment, should be stated as full time equivalent student. For instance, if 305 students participate in reading instruction, but if only one fifth of the total instructional time is devoted to reading, the number of participating students—305—should be divided by five to obtain the number of full time equivalent students—61 (See further explanation on exhibit 5)

The program productivity index reflects the program productivity in relation to the desirable productivity for the target year (in the example the target year is 1976-77)

Before the productivity index can be computed, the cost per student data on line 24 must be deflated. The assumed



annual inflation factor for salaries and cost is shown at the bottom of exhibit 2. In the example it is 7%.

The deflated values are as follows:

The program productivity index is computed by dividing the deflated value of the cost per student for the target year by the deflated cost per student for the year under consideration and multiplying the result by 100.

For instance: Computing the productivity index for the year 1973/74

Deflated value of cost per student for the year (1976/77) \$1,130

Deflated value of cost per student for year under consideration (1973/74) \$1,200

Therefore:

Productivity index for $1973/74 = \frac{1,130 \times 100}{1,200} = 94$

D. Quality Data

Quality data are expressed as point values along a scale on which 100 points represent the desired goal.



In order to specify each quality measure (benefit) as well as the performance indicators, test methods and point values - Benefit Specification forms have be provided (Exhibits 6-11).

For each quality measure such a form must be completed.

Exhibits 7-11 show examples for each of the quality measures used in the program performance plan (Exhibit 2).

The program quality index (Line 32 on Exhibits 1 and 2) is the average of Lines 26, 27 and 31.

The program performance index (Line 33) is the average of lines 25 and 32. It reflects the relationship of program performance for any given year to the present performance.

E. Program Performance Plan For Schools Using the New Accounting and Budgeting System.

Exhibit 14 shows an example of the Program Performance Plan with account codes based on the New Accounting Handbook II Revised.

All further explanations and definitions can be found in the School Business Management Bulletin-SEM-73-1--published by the Business Systems section of the Oregon Department of Education 1973.



III. The Student Progress Plan (Exhibit 12 and 13)

The Student Progress Plan should be prepared for each individual student.

Under the heading "Learning Materials" the basic as well as the applicable supplementary media should be listed.

Those materials which the student should use or master in a given year are provided with a checkmark.

Whenever a booklet has been completed, the data is entered in the left hand column.

The bottom portion of the instrument is designed to plan and monitor student progress.

It assumes the existence of a structured and sequenced ladder of skills for each skill area, such as word recognition, vocabulary etc.

For every skill step point values are assigned on the scale ranging from 0-100, where 100 points represent the objectives required for 12th grade.

A few weeks after the beginning of the school year criterion referenced tests are administered and the resulting point values are entered under the heading "Beginning."



At the same time the expected progress is charted by estimating and entering the point values under the heading "End of Year-Projections."

Corresponding data are entered for the beginning and projected assessment scores, for instance the annual scores of the Metropolitan Tests.

Furthermore the minimum weekly levels of reading are determined.

During the month of December, progress is recorded in the appropriate column and the minimum weekly hours of reading may be adjusted.

At the end of the year, the actual achievement data are entered.



IV EXHIBITS



PROGRAM PERFORMANCE PLAN

PROGRAM	RAH		PREPAR	PREPARED BY:		DATE		PRE	PRELIM JARY	
			APPROV	ED BY:		DATE		PINAL	12	
		ACCOUNT		19	to 19	19 to	61	19 to	19	19_to19_
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		fixed charges	-, -							
_	211,212	Principals	1							
	213	Teachers								
	214.1		3							
	214.2	Child Ser	7			-				
	214.6	Guidance Counseling	5							
	214.8	Improveme	9					+-		
	215.3		7							
	215.5	Substitutes,	8							
	219	Aldes	6	T -						
		Other Instr. Salaries (All Funds)	10							
		Charges	11							
λl		Instr. Sal. & Fixed Charges	12							
LIAI	220	B. Supplies and Services	13							
on i	226	,								
	227	Library Books & Instr. Matr.	15					1		
NG.	236	Contracted Services	16			1		+		
	245	Travel Expenses	17							
_	290	Other Instructional Expenses	18				† -			
	295	1	19					+.		
		Other Supls.& Serv. (All Funds)	20					-		
		Instr. Supplies and Services	21							
		Total Instr.Sal., Supla., & Serv.	22							
		Enrollment (in Adm) FTE	23							
			24			-	 	+		
		Program Productivity Index	25			- 	-			
		Achievement	26							
		Attrition or Mobility	27							
		Humanization: Personal Attention	28							
		" : Interest & Motivation	29			,				
IAU		levance	30							
		Humanization (Average 28-30)	31							
		PROGRAM QUALITY INDEX	32							
TOTAL		×	33					_		
INFLATION	FACTOR:					#				



PROGRAM PERFORMANCE PLAN



PROGRAM PERFORMANCE PLAN WORKSHEET - SALARIES

	PROGRAM								, 				DATE	
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PROGRAM PERFORMANCE PLAN WORKSHEET - SALARIES

<u> </u>	PROGRAM (GTON E	LEME	NTARY -	READI	NG P	ROGRA	M			Sen	DATE	974
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11-212	Janes, A.	Princ	20340	.03	622				 		<u> </u>			
	Smith, B.	Dir.	18240	.21	3,896				 					
	TOTAL				4,518				<u> </u>			 		
												 		
212	Black, D.	Tchr.	775^	1.5	3,876									
213	White, C. Greene, E.		10473	1.3	3,142									
	Greene, E.	<u> </u>	13725	1.3	4,118									
	Blue, F.		8506	1.3	2,552									
	Gross, G.	 	11001	1.3	3,300									
	Hobbe, A.		11220	1.3	3,366									
	Ponne, N. Welters, B.		139/5	1.11	1,537									
	Brooks, C.		7752	1.11	853									
	Little, A.		9120	1011	1,369									
	Wiley, B.	7	8506	1 1 1 1	936									
	TOTAL Teac	hers	0300	1 • 1 1	25,942									
		,		+	23,342						-			
214.1	Johnson, E.	Libr.	14444	.21	3.091		+				<u>-</u>			
				1						* 	- "			
214.2	Lieber, F.	C. Ser	10709	.5	5,355	-						 ¦		
	Bone, C.		12445	.67	8,301					+ +				
	TOTAL				13,656					+			\dashv	
214.6	Mitchell, B	Couns	6863	.21	1,469									
	Fine, C.	\	5830	.21	1,248		$ \perp$							_
214 8	TOTAL Gui	ance			2,717									
215 3	Improvement McCaully, F.	OI IN	AEAT	Lon	309 972									
	Taro, D.	Sect.	3830											
ł	Lorey, A.		2063	71	441	 -								
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215.5	Substitutes	Part	-Tine		576		-+				 -+		-+	
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219 [Johnson, A.	Aide	1764	1.0	1,764	-+		+			 -+	+		
	Townsend, A.		1710	.21	366		$-\dagger$			-+				
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-	Other Instr.													
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	GRAND TOTAL				61.172									
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TAL A	NNUAL SALARI	ES	[70,372						-			
CAND	FIXED CHARGES	-	<u></u>		. • • • • • • • • • • • • • • • • • • •									
ERIC					+45									

FULL TIME EQUIVALENT STUDENTS

PROGRAM: WASHINGTON ELEMENTARY SCHOOL - READING PROGRAM

GRADE OR SECTION	STUDENTS	AVERAGE DAILY HOURS OF READING
1 A 1 B 2 A 2 B 3 A 3 B 4 A 4 B 5 A 5 B 6 A 6 B	24 23 24 25 25 24 26 27 27 27 27 27 26	1.2 1.2 1.2 1.2 1.2 1.0 1.0 1.0 1.0
•		
TOTAL	305	13.2
Average Daily hours of reading/section	n	1.1
Average daily hours of school		5.5
Ratio of reading to school hours		.2
Full Time Equivalent Students	305 x .2 = 61	



BENEFIT SPECIFICA	ATION	!S											
PROGRAM:													
BENEFIT:													
PERFORMANCE INDIC	CATOR	\.				 -				 -			
													
. –	TI	EST 1	METH	OD A	ND S	PECI	FICA'	TION	<u> </u>				
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				ATT									
	ī		K	ATIÑ	is SC	ALE	<u> </u>	<u> </u>		Τ	1		
POINT VALUE	0	10	20	30	40	50	60	70	80	90	100	110	120

PROGRAM: REALING PROGRAM - WASHINGTON ELEMENTARY

BENEFIT:

PERFORMANCE INDICATOR:

Raw Scores on Metropolitan Reading Test

TEST METHOD AND SPECIFICATIONS

Follow instructions contained in Manual for Administration of Metropolitan Reading Tests (1970)

Forms F and G

Publisher: Harcourt, Brace, Jovanovich

			R	ATIN	ig so	ALE		-					
RAW SCORES	28.3	30	31.	33.	335	36.7	38.3	40	41.	43.3	45	46.7	48.3
POINT VALUE	o	10	20	30	40	1	60	70	80	90	100	110	120

PROGRAM: READING PROGRAM - WASHINGTON ELEMENTARY SCHOOL

BENEFIT: MOBILITY

PERFORMANCE INDICATOR:

Percent of 6th grade students who began their studies in first grade in the same school.

TEST METHOD AND SPECIFICATIONS

Business office to compile data anaually.

			R	ATIN	G SC	ALE							
Percent of students who began studies in first grade.						30	35	40	45	50	55	60	65
POINT VALUE	0	10	20	30	40	50	60	70	80	90	100	110	120



PROGRAM: READING PROGRAM - WASHINGTON ELEMENTARY SCHOOL

BENEFIT: HUMANIZATION: A. Personal attention to students

PERFORMANCE INDICATOR:

Student/Staff (and adults) Ratio

TEST METHOD AND SPECIFICATIONS

Compute annually the student/staff (and adults) ratio.
This includes aides and volunteers.

Part-time help should be converted to full-time equivalent.

5.5 hours/day = 1 full-time equivalent person.

Supplementary and remedial instruction should be included.

			R	ATIN	G SC	ALE							
Full-time equivalent Persons/Student						27	24	21	18	15	12	9	6
POINT VALUE	0	10	20	30	40	50	60	70	80	90	100	110	120

PROGRAM: READING PROGRAM - WASHINGTON ELEMENTARY SCHOOL

BENEFIT: HUMANIZATION: B. Interest level and motivation

PERFORMANCE INDICATOR:

Degree to which program is interesting and stimulating.

TEST METHOD AND SPECIFICATIONS

Judgment based on student opinion.

It may be desirable to obtain peer evaluation by teachers in addition anually a questionnaire is filled in indicating the following levels:

- 1. Dull
- 2. Medium
- 3. Interesting
- 4. Highly stimulating and motivating

			R	ATIN	G SC	ALE				<u></u>		<u> </u>	
Level of Interest		-					1		2		3		4
POINT VALUE	9	10	20	30	40	50	60	70	80	90	100	110	i 20



PROGRAM: READING PROGRAM - WASHINGTON ELEMENTARY SCHOOL

BENEFIT: HUMANIZATION: C. Relevance

PERFORMANCE INDICATOR:

Degree to which instruction is relevant and helpful.

TEST METHOD AND SPECIFICATIONS

Annual evaluation by reading director based on classroom visits and review of supplementary materials.

LEVELS: 1. Lack of relevance

- 2. Medium
- 3. Good Relevance
- 4. Exceptional relevance

			R	ATIN	G SC	ALE	,						
Level of relevance							1		2		3		4
POINT VALUE	0	10	20	30	40	50	60	70	80	90	100	110	120

Name:			Year:	
Grade, Section:			Teacher:	
Completion Date		Learni	ing Materials	
	A. Basic	_		
				`\
		-	•	
			. ,	
•	B. Suppl	ementary		
			•	•
A CHIT THE COLUMN			END OF Y	/FAR
ACHIEVEMENT	BEGINNING	DECEMBER	PROJECTION	ACTUAL
Readiness		-	,	
Word Recognition				
Vocabulary				
Comprehension				
Rate				
Total				
Assessment Score				
Minimum Weekly Hours				



Name: BROWN, Edv	rin			Year: 1974/75	
	2 B			Teacher: A. Gree	n
Completion Date		Ų.	Learni	ng Materials	
11/5/74 12/8/74 1/10/75	X X X X	Helicor May I C We Are Seven i Lipined The I How I With	is a Duck ters and Ginge	ding gs	
	x	Weekly	Digest: Read	ing Skill Builder eading Lab 10	
ACHIEVEMENT		BEGINNING	DECEMBER	END OF Y PROJECTION	EAR ACTUAL
Readiness		90	95	100	98 .
Word Recognition		30	35	40	45
Vocabulary		16	20	26	27
Comprehension		12	16	19	, 23
Rate		14	18	24	26
		S. Carlotte			HE POINT
Assessment Score		, 45		47	48
Minimum Weekly Hour		5.0	5.5		



PROGRAM PERFORMANCE PLAN

		(Using New Accou	Accounting a	and Budgeting		System)					
FRUCKAM	§			PREPARED	BY:		Ψď	DATE	PRE	PRELIMINARY	
			-	APPROVED	_ [←DATE	TE	FINAL	W	
		ACCOUNT		•		to 19	19 t	to 19	19 to	to 19_	19 to19
CRITERIA	OBUECT	DESCRIPTION	LINE	ALLOC.	BASE	YEAR	i				STANDARD
		A. Instructional Salaries and						ACIOAL	Y Y	ACTUAL	PLAN
	5									٠	
·	3 5	Tructpars, Supervisors	1	_			,				
	3 5	Tar	2				-				
	3 6	Librarians	3								
	301	Child Services	7						†		
	3	Guidance Counseling	2						+		
	100	Improvement of Instruction	9			-					
	200	Secretarial, Clerical Assts.	7						†		
	100	Substitutes, Part-time	80								
	8	Aldes	6				1				
		Other Instr. Salarics (All Funds)	10							;	
•	82	Fixed Charges	11		-						
	1006200		12						1	+	
IA:		lies			#				#		
ITC	¥00	Instr. & Related Supplies	13								
חמפ	4 00,	8,	14	 				+-	+	-	
KOI	Ş	Library looks & Instr. Matr.	15								
ď	8	tces	16				+				
	332	Travel Expenses	17				+				
ن ن		Other Instructional Expenses	.18					-			
	312	vice Training	19				+		+		
	8	Other Supls. & Serv. (All Funds)	20						+		
	908	Instr. Supplies and Services	21								
	004	Total Instr. Sal., Supls., & Serv.	22				#		#	- 	
		Enrollment (in Adm) FTE	73		 			11	#		
		udent	24		+			1	-		
		Program Productivity Index	25				1		+-	-	
		Achievement	26					-	+		
	•	Attrition or Mobility	27						+		
Y (Tu	<u></u> -	Humanization: Personal Attention	28		+		+	-	+		
II.	<u> </u>		29						+		
IAU TU(Relevance	30	1	+		+	+	-		
0)		Humanization (Average 28-30)	16	1				1	1		
		1	32				1		+	+	
TOTAL		i ii	+ ;;;	#		-	#	#			•
	-	INDEX	33								-
	racrok:										