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## ABSTRACT

When the City University of New York (CUNY) announced its open admissions program in 1969, the principal impact seemed to be local. Since then, an enormous amount of material has been generated about open admissions. CUNY published and distributed this bibliography in the hope that it will add to an understanding of open admissions and to future discussions about it. The first part of this bibliography covers the CUNY publications relating to open admissions. The section on articles includes papers that go beyond the mere description of the open admissions policy at CUNY. The third selection of articles from the New York Times was based on the content of the article rather than just reporting the news. A few books and articles that were considered relevant to the concept of open admissions are included in the hope that they may add to the comprehensiveness of this study. (Author/PG)

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OFFICE OF THE CHANCELLOR  
CITY UNIVERSITY OF NEW YORK

# OPEN ADMISSIONS: A BIBLIOGRAPHY 1968-1973



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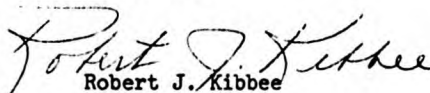
TO: Friends of the City University of New York

When the City University announced its Open Admissions Program in 1969, the principal impact seemed to be local. Since then, an enormous amount of material has been generated about Open Admissions. Its merits have been extolled and disputed, its new students analyzed, its techniques discussed, and the social implications of the policy itself argued across the nation. Each author, whether his opinion is favorable, negative or confused, has contributed to a large and growing public debate on what has become one of the central issues in American higher education.

Bits and pieces of the debate have a bad habit of getting lost, and in an effort to pull together everything that has appeared so far, Professor Karkhanis of the Kingsborough Community College library, with support from both the president and the faculty of Kingsborough Community College, has compiled a complete bibliography. This was a labor of interest and skill for which the University and its many publics owe Mr. Karkhanis and his helpers at Kingsborough Community College most sincere thanks.

The University is publishing and distributing this bibliography in the hopes that it will add to an understanding of Open Admissions and to future public discussions of it. It should also serve as an aid to an unknown (and perhaps unborn) historian who someday must wade through all the evidence pro and con on this exciting and controversial educational policy.

Sincerely,

  
Robert J. Kibbee

RJK:lb

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The focus of this Bibliography is the Open Admissions Policy at the City University of New York. A few books and articles which were considered to be relevant to the concept of open admissions are also included in the hope that they may add comprehensiveness to the study of open admissions.

The first part of the Bibliography covers the CUNY publications relating to open admissions. The section on Articles includes articles and papers which go beyond the mere description of the open admissions policy at CUNY. Consideration was also given to include varied articles presenting differing points of views. The selection of articles from the New York Times was based on the content of the article rather than just reporting of the news. Annotations were taken from the New York Times Index.

Sharad Karkhanis  
January 4, 1974

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ABBREVIATIONS

EDRS : ERIC Document Reproduction Service  
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HC: Hard Cover

MF: Microfiche

**SELECTED ARTICLES FROM THE NEW YORK TIMES**  
**1969 - 1973**

July 10, 1969, page 1, Col. 1

*Higher Education Board sets 1970, instead of 1975, as target date for offering admission to all High School graduates--directs Chancellor Bowker to determine feasibility of implementing new admission policy.*

September 5, 1969, page 1, Col. 1

*Mayor Lindsay pledges support for Higher Education Board's open enrollment plan set for 1970, news conference.*

September 25, 1969, page 48, Col. 1

*Dean David Newton, appointed Chairman of CUNY Task Force, to plan and implement open-enrollment policy; each of system's 15 college presidents will designate open enrollment committees to cooperate with Task Force.*

September 26, 1969, page 33, Col. 4

*N. J. Democratic and Republican Governor candidates Meyner and Cahill refuse to commit themselves to legislative funding of Rutgers University's open admissions policy.*

October 8, 1969, page 60, Col. 1

*Special Committee, under PEA director Seeley, consisting of University administrators, students, alumni and outsiders, outlines recommendations on way to achieve "open admissions" goal.*

October 12, 1969, Section IV, page 11, Col. 1

*Comment on open admissions controversy.*

October 16, 1969, page 46, Col. 2

*Editorial critical of Admissions Committee report urging open admissions according to student's choice; holds it would destroy standards of academic excellence.*

October 21, 1969, page 96, Col. 1

*Higher Education Board Chairman Burkhardt says marginal students admitted under open enrollment plan, but who fail 1st year will be allowed to remain in University; statement to City Club.*

October 31, 1969, page 28, Col. 1

*Chancellor Bowker submits record operating budget to Higher Education Board of \$369.9 million for 70-71 including \$35.5 million for open admissions policy.*

November 12, 1969, page 1, Col. 2

*Chancellor Bowker submits compromise plan to implement open-admissions policy in which students who are in top half of their graduating class or have at least an 80% scholastic average would be admitted to senior college with all other high school graduates eligible to attend 2 year community colleges.*

November 13, 1969, page 41, Col. 2

*Higher Education Board votes unanimously to implement Bowker plan.*

November 13, 1969, page 46, Col. 2

*Editorial says Bowker plan eliminates most objectionable features of some earlier plans, but still poses serious problems.*

December 2, 1969, page 1, Col. 1

*Rockefeller says State has followed with interest development of CUNY open-admissions proposal but warns that plan may raise hope and aspirations among youths with university as such cannot fulfill on sound academic grounds and which may seriously jeopardize quality of education and integrity of CUNY degrees.*

*Announces that his 1970 Message to Legislature would "set forth a 'full-opportunity' program to achieve for every young man and woman graduating from high school in New York State access to a meaningful further higher education."*

December 7, 1969, IV, page 7, Col. 4

*F.M. Hechinger's article discusses effects of Rockefeller's proposal on CUNY's open-admissions policy.*

December 14, 1969, page 78, Col. 1

*Article finds widespread discontent among teachers who feel their authority is being undermined by Higher Education Board and that academic standards are in danger of serious decline partly as result of open admission plan.*

December 28, 1969, page 58, Col. 6

*Newton outlines basic framework and mechanism to implement program next September and inventory of college resources and requirements for program.*

January 7, 1970, page 42, Col. 6

*Letter scores open-admissions policy which will allow all students who graduate from city high schools to participate in some form of higher education.*

January 12, 1970, page 69, Col. 1

*Chancellor Bowker discusses efforts of CUNY to serve as agency for social change through various innovative programs and planned open-admissions.*

January 20, 1970, page 25, Col. 2

*"Full Opportunity Program" Governor Rockefeller's Annual Budget Message to the State Legislature. Governor recommends that the State establish a Full Opportunity Program to achieve the goal of providing access to higher education for every high school graduate in New York State.*

February 15, 1970, page 31, Col. 1

*Queens College study group consisting of students, faculty and administration representative proposes series of academic changes to smooth way for open-admissions next fall.*

March 3, 1970, page 1, Col. 3

*Opportunity for all urged in Carnegie Report.*

April 14, 1970, page 41, Col. 1

*N. J. Legislature resentful over controversial open enrollment program called Urban University at Rutgers: The State University--requires University to receive prior state approval for shifting of funds.*

April 19, 1970, page 72, Col. 2

*Higher Education Board says it has received 3,000 applications from college teachers throughout the country who wish to participate in open-admissions program.*

June 14, 1970, page 1, Col. 4

*Officials find more high school graduates from city's most academically prestigious high schools have applied to university for admission than last year, dispelling critics' fears that open-admissions policy would drive top-caliber students away.*

July 28, 1970, page 31, Col. 1

*Higher Education Board authorizes American Education Council to make 2-year study of open-admissions program; study will cost over \$594,000 and may be partially financed by private foundations.*

September 14, 1970, page 1, Col. 2

*University opens under open-enrollment plan; 33% of freshmen are black or Puerto Rican; chart shows ethnic composition of classes, 1967-70.*

September 14, 1970, page 1, Col. 3

*Study of tests given to 80% of entering freshmen finds over 1/2 need varying degree of remedial aid in reading, mathematics or both.*

September 19, 1970, page 28, Col. 2

*Editorial hails opening of university under open enrollment.*

September 20, 1970, IV, page 13, Col. 1

*F. M. Hechinger discusses open-enrollment policy; chart shows increased percentages of black and Puerto Rican students.*

September 21, 1970, page 42, Col. 3

*Letter voices concern over university's problems with open enrollment.*

September 26, 1970, page 28, Col. 3

*Letter scores open enrollment policy; see also J. d'Heilly's reply, October 23, 1970, page 26, Col. 3.*

October 12, 1970, page 1, Col. 2

*Article examines success of open-admissions program 1 month after implementation; finds many hopes for success but worry about classroom and conference space.*

October 12, 1970, page 36, Col. 3

*Higher Education Board member J. d'Heilly's letter defends open-admissions policy from charges made in September 26th letter.*

October 13, 1970, page 44, Col. 2

*Editorial calls for support of open admissions.*

October 22, 1970, page 1, Col. 5

*Mayor Lindsay suggests that state's private colleges and universities accept students admitted under open-enrollment, with city paying tuition; statement at annual Assns. of Colleges and Universities of N.Y. State meeting.*

December 17, 1970, page 63, Col. 1

*CUNY open-admissions policy linked to drop in Pace College enrollment and release of 25 full-time faculty members.*

January 11, 1971, page 59, Col. 1

*Open enrollment at CUNY seen crucial element that shaped outcome of '69-70 year at university; charts show growth in operating budget, enrollment and staff and ethnic background of '70 student body.*

March 26, 1971, page 21, Col. 1

*Review of open admissions program after one semester finds debate over program's merits has ended but many are concerned with effectiveness of program and academic welfare of students.*

March 28, 1971, Section IV, page 11, Col. 1

*F.M. Hechinger comments on success of open-admissions, hails it as important academic innovation.*

April 17, 1971, page 1, Col. 1

*Chancellor Bowker resigns to accept post as Chancellor of California U. at Berkeley; is leaving university as it is faced with consolidation of open admissions program and with fiscal crisis.*



April 18, 1971, page 34, Col. 1

*Bowker says he considers open enrollment his greatest achievement.*

April 23, 1971, page 48, Col. 2

*Faculty and student leaders support Bowker's claim; Bowker emphasized university's commitment to open enrollment.*

May 9, 1971, VI, pp.26-28

*S. Resnik and B. Kaplan "Report Card on Open Admissions," Discussion, June 6, 1971, VI, pp.21*

May 10, 1971, page 22, Col. 3

*Bowker says Lindsay's proposed budget allocation \$398.1 million to university would still fail to provide present special counseling services important to admissions; says funds cut may prohibit opening of university in the fall.*

May 11, 1971, page 43, Col. 6

*Report on study conducted by R. Birnbaum and J. Goldman; study shows 68,400 or 76% of New York City high school graduates went to some form of full-time higher education in 1970 compared to 57% in 1969, increase linked to open enrollment.*

May 12, 1971, page 42, Col. 1

*Editorial supports Bowker's warning that university may shut down in face of budget cuts and may scrap open admissions.*

July 28, 1971, page 1, Col. 2

*Kibbee named Chancellor; says success of open admissions policy depends on strong teaching abilities and urges efforts be made to evaluate faculty; says he is confident that high academic standards can be maintained under program.*

July 30, 1971, page 67, Col. 4

*Lindsay in statement to 150 school teachers at Colorado College defends university's open enrollment policy against charges that it is not adequate.*

September 12, 1971, page 1, Col. 5

*University report finds percentage of day freshmen dropping out of University's senior colleges after fall term in 1970; was 12.4% among open-admissions freshmen compared to 6.5% for regular freshmen.*

September 12, 1971, page 35, Col. 1

*Second year of open admissions begins with freshman class of 40,000 students, 5,000 more than last year.*

September 19, 1971, IV, page 11, Col. 1

*F.M. Hechinger's article on open admissions policy notes CUNY officials are sufficiently satisfied with results thus far to continue plan*

October 9, 1971, page 34, Col. 2

*Chancellor Kibbee rebuts charges made at American Education Conference that open admissions leads to phasing out of private colleges and lowering of academic standards.*

November 18, 1971, page 61, Col. 1

*Statistics show percentage of open admissions freshmen who dropped out of CUNY's senior colleges in 70-71, 1st year of open admissions program, is 29.6% compared to 13.6% of regular freshmen; charts and graphs compare attrition rates before and after open admissions and between open admissions and regular students.*

January 18, 1972, page 28, Col. 3

*Board of Higher Education to seek more equitable distribution of freshmen needing remedial work among CUNY's 19 colleges next fall.*

January 18, 1972, page 28, Col. 3

*Nearly 9% of current freshmen at CUNY, 3,390 of 38,555 who entered last September are welfare recipients according to study of University's Urban Affairs office.*

February 10, 1972, page 39, Col. 3

*President-elect of New York Board of Rabbis, Rabbi W. Berkowitz holds quota systems applied as part of open admission in CUNY favor blacks and Puerto Ricans against other minorities.*

March 8, 1972, page 43, Col. 5

*Hunter College President J. Wexler's article supports CUNY's free tuition and its open admission policy.*

March 15, 1972, page 44, Col. 5

*Representatives of 63 civic, labor and religious groups in New York City who form Ad Hoc Committee for CUNY, seek restoration of about \$34 million in state funds for CUNY to preserve open admissions policy.*

July 14, 1972, page 34, Col. 2

*1972 draft of City University's quadrennial Master Plan says N.Y.C.'s elementary schools and high schools should turn out better-prepared students instead of sending on to CUNY young people who need mass remedial education programs.*

July 15, 1973, page 42, Col. 1

*50% of students admitted to CUNY since University's open admissions policy was instituted in 1970 have dropped out of college before earning degree, and some CUNY officials, including Chancellor Robert Kibbee, predict that 2/3 of 1st class of open admissions students--excluding those who would have gained entrance without open admissions--will drop out before getting degree; nevertheless, Kibbee claims that policy is remarkable success because even if 15% or 20% of those who ordinarily would not have had chance to attend college obtain degree, it is significant achievement.*

November 8, 1973, page 49, Col. 1

*Open-Admissions Police College Survives Lively Identity Crisis. Discusses CUNY's open admissions policy and its impact on the John Jay College of Criminal Justice--a college founded eight years ago for members of the City Police Department.*

November 23, 1973, page 39, Col. 1

*Discusses the New York State Education Department Report which predicts dramatic decline in the enrollment in colleges and universities in N. Y. State starting in 1980. The report indicates considerable variation in the college-going rate in different areas of the state, with New York City having the highest rate, 76.2 per cent in 1972, mainly because of the open-admissions program at the City University.*