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ABSTRACT

This document presents the third annual report of the Louisiana Coordinating Council for Higher Education. Emphasis is placed on the development of a master plan for higher education in Louisiana. Details of the master plan and implementation of it are described. Additional information concerning new degree program review, campus expansion and research are presented. The appendix includes a 14-year enrollment estimates for 24 public and private institutions of higher education in Louisiana. (MJM)

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STATE OF LOUISIANA LOUISIANA COORDINATING COUNCIL FOR HIGHER EDUCATION

P. O. BOX 44362, CAPITOL STATION BATON ROUGE 70804

June 1, 1972

AREA- CODE: 304

The Honorable Edwin Edwards, Governor The Legislature of Louisiana State Capitol Baton Rouge, Louisiana 70804

Gentlemen:

ANARD F. SLIGER

The third annual report of the Louisiana Coordinating Council for Higher Education represents a significant milestone in the Council's efforts. In addition to executing its other responsibilities and duties as reported herein, the Council saw the completion of the Master Plan Toward Balanced Growth in Louisiana Posthigh School Education: Quantity and Quality.

The Council appreciates the support and cooperation of the executive and legislative branches of state government and looks forward to the continuation of our mutual efforts to improve the quantity and quality of higher education available to the citizens of Louisiana.

Simperaly yours

Ewell E. Eagan

Chairman

THIRD ANNUAL REPORT

LOUISTANA COORDINATING COUNCIL

FOR

HIGHER EDUCATION

Presented to

Honorable Edwin W. Edwards, Governor And the Legislature of Louisiana

June, 1972

LOUISTANA COORDINATING COUNCIL FOR HIGHER EDUCATION

NAME	TERMS EXPIRE DECEMBER 1
Ewell E. Eagan, New Orleans, Loufsiana Chairman	1972
J. K. Haynes, Baton Rouge, Louisiana Vice Chairman	1976
Thomas James, Ruston, Louisiana Secretary	1976
William H. Bronson, Shreveport, Louisiana	1972
Mrs. Moise W. Dennery, New Orleans, Louisiana	1976
Albert W. Dent, New Orleans, Louisiana	1974
Fred C. Frey, Baton Rouge, Louisiana	1976
Eugene G. Gouaux, Lockport, Louisiana	1972
W. H. Kilpatrick, Jonesboro, Louisiana	1974
Troy H. Middleton, Baton Rouge, Louisiana	. 1974
Joe D. Smith, Alexandria, Louisiana	1972
Carlos Spaht, Baton Rouge, Louisiana	Indefinite*
John R. Thistlethwaite, Opelousas, Louisiana	1976
W. E. Whetstone, Monroe, Louisiana	Indefinite**
Diamond S. Young, Lafayette, Louisiana	1974
<u>STAFF</u>	

STAFF

Bernard F. Sliger Executive Director

James J. Prestage Assistant Director

Marian Pendley Jack E. Prough Anne Lastilla Sharon Beard



Representing the Louisiana State University Board of Supervisors
 Representing the Louisiana State Board of Education

1. INTRODUCTION

The Louisiana Coordinating Council for Higher Education takes particular pride in presenting this, its third annual report, to the Governor and the Legislature.

The single most important involvement of the Council members and the staff during these first three years of existence has been the development of a Master Plan for Higher Education in Louisiana. This Plan has now been completed and distributed, and implementation of the Plan is underway. Details of this and other accomplishments of the Council are presented in the following report.

II. COUNCIL ACTIVITIES AND PROGRESS

A. The Council

Two changes in the makeup of the Council have occurred since
the presentation of the 1971 Annual Report. Mrs. Moise W. Dennery was
appointed by Governor John McKeithen to replace Mrs. Paul W. McIlhenny
whose term expired. As of June 1, 1972, Mr. Carlos Spaht will replace
Mr. Minos Armentor as the Louisiana State University Board of Supervisors'
representative to the Council.

B. The Staff

Staff changes have occurred during the year, but, unfortunately, expansion is not included among the changes.



The Council regrets to announce that Dr. Bernard F. Sliger, Executive Director of the Council since its inception, resigned to accept the position of Executive Vice President of Florida State University, Tallahassee, Florida, effective May 15, 1972. At the time of this writing, no replacement for Dr. Sliger has been named.

Dr. James Prestage, Assistant Director of the Council, joined the staff on September 1, 1971, replacing Dr. Don Wilcox who returned to his position at Louisiana Tech University. Dr. Prestage served in a full-time capacity until March, 1972, when his duties as Director (on leave) of the Computer Science Center at Southern University at Baton Rouge required that he serve half-time in each capacity. Dr. Prestage will remain with the Council on a half-time basis until June 1, 1972.

Upon Dr. Prestage's return to Southern University at Baton Rouge,
Dr. William Arceneaux will assume the duties of Assistant Director. Dr. Arceneaux will be on one-year leave of absence from Southern University at New Orleans.

Mrs. Marian Pendley, Administrative Assistant I to Dr. Sliger, resigned in May to accept a position as Executive Assistant I with the Wildlife and Fisheries Commission in New Orleans.

In December, 1971, Mrs. Sharon Beard resigned as Research Statistician I (half-time). The responsibilities of this position were assumed on a full-time basis in April, 1972, by Mrs. Anne Lastilla.

Mrs. Beard returned to the staff in March on an emergency appointment as Executive Assistant III to complete several specific projects (new degree program reviews, the supplementary volume of the Master Plan, and this report.) Mrs. Beard's temporary appointment expires in early June.

2

C. New Degree Program Review and Campus Expansion

Since submission of the 1971 Annual Report, the Council has considered 28 proposals for new degree programs dealing with 32 degrees at 9 institutions in Louisiana. The New Degree Program Review Committee of the Council is chaired by J. K. Haynes with Fred Frey, Albert Dent, and John Thistlethwaite also serving. This Committee is assisted by an Advisory Committee of educators in the institutions of higher education (public and private) in Louisiana.

The Council action taken with regard to the 28 programs considered is presented, by institution involved, below:

Louisiana State University at Baton Rouge

Bachelor of Arts--Elementary Grades and Education of the Mentally Retarded--approved

Master of Fine Arts--Fine Arts--approved

Bachelor of Engineering Technology--Design Graphics--approved

Bachelor of Arts--Latin American Studies--approved

Louisiana State University at Eunice

Associate Degree--Chemical Technology--approved Associate Degree--Management Assistant--approved Associate Degree--Liberal Arts--approved Associate Degree--Office Administration--approved

Louisiana State University Medical Center at New Orleans

Associate and Bachelor Degrees--Dental Hygiene--approved Master of Science--Nursing--approved Masters and Ph.D.--Pathology: Clinical Chemistry--approved

Louisiana State University at New Orleans

Bachelors Dcgree--Chemistry--approved
Masters Degree--Engineering Science--approved
Masters Degree--Earth Science--approved
Ph.D. Degree--Political Science--approved

Louisiana State University at Shreveport

Associate Degree--Dental Hygiene--disapproved

Louisiana Tech University

Associate Degree--Nursing--approved

McNeese State University

Associate Degree-Air Conditioning and Refrigeration Technology--approved

Northeast Louisiana State University

Bachelors Degree--Radiologic Technology--approved
Associate Degree--Operating Room Technology--approved
Associate and Bachelors Degrees--Dental Hygiene--approved
Bachelors Degree--Correction---approved
Associate Degree--Airline Stewardess Training--approved

Northwestern State University

Masters Degree--Rehabilitation Counseling--approved
Certificate and Associate Degree--Computer Technology--approved
Bachelors Degree--Rehabilitation Services--approved
Associate and Masters Degrees--Nursing--approved
Associate Degree--Agriculture Technologies--Approved

Upon request of the LSU Board of Supervisors and LSU--Shreveport, the Council gave lengthy consideration during this year to the expansion of LSU--Shreveport from two to four year status. At its January, 1972 meeting, the Council approved this expansion and included in its Master Plan the following recommendation to assure that such large numbers of students as exist in the Shreveport area would henceforth have access to a four year publicly supported institution:

"It is recommended that when a Standard Metropolitan Statistical Area of 200,000 population or more has no public four-year degree granting institution in or within 40 miles of its center that such an institution be established or developed according to law within that Standard Metropolitan Statistical Area, provided that the other requirements and principles of this master plan are not violated by such action."

D. Research

Studies of a variety of facets of higher education have been completed by the staff of the Council. The completed research papers, available on request from the Council office, deal with nursing education in Louisiana, the use of computers in higher education in Louisiana, and general extension education in the State.

The Louisiana Engineering Society, at its own expense, provided the Council with an independent study of engineering education in Louisiana.

Currently under way are studies of home economics education and laboratory (or demonstration) schools.

Ongoing projects of the Council which require constant updating are the computerized inventories of courses and curricula offered in Louisiana and the projected enrollments for Louisiana's institutions. The current curriculum inventory has been released, and the course inventory should be ready for release soon. Fourteen-year enrollment projections (updated annually) are now available providing estimations to 1986. (See appendix for summary table.)

For over a year the Council has published quarterly a newsletter,

Coordinating Council Comments, in an effort to inform interested persons of
the Council's activities as well as the important developments within Louisiana's
institutions of higher education. The mailing list for this newsletter has
grown to over 500 names, and requests to be placed on this list continue to
arrive.

At the press now, and scheduled for release in the summer of 1972, is the supplementary volume to the Master Plan. This volume consists of the

working papers contributed by six outside consultants who were hired by the Council to research specific technical areas pertaining to the Master Plan.

As was reported in the Council's 1971 Annual Report, a State Appropriation Formula was developed by the Council staff and submitted to the Legislature. To date, this appropriation formula has not been used as a basis for appropriation of funds to publicly supported institutions of higher education.

E. The Master Plan and Its Implementation

The Master Plan

In early 1972, the culmination of several years' work by the Council and its staff resulted in publication of Louisiana's <u>Master Plan Toward Balanced</u> Growth in Louisiana Posthigh School Education: Quantity and Quality. The gist of this Plan, as presented in the Foreword to the Plan, is as follows:

"The Master Plan as approved by the Council contains fifty (50) recommendations which are grouped under six (6) subheadings. These are (1) Admissions and Enrollment, (2) Expanded Educational Opportunities, (3) Coordination, Organization and Governance of Posthigh School Education in Louisiana, (4) Graduate and Professional Programs, (5) Institutional Scope and Mission and, (6) Off-Campus Instruction.

The thrust of the Plan in the six categorized areas is:

1. The Council believes that posthigh school educational opportunities should be available to all Louisiana residents, and it strongly urges the retention of the open admissions policy. In line with this, it supports the development of programs of study of sufficient range to accommodate a variety of aptitud and skills. The Council feels that many institutions have not given adequate recognition to the widely varying qualitative differences among high schools and the range of interests, abilities, motivations and intellectual commitments of students. The present policy assumes that a high school diploma is the appropriate measure of a student's ability to profit from university education. This unfounded assumption leads, at least in part, to the high attrition rate which is now about 50 percent for college freshmen in Louisiana. In keeping with an open admissions policy, the absence of controlled enrollment growth rates and planning maximums leads to the overbuilding of capital facilities and periodic over and/o underutilization of institutional capacity (staff and space). In addition, the policy fosters uniformity and duplication of institutional programs and patterns. The Council contends that there is need for the establishment of institutional enrollment planning maximums.

2. With regard to expanded educational opportunities, every remedy to reduce the number and rate of high school dropouts should be explored. Whatever the cause, the harsh fact is that currently approximately one out of every two Louisiana youths is not completing high school. The Council, though charged with the responsibility of coordinating posthigh school education, recognizes that the problems of adequate educational opportunities at the posthigh school level are fundamentally related to the nature of the primary and secondary school systems of the state. Any solution to these problems must, of necessity, include programs to encourage greater numbers of young people to complete high school and to provide better preparation for those who do.

If Louisiana's open admissions policy of higher education is to be effective, high priority must be given to providing adequate counseling, guidance and evaluation at both the high school level and posthigh school level.

The Council concedes that not all students have the aptitude or desire to fulfill requirements for college degrees and thus recommends that occupational education and technical and vocational education programs be expanded in high schools and in existing vo-tech schools. A concerted effort must be made to upgrade occupational and technical training in the minds and attitudes of students, parents, teachers, employers, and the public at large.

3. During the last year, considerable attention has been given to a variety of questions relative to Coordination, Organization and Governance of higher education in Louisiana. That section of the Master Plan devoted to these type questions commits the Council to the establishment of a single governing board for all public institutions of higher education in Louisiana. The transformation from exisiting multi-governing boards to a single board is acknowledged to be as complex as it is desirable. This complexity becomes especially apparent when we realize that inherent in the adoption of the single board policy is the elimination of the Coordinating Council itself. In effect, the Coordinating Council is voting itself out of business. As an initial step in the establishment of a single governing board, the Council recommends that a three (3) member committee consisting of one (1) member of the State Board of Education, one (1) member of the Louisiana State University Board of Supervisors, and one (1) member of the Coordinating Council be appointed by the respective boards to determine the manner of formation and implementation of a single board.

In the area of Coordination, Organization and Governance, Louisiana has some unique problems as one of those states which has had a tradition of separate higher educational facilities for blacks and whites. The Council in its most recent session, duly cognizant of these problems, suggests "that the committee of three in determining the manner of formation and implementation of a single governing board, use among the criteria, the best way to insure participation of Negroes as the largest minority in the state." Further, the Council acknowledges the unique role of the Southern University system and Grambling College in lifting the hopes and aspirations of Negro citizens, urging that "the greatest wisdom and understanding be exercised by the responsible parties in implementing the single board policy."

Pending the establishment of a single board, the Council recommends that the two governing boards begin an immediate program of institutional academic and facility planning and cooperation with the goal of establishing unitary systems of higher education.

4. The Council through-its Master Pla mannends a review and reevaluation of all existing graduate and professional programs at public supported institutions. This review and reevaluation should be completed by January, 1973 and a full documented report made to the Council to indicate what programs are to be continued, expanded, or discontinued. Approval of new graduate and professional programs will, in general, be withheld until the completion of the review and reevaluation.

In the development of new programs, priority is recommended for those with an interdisciplinary and interinstitutional thrust. All new program requests are to reflect institutional competence to execute programs and to be within the institution's scope and mission.

5. As for institutional scope and mission, the Council recommends that the institutions presently under the control and administration of the State Board of Education serve primarily regional educational needs, offering associate, baccalaureate, selected master degree programs and specialist programs in the arts and sciences, education and business. Research and service programs should continue to be directly related to the requirements of their primary geographical areas.

The Council recommends that State Board institutions now offering the doctorate degree in education retain and refine these programs but not entertain plans to expand into other doctoral programs beyond education.

The Council recommends that all higher education institutions now offering or authorized to offer the doctorate consider the costly duplication of specialized graduate degrees.

With regard to the general scope and mission of specified institutions, in the Master Plan the Council stipulates that LSU-BR ought to continue to be supported as a full-scale comprehensive university, with increasing emphasis on senior division, graduate and professional programs, while LSU-NO should be supported as a developing comprehensive urban university, focusing on urban related programs. The LSU campuses at Eunice and Alexandria are to provide two-year transferable academic programs and terminal technical and para professional associate degree programs.

6. While advising the review, reorganization and coordination of off-campus degree credit programs, the Council recommends the continuation of such programs. Also, it recommends that institutional requests for off-campus degree credit instruction be formalized and reviewed by the Council in the manner of new degree programs. Further, the Council recommends that fees for off-campus degree credit programs be made comparable throughout the state and that academic credit, where merited, be transferable among state supported institutions.

The foregoing has been an attempt to give an overview of the Council's per common or version of a Master Plan for the coordination of higher education in uisiana. The Master Plan establishes an explicit strategy and guidelines for the development of posthigh school education in Louisiana. Planning is, however, a viable, continuous process, and the Louisiana Master Plan will necessarily have to be reexamined and modified to accommodate changing circumstances and revised in the light of new experiences and new requirements. Such modifications will not, however, alter or void the primary function decision making.

Implementation

now underway. Judgments made by the Council in regard to new degree program requests are guided by the intent of the Plan; a formal review and reevaluation of existing graduate and professional programs has been undertaken; and several bills are now being prepared for presentation to the Legislature in its 1972 session. The single most important bill in preparation deals with the establishment of a single governing-coordinating board of public higher education. The manner of formation of this board as specified in the bill is described on the following pages.

The Single Board

In its Master Plan for higher education in Louisiana the Coordinating Council for Higher Education stated that it "...recognizes that optimum efficiency, economy and coordination can best be achieved by the establishment of a single governing coordinating board for all public institutions of higher education in Louisiana." With this statement of intent, the Coordinating Council recommended the establishment of a three-member committee consisting of one member of the State Board of Education, one member of the LSU Board of Supervisors and one member of the Coordinating Council. This committee has been established and consists of Mr. Carlos Spaht, Board of Supervisors, Mr. Eddie Whetstone, State Board of Education, and General Troy Middleton, Coordinating Council. This group, working with the staff of the Coordinating Council, has met several times and has drawn up a plan for a single board for public higher education.

The skeleton of the plan for the single board is as follows. Originally, 1972, the single board—to be called the Board of Regents—would consist of 32 members, 12 from the LSU Board of Supervisors, 11 from the State Board of Education and 9 from the Coordinating Council. During the first years of the single board, the 11 elected members would serve in a dual capacity, serving

on both the Louisiana Board of Regents and the State Board of Education. (One advantage of this dual relationship would be that it would permit a degree of coordination of all levels of public education.) The 32-member board would remain at this number until 1974, when 6 of the appointed members' terms expire, and none would be reappointed. Thus, in 1974, there would be 11 elected members and 15 appointed members.

In 1976, the 26-member board would be further reduced by the expiration of terms of two more members of the LSU Board and of the remaining five members of the Coordinating Council.

In 1978, two more LSU Board members' terms would end. This attrition would leave six members of the LSU Board and the appointing authority could then make two appointments to the single board, bringing the appointed members' number back to eight. The three elected members representing the Public Service Commission Districts would leave the board at this time.

In 1980, two more members of the LSU Board would have their terms expire and two new members would be appointed to the single board. Similar occurrences would take place in 1982 and 1984.

The plan stipulates that all appointed members would serve 8-year terms, the same length as the elected members who represent the eight congressional districts. During the transition period, the elected members would continue to serve their terms as elected and the termination dates would be dictated by the years in which they were elected. The eight members representing the congressional districts would continue to sit on both the Louisiana Board of Regents and the State Board of Education until 1978.

In 1978, there would be a new elective position created in Districts 2 and 5 to serve only the Louisiana Board of Regents. In 1980, two new elected positions would be created in Districts 1 and 8; in 1982, two new positions would be created in Districts 3 and 4; and, in 1984, two new positions would be created in Districts 6 and 7. In essence then, by 1984, there would be two elected positions in each congressional district, one to serve the Louisiana Board of Education. By 1984, there would be two separate and distinct boards of education to govern and coordinate public education in Louisiana.

The Louisiana Board of Regents in its make-up shall at all times have representation among the eight appointed members of the white race, the black race and women. There shall be one elacted member representing each congressional district at all times. After 1984, no person shall be allowed to serve on both the Louisiana Board of Regents and the State Board of Education. During the time the number of appointed members is being reduced from the original 20 to the planned 8, no vacancies created by resignations or deaths shall be filled. The Board shall be domiciled in Baton Rouge, Louisiana and shall have whatever professional staff considered necessary to fully exercise the duties and obligations of the proposed board.

The Council, in its deliberations ament the single board concept, studied carefully the transition in North Carolina and in Wisconsin from a multi-structured governing-coordinating system to a single board system. These two states, making the transition in 1971, join 20 other states that already have consolidated governing boards.



In arriving at its decision to recommend a single board for public higher education in Louisiana, the Council cited the following advantages for a single governing-coordinating board: (1) a less complex decision-making framework; (2) less political intervention on the part of individual institutions; and (3) greater opportunities for theoretically consistent and operationally useful statewide planning.

III. CONCLUSION

The future of the Louisiana Coordinating Council for Higher Education will be determined during the 1972 session of the Legislature. Whatever decisions are reached or whatever plans are made, the members and the staff of the Council will continue to strive for quantity and quality in Louisiana posthigh school education.



APPENDIX



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TABLE T
Fourteen Year Enrollment Estimates for Twenty-Four Public and Private Institutions
of Higher Education in Louisiana, 1972-73 To 1985-86

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Institutions	Actual			-				Estimates	tes					**************************************	
	11971-72	1 72-73	1 73-74	74-75	75-76	76-77	77-78	78-79	79-80	80-81	81-82	82-83	83-84	84-85	85-86
Public 0-12345	4774	4498	4444	4837	4919	4926	5028	5023	4959	4877	4735	4655	4697	4700	45.46
Grambling	3913			4085	9607	4124	4162	4175	4159	4136	4092	4061	3920	3803	3709
Louisiana Tech	8135			8689	8785	8845	8975	9077	7606	9110	9082	8996	8719	8472	8264
LSU - A	1012			186	1005	1003	1004	1016	1018	666	995	986	948	900	006
LSU - BR	20536	21140	21693	22555	23181	23502	24027	24396	24613	24692	24541	24493	24012	23633	23331
	-					4	i	762		693	200	u u		173	*
1.5U - E	485			24.0	200	CCC	100	070	222	276	200	010	481	404	7.7.7
LSU - NO	12985	13486	13954	14631	14921	14961	15358	15485	15500	15494	15245	14996	15028	14899	14668
LSU - S	1686	1619	1611	1653	1696	1691	1731	1764	1753	1758	1751	1684	1572,	1481	1475
McNeese	5987		6590	6881	7097	7216	7324	7442	7513	7464	7424	7309	6783	6414	6152
Nicholls	5330			9779	6808	6697	8269	7135	7244	7359	7349	7430	7419	7400	7292
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Northeast	0388			7380	45 C4	410%	4004	一、なかん	7.100	255	2116	200	2010	8374	2440
Northwestern	6268	6108	6143	6294	6480	6433	6593	6679	6640	6600 }	6610	6059	8029	6015	2900
Southeastern	5790	2610	5673	5837	5963	9509	6240	6394	6465	8059	6461	6490	6451	6427	6425
Southern - BR	8315	8140	8328	8554	8636	8720	8864	8955	8993	9068	8823	8820	8551	8373	8204
Southern - NO	2134			2302	2258	2265	2302	2280	2264	2216	2154	7114	2074	2030	1978
	-					•					-				
Southern - S	744			1019	1029	1023	1041	1063	1058	1059	1054	1024	44	. 877	865
Southwestern	10364	10905	11258	11597	11920	12278	12647	12807	12937	12970	12851	12803	15569	12299	12025
Totals	107,215	107, 215 109, 321	112,401 116,066	_	1.18, 630	119,880	122, 294	123, 664	124,214	124,057	122, 787	121,961	119, 138	116,759	114,578
			-					, , , , , , , , , , , , , , , , , , , 	·			<u></u>			-
Private															-
Centenary	924			954	984	596	982	866	1003	1008	₹001	066	948	906	877
Dillard	984	1063	1108	1143	1125	1130	1146	1136	1127	1107	1075	1050	1026	1005	926
Louisiana College	949	944	928	938	907	919	941	942	176	940	939	938	606	883	863
Loyola	4883	5007	5047	5077	4907	4938	5053	5121	5130	8215	5082	4993	4956	4900	4812
St. Mary's	854	636	259	949	049	259	699	629	687	685	999	059	642	289	879
Tulant	7012	7045	7023	2007	0187	82.30	6747	9386	300	83.18	8157	8031	7878	7739	7567
יחשונים	770		122	2623	7070	000	277	704	704	0 0	200	1462	1424	1285	1347
Aavier	0#67	134CI	1967	7101	000	0001	× 10 1	9	000	Oce T	000	70	F .		
Totals	17,953	17,942	18, 156	18,467	18, 321	18,442	18, 757	18, 868	18,872	18,736	18,422	18, 114	17,783	17,450	17,070
Grand Totals	125, 168	127,263	125, 168 127, 263 130, 557 134, 533 136,	134, 533	136,951	138,322	141,051	951 138, 322 141, 051 142, 532 143, 086		142, 793	141,209	140,075	136,921	141, 209 140, 075 136, 921 134, 209 131, 648	131,648
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