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ABSTRACT

The 5th annual report of the President to Congress on the availability of government and government-assisted services to rural areas, this report outlines executive branch efforts to improve services to rural America during fiscal year (FY) 1973. Services to rural America are measured by comparing the distribution of FY 1973 outlays in 5 broad program categories, based on 226 selected Federal programs, with the distribution of the total population grouped along a 6-part urban-to-rural dimension. This comparison provides insights as to which population groups, with respect to the dimension of their rural or urban character, are influenced most by the total package of Federal programs. The geographic unit chosen as the basis for population distribution is the substate planning and development district. The 546 designated districts in the country, in addition to being grouped according to their urban-to-rural dimension, are grouped according to their rate of 1960-70 population growth and 1969 median family income. Analysis based on these groupings measures differences in per capita Federal outlays among declining and fast-growing districts and among low-income and high-income districts. The appendix presents the distribution of fiscal 1973 and fiscal 1972 total and per capita Federal outlays for counties grouped along an urban-to-rural dimension. (Author/NQ)

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RURAL DEVELOPMENT

FIFTH ANNUAL REPORT
OF THE PRESIDENT
TO THE CONGRESS
ON GOVERNMENT SERVICES
TO RURAL AMERICA

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FIFTH ANNUAL
REPORT OF THE PRESIDENT
TO THE CONGRESS ON
GOVERNMENT SERVICES
TO RURAL AMERICA

(Pursuant to Title IX,
Section 901(e), of the
Agricultural Act of 1970)

[1974]

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INTRODUCTION

This is the fifth annual report of the President to the Congress on the availability of government and government-assisted services to rural areas. The report is prepared in response to section 901(e) of the Agricultural Act of 1970 (P.L. 91-524). The first section of this report outlines executive branch efforts to improve services to rural America during fiscal year 1973. The second section measures services to rural America by comparing the distribution of FY 1973 outlays in five broad program categories, based on 226 selected Federal programs, with the distribution of the total population grouped along a 6-part urban-to-rural dimension. This comparison provides insights as to which population groups with respect to the dimension of their rural or urban character, are influenced most by the total package of Federal programs. The geographic unit chosen as the basis for distribution of the population is the substate planning and development district. The 546 designated districts in the country, in addition to being grouped according to their urban-to-rural dimension, are grouped according to their rate of 1960-70 population growth and 1969 median family income. Analysis based on these groupings measures differences in per capita Federal outlays among declining and fast-growing districts and among low-income and high-income districts.

The appendix presents the distribution of fiscal 1973 and fiscal 1972 total and per capita Federal outlays for counties grouped along an urban-to-rural dimension. These data are given to permit comparisons among outlay data as they were analyzed in the fourth annual report, which covered fiscal 1972 and which centered on county groups rather than on the multicounty district groups used in the present report.

Part I

IMPROVING GOVERNMENT SERVICES TO RURAL AMERICA, FISCAL YEAR 1973

In fiscal 1973, executive branch determination to strengthen economic opportunity and community life throughout rural America was matched by unprecedented efforts to improve government services to rural communities. Among the most significant action was formulation of the national policy for implementation of the Rural Development Act of 1972, major legislation given overwhelming support by the Congress and signed into law by the President on August 30, 1972.

The Act strengthens many of the longstanding, agriculturally related activities of the Department of Agriculture, adds significant new authority to USDA for programs for accelerating the development of rural areas, and directs all executive branch departments and agencies to give first priority to rural areas when locating new offices and other facilities.

Major program authorities in the Act are for loans and grants for water and waste disposal facilities and other essential community facilities; assistance for local fire fighting purposes; guaranteed loans for commercial and industrial projects to improve job opportunities; expansion of rural development and small farmer extension and research; grants for pollution abatement; cost-sharing assistance with landowners for conservation and environmental protection purposes; and a national land inventory and monitoring system.

In addition, in a major innovation that gives statutory authority for greatly expanded emphasis on rural development by the entire executive branch, the Act directs the Secretary of Agriculture to lead and coordinate a nationwide rural development program using the services of all Federal departments and agencies in cooperation with state and local rural development programs. And a related provision directs the Secretary to establish national rural development goals in housing, community facilities, employment, and other key areas where accomplishment of objectives will require the fullest efforts of all departments and agencies with appropriate resources and services that can be directed to rural America.

A number of the Rural Development Act's provisions were implemented by USDA shortly after enactment of the law--for example, insured watershed project loans and insured farm-operating loans. Regulations for implementing major new programs and provisions, entailing formulation of national policies and procedures for accomplishment of Federal-State-local rural development coordination, were in final stages of development by June 30, 1973. 1/

In response to a major administrative directive in the Act, the President appointed an Assistant Secretary of Agriculture for Rural Development--the first time in the history of the Department that a position at the assistant

1/ Regulations for implementing portions of the Rural Development Act were published in the October 18, 1973, Federal Register, and funds were appropriated in November 1973. Therefore, a fuller discussion of executive branch activities to improve services to rural America through Rural Development Act authorities will be included in the successor to the present report, which will cover fiscal year 1974.

secretary level was assigned exclusively to the problems of rural development. Following this, the Department established a distinct agency--the Rural Development Service--to implement Section 603 of the Act. This is the section calling for national rural development leadership and coordination, national rural development goal-setting, program evaluation, and other leadership and evaluative functions for the overall purpose of ensuring that nonmetropolitan communities receive an equitable share of Federal resources and services needed to improve the quality of life in rural America.

In a related move, the Department underwent a major reorganization, bringing the Rural Development Service, the Farmers Home Administration, and the Rural Electrification Administration under the leadership of the new Assistant Secretary for Rural Development to provide a focal point for USDA rural development action.

In addition to these and other actions related to implementation of the Rural Development Act, other fiscal 1973 activities of executive branch agencies were marked by increased efforts to extend the availability of Federal services to rural communities--especially services directed to critical unmet needs of such areas as employment and community facilities and services. The data and analysis in the second part of this report compare Federal program outlays for the year with population distribution along an urban-to-rural dimension, to indicate the availability of program services to rural people compared with urban people. Also, data given in the appendix to permit comparisons between fiscal 1972 and fiscal 1973 show program areas exhibiting absolute increases in outlays to rural areas over the 2 years and improvement in proportions going to rural areas.

The year's activity with respect to financial outlays going to rural areas was paralleled by major efforts of Federal departments to improve services to rural residents through program innovations, administrative initiatives, and cooperative arrangements. Selected examples of such actions, along with highlights of increases in outlays to rural America, are as follows:

* In a major step to improve the delivery of its services to rural areas, the Department of Health, Education, and Welfare established in June 1973 an Office of Rural Development (ORD), under the supervision of the Assistant Secretary for Human Development. ORD is providing within the Department a focus for all HEW concerns relating to rural development and is the Department's official link to other executive branch departments in support of the Rural Development Act's mandate for inter-governmental coordination in rural development. ORD has been directed to identify barriers to the delivery of HEW services in nonmetropolitan areas; to design and recommend human services delivery systems for these areas; to coordinate HEW efforts with other Federal agencies for the purpose of delivering human services to target areas; and to represent the Department on interdepartmental task forces concerned with rural development.

* To augment the rural development coordinating capability of the Secretary of Agriculture, an Interdepartmental Assistant Secretaries Working Group for Rural Development was established with representation from the Departments of Health, Education, and Welfare; Housing and Urban Development; Defense; Labor; Commerce; and Transportation; the Environmental Protection Agency and the Small

Business Administration; plus other departments and agencies having responsibilities that relate significantly to rural development. The Group is chaired by the Assistant Secretary of Agriculture for Rural Development and is working to develop rural development policies and strategies to further the efforts of the executive branch in accomplishing improved and expanded services to rural America.

* During the year, the greatly increased emphasis on rural development at the national level was also reflected in the enlargement of the National Rural Development Committee membership from the six original USDA agencies to eleven. Joining the Economic Research Service, Extension Service, Farmers Home Administration, Forest Service, Rural Electrification Administration, and Soil Conservation Service as member agencies were the Agricultural Research Service, Agricultural Stabilization and Conservation Service, Cooperative State Research Service, Farmer Cooperative Service, and Rural Development Service. This expanded membership more accurately reflects the wide scope of involvement of USDA agencies in rural development and will enhance the Department's efforts to accomplish coordinated and improved delivery of services to rural Americans.

* Under Economic Development Administration programs, Federal grants and loans for public works and development facilities accruing to nonmetro America totaled \$90 million--up by \$12 million from FY 1972. These grants and loans are targeted for the construction of public facilities, such as water and sewer systems, access roads to industrial parks, and vocational schools, needed to initiate and encourage long-term economic growth.

* During the year, electric systems financed by USDA's Rural Electrification Administration added 380,870 new consumers, and telephone borrowers added 207,484 new subscribers to their lines. REA's expanded loan programs helped the 1,900 REA electric and telephone systems to continue to extend service to more than 26 million people in 46 States. Efforts to extend and improve these utilities services to rural Americans will be facilitated by P. L. 93-32, the amendment to the Rural Electrification Act of 1936, signed by the President on May 11, 1973, which provides expanded resources through REA for financing electric and telephone services. The new legislation created insured and guaranteed loan programs and established the Rural Electrification and Telephone Revolving Fund in the U.S. Treasury as the source of REA funds. The law also made possible outside credit assistance for the development and improvement of rural utility services.

* Direct and insured loans made to borrowers in nonmetropolitan areas under the Small Business Administration's small business loan program increased from approximately \$444 million in FY 1972 to about \$620 million in FY 1973.

* In a Department of Agriculture effort aimed at housing-short rural America, the Extension Service and Farmers Home Administration (FmHA) developed cooperative arrangements for providing counseling to families receiving or expecting to receive FmHA housing financing. Counseling included assistance in the selection of an appropriately designed home, performance of home repairs and maintenance, use and maintenance of home appliances, the choice and repair of home furnishings, remodeling alternatives, money management, site selection and development, landscaping, and similar subject areas related to successful home ownership.

* To expand employment opportunities for rural Americans, USDA's Farmer Cooperative Service and Extension Service joined together in an educational program to help rural residents develop craft cooperatives. The program has also led to the development of numerous craft and heritage fairs that, with the cooperatives, have helped native American crafts become an economically viable industry.

* The Veterans Administration, in a continuing effort to assure access to its medical care program throughout all areas of the country, established four new satellite outpatient clinics to bring services closer to veteran patients in rural areas. The clinics provide pre- and post-hospital care as well as continuing medical care for chronic disabilities. The clinics are intended to eliminate the need for traveling long distances to receive required medical care and are established in areas of the country where government medical facilities are otherwise not available. During the year, three VA hospitals also developed plans for rural outreach programs. The White River Junction (Vermont) Veterans Administration Hospital, adding to its outreach program in alcoholism, planned programs to cover medicine, surgery, and psychiatry. The Iowa City and Oklahoma City Veterans Administration Hospitals both developed comprehensive plans to deliver health care to veterans in an entire region of the respective States using subclinics and in one instance, cooperative ventures with community clinics. In addition, as part of the President's National Assistance for Veterans' program, VA mobile vans to reach rural veterans with nonmedical benefits and services visited 1,087 locations in 24 states, contacting 58,669 veterans. The VA had 10 vans in operation by the end of the year, all of them staffed with trained veteran benefits counselors to offer assistance on all veterans benefits plus job placement, job training, apprenticeship counseling, and other nonmedical benefits to help veterans achieve a rapid social and economic readjustment to civilian life and obtain a higher standard of living for themselves and their dependents.

* In fiscal 1973, the Department of Agriculture initiated major administrative and planning actions to build more effective working relations with non-metropolitan planning district agencies and to utilize their services in programming USDA-supported projects at the local level. To assure effective liaison between Farmers Home Administration and state planning districts, State FMHA directors undertook to adjust certain administrative boundaries of the agency to bring these in line with boundaries of the planning districts. Where possible, State Extension Services have also taken action to adjust their administrative boundaries in this way. The Soil Conservation Service, in providing planning, technical, and financial assistance for local Research, Conservation, and Development projects, also ensures that new RC&D projects conform with official State planning district boundaries.

The Forest Service has entered into a number of agreements to provide accelerated forest conservation development and assistance to State planning agencies. The Service now has a specific policy of providing specialized planning assistance covering forest and related lands to State planning agencies and multicounty and county planning commissions.

And in a major support service to the district agencies and also to the increasing number of Federal departments and agencies programming their activities in line with substate district boundaries, the Economic Research Service

strengthened and expanded its Development District Information System during the year. ERS revised its reports for 31 states, issuing up-to-date information on designated multicounty planning and development districts plus Councils of Government, Economic Development Districts, RC&D project areas, and Regional Planning Commissions. New maps of multicounty planning and development districts and a U.S. Directory of local Economic Development Districts and officials were also issued.

* The Rural Development Service, USDA, initiated and developed plans for the Rural Development Leaders School, the first session of which was held in Nebraska in August 1973. The School is designed to lend national focus to rural development through the upgrading of local rural development leaders' skills and knowledge in the rural development process. Regional sessions of the Schools are conducted for approximately 100 selected citizen leaders several times annually. A prime aim of the week-long course is to improve participants' knowledge of the broad array of rural development assistance available and the means to take advantage of it, and to upgrade their skills in community development leadership and organization to assist them in participating in development projects in their home areas.

* Efforts of the Department of Labor and the public Employment Service to improve the delivery of employment and manpower services to rural residents resulted in significant progress in fiscal 1973. Recognizing that practical problems in serving a clientele scattered in relatively low-population areas has meant that rural people have not had the same access to public employment services as city residents, the Employment Service continued work to correct the imbalance and improve services. A training package describing the problems faced by rural jobseekers and suggesting new ways of solving them was developed for State and local ES staffs. A model providing ties between small rural ES offices and fully equipped offices in neighboring cities of up to 50,000 persons was installed in 17 areas and 13 States by the fall of 1973. And the Employment Service further computerized its job placement service, with the result that 34 statewide job banks were in operation by the end of the fiscal year to improve the worker mobility of rural people and others in particular need of wider exposure to job opening listings.

Operation Hitchhike--an exploratory program funded by the Department of Labor for the development of new methods to deliver manpower services to rural residents--was expanded to 18 projects during the year. These consisted of multicounty projects in 17 States plus one Indian Reservation project. Operation Hitchhike, started in fiscal 1972, was designed to deliver manpower services to rural people through cooperative arrangements between State Employment Services and other existing rural institutions, such as Extension Service county offices. In the first 2 years, this pilot project demonstrated that employment services can be provided as economically in thinly populated rural areas as in urban areas.

* In its first year of operation, fiscal 1973, the general revenue sharing program allocated approximately \$1.5 billion in financial resources to State and local governments in nonmetropolitan areas.^{2/} Resources are allocated on the basis of population, need, and tax effort, with one-third designated to the

2/ A part of these funds represents retroactive payments for fiscal 1972.

State governments themselves and two-thirds distributed to local governments. No doubt these funds were used for a wide array of priority projects such as health services, recreation, and environmental protection. Under the program, funds were made available to States and localities with a minimum of restrictions in the belief that State and local governments are in the best position to identify and solve local problems.

As the foregoing highlights illustrate, as the following pages document in detail, fiscal 1973 was a year of increased and improved effort to expand services to the residents of rural America. It was also a year of even greater promise, with the Rural Development Act going into operation, with important legislative proposals before the Congress that would complement the Act's programs, with an ever-increasing determination on the part of State and local governments and private citizens groups to improve rural America as a place to live and work, with the Congress in its oversight work striving to strengthen legislation and legislated programs aimed at rural needs, and with rural development starting itself, as a movement that will not be held back, to take hold all over the country. It is the hope of this Administration that future years will show that the promise of the key year of 1973 was well founded. This is crucial not only for the residents of the smaller cities, towns and villages and the open country that makes up rural America. It is crucial also for the entire Nation. For development of our rural areas is a vital element of our national efforts to achieve balanced growth, to bring balance to our economic activity and human settlement patterns by widening options related to ways of living and working and to types of communities one chooses to do this in.

Part II

GOVERNMENT SERVICES TO RURAL AMERICA MEASURED BY FEDERAL OUTLAYS, FISCAL YEAR 1973

SUMMARY

Analyzed in this part of the report are 226 programs which accounted for \$215 billion (or 75 percent) of the \$285 billion in total Federal outlays for FY 1973. Excluded are classes of outlays having only a minimal impact on development. For analytical purposes, the selected program outlays were divided into five program categories:

- (1) Agriculture and Natural Resources--direct payments to farmers, conservation programs, and farm loan programs of the Department of Agriculture and the parks and forest programs of the Department of the Interior;
- (2) Community Development--programs in urban renewal, loans or grants for economic development, small businesses, environmental protection, community facilities, and transportation, and revenue sharing;
- (3) Housing--the housing grant and loan programs of the Department of Housing and Urban Development (HUD) and USDA, the home mortgage insurance programs of HUD, housing loans of the Veterans Administration, and the Indian housing grant program of the Interior Department.
- (4) Human Resource Development--programs in income maintenance (such as social security and welfare), education, vocational rehabilitation, health services, employment opportunities and manpower training and development; and
- (5) Defense, Space, and Atomic Energy--all programs of the Department of Defense, the National Aeronautics and Space Administration (NASA), and the Atomic Energy Commission (AEC).

Federal outlays from the 226 programs are measured according to their distribution among substate planning and development districts grouped into six categories along an urban-to-rural dimension. The categories range from districts containing at least part of a Standard Metropolitan Statistical Area (SMSA) having 1 million or more people to a totally nonmetro district having less than 25,000 urban residents.

In Federal programs selected for this analysis, over three-fourths (78.8 percent) of outlays accrued to the two most urban district groups. However, 77.3 percent of the U.S. population resided in these two district groups, suggesting that per capita outlays for these two groups were only slightly higher than the U.S. per capita figure. In fact, on a per capita basis, Federal outlays did not vary greatly across the six groups of substate planning and development districts. Per capita Federal outlays totaled \$1,059 at the U.S.

level and ranged from \$1,083 in lesser metropolitan districts with more than 50 percent of their population residing in SMSA counties to \$918 in the lesser metro districts with a majority of the population living in nonmetro counties.

Although the level of per capita Federal outlays was the same in the most urban districts (greater metro) as in the most rural districts (totally non-metro districts with less than 25,000 urban residents), the composition of Federal outlays accruing to these two district groups was quite different. Whereas outlays for agriculture and natural resources comprised less than 1 percent of total outlays in the greater metro districts, they comprised one-fifth of all Federal outlays in the most rural districts. While program outlays for community development were higher, as a percent of total outlays, in the most rural districts than in the most urban districts, the reverse was true of housing outlays. Federal outlays for human resource development were slightly higher in the most rural districts than in the most urban districts.

The largest difference in the composition of Federal outlays accruing to the most urban districts compared with the most rural districts was in defense outlays. Per capita defense outlays were over three times higher in the most urban than the most rural district group--\$399 in contrast to \$123. In the most urban district group, more than 1 in 3 dollars of Federal spending was for defense, compared with only slightly more than 1 in 10 dollars in the most rural group.

Across all programs, the per capita level of Federal outlays was virtually the same in districts with substantial 1960-70 population declines as in rapidly growing districts. Per capita outlays in districts whose population declined 5 percent or more during the 1960's totaled \$1,178 compared with \$1,172 in districts with 1960-70 population growth rates of 13.3 percent or more. But again the program mix was quite different, with the declining districts having substantially greater per capita outlays for agriculture and natural resources, community development, and human resource development than did the rapidly growing districts. On the other hand, outlays for housing and defense were roughly twice as large in the rapidly growing districts as in districts with 5 percent or more population loss during the 1960's.

Grouping districts by 1969 income level revealed that districts whose income ranked in the lowest decile (lowest 10 percent of income) had the lowest per capita Federal outlays over all programs despite having the highest per capita outlays for agriculture and natural resources and for human resource development. But defense outlays in the lowest income district group were only 42 percent of the U.S. average and only 37 percent of the average in districts whose income ranked in the highest 10 percent.

Regionally, per capita Federal outlays were highest in the West (\$1,394) and lowest in the North Central region (\$846). Again as when districts were grouped along an urban-to-rural dimension, by 1960-70 population growth, or by rank in median family income, much of the regional difference in per capita Federal outlays can be attributed to differences in defense outlays. Per capita defense outlays were over three times higher in the West than in the North Central region.

INTRODUCTION

This part of the report makes extensive use of Federal outlay data for fiscal year 1973 to measure the influence of Federal spending in rural areas compared with urban areas. To measure this influence, substate planning and development districts (outlined in fig. 1) were divided into six categories along an urban-to-rural, or metro-to-nonmetro, dimension. These categories range from substate districts containing at least part of a Standard Metropolitan Statistical Area (as designated by the Office of Management and Budget (OMB)) having 1 million or more population to a totally nonmetro district having less than 25,000 urban residents. Substate planning districts were selected as the geographical starting point because they are increasingly important in rural development.

The analytical approach in this fifth annual report differs from that in the fourth annual report (which covered fiscal 1972) in the following way: Instead of the substate (multicounty) districts used in the present analysis, the fourth report employed county units arrayed along an urban-to-rural dimension: County units ranged from counties comprising SMSA's of 1 million people or more to totally rural nonmetro counties not adjacent to an SMSA. Fiscal year 1973 outlays distributed across the urban-to-rural county groups are presented in the appendix together with two parallel tables reprinted from the fourth annual report, to permit fiscal 1972 and fiscal 1973 county group comparisons.

Federal Outlay Data

Data compiled for the Executive Office of the President by the Office of Economic Opportunity (OEO) provide the basis for this analysis. These data are supplied by the various Federal agencies to OEO, which has responsibility for the preparation of the Federal Outlays report. These outlay data are subject to a number of limitations. Nevertheless, they represent the best comprehensive set of data on a geographical basis for detailed Federal program outlays. In using Federal outlay data, this analysis pertains only to that portion of Government-assisted services provided directly through Federal programs. It does not include that portion of programs which are supported by State and local governments, nor does it include the matching contribution of State and local units under the various Federal programs. Thus, the data in this report do not measure the total availability of Government-assisted services but only that share provided through Federal programs.

When evaluating individual Federal programs, and groups of closely related programs, one should keep in mind that there are frequently good reasons for program outlays being sharply at variance with the population distribution between urban and rural districts. Program outlays should be assessed in terms of the relevance of a particular program(s) to problems or deficiencies in rural areas. Many USDA programs are intended to serve farm and rural people, while many other Federal programs are targeted substantially toward the cities--for example, Model Cities and urban housing programs. Location of defense contracts should be related to the location of contractors best qualified to serve the public interest. Social security, public assistance, and Veterans Administration program outlays should be allocated geographically in relation to the location of eligible recipients of these programs. Such considerations make it

SUBSTATE PLANNING AND DEVELOPMENT DISTRICTS
MARCH 1974

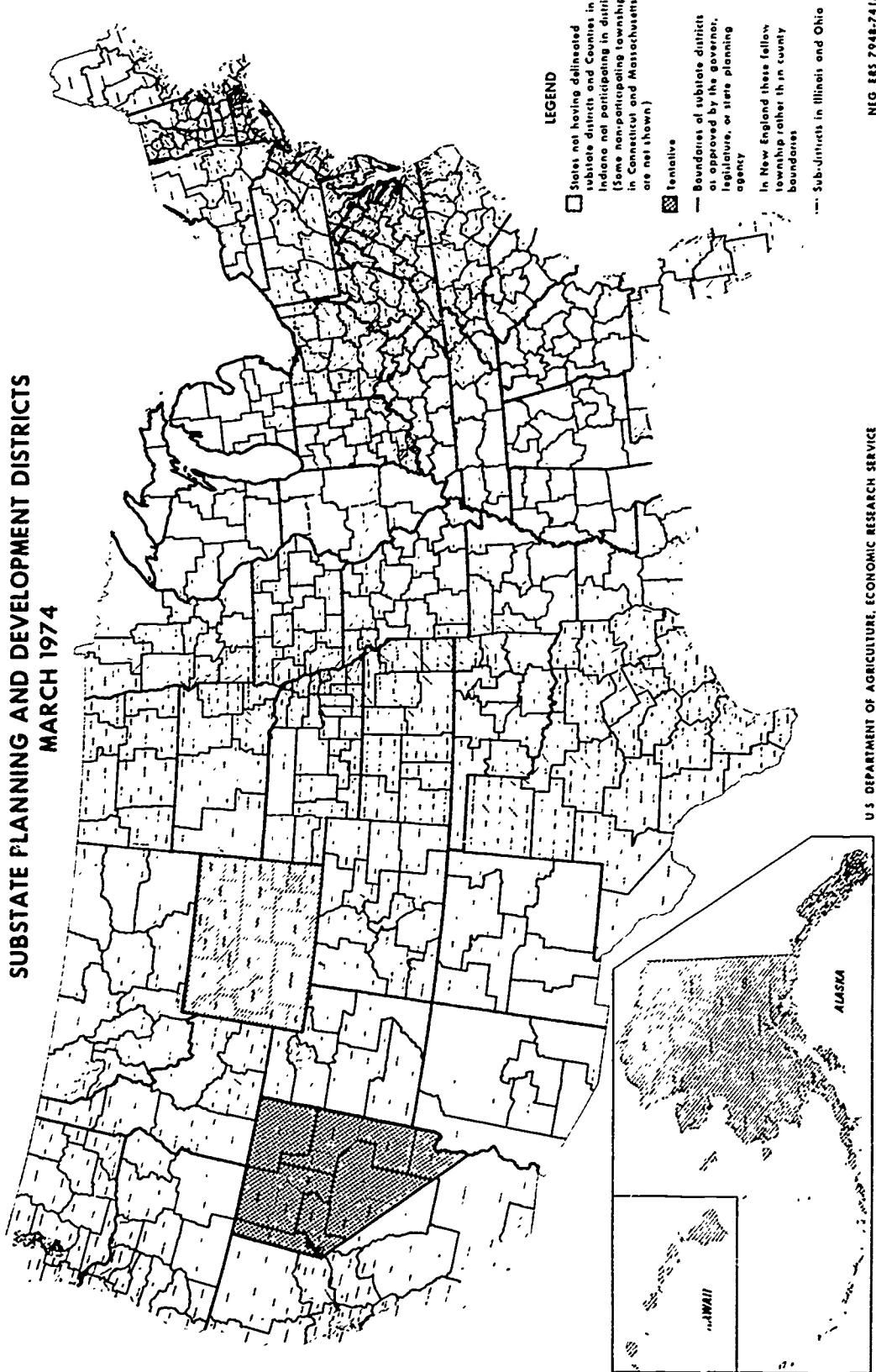


Figure 1

impossible to render a clear-cut judgment about the equity of the allocation of most Federal program outlays between rural and urban districts on the basis of data on outlays alone.

To provide a basis for assessing any inequities among one program category with a clearcut target group--the human resource development category--the rural-urban distribution of Federal outlays is compared with the rural-urban distribution of the total population eligible for specific human resource development programs. Such a comparison provides a picture of accessibility of individual Federal programs or groups of programs to rural and urban Americans. For instance, for an individual program, a comparison of the rural-urban distribution of program outlays with that of the program's eligible population provides insights into the ability of the program to reach its target population in rural and urban areas. And, if rural-urban differences in program accessibility do exist, such comparisons may call attention to the need for new program provisions or entirely new programs.

Substate Planning and Development Districts

The substate planning and development districts outlined in figure 1 are official multicounty districts (except in New England, where towns comprise the districts) established by State legislation or executive action or both. The delineation of such districts usually has been done by a planning office located in the executive branch of the State government. For instance, in Alabama, the substate districting was mandated by Act 1126 of 1969. This was followed by executive orders in 1970 and 1971, forming and reforming the Alabama districts. As of March 1974, substate districts had been officially designated in all States except Alaska, Wyoming, Rhode Island, and Nevada. In Nevada tentative designation has been made.

In some States, many districts are coterminous with Economic Development Districts and/or other districts for specific purposes such as those designated for funds from the Economic Development Administration.

Partly in response to the urging of OMB, through Circular A-95 (discussed below), there has been a movement toward the establishment of a single set of multicounty districts, each of which would be served by a multicounty planning agency. At present, a large number of designated substate planning and development districts have a well-staffed planning office at work. In many cases, the A-95 geographic delineation, shown in figure 2, is the same as the States' planning agency's designation of substate planning and development districts (compare the delineations of figs. 1 and 2). The purpose of Circular A-95 (revised November 13, 1973), is to encourage the establishment of A-95 clearinghouses so as to provide a network of State and areawide planning and development clearinghouses that will aid in the coordination of Federal or federally assisted projects and programs through State, areawide, and local planning for orderly growth and development.

A-95 CLEARINGHOUSE AGENCIES MARCH 1974

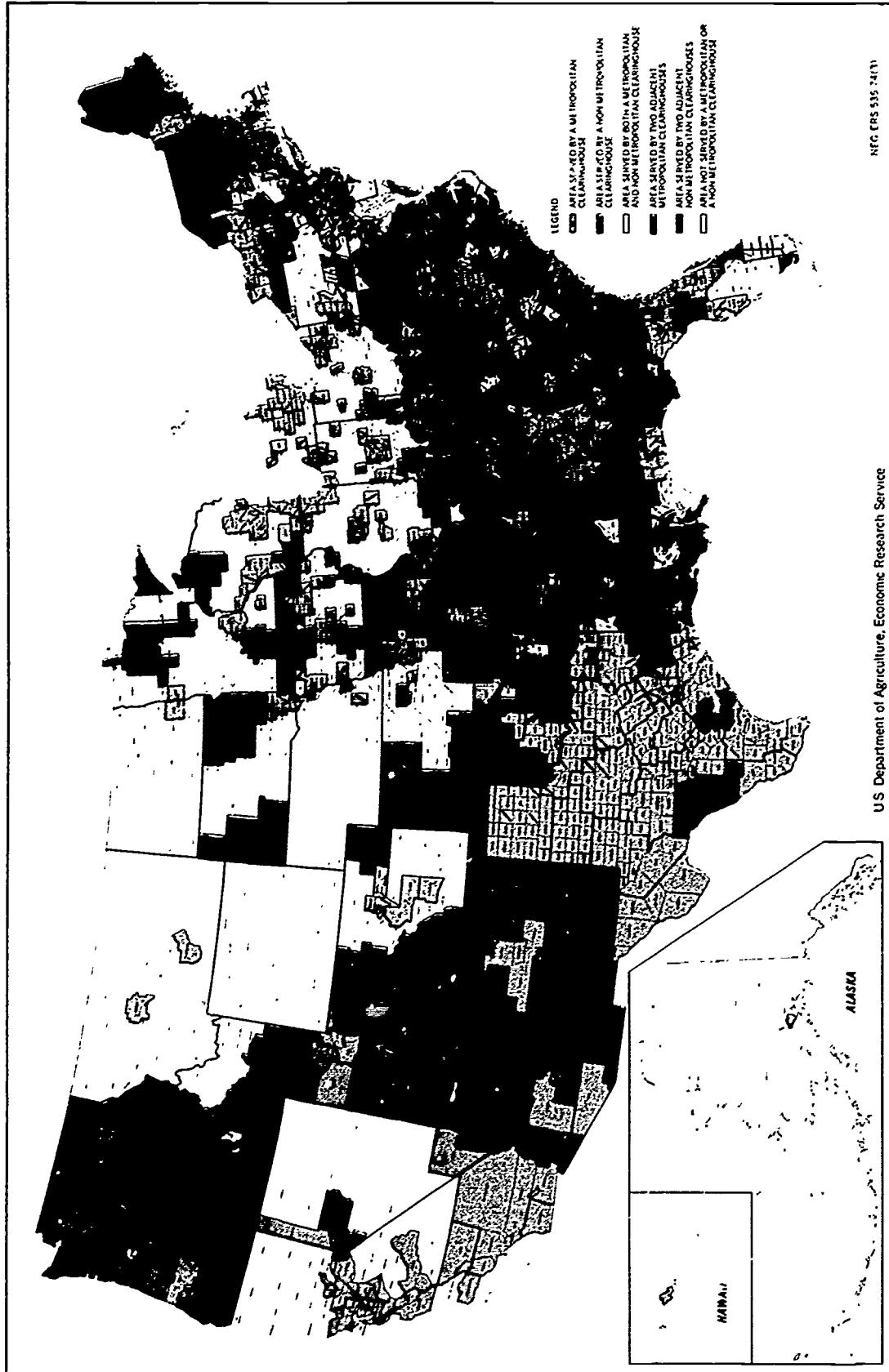


Figure 2

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Classification of Substate Planning and Development Districts

The substate planning and development districts outlined in figure 1 were grouped into six categories along an urban-to-rural dimension. ^{3/} These categories, shown geographically in figure 3, are defined as follows:

(1) Greater Metropolitan Districts. Districts containing at least a part of an SMSA of 1 million or more people--

These districts were almost totally comprised of the large metro areas (SMSA's) such as New York City, Los Angeles, and Chicago. In a few cases, these districts contain counties outside the SMSA areas. For instance, the district encompassing the Dallas-Fort Worth area (North Texas State Planning Region) contains six nonmetro counties but the population of these nonmetro counties comprises less than 6 percent of the district's total population. The average 1970 population of the greater metropolitan districts was 2.2 million people (table 1), up 17.7 percent from 1960 (fig. 4). Median family income in 1969 was \$10,940--14.1 percent higher than the U.S. figure of \$9,590 and highest of all district groups (fig. 5).

(2) Lesser Metropolitan Districts.

(a) Districts with 50 percent or more of the population living in counties within SMSA's of less than 1 million population--

An example is the district encompassing the Charlotte, N.C., SMSA. This district includes three counties of the Charlotte SMSA and five outlying non-SMSA counties. The average 1970 population of these districts was 401,797, 13.8 percent above the 1960 population and slightly above the U.S. population growth rate of 13.3 percent. The median family income was \$9,156, which was less than the U.S. figure but higher than the median family income of all district categories except the greater metropolitan districts.

(b) Districts with less than 50 percent of their population residing in counties within SMSA's of less than 1 million people--

An example is the Panhandle State Planning Region, which includes the Amarillo, Tex., SMSA and 23 nonmetro counties in the Texas panhandle. Many of the districts in this group contain only commuter counties of an SMSA, with the central county being in another district. An extreme of this is represented by three districts in eastern Oklahoma--one containing counties of the Fort Smith, Ark., SMSA, the other two including outlying counties of the Tulsa SMSA. In each case, less than one-third of the district population resided in metro counties. Over 50 percent of these districts were in the South. The growth rate of population was 6.2 percent during the 1960's, less than one-half the growth rate of the more metro districts.

^{3/} In Alaska, Wyoming, and Rhode Island, official district designations have not been made; so that these States could be included in the analyses, unofficial delineations indicated in figure 3 were made. The tentative delineations were used for Nevada.

**CLASSIFICATION OF
SUBSTATE PLANNING AND DEVELOPMENT DISTRICTS
MARCH 1974**

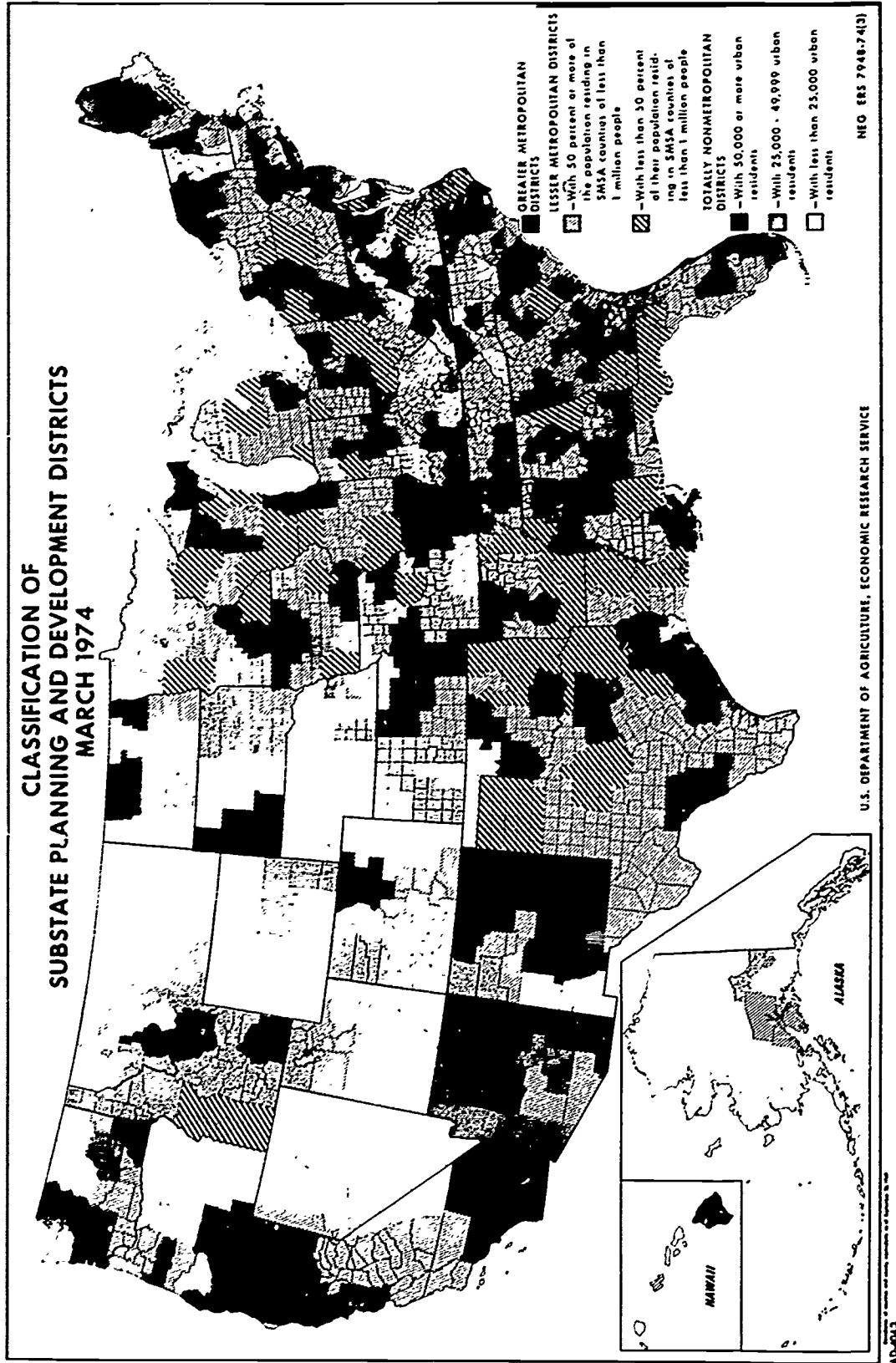


Figure 3

Table 1—Selected characteristics of substate planning and development districts

Item	United States	Greater metropolitan	Lesser metropolitan			Totally nonmetropolitan
			:50 percent or more; Less than 50 percent of the population in: in SMSA counties	With 50,000 or more urban SMSA counties	With less than 25,000 urban SMSA counties	
Number of districts, March, 1974	546	41	160	50	94	73
Population, 1970 (Thous.).....	203,213	92,869	64,288	14,825	17,956	7,251
Percent of U.S.....	100.0	45.7	31.6	7.3	8.8	3.6
Average per county (Number)	372,185	2,265,105	401,797	296,500	191,017	99,327
Growth rate, 1960-70 (Pct.).....	13.3	17.7	13.8	6.2	5.8	3.9
Urban population, 1970 (Thous.).....	149,279	84,334	44,747	7,433	8,518	2,642
Percent of total.....	73.5	90.8	69.6	50.1	47.4	36.4
Median family income, 1969 (Dols.).....	9,590	10,940	9,156	8,056	7,725	7,321
Median family income, 1959 (Dols.).....	5,660	6,550	5,402	4,604	4,362	4,049
Growth rate, 1959-69 (Pct.).....	69.4	67.0	69.5	75.0	77.1	80.8
<hr/> <i>Percent distribution of districts within group</i> <hr/>						
Census region:						
Northeast.....	13.9	29.3	15.6	10.0	10.6	8.2
North Central.....	29.7	29.3	24.4	36.0	28.7	34.2
South.....	35.5	26.8	45.6	52.0	43.6	31.5
West.....	20.9	14.6	14.4	2.0	17.0	26.0
Per capita income, 1969:						
Lowest decile.....	10.1	0.0	1.2	14.0	16.0	20.6
2nd to 5th decile.....	39.9	4.9	32.5	48.0	47.9	41.1
6th to 9th decile.....	39.9	26.8	54.4	36.0	34.0	35.6
Highest decile.....	10.1	68.3	11.9	2.0	2.1	2.7
Population, 1970:						
1 million or more.....	6.6	75.6	2.5	0.0	1.1	0.0
750,000 to 999,999.....	5.1	14.6	13.1	2.0	0.0	0.0
500,000 to 749,999.....	5.7	4.9	13.8	12.0	1.1	0.0
250,000 to 499,999.....	13.7	2.4	30.6	34.0	8.5	0.0
100,000 to 249,999.....	35.2	2.4	35.0	46.0	80.8	38.4
50,000 to 99,999.....	17.0	0.0	4.4	4.0	8.5	6.2
25,000 to 49,999.....	12.6	0.0	0.0	2.0	0.0	58.9
Less than 25,000.....	4.0	0.0	0.6	0.0	2.7	25.8
Population growth, 1960-70:						
Population loss.....	26.6	4.9	9.4	22.0	28.7	39.7
0.0 to 4.9% increase.....	16.3	4.9	14.4	26.0	22.3	15.1
5.0 to 13.3% increase.....	28.8	31.7	33.1	36.0	29.8	23.3
Over 13.3% percent increase.....	28.4	58.5	43.1	16.0	19.2	21.9

Source: Census of Population, 1970.

RATE OF POPULATION GROWTH AMONG SUBSTATE PLANNING AND DEVELOPMENT DISTRICTS, 1960-70

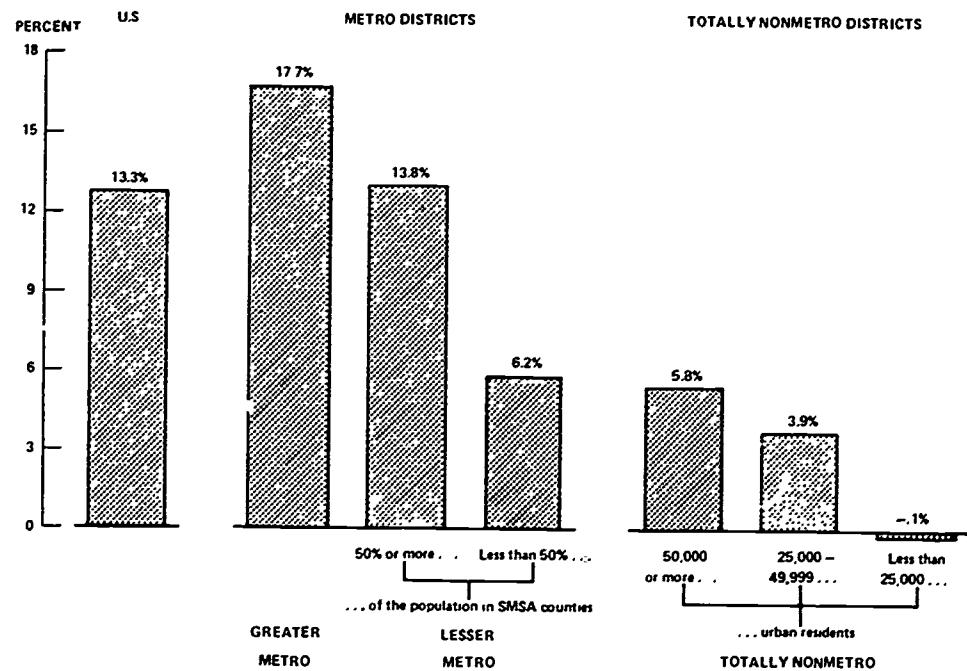


Figure 4

MEDIAN FAMILY INCOME IN SUBSTATE PLANNING AND DEVELOPMENT DISTRICTS, 1969

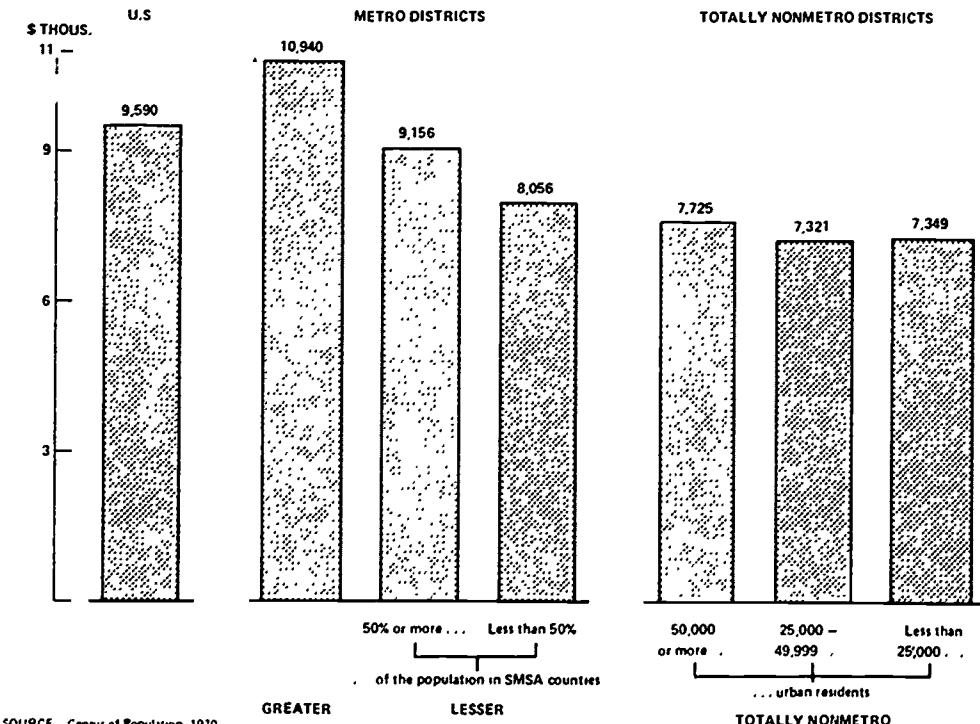


Figure 5

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(3) Totally Nonmetropolitan Districts.

(a) Districts with 50,000 or more urban residents--

Typically, these districts are dominated by nonmetro places of up to 50,000 population. These districts contain 5.8 percent of the 1970 population, with the average district's population being 296,500. Almost one-half (47.4 percent) of the population of these districts were urban residents--living in places of 2,500 population or more. The 1960-70 population growth rate was 5.8 percent, less than one-half the U.S. growth rate, but substantially greater than the growth rate of the other totally nonmetro district groups.

(b) Districts with 25,000 to 49,999 urban residents--

These districts were dominated by smaller urban places, with the average district population being 99,327 and just over one-third (36.4 percent) living in urban areas. The population growth rate of this district group during the 1960's was 3.9 percent. In 1969, median family income within these districts was \$7,321--23.7 percent below the \$9,590 U.S. figure.

(c) Districts with less than 25,000 urban residents--

These districts averaged 47,067 residents in 1970, representing a very slight decline from the 1960 population. Almost 3 in 4 of the residents of these districts lived in rural areas, either in places of less than 2,500 population or in the open country. Median family income in 1969 was \$7,349.

Selection of Programs

In fiscal year 1973, all direct Federal outlays totaled \$260 billion. In addition, \$24.5 billion in Federal guaranteed and insured loans (mainly for subsidized housing programs and mortgage insurance programs, farm loans, and community development loans) were made in fiscal year 1973. Although these monies were not actual Federal outlays, they represent Federal influence on State and local economies and are included with the direct Federal outlays. Of the nearly \$285 billion total, \$215 billion (75 percent) was selected for analysis in this report. These selected outlays came from 226 Federal programs selected on the basis of (1) their importance relative to total Federal outlays, (2) their relevance in providing public services to the State and substate level, and (3) the reliability of the outlay data to the county level. For instance, all defense-related outlays were included, largely because of their relative importance in the Federal spending picture (accounting for about 33 percent of the total \$215 billion in selected Federal outlays in fiscal year 1973) and their influence on local economies. Other programs, such as grants and loans for development of community water and sewer systems, were included because of their obvious relevance to economic development. On the other hand, some programs were excluded from the analysis because county-level data had been derived by mechanical proration. Other programs were excluded because outlays had been assigned to the county of the location of the State agency administering the programs and thus did not approximate final distribution of

the Federal outlays. 4/ The distribution of outlays from each of the 226 selected programs is shown in table 2.

Classification of Programs

The 226 selected programs with total outlays of \$215 billion were classified into 5 general program types: (1) Agriculture and natural resources, (2) community development, (3) housing, (4) human resource development, and (5) defense, space, and atomic energy. Fiscal year 1973 Federal outlays for these program types and their share of total were as follows:

<u>General program type</u>	<u>Selected programs</u>	<u>Federal outlays</u>	
	<u>No.</u>	<u>Bil. dols.</u>	<u>Pct. of total</u>
Agriculture and natural resources	49	8.4	3.9
Community development	57	21.6	10.0
Housing	30	19.0	8.8
Human resource development	75	95.5	44.4
Defense, space, and atomic energy	15	70.6	32.8
Total	226	215.2	100.0

Each major program type was divided into several specific program types, and each specific program type was comprised of several individual programs having a common focus. For instance, of the 75 programs providing \$95.5 billion for human resource development, grants to States for public assistance programs totaled \$6.3 billion, and of the \$1.4 billion for 20 health programs, \$19.9 million went for areawide grants for comprehensive health planning. Outlays by these major program types are distributed among the substate planning and development district groups in table 3. The distribution by Federal agency is shown in table 4. As mentioned earlier, the distribution of outlays from each of the 6 selected programs is shown in table 2.

Outlays for agriculture and natural resources consisted of USDA funds for direct payments to farmers, farm loans, various farm conservation programs,

4/ Table 2 indicates the individual programs where outlays have been prorated by various methods. In total, 44.6 percent of the selected outlays were from programs where some method of proration was used. However, no serious problems of proration existed in the selected programs. Major prorations among selected programs include (1) welfare programs, where data were prorated on the basis of number of recipients, (2) defense contracts, where outlays were allocated to location of prime contractors, and (3) some where prorations were based on the distribution of employees.

Table 2--Federal outlays by individual programs accruing to substate planning and development districts, fiscal year 1973

Table 2--Federal outlays by individual programs accruing to state planning and development districts, fiscal year 1973--Continued

Item	Agency	United States	Greater metropolitan	Lesser metropolitan	With 50,000 or more population	With 50,000 or less than 50,000 population	Totally nonmetropolitan
Great Plains Conservation Program, SCS	USDA	5.8	8.5	20.4	3.1	14.3	39.9
Forest Protection and Utilization, FS	USDA	354.1	19.5	22.9	7.0	21.5	16.7
Indian Agricultural Extension	Interior	2.3	17.6	36.0	7.1	17.8	12.2
<u>Mil.</u>							
<u>--Percent distribution--</u>							
<u>COMMERCIAL AGRICULTURE AND NATURAL RESOURCES</u>							
<u>Selected Salaries and Staff Expenses, USDA</u>							
Great Plains Conservation Program, SCS	USDA	1.1	31.3	25.8	7.5	2.8	13.3
Forest Roads and Trails, Forest Service	USDA	143.8	12.9	19.7	3.2	23.8	16.4
Watershed and Flood Prevention Operations	USDA	124.4	17.3	35.7	15.5	21.0	3.7
River Basin Surveys and Investigations	USDA	8.4	30.8	40.9	12.1	7.7	6.3
Snow Surveys and Water Supply Forecasting	USDA	1.5	11.5	23.9	11.1	24.0	17.5
Watershed Protection Loans	USDA	1.3	0	34.8	31.6	15.1	0
Watershed Planning	USDA	7.1	24.8	43.6	13.2	9.0	6.4
Rural Environmental Assistance Program	USDA	158.5	6.2	29.3	16.1	20.3	12.7
Emergency Conservation Measures	USDA	9.5	6.0	37.0	16.4	17.7	10.3
Appalachian Regional Development Program	USDA	9	5.3	25.5	22.1	18.3	16.7
Great Plains Conservation Program	USDA	12.0	1.5	26.4	14.2	11.7	14.8
Resource Conservation and Development							31.4
Planning	USDA	5.5	4.7	18.4	40.4	16.2	11.4
Soil Survey Program	USDA	26.4	27.8	32.5	10.4	13.2	8.0
Soil and Water Conservation	USDA	127.4	13.4	31.7	14.0	18.3	10.4
<u>Parks and Forests</u>							
Interior	USDA	201.6	34.5	27.4	1.3	15.9	9.1
Interior	USDA	457.3	10.1	36.1	1.2	15.1	16.5
Interior	USDA	10.2	15.6	27.8	11.9	23.1	12.8
Interior	USDA	42.3	18.2	40.4	12.4	9.6	9.0
<u>COMMUNITY DEVELOPMENT</u>							
<u>Community Development Loans</u>							
Rural Electric Loans	USDA	228.0	9.9	33.0	12.9	20.7	9.5
Rural Telephone Loans	USDA	56.0	1.8	32.0	10.1	15.0	16.8
Rural Telephone Bank Loans	USDA	150.0	5.4	42.7	12.9	18.5	12.4
*Water and Waste Disp. System Loans	USDA	398.3	6.8	39.0	15.7	22.1	8.6

--Continued

Table 2--Federal outlays by individual programs according to substate planning and development districts, fiscal year 1973--Continued

Item	Agency	United States	Greater metropolitan	Lesser metropolitan	Totally nonmetropolitan
		: Metro- : more of the population in: : urban : SMSA counties:SMSA residents : residents : residents	: 50 percent or: : less than 50 : With 25,000--Less than : or more : 49,999 : urban : residents		
		: Mil. dols.			
					--Percent distribution--
COMMUNITY DEVELOPMENT					
Community Development Loans					
Economic Development-Loans to Businesses and Development Companies.....	Commerce	45.8	37.1	17.2	23.2
*Economic Development-Loans to Businesses and Development Companies.....	Commerce	2.8	98.0	1.1	.0
Economic Opportunity Loans to Small Businesses.....	SEA	70.6	62.5	23.6	3.0
Loans to State and Local Development Companies.....	SBA	45.4	32.5	28.5	6.7
Small Business Financial Assistance Prog.....	SEA	72.2	44.7	35.6	6.2
Small Business Investment Company Program.....	SEA	68.9	57.4	37.8	4.6
Disaster Loans.....	SEA	1,511.7	15.7	51.5	23.5
*Economic Opportunity Loans to Small Businesses.....	SEA	64.5	56.0	25.4	4.6
*Loans to State and Local Development Companies.....	SBA	27.5	13.5	23.6	9.5
*Small Business Financial Assistance Prog.....	SBA	1,609.1	35.2	31.3	9.5
*Disaster Loans.....	SEA	5.9	3.7	34.0	28.4
Community Development Grants	HED	27.2	18.4	56.8	11.6
Lib Serv-Grants for Public Libraries.....	HED	92.6	19.6	56.0	14.4
Comprehensive Planning Assistance to State Agencies 8/.....	HUD	5.2	.0	21.4	17.4
Water and Sewer Grants.....	USDA	.6	9.9	38.3	7.7
Comprehensive Areawide Water and Sewer Planning Grants.....	USDA	.7	.0	.0	33.1
Econ. Dev. Administrative Grants.....	USDA	29.2	5.5	27.0	16.0
Water and Waste Disposal Systems Grants.....	USDA				100.0
Indian Community Development.....	Interior	.9	37.9	9.6	2.9
Appalachian Regional Development Programs.....	Trans.	1.4	6.0	34.9	30.5
Operations and Administration, EDA.....	Commerce	18.2	92.9	7.1	.0
Regional Development Programs.....	Commerce	.4	99.7	.3	.0

Table 2—Federal outlays by individual programs according to state planning and development districts, fiscal year 1973--continued

Item	Agency	United States	Greater metropolitan :50 percent or less than metropolitan : more of the population in:	Lesser metropolitan :With 50,000 inhabitants or more :population in: urban	Totally non-metropolitan :With 25,000 inhabitants or more :population in: urban	Residents : residents :residents	Percent distribution	
							Mil. dols.	Community Development Grants
COMMUNITY DEVELOPMENT								
Regional Action Planning Commission.....	Commerce	23.7	20.2	39.4	14.7	12.6	6.9	6.2
Economic Development-Grants and Loans, Public Works and Development Facilities.....	Commerce	143.7	8.1	36.0	17.6	18.7	11.6	7.9
Economic Development-Planning Assistance.....	Commerce	12.4	6.1	31.8	14.6	18.5	11.5	17.5
Economic Development-Technical Assistance.....	Commerce	16.9	34.2	40.7	15.3	4.3	2.1	3.5
Economic Development-Public Works Impact Projects.....	Commerce	62.2	10.0	40.6	21.1	11.0	7.3	10.0
Appalachian Regional Development Programs.....	Interior	13.1	3.8	87.2	3.6	.3	2.7	2.3
Appalachian Regional Development Programs.....	HEW	23.7	90.6	4.9	2/	2.1	1	2.3
Regional Development Programs.....	HEW	5.6	31.6	29.6	18.2	9.1	3.6	7.9
Appalachian Supplements to Federal Grants-In-Aid.....	HEW	79.0	6.7	65.0	6.7	15.2	3.8	2.5
Basic Water and Sewer Facilities.....	HUD	38.5	39.1	41.2	3.6	12.5	3.2	.4
Grants for Law Enforcement Assistance.....	Justice	895.8	35.5	47.0	7.8	7.5	.6	1.7
Air Pollution Control Program Grants.....	EPA	41.1	43.8	43.7	7.5	3.7	.5	.8
Solid Waste Planning Grants.....	EPA	3.6	33.3	29.4	13.2	8.1	6.2	9.8
Construction Grants for Waste Water Treatment Works.....	EPA	1,554.8	53.7	31.6	~.9	9.4	2.0	1.3
Community Economic Development.....	OEO	66.1	46.8	35.5	3.6	6.1	5.3	2.8
Community Action.....	OEO	351.7	52.5	27.7	5.5	7.0	3.0	4.2
Appalachian Local Development District Assistance 9/.....	Commerce	3.1	5.2	30.2	20.2	22.5	10.8	11.1
Appalachian State Research, Technical Assistance and Demonstration 9/.....	Commerce	5.5	11.0	60.9	4.2	10.4	1.8	11.6
Indian Industrial Development.....	Interior	2.4	58.5	20.6	2.9	6.9	3.9	7.2
Health Facilities Construction Grants.....	HEW	167.5	33.3	39.2	7.7	11.6	2.5	5.6
Indian Health Facilities.....	HEW	43.6	4.6	12.9	4.4	41.6	4.9	31.5

--Continued

Table 2--Federal outlays by individual programs accruing to substate planning and development districts, fiscal year 1973--Continued

Item	Agency	United States	Greater metropolitan	Lesser metropolitan	Totally nonmetropolitan
COMMUNITY DEVELOPMENT					
Fiscal Assistance to States and Local Governments	Treasury	6,636.3	32.3	44.4	9.1
Transportation	Trans.	4,321.0	38.3	32.7	7.5
Highway Planning and Construction.....	Trans.	.84.3	.5	21.4	14.5
Development Highway System-Appalachian Region.....	Trans.	41.9	21.6	46.4	15.9
Highway Studies.....	Trans.	40.4	17.7	47.3	19.6
Highway Beautification.....	Trans.	758.5	93.2	2.4	.1
Urban Mass Transportation Fund.....					
Appalachian Development-Highway System 2/.....	Commerce	.2	.0	33.2	.0
Urban Renewal	HUD	810.9	48.9	34.3	4.2
Urban Renewal Programs.....	HUD	18.7	36.7	25.3	13.0
Neighborhood Facilities.....	HUD	29.4	59.6	32.2	2.3
Open-Space Land-Undeveloped.....	HUD	618.6	63.8	29.0	3.0
Model Cities.....					
HOUSING					
Housing Grants	USDA	1.7	10.3	29.4	6.6
Farm Labor Housing Grants.....	USDA	3.7	25.3	43.3	7.2
Rural Self-Help Housing, Technical Assistance Grants.....	USDA	15/	.0	.0	.0
Self-Help Housing Land Development Loans.....	HUD	597.6	73.0	26.6	.1
Low-Rent Public Housing.....	HUD	3.9	100.0	.0	.0
Housing for the Elderly or Handicapped.....					
Indian Housing Improvement.....	Interior	10.4	6.6	17.4	10.7
Indian Housing.....	Interior	2.4	12.4	19.6	12.1
Housing Loans	USDA	1,696.0	6.8	33.4	15.3
Low-to-Moderate Income Housing Loans.....	USDA	105.1	8.9	28.5	18.6
Rural Rental Housing Loans.....					

--Continued

Table 2--Federal outlays by individual programs according to substate planning and development districts, fiscal year 1973--Continued

--Continued

Table 2--Federal outlays by individual programs accruing to substate planning and development districts, fiscal year 1973--Continued

Item	Agency	United States	Greater metropolitan	Lesser metropolitan	With 50,000 or more population	With 25,000-49,999 population	Totally nonmetropolitan
HUMAN RESOURCE DEVELOPMENT							
Elementary and Secondary Education							
Educationally Deprived Children-Migrant	HEW	70.7	10.5	63.5	17.3	6.2	1.2
Dropout Prevention	HEW	8.2	74.3	10.6	2.2	6.6	3.3
Follow-Through	HEW	52.9	46.5	30.9	7.0	7.8	4.5
Child Development-Head Start	HEW	360.6	33.9	33.4	9.4	13.0	3.1
Bilingual Education	HEW	32.9	53.9	28.6	3.4	8.0	6.1
Education Opportunity Grants	HEW	205.6	42.8	31.8	10.5	7.8	4.3
Health							
Comprehensive Health Planning-Areawide Grants	HEW	19.9	39.5	39.1	8.8	7.9	3.2
CHP Public Health Services Formula Grants	HEW	74.6	26.1	49.2	7.5	12.1	1.8
Crippled Children Services 1/	HEW	108.5	35.7	29.4	13.1	10.7	6.0
Family Planning Projects	HEW	99.3	49.4	35.3	1.5	6.9	2.1
Health Services Development Project Grants	HEW	107.8	62.2	30.6	1.9	2.5	2.2
Indian Health Services	HEW	1.5	48.5	46.4	.0	5.1	.0
Indian Sanitation Facilities	HEW	.1	.0	1.7	.0	.0	.0
Maternal and Child Health Services 1/	HEW	9.9	48.9	28.4	8.2	7.3	3.5
Maternity and Infant Care Projects 1/	HEW	82.9	64.7	22.2	.4	9.9	1.3
Migrant Health Grants	HEW	23.1	17.8	51.4	9.2	16.3	2.9
Mental Health-Community Assistance Narcotic Addiction and Drug Treatment	HEW	53.7	68.3	28.0	1.6	1.9	.2
Mental Health-Community Mental Health Centers	HEW	172.4	53.8	26.7	7.6	6.5	2.7
Comprehensive Health Services	OEO	77.1	57.3	25.2	1.3	5.4	7.1
Family Planning	OEO	14.9	44.2	33.1	10.5	8.5	1.9
Drug Rehabilitation	OEO	19.7	73.7	21.5	1.0	1.8	2/
Health Services Delivery	HEW	174.8	83.1	13.5	.8	1.3	.6
Health Services-Planning and Development	HEW	135.4	63.9	26.2	4.1	3.5	.7
Indian Health Services	HEW	155.8	5.7	33.1	6.4	17.8	.9
Mental Health-Alcohol Formula Grants	HEW	29.5	17.6	63.6	8.3	7.0	22.0
Mental Health-Community Assistance Gr.	HEW	1.2	44.1	31.9	.0	1.4	2.0
Comprehensive Alcohol, SE.....	HEW				22.8	.0	.0

--Continued

Table 2--Federal outlays by individual programs accruing to substate planning and development districts, fiscal year 1973--Continued

Item	Agency	United States	Greater metropolitan :50 percent or less than :more of the population in: :population in urban areas :SHSA counties	Lesser metropolitan :50 percent or less than :more of the population in: :population in urban areas :SHSA counties	Totally nonmetropolitan :With 50,000 or more residents :urban areas :residents
		Mil. dols.			
HUMAN RESOURCE DEVELOPMENT					
Welfare					
Public Assistance-Maintenance Assistance (State Aid).....	HEW	6,340.7	52.2	27.0	7.0
Child Welfare Services 1/.....	HEW	44.7	36.8	31.7	9.7
Public Assistance-Social Services 1/.....	HEW	1,633.9	53.6	25.6	7.4
Work Incentives Program-Child Care.....	HEW	.5	94.3	.0	.0
Indian Social Service Child Welfare.....	Interior	6.0	2/	15.8	.1
Indian Social Service.....	Interior	48.3	2.9	13.9	4.3
Food Stamp Bonus Coupons.....	USDA	2,201.7	40.9	30.4	8.8
Medical Assistance Program 1/.....	HEW	5,145.7	55.9	25.3	6.3
Social Security and Other Retirements					
Spatial Benefits for Disabled Coal Miners.....	HEW	965.8	16.0	41.6	6.9
Health Insurance for Aged-Hospital Insur.....	HEW	6,578.0	46.7	30.1	6.9
Health Insurance for Aged-Supplemental					
Medical Insurance.....	HEW	2,392.3	47.9	29.6	6.4
Social Security-Disability Insurance.....	HEW	5,188.9	41.1	32.8	8.0
Social Security-Retirement Insurance.....	HEW	30,595.4	45.8	30.7	7.4
Social Security-Survivor Insurance.....	HEW	10,948.8	44.6	31.4	7.7
Social Insurance Program for Railroad Workers 10/.....	RBS	3,539.4	38.6	34.9	7.9
Veterans Disability Pension 1/.....	VA	1,439.4	41.2	33.9	8.1
Dependency and Indemnity and Death Compensation 1/.....	VA	693.4	44.1	33.9	6.8
Veterans Death Pension 1/.....	VA	1,072.5	44.2	33.1	7.4
Veterans Disability Compensation 1/.....	VA	3,037.7	45.5	33.0	6.9
Veterans Insurance and Indemnities 1/.....	VA	702.3	50.3	30.3	6.1
Civilian Service Retirement and Disability Fund 11/.....	CSC	4,470.1	48.6	30.5	5.8
Employee Health Benefits Fund, CSC.....	CSC	1,414.5	99.3	.7	0.0
Employee Life Insurance Fund.....	CSC	338.1	98.5	1.5	0.0

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Table 2--Federal outlays by individual programs accruing to substate planning and development districts, fiscal year 1973--Continued

Item	Agency	United States	Greater metropolitan	Lesser metropolitan	Totally nonmetropolitan
Manpower Development and Training-Institutional Training	HEW	123.1	21.8	56.4	11.4
Manpower Training, OEO	HEW	14.3	46.3	30.4	4.5
On-the-Job Training	Labor	50.9	80.6	14.3	2.0
EDTA-Institutional Training	Labor	290.9	46.5	35.0	6.4
Placement Services-Administration	Labor	343.2	44.7	36.2	7.0
Concentrated Employment Program	Labor	122.9	54.8	33.8	4.0
Job Opportunities in Private Business Sector	Labor	61.7	48.9	34.2	5.9
Neighborhood Youth Corps	Labor	296.8	45.5	29.5	5.8
Work Incentive Program	Labor	192.9	31.0	51.3	6.1
Public Service Careers	Labor	32.0	32.3	4.2	8.7
Operation Mainstream	Labor	66.8	25.7	24.9	11.4
Unemployment Insurance	Labor	806.8	40.5	38.4	8.0
Federal Employee Injury Compensation	Labor	218.8	48.2	34.4	5.0
Job Corps Administrative	Labor	140.8	45.0	20.6	4.4
Public Employment Program	Labor	1,201.0	56.4	34.0	4.3
Advances to Extended Unemployment Compensation	Labor	116.0	52.9	36.5	2.2
Indian Employment Assistance	Interior	40.5	28.1	15.2	9.2
<u>Others</u>					
Indian Programs (Community Action, EFHS)	OEO	20.7	10.2	15.6	.7
Foster Grand-Parents	ACTION	20.6	33.8	39.8	12.8
Retired Senior Volunteer Program	ACTION	18.5	31.4	33.8	9.9
VISTA	ACTION	24.5	86.5	8.4	1.8
Legal Services	OEO	65.9	65.1	26.0	1.0
Migrant and Seasonal Farm Worker Assistance	OEO	38.9	29.1	47.4	14.4
Older Persons, Opportunities and Services	OEO	8.4	38.8	26.4	6.9

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Table 2--Federal outlays by individual programs accruing to state planning and development districts, fiscal year 1973--Continued

Item	Agency	United States	Mil. dols.	Percent distribution			
				Greater than 50 percent or: Less than 50 percent or: Less than more of the population in:populatoin in: SNSA counties:SHSA counties	Lesser metropolitan	Totally nonmetropolitan	
DEFENSE							
<u>Defense Payroll</u>							
Civilian Pay <u>3/</u>							
Military Active Duty Pay <u>2/</u>							
Military Reserve and National Guard Pay <u>3/</u>							
Military Retired Pay <u>1/</u>							
<u>Defense Contracts</u>							
Military Prime Supply Contracts <u>13/</u>	Defense	17,016.7	67.8	23.1	4.6	3.2	.9
Military Prime Rdtcs. Contracts <u>13/</u>	Defense	6,218.7	80.9	15.7	.4	2.3	.3
Military Prime Service Contracts <u>13/</u>	Defense	5,643.4	56.9	26.7	3.6	8.0	.4
Military Prime Construction Contracts <u>13/</u>	Defense	1,249.1	31.4	46.0	4.0	12.4	.7
Civilian Function Prime Contracts <u>13/</u>	Defense	1,789.8	42.3	33.9	6.2	9.2	4.1
Prime Contracts of Less than \$10,000 <u>14/</u>	Defense	3,746.7	47.7	38.8	2.3	9.1	2.1
<u>Atomic Energy Commission</u>							
Operational Program Direction.....	AEC	2,380.2	37.9	34.5	9.4	9.6	3.9
Plant and Capital Equipment.....	AEC	428.1	39.0	39.9	6.9	6.0	3.7
<u>NASA</u>							
Research and Program Management.....	NASA	652.2	54.1	44.2	.1	.1	1.5
Construction of Facilities, NASA.....	NASA	52.9	61.3	34.6	.9	.1	.5
Research and Development, NASA.....	NASA	2,247.0	81.7	16.2	1.2	.4	.2

^{1/} Prorated on the basis of special groups to county and city levels, e.g. recipients, field stations, State employees, veterans, etc.
^{2/} Less than .05 percent.
^{3/} Prorated to State, county and city by geographic distribution of employees.
^{4/} Prorated by estimated obligation to State, county, and city levels.
^{5/} Prorated to State, county, and city by payroll costs except for large expenditures which are actual to the area.
^{6/} Outlays are allocated or identified to the location of the duty station where the costs are incurred.
^{7/} Prorated to county level based on last year's survey of consumers and subscribers by county.
^{8/} Prorated to county and city levels according to prior years' distribution.
^{9/} Allocated equally to counties within each redevelopment district located in 13 Appalachian States.
^{10/} State total based on statistical tabulations derived from monthly accounting totals; city and county totals projected from December payments of prior fiscal year to arrive at full year totals; records of city and county payment distribution maintained on Zip Code basis.
^{11/} State totals are based on average monthly annuities applied to the national figure. Proportion to counties and cities is based on population.
^{12/} 15 percent of the outlay prorated to county and city levels based on 85 percent of outlays that is actual.
^{13/} Outlays are allocated or identified to the location of the prime contractor's main office.
^{14/} Outlays are allocated or identified to the location of the purchasing office.
^{15/} Less than \$50,000.

* Influence of Federal activities.

Source: Office of Economic Opportunity data.

Table 3--Distribution of selected Federal outlays by program type across substate planning and development districts, fiscal year 1973

Program type	United States	Greater metropolitan	Lesser metropolitan	Totally nonmetropolitan			
				50 percent or more of the population in counties	Less than 50 percent of the population in SMSA counties	With 25,000 or more urban residents	With less than 25,000 urban residents
Agriculture and Natural Resources		Mil. dols.		Percent distribution			
Direct agricultural payments.....	3,697.0	4.3	28.2	17.0	20.5	13.4	16.6
Cropland diversion.....	51.6	4.5	27.7	18.4	22.7	13.6	12.9
Farm loans, total.....	2,468.3	4.6	23.4	19.5	22.5	15.5	14.5
Federal influence.....	810.5	2.2	23.1	19.9	22.0	16.0	16.7
Selected salaries and staff expenses, USDA.....	884.6	22.8	26.4	10.9	17.7	10.5	11.7
Natural resources and conservation.....	1,339.7	15.3	31.6	7.0	17.4	12.5	16.1
Total, excluding Federal influence.....	7,630.8	8.7	27.6	15.0	20.1	13.3	15.2
Total, including Federal influence.....	8,441.2	8.1	27.2	15.5	20.3	13.6	15.4
Community Development							
Community development loans, total.....	4,356.7	24.1	39.2	15.0	11.3	5.2	5.1
Federal influence.....	2,108.2	30.1	32.4	10.5	13.0	7.2	6.7
Community development grants.....	3,730.4	41.9	37.1	5.8	9.7	2.5	2.9
Fiscal assistance to State and local governments.....	6,636.3	32.2	44.4	9.1	8.3	2.8	3.2
Transportation.....	5,346.3	44.5	28.2	6.8	10.1	4.2	6.3
Urban renewal.....	1,477.6	55.2	31.9	3.8	7.2	1.3	.6
Total, excluding Federal influence.....	19,439.1	37.6	37.7	8.6	9.1	3.0	3.8
Total, including Federal influence.....	21,547.3	36.9	37.2	8.8	9.5	3.4	4.1
Housing							
Housing grants.....	619.8	71.4	26.3	1/	.8	.6	.6
Housing loans (Federal influence).....	18,400.0	48.7	35.1	4.8	6.6	2.8	2.1
Total.....	19,019.8	49.4	34.8	4.6	6.5	2.7	2.0
Human Resource Development							
Elementary and secondary education.....	2,058.6	40.6	30.1	9.0	11.2	5.2	4.0
Health.....	1,362.2	50.4	29.2	4.7	7.3	3.8	4.6
Welfare.....	10,275.8	50.0	27.5	7.4	9.0	3.6	2.9
Medical assistance.....	5,145.7	55.9	25.3	6.3	7.0	2.9	2.5
Social Security and other retirements....	72,376.6	46.2	30.6	7.1	8.9	3.8	3.4
Employment opportunity and manpower training and development.....	4,119.4	46.2	35.4	6.0	7.1	2.3	3.0
Others.....	197.4	47.4	29.1	6.0	9.7	3.5	4.3
Total.....	95,535.6	47.0	30.2	7.1	8.8	3.7	3.3
Defense, Space and Atomic Energy							
Defense payrolls.....	29,198.3	37.9	45.0	4.2	9.3	2.4	1.1
Defense contracts.....	35,662.4	63.7	25.4	3.5	5.1	1.6	.8
Atomic Energy Commission.....	2,808.3	38.1	35.4	9.0	9.3	3.8	4.4
National Aeronautics and Space Administration.....	2,951.9	75.2	22.7	1.0	1/	1/	.6
Total.....	70,621.0	52.5	33.8	3.9	6.8	2.0	1.0
GRAND TOTAL.....	215,164.9	46.5	32.4	6.3	8.4	3.4	3.0

1/ Less than .50.

Source: Office of Economic Opportunity data.

Table 4--Distribution of selected Federal outlays, by agency, accruing to substate planning and development districts, fiscal year 1973

Agency	Mil. dols.	Percent distribution			Totally nonmetropolitan		
		: 50 percent: Greater or more metro- politan than the popu- lation in SMSA : counties	: Less than 50 percent: or more of the population in SMSA : counties	: With or more than 49,999 urban in SMAs : counties	: Less than 25,000- urban resi- dents	: With or more than 25,000- urban resi- dents	: Less than 25,000 urban resi- dents
Department of Agriculture.....	12,621	13.1	28.9	15.0	19.3	11.9	11.9
Department of Commerce.....	335	20.0	33.1	17.2	14.8	7.8	7.0
Department of Defense.....	64,861	52.1	34.2	3.8	7.0	2.0	.9
Department of Health, Education, and Welfare.....	73,628	46.3	30.2	7.3	9.0	3.8	3.5
Department of Housing and Urban Development.....	10,320	52.2	35.8.	3.9	5.5	1.6	1.1
Department of the Interior.....	837	16.9	32.1	2.7	17.2	13.7	17.4
Department of Justice.....	896	35.5	47.0	7.8	7.5	.6	1.7
Department of Labor.....	3,942	47.2	35.0	5.8	6.9	2.2	2.9
Department of Transportation.....	5,347	44.5	28.2	6.8	10.1	4.2	6.3
Atomic Energy Commission.....	2,808	38.1	35.4	9.0	9.3	3.8	4.4
Environmental Protection Agency.....	1,599	53.4	31.9	2.0	9.3	2.0	1.3
National Aeronautics and Space Administration.....	2,952	75.2	22.7	1.0	.3	.2	.6
Office of Economic Opportunity.....	663	51.3	28.7	4.7	7.4	3.8	4.0
Railroad Retirement Board.....	2,539	38.6	34.9	7.9	10.6	4.1	3.8
Small Business Administration.....	3,476	28.0	39.9	15.2	9.0	4.1	3.8
Veterans Administration.....	15,418	50.8	33.4	4.9	6.5	2.3	2.0
ACTION.....	64	53.4	26.0	7.7	7.0	2.7	3.2
Department of the Treasury.....	6,636	32.3	44.4	9.1	8.3	2.8	3.2
Civil Service Commission.....	6,223	62.8	22.2	4.2	5.7	2.7	2.4
Total.....	215,165	46.5	32.3	6.3	8.4	3.4	3.0

Source: Office of Economic Opportunity data.

and Interior Department funds for parks and forests. Community development outlays included (1) development loans and grants from the Small Business Administration, the Office of Economic Opportunity, and the Departments of Commerce, Housing and Urban Development, Agriculture, Health, Education, and Welfare, the Interior, and Justice, (2) highway and mass transportation funds from the Department of Transportation, (3) urban renewal funds from HUD, (4) Environmental Protection Agency grants, and (5) fiscal assistance to State and local governments (revenue sharing) from the Treasury Department.

Housing outlays were divided into the grant programs of HUD, USDA, and Interior (Indian housing); housing loan programs of USDA and VA; and the home mortgage insurance programs of HUD. Human resource development programs included a wide variety of programs including those for elementary and secondary education, health, welfare, medical assistance (Medicaid), social security, and employment. Department of Defense payrolls and contracts and all outlays of NASA and AEC were grouped to form the last category of Federal outlays.

DISTRIBUTION OF FEDERAL OUTLAYS

In Federal programs selected for this analysis, over three-fourths (78.8 percent) of outlays accrued to the two most urban district groups--the greater metro districts and the lesser metro districts with more than 50 percent living in SMSA counties (table 5). However, 77.3 percent of the U.S. population resided in these two district groups, suggesting that per capita outlays for these two groups were only slightly higher than the U.S. per capita figure. In fact, on a per capita basis, Federal outlays did not vary greatly across the six groups of substate planning and development districts. Per capita Federal outlays totaled \$1,059 at the U.S. level and ranged from \$1,083 in lesser metropolitan districts with more than 50 percent of their population residing in SMSA counties to \$918 in the lesser metro districts with a majority of the population living in nonmetro counties (fig. 6).

Although per capita Federal outlays were the same in the most urban districts (greater metro) as in the most rural districts (totally nonmetro districts with less than 25,000 urban residents), the composition of Federal outlays accruing to these two district groups was quite different (table 6). Whereas outlays for agriculture and natural resources comprised less than 1 percent of total outlays in the greater metro districts, they comprised one-fifth of all Federal outlays in the most rural districts. Program outlays for community development were higher, as a percentage of total outlays, in the most rural districts than in the most urban districts. The reverse was true of housing outlays. Federal outlays for human resource development were slightly higher in the most rural districts than in most urban districts. The largest

PER CAPITA FISCAL YEAR 1973 FEDERAL OUTLAYS ACCRUING TO SUBSTATE PLANNING AND DEVELOPMENT DISTRICTS, BY PROGRAM TYPE

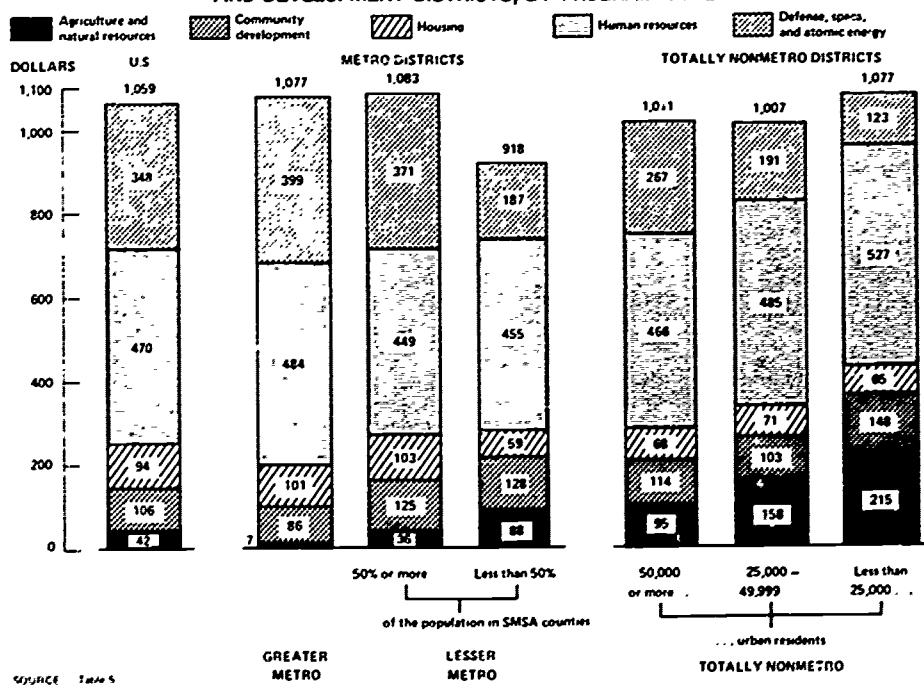


Figure 6

Table 5--Distribution and composition of selected Federal outlays in substance planning and development districts, fiscal year 1973

Item	Greater metropolitan		Lesser metropolitan		Totally nonmetropolitan	
	United States	50 percent or more of the population in SMSA counties	50 percent or more of the population in non-SMSA counties	Percent of the population in urban areas	With 25,000 or more residents	With 25,000 or less than 25,000 urban residents
Percent of U.S. total						
Population.....	100.0	45.7	31.6	7.3	8.8	3.6
Federal outlays, total.....	100.0	46.5	32.3	6.3	8.4	3.4
Agriculture and natural resources.....	100.0	8.1	27.2	15.5	20.3	13.6
Community development.....	100.0	36.9	37.2	8.8	9.5	3.4
Housing.....	100.0	49.4	34.8	4.6	6.5	2.7
Human resource development.....	100.0	47.0	30.2	7.1	8.8	3.7
Defense.....	100.0	52.5	33.8	3.9	6.8	2.0
Per capita (Dollars)						
Federal outlays, total.....	1,059	1,077	1,083	918	1,011	1,007
Agriculture and natural resources.....	42	7	36	88	95	158
Community development.....	106	86	125	128	114	103
Housing.....	94	101	103	59	68	71
Human resource development.....	470	484	449	455	466	485
Defense.....	348	399	371	187	267	191
Percent of total outlay accruing to group						
Federal outlays, total.....	100.0	100.0	100.0	100.0	100.0	100.0
Agriculture and natural resources.....	4.0	0.6	3.3	9.6	9.4	15.7
Community development.....	10.0	7.9	11.5	13.9	11.3	20.0
Housing.....	8.9	9.4	9.5	6.4	6.7	13.7
Human resource development.....	44.4	46.9	41.5	49.6	46.1	48.2
Defense.....	32.9	37.1	34.3	20.4	26.4	19.0

Source: Office of Economic Opportunity data.

Table 6--Per capita Federal outlays by program type accruing to substate planning and development districts, fiscal year 1973

Item	Lesser metropolitan				Total;		
	Greater metro- politan	50 percent: or more of: the popu- lation in SMSA	Less than 50 percent: or more of: the popu- lation in SMSA	With urban in SMSA	With urban in SMSA	Less than 50,000	50,000- 49,999
Agriculture and Natural Resources							
Direct agricultural payments.....	18	2	16	42	42	68	102
Cropland diversion.....	1/	1/	1/	1	1	1	1
Farm loans, total.....	12	1	9	32	31	53	59
Federal influence.....	4	1/	3	11	10	18	22
Selected salaries and staff expenses,							
USDA.....	4	2	4	6	9	13	1/
Natural resources and conservation.....	7	2	7	6	13	23	36
Total, excluding Federal influence....	38	7	33	77	86	140	193
Total, including Federal influence....	42	7	36	88	95	158	215
Community Development							
Community development loans, total.....	21	11	27	44	27	31	37
Federal influence.....	10	7	11	15	15	21	23
Community development grants.....	18	17	22	15	20	13	18
Fiscal assistance to State and local governments.....	33	23	46	41	31	25	35
Transportation.....	26	26	24	25	30	31	56
Urban renewal.....	7	9	7	4	6	3	1
Total, excluding Federal influence....	96	79	114	113	99	82	124
Total, including Federal influence....	106	86	125	128	114	103	148
Housing							
Housing grants.....	3	5	3	1/	1/	1/	1
Housing loans (Federal influence).....	91	96	100	59	68	70	64
Total.....	94	101	103	59	68	70	65
Human Resource Development							
Elementary and secondary education.....	10	9	10	13	13	15	14
Health.....	7	7	6	4	6	7	10
Welfare.....	51	55	44	51	51	51	49
Medical assistance.....	25	31	20	22	20	20	21
Social Security and other retirements....	356	360	345	347	359	378	410
Employment opportunity and manpower training and development.....	20	21	23	17	16	13	21
Others.....	1	1	1	1	1	1	1
Total.....	470	484	449	455	466	485	527
Defense							
Defense payrolls.....	144	119	204	83	152	98	55
Defense contracts.....	175	245	141	85	101	78	45
Atomic Energy Commission.....	14	12	15	17	15	15	20
National Aeronautics and Space Administration.....	15	24	10	2	1	1	3
Total.....	348	399	371	187	267	191	123
GRAND TOTAL.....	1,059	1,077	1,083	918	1,011	1,007	1,077

1/ Less than \$.50.

Source: Office of Economic Opportunity data.

difference in the composition of the package of Federal outlays accruing to the most urban districts compared with the most rural districts was in defense outlays. Per capita defense outlays were over three times higher in the most urban district group than in the most rural--\$399 in contrast to \$123. In the most urban district group, more than 1 in 3 dollars of Federal spending was for defense, compared with only slightly more than 1 in 10 dollars in the most rural group.

Across all programs, the per capita level of Federal outlays was virtually the same in districts with substantial 1960-70 population declines as in rapidly growing districts (fig. 7). Per capita outlays in districts with population declines of 5 percent or more during the 1960's totaled \$1,178 compared with \$1,172 in districts with 1960-70 population growth rates of 13.3 percent or more. But again the program mix was quite different, with the declining districts having substantially greater per capita outlays for agriculture and natural resources, for community development, and for human resource development than did the rapidly growing districts. On the other hand, outlays for housing and defense were roughly twice as large in the rapidly growing districts as in districts with population losses of 5 percent or more during the 1960's.

When districts were grouped by 1969 median family income level, it was found that districts whose income ranked in the lowest decile (lowest 10 percent of income) had the lowest per capita Federal outlays over all programs even though they had the highest per capita outlays for agriculture and natural resources and for human resource development (fig. 7). On the other hand, defense outlays in the lowest income group were only 42 percent of the U.S. average and 37 percent of the average in districts whose income ranked in the highest 10 percent.

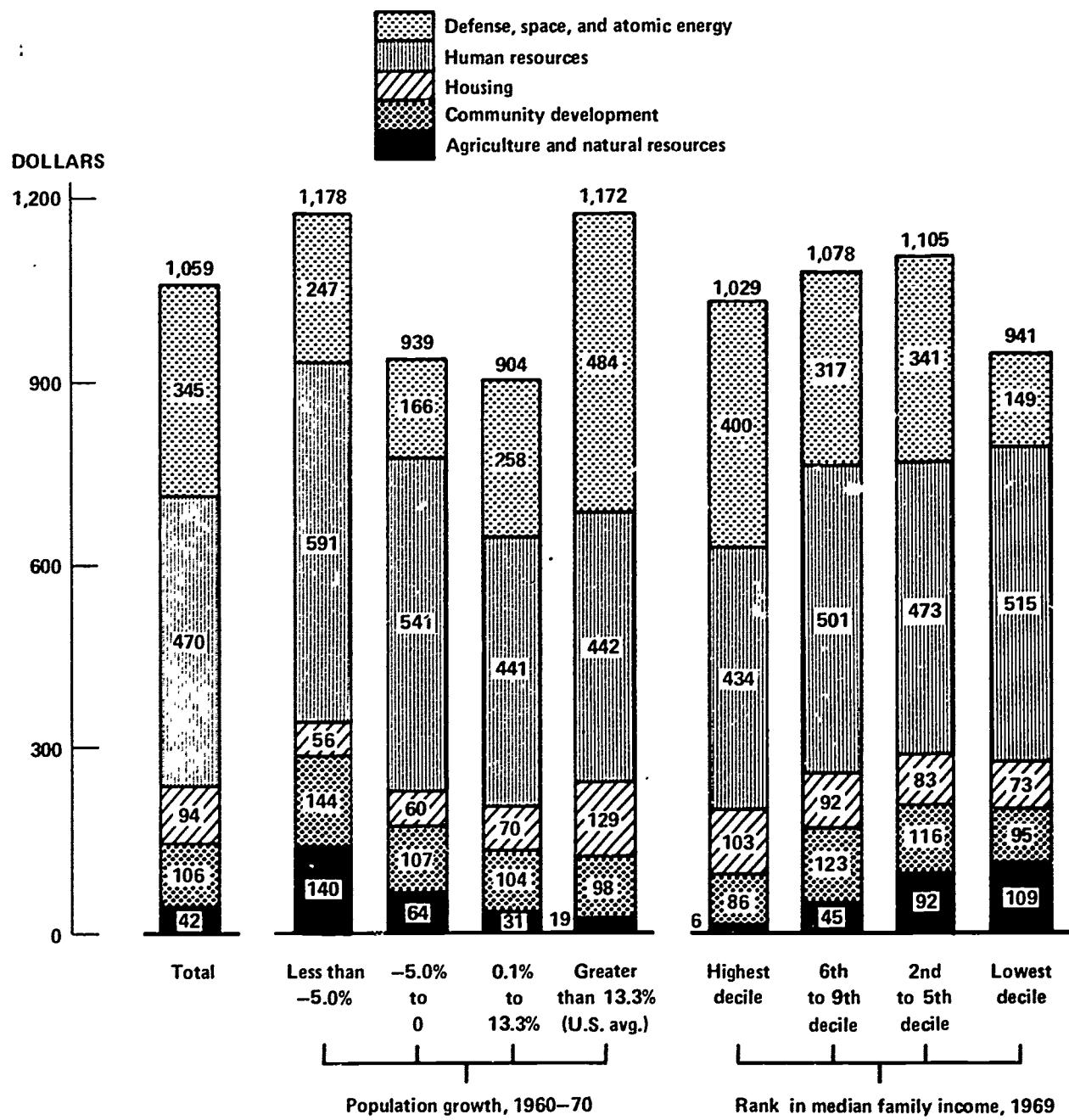
Regionally, per capita Federal outlays were highest in the West (\$1,394) and lowest in the North Central region (\$846). Again as when districts were grouped along an urban-to-rural dimension, by 1960-70 population growth, or by rank in median family income, much of the regional difference in per capita Federal outlays can be attributed to differences in defense outlays (fig. 8). Per capita defense outlays were over three times higher in the West than in the North Central region.

Agriculture and Natural Resource Outlays

Federal outlays for agriculture and natural resources in fiscal 1973 totaled \$8.4 billion--\$3.7 billion in direct payments to farmers, \$2.5 billion in farm loans (including guaranteed and insured loans), and \$1.3 billion for natural resources and conservation. On a per capita basis, these outlays totaled \$42 for the United States as a whole, ranging from a low of \$7 per capita in the greater metro districts to \$215 in the most rural districts (table 7).

These per capita outlays also favored districts which experienced 1960-70 population loss of over 5 percent, districts with low incomes, and districts in the North Central and Western regions. Differences in these per capita outlays can be largely traced to differences in the targets of various individual programs included. Reasons for urban-to-rural differences in agriculture program outlays are obvious since these programs are clearly intended for people with agricultural interests. Further, natural resources programs, particularly

PER CAPITA FISCAL YEAR 1973 FEDERAL OUTLAYS ACCRUING TO SUBSTATE
PLANNING AND DEVELOPMENT DISTRICTS GROUPED
BY POPULATION GROWTH AND INCOME



SOURCE: Office of Economic Opportunity data.

U.S. DEPARTMENT OF AGRICULTURE

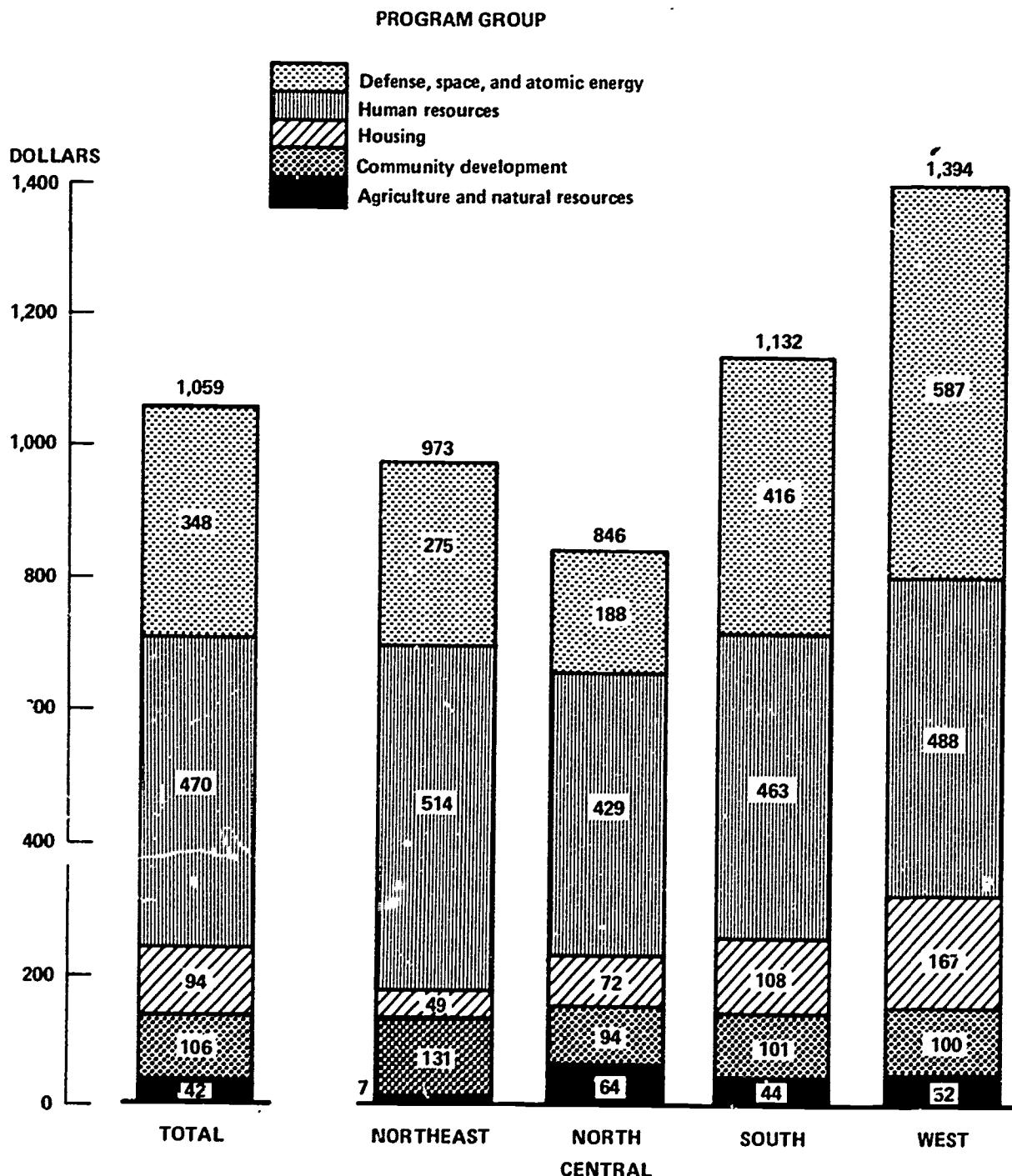
NEG. RDS 53-74 (8)

RURAL DEVELOPMENT SERVICE

Figure 7

0043

PER CAPITA FISCAL YEAR 1973 FEDERAL OUTLAYS BY CENSUS REGIONS



SOURCE: Office of Economic Opportunity data.

U.S. DEPARTMENT OF AGRICULTURE

NEG. RDS 54 - 74 (8)

RURAL DEVELOPMENT SERVICE

Figure 8

Table 7-Per capita Federal outlays for agriculture and natural resources accruing to substate planning and development districts, by selected characteristics, fiscal year 1973

Item	Total 1/	Direct payments	Farm loans and staff expenses	Selected salaries and staff expenses, USDA : conservation	Per capita (Dols.)
Total (Mil dols.)	8,441.2	3,697.0	2,468.3	884.6	1,339.7
United States.....	42	18	12	4	7
Greater metropolitan.....	7	2	1	2	2
Lesser metropolitan:					
50 percent or more of the population in SMSA counties.....	36	16	9	4	7
Less than 50 percent of the popula- tion in SMSA counties.....	88	42	32	6	6
Totally nonmetropolitan:					
With 50,000 or more urban residents.	95	42	31	9	13
With 25,000-49,999 urban residents.....	158	68	53	13	23
Less than 25,000 urban residents.....	215	102	59	17	36
Population growth, 1960-70:					
Less than -5.0 percent.....	140	72	43	10	14
-5.0 to 0 percent.....	64	30	23	4	8
0.1 to 13.3 percent.....	31	13	9	3	5
Greater than 13.3 percent (U.S. ave.).....	19	5	4	4	6
Rank in median family income, 1969:					
Highest decile.....	7	2	1	2	2
6th to 9th decile.....	45	18	12	6	9
2nd to 5th decile.....	92	45	30	7	11
Lowest decile.....	109	48	42	9	9
Region:					
Northeast.....	4	1	1	1	1
North Central.....	64	34	22	4	4
South.....	44	19	14	5	5
West.....	52	15	8	9	21

1/ Includes \$51.6 million in outlays for cropland diversion not shown separately.

Source: Office of Economic Opportunity data.

those for parks and forests, tend to accrue to sparsely settled rural districts, particularly in the West. Moreover, highly productive agricultural areas, which have high direct agriculture payments, experienced sharp drops in population during the 1960's. This is particularly true in the North Central States. The negative relationships between per capita outlays for agriculture and natural resources and district income are explained by differences in metro-nonmetro incomes. Such outlays are much higher in the low-income nonmetro districts, and many of the highest income and most populous metro districts gain only very small outlays from such programs.

Community Development Outlays

Federal outlays in fiscal year 1973 for this group of programs totaled \$21.5 billion--\$4.4 billion in loans, including \$2.1 billion in insured loans; \$3.7 billion in grants to communities and businesses; \$5.3 billion in transportation outlays; \$1.5 billion for urban renewal; and \$6.6 billion for fiscal assistance to State and local governments (revenue sharing).

Per capita outlays for community development ranged from \$86 in the greater metro districts to \$148 in totally nonmetro districts with less than 25,000 urban residents (table 8). Much of this difference resulted from differences in transportation outlays, which totaled \$56 per capita in the most rural district group and \$26 per capita in the most urban. This difference, in turn, resulted from the large difference in outlays for highway planning and construction (see table 2) which, on a per capita basis, accrued disproportionately to sparsely settled districts. While 6.2 percent of outlays for highway planning and construction accrued to the most rural district group, these districts accounted for only 3 percent of the population. The insured loans for community development were also highest in the most rural district group.

Revenue sharing (fiscal assistance to State and local governments), which totaled \$33 per capita at the national level, was highest in the lesser metro districts with more than 50 percent of their population residing in SMSA counties (\$46) and lowest in the greater metro districts (\$23).

Housing Outlays

Federal housing outlays in fiscal year 1973 totaled \$19.0 billion and represented expenditures from USDA, HUD, and the Veterans Administration (VA) and Indian housing grants from the Department of the Interior. Only a small part (3.3 percent, or \$620 million) of the housing outlays represented direct Federal spending. Such direct housing outlays included outlays for USDA farm labor housing programs and self-help housing grants, HUD's low-rent public housing and housing for the handicapped and elderly, and Interior's Indian housing grants. The vast majority of the Federal housing outlays was represented by HUD's mortgage insurance programs and VA's guaranteed and insured loans.

In total, Federal outlays for housing greatly favored the more urban districts, with per capita housing outlays across district groups as follows:

Table 8-Per capita Federal outlays for community development accruing to substate planning and development districts, by selected characteristics, fiscal year 1973

Item	Total	Loans 1/	Grants	Fiscal assistance to States and local governments	Transportation	Urban renewal
United States (Mil. dols.).....	21,547.3	4,356.7	3,730.4	6,636.3	5,346.3	1,477.6
	Per capita (Dols.)					
United States.....	106	21	18	33	26	7
Greater metropolitan.....	86	11	17	23	26	9
Lesser metropolitan:						
50 percent or more of the population in SMSA counties.....	125	27	22	46	24	7
Less than 50 percent of the popula- tion in SMSA counties.....	128	44	15	41	25	4
Totally nonmetropolitan:						
With 50,000 or more urban residents.....	114	27	20	31	30	6
With 25,000-49,999 urban residents.....	103	31	13	25	31	3
Less than 25,000 urban residents.....	148	37	18	35	56	1
Population growth, 1960-70:						
Less than -5.0 percent.....	144	46	15	28	48	7
-5.0 to 0 percent.....	107	28	18	22	29	10
0.1 to 13.3 percent.....	104	20	19	35	23	7
Greater than 13.3 percent (U.S. ave.).....	98	15	19	35	22	7
Rank in median family income, 1969:						
Highest decile.....	86	12	17	26	22	8
6th to 9th decile.....	123	23	22	39	31	7
2nd to 5th decile.....	116	37	15	32	26	6
Lowest decile.....	95	25	12	29	25	4
Region:						
Northeast.....	131	33	25	35	28	10
North Central.....	94	17	17	30	22	7
South.....	101	18	18	32	27	6
West.....	100	18	13	34	30	5

1/ Includes \$2.1 billion in guaranteed or insured loans.

Source: Office of Economic Opportunity data.

<u>Substate Districts</u>	<u>Housing outlays, \$/capita</u>
United States.....	94
Greater metropolitan.....	101
Lesser metropolitan:	
· 50 percent or more of the population in SMSA counties.....	103
Less than 50 percent of the population in SMSA counties.....	59
Totally nonmetropolitan:	
With 50,000 or more urban residents.....	68
With 25,000-49,999 urban residents.....	71
Less than 25,000 urban residents.....	65

Per capita housing outlays were also substantially higher in fast-growing districts than in districts declining in population, in high-income districts relative to lower income districts, and in the West relative to other regions:

<u>Population growth, 1960-70</u>	<u>Housing outlays, \$/capita</u>	<u>Median family income, 1969</u>	<u>Housing outlays, \$/capita</u>	<u>Region</u>	<u>Housing outlays, \$/capita</u>
Less than -5.0%	56	Highest decile	103	Northeast	49
-5.0 to 0%	60	6th-9th	92	North Central	72
0.1 to 13.3%	70	2nd-5th	83	South	108
Greater than 13.3% (U.S. average)	129	Lowest decile	73	West	167

These differences in housing outlays no doubt result from differences in the greater demand for home mortgages in fast-growing, higher income districts.

Human Resource Development Outlays

Federal outlays for human resource development totaled \$95.5 billion, or 44.4 percent of all selected outlays in fiscal year 1973 (table 9). Outlays include those for elementary and secondary education (\$2.1 billion), health (\$1.4 billion), welfare (\$10.3 billion), medical assistance (\$5.1 billion), social security and other retirements (\$72.4 billion), and employment opportunities and manpower training (\$4.1 billion).

Table 9--Per capita Federal outlays for human resource development accruing to substate planning and development districts, by selected characteristics, fiscal year 1973

Item	Per capita (Dols.)					
	Total 1/	Elementary and secondary education	Health education	Welfare	Medical assistance	Social security: and other retirements
United States (Mil. dols.).....	95,535.6	2,058.6	1,362.2	10,275.8	5,145.7	72,376.6
						4,119.4
United States.....	470	10	7	51	25	356
Greater metropolitan.....	484	9	7	55	31	360
Lesser metropolitan:						
50 percent or more of the population						20
In SMSA counties.....	449	10	6	44	20	345
Less than 50 percent of the population in SMSA counties.....	455	13	4	51	22	347
Totally nonmetropolitan:						17
With 50,000 or more urban residents.....	466	13	6	51	20	359
With 25,000-49,999 urban residents.....	485	15	7	51	20	378
Less than 25,000 urban residents.....	527	14	10	49	21	410
Population growth, 1960-70:						
Less than -5.0 percent.....	591	15	6	59	23	466
-5.0 to 0 percent.....	541	14	7	72	53	378
0.1 to 13.3 percent.....	441	9	5	47	23	338
Greater than 13.3 percent (U.S. ave.).....	442	9	8	45	20	336
Rank in median family income, 1969:						
Highest decile.....	434	8	7	48	24	325
6th to 9th decile.....	501	9	7	48	29	383
4th to 5th decile.....	473	13	6	51	20	367
Lowest decile.....	515	25	7	91	31	349
Region:						
Northeast.....	514	10	6	53	40	381
North Central.....	429	8	4	41	20	338
South.....	463	12	8	51	20	354
West.....	488	10	10	62	23	355

1/ Includes \$197 million not shown in subcategories.

Source: Office of Economic Opportunity data.

This group of programs is weighted heavily toward income maintenance, with such program outlays (welfare, social security and other retirements, and medical assistance--Medicaid) comprising over \$9 in \$10 of all human resource development outlays. Thus, it is not surprising that these outlays were greatest, on a per capita basis, in districts with a high incidence of poor people and of aged people. Across the metro and nonmetro district groups, per capita outlays for human resource development were largest in the most rural, nonmetro districts (\$527) and smallest in the lesser metro districts with 50 percent or more of their population living in SMSA counties. Across districts grouped by population growth and by 1969 income, these outlays on a per capita basis were highest in districts with declining populations and districts with low incomes. Regionally they were highest in the Northeast and lowest in the North Central region.

Comparisons of the distribution of Federal outlays for human resource programs with the distribution of selected populations, which represent rough proxies of the target population of the programs, are presented in table 10. These comparisons provide suggestions of the effectiveness of the programs in reaching potentially eligible people along the rural-to-urban dimension of sub-state planning and development districts. For instance, relative to the distribution of the poverty population, the distribution of Federal welfare outlays favors the more urban districts. While the greater metro districts contained slightly more than one-third of the poverty population, over one-half of Federal grants to States for welfare payment accrued to these districts. However, since a majority of welfare outlays are for the Aid to Families with Dependent Children program, this difference in the distributions of poverty and of welfare outlays is partly explained by the large share of poverty children in female-headed families residing in the more urban districts. Federal outlays for Medicaid payments also greatly favor the more urban districts. On the other hand, the distribution of Federal outlays for food stamp bonus coupons is more aligned with the distribution of poverty people.

The distribution of outlays for social security retirement benefits is closely aligned with the distribution of the population 65 years old and over, suggesting even participation and/or benefit levels across the urban-to-rural dimension. Title I funds for schools in low-income areas, authorized by the Elementary and Secondary Education Act of 1965, were distributed among urban and rural districts in proportions similar to those of school age children in poverty except that the greater metro districts' share of Title I funds was above their share of school age children in poverty. The distribution of Head Start outlays was very similar to that of pre-school age children in poverty families.

Outlays for Defense, Space, and Atomic Energy

These outlays included all spending of the Department of Defense (\$64.9 billion), the National Aeronautics and Space Administration (\$3.0 billion), and the Atomic Energy Commission (\$2.8 billion). As shown earlier in figure 6, per capita outlays for defense, NASA, and AEC were substantially higher in metro than in nonmetro districts. Further, it was shown that such outlays, on a per capita basis at the district level, were associated with high rates of population growth within a district and with districts with high incomes (fig. 7). Among districts grouped along the urban-to-rural dimension, per capita defense

Table 10--Comparison of the distribution of selected fiscal year 1973 Federal outlays for human resource development with selected populations among substate planning and development districts

Item	Percent of U.S.					
	Total metropolitan	Lesser metropolitan	Totally nonmetropolitan	With less than 50 percent	With 50 percent or more	With more than 50 percent
Total population.....	100.0	46.5	32.4	6.3	8.4	3.4
Total selected outlays.....	100.0	46.5	32.4	6.3	8.4	3.0
Poverty population, 1970.....	100.0	34.2	32.9	10.1	12.8	5.6
Under 18 years old in female-headed families.....	100.0	45.1	31.8	7.6	9.6	3.6
Federal outlays for welfare payments.....	100.0	52.2	27.0	7.0	8.1	3.1
Federal outlays for medical assistance (Medicaid).....	100.0	55.9	25.3	6.3	7.1	2.9
Federal outlays for food stamp bonus coupons.....	100.0	40.9	30.4	8.8	11.7	5.1
Population 65 years old and over, total.....	100.0	44.0	30.4	8.1	9.8	4.1
Social Security-retirement insurance.....	100.0	45.8	30.7	7.4	9.0	3.9
Children 6-17 years old in poverty families.....	100.0	33.0	32.4	10.2	13.1	5.8
Title I, education of disadvantaged children.....	100.0	43.2	27.3	8.5	11.7	5.3
Children under 6 years old in poverty families.....	100.0	35.7	33.4	9.6	12.2	5.2
Outlays for Head Start.....	100.0	33.9	33.4	9.4	13.0	6.1

Source: Outlay data from Office of Economic Opportunity. Population data from Census of Population, 1970.

outlays were highest in the greater metro districts (\$399) and lowest in the most rural districts (\$123). Per capita defense outlays in the fast-growing districts (\$484) were almost twice as great as in the fast-declining districts (\$247). Among districts grouped by income levels, per capita defense outlays were over two times greater in the highest income group (\$400) than in the lowest income group (\$149). By census regions, per capita defense outlays were highest in the West (\$587) and lowest in the North Central region (\$188) (see table 11).

Table 11--Per capita Federal outlays for defense, space, and atomic energy accruing to substate planning and development districts, by selected characteristics, fiscal year 1973

Item	Total	Defense payrolls	Defense contracts	Atomic Energy Commission	National Aeronautics and Space Administration
United States (Mil. dols.)	70,621.0	29,198.3	35,662.4	2,808.3	2,951.9
				<u>Dollars--</u>	
United States.....	348	144	175	14	15
Greater metropolitan.....	399	119	245	12	24
Lesser metropolitan:					
50 percent or more of the population in SMSA counties.....	371	204	141	15	10
Less than 50 percent of the population in SMSA counties.....	187	83	85	17	2
Totally nonmetropolitan:					
With 50,000 or more urban residents.....	267	152	101	15	1
With 25,000-49,999 urban residents.....	191	98	78	15	1
Less than 25,000 urban residents.....	123	55	55	20	3
Population growth, 1960-70:					
Less than -5.0 percent.....	247	106	129	9	3
-5.0 to 0 percent.....	166	73	84	7	1
0.1 to 13.3 percent.....	258	94	137	21	6
Greater than 13.3 percent (U.S. ave.).....	484	207	239	11	27
Rank in median family income, 1969:					
Highest decile.....	400	122	241	14	22
6th to 9th decile.....	317	139	156	10	12
2nd to 5th decile.....	341	206	105	22	7
Lowest decile.....	149	99	48	1/	2
Region:					
Northeast.....	275	69	195	6	4
North Central.....	188	66	108	8	5
South.....	416	219	163	13	21
West.....	587	237	280	26	34

1/ Less than \$.50.

Source: Office of Economic Opportunity data.

Appendix

METRO AND NONMETRO COUNTY GROUP TABLES, FISCAL YEARS 1972 AND 1973

In the Fourth Annual Report of the President on Government Services to Rural America, analysis centered on fiscal year 1972 Federal outlays accruing to counties grouped along an urban-to-rural dimension. The following tables are included in the present report to permit comparison of fiscal 1972 and fiscal 1973 data for the county groups. The two tables on fiscal 1972 have been reprinted from the fourth annual report.

The metro and nonmetro county groups are defined as follows:

I. Metropolitan (SMSA) Counties

Counties containing at least 1 city of 50,000 inhabitants or more, or adjacent cities with a combined population of 50,000, plus contiguous counties that are essentially metropolitan in character and integrated by reason of their inhabitants commuting to the central city.

1. Large (Greater) Metropolitan

Counties of SMSA's having at least 1 million population in 1970. Examples of such SMSA's are New York City, Chicago, Los Angeles, Houston, and Boston.

a. Core Counties

Examples of such counties (or the equivalent) are the District of Columbia; the five counties of New York City; Orleans Parish, La.; St. Louis City and County; and Cook County, Ill. Twenty-nine percent of the U.S. population lived in core counties of large SMSA's in 1970. The average population was over 1.2 million people. As a group these counties grew slower in population during the 1960's than the U.S. population as a whole (11.3 percent in contrast to 13.3 percent for the United States) but had a median family income roughly \$1,000 higher than the U.S. average.

b. Fringe Counties

Examples of fringe (suburban) counties of large SMSA's are Montgomery County, Md., and Fairfax County, Va.; Cobb County, Ga., of the Atlanta SMSA; and Bucks County, Pa., of the Philadelphia area. Fringe counties had an average 1970 population of almost 200,000 and a 1969 median family income of \$11,990, highest of any county group and \$1,400 more than in the core counties. These counties as a group increased in population during the 1960's by one-third. This population growth rate was almost three times that of the neighboring core counties. Over 80 percent of the fringe counties had population growth rates above the U.S. average of 13.3 percent.

2. Counties of Medium Metropolitan Areas

These counties comprise SMSA's with populations of 250,000 to 999,999. Some SMSA's which fall into the class include Oklahoma City, Phoenix, Birmingham, and Salt Lake City. As a group, counties of the medium SMSA's averaged 179,000 persons in 1970 and had a 1960-70 population growth rate above the national average and a median family income of \$9,838, roughly \$250 above the national average. Almost three-fourths of these counties were in the South and North Central regions.

3. Counties of Small (Lesser) Metropolitan Areas

1 counties comprise SMSA's of under 250,000 persons in 1970. Examples of lesser SMSA's are Lawton, Okla.; Lynchburg, Va.; Fargo-Moorhead, N.D.-Minn.; Portland, Me.; and Eugene, Oreg. Average 1970 population of the counties was 97,500. During the 1960's, the population of these counties grew slightly faster than the U.S. population as a whole. The counties had a median family income in 1969 of \$8,976, \$14 below the national average of \$9,590. As was the case with medium metropolitan counties, a large majority (over 80 percent) of these counties were located in the South and North Central regions, with over one-half located in the South.

II. Nonmetropolitan (non-SMSA) Counties

All counties not qualifying as metropolitan.

4. Urbanized Counties--having 20,000 or more urban residents in 1970.

a. Counties Adjacent to an SMSA

The average 1970 population of such nonmetropolitan counties was 73,000, up 12.3 percent from 1960. In terms of population growth, these counties fall slightly below the national average. Their 1969 median family income was \$8,701, \$889 below the national average.

b. Counties Not Adjacent to an SMSA

These counties averaged 55,800 in population in 1970, substantially below the population of urbanized nonmetropolitan counties adjacent to an SMSA. Also, these counties had 1960-70 population growth rates substantially below those of counties adjacent to an SMSA--7.8 in contrast to 12.3 percent. Over 40 percent of these counties were located in the South. Median family income was \$8,086, \$1,504 less than the national average.

5. Less Urbanized Counties Having 2,500 to 19,999 Urban Residents in 1970

a. Counties Adjacent to an SMSA

The average 1970 county population in this group was 23,603 representing a 4-percent increase over the 1960 population. Thus,

the population growth rate in this county group was less than one-third the national average. Over 40 percent of these counties lost population during the 1960's. Median family income was \$7,456, \$2,134 less than the national average.

b. Counties Not Adjacent to an SMSA

As was the case with the two urbanized county groups, the adjacent-not adjacent to SMSA comparison within the less urbanized group shows the positive effects in terms of population growth and income of proximity to a metropolitan area. Here the county group not adjacent to an SMSA lost population during the 1960's and the adjacent group grew by 4 percent. Median family income in 1969 was \$7,094, \$362 less than for the "adjacent" group of counties, and \$2,496 below the national average.

6. Thinly Populated Counties Having No Urban Residents in 1970

a. Counties Adjacent to an SMSA

These counties averaged 9,453 people in 1970. Over all, the population in these counties was fairly stable during the 1960's, showing only a slight increase over the decade. Median family income in 1969 was \$6,412, over \$3,000 below the national average. Almost two-thirds of the counties were located in the South.

b. Counties Not Adjacent to an SMSA

The average 1970 population of counties within this group was less than 7,000. As a group, these counties lost 4.4 percent of their population during the 1960's. Median family income was the lowest for any county group--\$6,142, \$3,448 below the national average.

Appendix table 1--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1973

Item	Agency	Metropolitan			Nonmetropolitan			
		Total	Greater	Medium	Urbanized	Less urbanized	Total	
		Mil. dols.	Mil. dols.	Mil. dols.	Mil. dols.	Mil. dols.	Mil. dols.	
COMMERCIAL AGRICULTURE AND NATURAL RESOURCES								
Direct Agriculture Payments								
Feed Grains Production Stabilization.....	USDA	1,846.3	15.2	3.3	3.1	6.2	5.7	
Cotton Production Stabilization.....	USDA	813.5	22.1	1.9	.4	1.5	12.4	
Wheat Production Stabilization.....	USDA	856.0	9.7	1.9	.1	1.7	3.7	
Sugar Act Program.....	USDA	83.3	33.4	.9	.6	23.7	8.8	
National Wool Act Payments.....	USDA	65.1	13.6	2.0	.5	1.4	5.6	
Dairy and Beeskeeper Indemnity Payments.....	USDA	6.8	41.0	6.2	5.0	1.2	12.3	
Crop Insurance Indemnity Payments, FCIC [1/]	USDA	26.0	21.9	1.9	.7	1.2	9.8	
Cropland Diversion								
Cropland Adjustment Program.....	USDA	49.8	16.2	4.1	.4	3.7	6.7	
Cropland Adjustment Program-Greenspan.....	USDA	48.0	.8	.0	.8	38.2	9.0	
Cropland Adjustment Program-Public Access.....	USDA	1.6	13.3	3.1	.2	3.0	6.7	
Cropland Conservation Program.....	USDA	1.1	18.0	.0	.0	1.2	16.8	
Conservation Reserve Program.....	USDA	2/	2.3	.0	.0	2.3	.0	
I. <u>L</u> oans								
Irrigation Drain, Other Soil and Water Cult. Loan.....	USDA	2.5	7.2	.0	.0	5.3	1.6	
Soil and Water Loans.....	USDA	4.5	5.5	.6	.1	3.3	94.5	
Farm Ownership Loans.....	USDA	399.1	8.5	1.0	.1	.9	3.9	
Farm Operations Loans.....	USDA	402.8	11.5	1.7	.2	1.5	4.7	
Commodity Loans.....	USDA	1,413.3	16.4	5.0	3.7	1.3	4.2	
Storage Facility Loans.....	USDA	156.6	12.4	3.2	.2	3.1	4.3	
Resale Storage.....	USDA	36.9	3.9	.4	.0	.4	1.3	
Farm Operating Loans.....	USDA	51.2	11.0	1.5	.2	1.3	5.2	
Recreation Facility Loans.....	USDA	1.7	37.2	12.2	.6	11.6	16.0	
Selected Salaries and Staff Expenses, USDA								
S & E, ASCS.....	USDA	200.9	46.0	26.7	24.4	2.3	10.6	
Cooperative Extension Service,								
Agriculture 3/.....	USDA	186.6	52.0	25.2	20.9	4.3	15.5	
S & E, Farmers Home Administration.....	USDA	104.1	35.8	13.6	11.9	1.6	12.3	
S & E, Rural Electrification Admin.....	USDA	42.4	87.2	67.5	66.4	1.1	10.6	
Resource Conservation and Development, SCS.....	USDA	15.2	36.4	11.8	8.3	3.6	14.8	
River Basin Survey and Investigations, SCS.....	USDA	3.2	80.3	47.0	36.5	10.5	20.3	
Great Plains Conservation Program, SCS.....	USDA	5.8	17.2	6.2	5.1	1.1	5.9	
Forest Protection and Utilisation, FS 4/.....	USDA	354.1	38.2	19.4	14.7	4.7	10.3	
Indian Agricultural Extension.....	Int.	2.3	53.6	15.8	15.8	.0	29.9	

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51
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Percent distribution-----

--Continued

Appendix table 1--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1973--Continued

Item	Agency	Metropolitan			Nonmetropolitan			
		Total	Greater	Less	Urbanized	Less	Truly Populated	
		Total	Core	Fringe	Total	Adj. Nonad.	Adj. Nonad.- cent	
Mill. dols.								
COMMERCIAL, AGRICULTURE AND NATURAL RESOURCES								
Natural Resources and Conservation								
Water Bank Act Program.....	USDA	.3	10.2	.0	.0	10.2	.0	
Plant Materials for Conservation.....	USDA	1.1	63.1	31.3	31.0	12.9	19.0	
Forest Roads and Trails, Forest Services.....	USDA	143.8	24.6	13.1	8.6	4.5	4.4	
Watershed and Flood Prevention Operations.....	USDA	126.4	37.6	12.7	6.4	6.3	7.1	
River Basin Surveys and Investigations.....	USDA	8.4	79.5	31.2	18.7	12.5	17.2	
Snow Survey and Water Supply Forecasting.....	USDA	1.5	33.7	11.5	4.8	6.6	7.3	
Watershed Protection Lcans.....	USDA	1.3	46.3	.0	.0	38.9	7.4	
Watershed Planning.....	USDA	7.1	72.0	23.5	16.8	6.7	31.5	
Rural Environmental Assistance Program.....	USDA	158.5	20.5	4.3	1.3	3.1	9.1	
Emergency Conservation Measures.....	USDA	9.5	34.4	3.1	2/	3.1	20.7	
Appalachian Regional Development Program.....	USDA	.9	15.5	2.0	0	2.0	8.9	
Great Plains Conservation Program.....	USDA	12.0	5.9	.0	.0	1.1	4.8	
Resource Conservation and Development, Planning.....	USDA	5.5	10.7	2.7	.0	2.7	5.0	
Soil Survey Program.....	USDA	26.4	55.0	24.6	8.8	15.9	16.1	
Soil and Water Conservation.....	USDA	127.4	34.7	10.5	6.0	4.5	13.5	
Parks and Forests								
Water Resources 5/.....	Int.	201.6	46.1	32.0	28.3	3.7	10.1	
Wildlife Enhancement 6/.....	Int.	437.3	41.3	9.6	5.1	4.5	24.5	
Wildlife Restoration 6/.....	Int.	10.2	36.9	9.0	2.1	6.9	10.8	
COMMUNITY DEVELOPMENT								
Community Development Loans								
Rural Electric Loans 7/.....	USDA	228.0	24.7	7.1	.3	6.8	8.4	
Rural Telephone Loans 7/.....	USDA	56.0	12.8	.5	.0	5.5	2.8	
Rural Telephone Bank Loans 7/.....	USDA	150.0	29.9	6.9	.2	6.7	17.2	
Water and Waste Disp. System Loans.....	USDA	398.3	27.7	5.7	.1	5.6	13.0	
Economic Development-Loans to Businesses and Development Companies.....	Comm.	.8	50.9	37.1	31.5	5.5	8.7	
*Economic Development-Loans to Businesses and Development Companies.....	Comm.	2.8	98.0	98.0	.0	.0	.0	
Economic Opportunity Loans to Small Businesses.....	SBA	70.6	84.3	58.3	47.5	10.7	18.5	
Loans to State and Local Development Companies.....	SBA	45.4	50.4	27.8	21.3	6.5	18.3	
Small Business Financial Assistance Prog.....	SBA	72.2	80.3	41.8	32.3	9.5	23.7	
Small Business Investment Company Program.....	SBA	68.9	95.9	56.4	54.9	1.6	35.3	

--Continued

Appendix table 1--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1973--Continued

Item	Agency	Total	Metropolitan			Nonmetropolitan				
			Total	Greater	Medium	Lesser	Total	Urbanized		
			Mil. data.	Mil. data.	Mil. data.	Mil. data.	Mil. data.	Mil. data.		
COMMUNITY DEVELOPMENT										
Community Development Loans										
Disaster Loans.....	SBA	1,511.7	70.7	15.0	4.8	10.2	45.8	9.9		
*Economic Opportunity Loans to Small Businesses.....	SBA	64.5	79.7	51.9	45.3	6.5	20.4	7.4		
Loans to State and Local Development Corporations.....	SBA	27.5	23.4	11.5	6.6	4.9	19.4	4.4		
*Small Business Financial Assistance Prog.	SBA	1,609.1	62.4	32.8	23.5	9.3	10.2	37.6		
*Disaster Loans.....	SBA	5.9	20.7	2.2	.0	13.4	5.1	7.7		
Community Development Grants										
Lib Serv-Grants for Public Libraries.....	HEN	27.2	84.2	17.0	14.7	2.3	51.4	15.8		
Comprehensive Planning Assistance to State Agencies 8/.....	HUD	92.6	87.4	19.9	17.5	2.4	50.4	17.1		
Water and Sewer Grants.....	USDA	5.2	5.9	.0	.0	1.8	4.1	84.1		
Comprehensive Areawide Water and Sewer Planning Grants.....	USDA	.6	30.0	9.2	.0	9.2	17.9	70.0		
Economic Development Admin. Grants.....	USDA	.7	0	.0	.0	.0	200.0	0		
Water and Waste Disposal Systems Grants.....	USDA	29.2	17.7	2.9	.4	2.5	10.0	4.8		
Indian Community Development.....	Int.	.9	49.1	37.9	32.5	5.3	10.3	1.0		
Appalachian Regional Development Programs.....	Trans.	1.4	21.8	.0	.0	21.8	.0	78.2		
Operations and Administration, EDA.....	Comm.	18.2	100.0	92.9	.0	7.1	.0	.0		
Regional Development Programs.....	Comm.	4	100.0	99.7	99.2	.5	.0	.0		
Regional Action Planning Commissions.....	Comm.	23.7	56.3	19.7	15.7	4.0	27.6	9.0		
Economic Development-Grants and Loans, Public Works and Development Facilities.....	Comm.	143.7	37.3	7.3	5.8	1.5	15.1	14.9		
Economic Development-Planning Assistance.....	Comm.	12.4	36.4	5.6	5.6	1.0	19.7	11.1		
Economic Development-Technical Assistance.....	Comm.	16.9	74.2	31.7	20.6	11.1	33.6	8.9		
Economic Development-Public Works Impact Projects.....	Comm.	62.2	46.7	8.9	6.8	2.0	30.0	7.8		
Appalachian Regional Development Programs.....	Int.	13.1	89.5	3.8	3.2	.6	8.2	77.5		
Appalachian Regional Development Programs.....	HEN	23.7	89.1	86.3	31.4	54.9	1.7	1.1		
Regional Development Programs.....	HEN	5.6	62.0	31.6	31.6	.0	14.0	15.5		
Appalachian Supplements to Federal Grants-In-Aid.....	HEN	79.0	65.8	7.3	6.8	.5	45.9	12.6		
Basic Water and Sewer Facilities.....	HUD	38.5	72.0	32.1	23.0	9.1	24.8	15.1		

--Continued

Appendix table 1--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1973--Continued

Item	Agency	Metropolitan			Nonmetropolitan										
		Greater		Total	Urbanized	Urbanized	Urbanized								
		Total	Total	Total	Lesser	Medium	Total								
<u>COMMUNITY DEVELOPMENT</u>															
<u>Community Development Grants</u>															
Grants for Law Enforcement Assistance.....															
Justice	895.8	90.3	36.0	35.0	1.0	44.1	10.2	9.7	7.1	1.2	.7	.7	.0	.0	
Air Pollution Control Program Grants.....	EPA	41.1	91.9	38.5	32.3	6.2	42.0	11.4	8.1	6.6	1.4	.0	.1	.0	.0
Solid Waste Planning Grants.....	EPA	3.6	71.0	28.2	27.2	1.0	31.6	11.3	29.0	4.6	6.3	4.7	10.7	.1	2.7
Construction Grants for Waste Water Treatment Works.....	EPA	1,554.8	83.5	52.7	32.2	20.5	21.9	8.9	16.5	9.1	1.9	1.3	3.4	.4	.4
Community Economic Development.....	OEO	66.1	81.1	46.8	42.8	3.9	14.8	19.5	18.9	.4	4.7	3.4	7.6	.0	2.9
Community Action.....	OEO	351.7	78.0	49.6	45.6	4.0	21.0	7.4	22.0	4.3	3.3	6.4	5.9	.7	1.4
Appalachian Local Development District Assistance 9/.....	Comm.	3.1	17.5	2.4	.3	2.1	8.9	6.2	82.5	12.6	3.2	21.0	19.4	12.0	14.3
Appalachian Research, Technical Assistance and Demonstrations 9/.....	Comm.	5.5	70.3	12.0	5.2	6.9	46.0	12.3	29.7	3.6	4.7	1.5	10.8	2.7	6.4
Indian Industrial Development.....	Int.	2.4	74.8	58.4	55.2	3.2	10.9	5.5	25.2	3.5	3.3	5.2	4.7	1.6	6.9
Health Facilities Construction Grants.....	HFW	167.5	67.5	30.0	25.5	4.5	27.7	9.8	32.5	7.7	3.7	7.0	11.7	.7	1.7
Indian Health Facilities.....	HFW	43.6	17.1	4.0	3.4	.6	10.9	2.3	82.9	2.2	22.2	3.2	13.2	.7	41.5
Fiscal Assistance to States and Local Governments.....	Treas.	6,636.3	77.5	29.8	23.3	6.5	37.2	10.5	22.5	6.9	3.0	4.4	5.1	.8	2.3
<u>Transportation</u>															
Highway Planning and Construction.....															
Development Highway System-Appalachian Region.....	Trans.	4,321.0	66.1	35.5	24.6	10.9	21.6	9.0	33.9	4.9	4.7	8.9	9.4	1.5	4.5
Highway Studies.....	Trans.	184.3	16.7	1.3	1.1	1.2	8.3	7.1	83.3	6.6	14.6	30.3	18.5	2.4	10.9
Highway Beautification.....	Trans.	41.9	85.5	28.4	21.4	7.0	46.1	10.9	14.5	8.0	3.5	1.1	1.9	0	2/
Urban Mass Transportation Fund.....	Trans.	40.4	71.0	16.7	14.4	2.3	35.9	18.5	29.0	11.9	3.2	5.1	6.1	.9	1.8
Appalachian Development-Highway System 9/.....	Trans.	758.5	95.7	92.6	87.5	5.1	2.7	.3	4.3	.1	4.2	.0	.0	.0	.0
Urban Renewal.....	Comm.	.2	100.0	66.8	66.8	.0	33.2	.0	.0	.0	.0	.0	.0	.0	.0
Urban Renewal Programs.....	HUD	810.9	80.6	43.9	38.4	5.4	27.8	8.9	19.4	5.8	9.0	2.0	2.4	2/	'1
Neighborhood Facilities.....	HUD	18.7	62.6	34.8	28.9	5.9	19.4	8.4	37.4	5.1	9.5	6.3	16.7	.0	3.9
Open-Space Land-Undeveloped.....	HUD	29.4	89.8	49.7	27.9	21.8	35.5	4.6	10.2	2.9	2.7	2.3	1.6	.1	.5
Model Cities.....	HUD	618.6	95.4	62.3	59.5	2.7	27.7	5.4	4.6	1.1	1.3	1.0	1.3	.0	.0

--Continued

Appendix table 1--Federal outlays by program according to metro and nonmetro counties, fiscal year 1973--Continued

Item	Agency	Metropolitan			Nonmetropolitan		
		Total	Greater	Medium	Lesser	Total	Urbanized
		Mil.	dole.			Adj.-Nonad-	Adj.-Nonad-
<u>HOUSING</u>							
Housing Grants							
Farm Labor Housing Grants.....	USDA	1.7	39.7	.0	.0	39.7	.0
Rural Self-Help Housing, Technical Assistance Grants.....	USDA	3.7	32.9	11.4	4.5	6.9	20.3
Self-Help Housing Land Development Loans.....	USDA	2/	0	0	0	0	0
Low-Rent Public Housing... Housing for the Elderly or Handicapped.....	HUD	597.6	99.6	73.0	73.0	0	24.8
HUD	3.9	100.0	100.0	100.0	0	0	0
Indian Housing Improvement.....	Int.	10.4	23.3	6.2	3.8	2.4	13.0
Indian Housing.....	Int.	2.4	28.6	12.4	10.1	2.2	11.2
Housing Loans							
Low-to-Moderate Income Housing Loans.....	USDA	1,696.0	24.6	3.0	.8	4.2	11.5
Rural Rental Housing Loans.....	USDA	105.1	27.5	8.1	1.1	7.0	11.2
Farm Labor Housing Loan.....	USDA	10.2	63.0	59.4	59.4	0	3.6
Very Low Income Housing Repair Loans.....	USDA	4.3	8.3	1.4	2/	1.4	3.6
Rural Housing Site Loans.....	USDA	2.3	2.4	2.4	2.4	0	0
Veterans Guaranteed and Insured Loans.....	VA	8,472.5	89.3	51.6	35.0	16.7	27.6
Mortgage Insurance Rental Housing.....	HUD	126.2	98.2	72.9	24.9	48.0	15.7
Mortgage Insurance for Cooperative Housing.....	HUD	.8	100.0	.0	.0	0	0
Mortgage Insurance for Urban Renewal Housing.....	HUD	22.1	92.8	33.7	33.7	0	48.2
Mortgage Insurance for Low-to-Moderate Income Housing at Market Interest Rate.....	HUD	749.1	81.1	43.9	24.7	19.2	24.9
Mortgage Insurance for Low-to-Moderate Income Housing at Below Market Interest Rate.....	HUD	5.7	100.0	100.0	0	0	0
Mortgage Insurance for House 3 Projects in Declining Areas.....	HUD	9.8	100.0	62.5	62.5	0	21.0
Mortgage Insurance for Elderly Housing.....	HUD	6.3	74.6	.0	.0	74.6	0
Mortgage Insurance for Nursing Homes.....	HUD	77.8	80.9	49.9	34.1	15.8	21.2
Mortgage Insurance for Experimental Housing.....	HUD	8.8	100.0	.0	.0	100.0	0
Mortgage Insurance for Condominium Housing.....	HUD	55.5	95.2	65.4	47.9	17.5	26.5
Mortgage Insurance for Rehabilitative Sales Housing.....	HUD	1.5	79.4	30.5	30.5	0	39.5
Mortgage Insurance for Property Improvement Loans.....	HUD	591.7	79.5	49.8	33.4	16.3	21.0
Home Mortgage Insurance.....	HUD	4,866.7	88.7	44.6	34.2	10.5	34.8
Mortgage Insurance for Rental Housing Assistance.....	HUD	1,420.6	85.3	50.4	40.6	9.8	27.3

--Continued

Appendix I--Federal outlays by programs according to metro and nonmetro counties, fiscal year 1973--Continued

Item	Agency	Total	Metropolitan			Nonmetropolitan		
			Greater		Medium Lessor	Urbanized	Less Urbanized	Thinly Populated
			Total	Fringe				
Housing	HUD	1.3	74.7	66.6	.0	8.1	.0	25.3
Loans	HUD	150.8	86.6	14.3	10.3	4.1	68.9	3.3
Housing Insurance for Multi-Family	HEW	11.3	25.1	7.1	.7	11.9	6.2	74.9
Supplement Loans	HEW	1,316.3	64.2	40.2	34.2	6.0	17.2	6.8
Mortgage Insurance for Nonprofit Hospitals	HEW	70.7	92.2	8.7	8.7	0	60.8	22.7
Mortgage Insurance for Group Practice Facilities	HEW	8.2	87.1	69.7	65.7	4.0	15.2	7.8
Development	HEW	52.9	74.0	35.3	27.6	8.3	28.2	10.5
Child Development-Head Start	HEW	360.6	63.2	30.9	25.8	5.1	22.0	4.6
Bilingual Education	ITW	32.9	80.2	50.1	47.3	2.8	19.9	10.2
Educational Opportunity Grants	HEW	205.6	75.5	39.2	32.2	7.0	23.7	12.6
Elementary and Secondary Education	HEW	19.9	84.7	38.6	35.1	3.5	35.4	10.7
Indian Education-Grants to LEA's	HEW	74.6	80.6	26.4	24.4	2.0	43.9	10.3
Educationally Deprived Children-IPA	HEW	108.5	63.4	33.2	26.5	6.7	18.1	12.1
Educationally Deprived Children-Migrant	HEW	99.3	84.6	47.5	40.7	6.8	30.0	7.2
Dropout Prevention	HEW	107.8	93.2	60.0	55.4	4.6	27.1	6.1
Follow-Through	HEW	1.5	94.9	48.5	48.5	0	44.7	1.7
Child Development-Head Start	HEW	9.9	74.2	45.9	40.2	5.7	22.5	5.9
Maternal and Child Health Services	HEW	82.9	91.8	68.4	66.4	2.0	21.1	2.3
Maternity and Infant Care Projects	HEW	23.1	62.6	14.7	13.4	1.2	24.9	23.0
Migrant Health Grants	HEW	53.7	96.8	67.3	60.6	6.7	25.8	3.6
Mental Health-Community Assistance Narcotic Addiction and Drug	HEW	172.4	80.1	51.6	23.4	28.2	19.2	9.3
Mental Health-Community Mental Health Centers	HEW	77.1	81.3	54.5	51.6	2.9	17.5	9.2
Comprehensive Health Services	OEO	14.9	77.4	41.0	37.4	3.6	15.8	20.7
Family Planning	OEO	19.7	96.9	75.4	70.8	4.6	21.1	1.4
Drug Rehabilitation	HEW	174.8	93.2	80.2	66.2	14.0	8.7	4.4
Health Services Delivery	HEW	0	0	0	0	0	0	0

--Continued

Appendix table 1--Federal outlays by programs according to metro and nonmetro counties, fiscal year 1973--Continued

Item		Metropolitan						Nonmetropolitan																	
		Agency	Total	Greater	Medium	Lesser	Urbanized	Less populated	Total	Adj-A-Nond-Adda	Urbanized	Less populated													
Mil. dols.																									
<u>HUMAN RESOURCE DEVELOPMENT</u>																									
<u>Health</u>																									
Health Services-Planning and Development.....	HEW	135.4	93.6	63.5	48.5	15.0	23.0	7.1	6.4	2.1	1.0	.3	.1												
Indian Health Services.....	HEW	155.8	38.4	4.6	1.3	3.4	18.0	15.9	61.6	4.4	10.1	18.7	20.1												
Mental Health-Alcohol Formula Grants.....	HEW	29.5	89.1	21.4	21.4	.1	56.3	11.4	10.9	7.6	2.7	.0	.0												
Mental Health-Community Assistance Gr. Comprehensive Alcohol, SE.....	HEW	1.2	96.4	44.1	23.1	21.0	29.5	22.8	3.6	2.4	1.2	.0	.0												
<u>Welfare</u>																									
Public Assistance-Maintenance Assistance (State AI).....	HEW	6,340.7	74.9	49.1	42.4	6.7	18.7	7.0	25.1	5.3	3.3	6.0	6.8												
Child Welfare Services 1/.....	HEW	44.7	63.0	34.1	28.0	6.1	20.1	8.7	37.0	6.4	4.6	9.0	10.9												
Public Assistance-Social Services 1/.....	HEW	1,633.9	74.8	50.5	41.5	9.0	17.0	7.3	25.2	5.4	3.1	6.3	6.8												
Work Incentives Program-Child Care.....	HEW	.5	94.3	94.3	.0	.0	.0	.0	5.7	.0	5.7	.0	.0												
Indian Social Service Child Welfare.....	Int.	6.0	14.1	2/	.2	.0	6.8	7.2	85.9	6.4	6.9	4.7	26.2												
Indian Social Service.....	Int.	48.3	15.3	2.9	2.7	.2	8.3	4.2	84.7	4.2	4.9	6.1	15.0												
Food Stamp Bonus Coupons.....	USDA	2,201.7	67.3	37.9	32.3	5.6	21.7	7.7	32.7	6.1	4.3	7.5	9.4												
Medical Assistance Program 1/.....	5,145.7	77.3	53.2	45.7	7.5	17.7	6.4	22.7	5.0	2.9	5.5	6.1	1.1												
<u>Social Security and Other Retirements</u>																									
Special Benefits for Disabled Coal Miners.....	HEW	965.8	52.8	11.0	5.5	5.5	23.7	8.1	57.2	12.4	5.1	12.0	20.6												
Health Insurance for Aged-Hospital Insur.....	HEW	6,578.0	71.8	42.7	33.3	9.3	31.0	8.1	28.2	6.9	3.2	6.7	7.5												
Health Insurance for Aged-Supplemental.....	HEW	2,392.3	72.5	43.3	34.2	9.1	21.0	8.1	27.5	6.9	3.3	6.2	7.3												
Medical Insurance.....	HEW	5,188.9	68.1	36.7	27.5	9.2	22.5	8.9	31.9	7.4	4.2	7.8	8.4												
Social Security-Disability Insurance.....	HEW	30,595.4	71.0	40.9	31.0	1.9	21.8	8.4	29.0	7.3	3.6	7.0	7.3												
Social Security-Retirement Insurance.....	HEW	10,948.8	71.0	40.1	29.0	1.2	22.3	8.5	29.0	7.2	3.8	7.1	7.4												
Social Security-Survivor Insurance.....	HEW	10/.....	10/.....	10/.....	10/.....	10/.....	10/.....	10/.....	10/.....	10/.....	10/.....	10/.....	10/.....												
Social Insurance Program for Railroad Workers 10/.....	RRB	2,539.4	69.1	34.7	26.7	8.0	23.5	11.0	30.9	7.9	4.5	6.6	8.8												
Veterans Disability Pension 1/.....	VA	1,439.4	70.8	37.3	25.6	11.7	24.0	9.5	29.2	6.8	4.5	6.8	7.6												
Dependency and Indemnity and Death Compensation 1/.....	VA	693.4	73.6	39.8	27.8	12.1	24.5	9.2	26.4	6.5	3.9	6.3	6.6												
Veterans Death Pension 1/.....	VA	1,072.5	73.1	40.2	27.2	13.0	24.0	8.9	26.9	6.8	3.9	6.4	6.1												
Veterans Disability Compensation 1/.....	VA	3,037.7	74.5	41.2	28.5	12.7	24.5	8.9	25.5	6.6	3.7	5.9	6.3												
Veterans Insurance and Indemnities 1/.....	VA	702.3	76.9	45.6	32.0	13.7	23.0	8.2	23.1	6.3	3.3	5.3	5.6												

---Continued

Appendix table 1--Federal outlays by programs accruing to metro and nonmetropolitan counties, fiscal year 1973--Continued

Item	Agency	Total	Metropolitan			Nonmetropolitan		
			Total	Greater	Lesser	Total	Urbanised	Less
			Total	Total	Core	Medium	Total	Urbanised
HUMAN RESOURCE DEVELOPMENT								
Social Security and Other Retirements								
Civilian Service Retirement and Disability Fund	CSC	4,470.1	74.9	44.6	31.3	22.1	8.2	25.1
Employee Health Benefits Fund, CSC	CSC	1,414.5	100.0	99.2	88.5	10.8	.0	2.3
Employee Life Insurance Fund	CSC	338.1	100.0	98.5	98.5	.0	1.5	.0
Employment Opportunities, Handpower Training and Development								
Handpower Development and Training-Inst. Training	HEN	123.1	87.5	20.1	19.8	.4	54.3	12.6
Handpower Training, OEO	HEN	14.3	76.4	44.6	39.1	5.4	20.0	11.9
On-the-Job Training								
HDTA-Institutional Training	Labor	50.9	96.4	79.9	79.4	.5	14.0	2.5
Placement Services-Administration	Labor	290.9	82.4	46.1	41.2	2.8	29.2	9.2
Concentrated Employment Program	Labor	343.2	82.9	42.0	38.0	3.9	31.1	9.3
Job Opportunities in Private Business Sector	Labor	122.9	89.8	52.5	50.9	1.6	32.4	4.9
Neighborhood Youth Corps	Labor	61.7	80.0	45.2	39.2	6.1	24.3	10.4
Work Incentive Program	Labor	296.8	72.4	42.4	39.1	3.3	22.6	7.4
Public Service Careers	Labor	192.9	93.6	33.7	27.5	6.2	53.0	6.8
Operation Mainstream	Labor	32.0	87.0	32.0	27.0	4.9	43.5	11.5
Unemployment Insurance	Labor	66.8	45.5	23.4	21.6	1.8	12.7	9.3
Federal Employee Injury Compensation	Labor	806.8	80.2	37.0	29.9	7.1	33.2	10.0
Job Corps Administrative	Labor	218.8	80.0	44.2	32.0	12.1	26.8	6.7
Public Employment Program	Labor	140.8	62.5	37.6	31.2	6.5	20.2	4.7
Advances to Extended Unemployment Coop.	Labor	1,201.0	89.3	50.3	44.4	5.9	29.3	9.7
Indian Employment Assistance	Int.	116.0	89.8	40.1	35.9	4.2	45.2	4.4
Others		40.5	40.7	27.8	27.0	.8	9.5	3.4
Indian Programs (Community Action, EPMS)	OEO	20.7	16.8	5.7	3.5	2.2	7.8	3.2
Foster Grand-Parents	ACTION	20.6	76.6	30.5	24.8	5.7	33.1	13.0
Retired Senior Volunteer Program	ACTION	18.5	60.6	28.6	19.7	8.8	20.2	11.8
VISTA	ACTION	24.5	96.1	86.0	81.0	5.0	8.0	2.1
Legal Services	OEO	65.9	91.4	63.0	57.5	5.4	21.9	6.5
Migrant and Seasonal Farm Workers Assistance	OEO	38.9	75.1	25.2	17.1	8.1	27.0	22.9
Older Persons Opportunities and Services	OEO	8.4	58.4	36.1	32.6	3.5	12.9	9.5

--Continued

Appendix table 1--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1973--Continued

Item	Agency	Total	Metropolitan			Nonmetropolitan		
			Total	Greater	Medium	Lesser	Total	Urbanized
Civilian Pay 3/ ¹	Defense	11,428.6	85.3	39.0	24.1	14.9	35.4	10.9
Military Active Duty Pay 3/ ¹	Defense	12,417.5	75.2	27.2	16.9	10.4	29.0	19.0
Military Reserve and National Guard Pay 3/ ¹	Defense	1,230.7	76.5	36.5	25.8	10.7	28.9	11.1
Military Retired Pay 1/ ²	Defense	4,121.6	84.9	37.4	27.5	9.9	32.8	14.8
Defense Payroll		Mil. dols.		Total:	Core:	Fringe:	Total:	Adj-a-Nond-a:
								Adj-a:Nond-a:
								Adj-a:Nond-a:
								Adj-a:Nond-a:
Defense Contracts								Adj-a:Nond-a:
Military Prime Supply Contracts 13/ ¹	Defense	17,014.7	89.8	61.3	48.5	12.8	23.4	5.1
Military Prime R&D Contracts 13/ ¹	Defense	6,218.7	96.7	78.0	60.2	17.8	15.4	3.4
Military Prime Service Contracts 13/ ¹	Defense	5,643.4	82.8	54.5	41.5	13.0	18.9	9.4
Military Prime Construction Contracts 13/ ¹	Defense	1,249.1	73.5	29.5	21.6	7.9	25.7	18.3
Civilian Function Prime Contracts 13/ ¹	Defense	1,789.8	69.9	39.0	32.5	6.4	24.5	6.4
Pr-e Contracts of Less than \$10,000 14/ ¹	Defense	3,746.7	86.7	47.7	41.1	6.6	27.8	11.2
Atomic Energy Commission		AEC	2,380.2	71.7	37.2	21.4	15.8	25.2
Operational Program Direction..... Plant and Capital Equipment.....	AEC	428.1	75.1	38.7	10.7	28.0	20.6	24.9
NASA		NASA	652.2	98.1	54.0	39.7	14.4	31.8
		NASA	52.7	96.6	61.2	56.2	5.0	16.4
		NASA	2,247.0	98.6	80.0	68.3	11.7	9.7

Operational Program Direction.....
Plant and Capital Equipment.....

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Item	Agency	Total	Metropolitan			Nonmetropolitan		
			Total	Greater	Medium	Lesser	Total	Urbanized
Research and Program Management..... Construction of Facilities, NASA..... Research and Development, NASA.....	NASA	652.2	98.1	54.0	39.7	14.4	31.8	12.3
	NASA	52.7	96.6	61.2	56.2	5.0	19.0	3.4
	NASA	2,247.0	98.6	80.0	68.3	11.7	8.9	1.4

NASA

¹/ Prorated on the basis of special groups to county and city levels, e.g. recipients, field stations, State employees, veterans, etc. ²/ Less than .05 percent. ³/ Prorated to State, county and city by geographic distribution of employees. ⁴/ Prorated by estimated obligation to State, county, and city levels. ⁵/ Prorated to State, county, and city by payroll costs except for large expenditures which are actual to the area. ⁶/ Outlays are allocated or identified to the location of the duty station where the costs are incurred. ⁷/ Prorated to county level based on last year's survey of consumers and subscribers by county. ⁸/ Prorated to county and city levels according to prior years' distribution. ⁹/ Allocated equally to counties within each re-development district located in 13 Appalachian States. ¹⁰/ State total based on statistical tabulations derived from monthly accounting totals; city and county totals projected from December payments of prior fiscal year to arrive at full year totals; records of city and county payment distribution maintained on Zip Code basis. ¹¹/ State totals are based on average monthly annuities applied to the national figure. Proration to counties and cities is based on population. ¹²/ 15 percent of the outlay prorated to county and city levels based on 85 percent of outlays that is accrual. ¹³/ Outlays are allocated or identified to the location of the prime contractor's main office. ¹⁴/ Outlays are allocated or identified to the location of the purchasing office.

* Influence of Federal activities.

Source: Office of Economic Opportunity data.

Appendix Table 2-Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1972

Item	Agency	U.S.	Metropolitan						Nonmetropolitan																			
			Total	Total	Greater	Medium	Lesser	Total	Urbanized	Less urbanized	Thinly populated	Adj- cent	Nonad- jacent	Adj- cent														
			Total	Core	Fringe	Total	Core	Fringe	Total	Core	Nonad- jacent	Adj- cent	Nonad- jacent	Adj- cent														
Mil. dols.			Percent																									
COMMERCIAL AGRICULTURE AND NATURAL RESOURCES																												
Direct Agriculture Payments																												
Feed grain direct payments.....	USDA	1,051.8	15.8	3.4	.2	3.1	6.5	5.9	84.2	7.4	4.6	23.9	29.7	4.6	14.6													
Cotton direct payments.....	USDA	826.0	22.2	2.0	.4	1.6	12.6	7.7	77.8	10.4	9.7	19.2	28.2	5.9	4.5													
Wheat direct payments.....	USDA	878.2	11.2	2.3	.2	2.1	4.5	4.6	88.8	6.5	5.5	14.0	27.2	4.5	31.0													
Sugar Act Program.....	USDA	81.9	33.9	1.0	.6	.4	23.8	9.1	66.1	10.7	17.8	11.3	16.5	3.2	6.7													
Wool Act Program.....	USDA	109.4	13.7	2.2	.5	1.8	6.1	5.6	86.3	5.4	8.4	10.0	31.6	6.3	24.6													
Indemnity payments to dairy farmers.....	USDA	3.0	32.8	1.6	.9	.6	18.8	12.5	67.2	15.4	14.0	13.3	16.3	3.0	5.3													
Crop insurance indemnity payments 1/.....	USDA	29.1	16.5	2.4	1.4	1.0	6.0	6.1	83.5	7.8	7.7	18.3	30.7	4.3	14.6													
Cropland Diversion																												
Cropland Adjustment Program.....	USDA	64.8	17.9	4.6	.5	4.1	7.6	5.6	82.1	6.9	5.0	22.0	26.9	6.3	14.9													
Cropland Conversion Program.....	USDA	.1	18.8	.0	.0	.0	1.2	17.6	81.2	4.3	.0	21.5	17.8	.4	36.7													
Conservation Reserve Program.....	USDA	.1	22.4	3.9	1.2	2.6	10.9	7.6	77.6	16.2	21.5	6.7	24.4	5.3	3.3													
Farm Loans																												
* Insured emergency loans.....	USDA	79.4	13.1	1.6	.2	1.4	4.9	6.6	86.9	9.4	8.9	21.0	31.8	2.8	13.0													
* Irrigation loans.....	USDA	7.3	16.5	4.3	.0	4.3	0.0	12.3	83.5	1.5	4.7	.9	15.4	2.4	53.6													
* Soil and water loans.....	USDA	5.4	7.7	1.4	.8	.5	4.2	2.1	92.3	3.6	7.3	20.0	31.7	3.3	26.5													
* Farm ownership loans.....	USDA	348.2	10.0	1.2	.1	1.1	6.6	4.2	90.0	7.0	5.0	19.9	30.8	6.1	21.3													
Farm operating loans.....	USDA	336.4	12.2	2.1	.2	1.9	5.2	4.9	87.8	7.3	7.2	19.8	28.5	5.9	19.0													
Insured emergency loans.....	USDA	29.2	17.8	.8	.3	.6	9.8	7.2	82.2	6.8	9.6	25.2	23.5	4.5	12.8													
Commodity loans-gross.....	USDA	2,676.0	13.3	3.1	1.6	1.5	5.8	4.8	86.7	6.6	6.1	22.7	28.9	4.5	18.0													
Storage facility loans.....	USDA	120.3	11.7	3.0	.1	2.9	4.6	4.3	88.3	5.9	4.6	20.2	32.4	5.2	20.0													
Riesel loan storage payments.....	USDA	48.2	3.7	.3	.0	.3	.6	2.8	96.3	1.4	5.8	8.9	32.9	4.9	42.6													
Others, USDA																												
Extension Service, Agriculture 2/.....	USDA	210.1	49.0	29.7	27.5	2.2	10.5	8.8	51.0	4.5	4.5	12.0	15.7	3.8	10.4													
S. 6 E., Farmers Home Administration.....	USDA	168.8	51.7	24.6	20.2	4.2	15.9	11.4	48.3	10.3	5.6	10.8	12.5	3.2	5.9													
S. 6 E., Rural Electrification Admin.	USDA	98.5	38.5	14.8	13.2	1.6	13.0	10.7	61.5	6.4	6.8	14.7	20.5	3.5	9.6													
Resource Conservation and Development, SCS.....	USDA	14.6	90.4	75.2	74.3	.9	8.0	7.2	9.6	1.4	3.3	1.9	2.7	.1	.2													
River Basin Surveys and Investigations, SCS.....	USDA	11.1	36.3	13.3	9.4	4.0	12.5	10.5	63.7	10.5	10.9	10.0	20.6	4.2	7.6													
Watershed and Flood Prevention Operations, SCS.....	USDA	3.0	80.5	44.1	22.8	11.3	22.7	13.7	19.5	13.0	4.8	.7	.7	.0	.4													
Great Plains Conservation Program, SCS.....	USDA	48.0	47.7	21.1	14.2	6.3	15.8	10.7	52.9	7.2	9.1	11.1	18.8	2.1	5.0													
Forest Protection and Utilization, FS 3/.....	USDA	7.1	14.9	5.1	4.2	1.0	1.5	8.3	85.1	3.6	6.4	13.3	28.7	6.1	27.0													
Snow Survey Program and Water Supply Forecasting.....	USDA	336.3	37.9	18.2	13.7	4.5	10.8	8.9	62.1	6.6	11.7	7.7	21.3	2.8	12.0													
Natural Resources and Conservation																												
Resource Conservation and Development.....	USDA	5.3	14.1	1.9	.8	1.1	7.5	4.7	85.9	5.1	6.0	16.5	30.2	5.0	23.1													
Plant Material for Conservation.....	USDA	2.0	48.7	12.9	7.2	5.7	31.7	4.1	51.3	10.1	6.3	14.6	10.6	3.9	5.9													
Forest Roads and Trails.....	USDA	158.0	26.4	11.4	7.9	3.5	4.7	8.3	75.6	7.8	10.1	8.1	33.4	3.0	13.2													
Flood Prevention Program.....	USDA	11.1	17.9	6.5	5.0	1.5	6.1	5.3	82.1	.1	.0	17.2	41.7	.3	22.8													
River Basin Surveys and Investigations.....	USDA	7.4	82.8	31.4	23.0	8.4	35.5	15.8	17.2	3.2	6.8	1.9	4.9	.1	.3													
Snow Survey Program and Water Supply Forecasting.....	USDA	1.0	39.2	27.9	27.6	.3	12.2	19.1	40.8	2.1	10.8	2.5	16.6	2.0	6.8													
Watershed and Flood Prevention Operations.....	USDA	71.4	31.4	7.0	2.9	4.1	11.4	13.0	68.6	6.7	5.8	22.2	20.5	4.9	8.5													
Watershed Planning.....	USDA	7.6	71.5	26.0	18.8	7.2	30.2	15.3	28.5	3.3	13.1	2.5	8.5	.3	.6													
Agricultural Conservation Program.....	USDA	156.7	20.7	3.7	1.1	2.6	9.7	7.2	79.3	7.5	6.4	20.0	23.9	5.8	15.8													
Emergency Conservation Measures.....	USDA	10.9	9.8	.6	.4	.2	1.6	7.5	90.2	4.3	6.6	34.7	25.6	6.4	12.5													
Appalachian Region Conservation Program.....	USDA	1.7	9.2	1.0	.0	1.0	7.3	.9	90.8	20.7	3.9	20.6	20.9	5.1	19.5													
Great Plains Conservation Program.....	USDA	10.6	3.7	.0	.0	.0	1.3	2.4	96.3	2.1	4.2	32.2	32.1	6.0	39.7													
Conservation Technical Assistance.....	USDA	128.4	34.0	10.3	5.9	4.4	13.5	10.2	66.0	7.8	7.3	14.7	21.4	4.1	10.6													
Soil Survey Program.....	USDA	24.8	56.2	25.6	8.9	16.7	16.1	14.6	43.8	8.3	6.2	8.5	14.7	2.0	4.0													
Parks and Forests																												
Water Resources 4/.....	Int.	180.5	49.5	35.8	32.1	3.7	9.7	4.1	50.5	9.1	8.9	4.3	15.9	.9	11.4													
	Int.	439.4	38.2	9.0	5.0	3.9	24.3	4.9	61.8	5.3	18.4	7.8	23.9	.3	6.1													

--Continued

Appendix table 2-Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1972—Continued

Item	Agency	Metropolitan										Nonmetropolitan											
		U.S.		Greater		Medium		Lesser		Urbanized		Less urbanized		Thinly		populated							
		Total	Total	Total	Core	Fringe	Total	Core	Fringe	Total	Adj-a	Nonad-	Adj-a	Nonad-	Adj-a	Nonad-	Adj-a	Nonad-	Adj-a	Nonad-	Adj-a	Nonad-	
Mil. dols.																							
Percent																							
COMMUNITY DEVELOPMENT																							
Community Development Loans																							
Public Facility Loans.....	HUD	18.6	36.0	5.0	2.5	2.5	26.9	4.0	64.0	8.7	13.0	20.9	11.7	2.5	7.2								
Rural Electrification Loans 5/.....	USDA	438.3	17.7	4.5	.3	4.2	6.6	6.6	82.3	5.8	6.1	18.9	24.9	7.5	19.3								
Rural Telephone Loans 5/.....	USDA	133.7	18.2	3.8	.0	3.8	11.3	3.0	81.8	5.8	4.6	19.3	22.5	10.0	19.7								
Rural Telephone Link Loans 5/.....	USDA	91.0	31.4	16.4	4.2	12.3	10.8	4.2	68.6	6.5	3.0	22.5	18.7	5.0	12.9								
*Water System Loans.....	USDA	179.9	22.0	4.8	.2	4.5	9.1	8.1	78.0	10.9	8.3	21.0	25.9	4.2	7.7								
*Sewer System Loans.....	USDA	80.6	24.3	2.5	.0	2.5	15.1	6.7	75.7	18.8	5.4	21.7	17.6	2.7	9.4								
*Water and Sewer System Loans.....	USDA	38.2	19.8	2.1	.0	2.1	8.7	9.0	80.2	4.5	8.9	23.6	23.2	6.7	7.3								
Economic Development-Loans Business and Development Companies.....	Comm.	43.2	46.5	25.1	24.0	1.1	10.4	10.9	53.5	12.2	4.2	13.5	19.0	2.5	2.2								
*Economic Development-Loans Business and Development Companies.....	Comm.	2.6	68.2	63.6	63.6	.0	.3	4.3	31.8	7.8	4.3	1.3	18.4	.0	.0								
Economic Opportunity Loans to Small Businesses.....	SBA	56.9	82.7	53.4	47.4	5.9	22.7	6.7	17.3	3.3	3.4	3.1	5.1	.7	1.8								
Loans to State and Local Development Companies.....	SBA	52.2	43.6	18.8	15.6	3.1	13.2	11.6	56.4	9.4	8.0	13.3	10.4	6.2	9.1								
Small Business Financial Assistance Program.....	SBA	65.4	81.5	44.9	38.2	6.7	25.7	10.9	18.5	4.9	3.9	3.3	4.5	.6	1.4								
Small Business Investment Company Program.....	SBA	42.6	94.5	77.3	50.5	26.8	16.5	.7	5.5	.0	3.9	.4	.5	.0	.7								
Disaster Loans.....	SBA	314.9	84.7	69.4	61.2	8.2	14.3	1.0	15.3	4.7	.9	3.6	5.3	.4	.4								
*Economic Opportunity Loans to Small Businesses.....	SBA	24.6	83.0	56.0	49.4	6.6	21.3	5.6	17.0	2.7	3.0	3.4	4.6	.6	2.7								
*Loans to State and Local Development Companies.....	SBA	24.2	31.4	17.8	4.7	13.1	7.1	6.5	68.6	9.2	2.3	14.5	22.3	4.5	15.7								
*Small Business Financial Assistance Program.....	SBA	1,120.6	61.6	31.6	23.6	7.9	20.4	9.4	38.6	6.6	5.9	8.5	12.5	1.3	3.8								
*Disaster Loans.....	SBA	6.6	47.8	6.3	5.4	.9	19.7	21.8	52.2	19.6	6.6	9.5	9.5	2.0	4.9								
Community Development Grants																							
Water and Sewer Grants.....	USDA	4.2	3.5	.0	.0	.0	3.0	.5	96.5	.0	3.1	11.2	43.7	7.9	30.6								
Rural Water and Waste Disposal Grants.....	USDA	2.1	34.7	5.1	.0	5.1	13.2	16.6	65.3	13.2	3.2	22.8	12.9	4.1	9.2								
Water System Development Grants.....	USDA	18.7	12.8	.8	.5	.3	4.6	7.4	87.2	4.8	5.3	29.4	22.9	6.9	11.9								
Sewer System Development Grants.....	USDA	15.3	16.5	2.4	.0	2.4	9.0	5.1	83.5	13.7	6.2	29.4	18.0	3.9	12.2								
Economic Development Administrative Grants.....	USDA	.4	.0	.0	.0	.0	.0	.0	100.0	.0	.0	.0	100.0	.0	.0								
Water and Sewer Development Grants.....	USDA	5.2	15.5	.0	.0	.0	9.0	6.5	84.5	8.4	7.9	16.9	24.5	10.2	16.6								
Appalachian Regional Development Programs.....	USDA	.4	27.9	10.3	10.2	.1	17.6	.0	72.1	.0	.0	6.7	21.9	43.5	.0								
Appalachian Regional Development Programs 6/.....	Comm.	7.0	58.4	16.3	10.6	5.7	31.3	10.8	41.6	4.1	2.1	8.7	11.1	5.4	10.3								
Operation and Administration, EDA.....	Comm.	19.9	100.0	85.1	85.1	.0	14.9	.0	.0	.0	.0	.0	.0	.0	.0								
Regional Development Programs.....	Comm.	1.6	99.7	99.7	99.7	.0	.0	.0	.0	.0	.0	.0	.0	.0	.0								
Regional Action Planning Commissions.....	Comm.	20.3	69.6	29.2	25.7	3.5	24.0	16.3	30.4	18.5	7.2	.5	1.9	.3	2.0								
Economic Development-Grants and Loans																							
Public Works and Development Facilities....	Comm.	127.8	38.8	17.4	14.4	3.0	14.5	6.9	61.2	3.3	11.6	9.2	24.9	3.5	8.7								
Economic Development-Planning Assistance....	Comm.	6.5	28.2	.8	.8	.0	14.3	13.0	71.8	10.4	21.7	10.2	20.2	3.3	6.0								
Economic Development-Technical Assistance....	Comm.	12.2	85.2	65.0	59.6	5.4	14.9	5.2	14.8	3.3	2.8	2.5	4.6	.1	1.5								
Economic Development-Public Works Impact Projects.....	Comm.	45.7	32.9	15.0	13.3	1.7	13.6	4.3	67.1	8.8	6.1	12.3	27.7	2.9	9.2								
Appalachian Regional Development Program.....	NEW	13.4	97.7	12.6	12.6	.0	71.9	13.2	2.3	2.2	.1	.0	.0	.0	.0								
Regional Development Programs.....	NEW	4.9	63.1	24.6	24.6	.0	38.5	.0	36.9	7.8	1.7	2.3	7.6	.0	17.5								
Appalachian Supplements to Federal Grants-in-Aid.....	NEW	8.4	85.2	11.0	11.0	.0	52.7	21.5	14.8	2.4	3.6	.0	4.1	.0	4.7								

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Appendix table 2--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1972--Continued

-- Continued

Appendix table 2--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1972--Continued

Item	Agency	U.S. Total	Metropolitan										Nonmetropolitan							
			Greater			Medium			Lesser			Urbanized		Less urbanized		Thinly populated				
			Total	Total	Total	Core	Fringe	Total	Adjacent	Nonadjacent	Adjacent	Nonadjacent	Adjacent	Nonadjacent	Adjacent	Nonadjacent	Adjacent	Nonadjacent		
			Mil. dols.															Percent		
HOUSING--Continued																				
Housing Loans																				
*Low-to-Moderate Income Housing Loans.....	USDA	1,540.8	22.9	4.8	.8	4.0	11.1	7.0	77.1	10.0	.7	22.5	22.8	5.6	9.5					
*Rural Rental Housing Loans.....	USDA	40.1	21.3	3.8	.1	3.7	11.7	5.8	78.7	6.7	.8	17.5	27.8	3.1	16.5					
*Farm Labor Housing Loans.....	USDA	2.7	25.3	1.2	.0	1.2	18.1	6.0	74.7	33.1	1 ¹ .9	13.7	10.5	.9	5.7					
*Very Low Income Housing Loans.....	USDA	5.2	9.9	2.3	.3	2.0	3.0	4.5	90.1	4.7	1 ¹ .2	23.2	27.6	7.4	23.9					
*Rural Housing Site Loans.....	USDA	.8	9.9	.0	.0	.0	7.6	2.3	90.1	5.2	.0	36.2	31.2	5.6	11.8					
*Veterans Guaranteed and Insured Ans.....	VA	8,081.3	89.7	54.3	36.7	17.6	26.2	9.2	10.3	3.5	2.3	1.8	2.2	.2	.3					
*Mortgage Insurance Rental Housing.....	HUD	260.9	94.3	70.6	46.7	23.9	18.7	5.0	5.7	2.5	1.6	1.0	.6	.0	.0					
*Mortgage Insurance for Cooperative Housing.....	HUD	1.3	100.0	100.0	100.0	.0	.0	.0	.0	.0	.0	.0	.0	.0	.0					
*Mortgage Insurance for Urban Renewal Housing.....	HUD	64.3	100.0	89.2	88.5	.7	10.8	.0	.0	.0	.0	.0	.0	.0	.0					
*Mortgage Insurance for Low-to-Moderate Income Housing at Market Interest Rate.....	HUD	887.1	90.1	54.3	32.0	22.2	29.1	6.8	9.9	3.8	1.7	2.2	1.6	.0	.6					
*Mortgage Insurance for Low-to-Moderate Income Housing at Below Market Interest Rate.....	HUD	56.9	100.0	94.9	81.4	13.5	5.1	.0	.0	.0	.0	.0	.0	.0	.0					
*Mortgage Insurance for Housing Project in Declining Areas.....	HUD	2.1	97.2	88.5	88.5	.0	8.7	.0	2.8	.0	2.8	.0	.0	.0	.0					
*Mortgage Insurance for Elderly Housing.....	HUD	2.7	100.0	100.0	.0	10 ¹ .0	.0	.0	.0	.0	.0	.0	.0	.0	.0					
*Mortgage Insurance for Nursing Homer.....	HUD	98.2	76.4	53.9	26.3	27.5	21.1	1.1	23.6	2.7	6.9	7.8	2.9	1.9	1.4					
*Mortgage Insurance for Experimental Housing.....	HUD	33.0	99.7	12.1	1 ¹ .1	.0	69.2	18.4	.3	.3	.0	.0	.0	.0	.0					
*Mortgage Insurance for Condominium Housing.....	HUD	60.9	97.7	57.3	40.7	16.6	34.3	6.1	2.3	.3	.0	.0	2.0	.0	.0					
*Mortgage Insurance for Rehabilitative Sales Housing.....	HUD	3.9	90.0	63.1	61.5	1.6	5.0	21.9	10.0	4.2	1.4	1.5	2.9	.0	.0					
*Insurance for Property Improvement Loans.....	HUD	597.1	78.0	47.3	31.4	15.9	21.1	9.6	22.0	6.3	4.1	4.6	5.0	.7	1.5					
*Home Mortgage Insurance.....	HUD	6,171.6	89.5	48.5	36.0	12.5	29.7	11.2	10.5	3.4	2.8	1.8	2.1	.2	.2					
*Mortgage Insurance for Rental Housing Assistance.....	HUD	1,322.7	86.1	54.6	40.9	13.7	22.3	9.2	13.9	5.8	3.1	2.1	2.4	.3	.2					
*Mortgage Insurance for Multi-Family Supplement Loans.....	HUD	1.4	100.0	95.9	51.8	44.1	4.1	.0	.0	.0	.0	.0	.0	.0	.0					
*Mortgage Insurance for Non-Profit Hospitals.....	HUD	114.0	93.1	30.9	28.9	1.9	55.0	7.2	6.9	.0	6.9	.0	.0	.0	.0					
*Mortgage Insurance for Urban Land Development.....	HUD	2.7	52.7	.0	0	.0	37.9	14.8	47.3	.0	.0	.0	47.3	.0	.0					
*Mortgage Insurance for Group Practice Facilities.....	HUD	2.8	100.0	.0	.0	.0	72.3	27.7	.0	.0	.0	.0	.0	.0	.0					
HUMAN RESOURCE DEVELOPMENT																				
Elementary and Secondary Education																				
Educationally Deprived Children-LEA.....	HEW	1,363.1	61.9	38.2	32.4	5.7	17.1	6.7	38.1	6.2	4.1	9.7	11.2	2.3	4.7					
Educationally Deprived Children-Migrant.....	HEW	61.6	91.6	8.4	8.4	.0	61.9	21.4	8.4	6.0	2.2	.3	.0	.0	.0					
Dropout Prevention (ESEA VII).....	HEW	6.2	86.3	67.1	59.9	7.2	14.6	4.6	13.7	4.4	.0	1.6	7.6	.0	.0					
Follow-Through (OEO).....	HEW	25.3	84.2	51.3	49.7	1.5	19.9	13.0	15.8	4.4	2.2	3.4	2.0	1.0	2.8					
Headstart Grants.....	HEW	322.3	63.9	28.8	24.0	4.8	24.5	10.6	36.1	7.3	6.0	8.0	9.7	1.0	3.9					
Educationally Deprived Children-High Concentration of Poor.....	HEW	23.4	94.8	12.8	12.8	.0	64.5	17.4	5.2	4.5	.5	.0	.2	.0	.0					
Educationally Deprived Children-Incentive Grants.....	HEW	7.3	81.5	30.3	30.3	.0	51.0	.2	18.5	7.1	8.6	.0	2.9	.0	.0					
Bilingual Education (ESEA VIII).....	HEW	23.0	76.9	45.7	42.8	3.0	22.1	9.0	23.1	6.2	3.3	3.3	5.1	.5	4.8					

--Continued

Appendix table 2--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1972--Continued

Item	Agency	U.S.	Metropolitan										Nonmetropolitan												
			Total			Greater			Medium			Lesser			Total			Urbanized			Less urbanized				
			Total	Core	Fringe	Total	Core	Fringe	Total	Core	Fringe	Total	Core	Fringe	Total	Core	Fringe	Total	Core	Fringe	Total	Core	Fringe		
Mil. dole.																									
Percent																									
HUMAN RESOURCE DEVELOPMENT--Continued																									
Health																									
Comprehensive Health Planning and Services.....	HEW	41.2	99.2	95.9	34.9	21.0	2.7	.5	.8	.2	.1	.1	.2	.1	.2	.1	.2	.1	.2	.1	.2	.1	.2		
Appalachian Demonstration Health Projects.....	HEW	48.2	49.0	6.5	6.0	.6	37.9	4.6	51.0	12.9	10.7	11.1	9.1	3.5	3.6										
CHP Partnership for Health Planning Grants.....	HEW	24.0	83.5	40.0	37.8	2.2	32.0	11.5	16.5	5.7	6.0	1.9	2.3	.2	.4										
CHP Standard-setting and Resources.....	HEW																								
Development.....	HEW	4.5	98.0	29.5	77.3	12.2	4.4	4.0	2.0	.3	1.5	.2	.0	.0	.0										
CHP Partnership for Health Formula Grants.....	HEW	82.1	82.0	31.6	27.8	3.8	40.9	9.5	18.0	10.7	2.9	.5	3.9	.0	.0										
Crippled Children Services.....	HEW	100.2	66.2	33.5	28.6	4.9	20.5	12.3	33.8	7.0	3.8	7.4	10.4	1.5	3.6										
Maternal and Child Health Family Planning.....	HEW	78.5	84.7	45.6	39.4	6.2	32.8	6.3	15.3	8.6	1.8	.8	3.9	.1	.2										
CHP Partnership for Health Project Grants.....	HEW	142.4	90.0	54.6	52.4	2.2	26.8	6.5	10.0	1.9	1.0	3.5	2.5	.0	1.2										
Field Health Services for Indians.....	HEW	139.2	35.3	5.0	.7	4.3	18.0	12.4	64.7	4.6	7.0	10.1	21.1	1.7	20.4										
India Sanitation Facilities.....	HEW	28.2	24.5	3.0	2.4	.6	16.4	5.1	75.5	3.2	4.7	3.6	13.7	5.9	44.5										
Maternal and Child Health Services.....	HEW	9.5	77.5	47.8	43.5	4.4	22.3	7.4	22.5	7.1	2.7	3.3	5.8	.8	2.7										
Maternal and Child Health Project Grants.....	HEW	92.9	92.3	67.0	62.9	4.1	22.9	2.3	7.7	4.1	1.2	.6	1.9	.1	.0										
Migrant Health Grants.....	HEW	17.5	63.7	23.2	21.1	2.1	21.6	18.8	36.3	19.3	6.0	3.7	5.1	1.7	.2										
Comprehensive Health Services.....	OEO	104.4	87.0	69.5	67.7	1.8	12.9	4.6	13.0	3.0	1.3	1.2	1.3	3.8	2.4										
Health Family Planning.....	OEO	23.9	69.5	34.1	27.7	6.6	19.8	15.6	30.5	7.6	7.0	6.3	7.1	.6	1.9										
Health Alcoholic Counseling.....	OEO	5.2	75.9	30.6	29.4	1.1	36.4	9.0	24.1	5.7	6.5	2.7	7.5	.0	1.7										
Health Drug Rehabilitation.....	OEO	20.8	97.7	85.2	73.4	11.9	11.5	1.0	2.3	.0	.0	.0	2.3	.0	.0										
Welfare																									
Grants to States for Public Assistance--Old Age 1/.....	HEW	1,215.3	56.9	31.0	26.3	4.7	17.1	9.7	43.1	6.4	4.7	12.1	12.6	2.6	4.6										
Grants to States for Public Assistance--Aid-to-Blind 1/.....	HEW	60.2	65.6	37.4	32.0	5.4	19.5	8.7	34.4	7.1	4.2	8.4	9.4	1.8	3.5										
Grants to States for Public Assistance--Permanently and Totally Disabled 1/.....	HEW	757.9	70.3	46.5	40.2	6.3	17.4	6.5	29.7	5.5	4.0	6.9	8.5	1.6	3.1										
Grants to States-Aid to Families with Dependent Children 1/.....	HEW	3,597.4	80.4	54.0	46.5	7.5	19.7	6.8	19.6	5.0	2.8	4.3	5.0	.9	1.7										
Grants to States-Child Welfare Services 1/.....	HEW	44.7	63.0	34.1	28.0	6.1	20.2	8.7	37.0	6.4	4.6	9.0	10.9	2.0	4.1										
Grants to States for Public Assistance-Emergency Assistance 1/.....	POM	23.5	87.4	69.1	52.4	16.7	14.6	3.7	12.6	3.4	1.0	2.2	4.6	.5	.9										
Grants to States for Public Assistance-Social Services 1/.....	HEW	1,839.5	81.0	59.1	51.5	7.5	16.0	5.9	19.0	4.8	2.4	4.3	5.2	.8	1.5										
Work Incentive Program-Chile Cura.....	HEW	73.3	74.8	48.0	39.7	8.3	19.5	7.3	25.2	4.9	3.2	5.1	7.9	1.4	2.8										
Food Stamp Bonus Coupons.....	USDA	1,786.6	67.5	39.6	33.5	6.1	11.2	6.7	32.5	6.0	4.2	7.5	9.4	1.7	3.7										
Medical Assistance.....	HEW	4,236.6	70.3	47.3	40.1	7.2	16.6	6.5	29.7	6.0	3.3	7.6	8.1	1.5	3.0										
Social Security and Other Retirements																									
Special Benefits for Disabled Coal Miners.....	HEW	404.0	45.3	10.3	5.2	5.2	26.4	6.1	54.7	13.6	4.8	11.4	19.0	2.3	3.6										
Benefit Payments-Federal Hospital Insurance Trust Fund.....	HEW	6,676.0	71.0	42.8	33.5	9.4	20.4	7.7	29.0	7.0	3.3	7.4	7.5	1.3	2.6										
Benefit Payments-Federal Supplemental Medical Insurance Trust Fund.....	HEW	2,910.5	72.2	44.0	34.7	9.3	20.3	7.9	27.8	6.8	3.2	7.0	7.1	1.2	2.4										
Benefit Payments-Federal Disability Insurance Trust Fund.....	HEW	4,016.8	68.0	36.8	27.8	9.0	22.3	8.9	32.0	7.4	4.2	7.8	8.4	1.5	2.7										
Benefit Payment-Federal Old-Age and Survivor Trust Fund.....	HEW	34,162.0	71.0	40.9	30.8	10.1	21.8	8.4	29.0	7.2	3.6	7.1	7.4	1.2	2.5										
Social Insurance Program for Railroad Workers 2/.....	RRB	2,253.8	69.1	34.7	26.7	8.0	23.4	10.9	30.9	8.0	4.5	6.7	8.8	1.1	1.9										
Veterans Disability Pension 3/.....	VA	1,440.3	71.3	37.7	26.5	11.2	24.0	9.6	28.7	6.8	4.5	6.6	7.4	1.2	2.2										
Dependency and Indemnity and Death Compensation 3/.....	VA	658.4	74.0	40.3	28.7	11.6	24.4	9.3	26.0	6.5	4.0	6.1	6.5	1.1	1.9										
Veterans Death Pensions 3/.....	VA	1,041.5	73.7	40.7	28.2	12.5	24.0	9.0	26.3	6.8	3.9	6.2	6.5	1.0	1.9										
Veterans Disability Compensation 3/.....	VA	2,736.9	75.0	41.6	29.5	12.2	24.4	9.0	25.0	6.6	3.7	5.7	6.2	1.0	1.8										
Veterans Insurance and Indemnities 3/.....	VA	910.9	76.7	45.2	32.1	13.1	23.1	8.4	23.3	6.5	3.4	5.4	5.6	.9	1.6										

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Appendix table 2--Federal outlays by programs accruing to metro and nonmetro counties, fiscal year 1972--Continued

1/ Prorated on the basis of recipients to county and city levels.

2/ Prorated by geographic distribution of employees to State, county and city levels.

3/ Prorated by estimated obligations to State, county and city levels.

4 Prorated to State, county and city levels based on payroll costs, except in cases of large expenditures, the entire amount is allocated to that location.

5/ Prorated to county level on the basis of the June 30, 1966 survey (undated annually) of consumers and subscribers by county.

2/ At county level on the basis of the June 30, 1966 survey (updated annually) of consumers and subscribers by county.

7/ State totals based on statistical tabulations derived from monthly accounting totals; city and county totals projected from December 1971 payment.

to arrive at full year totals; records of city and county payment distribution maintained on Zip Code basis.

3/ Prorated on the basis of special groups (welfare recipients, field stations, State employees, veterans) to county and city levels.

9 Allocated by location of prime contractor's offices. The location is generally the contractor's final assembly point of a manufactured article.

10/ Allocation based on the location (city, county and State) of the purchasing office.

• Influence of Federal activities.

Appendix Table 3--Per capita Federal outlays by major program type according to metro and nonmetro counties, fiscal year 1973

Item	Metropolitan						Nonmetropolitan					
	Total	Greater	Medium	Lesser	Total	Urbanized	Total	Less urbanized	Total	Non-adjacent	Adjacent	Non-adjacent
	Total	Total Core	Total Principe	Total	Total	Total	Total	Total	Total	Total	Total	Total
<u>Agriculture and Natural Resources</u>												
Direct agricultural payments.....	18	4	1	1/	3	6	13	56	20	31	53	78
Gropland diversion.....	1/	1/	1/	0	1/	1/	1/	1/	1/	1/	1	1
Farm loans, total.....	12	2	1	1	1/	3	6	39	11	21	40	54
Federal influence.....	4	1	1/	1/	1/	1	2	13	4	7	12	18
Selected salaries and staff expenses, USDA.....	4	3	?	3	1	2	5	9	4	9	7	12
Natural resources and conservation.....	4	3	2	2	2	5	6	15	7	18	10	21
Total, excluding Federal influence.....	7	3	2	2	2	5	6	15	7	18	10	21
Total, including Federal influence.....	38	12	7	6	8	15	27	107	39	73	99	148
Community Development	42	12	7	6	8	16	29	120	43	80	112	166
Community development loans, total.....	21	17	12	10	15	26	24	32	30	29	33	31
Federal influence.....	10	8	7	7	7	8	12	17	13	16	17	19
Community development grants, fiscal assistance to State and local governments.....	18	20	18	19	15	23	21	14	21	16	9	12
Transportation...	33	35	23	26	17	54	40	27	33	26	22	25
Urban renewal....	26	25	27	29	20	22	24	30	17	35	33	30
Total, excluding Federal influence.....	7	9	9	12	3	9	6	4	4	11	2	1/
Total, including Federal influence.....	96	98	82	90	63	125	103	90	91	101	82	83
Housing	106	106	89	97	70	133	115	107	104	115	99	102
Housing grants.....	3	4	5	7	1/	3	1	1/	1/	1	1/	1/
Housing loans (Federal influence).....	91	102	97	97	98	111	100	60	61	76	55	57
Total.....	94	106	102	104	98	114	101	61	61	77	55	57

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Appendix table 3--Per capita Federal outlays by major program type accruing to metro and nonmetro counties, fiscal year 1973--Continued

Item	Metropolitan		Urbanized Total	Less, urbanized Total	'Thinly populated Total'							
	Total	Greater										
<u>Human Resource Development</u>												
<u>--Dollars--</u>												
Elementary and secondary education.....	10	9	9	11	5	9	10	12	12			
Health.....	7	7	8	9	5	7	8	5	6			
Welfare.....	51	51	57	69	28	42	50	40	47			
Medical assistance.....	25	27	32	40	15	20	19	21	20			
Social Security and other retirements.....	356	351	357	385	294	340	346	371	365			
Employment opportunity and manpower training and development.....	20	23	21	26	9	28	21	13	19			
Others.....	1	1	1	1	1/	1	1	1	1			
Total.....	470	469	485	541	356	446	446	474	458			
<u>Defense</u>												
Defense payrolls.....	144	159	116	107	139	203	250	103	161			
Defense contracts.....	175	212	251	283	177	170	136	77	119			
Atomic Energy Commission.....	14	14	12	9	20	15	18	14	15			
National Aeronautics and Space Administration.....	15	20	26	31	14	9	17	1	2			
Total.....	348	404	406	429	350	396	420	195	296			
GRAND TOTAL.....	1,059	1,097	1,089	1,177	882	1,106	1,111	956	963			
	1/ Less than \$.50.											

Source: Office of Economic Opportunity data.

1/ Less than \$.50.

Appendix table 4--Per capita Federal outlays by major program type accruing to metro and nonmetro counties, fiscal year 1972

Item	Metropolitan			Nonmetropolitan		
	U.S.		Total	Greater		Total
	F.Y. 71	Total	Total	Medium	Lesser	Total
Agriculture and natural resources						
Direct agricultural payments.....	15	3	1	1/	3	5
Cropland diversion.....	1/	1/	1/	1/	1/	1/
Farm loans.....	16	3	1	1/	1/	1/
Federal influence.....	2	1/	1/	1/	1/	1/
Selected salary and staff expenses, USDA.....	4	3	2	2	2	2
Natural resources and conservation.....	6	3	2	2	2	2
Total, excluding Federal influence.....	41	12	6	6	6	6
Total, including Federal influence.....	43	12	6	6	6	6
Community development						
Community development loans, direct.....	6	4	4	5*	3	4
Federal influence.....	7	5	5	5	4	6
Community development grants.....	12	13	12	14	8	16
Transportation.....	29	25	25	22	25	29
Urban renewal.....	9	10	10	12	4	11
Health facility construction.....	1/	1/	1/	1/	1/	1/
Total, excluding Federal influence.....	56	53	50	55	38	58
Total, including Federal influence.....	63	58	55	60	42	61
Housing						
Housing grants.....	4	5	7	11	0	4
Housing loans (Federal influence).....	105	122	123	123	122	121
Total.....	109	127	130	133	122	125
Human resource development						
Elementary and secondary education.....	9	8	8	9	4	8
Health.....	5	5	5	6	2	5
Welfare.....	46	47	54	66	25	38
Medical assistance.....	21	20	24	29	12	15
Social Security and other retirements.....	282	275	296	226	273	278
Employment opportunities, manpower training and development programs.....	22	25	23	29	11	31
Programs for American Indians.....	2	1	1	1	1/	1
Total.....	387	381	369	436	280	371
Defense						
Defense payrolls.....	135	150	111	102	132	192
Defense contracts.....	181	218	257	286	139	177
Atomic Energy Commission.....	13	13	12	9	18	15
National Aeronautics and Space Administration.....	15	20	27	32	15	10
Total.....	344	402	406	428	354	393
GRAND TOTAL.....	947	980	966	1,063	806	966
					984	859
					839	1,021
					732	848
					869	869
					1,044	

1/ Less than \$.50. Source: Office of Economic Opportunity.

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